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definitive record.

IN THE COMPETITION APPEAL TRIBUNAL

Case No. 1160-65/1/1/10

Victoria House, Bloomsbury Place, London WC1A 2EB

17 November 2011

Before:

VIVIEN ROSE (Chairman) DR ADAM SCOTT OBE TD DAVID SUMMERS OBE

Sitting as a Tribunal in England and Wales

BETWEEN:

(1) IMPERIAL TOBACCO GROUP PLC(2) IMPERIAL TOBACCO LIMITED

Appellants

- v -

OFFICE OF FAIR TRADING

Respondent

CO-OPERATIVE GROUP LIMITED

Appellant

– v –

OFFICE OF FAIR TRADING

Respondent

WM MORRISON SUPERMARKET PLC

Appellant

- v -

OFFICE OF FAIR TRADING

Respondent

(1) SAFEWAY STORES LIMITED (2) SAFEWAY LIMITED

Appellants

– v –

OFFICE OF FAIR TRADING

Respondent

(1) ASDA STORES LIMITED (2) ASDA GROUP LIMITED (3) WAL-MART STORES (UK) LIMITED (4) BROADSTREET GREAT WILSON EUROPE LIMITED

Appellants

– v –

OFFICE OF FAIR TRADING

Respondent

(1) SHELL UK LIMITED(2) SHELL UK OIL PRODUCTS LIMITED(3) SHELL HOLDINGS (UK) LIMITED

Appellants

-v –

OFFICE OF FAIR TRADING

Respondent

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HEARING (DAY 28)

Note: Excisions in this transcript marked "[...][C]" relate to passages excluded.

APPEARANCES

<u>Mr Mark Howard QC</u>, <u>Mr Mark Brealey QC</u> and <u>Mr Tony Singla</u> (instructed by Ashurst LLP) appeared on behalf of the Appellants Imperial Tobacco Group Plc and Imperial Tobacco Ltd.

<u>Mr Rhodri Thompson QC</u> and <u>Mr Christopher Brown</u> (instructed by Burges Salmon LLP) appeared on behalf of the Appