

This Transcript has not been proof read or corrected. It is a working tool for the Tribunal for use in preparing its judgment. It will be placed on the Tribunal Website for readers to see how matters were conducted at the public hearing of these proceedings and is not to be relied on or cited in the context of any other proceedings. The Tribunal's judgment in this matter will be the final and definitive record.

IN THE COMPETITION
APPEAL TRIBUNAL

Case No. 1046/2/4/04

Victoria House,
Bloomsbury Place,
London WC1A 2EB

14 February 2008

Before:
MARION SIMMONS QC
(Chairman)

THE HONOURABLE ANTONY LEWIS
PROFESSOR JOHN PICKERING

Sitting as a Tribunal in England and Wales

BETWEEN:

(1) ALBION WATER LIMITED

-and-

(2) ALBION WATER GROUP LIMITED

Appellants

-v-

WATER SERVICES REGULATION AUTHORITY

Respondent

-supported by-

DŴR CYMRU CYFYNGEDIG

-and-

UNITED UTILITIES WATER PLC

Interveners

Transcribed from tape by
Beverley F. Nunnery & Co.
Official Shorthand Writers and Tape Transcribers
Quality House, Quality Court, Chancery Lane, London WC2A 1HP
Tel: 020 7831 5627 Fax: 020 7831 7737

HEARING DAY ONE

APPEARANCES

Mr. Rhodri Thompson QC and Mr. John O’Flaherty (instructed by Palmers Solicitors) appeared on behalf of the Appellants.

Mr. Rupert Anderson QC and Miss Valentina Sloane (instructed by the Head of Legal Services, Water Services Regulation Authority) appeared on behalf of the Respondent.

Mr. Christopher Vajda QC and Mr. Meredith Pickford (instructed by Wilmer Cutler Pickering Hale and Dorr LLP) appeared on behalf of Dŵr Cymru Cyfyngedig.

Mr. Fergus Randolph (instructed by United Utilities Water plc) appeared on behalf of United Utilities Water plc.

1 THE CHAIRMAN: As you know we have to start again. I do not know if you want me to repeat
2 the three points made – I think it probably is not necessary – does anybody want it on the
3 transcript?

4 MR. THOMPSON: I am grateful. I will start again. What I am proposing to do is to deal with
5 the three points by way of introduction and then the excessive price over costs and then the
6 issue of abuse. The scope of the hearing is defined at p.51 of the case management
7 conference, tab 2 of the core bundle, lines 26 to 27 where the Chair said: “We first have to
8 decide what the costs are in order to decide whether the first access price is excessive. We
9 then have to decide whether that is an abuse, whether that is unfair.” In relation to costs the
10 issue is defined as “the costs reasonably attributable to the service” of the transportation and
11 partial treatment of water by Dŵr Cymru, generally and through the Ashgrove system in
12 particular and in relation to abuse the question is defined as whether, in the light of these
13 costs, the first access price was an unfair price within the meaning of the Chapter II
14 prohibition.

15 So far as the nature of this hearing is concerned, it is defined in my submission, at paras.
16 277 and 279 to 281 of the further Judgment of December 2006. The Tribunal is to
17 determine this issue of abuse, i.e. the abuse of excessive pricing. The final report is
18 evidence to assist the Tribunal in determining that matter, and one particular issue identified
19 in para.279 is the extent to which the first access price was unrelated to costs.

20 I then handed up a note identifying four points of principle in relation to costs, the first of
21 which simply restates para. 280 and 360 of the further Judgment, the costs reasonable
22 attributable either to the transportation of water or to the partial treatment of water by Dŵr
23 Cymru. The second is that the approach to be adopted must be consistent with the
24 regulatory practice of the authority, and we rely on two passages, one from the main
25 Judgment and one from the further Judgment. In relation to the main Judgment, para.582
26 of the main Judgment states as follows.

27 “As the decision rightly presupposes a common carriage charge ought to be
28 calculated in a manner that is not inconsistent with the principles generally
29 applicable to the charges made to customers.”

30 Then further down:

31 “We accept Albion’s submissions that it would be discriminatory to adopt such an
32 approach in calculating a common carriage charge vis-à-vis a new entrant when the
33 approach in question is not used by Dŵr Cymru for charging purposes.”

1 Then further down at paras 590 to 591 the context is set out, the stand alone calculations
2 relied on before Tribunal and they show that if Dŵr Cymru were to set its common carriage
3 charges on that basis for use of its existing assets it would earn profits of the order of 15 to
4 17 times higher than it would normally earn on its regulated water business. The difference
5 is accounted for by the fact that on its regulated water business Dŵr Cymru is allowed to
6 earn a rate of return deemed compatible with its financing requirements but taking into
7 account its position as a monopoly supplier. In our view there is no reason why a common
8 carriage charge should be calculated any differently. On that basis Dŵr Cymru would still
9 be earning the return on MEA value that it would have earned had it been supplying the
10 water itself instead of hiring out its facilities to Albion for the latter to Shotton Paper via
11 common carriage.”

12 Then there is a reference to the higher risk of industrial customers, and then it goes on:
13 “In any event it has never, as far as we know, been suggested that Dŵr Cymru is entitled on
14 that basis to earn a higher rate of return in respect of assets used to supply some customers
15 rather than others. Dŵr Cymru is effectively a monopoly supplier with a secure and stable
16 revenue stream. In the case of Ashgrove, Dŵr Cymru has enjoyed a substantial revenue
17 stream of apparently over £2 million a year for the last 20 years from a pipeline that is 50
18 years old and has apparently required minimum maintenance and capital investment. The
19 notional investment must by now have been recovered many times over.”

20 Then in the further Judgment, a passage in relation to the relationship between the bulk
21 supply price and the common carriage price (paras 256 et seq of the further Judgment). 256
22 sets the context. There is a reference to the inset appointment, and then it says:

23 “It has been our view the situation in which Albion finds itself is largely traceable
24 to the actions of Dŵr Cymru and the Director. The Director did not deal with
25 Albion’s complaint expeditiously nor according to law as indicated in the main
26 Judgment. Secondly, Dŵr Cymru obstructed the development of competition
27 through common carriage by quoting a first access price which would have given
28 Albion a zero margin and which bore no reasonable relation to costs.”

29 So that is the context, and then at 259 to 264 the Tribunal considers the relationship
30 between the bulk supply price and the common carriage price. 259 sets out some context by
31 reference to s.40(6) of the 1991 Act, and in particular 6(a) which refers to the desirability of
32 facilitating effective competition within the water supply industry, and then (b) and (c)
33 relating to the costs of the supplier, and (d) relating to the ability of the supplier to meet its
34 existing obligations. Then 260:

1 “It is true that the determination of a bulk supply price under s.40 is a separate statutory
2 exercise . Certain points may arise which do not arise in relation to common carriage,
3 nonetheless we accept Albion’s submission that in determining the bulk supply price the
4 Authority will inevitably be considering the costs of partial treatment and transportation
5 relevant to the bulk supply provided by Dŵr Cymru to Albion. Similarly, the Authority will
6 need to address the issue of retail costs in determining the relevance or otherwise of such
7 costs to the bulk supply price.”

8 Then in its letter to Albion of 15th November 2006 the Authority accepted notably that in
9 the determination of the bulk supply price it would have appropriate regard to the Tribunal’s
10 Judgment, that the information generated in the appeal to the Tribunal about treatment and
11 distribution costs was relevant to the bulk supply price determination and so on. I do not
12 think it is necessary to read through to the end of that.

13 Then it says:

14 “In those circumstances the determination of the bulk supply price and the
15 investigation of the costs to which we have already referred will, to a large extent
16 cover common ground at a different time period is unlikely to affect the underlying
17 principles. It follows that whether or not Albion obtains an exemption from the
18 licensing provisions of the 2003 Act, the Authority will still be likely to be
19 investigating treatment, transportation and retail costs in the context of the s.40
20 determination.”

21 Then it is clear that this was considered relevant to the question of whether this
22 investigation was useful, and effectively they are saying that they would be exactly the
23 same exercises.

24 Then 263:

25 “The Authority and Dŵr Cymru argue, however, that the bulk supply price was
26 arrived at on a quite different basis from the first access price, namely on the basis
27 of long-run marginal cost.”

28 Then at 264 the Tribunal expressly rejects those submissions.

29 “For the reasons already given, it is clear that there is a substantial ‘read-across’
30 between the two prices. Moreover, it is plain on the evidence before the Tribunal
31 that, historically, the bulk supply price was set on the same costs basis as the first
32 access price.”

33 So, in my submission, it is quite clear that the Tribunal found there that the approach that
34 was appropriate under the regulatory regime for bulk supply was exactly the same as the

1 approach that was appropriate for common carriage. So we say that our principle two
2 necessarily flows from those two passages in the earlier judgments, which of course the
3 Authority has not seen fit to appeal, despite over a year or nearly a year and a half in one
4 case having gone by since those judgments were given.

5 Our third principle, which again, on the face of it, does not look very controversial,
6 certainly not in relation to this Regulator, is that the primary approach to the assessment of
7 costs is the general or regional average approach. Again, there are two passages relevant to
8 that. First of all, the passage where this issue was specifically discussed by the Tribunal in
9 the main judgment at paras.604 and following. It is really the first two sentences:

10 “The Authority argues that it is impermissible for the Tribunal to consider the
11 actual costs attributable to the Ashgrove system, even as a cross-check, because of
12 the principle of ‘regional averaging’ on a geographic basis. According to the
13 Authority, ‘regional averaging’ is the practice whereby a water company sets its
14 prices by reference to the average cost of supplying all customers in its water
15 supply area, although different charges can be applied to different classes of
16 customer if there is a cost-based justification for such a difference.”

17 There is then a very detailed discussion of all the issues that have been raised, and certain
18 reservations that the Tribunal thought were appropriate, particularly in relation to non-
19 potable distribution.

20 Then the conclusion is at paras.627-8, and in particular in 627 there is a reference to *United*
21 *Brands* and the approach of the Commission in a *Telecoms* notice and they reject the
22 submission that regional averaging is the only approach, and it is required to seek to
23 establish what the elements of costs are and to disentangle the costs of the line of business
24 under inquiry from the costs attributable to other businesses carried on by the allegedly
25 dominant company:

26 “We do not think that ‘geographic regional averaging’ can be put forward as a
27 reason for not undertaking such an exercise in a Chapter II case in circumstances
28 where non-potable systems generally, and the Ashgrove system in particular, are
29 discrete entities separate from the generality of Dŵr Cymru’s potable systems.”

30 In my submission, it is clear that the approach that the Tribunal had in mind there was as a
31 cross-check on to the regional averaging approach which the Tribunal had presented to it as
32 an average accounting costs approach. One sees that at the end of the judgment, para.981.

1 You will see that the primary conclusions in relation to excessive price relate to the average
2 accounting costs basis, i.e. the regional average approach that had been adopted by the
3 Authority.

4 Then this is followed on in the further judgment at paras.234-8 and 249. Paragraphs 234-8
5 set out the history of the matter and the main conclusions in the main judgment, and then
6 249 sets out what the main issue is for the purposes of this investigation. It says:

7 “The main issue is ‘transportation’ costs. Transportation costs, including any
8 appropriate allocations, need to be distinguished from other costs currently
9 included under the heading ‘Distribution’ Costs. Costs relating to activities that
10 are not fairly referable to the transportation of non-potable water, including but not
11 limited to retail costs, need to be identified and excluded if appropriate. To have a
12 full picture transportation costs need, in our view, to be established both on the
13 basis of an average for non-potable users generally and, as a cross-check, in
14 relation to the Ashgrove system.”

15 So it is quite clear that the first primary was, as had originally been said by the Authority,
16 the regional average system, and as the Tribunal had presented to the Authority in the
17 course of argument in the June 2006 hearing, it was appropriate to use the local costs, as it
18 were, as a cross-check. In my submission, that was the approach that was envisaged at all
19 times, and in particular was strongly urged on the Tribunal by the Authority, that the
20 regional average position was the primary position. Indeed, the Authority said it was the
21 exclusive position.

22 Then the fourth point of principle really flows from the AAC plus methodology in so far as
23 we understand it, but on the more granular approach is the wording used by the Authority to
24 the allocation of costs on a regional average basis adopted by the Authority in its principle
25 AAC plus approach. Costs are allocated to individual non-potable systems on the basis of
26 the specific services that they received. We would say that that principle is really integral to
27 the AAC plus system, and should not really be controversial. One sees it, for example, in
28 table 6 of the final report on p.91, where you see that treatment costs are only provided
29 under systems S6 and S10. In fact, we find later that sludge disposal is only actually
30 offered on our system S10, because the only other sludge is apparently used by system S6
31 as part of its potable service, as I understand it.

32 So we say these principles should not be controversial. A to C flow, or 1 to 3 flow clearly
33 from the main judgment or the further judgment, and the fourth one appears to be the
34 approach adopted by the Authority itself. However, surprisingly perhaps, most if not all of

1 Albion's concerns flow from one or other of these principles. There are some limited issues
2 of factual appraisal and legal submission, but, in my submission, the main points flow from
3 these principles. Taking the first one, we say that the back-up supply is plainly not
4 reasonably attributable either to the transportation or to the partial treatment of water. Both
5 in principle and on the evidence, it is a separate service, essentially a separate resource
6 offered to Albion and through them to Shotton Paper, but could in principle have been
7 supplied by somebody completely different, including Albion itself or CORUS, for
8 example, if there had been a suitable bore hole, or from United Utilities, or indeed another
9 adjacent water company. It is entirely coincidental and fortuitous that it is actually Dŵr
10 Cymru that provides this service. We will come to the evidence in due course which makes
11 it plain that that was Dŵr Cymru's view as well until some sort of Damascan revelation
12 came over them when they saw the figures in the draft report and saw how very
13 inconvenient it would be if that 4.4p figure disappeared from the costs.
14 Secondly, the second principle, the Authority specifically rejects the second principle,
15 however uncontroversial it may seem. For example, para. 9 of its response sets the position
16 out clearly. This is what I call the over-view document, or the response document. I think
17 it is in Tab 6 of the core bundle at p.4.

18 "The Authority notes, for the avoidance of doubt, that the calculations in the Final
19 Report, and the further work being undertaken in order to respond to the parties'
20 points of dispute, do not reflect the approach which the Authority takes in general to
21 the regulation of prices in the water industry. As was noted in the Final Report, the
22 Authority does not consider the work it has been required to undertake in this case to
23 be a reflection of, or constraint on, its current or future policies in relation to retail or
24 common carriage access pricing".

25 We say that is really just a very extraordinary thing for the Authority to say. It is a public
26 body. It has not appealed the judgment. There are clear statements of law which tell it what
27 to do. It is acting under the control of the Tribunal. But, instead of doing what it is told it
28 simply says, boldly, that it is going to do something completely different. In my submission,
29 that is a basic flaw in the entire approach that the Authority has taken in relation to this
30 matter.

31 The third issue - regional average pricing - reflects a surprising change of position by the
32 Authority, which has always been emphatic that regional average pricing was not only
33 legitimate, but the only legitimate approach as one can see from at para. 604 of the main
34 judgment. However, this issue is omitted completely from the final report and was only

1 raised by the Tribunal itself at the start of the case management conference of 23rd October.
2 In the skeleton argument served last Friday the Authority still appears to take the view that
3 it should be ignored for the purposes of the unfairness issue. It is also notable that the
4 Authority made no attempt to calculate its LRAC figure on a regional average basis. Also,
5 that the 2001 internal documents which we saw only in September 2007 - although the
6 Authority has had them apparently since June 2001 - that the first access price was not
7 Ashgrove-specific and therefore did reflect regional average pricing. Again, we find this a
8 quite extraordinary approach of the Authority.

9 The fourth point - the granularity of the AAC-plus methodology - which is the Authority's
10 favoured system. We say that despite it being the Authority's own creation it has not been
11 very consistent in its application. For example, it maintains that the cost of sludge disposal
12 at Ashgrove should be included in the regional average cost even though only Ashgrove
13 actually receives that service. It says that the back-up supply should be excluded on the
14 ground that only Ashgrove receives that service. It then maintains that the cost of
15 distribution pumping should be included in the regional average costs of Ashgrove, even
16 though it recognises that Ashgrove does not in fact receive that service and in fact pays
17 United Utilities under the proposed arrangements to provide that service at Heronbridge.
18 The Tribunal will have seen in the papers various concerns expressed by Albion Water,
19 particularly in relation to the somewhat notional MEAV figures that seem to have actually
20 been used by the Authority in various places, although it does not appear in the final report.
21 Our concern is that if this approach were put into practice it would have the effect that non-
22 potable customers would be asked to pay for services that they do not in fact receive (the
23 water distribution pumpings are a good example), but that it would be costed by reference to
24 assets that do not in fact exist. That is where one finds that these notional storage costs in
25 relation to assets that do not actually exist are being larded on to the Authority's estimates.
26 We find the entire approach really quite bizarre.

27 Turning to the issue of abuse, just by way of introduction, we just put down four markers in
28 terms of principles. First of all, the extent of any excess is, in our submission, one with only
29 relevant factor in determining the issue of abuse. Secondly, we say that the Authority was
30 right to follow the guidance of the Tribunal in respect of comparators (I will come back to
31 the references in due course). Thirdly, we say that non-cost factors - and I think this a
32 matter that is common ground with Dŵr Cymru at least - are highly relevant as a matter of
33 principle on authority and on the facts of this case.

1 Fourthly, and, we say, very importantly, the overall profitability of the market in question
2 and the share of the dominant company in that profitability is a highly relevant factor -
3 again as a matter of principle on authority and on the facts of this case. I will obviously
4 come back to that in more detail in relation to abuse.

5 Turning to the issue of excessive price over costs in more detail, first of all, I draw the
6 Tribunal's attention to the findings of the Tribunal itself in the earlier judgments. I do not
7 think we need to go to any specific references, apart from one. The passages I rely on are
8 paras. 234 to 239 of the further judgment, which cite paras. 981 and 631 to 637 of the main
9 judgment. Paragraph 247 of the further judgment does, I think, warrant a quick look. This
10 is referring back to para. 637 of the main judgment. The Tribunal states this:

11 "The Tribunal expressed the view that the first access price was apparently at least
12 double what could be justified on the basis of costs".

13 That is the first passage. The second is paras. 599 to 600 of the main judgment. There are
14 some rather critical remarks in the first sentence about the level of information. Then the
15 second sentence refers to the methodology. In the third sentence the Tribunal goes on,

16 "However, such information as the Tribunal does have suggests that, on the
17 average accounting basis used in the decision, the return on capital element as
18 regards the Ashgrove system (main and treatment works together) will be in the
19 range of roughly 1p to 1.5p, even accepting for argument's sake the disputed
20 MEA values relied on. We have no reason to doubt the estimates put forward by
21 Dŵr Cymru that direct operating costs (chemicals, manpower, system
22 management, etc.) for the main and treatment works together are around 2p per
23 m³.

24 However, those figures would give rise to a total average accounting cost of
25 around 3.5p per m³ for the mains and treatment works together, as compared with
26 the average accounting cost done by the Director in the decision of 19.2p/m³ and
27 the first access price quoted by Dŵr Cymru of 23.2p/m³. We would be sceptical
28 of any suggestion that the difference between the figures in the decision and the
29 figures supported by the evidence before the Tribunal could be validly accounted
30 for by a large allocation for 'general and support overheads', although the
31 Authority's calculations appear to assume an apparently high level of general
32 overhead."

33 So that was the most specific finding of the Tribunal in the earlier Judgment.

1 The second point by way of background is the original calculations which are most
2 conveniently found at tab 47 of the bundle for the case management conference on 23rd
3 October 2007, then p.223, and you will see “Recommendations” and then a blanked out
4 passage and then underneath that it says:

5 “Calculate common carriage network access prices for each constituent part of
6 Dŵr Cymru’s water service based on whole area average costs”

7 so that is the approach that was going to be adopted and this is the January 2001 document.
8 Then, over the page, 224 under “Pricing”, it is stated:

9 “Dŵr Cymru’s clean water service is segmented into resource treatment, bulk
10 distribution local distribution and customer service. The services requested by
11 AW are treatment to a non-potable standard as present and bulk distributions.”

12 Then on the next page a figure is given based on certain assumptions and you will see under
13 (c) the relevant figure, 19.94 and then above it the reference to what was used to generate
14 that on an average accounting basis.

15 Then 226 is rather a difficult document to read but I think it is common ground that it is the
16 workings that were actually used before the February 2001 prices were produced; there are
17 various clearer versions of that document in the following tabs, but that also has an average
18 accounting cost calculation as well as the first access prices calculation which was
19 subsequently used.

20 Then on p.228, this is a February 2001 document – you can see that from p.227, there is a
21 reference at the bottom to Mr. Edwards, February 2001. Then 5.5:

22 “Upon publication these prices will be Dŵr Cymru common carriage prices. The
23 price is based on whole company average prices and is therefore not particular to
24 the Ashgrove application.”

25 So we made various points about that. We say that this contemporary document, which was
26 not available to the Tribunal at the time of the original hearing confirms that the approach
27 adopted and proposed in the further Judgment was correct, that the first access price was
28 based on two services and two services only, namely, treatment and distribution.

29 Secondly, that those costs were not specific to Ashgrove; and thirdly, perhaps more
30 controversially but in my submission correctly, the approach adopted in calculating the first
31 access price was wholly unorthodox even on Dŵr Cymru’s own approach in that they had
32 actually produced two conventional average accounting cost calculations which gave quite
33 different figures for bulk distribution than the figure that was put forward to the Tribunal
34 and dealt within the decision, albeit that the question of whether non-potable distribution

1 costs were actually lower than potable distribution costs clearly was not addressed in this
2 calculation, and so is obviously to be read subject to the observations of the Tribunal on that
3 issue at part 11 of the main Judgment.

4 The third document that I think warrants examination is the 17th March 2003 document
5 which was disclosed recently which is at tab 29 of the core bundle. You will see that there
6 is a covering letter from Dŵr Cymru which gives various attempted glosses on this
7 document, and then the actual document itself is at the back. The first part of the
8 document, pp. 1 and 2, is a calculation of how Dŵr Cymru proposes to actually generate
9 tariffs for large users. Then under the heading “Additional information” there is reference to
10 a cross-check. There is an explanation of how it has been conducted in relation to third
11 party services which I think it is agreed is where the relevant part of the accounts are, and
12 there has been an allocation on an agreed basis after a meeting with Ofwat and you will see
13 reference to an agreed methodology as discussed at the meeting. So it is obvious that
14 Ofwat had agreed this and then had agreed a methodology to be used to derive an estimated
15 unit price for non-potable water. It is a point that we did not make in our skeleton that Dr.
16 Bryan has pointed out to me that that of course includes not only the treatment and the
17 distribution cost but also the resource costs here. So it is interesting that the figure that is
18 generated is some 7.86p per m³ one finds at p.3.3 as the starting point, and then it is only by
19 adding in general costs of about 15 or 16p that one gets back up to a figure of 22.5p. So in
20 my submission it is interesting in that that figure is actually closely comparable to the figure
21 not only that the Tribunal itself reached of 3.5p, which would have been exclusive of
22 resource costs so it would be a similar figure. It is also similar to the figure that Albion
23 itself reaches in the calculations which were put into the Tribunal in response to its request
24 on Monday. In our skeleton we come up with a figure of about 10p when one adds in the
25 general costs which the Authority now considers to be appropriate. If one takes off the
26 resource cost one comes down to a figure of about 7p.

27 What I was proposing now to do was to go through the specific issues which are raised by
28 Albion and then there were also two additional issues which were decided in the response
29 which, as it were, were adverse to Albion’s interests and so I think I should comment on
30 those. That requires not only a certain amount of courage, but also to take the 231 page
31 document in your hands. The second page of the note I handed up provides a correlation
32 between the final schedule and the number in the Albion schedule. The first point is the
33 back up supply – I am proposing to take this fairly fast and to notify the points of principle

1 that we rely on but I hope that will be useful at least in terms of the transcript to set out what
2 we say about these things.

3 In relation to the back up supply, as a point of principle, we say it is not part of treatment or
4 distribution, it is not mentioned in the contemporary documents as a service that was to be
5 included and, indeed, it is consistently referred to by Dŵr Cymru as a separate issue, as I
6 say, until the draft assessment. The Tribunal may recall that in our reply we exhibited a
7 letter from December 2006 which set out the position of Dŵr Cymru and we say that that is
8 a particularly valuable document in that it is independent of any, as it were, pleadings in this
9 case; it is simply a commercial document. You may also recall in the 13th November 2007
10 bulk supply quote there is a claim for £1 million (roughly) for standing charge for the right
11 to have access to Dŵr Cymru's surplus potable water from time to time.

12 The reply is at tab 13 of the core bundle. The Tribunal will find a letter at the back, which
13 is a letter dated 5th December 2006, addressed to Dr. Bryan from Mr. Peter Jones, who I
14 think is the commercial director of Dŵr Cymru, or was at that time – unfortunately there are
15 a large number of people called “Bryan” and quite a number called “Brooker” and “Jones”
16 in this case, so it is quite difficult to follow sometimes.

17 The relevant part is under the heading: “The Relevance of the Judgment to the 1999 Bulk
18 Supply Price.” You will see that Dŵr Cymru obviously had the Judgment in mind. It is the
19 longish paragraph saying “In any event ...” Mr. Jones says:

20 “It would have been over-simplistic to characterise a bulk supply price purely as
21 the sum of a common carriage price, plus the price of the water at source, because
22 there are important differences between the economic characteristics of, and
23 therefore the contracting arrangements, which under pin the transactions involved.
24 For example, had Albion proceeded with its common carriage proposal,
25 contractual arrangements would have had to have been established to determine
26 how “unders and overs” would have been dealt with ...”

27 And then this is the important part:

28 “... together with a separate arrangement for dealing with the potable back-up to
29 the Shotton Paper site.”

30 Then there is reference to other sectors, such as electricity, gas and rail, which

31 “... shows that such matters are not straightforward, especially in circumstances
32 where the operator of the facility (Dŵr Cymru) is also, in effect, one of the users
33 of the common carriage service (since it makes supplies to Corus) and there may
34 potentially be conflicts of interest between Corus and Shotton (and t heir

1 respective suppliers) in terms of prioritisation of access. Under the bulk supply
2 arrangement all such issues are effectively ‘internalised’ within the vertically
3 integrated water supply service. However, vertical disaggregation in the form of
4 common carriage requires regard to be had to these points and explicit provision
5 to be made for them.”

6 So, in my submission, it is quite that, both a matter of principle now and also looking at the
7 matter historically, Mr. Jones clearly thought that bulk supply was something quite separate
8 from common carriage.

9 This is confirmed by the documents in these investigation and in particular by a remarkable
10 document at tab 28 of bundle A to the final report, annex A to the final report. It is the first
11 volume of annexes to the final report. You will see that it is a document sent to the
12 solicitors to the Authority dated 5th March, from Miss Cross, the Agreements Manager,
13 copied to Dr. Bryan. It is certainly not part of my case that any offences have been
14 committed, but the Tribunal will of course be aware that under ss.44 and 72 of the
15 Competition Act it is actually a criminal Offence punishable by two years imprisonment, I
16 think for the directors of the company and also for its relevant employees to mislead the
17 Authority in an investigation of this kind. With that in mind it may be worth just turning
18 through to the answer to question 8, which is a quite express question from the Authority.
19 You will see at question 8:

20 “Dr. Bryan has stated that ‘Shotton has to buy potable water (as a back up)’. What
21 were the charges for the back up price in 2000-01 and did you include these in the
22 First Access Price? Please explain how you think this back-up service should be
23 accounted for in any new access price?”

24 Then in the second paragraph:

25 “In the event that Dŵr Cymru were unable to supply the full 18 MI/d of non-
26 potable water any time, Albion Water could use potable water to make up the
27 shortfall, but would only pay the non-potable price.

28 The agreement therefore provided two benefits to Albion Water, the ‘standby’
29 service of up to 8 MI/d and the fact that potable water supplied to make up the 18
30 MI/d entitlement would only be charged at non-potable rates. Neither benefit was
31 priced for separately in the bulk supply agreement. Effectively, therefore they
32 were ‘bundled’ together with the basic water supply service in one volumetric
33 price.

1 The First Access Price did not include any allowance for either benefit. By
2 definition, since Dŵr Cymru’s role would have changed from ‘supplier’ to
3 ‘common carrier’, the various services that were included in the bulk supply
4 agreement would automatically have become ‘unbundled’. The basic supply of
5 non-potable water to the Shotton site would have become Albion’s responsibility.
6 Whether or not Albion would have required ...”

7 – and then there are three possibilities –

8 “... is not known. Further, whether or not such services would have been
9 negotiated as part of the access agreement (and therefore a single pricing
10 agreement), or as separate agreements, is not known. However, Dŵr Cymru’s
11 preference at the present time would be for different services to be priced
12 separately (whether as a single agreement or as separate agreements) because this
13 provides transparency and offers better incentives. For any standby or ‘top-up’
14 supply it would seem logical to adopt a two-part structure, consisting of a
15 ‘reservation’ element as well as a volumetric charge for the water actually taken.
16 The levels of such charges would depend on the nature of the actual services
17 required.”

18 That is clearly a detailed and comprehensive answer to the question, which leaves no doubt
19 about what the answer was.

20 The next stage in this perhaps slightly odd saga is at the first tab of bundle B to the final
21 report, and p.4 is equivalent to para.1.14 of the Final Report. In view of that response it
22 may surprise the Tribunal to see the figure of 4.4 for Potable Back-Up Supply set out under
23 each of the four headings, AAC, LRIC, increment of 20 per cent and 50 per cent, and the
24 LAC. In each case the 4.4 for back-up supply is included. Then the reasoning for that
25 appears at paras.5.23 to 5.36. 5.36 concludes:

26 “... that it would be reasonable to assume that the costs of the back up supply were
27 included in the FAP ...”

28 although the Tribunal does indeed quote at 5.32 the answer of Dŵr Cymru, but it does not
29 really explain how it is that Dŵr Cymru could have been so completely wrong in its answer.
30 Indeed, it recognises that it would not necessarily require a back-up supply, as one sees in
31 5.34. There is no principled basis for saying that a back up supply should be included, and
32 so the Authority simply rejects without any real explanation a statement to the contrary by
33 Dŵr Cymru.

1 The point then goes on at tab 11 of bundle B, which is a letter from the solicitors to the
2 Authority to Dŵr Cymru. Whether rightly or wrongly, this is a point that my clients feel
3 quite strongly about. This point had been put to Dŵr Cymru and they had given a
4 categorical answer. Then the Authority effectively asked them to think again at the third
5 paragraph without, as it were, saying, “What you said before was false or wrong”, they have
6 another go.

7 Then the next day a long letter comes back from Dŵr Cymru, which one finds at tab 14, and
8 the relevant parts are at p.3, the second paragraph, and p.5, the second paragraph. They
9 claim, first of all, that Albion had:

10 “... misrepresented Dŵr Cymru’s position on whether or not the costs of the back-
11 up supply were included in the first access price.”

12 The Tribunal have seen what Dŵr Cymru’s position was. Then they assert that the position
13 had not been clarified either way. Then they say it was entirely correct for the

14 “... draft assessment to proceed on the assumption that the back-up supply was to
15 have been provided within the scope of the FAP, especially in view of the strong
16 indication from Albion that it wanted the back-up arrangements to continue.”

17 Then at p.5 it says:

18 “First, as noted above, Ofwat are entirely correct in including the potable back-up
19 supply service in their draft assessment.”

20 What is interesting about this is that there is no actual statement of what Lynette Cross was
21 wrong, but they say that, nonetheless, the Authority was quite right to add that 4.4p in. In
22 my submission, that does not really add up and what really is going on here is that Dŵr
23 Cymru have seen the numbers and sees what a very good thing it is that that 4.4p should
24 appear. There is no real other credible explanation of what is going on here.

25 The second point is the quantum of the back-up which is dealt with at pp.9-12 of the Final
26 Schedule, which is point 5 of the Albion Schedule. Again, essentially, we object to this by
27 reference to principle 2, our regulatory principles. We say that these costs, which are
28 essentially the costs of the potable headroom on the relevant systems of Dŵr Cymru, are
29 already fully accounted for as part of the potable headroom. The Authority concedes that if
30 a substantial charge had been included it would have required a regulatory change to be
31 made subsequently in 2004. We say it is not separately charged for under the current bulk
32 supply, and we say it is essentially a fixed charge for access to a water supply that is
33 essentially surplus and where the potable uses take priority anyway and which is fully
34 accounted for, and so we do not accept the approach that has been adopted for the costing of

1 that fixed charge if, contrary to our main submission, the Tribunal finds that it is appropriate
2 for that to be included in the first access price. By way of a footnote, we say that the £1
3 million or the 14p pm³ added on in relation to this in the proposal of 13th November is a
4 gross further overcharge.

5 The third point in order in the schedule comes at pp.13-17 of the Final Schedule and relates
6 to sludge disposal, which is point 2 in the Albion schedule. As we understand it, this
7 applies only to S10, the Ashgrove system, and our main issue here is that as far as we
8 understand it sludge disposal is fully accounted for normally as part of sewage services. So
9 it is again a form of double counting or discrimination to include a charge which would
10 have required a regulatory change, and so there is no basis to think that this was included in
11 the first access price in 2001, and we say it would be contrary to principle to include it now.
12 I think I have made the point about principle four, about how on earth this actually works
13 under the AAC plus methodology and why it is, if we are the only person who get it, it is
14 included on a regional average basis if the Authority takes out the bulk supply on the basis
15 that we are the only person who gets that.

16 The fourth point is the no less riveting topic of water distribution pumping, which appears at
17 pp.17-19 of the Final Schedule. This is a matter that was left out in the original report, but
18 then makes a come-back in the final, final report and adds 2p to the figures. As we
19 understand it, the Authority accepts that this service is not actually provided under system
20 S10, and in fact the service is actually bought from United Utilities. We say that on the
21 granular approach of the AAC plus, even if one values water distribution pumping on a
22 regional average basis, one should not have to pay for it if one does not actually receive it,
23 any more than someone who does not receive treatment services should pay for treatment
24 services that they do not receive. Again, we think there is an unclarity in the Authority's
25 approach and some inconsistency there.

26 Fifthly - and this is pp.20 to 22 of the final schedule - we come to the difficult question of
27 the MEAV cross-check. I think the figures are now agreed and appear at the foot of p.21.
28 The figures in the left-hand column are the figures that appear in the final report under this
29 heading at Table 16. The table on the right-hand side are figures which were subsequently
30 revealed after the CMC in October and November 2007. You will see that the numbers are
31 in fact consistently higher - in some cases about three times as high; in some cases double -
32 and in total something over double the figures. Really we have two complaints here: (1) we
33 find it rather extraordinary that these numbers were hidden away and not included in the
34 final report - and we reject any suggestion that it was clear from the final report that these

1 figures were there, and the mere fact that Dr. Bryan effectively inferred some of them
2 because he could not make the numbers add up in our submission does not mean that they
3 were clear in the final report; (2) we cannot see any basis on which the figures that Dŵr
4 Cymru presented itself during the course of the investigation should effectively be rejected
5 and replaced with figures which are two or three times as high. We say it is a very material
6 change in the figures, and one which should be taken into account.

7 It also appears from Appendix 1 to this schedule that these figures were not simply used as
8 a cross-check, but they were actually used as some of the source figures in some of the
9 calculations. One sees that at para. 2 of Annexe 1.

10 “For a few functional assets, the Authority’s gross MEAV estimates were used as
11 more than just cross-checks”.

12 So, in our submission it is particularly regrettable that these figures were not actually stated
13 until Dr. Bryan chivvied them out of the Authority after the last CMC.

14 There is one particular figure which we still consider is obviously far too high . It is a point
15 which is raised in the Appendix to the note that we served on Monday (paras. 9 to 15, Tab
16 11 of the core bundle, p.4). You will see reference at the end of para. 10 to:

17 “-- raw water and distribution mains account for £104 million out of a total of
18 £141.5million”.

19 That is the Ofwat MEAV figures that we have just been looking at. As he points out, that is
20 74 percent of the total which relates to raw water and distribution mains which allegedly
21 amount to £104 million in the Authority’s estimation.

22 Then Dr. Bryan refers to the asset inventories of Dŵr Cymru for 1998 and 2003. These are
23 figures taken from Mr. Jones’ witness statement. He states that they go up. Then, at para..
24 12 he points out that over the same period - so, from 1998 to 2003 - the value of raw and
25 non-potable water mains fell from £303 million to £102 million. So, they divided in three.
26 Then he asserts,

27 “The only credible explanation for this dramatic fall in value is that the valuation
28 applied to these assets in 1998 was too high, by a factor of approximately three. It is
29 that same excessively high valuation that has been used to underpin Dŵr Cymru’s
30 2003 and 2007 MEAV estimates for raw water and non-potable mains.

31 The Authority’s decision to further inflate these valuations (by a factor of almost two)
32 ignores the clear evidence that they were already excessive.

1 This leads to the Authority's implausible suggestion that the MEAV of the 216km
2 of raw and non-potable mains associated with non-potable systems (£119 million) is
3 greater than the MEAV of the totality of Dwr Cymru's 697km of raw and non-
4 potable mains (£102 million, according to its most recent (2003) asset valuation".

5 That is all quite complicated, but I think the simple point can be seen by reference to one
6 document which I hope the Tribunal has - the first witness statement of Mr. Jones. It is Tab
7 CH4 to the first witness statement of Mr. Jones. The first is Table C11 of the C3 Asset
8 Inventory for 2004. So, those are the 2003 figures. The first page, C11, has a little heading
9 - (a) - Group 1 Water Resources and then (b) - Raw Water Aqueducts. If you read across
10 you will see the total is ----

11 THE CHAIRMAN: Can you do this a bit slower. Can we start at the beginning, because I am not
12 sure what we are looking at.

13 MR. THOMPSON: It is the first witness statement of Mr. Jones. There were three witness
14 statements sworn by Mr. Jones for the purposes of the -- This is No. 1. To that he exhibits
15 various official documents ----

16 THE CHAIRMAN: The exhibits are not there. Where have you got the document?

17 MR. THOMPSON: I have it as Exhibit CJ4.

18 THE CHAIRMAN: No. In which bundle?

19 MR. THOMPSON: In the first witness statement of Mr. Jones. (After a pause): I do not want to
20 delay matters with proportionality, etc. Would it be sensible if I simply make the point.

21 THE CHAIRMAN: It is for the purposes of the transcript.

22 MR. THOMPSON: It is simply that line A2, under the heading Water Resources on Table C11 --
23 the length of 696.65km is given, which is the figure referred to at para. 15 of the appendix
24 we have been looking at. Over the page, a valuation for the raw water aqueducts under A2
25 in Table C11A of £102.19 million is given. So, this is the entirety of the raw water system
26 in 2003 valued at £102 million, which is less than the Authority's figure gives for simply
27 the 216km associated with non-potable systems. So, about one-third of the length is valued
28 by the Authority as at more than the totality was valued in 2003. That is the point. We say
29 that is a gross over-valuation and cannot possibly be right.

30 Just returning to the MEAV cross-check generally, the stance that we are adopting now is
31 that the Table 15 figures - so, Dŵr Cymru's own figures, the left-hand column that we were
32 looking at, are a much more plausible figure, although we take the view that they are still on
33 the high side.

1 The next point is the question of stranded assets which again represents a change of position
2 by the Authority between the final report and the response document. That is pp.22 to 24 of
3 the final schedule. In relation to that, our position is, I think, that we accept in principle the
4 idea of an allocation of costs for stranded assets, but that their valuation should be subject to
5 the cost of capital issue. So, we say that they are over-valued at the moment.

6 (Short break)

7 MR. THOMPSON: I think we had reached p.22 to 24 of the schedule, I think. We, I hope, will
8 get on quicker in due course but the position in relation to stranded assets. We have
9 accepted in principle a charge in relation to that although I understand the position may not
10 be so clear in Scotland, but we accept in principle but say it is subject to what the correct
11 cost of capital is and we also have the same point about the correct MEA value, and we say
12 that Dŵr Cymru figure rather than any inflated figure should be used.

13 The next point is at pp 24 to 27 of the schedule, which is the first point we make, where we
14 question whether the AAC-plus approach actually reflects what was done. I think on
15 reflection we are not objecting in principle to what the Authority is attempting to do but we
16 do have concerns about its consistency of application about the values that have been used,
17 and about the weightings, and in particular we say that it must be applied consistently with
18 the Authority's regulatory policies, in accordance with the Judgment of the Tribunal. That
19 is no.1 of the Albion schedule.

20 The next is "Common carriage services" which is effectively the other additional cost that is
21 added on by the Authority in relation to the back-up charge, and that is at pp. 27-28 of the
22 final schedule, and it is the third point in the Albion schedule. I think our primary concern
23 there is what I might call "principle 1" whether it is referable to these activities and we have
24 concerns as to whether there may be some degree of double recovery in relation to customer
25 facing operational costs. We say it is not a major issue, it is not a huge amount of money,
26 but our suspicion is that there would, in fact, have been a separate charge if indeed
27 additional costs had arisen beyond those attributable to distribution and non-potable
28 treatment.

29 We then come to some smaller points, I think; first, "Bad and doubtful debts", pp.28 – 31 of
30 the final schedule, which is the sixth point raised by Albion. I think our main point is that
31 they were fully allocated to potable customers so there is an element of double charging
32 here, but we accept the figure as reasonable.

1 The next point is sludge disposal (our ninth point), pp. 31-32 of the final schedule, again we
2 say that those were fully allocated costs. I think it is the same point we have already had
3 but we do not dispute the figures.

4 The next point is our point 8, pp.34-35 of the final schedule. Again the back up supply and
5 I think we have had those points. We say it is not attributable to treatment or distribution, it
6 should have been separately costed and accounted for and that is the evidence that would
7 have happened in any event, and we have looked at that.

8 Then the next point (pp. 35-36) is, I think, a return to doubtful debts – our tenth point, and
9 again we say that it is fully allocated, and in relation to the Albion specific costs, which is
10 what this is about, the LAC costs, we make the further point that we carry the debt risk in
11 that we are the ultimate supplier in relation to Shotton Paper.

12 The next two points, both on p.36 of the final schedule, our points 11 and 12, are scientific
13 services and insurance and management. We make certain points but the sums are small
14 and, for these purposes, we can take those as agreed, I am pleased to say.

15 The next point, point “O”, is a rather general question – the question of a lack of workings
16 and we make some points about that, our 13th point (pp. 37-41). In general terms this is still
17 a source of concern, especially in relation to MEAVs and the detailed capital calculations.
18 We say this is really a matter for the Tribunal to take a broad view of and we compare it to
19 the earlier concerns that the Tribunal has expressed at various times about the lack of
20 information. We say that the Authority should have produced the specific figures that are
21 used, and it also should have produced a calculation by reference to the regulatory rate of
22 return which, on the face of it was the obviously correct cost of capital figure to have used.

23 The next point is pp 41-48, and again is the dispute about costs of capital, our 14th point, as
24 a matter of principle, and you already have my main submission on that. We say that it is
25 discriminatory and contrary to policy to adopt this approach. We say it is contrary to the
26 approach of the Tribunal, both in relation to stand-alone costs and the bulk supply price
27 issues. We also say that it is highly significant that the first access price was found by the
28 Authority itself to be excessive, even on the basis of a disaggregated cost of capital - so, as
29 it were, making an assumption in favour of Dŵr Cymru that the ordinary regulatory
30 approach should not be used nonetheless they still found an excess of price over cost.

31 The next point, at pp.48 to 51 of the final schedule, is our fifteenth point - the quantum of
32 the cost of capital. Obviously we object to it as a matter of principle, but we also say that
33 there is a clear factual error which is clearest from the final report itself at Fig.2, p.132. I
34 am not sure where the Tribunal has the final report, but it may be that it is separate.

1 THE CHAIRMAN: I think over lunch it may be helpful if you knew what numbers we had. It is
2 very confusing for you.

3 MR. THOMPSON: It is p.123 of the final report. You will see that there is a graph there which
4 clearly reflects the reasoning of the Authority which is crucial to the question of how the
5 authority has approached the relative risk and shows by reference to the base year 2001 that
6 there has been a drop-off of non-potable demand by reference to potable demand. We say
7 that is really a very obvious error of principle in that the relevant period is the period before
8 2000-2001 and not the period after, and that that is a sort of gross error or factual
9 appreciation which, even on Mr. Friday's approach, would justify the Tribunal intervening.
10 One can see where these figures come from in Annexe B47 to the final report, which is the
11 first B bundle.

12 THE CHAIRMAN: Bundle 35.

13 MR. THOMPSON: You will see it is a fax from Pinsent Masons to Dr. Bryan on 5th June. It is
14 Bundle 2 of the B bundles at Tab 47. There is quite a long letter from Pinsents. Towards
15 the back of the tab you will find a report. This is the basis for the differential cost of capital
16 - that non-potable water was more volatile than potable. The basis for this is a table which
17 one finds at p.5 of the report. I found it convenient to draw a line between 2001 and 2001/2.
18 Effectively the Authority seems to have based its thinking on the numbers below the line.
19 Indeed, the report is based on the entire period, but when one looks at it first of all one can
20 see that the Authority has made a gross error; and, secondly, if you look at the right bit of
21 the ten year period that the experts have looked at, their error is basically the same in that
22 the position in relation to non-potable water is essentially constant over that period and
23 drops slightly, and is almost exactly the same as the pattern for potable water. So,
24 effectively, the approach of the Authority is to take a hypothetical risk of stranding and to
25 say that on that basis non-potable should be charged at the higher cost of capital than
26 potable. But, the point that we make is that as a matter of policy the previous year the
27 Authority had said that a hypothetical risk of stranding should not be taken into account in
28 their MD163. So, we say it is both an obvious factual error and a breach of principle too,
29 contrary to their own regulatory policy.

30 The next point is a rather complicated issue about treatment weighting where the Authority
31 did have another go and made some adjustments to the figures that it used. That is pp.51 to
32 54 of the final schedule, and Point 16 of our points. Unfortunately, as you may recall, we
33 put in another letter just after because another point came to us, which was the point that we
34 addressed in that letter. That is at Tab 20 of the core bundle.

1 THE CHAIRMAN: What do you want us to look at?

2 MR. THOMPSON: I think it is probably sensible to look at the letter at Tab 20 of the core
3 bundle. This an area where I do not know whether there was an advantage or a
4 disadvantage, but the chair may be at some different position from the rest of us because we
5 have lived with some of these disputes for the happy period of nearly four years.

6 THE CHAIRMAN: I have not worked out whether it is an advantage or disadvantage either.

7 MR. THOMPSON: I do not think we need to go back to the detail, but the point here was that the
8 weighting figure of 15.2 percent, which was used in the decision was based on a very short
9 little document setting out comparative figures for, I think, twelve treatment works
10 including Ashgrove and the Court Farm treatment works, and doing various calculations
11 which showed that the costs of the non-potable too were, on average, only 15.2 percent of
12 the potable ones. That was used as the basis for the 2003 new tariff. The essential point we
13 are making is that there is no reason to depart from that on the basis of this subsequent
14 report by Dŵr Cymru , which is referred to in the final report, and the reason we say that is
15 that the 2003 examination was done, as we would say, on a like-for-like basis and that there
16 was a broadly similar throughput for the twelve works. They were clearly selected by Dŵr
17 Cymru as part of an exercise performed for a regulatory function. I think the Tribunal itself
18 was sceptical that we could suddenly go away from that figure at this late stage. The point
19 that struck us immediately the ink was dry on our point was that when you actually look at
20 CJ4 (it is actually the same document we were talking about before) there were in fact a
21 very large number of treatment works - mostly potable and mostly extremely small - and
22 that it was not really a like-for-like comparison to compare the two relatively large
23 industrial non-potable works with a selection of small little potable works dotted about all
24 over Wales, and that therefore there was no reason to depart from the figure that had been
25 used in the new tariff, especially given that it was a regulatory figure which had clearly
26 been produced much closer in time to the relevant events than this, as it were, ex post facto
27 report produced several years later. So, that is the basic point. There is more detail. As I
28 understand it, the Authority does not accept that and think that all these little comparators
29 are particularly good. But, it seems to us implausible, and the fact that it gives a different
30 figure does not seem to us a reason to depart from the one that was used in the decision
31 itself, and by Dŵr Cymru itself in setting its tariff in 2003.

32 The next point I think I have dealt with before - the raw water MEAV point. That is pp.54 -
33 59 of the schedule. I have already given the point that we consider there is material cost
34 inflation here.

1 The next point - pp.59 to 62 - our Point 18 - Treatment Costs. It is a factual issue and there
2 has been some adjustment to meet our concerns. I suspect that is as far as we can go on that
3 particular point.

4 The next point is another MEAV point at pp.62 to 64 of the final schedule - our Point 19.
5 this is a curious one in that the Authority seems to have simply created a sort of fictional
6 MEAV of £19 million although it accepts that the actual figure is something like £3.5
7 million. It has produced a fictional MEAV figure, as it were, as if storage units existed.
8 That is why we find it particularly troubling if people who do, or do not, have storage are to
9 be charged on an average basis by reference to assets that do not actually exist. So, we
10 think that the Authority should explain how that is an appropriate way to value assets.

11 The next point is in relation to IRC - Infrastructure Renewal Charges. These are charges
12 which are made in relation to the costs of maintaining assets over their viable lifetime. It is
13 really a very straightforward statistical question about what the correct assumption is to
14 make. One finds that at pp.67 to 68 of the schedule. In particular, you will see a footnote at
15 the bottom of p.67 setting out some calculations which show that consistently a factor of
16 180 had been used (180 years) as the relevant lifetime of these assets. There must be
17 reference to that footnote 6. All I can find is 3, but that is metre cubed. So, there must be a
18 footnote 6 to which this refers. (After a pause): It is p.68, I think.

19 “The references to the MEAV for various mains diameters in Table 11, divided by
20 180 equals the IRC stated in Table 10.”

21 I do not take any credit for this. Dr. Bryan is tireless in his ability to discover these points.
22 He has worked out that there is a precise equivalent of 180 years between the MEA values
23 and the IRC figures, and so we – I think not unreasonably – raised the question of why the
24 figure of 120 has been used by the Authority in relation to this particular calculation which
25 obviously inflates the relevant cost by 50 per cent.

26 The answer that comes back is that “Well, we thought it was sensible to use an industry
27 average”. Well we do not accept that the industry average is correct. We have looked at the
28 recent figures and we, on our calculations find that the figure is about 190 years, if you look
29 at the industry average, but in any event we do not see for ourselves why you do not use the
30 actual figures that are in the report, rather than some unspecified industry average and so we
31 object to that.

32 The next point is simply a question of arithmetic, that is pp.68 – 69, I think this is a point
33 that I made and it turns out to be a bad point, that although the final report is not particularly

1 well drafted I am told that the calculations are in fact correct although badly expressed, so I
2 think that point goes.

3 The next point is pp. 69-76, point 22 of the Albion schedule, and there is a dispute between
4 gross and net MEAVs; this is partly a factual point, partly a regulatory point. We consider
5 that in principle it really relates to the assets at the treatment works and whether or not you
6 should take into account the fact that they have depreciated over their useful lifetime, and so
7 they should not be taken into account. I think the figures are relatively small and I do not
8 think at this stage we particularly require that point to be resolved so I think we can take
9 that point as having gone.

10 The next point is a point which the Tribunal I think will be familiar with by reference to the
11 Mott Macdonald Report and various other issues, the LG main, which is the value of the
12 water distribution main and, as we point out in the appendix – and I fully give credit to Dr.
13 Bryan for most of the legwork on it – at tab 11 to the core bundle. Page 11 of the appendix,
14 para.46 sets out the various figures that have been bandied about for the valuation of the
15 main over the period of this investigation. The position that we are prepared to accept, as it
16 were in a spirit of compromise is that we should use Dŵr Cymru’s own figures as they
17 appeared in its response that they put in in 2007, which is approximately £8 million, we
18 consider that the estimate used by the authority – I think it states 10.4 but in other positions
19 I think it 9.7 – we still consider to be a substantial over statement.

20 We make points in our reply submissions about the recent adjustments to the Mott
21 Macdonald estimate, and the two points that we make – apart from, as it were, points of
22 prejudice about the rather curious way that the authority appears to have treated this issue in
23 the rather late change of mind on the point is that there is a considerable under estimate of
24 the difference that this makes, and we made two points at paras. 11 to 15 of our reply, and
25 in particular at 14 and 15. At 14 we make the point that the specification for the raw water
26 pipeline and the treated water pipeline now appears to be the same, but the plant costs for
27 one are approximately 2.5 times the other, which we find difficult to understand if, in fact,
28 the specification was the same and it was simply a typographical error that they appeared to
29 be different in the relevant part of the report.

30 The second point is really about the calculations that the Authority has made about the
31 difference it makes, and we point out that there are a selection of percentage add-ons which
32 are reflected by this, which are overall about 40 per cent and so the reduction should be
33 about 40 per cent more than the Authority has accounted for in its calculations, but those are
34 fairly small factual points. Otherwise, the Tribunal has our submissions in relation to the

1 differences between the A550 and the overall pipeline, and the similarities with the LG
2 Phillips main, the issues about inflation and so on and I think that is probably a matter of
3 factual appreciation for the Tribunal to give due weight to as it sees fit.

4 PROFESSOR PICKERING: Mr. Thompson, could I just ask you in relation to the little table in
5 that para. 46 which you have just drawn to our attention -- When I read this originally I felt
6 I had to assume that the reference to Ashgrove was the Ashgrove Water Treatment Works
7 as part of the system. So, if we wrote in WTW there, that would explain it?

8 MR. THOMPSON: Yes. That is right. It is really treatment works and pipeline, I think.

9 We are on the home stretch of this rigorous journey! The last point, Point Z, is in relation to
10 rates which is pp.88 to 90 - Point 24 of the Albion schedule. Our point is that rates should
11 be calculated by reference to MEAVs, and that calculating by reference to rates of return or
12 profits artificially inflates them and that is set out -- I do not think we need to go to it - at
13 paras. 35 - 36 and para. 61 of the appendix to the 11th February note. So, that sets out
14 Albion's final position on that.

15 We now move on to Point AA. These points get rather more general and longer. So, we get
16 on quicker. This is the LRIC methodology at pp.102 to 114 of the final schedule - our Point
17 27. I think we have made the points at various times, and so I can make them briefly orally.
18 We say the methodology is based on completely unreal assumptions. Therefore it is useless
19 as a cross-check and we draw an analogy with the stand-alone calculations which the
20 Tribunal rejected in the main judgment. We say that the 10 percent increment figure is more
21 relevant. We say that over the term of this agreement at least LRIC and the short-run
22 incremental costs may be very close. There is nothing particularly counter-intuitive about
23 that. Professor Pickering, in particular, may be interested in the academic report which is
24 appended to the relevant policy statement which we refer to in our point. This is the article
25 by Professor Turvey, appended to MD170, which states in some italicised wording on
26 p.107,

27 "When excess capacity is expected to exist over the period under investigation, only
28 SRMC is relevant except in a case where decrement would allow some scrapping of
29 capacity".

30 So, that was the theoretical point that was put and appended by Ofwat to its MD170 paper.
31 We also make the point that there is no general figure for LRAC, which is perhaps
32 unfortunate given that that was the priority approach.

33 Then we come to the position in relation to the contemporary document and its
34 compatibility with the AAC-plus methodology. We set out position out in some detail in

1 writing, and in the little columns and the final schedule, that takes up pp.135 to 154. It is
2 our Point 26. I think I can summarise the points quite shortly. We say that the
3 contemporary documents speak for themselves. They show that Dŵr Cymru in fact
4 conducted a conventional AAC analysis in 2001. The documents show the bulk distribution
5 costs for potable water were only 11pence or 12pence on a conventional AAC basis and
6 therefore that the entire basis for the appeal hearings in 2005 and 2006 were on a flawed
7 basis. Both Dŵr Cymru and the Authority were well aware of this, but did not bring it to
8 the Tribunal's attention, and it only emerged when the documents were disclosed in
9 September 2007. We say that is relevant to the credibility of both Dŵr Cymru and the
10 Authority on disputed issues of fact and judgment - for example, in relation to the back-up
11 supply and the issue of the MEAVs. That is the gist of the point we are making there.
12 The penultimate point is the question of the status of the findings (pp.154 to 161 of the final
13 schedule - our Point 25). I think it is a point dear to Mr. Vajda's heart. In summary, we say
14 that his judicial review point has not improved with age. It is obvious nonsense. This is a
15 determination on the merits. The final report is simply additional evidence to assist the
16 Tribunal in reaching that determination. It is not determination of a point of law. So, the "E"
17 case is irrelevant. It is not determination on judicial review principles. So, the
18 Communications Act is irrelevant. In addition, the authorities are party to these proceedings
19 and it is therefore clearly not an impartial or independent decision-maker. Candidly, our
20 client considers that there are legitimate grounds for concerns about actual bias. So, on all
21 these grounds this is not an appropriate case for a judicial review approach.
22 Finally, the question about the LAC methodology. That is partly a factual question; partly a
23 question of the regulatory approach, or our Principle 2. At the appendix to our note of 11th
24 February we provided our best estimate of LAC costs on a proper factual basis and a correct
25 rate of return. In principle, Albion Water has always favoured this as the fairest approach,
26 notwithstanding Principle 3 which was largely urged on the Tribunal by the authority itself -
27 the priority of regional costing. But, we say that it needs a realistic approach to valuations,
28 consistent with our first two principles. So, it must actually be by reference to treatment and
29 distribution, and it must be consistent with the regulatory approach of the Authority
30 generally. We say it is certainly the best cross-check if it is done properly. We have tried
31 to do that in our note served on Monday.
32 Those are our submissions on costs. Inevitably it has been a bit of a gallop, and quite
33 tedious. That is what we wanted to say about that.

34 THE CHAIRMAN: That has been very useful. Shall we say five past two?

1 MR. THOMPSON: There is only one other point which is the confidential documents and
2 whether the Tribunal wishes to even think about that question. Would it be sensible to allow
3 some time for that or at five past two? It may be more convenient to do it at five past two. I
4 do not think it will take long. I think it is simply a matter of deciding how we proceed. I
5 have not made any reference to them.

6 MR. RANDOLPH: Madam, if that is going to be discussed, of course we are not in the ring.

7 THE CHAIRMAN: You need to sit outside.

8 MR. RANDOLPH: Well, at least for that part of it where details are going to be discussed, I
9 assume.

10 MR. THOMPSON: I suspect the only people allowed to be in the room are myself and Mr.
11 O’Flaherty. Everybody else who is not acting for either Dŵr Cymru or the Authority ought
12 to be out.

13 THE CHAIRMAN: It is more convenient to do that at five past two.

14
15 (Hearing in private – formerly confidential)

16 MR. THOMPSON: Madam Chair, I think our main submission is a bit of a storm in a teacup in
17 that it seems to us that these two documents are not really particularly confidential at all,
18 certainly not at this passage of time, but on the other hand there are two points in them
19 which we refer to in our note – in particular at para.8 we make the point that in the
20 commentary by Mr. Halton, an employee of Dŵr Cymru in relation to a letter from Albion
21 he makes the point that Albion has a contractual arrangement with Shotton that may well
22 demand investment in a security of supply if we cannot provide a back up supply – not a
23 contractual requirement if we carried out all our duties exhibiting a reasonable level of
24 expertise and care. So we rely on this to show that Dŵr Cymru at least took the view that
25 there was no back up obligation in place, and so effectively the draft and final report operate
26 on the basis of a false premise in assuming that that was in place and that it must be implied
27 into the first access price. That is the first point – no, I am sorry I have taken them in the
28 wrong order.

29 The other point is at paras. 4 – 5 and relates to the fact that North West Water (as it was
30 then) was apparently complaining that the purchase price from United (as it is now) to Dŵr
31 Cymru was anti-competitive, and this is repeated two or three times. We make the point
32 that it seems to chime with something which Mr. Randolph says and curiously the point has
33 emerged in United Utilities’ submissions, in the very last paragraph tab 10 core bundle, in
34 fact bundle 41 that the Tribunal has, where it is said that it is quite incorrect to suggest that

1 United is a victim of Dŵr Cymru and it is dictated by contract and has nothing to do with
2 any power, monopoly or otherwise which Dŵr Cymru might or might not have.

3 Obviously there are two points there: one, the fact that something is dictated by contract
4 does not determine whether the terms of the contract reflect market power and, as a matter
5 of fact, it seems that United (or North West Water) took a different view in 2001 as to the
6 market position. So those are the two points of substance.

7 Then we close our note by saying "is it sensible to treat this as confidential, given that this
8 is all so old?" So those are the only three points, anyway for what they are, there are two
9 points of substance and one procedural point and I do not think there is anything more to be
10 said about it.

11 THE CHAIRMAN: How are we going to deal with this? Are we going to deal with it now?

12 MR. THOMPSON: Well obviously, if there are points to be made on any of those three points I
13 suppose now would be the time.

14 THE CHAIRMAN: I would have thought so.

15 MR. VAJDA: Well I would prefer to make points on those at the end of my submissions.

16 THE CHAIRMAN: Does that mean that we have to clear the court again?

17 MR. VAJDA: Well we can do it at the end of the day.

18 THE CHAIRMAN: Are you saying that what is in para.8 is confidential?

19 MR. VAJDA: I need to get the note that was put in.

20 THE CHAIRMAN: What is going through my head from looking at it - and I have not discussed
21 it - is that para. 8 is just a letter -- The other one could possibly be dealt with by two
22 sentences which would not be confidential. You have not got it in front of you, but that is
23 what is going through my mind.

24 MR. VAJDA: I have no objection. Mr. Thompson is perfectly entitled to make the point he has
25 made. I do not actually have the documents to hand. I am just asking if I can make my reply
26 at some convenient point.

27 THE CHAIRMAN: All I am saying is that possibly when you are considering how to make your
28 reply you could consider actually whether these two points that he has pointed us to really
29 are confidential.

30 MR. VAJDA: I understand.

31 THE CHAIRMAN: One is just a letter and the other one -- It may be that you want it expressed
32 in the way that is expressed in paras. 4 and 5. I do not know. But, the facts in paras 4 and 5
33 -- In respect of the other one there are two paragraphs. It may be that that could be reduced
34 to two or three sentences, and there would be nothing confidential in those sentences.

1 MR. VAJDA: Certainly we can try. What I would just like to say, if I can assist you --

2 THE CHAIRMAN: All I am suggesting is that during the afternoon, while you are not on your
3 feet, when you are thinking about how to respond you can also think as to whether really
4 there is any confidentiality issue.

5 MR. VAJDA: There is the e-mail and then there is the internal document. Madam Chairman, you
6 have just been referring to which of the two documents?

7 THE CHAIRMAN: Both. Paragraph 8 is the letter ----

8 MR. VAJDA: Yes. That is why I said I wanted to know.

9 THE CHAIRMAN: Paragraph 8 is the letter. I was wondering whether there is anything
10 confidential ----

11 MR. VAJDA: I think probably the best way of dealing with this is what you, Madam Chairman,
12 have put to me I need to put to my clients who will have heard what has been said. I would
13 respectfully suggest that we get on with the rest of the case, and it may be that tomorrow
14 morning I can deal with that first thing in two minutes - either on the basis that we do not
15 accept it (in which case I will explain why) or we say, "That's fine" and I also make my
16 substantial submissions on that. I am grateful.

17 THE CHAIRMAN: It may well be that paras. 4 and 5 - everybody would agree two or three
18 sentences the facts of which we received on that basis.

19 MR. VAJDA: Yes. Certainly if we can assist we will.

20 THE CHAIRMAN: Then it is much better that it is not opened and then we do not have a
21 problem having to decide how to deal with it in the judgment.

22 MR. VAJDA: I appreciate that.

23 THE CHAIRMAN: Shall we have everybody back.

24 MR. THOMPSON: That rather confirms the last paragraph of our note. There we are.

25 THE CHAIRMAN: I was not making any indication as to whether or not it was confidential. I
26 was asking you to consider whether it was.

27 MR. THOMPSON: Absolutely. The only point we were making is that these things always take
28 up time.

29 (End of hearing in private)

30

31 THE CHAIRMAN: Just for the transcript, we are now in Open Court.

32 MR. THOMPSON: We are now moving on to the topic of abuse. I will make a number of points
33 under this heading. The first one relates to the extent, and we say the extent of the excess
34 ultimately found by the Authority is 44.1 percent. Under that we make a number of points

1 First of all, the Tribunal accepted the Authority's position that the primary costs issue was
2 the regional average or general figure. Secondly, the Albion-specific figures were
3 perceived as a cross-check on that figure. Thirdly, the contemporary documents produced
4 in September 2007 confirm that this was the approach adopted in the first access price.
5 Fourthly, therefore, the regional figure is the like-for-life figure for the purposes of
6 comparison. Fifthly, the only regional average figure that the Authority has produced is the
7 AAC-plus figure of 16.1 pence which one finds at para. 22 of the response, or overview,
8 document served by the Authority. Sixthly, the other cross-checks are, in fact, either
9 identical in the case of AAC-plus, or very similar in the case of the LAC, or irrelevant in the
10 case of LRIC, subject only to the back-up supply issue. Seventhly, the back-up supply
11 issue is a clear error and therefore all the Authority's results are in the range of 44 to 50
12 percent. That is our first point.

13 The second one: these figures are highly conservative. One sees that set out in the reasons
14 given in our note of 11th February, 2008 at Tab 11 of Bundle 41. We say that for the
15 reasons given in our note a more realistic figure would be in the range of 90 to 190 percent.
16 Thirdly, we say, in particular, that application of the Principles 2 to 4, which I have set out
17 this morning, would require, independently of any issue of factual appreciation, first of all
18 use of the regulated rate of return rather than the rate of return used in the final report and
19 the response document, exclusion of distribution pumping costs on the basis that they were
20 not received under the common carriage arrangements and were in fact paid for to United
21 Utilities under the proposed arrangements; and, thirdly, reduction of IRC costs by 50
22 percent.

23 Our third main point is that the extent of excessive pricing is one - but only one - relevant
24 factor. That is referred to specifically at para. 279 of the further judgment, and an example
25 of the extent being taken into account is the *Deutsche Post* case at Tab 7 of the authorities
26 (which I will come back to in due course) where a figure of 25 percent in a monopoly case
27 was found to be sufficient evidence of excessive pricing, although a figure of just over 40
28 percent is also referred to in that judgment.

29 Our fourth point is that the Authority was right to follow the guidance of the Tribunal in
30 respect of comparators. The relevant passages are paras. 753 to 757 of the main judgment
31 and para. 250 of the further judgment. We refer again to the *Deutsche Post* case where a
32 similar issue arose. I will come to that in a moment.

33 Our fifth point is that Albion Water and Dŵr Cymru apparently agree that an excessive
34 price case, like any other abuse case, requires consideration of the wider economic context,

1 and one can find support for that in the standard text books and also in the *Deutsche Post*
2 case. If one looks at the text books, with due modesty one place to look is **Bellamy &**
3 **Child** the relevant passages – only part of it is in the relevant tab so if we could add that
4 into the bundles at tab 15 of the authorities’ bundle (bundle 42). It is the first paragraph of
5 the section on abuse.

6 THE CHAIRMAN: This is self-serving, of course, is it not?

7 MR. THOMPSON: It is. It can be taken as a submission ... (laughter) ... but in my submission it
8 is correct.

9 I should say that Peter Roth and Vivien Rose did not seem to disagree. The relevant points
10 are set out towards the bottom of the main text:

11 “The assessment of its actions in any particular case will be a question of fact and
12 degree in which the following considerations are relevant when assessing whether
13 a credible case of anti-competitive conduct is made out.”

14 Then there are 11 considerations set out.

- 15 (i) How far competition on the market is already weakened by the economic
16 strength of the undertaking concerned.
- 17 (ii) The nature of the market on which the alleged abuse takes place and the
18 extent to which actual potential competitors are vulnerable to exclusionary
19 conduct on that market.
- 20 (iii) The extent to which the conduct in issue can be seen further to weaken
21 competition to the dominant undertaking on the relevant market, or to
22 strengthen the position of that undertaking, or a related undertaking on a
23 connected market.
- 24 (iv) The effect, direct and indirect, of the conduct on end consumers.
- 25 (v) How far the conduct in issue is normal industry practice or on the contrary is
26 exceptional and plainly restrictive of competition
- 27 (vi) How far the conduct reflects the transitory response to a competitive threat as
28 against a systematic attempt to exclude or discipline competitors if the threat
29 is to impose a long term impediment to effective competition.
- 30 (vii) Whether the conduct of the dominant firm is motivated by an exclusionary
31 intent or constitutes a legitimate response to competing firms;
- 32 (viii) The extent to which a dominant undertaking can be seen to be ‘leveraging’ its
33 market power in order to place competing undertakings to a significant

1 disadvantage on parts of the market, or related markets, that are in principle
2 contestable; and

- 3 (ix) Whether the adverse impact of the conduct in issue is ‘proportionate’ to any
4 legitimate commercial interest or public policy objective which may be
5 identified as an ‘objective justification’ for such conduct.”

6 In my submission those nine principles are all highly material to the facts of this case and
7 the findings of fact that have already been made by the Tribunal and that those context
8 factors are relevant and that is essentially what we are getting at in Part D of our
9 submissions in our skeleton argument.

10 The other general point relates to the relationship between exclusionary and exploitative
11 abuses. One finds the relevant passage at p.952. As a contrast between exclusionary and
12 exploitative abuses, and then about half way down it says: “Of these two categories, the
13 first is the more important in practice” – so exclusionary abuse.

14 “... and reflects the increasing focus on the wider economic impact of conduct
15 alleged to be abusive. Nonetheless, the protection of end consumers is an
16 important aspect of competition law and it is often highly relevant to consider
17 whether any allegedly exclusionary conduct has in practice caused detriment to
18 end consumers, either in terms of an increase in price or a restriction in output or
19 choice. There is, therefore, no absolute distinction in practice between these two
20 classes of case , and some abuses, such as the imposition of tying clauses may be
21 both exploitative and exclusionary. In addition, although the concept of abuse is
22 an objective one, a realistic characterisation of an exclusionary abuse will be
23 strengthened by an explanation of the motivation of the dominant firm, in terms of
24 a supra-competitive return resulting from the exclusion of its competitors, so there
25 is often an explanatory link between an exclusionary and an exploited element in
26 an individual case.”

27 In my submission that is also relevant here. Leaving aside any self-advertising, tab 17,
28 which I had nothing to do with, written by Jonathan Faull and Ali Nikpay, who are former
29 ... Mr. O’Flaherty and myself, and the relevant paragraph we quote in our skeleton, but it is
30 at p.398 of the book at para.4.364, where the authors say: “The EC Treaty ...” and so by
31 the operation of s.60 also s.18 of the Act:

32 “... is expressly concerned with a dominant firm’s ability to exploit consumers by
33 charging them unfairly high prices. Intervention against excessive pricing can
34 moreover be supported by a number of economic and policy justifications. While

1 economic theory may predict that new firms should enter a market the reality may
2 prove otherwise ...”

3 And then a number of characteristics are set out.

4 “... particularly where a market is characterised by structural problems, hence the
5 need for intervention. Protecting consumers is moreover a legitimate policy
6 objective of antitrust law. Where, for example, the barriers to entering a market
7 are particularly high, such a policy interest may be particularly compelling.
8 Furthermore, while competition rules should not deprive a firm of the fruits of its
9 genuine success in the market place it is legitimate to prevent the undue
10 exploitation of its market power. It should also be added that, in some instances, a
11 firm’s dominance arises as a result of forces other than competition.”

12 In my submission that is highly material and again all the factors are present here.

13 If one looks at the actual cases, it is fair to say that there are not very many of them and one
14 is probably closest on the facts to the present is the *Deutsche Post* case to which I have
15 referred, which is tab 7 of the authorities’ bundle. It is a case about the German postal
16 service and in fact it was a complaint by the British Post Office that Deutsche Post was
17 interfering with cross-border mail and it is particularly paras. 3 and 4. You will see the
18 nature of the complaint. The British Post Office was getting increasing refusals from
19 Deutsche Post to distribute cross-border bulk mailings coming from the UK, unless the BPO
20 paid a surcharge corresponding to the German domestic tariff minus terminal dues.
21 Effectively you had to pay the full domestic tariff with a discount, and the question was
22 whether effectively this was genuine post and, if so, whether these prices were legitimate.
23 The relevant part of the decision is at paras 159 and following and you will see that at 155,
24 p.72 of the official Journal, the Commission refers to the *General Motors* case, which I
25 think is the first case on excessive pricing. It says:

26 “The Court of Justice has declared that a price which is found to be excessive in
27 comparison with the economic value may infringe Article 82 if it has the effect of
28 curbing parallel trade or of unfairly exploiting customers.”

29 Then there is also a reference in the footnotes to *United Brands* under footnote 208. That
30 comes down to 159, which is the Commission’s assessment.

31 “According to the case law of the Court of Justice, the fairness of a certain price
32 may be tested by comparing this price and the economic value of the good or service
33 provided. A price which is set at a level which bears no reasonable relation to the
34 economic value of the service provided must be regarded as excessive in itself since

1 it has the effect of unfairly exploiting customers. In a market which is open to
2 competition the normal test to be applied would be to compare the price of the
3 dominant operator with the prices charged by competitors. Due to the existence of
4 DPAG's wide-ranging monopoly, such a price comparison is not possible in the
5 present case. Furthermore, DPAG has only recently introduced a transparent,
6 internal cost accounting system and no reliable data exist for the period of time
7 relevant to this case. Consequently, the Commission is not in a position to make a
8 detailed cost analysis of DPAG's average costs for the services in question during
9 the relevant time period. An alternative benchmark must therefore be used".

10 So, the Tribunal will see certain similarities to the present case in that because there has not
11 been any segregated proper accounting and Dŵr Cymru throws up its hands at the thought
12 that it should have such material, effectively one has to operate on a different basis. Then it
13 goes on,

14 "In their notification to the Commission of the Reims II agreement, DPAG and the
15 other signatories argued that the average cost of forwarding and delivering incoming
16 cross-border mail (including a reasonable profit margin) may be approximated to 80
17 percent of the domestic tariff".

18 So, they relied on that as an alternative guide, effectively that this was an official statement
19 by, basically, the national post organisations. Then, at 162 it goes on,

20 "For the purposes of the present decision and in the absence of reliable cost
21 accounting data, the Commission finds that the estimated average cost of delivery for
22 incoming cross-border mail expressed as a percentage of domestic tariff, and as
23 submitted by DPAG and the other Reims II parties in their notification to the
24 Commission may serve as a benchmark to estimate DPAG's costs in this respect. As
25 mentioned above, the DPAG charges the full domestic tariff for items it has classified
26 as virtual A-B-A remail, i.e. a price which is 25 percent above the estimated average
27 cost and the estimated economic value for that service. It should be stressed in this
28 connection that postal services - and in particular the bulk mailings examined here -
29 involve the processing and mailing of large volumes in respect of which the profit
30 margin per item is low. In 1997 the average profit margin per item came to 3
31 percent".

32 So, there are two points here: because of the 80 percent figure they have deduced that 100
33 percent is 25 percent above. So, they have inferred that that is the excess. They have
34 referred to the fact that the profit margins in respect of bulk mailings is low and they

1 obviously have marked that. Then at 163 - 164 they suggest that possible the margin is
2 actually larger. So, at 164 they conclude that it is possible that 43 percent is a more realistic
3 figure. Then, at 165 they conclude that the DPAG's arguments to the contrary are not
4 credible.

5 So, that is the factual position. They then summarise the factual position in 166 and reach
6 their conclusion in 167. The Commission - and this is important here - say,

7 "The Commission - bearing in mind DPAG's status as monopolist and the above-
8 mentioned peculiarities of postal services - concludes that the tariff charged by DPAG
9 has no sufficient or reasonable relationship to real costs or to the real value of the
10 service provided".

11 So, the two factors that they take into account are, first of all, the monopoly status, which is
12 presumably why they cannot find comparators, and, secondly, the above-mentioned
13 peculiarities of postal services, which is the very low margins for bulk mailings. So, they
14 take into account those two contextual factors. Taking those into account they reach the
15 conclusion that there is an abuse of price.

16 In my submission, that is a quite close analogy to the present case of two factors: namely,
17 monopoly power and low margins being taken into account in deciding what level of excess
18 is to regarded as abusive. They conclude at the end of that recital,

19 "The imposition of this tariff cannot be objectively justified. DPAG therefore
20 contravenes Article 82 of the Treaty and, in particular, sub-paragraph (a) of its
21 second paragraph".

22 In my submission that is a useful, recent decision of the Commission which applies a
23 contextual approach which I do not believe is actually contested, though some of the factors
24 that Dŵr Cymru relies on are obviously different from the ones that we rely on.

25 The other case that I think is most useful in relation to this contextual approach is, as it
26 were, at the opposite extreme factually - the *AtTheRaces* decision of the Court of Appeal
27 which I believe is in the same bundle at Tab 10. This is an important case because it is a
28 judgment of the Court of Appeal subsequent to the two earlier judgments of the Tribunal. It
29 concerns one of the many horse-racing disputes which have unfortunately bedevilled
30 competition law over the last five years or so. I think it is summarised in a reasonably
31 convenient way at para. 2 of the judgment.

32 "This case involves a challenge, on competition law grounds, to the lawfulness of
33 the financial and other terms on which a party in sole possession of valuable
34 information (pre-race data about British horse races) is willing to supply it to

1 another party. The legal basis of challenge is that the party possessing the
2 information has allegedly abused a dominant position in connection with ongoing
3 access to and the pricing of, information, the supply of which is an ‘essential
4 facility’ for the established business of the other party (the supply of audio-visual
5 services about British horse races)”.

6 For reasons which I do not think we need to worry about, in fact it was a somewhat
7 narrower dispute relating to overseas betting rights. The passage that is relevant for my
8 purposes is at para. 211 of the transcript (p.33). I should perhaps explain what this is. This
9 starts at para. 203 under the heading ‘Conclusions on Excessive Pricing’. They come out
10 with their view straightaway,

11 “In our judgment, although the judge reached the right conclusions on important
12 issues raised by the claim for abuse of dominant position, he erred in holding that the
13 charges proposed by BHB were excessive and unfair. We are in broad agreement
14 with Mr. Roth’s submissions criticising the judge’s approach to the issue of excessive
15 and unfair pricing of the pre-race data”.

16 I think, to summarise, and I doubt if this is controversial, the judge had essentially applied
17 what is called a costs-plus approach and said that because the margins struck him as terribly
18 big, it must be excessive. Then, at para. 210 onwards it deals with the substance of it.

19 “BHB has two principal answers to the accusation of excessive pricing. The first is
20 that, if the price is one which the market will reasonably bear by definition, it is not
21 excessive. The second is that its own role and status are such that its returns are not
22 and should not be treated as simple profit because they are ploughed back into the
23 very product for which ATR are paying”.

24 I do not think the second one is particularly important. I think it is the treatment of the first
25 that is important here. The Court of Appeal says,

26 “We are not prepared to accept the first answer, even with the adverb ‘reasonably’.
27 The qualification would be sufficient to answer Mr. Hollander’s hypothetical
28 example about charging a ransom price for electricity, but we would also think that
29 the case he postulates is one where the abuse consists of overtly arbitrary pricing.
30 His argument then is that this is another such case. It is perfectly possible to
31 envisage a differential price structure for a monopoly product which places some
32 purchasers at such a disadvantage in relation to others that their ability to compete is
33 compromised, even though, since they are able to pay and survive, it can be said that
34 the market will reasonably bear the price. This is one of the points at which

1 excessive pricing and discriminatory pricing, which we deal with later, overlap. But
2 there is no finding here that ATR's ability to compete will be significantly
3 compromised".

4 There the important comment, which is taken up again in para. 214, is that the Court of
5 Appeal found here that the level of pricing did not imperil the purchaser's ability to carry on
6 in business on the downstream market.

7 Then Mr. Roth's contentions are summarised about the costs-plus test. Then, paras. 213 and
8 214 are, in my submission, the core reasoning in the case.

9 "As already noted, the Commission's decision in *Scandlines* supports the view that
10 the exercise under Article 82, while it starts from a comparison of the cost of
11 production with the price charged, is not determined by the comparison. This in
12 itself is sufficient to exclude a cost-plus test as definitive of abuse. Mr. Roth accepts
13 that there is no single methodology or litmus test of abuse: the court has a choice of
14 methods, but not an unlimited one. His contention is that the judge has gone outside
15 the admissible limits of method in coming to his conclusion. Mr. Hollander, also
16 contending that the choice of methodology is for the court, defends both the choice
17 made by the judge and the way he has implemented it.

18 As the expert witnesses in the present case agreed, economic theory recognises the
19 relevance of externalities to price".

20 I think it is common ground that, here, the Court of Appeal is not using a very technical use
21 of the word 'externalities'. I think it is really non-strictly cost factors. That comes out in
22 what follows.

23 "The judge rejected BHB's argument that the benefit of the system to overseas
24 bookmakers was a relevant externality. But it was incontestable that the overseas
25 bookmakers were paying ATR, in a competitive market [so, that picks up the earlier
26 point] amounts which afforded it a handsome profit which it wanted, so far as
27 possible, to keep. The facts found by the judge do not suggest that anybody is going
28 to go out of business as a result of the alleged abuse of dominant position [so, that
29 picks up the point again]. Despite its elaborate legal and economic arguments and
30 the high levels of moral indignation, the case is about who is going to get their
31 hands on ATR's revenues from overseas bookmakers. There is no need to classify
32 the benefit derived by the bookmakers from the deployment of part of BHB's
33 products as a 'positive externality' in order to recognise that it has a bearing on
34 whether their pricing is excessive".

1 So, in my submission, that is the core reasoning. Then that works out in the next paragraphs.
2 In my submission, what they are really saying is that this is at the opposite pole from the low
3 profit monopoly position that was considered in *Deutsche Post*. This is a commercial market
4 where nobody is going to go out of business, and where the margins are very high. Why
5 should the court intervene? Everybody is making money. Nobody is going out of business.
6 So, it is a pretty high test to show an abuse of such a case. We say that this is, as it were, the
7 counter-example to the present facts.

8 That takes us to Part D of our skeleton argument, which I do not propose to read out. We say
9 that the relevant principles are those set out there. That is at Tab 8 of Bundle 41, the second
10 volume of the bundle for this hearing. We made very much the same sort of points in a
11 letter last May. I went up to Birmingham and made very much the same sort of points at a
12 hearing on 18th May last year. We have set out the material in our reply. I am sorry if the
13 table is somewhat wasp-ish, but, on the other hand, it is somewhat galling to make points
14 and then for it to be said, "Why did you not make these points before?" I do not mean to
15 give offence, but it is slightly tiresome.

16 We say that this approach is not only correct and reflects the approach in the case law and in
17 the textbooks, but we also say that it reflects the approach of the Tribunal in the main
18 judgment and the further judgment. There are numerous references that could be given. We
19 have looked already at paras. 256 and 257 of the further judgment. That is one example of
20 the type of concern that the Tribunal has expressed in this sort of area.

21 My seventh point is a point I made this morning - that the overall profitability of the market
22 in question, and the share of the dominant company in that profitability is a highly relevant
23 factor. In my submission, that is implicit at least in the *Deutsche Post* case. Applying that to
24 the present case we say that even if the Authority's approach - which we say is plainly
25 wrong, but even if it were accepted - to the cost of capital were accepted, the position is that
26 the FAP - the first access price - first of all is substantially in excess of costs; secondly (para.
27 6 of the main judgment) Dŵr Cymru enjoys an 87 percent gross margin on its transport and
28 treatment business. So, it takes seven-eighths of the money that is made in this business.
29 United Utilities, its supplier, is apparently operating at a loss. Mr. Randolph makes this
30 point emphatically at paras. 30 to 33 of the United Utilities skeleton (Tab 10 of Bundle 41).
31 Albion Water, its customer, is operating on a zero margin. We say, therefore, the position is
32 *a fortiori Deutsche Post* at paras. 159 and 162. The costing and accounts position is, if
33 anything, even more obscure than it was in that case, and the margins are even lower. In our
34 case, zero. We say the case is a counter-point to *AtTheRaces*, as we have said. It is in that

1 sense that the margin squeeze abuse, as a matter of fact, and without contending that the
2 legal tests are in any way the same, we say the margin squeeze abuse is highly material to
3 the question of whether the excessive price in this case should also be regarded as abusive
4 and unfair.

5 Just to summarise, even the lowest excesses that the Authority has come up with are 10 to
6 20 percent on a disaggregated cost of capital in a market where the only other players are
7 either operating at a loss or on a zero margin. In my submission that is sufficient for an
8 excessive and unfair price, even on the findings in the report.

9 That brings me to my conclusion. First of all, this is a plain case of abusive pricing.
10 Secondly, the extent of the excess is at least 7.1 pence, or 44.1 percent. Thirdly, the precise
11 figure is a matter for the Tribunal, but Albion has sought to provide useful information from
12 which the Tribunal can reach a view. The approach to be adopted, in my submission, is
13 usefully summarised by the former President in his remedies judgment in *Genzyme*, which
14 we cite at para. 108 of our skeleton argument. It is perhaps a bit late in the day to go to my
15 skeleton for the first time. It can be found at Tab 8 of Bundle 41. It is actually the last page
16 of the skeleton, at p.39. You will see a citation from paras. 277 and 279 of the *Genzyme*
17 remedies judgment, which I do not think is in the authorities bundle. The Tribunal says this,

18 “Although we consider that the OFT’s detailed costs studies should play a
19 substantial part in our assessment, we do not consider that those studies should be
20 the sole determining factor. Estimates and allocations of costs will always have a
21 degree of arbitrariness. ... The actual margin to be set is not a matter of precise
22 mathematics. In our view we should set the initial margin at or near the top of the
23 OFT’s range for several reasons.”

24 Obviously the factors in this case are a matter for the tribunal, and this is not a margin but an
25 excess. However, in my submission, the point of principle carries across. In the end, this is
26 a matter of appreciation which the Tribunal has also recognised in its judgment, I think, at
27 para. 310 of the main judgment.

28 In conclusion, we say that as we argued in respect of interim measures, if we have to name
29 a figure, then 10 pence per meter cubed, or just under 76 percent would be one
30 reassuringly round figure that is conservative and reflects the range of evidence now
31 before the Tribunal while fully respecting the rights of defence of Dŵr Cymru . We say
32 that 12.6 pence per meter cubed, or 100 percent, could equally be said to be conservative.
33 But, beyond that it does not seem to us that we can go any further in assisting the Tribunal,
34 and that ultimately it is a question for the Tribunal’s discretion what level of excess it

1 considers to be appropriate given all the evidence that it has received over nearly four
2 years in this case.

3 Can I just ask if anyone wants me to say anything else? Otherwise, those are my
4 submissions.

5 PROFESSOR PICKERING: I will be brief, Mr. Thompson. You have told us this morning that
6 there were a number of costs that you accepted that had been produced by Dŵr Cymru
7 and the Authority. Could you indicate on what basis you accept those? Have you done
8 your own investigations there? Are you saying that, "This is sufficiently small to be in the
9 noise and we will not worry"?

10 MR. THOMPSON: I think it is probably both actually. We have done our costs calculations and
11 if the sums are down to the sort of 0.1 and 0.2 pence, then we think that in the end there is
12 a proportionality issue about what sense there is in battling on. Dr. Bryan is obviously
13 closer to the detail than I am. He is nodding.

14 PROFESSOR PICKERING: You accepted that there should be a charge within the price and the
15 costings for stranded assets. Yet, the Authority's MD163s, to which you made reference
16 this morning, indicates that the Authority would not expect stranded assets to be included
17 in such charges. Would you like to comment?

18 MR. THOMPSON: I think I was talking about a forward-looking -- that there should not be, as it
19 were, some sort of provisional estimate of stranding going forwards, but that if the assets
20 are actually there, then there may be an argument for giving some sort of value to them. I
21 think that was all I was conceding - although I understand that not all regulators agree.

22 PROFESSOR PICKERING: If they are stranded, it is reasonable to include a cost for them you
23 are saying?

24 MR. THOMPSON: I think we have been prepared to accept that, yes. We are not expressing any
25 great enthusiasm for it.

26 PROFESSOR PICKERING: You have also drawn quite a bit of attention, both in your
27 presentation this morning and also in your submissions, to your concerns about the size of
28 the increment assumed for the LRIC - long run incremental cost - calculation. Can you
29 make clear why you would be prepared to accept 10 percent increment, but would not be
30 happy with 20 percent?

31 MR. THOMPSON: I think we have said in our submissions that the reality is, as has been known
32 for everyone, that this was substitution rather than an additional supply, and also that we
33 were supplying water efficiency services, and so we thought that the likelihood was that it
34 would decline rather than increase the throughput. So, it seemed to us wholly unrealistic to

1 assume a major increase and investments which nothing, in the history of the system,
2 suggested would ever take place.

3 PROFESSOR PICKERING: I do not think I got from the paperwork clearly - and this may be my
4 obtuse understanding of what you were saying, and if so forgive me -- What you seem to
5 be saying now is that 10 percent could be accommodated within the capacity of the existing
6 system, but 20 percent implies new capital expenditure which would inevitably have to be
7 costed across the totality of the consumption?

8 MR. THOMPSON: Yes, I think in reality however long the term, the likelihood is the only
9 additional costs would be such things as power and chemicals. You have actually been to
10 the place and it is a fairly primitive set up and essentially another dollop of chemicals and
11 maybe a bit more power would be required. But until the pipes started to seize up or the
12 water ceased to flow nothing much else would happen as a result of increased throughput.

13 PROFESSOR PICKERING: So as I put to you just now the essence of your concern is to
14 preclude or exclude the possibility of new capital expenditure?

15 MR. THOMPSON: Yes, I think we would simply say that it was unrealistic and certainly for the
16 purposes of this exercise it casts no light on the actual costs to speculate on unrealistic
17 investments.

18 PROFESSOR PICKERING: If you were to be faced with a situation where the back up supplies
19 – and I have heard what you have said about them, whether they should be included or not,
20 but if back up supplies were to be costed at 4.4p and charged at that and you have indicated
21 what that would amount to in terms of the amount that your client has been taking, what
22 would you do about that? Would you be forced to buy it? Would you be able to go
23 elsewhere, or what effect would this have?

24 MR. THOMPSON: I shudder to think of another complaint, but certainly the numbers that have
25 been cited most recently are quite extraordinarily high. You will have seen that the Dŵr
26 Cymru is claiming 14p as a flat rate charge for I am not quite clear what. One alternative
27 which has been floating around is the possibility of Albion taking over the entire Ashgrove
28 system and making the lagoons work more efficiently. But I do not want to trespass on any
29 commercially confidential issues, but I do not think that is a secret and there have been
30 other possibilities pursued, but obviously the volumes are large and so to some extent Dŵr
31 Cymru has a captive market and one can see what happens as a result.

32 PROFESSOR PICKERING: Would that be an alternative source of supply of back-up water?

33 MR. THOMPSON: We are reaching the limits of my knowledge. (After a pause) Yes, I think an
34 obvious source is a re-engineering of the lagoons. The Tribunal will be aware that there are

1 two substantial lagoons and currently the water can only flow one way, but if you introduce
2 piping you could use the lagoons to return it back to Shotton, whereas at the moment the
3 water can flow on to the lagoons but it cannot flow back effectively.

4 PROFESSOR PICKERING: Okay. Finally, and this may be something that you are not able to
5 answer and I would understand. Do you and your clients have any information about the
6 actual depth at which pipelines, the mains, are laid in supply to non-potable customers?

7 MR. THOMPSON: Well in our skeleton argument we have set out a number of indications of
8 the, as it were, best practice, followed by a series of companies, including Dŵr Cymru.

9 PROFESSOR PICKERING: Yes, but I am asking about the reality.

10 MR. THOMPSON: Well those behind me have made tremendous efforts and have been to the
11 Public Record Office and obtained information which suggests that the actual pipeline, in
12 this case at least, is consistent with that – it is possibly slightly deeper but it is in that order.
13 I do not know whether they know about other examples. I am told that the LG Phillips’
14 main shows 0.9 metres to the pipe crown, which would be the same, consistent with the
15 stated policy.

16 PROFESSOR PICKERING: Thank you, Mr. Thompson, thank you very much.

17 THE CHAIRMAN: Mr. Vajda.

18 MR. VAJDA: Madam Chairman what I propose to do has been to some extent foreshadowed by
19 a reply skeleton. I am going to begin by making some observation on what I call the “Role
20 of the Tribunal”, that is, if you like, the first area. I am then going to make relatively short
21 oral submissions in relation to the first issue which is the issue of cost for the service, and I
22 am going to spend my time principally dealing with the back-up supply point, and of course
23 the Tribunal has all our submissions in writing and repetition, although it is ... because I am
24 proposing to avoid using it, it is there and we have full confidence that the Tribunal will
25 look at those matters carefully.

26 I will then say something about the abuse issue, which is, if you like, the second issue, and I
27 will adopt in a sense the structure of Mr. Thompson and say something on the law and then
28 say something about the application of the law to the facts of this case.

29 Can I start with the role of the Tribunal? As we know this has, in a sense, been left over
30 from the last hearing on the basis that at that point it was premature to deal with it. In
31 deciding how the Tribunal should approach matters now it is helpful, and I think this is
32 common ground between us all that we need to go back to see what the Tribunal did in the
33 final Judgment.

1 What it did first of all was to set aside the decision in respect of excessive pricing on the
2 basis of the issue of excessive price was not – and these are the words the Tribunal used
3 “sufficiently investigated.”

4 Secondly, it chose not to decide the excessive price issue on the evidence before the
5 Tribunal. Thirdly, it chose not to ask the parties to form more evidence in front of the
6 Tribunal; and fourthly, instead it chose to refer the matter back to the authority, for the
7 authority to act as the investigating body requiring the Authority to give a full opportunity
8 to both parties to comment on the Authority’s preliminary views.

9 In the refusal Judgment – there have been so many Judgments in this case – that is the
10 Judgment where the Tribunal refused Dŵr Cymru permission to appeal to the Court of
11 Appeal, the Tribunal made it clear that the excessive pricing issue had not been decided and
12 that is absolutely key, and it is key because both orally and in writing Mr. Thompson has
13 made a number of comments about findings of fact made by the Tribunal. In fact, what the
14 Tribunal said in the refusal Judgment, I will just quote from para.7:

15 “The reason is that matters relating to the excessive pricing issue have not
16 yet been decided but have been referred back by the Tribunal to the Authority for
17 further investigation.”

18 And it goes on to say:

19 “Moreover, if that further investigation and any subsequent proceedings before the
20 Tribunal are favourable to Dŵr Cymru on the excessive pricing that aspect of the
21 appeal would fall away”.

22 So plainly the Tribunal was making this clear as could be made that no findings have been
23 made on excessive pricing. It was perfectly possible that at the end of the day there would
24 be a finding in Dŵr Cymru’s favour.

25 Now in deciding to refer it back to the Tribunal, as I said, it expressly required the Authority
26 to take account of the views of the parties. So the Authority really had two tasks. Task no.1
27 was to find some primary facts – what lawyers call “primary facts”. Task no.2, which was
28 probably as great – if not greater – than task no.1, is to make a number of Judgments,
29 because a number of evaluations of Judgments, methodologies, that sort of thing based on
30 its own expertise, so it was both looking at the facts and also making judgments. In doing
31 that and in referring the matter back to the Authority, the Authority, in my respectful
32 submission, is to be taken as a public authority acting in the public interest in accordance
33 with well established principles of English law.

1 In other words, the final report that the Authority put before the Tribunal, and indeed the
2 response document, because when we came back for the CMC in October so far as I can see
3 what the Tribunal effectively did was to continue the iterative process and say that both
4 parties have an opportunity of putting in their observations on the final report, we then have
5 a response document from the Authority.

6 So both the final report and the response document, in my respectful submission, is not to be
7 equated simply to evidence that is put in by a party to court proceedings. Given that the
8 process – in a sense the public law process – that the Tribunal laid down for the Authority,
9 in my respectful submission the conclusions of the Authority carry considerable weight and
10 are not to be interfered with lightly.

11 That then brings one to the question as to how the Tribunal should determine the referred
12 matters. We know that the reference was made under 19.2J and 19.2J of course is part of
13 Rule 19, and Rule 19.1 provides for directions to be made, and these are the words that
14 madam Chairman used to me last time – forgive me for quoting them again, they are
15 probably well known to the Tribunal: “To secure the just expeditious and economical
16 conduct of proceedings”. In my submission it plainly follows that those principles must
17 apply to a referral back under 19.2J just as much as a direction under 19.1.

18 Against that background there are, so far as we can see, three possibilities, three routes for
19 the Tribunal.

20 Route 1 would be to treat the final report and the response as an appealable decision on the
21 merits. That, we say, would be the wrong approach – we said that in writing; the Authority
22 say that as well, paras. 4-8 of their response. Although Mr. Thompson has attacked
23 numerous parts of the final report and the response I have not heard him say that it is to be
24 treated as an appealable decision on the merits, so we say that it is not an appealable
25 decision on the merits and therefore that route is not an appropriate one. That is route 1.

26 Route 2 is to treat the final report and the response – if I can put it in this way – as normal
27 “evidence” which the Tribunal has to adjudicate on. In my respectful submission, that is not
28 the appropriate approach either, and I stress the word “normal” here. It is not the
29 appropriate approach for two reasons. First, because in my respectful submission that was
30 not what was envisaged by the referral back, nor would that be the correct approach more
31 generally looking at the position wider than the position of this case, and if the Tribunal
32 allows me to expand on those just briefly.

33 Dealing with “it was not envisaged by the referral back”, if effectively the position was that
34 the report of the Authority is simply to be treated as normal evidence the Tribunal would

1 have asked the parties to put in evidence and make submissions directly to the Tribunal so
2 the Tribunal could adjudicate itself. But in fact the Tribunal expressly directed the
3 Authority to engage in what I might call an adjudication role in weighing up the evidence
4 and submissions of both parties to the Authority, because that – Professor Pickering may
5 recall – was one of my concerns I mentioned I think in 2006, and it is absolutely clear that
6 the Authority had to engage in a process of more than consultation with the parties.
7 The next point is that if one was going to say the evidence in the final report and the
8 response is, if you like, normal evidence, it is like a witness statement or something like
9 that, the question is what other evidence is there going to go into the equation? As I have
10 already indicated a large part of the final report and the response rely on matters of
11 judgment. Although of course both parties have come along and criticised various of them,
12 what both parties have not done is produce Professor X or Professor Y or whatever – we
13 have not gone into that, so there is no expert evidence that is before this Tribunal effectively
14 putting into dispute the expert approach of the Authority.
15 My next point is that if, in fact, the Tribunal were to treat the final report and the response
16 as what I call “normal evidence” in my respectful submission it would really amount to a
17 backdoor appeal on the merits which is agreed is not an option.
18 Then coming to the important words in Rule 19.1, looking at the just conduct of the
19 proceedings, the just conduct of the proceedings would only be met if everything were up
20 for grabs. You could not have a “We’ll pick out this, pick out that”. Effectively, if it is
21 treated as normal evidence then everything would have to be opened up. If everything were
22 then opened up you would then have the problem that it would not secure the expeditious
23 and economical conduct of the proceedings, precisely because everything would be opened
24 up.
25 So those are the reasons, madam Chairman, why we say that as regards this case that the
26 final report and response are not to be treated merely as what I call “normal evidence.”
27 I then want to make one point on the position generally, that is to say stepping aside from
28 the normal case because plainly the Tribunal will wish to look at what I think your
29 predecessor called “the horizontal position”, effectively the position more broadly. We do
30 say, and we do maintain the position that there is an analogy – I put it no stronger, no higher
31 than that, but there is an analogy – with the situation where there is a reference by this
32 Tribunal to the Competition Commission on a price control matter, and I am not going to
33 get into the detail but if I could just give some references to the Tribunal for their note. We
34 deal with this at para.6 of our reply skeleton, and the relevant sections of the

1 Communications Act for the Tribunal's note - I will try and work off the Tribunal's bundle
2 numbering – is in bundle 42 (a bundle of authorities) tab 13, but I do not intend to go there
3 now.

4 I accept that it is only an analogy because the Communications Act provides for the
5 Competition Commission to determine the matter and I accept that in this case it is the
6 Tribunal to determine the matter. But what I say is that when one looks at it as a matter of
7 principle that if within the context of some overarching function – here we have a
8 competition appeal – a specific matter is referred by one public body to another for
9 assessment, the former body should not start all over again when the reference comes back,
10 and that is in a sense what one gets out of the Communications Act analogy.

11 So those are my reasons, both specific to this case and more generally, why, in my
12 respectful submission, it would be wrong to treat the final report and the response just as
13 merely any other sort of evidence, so that is a second possibility.

14 I come then to the third possibility, which is that the Tribunal should look at the report and
15 the response and look at it by reference to the principles of Judicial Review. Now, why do I
16 say that? I say that because that hits, in my submission, fully the three objectives of Rule
17 19.1. It hits the “just” button because it ensures that there has been fairness and natural
18 justice observed by the body called on to carry out the reference. That is plainly important
19 that the Tribunal ensures that the conduct of the proceedings just as much before this
20 Tribunal as before the Authority have been fair – the principle of fairness has been adopted.
21 It also hits the other two objectives of rule 19.1 – it ensures the expeditious and economical
22 conduct of these proceedings by avoiding a full hearing and determination on the merits of
23 all the points decided by the Authority.

24 So on this approach, madam Chairman, we are not saying that the final report or the
25 response is out of bounds, not at all. What we are saying is that the Tribunal should give
26 due weight to what the Authority has done and ensure that the Authority has complied with
27 its public law duties. The Tribunal will be well familiar with how public law operates in
28 this case.

29 The Tribunal will also be well aware that when one is looking at a determination or a
30 consultation by a public authority one distinguishes between public law ground challenges
31 and challenges of what I might call on the merits, and indeed that of course is a distinction
32 that is very well known to this Tribunal because it has a Judicial Review function, for
33 instance, in relation to mergers, and it has a merits' function in relation to appeals. I accept

1 that we are here in the context of an appeal but I have already made my submission as to
2 why the final report and the response is not itself an appealable decision.

3 This morning Mr. Thompson took us through a large number of points, and very helpfully
4 he provided his issue of principles' document which ran from A to Z and AA to DD. Now,
5 we say in relation to most of these points that these are merits' points. We say that it is
6 important for the Tribunal to decide now, before it goes in to A to Z and AA to DD what
7 approach to adopt. It is important because if contrary to my submission the Tribunal were
8 to say: "Everything is up for grabs", then of course fairness requires the Tribunal to consider
9 equally carefully all the points that my clients have made in relation to the report, which I
10 am not going to go through, but are set out in writing. The only point I am going to deal
11 with is the cost of a back-up supply. So those are my submissions on the role of the
12 Tribunal.

13 I come then to the next heading, which is: "What are the costs reasonably attributable to the
14 service of transportation and partial treatment by Dŵr Cymru generally, and through the
15 Ashgrove system in particular?" The Tribunal will understand that in a sense these
16 submissions are without prejudice obviously to my submissions as to the test the Tribunal
17 should apply, but I will be making some specific points on the back-up supply which Mr.
18 Thompson focused on this morning.

19 What again we need to do here, in my respectful submission, is to go back a little in history.
20 Certainly the wing members of the Tribunal will recall, and the Chairman probably will
21 have it well in mind, that the basic thrust of the Albion case in relation to Ashgrove, and the
22 basic reason that the AAC price was flawed, was that it was the whole company average, it
23 was the averaging across, and the whole thrust of the argument of Albion has been "No, no,
24 that is completely wrong; it is very unfair to have an averaging system because there is an
25 awful lot of stuff. We have a completely discrete system in Ashgrove, we want something
26 that is specific to the Ashgrove system."

27 With the Tribunal's permission, if I may just take the Tribunal to a few passages in the
28 main Judgment. If we could pick it up at p.166. The section is headed "E The Costs
29 Attributable to the Ashgrove System", para. 564. I am not going to read the whole of this,
30 but just so the Tribunal has the structure of it, the whole of section E which runs from para.
31 564 to 603 is all to do with Ashgrove's specific costs – that we see if we start at 564:

32 "In the reply and during the first hearing of this case Albion supported its
33 submissions under what has become known as "Albion's fourth methodology"
34 which was to the effect that the assessment of the 'local' costs attributable to the

1 Ashgrove system would show that the ‘distribution cost’ was very much less than
2 the 16p/m³ found in the Decision.”

3 That was the thrust of Albion’s case, and that was taken up, if I can put it like that, by the
4 Tribunal. Mr. Thompson took us to some passages, and I cannot now remember if he took
5 us to p.177, para.603 – it may be he did – but if I could just go back to that:

6 “For the reasons given above, the evidence before the Tribunal regarding actual
7 costs incurred or attributable, strongly supports Albion’s contention that a
8 calculation of the costs attributable to the Ashgrove system would show that both
9 [the costs]” etc.

10 The Tribunal will then recall that the Authority, almost nailing its colours to the mast, made
11 some submissions of principle on regional averaging and we see the flavour of those at 604,
12 that Mr. Thompson took us to this morning:

13 “The Authority argues that it is impermissible for the Tribunal to consider the
14 actual costs attributable to the Ashgrove system, even as a cross-check because of
15 the principle of regional averaging.”

16 Again, we know that in fact the Tribunal rejected that and if we go to 607, p.178:

17 “In any event, the question whether ‘regional averaging’ on a geographic basis is
18 appropriate or not is only indirectly relevant in this case. We are concerned with a
19 specific non-potable system in Wales. What is really in issue in that context is the
20 failure of either Dŵr Cymru or the Authority to ‘disaggregate’ the 16p/m³ into its
21 component parts ... The Tribunal’s attempt to acquire a better understanding of
22 the ‘actual’ costs of the Ashgrove system was directed to establishing a more
23 ‘disaggregated’ picture of the costs of non-potable distribution.”

24 That is all important in terms of what is then referred back to the Authority. So, that is what
25 the Tribunal said. Then, if we could just go to the end of that section -- Again, Mr.
26 Thompson took us to 627 and 628 on p.184. If I can take it up half-way down that
27 paragraph,

28 “We do not think that ‘geographic regional averaging’ can be put forward as a
29 reason for not undertaking such an exercise in a Chapter II case in circumstances
30 where non-potable systems generally, and the Ashgrove system in particular, are
31 discrete entities separate from the generality of Dŵr Cymru’s potable systems.
32 What conclusions should be drawn from such an exercise, once it has been carried
33 out, are another matter”.

1 That is effectively why the Tribunal referred it back. What the Tribunal's basic point was,
2 "You did a bad job. You didn't sufficiently investigate it, but we don't have the information
3 to come to a conclusion".

4 If we then go to para. 631 - the Tribunal's conclusions - we see,

5 "The Tribunal's examination has been made under four different heads ----"

6 Then, if we can look at (4),

7 "The costs attributable to Ashgrove. The first of those approaches uses 'average'
8 figures and the fourth assumes that the costs of Ashgrove are similar to the average.
9 Each of those lines of analysis demonstrates, in our view, serious factual weaknesses
10 in the conclusion reached at para. 302 of the decision."

11 So, the whole concern of the Tribunal was that the approach of the Authority was not local
12 enough. It was on that basis that it referred the matter back both generally and specifically
13 as regards Ashgrove's system. So, we do not accept, if one looks now to Mr. Thompson's
14 four principles that he gave us this morning - this little piece of paper - we do not accept
15 without qualification Points 2 and 3 in his principles because --

16 "The approach to be adopted to the identification and quantification of such costs
17 must be consistent with the regulatory practice of the Authority" ----

18 In fact, the Tribunal, if I can put it like this, is certainly entitled to do it -- It broke the
19 regulatory mould. There was Mr. Anderson saying, "This is the way we've done it. This is
20 the way it should be done". The Tribunal said, "No". So, the Tribunal broke the regulatory
21 mould and therefore once you break the regulatory mould you are going to depart from the
22 regulatory practice. That is the comment we make on Point 2.

23 Then, Point 3:

24 "The primary approach to the assessment of costs is the 'general' or 'regional average'
25 approach".

26 That, in a sense, is an extremely interesting submission. One can only speculate that that is
27 perhaps caused by the bulk back-up supply point coming in. The cynic in me - and I am not
28 cynical at all - might detect a slight shifting in the position of Albion. Having said, "Oh, we
29 want to be very local", when they discover that actually if you are very local there is a lot of
30 back-up supply you have pay, "Oh, no. No. We don't want to be local. Really we want to
31 be general". So, we do detect a shifting of position here.

32 Obviously we accept - and I think everybody accepts - that once one departs from the
33 regulatory mould there are difficult questions that arise on questions of dis-aggregation. For
34 example, Mr. Thompson mentioned this morning, "Why should Albion, on the AAC-plus

1 basis, contribute to the cost of a pump that pushes water uphill when, in fact, in Ashgrove
2 the pipe goes in the opposite direction. We don't need a pump. Why should we pay for it?"
3 But, there are other people whose pipes run uphill, who do need a pump. When you are
4 going to have any system -- when you are going to have any form of averaging - and the
5 whole point of AAC-plus is that it is a more granular approach than the AAC - you are
6 going to have swings and roundabouts. That is where I come back to the point I made
7 earlier about the judgment of the authority. Yes, the Authority made a judgment on a
8 number of what I would call swings and roundabouts.

9 Let me give you another swing and roundabout. Storage costs. Lots of other people pay
10 for storage costs which they may not need, but are needed in the Ashgrove system. So,
11 there are winners and losers, and what the Authority has done is to try to comply with the
12 request of the Tribunal in getting something which is more disaggregated than AAC. What
13 it has also sought to do, given that everybody accepts that this is a difficult exercise, it has
14 not just hung its hat on AAC-plus - it has said, "Well, let's do two other methodologies.
15 We will have LAC [which is, if you like, more local than AAC-plus] and let's have then
16 another methodology, which is the incremental cost of LRIC". So, it is not as if you have
17 taken just one methodology.

18 That takes me to, in a sense, the only specific issue that I want to deal with in relation to
19 Issue 1. That is the back-up supply point. The first point I want to make about this - and
20 this is essentially the point that the Authority makes - is that the question as to back-up
21 supply in 2001 (and we obviously keep on having to put on back our 2001 hat) was
22 hypothetical in two senses: first of all, as Mr. Thompson has reminded us this morning, and
23 it is not in dispute, the FAP price which was quoted in 2001 was a company average price.
24 It was not a local price, because in those days nobody thought - and Dŵr Cymru did not
25 think - about having a local price. I will take the Tribunal in a moment to some of the
26 contemporary documents, but what Dŵr Cymru did was actually to submit the price to
27 Ofwat for its approval.

28 So, what we do know, and what is clear - and in my submission the authority were entirely
29 right to reach this conclusion - is that one cannot see from the documents at the time
30 whether back-up supply was in or out. The reason one cannot see why it was in or out was
31 because you were not looking at it on a local basis. You were looking at it on a company
32 basis. So, it would have been extraordinary to see any mention of it for that reason.

33 However, there is a second reason why this is hypothetical, and it is this: the common
34 carriage proposal was never pursued by Albion into what I might call a full detailed

1 negotiation. Again, we will have a look at the chronology because only days after the price
2 of 23 pence was given to Albion, the complaint was lodged with Ofwat. Again, one then has
3 a situation - and this, of course, is a contrast to all the other excessive pricing cases in the
4 bundle of authorities - where this is not a case where Albion has ever actually to pay for
5 anything. In all the other cases you have had people who have actually paid for a service.
6 Now, I am not saying that merely because you have never paid for anything you cannot
7 have an excessive price, but it is important to bear in mind that we are looking here at
8 something hypothetical.

9 MR. THOMPSON: I do not understand that. We have been paying very large amounts of money
10 - admittedly under a different contractual arrangement, but ---- It is not that we have not
11 been paying anything.

12 MR. VAJDA: There is no common carriage proposal and no common carriage agreement has
13 been assigned. It is perfectly true, as Mr. Thompson says, that there is a bulk supply
14 agreement. I will come to that because that is of some relevance as to how one approaches
15 back-up supply.

16 Now, in a situation, members of the Tribunal, where a consumer has paid for something the
17 classic approach of an authority is to look precisely at the services provided for the fees
18 charged. Perhaps we could just look very briefly at the *Scandlines* case just to see what
19 happens in a real case. Bundle 42, Tab 8. If we could go to p.12 of the decision -- If I can
20 summarise in a non-controversial way what was going on in *Scandlines* -- This was a
21 complaint by a ferry operator. They operated a ferry from a place that probably familiar to
22 probably everybody in this room - namely, Elsinore, Denmark. They went about twenty
23 minutes north to a place that is perhaps not so familiar to people in this room - Helsingborgs
24 (which is one of the largest ports in Sweden). They said, "You are charging us too much
25 money". It was an excessive pricing case. So, they were actually paying the charges that
26 the port was laying down. This is simply by way of illustration: if one looks at p.12, para.
27 47, you see that there is a heading - "Facilities and services provided and charged by HHAB
28 [that is the port] to ferry operators on the HH route [that is the Helsingborgs route] through
29 the port fees".

30 If we can just look at para. 49 over the page we see that Scandlines, which was, if you like,
31 the Albion of the waterways there, maintained that it only uses the vessel traffic control in
32 the port to a very limited extent. So, they were saying, "Well, there are lots of these things
33 that the port says that they are providing, but we don't really need them. They are not very
34 important". What the Commission says at para 50 is,

1 “All the services indicated above, i.e. vessel traffic control, navigational aids, towage
2 and emergency service are linked to maintaining sufficient maritime safety in the port.
3 These services, albeit the fact that all of these services are not used regularly by the
4 ferries, have nevertheless to be kept available by HHAB in case they are needed. It
5 can be considered normal and acceptable that all vessels, including the ferries calling
6 the port (i.e. not only those who actually use the service) contribute to the costs of
7 keeping such safety-related services and facilities available”.

8 So, there you see the basic approach which is that if you are using something even
9 intermittently, you should pay for it.

10 I would now like to take the final report in Bundle 31. If we go to p.40 we see how the
11 Authority approached the question of back-up supplies. They asked themselves two
12 questions. Question 1, “Would Albion have required the back-up supply in 2000/01 had
13 the common carriage proposals gone ahead?” The answer to that was, “Yes”. Now, they
14 did not just answer that, “Yes” off the top of their head. But, they relied on evidence.
15 Because of time limitations, I am not going to take the Tribunal through that, but if I could
16 ask the Tribunal to look at 5.42 to 5.48 -- We will see some of the evidence they rely on is
17 in fact evidence that comes from Albion itself.

18 Mr. Thompson, this morning, said that the back-up supply could have been supplied by
19 someone else. He has not actually produced any evidence - it is merely an assertion. The
20 point is that it is irrelevant to the present case because the Authority made a finding that
21 Albion would have required the back-up supply and, in fact, the only person who was in a
22 position to supply it was Dŵr Cymru, and in relation to the park supply agreement, which,
23 if you like, is the nearest analogy. The back-up is part of the bulk supply. Who supplies
24 that? Dŵr Cymru .

25 That was the first question. You can see that is very much in line with the *Scandlines*
26 approach. I do not really think that the approach of the authority can be criticised in relation
27 to that.

28 The second question which is, I accept, more controversial because it is not accepted
29 by Mr. Thompson, is the question they ask at the bottom of p.42, which is, “Should
30 the costs of the back-up supply be included in the FAP?” Again, what the Authority
31 did is review the evidence they had. Again, because of time I am not going to go
32 through that. I would ask the Tribunal - and I am sure the Tribunal will - to look
33 carefully at what the Authority says at paras. 5.49 to 5.63. Effectively, if we go to
34 para. 5.61 we say that the finding that they make -- the view that they express at

1 para. 5.61 is entirely correct - that back-up supply was neither explicitly included,
2 nor was it explicitly excluded. Of course the reason was because you were looking
3 at it on a company average price. So, it certainly did not occur to Dŵr Cymru as to
4 whether it was in or out.

5 Then we see at para. 5.62 the Authority then reached the conclusion that given the
6 uncertainty it would be reasonable to assume that the costs of the back-up supply were
7 implicitly included, and then they give three reasons. I will come back to the three reasons
8 in a moment. Could I just, before I forget it, draw the Tribunal's attention to para. 5.66? As
9 I say, there are three methodologies. I cannot remember now whether Mr. Thompson said
10 LRIC did, or did not, include back-up, but just so that the Tribunal had it at para. 5.66 -- I
11 think Mr. Thompson took the Tribunal to the draft report where back-up was included in
12 LRIC. If you look at the final report you see it in the second sentence of para. 5.66 that they
13 did not include the back-up in LRIC. So, you had back-up included in LAC and AAC-plus,
14 but not LRIC.

15 If we can then go back to para. 5.62 I would just like to expand on the third bullet point,

16 "Dŵr Cymru's original calculation of the FAP was based on an allocation of average
17 revenues ----"

18 Of course, that is entirely correct. Mr. Thompson took us this morning to the LCE
19 document. Perhaps if we can just go back to those in Bundle 37, and go to Tab 39 at p.188.
20 It is headed, "To LCE". You will see at 1.4,

21 "These have now been developed [that is to say, the indicative prices] on the agreed
22 framework of average prices to produce values which will become Dŵr Cymru's
23 common carriage prices".

24 If we turn to p.228 at Tab 47 (again a document Mr. Thompson took us to this morning) --
25 "Consequences" at para. 5.5,

26 "On publication, these prices will be the Dŵr Cymru common carriage prices. The
27 price is based on the whole company average price and therefore is not particular to
28 the Ashgrove application".

29 It was an AAC price. That is what was done. So, when one looks at what the Authority says
30 at the third bullet point of para. 5.62 they were entirely correct in saying that it was based on
31 allocation of average revenues.

32 While we are on the document at p.188, could I just make one or two submissions on that?
33 You will see at 1.3 that there is reference to indicative prices. The word 'indicative' is used,
34 and then there is reference to that document that we have just seen at p.228. Mr. Thompson

1 was entirely correct this morning when he took us to a little table at the back of p.228 which
2 showed us how we got to the 19.9 pence and then the 23 pence. If we go to para. 5.2 then
3 of this document at p.188,

4 “The indicative price released to Albion Water was a simple estimate produced to give
5 Albion Water an idea of the likely price. The calculation has now been revisited and a
6 firm price has been calculated”.

7 Obviously there has been something made of the expression ‘firm price’. What I would ask
8 the Tribunal to bear in mind is, first of all, that this is an AAC price. As I say, it is
9 company-wide. The second point is to look at 5.4 - “Consequences”. “As the constituent
10 prices are based on the whole company averages they are not particular to the Ashgrove
11 application [that is the point I have made] therefore they are, effectively, Dŵr Cymru’s
12 common carriage prices. Ofwat’s ‘approval’ will be sought prior to general publication”.
13 We will see that in the correspondence. They were firm in the sense that that was what
14 Albion were offered. But, it was always the case that they were subject to Ofwat’s
15 approval. In fact, what happened is that Ofwat said, “We’ve dealt with this in our skeleton.
16 We’re not going to, as it were, prove and give them to Albion, and negotiate”. But, it is
17 important to bear in mind, particularly in all this question about intentional abuse and all the
18 rest of it, it is quite clear that these prices were put by my clients to Ofwat for Ofwat’s
19 approval.

20 THE CHAIRMAN: Did they require Ofwat’s approval?

21 MR. VAJDA: Madam, can I just take instructions on that? (After a pause): The answer I have
22 been given is that the company believed that they required Ofwat’s approval. Whether the
23 company’s belief was correct, I do not know. That is the basis on which they were
24 submitted to Ofwat.

25 THE CHAIRMAN: Perhaps in the morning you can tell us whether they did need approval.

26 MR. VAJDA: Yes. Anyway, there it is. It is simply in terms of what my clients were doing at
27 the time.

28 We also know, as I said, and this is now looking back at the position at 2001, that Albion
29 required the back-up supply because it had that in, as I said, the Shotton bulk supply
30 agreement. There was never, so far as we are aware, any suggestion whatsoever from
31 Albion that the back-up supply would not be required. Now, we say it is simply not
32 credible that an important aspect of this supply would be entirely omitted with no mention
33 made by Albion of this critical aspect being negotiated separately, or any discussion
34 whatsoever of the price to be paid in relation to it. One can look at that in two situations -

1 and this is where one gets into the hypothesis because, of course, it did not occur -- These
2 are the negotiations between Dŵr Cymru and Albion. They were sufficiently advanced to
3 make the FAP price a meaningful price to assess for excessiveness, in which case, in the
4 absence of a separate agreement over the integral part of the system, back-up supply must
5 have been implicitly included; alternatively, negotiations had not got far enough for any
6 meaningful assessment of excessive prices to be made.

7 We say that in those cases all the benefit of the doubt in terms of burden of proof must, as a
8 matter of law be afforded to Dŵr Cymru . I say this for this reason: supposing (which did
9 not happen) negotiations had started and Dŵr Cymru had then claimed the extra charge for
10 the back-up supply, and said, "Well, in fact, there is an extra 4.4 pence on top of the 23
11 pence that we have already offered you" and Dŵr Cymru had said, "Well, the reason that
12 we are doing this is because it is based on local Ashgrove-specific costs". Albion could
13 quite rightly have said, "Well, you, Dŵr Cymru, cannot do that because you cannot have a
14 local costs supplement over an AAC price". Of course, because negotiations never got that
15 far, Dŵr Cymru never made that claim. What I do say is that it would be wholly wrong for
16 this Tribunal to proceed on an hypothesis, or an assumption, because that is what it would
17 be, that Dŵr Cymru would have made that claim.

18 There is another point here, Madam Chairman. We can see in this point I have just made to
19 you - and you have asked me a question about it - that so far as my clients are concerned
20 they were at all stages anxious to ensure that the authority approved the FAP. So, let us
21 assume against me, hypothetically, that in the negotiations, Dŵr Cymru had said, "Well,
22 we want to claim an extra 4.4 pence for the back-up supply", the likelihood is - and I am
23 still going to hypothesise because none of this happened - that the Authority would not have
24 approved that because they said, "You can't have it". We know that from, effectively, the
25 state of mind of my clients that my clients would not have proceeded because my clients
26 were anxious to ensure that what they did conformed with what the Authority said. So, the
27 likelihood - and this is all hypothesis - of Dŵr Cymru first of all demanding, and secondly,
28 as it were, getting away with an extra 4.4 pence, we say is very remote.

29 So, this is an important factor. I will be coming, when I come to abuse -- The Chairman
30 will be familiar with the *Napp* case on the burden of proof. There is also an important
31 section in *Scandlines* on burden of proof. Because we are looking here at a hypothetical
32 situation -- It is hypothetical in the sense of what would be charged for a product shows, in
33 our submission, it is dangerous to contemplate making a finding in relation to excessive

1 pricing in relation to a price for a service which had not been finally agreed because, as I
2 say, one needs to build a hypothesis on that.

3 Now, that takes me to what I want to do, I hope quite quickly – I have dealt with the two
4 LCE documents that Mr. Thompson took us to this morning. A letter that he then took the
5 Tribunal too was the letter that was written by Mr. Peter Jones, which is in bundle 2. It is
6 annexed to the reply submissions of Albion. Mr. Thompson has very helpfully annexed the
7 letter.

8 THE CHAIRMAN: We have it now.

9 MR. VAJDA: “The Relevance of the Judgment to the 1999 Bulk supply Price”, and it is the
10 paragraph beginning “In any event”, that we went to this morning, and the passage that Mr.
11 Thompson relies on is:

12 “For example, had Albion proceeded with its common carriage proposal,
13 contractual arrangements would have had to have been established to determine
14 how ‘unders and overs’ would have been dealt with, together with a separate
15 arrangement for dealing with the potable back-up to the Shotton Paper site.”

16 What Mr. Thompson say is that when you read the words “separate arrangement” you really
17 have to insert the word “price” in between “separate” and “arrangement”. I can see that
18 certainly if one is seeking to construe an Act of Parliament or something like that one might
19 – or might not – include the word “price”. But we have to look at it, as Mr. Thompson quite
20 rightly said, the key documents are the contemporary documents in 2001 and we say in a
21 sense what Mr. Jones said in 2006 is going to be perhaps not of huge relevance, but what we
22 say he was referring to is an arrangement in relation to services but not a separate
23 arrangement in terms of price for essentially the reasons that I have already outline to the
24 Tribunal a moment ago.

25 The next bit of correspondence, which is also not contemporary that I should go to because
26 Mr. Thompson made some play of it this morning, is the answer to question 8 of Ofwat, and
27 that is in bundle 32, tab 28. This, you will recall, is the response to Ofwat’s request for
28 information in March 2007 and effectively the point was made – regrettably this letter is not
29 paginated, but it is the answer to question 8. Do the Tribunal have that page?

30 THE CHAIRMAN: Yes, we have it.

31 MR. VAJDA: The first point that is made is in relation to the bulk supply arrangement, which is
32 the arrangement that was in play then and still is in play today, and we see that there it
33 makes the point that:

1 “Neither benefit was priced for separately in the bulk supply agreement.

2 Effectively, therefore, they were ‘bundled’ together with the basic water supply
3 service in one single volumetric price.”

4 Then the next sentence, and this is the one that I think Mr. Thompson focused on:

5 “The First Access Price did not include any allowance for either benefit.” Again, this is a
6 letter written in 2007. If one inserts the word “explicitly”, then it all becomes perfectly
7 clear, because it plainly did not explicitly include any allowance for either benefit, and the
8 reason that it did not make any allowance for either benefit was because, as I said, it simply
9 was done on an AAC basis, and there had been no negotiations that had taken place so one
10 simply did not know what the position would be.

11 Then what is said is that going forward, and that is effectively the point made in the last
12 paragraph of this page: “Further, whether or not such services would have been negotiated
13 as part of the access agreement ... or as separate agreements, is not known” that must be
14 right. It then says: “However, Dŵr Cymru’s preference at the present time ...” and that is
15 the preference today “... would be for different services to be priced separately”. So that is
16 the position today.

17 We say that there has been no shift of position so far as Dŵr Cymru is concerned. The
18 reason that, in a sense, back-up has come into the picture is because we have now focused
19 on what is being supplied locally, and we come back to the *Scandlines*’ point – what do the
20 ships actually require when they go into the port? That is why, when you are looking at
21 something locally, you then focus on the service and there is no question that Albion
22 required the service; I accept that it is not a service that would necessarily be required by
23 somebody elsewhere in the system using common carriage, but it is required in relation to
24 Ashgrove, and we know, from the passages that I have shown the Tribunal that both the
25 Tribunal and Albion have been keen to have disaggregation and the cost of the Albion
26 specific figures will include back-up supply.

27 PROFESSOR PICKERING: Can I just ask, what we actually have for AAC plus is the addition
28 of 4.4p for back-up supply.

29 MR. VAJDA: Yes.

30 PROFESSOR PICKERING: Now how does that stack up with what you have just been saying?
31 Because here we have a regional average price, albeit of greater granularity, but something
32 that is specific to Ashgrove has been added back in specifically for Albion’s disbenefit ----

33 MR. VAJDA: Yes.

1 PROFESSOR PICKERING: And what you were saying earlier about swings and roundabouts in
2 the regional averaging seems to go by the board in this case. I am not quite sure that it all
3 stacks up, Mr. Vajda.

4 MR. VAJDA: Oh well that is a great pity ... (Laughter) ... because normally I like to present
5 cases that stack up, so obviously I am not doing very well. The objective was to get greater
6 granularity, was to have a look at the local position. AAC plus is an element of hybrid
7 because it has some local and some averaging. The Authority did not hang its hat simply on
8 AAC plus and this is where the question of the cross checks come in, they looked at an
9 LAC basis, which is purely local, and the LAC price comes in at pretty close to the AAC
10 plus with the back-up and also you have the LRIC price – and the LRIC price, as I have
11 indicated, is a different methodology from one used by the Authority in the decision; that
12 does not include back-up. I can see that there might be force in what the Professor is
13 putting to me if one was simply looking at AAC plus in isolation, but one is not. One is
14 looking at three methodologies and one has to effectively say why one is looking at three
15 methodologies in terms of pricing is to try and find a figure which is broadly in line with all
16 three methodologies. If there was one methodology that was much too low or much too
17 high one might think that there is something wrong here.

18 I accept it is quite a large element of cost, 4.4, it is more than, say, the pumping cost – it is
19 more. There is no dispute that it was required and then there may be a matter of judgment
20 as to where one has the swings and where one has the roundabouts. That is what the
21 Authority did, but the process of reasoning of the Authority in terms of, if you like, looking
22 at the primary evidence, in my submission was entirely correct. Was it needed? Yes.
23 Question 2: was it effectively discussed? The answer was “No”. Then we come to this, if
24 you like, the hypothetical situation that I have indicated which is that because there were no
25 negotiations no one will ever actually know whether in fact on an FAP basis one would
26 have had a supplement or not. So what I am saying, so far AAC plus is concerned, that was
27 a matter of judgment of the Authority, and effectively where the Authority drew the line
28 was that they took the view that pumping, if you like, is part of a transportation service
29 function, but in relation to back-up that is something sufficiently distinct to constitute a
30 separate service, and that is a service which should be paid for.

31 PROFESSOR PICKERING: While we are on this point, could I just ask you one other question?

32 MR. VAJDA: Yes, certainly.

1 PROFESSOR PICKERING: To what extent was the 4.4p related solution the most cost-effective
2 solution in the long run? Were alternative ways of meeting this back-up supply investigated
3 and costed?

4 MR. VAJDA: It may be more a question for the Authority.

5 MR. ANDERSON: That is a matter I could deal with tomorrow. The position is that was the
6 only one that was actually costed but alternatives were looked at and ruled out as not being
7 feasible at that time because they had not been developed or considered I think is the
8 answer but I will check.

9 THE CHAIRMAN: Mr. Vajda, it may be that I have got terribly confused but can you just
10 explain to me, if the LRIC price did not include the back-up supply and the AAC price did,
11 how do you compare the two? How do you say that they are comparable because there is
12 4.4p floating around?

13 MR. VAJDA: Well because the LRIC looks at things in a completely different way.

14 THE CHAIRMAN: When you are looking to see whether or not these three methodologies are
15 the appropriate methodologies you are looking to see whether you come out with about the
16 same amount.

17 MR. VAJDA: Right.

18 THE CHAIRMAN: Well if you are putting back-up supply in AAC plus and you get to – I
19 cannot remember the figures, just say 19p – and if you do not put back-up supply in the
20 LRIC figure and you get to 19p, do you not have to add the 4p, which is 23p?

21 MR. VAJDA: Well, madam Chairman, ironically that is one of the points that we made to the
22 Authority and indeed – I cannot put my finger as to where it is in the schedule ----

23 THE CHAIRMAN: Maybe that is where I read it and that is where I have got it from.

24 MR. VAJDA: No, but we said that it should be in LRIC.

25 THE CHAIRMAN: You put it into LRIC and you will get a higher figure.

26 MR. VAJDA: You will get a higher figure.

27 THE CHAIRMAN: Which you say is the right thing to do – is that it?

28 MR. VAJDA: Well what one is looking at, when one is looking at all the methodologies and we
29 see this very much when you look at *Scandlines*, there is going to be an element of
30 judgment here, and what, as I understand it, the Tribunal was interested in was effectively
31 having a number of methodologies to establish a range. Again, the Tribunal will probably
32 have seen already the passage in the Judgment of Lord Justice Mummery in *Attheraces*, the
33 one thing that we know Article 82 is not is a price fixing – it is not a question of X being an
34 excessive price, and that is why you are looking at this range.

1 MR. ANDERSON: I do not know if it would help – again it is a matter that I will deal with – but
2 back-up supply is not included in the LRIC price because it is not sensitive to an
3 incremental change in demand. Therefore, we recognise that if one were to charge on the
4 basis of LRIC one would not be recovering all one’s costs. We recognise that, and indeed
5 Dr. Marshall recognised that. What we did in this case was to take three approaches to see
6 it, the FAP was excessive.

7 THE CHAIRMAN: So what you are saying is, say you are charging on the LRIC price that
8 would be the charge, but what would be included would be back-up?

9 MR. ANDERSON: Well it would not be on that basis. What one would be saying, if one charged
10 on that basis one would be charging on the basis that did not in fact include LRIC,
11 therefore you would be charging on a basis that did not recover all your costs, which is one
12 ----

13 THE CHAIRMAN: So like I said, if you decided to price on the basis of the LRIC pricing then it
14 would be back-up supply and you would therefore be making a loss on that cost possibly?

15 MR. ANDERSON: Yes.

16 THE CHAIRMAN: So it was included in what services were being provided but it was excluded
17 as an item in the working out of the price?

18 MR. ANDERSON: It is a question of fact whether or not it is in fact supplied. The point about
19 LRIC – and we adopted a pure approach to LRIC – that the only factors you include in it are
20 those that change with an increase in demand. A back-up supply does not change according
21 to demand, that is only taken as a service, or used as a service if there is a breakdown in the
22 supply. That is why we have indicated in our report, and as I say it was a point made by
23 Dr. Marshall, that if you were to charge on an LRIC basis you may well be under
24 recovering your costs, which is why traditionally it may be used as a test for predatory
25 pricing. We, in this particular case used different assumptions to try and use it to try and be
26 of assistance to the Tribunal in approaching different ways of looking at whether the first
27 access price in fact quoted of 23p could be regarded as excessive or not. We were not
28 suggesting, and this is a point that we have made repeatedly in our submissions, we are not
29 suggesting that any of these methodologies is a methodology that should in fact be used for
30 charging, they are methods of investigating whether this access price was excessive or not.

31 PROFESSOR PICKERING: Would the unit cost of the back-up supplies be the same, to be
32 added on a LRIC basis?

33 MR. ANDERSON: I believe the way in which we have calculated the back up costs would be
34 unaffected by levels of demand.

1 PROFESSOR PICKERING: I would find that surprising because there is an element of ----
2 MR. ANDERSON: ... surprising, I noticed one of those behind me was ----
3 PROFESSOR PICKERING: I accept the hand signals! (Laughter)
4 THE CHAIRMAN: Mr. Vajda, we have interrupted you, I am afraid.
5 MR. VAJDA: Not at all.
6 THE CHAIRMAN: Yes, well I have looked at the time as well – would it be convenient?
7 MR. VAJDA: It would be convenient, what I might in fact propose to the Tribunal, there is that
8 small thing on confidentiality which we talked about, if we could perhaps ----
9 THE CHAIRMAN: Do that now?
10 MR. VAJDA: No, do that, say, at 10.15 or so tomorrow and then everybody else can come in,
11 because I want to take instructions on what the Tribunal put to me.
12 THE CHAIRMAN: Can we do it prompt at 10.30.
13 MR. VAJDA: We can do it prompt at 10.30, yes. Mr. Randolph is a bit concerned as to how far
14 – I said half a day, I started some time after 3 but I am making reasonably good progress,
15 because I have finished what I am going to say on back-up. I have a few minor points on
16 the first issue and then I am going to move onto the second issue.
17 THE CHAIRMAN: So you will probably finish by 12 – or before 12?
18 MR. VAJDA: I would hope to finish before 12; I would hope to finish about quarter to 12,
19 something like that, half past eleven.
20 THE CHAIRMAN: I am just wondering if we are going to finish tomorrow because I cannot sit
21 after half past four?
22 MR. VAJDA: That is why I was suggesting ----
23 THE CHAIRMAN: I know, but I have a problem both ends of the day.
24 MR. RANDOLPH: That is why I raised the issue with my learned friend because I am in your
25 hands to a certain extent; you have my submissions and I do not want to take up the time of
26 the Tribunal if I do not need to, obviously. The problem I have is the fact that Mr.
27 Thompson has not addressed the main point in my skeleton, that is a question for him. I
28 would imagine he does not accept what I say and he can deal with it any which way, but I
29 am in a slight quandary because I do not know what he is going to say. He is probably just
30 going to say “It’s all rubbish”, but I would quite like to know why, because otherwise all I
31 am going to be doing is repeating myself ----
32 THE CHAIRMAN: Yes, well we do not want that!
33 MR. RANDOLPH: And you do not want that and I have nothing to add. So, query – do I need to
34 be here tomorrow? Laughter.

1 THE CHAIRMAN: Mr. Thompson has stood up ----
2 MR. RANDOLPH: Good, good. (Laughter)
3 MR. THOMPSON: If Mr. Randolph's point is that we are not a customer, if that is his main
4 point, it is wrong as a matter of fact, so that is our answer.
5 MR. RANDOLPH: So I will be here tomorrow!
6 THE CHAIRMAN: It really is a matter for you.
7 MR. RANDOLPH: I thought you might say that, madam. Particularly I was concerned that the
8 Tribunal might have some questions.
9 THE CHAIRMAN: Well we might do.
10 MR. RANDOLPH: Yes, indeed, without me even making any additional oral submissions, you
11 might have some questions on my written submissions.
12 THE CHAIRMAN: We might do.
13 MR. RANDOLPH: Yes, indeed, and so it would be wise for me to be here, yes.
14 THE CHAIRMAN: I have made up your mind.
15 MR. RANDOLPH: I think you have, madam, I think you have.
16 THE CHAIRMAN: At least I helped you.
17 MR. RANDOLPH: Indeed, madam, you always help me and I am delighted for that. The one
18 concern that I do have is if we do not make it through tomorrow, obviously, then that will
19 be ----
20 THE CHAIRMAN: We will have to decide.
21 MR. RANDOLPH: Que será, sera.
22 THE CHAIRMAN: We will have to try, but of course we have been going at a pretty good speed,
23 and I do not think that one ----
24 MR. RANDOLPH: No, absolutely, and Mr. Thompson obviously has to have a right of reply.
25 THE CHAIRMAN: And Mr. Vajda has to finish, and Mr. Anderson has to ----
26 MR. RANDOLPH: Start! (Laughter)
27 THE CHAIRMAN: And finish.
28 MR. RANDOLPH: And finish, I agree, madam.
29 MR. ANDERSON: Perhaps I was too shy this morning.
30 THE CHAIRMAN: Well you will not be shy tomorrow. You might like to consider whether we
31 are actually going to finish tomorrow, and if we are not to consider when we can do it again.
32 I am just putting it out.
33 MR. VAJDA: Speaking for myself I would very much hope we would finish tomorrow.

1 | THE CHAIRMAN: Well I do as well; we all do. Let us see how we get on tomorrow, 10.30.

2 | Thank you very much.

3 | (Adjourned until 10.30 am on Friday, 15th February 2008)

4 |

5 |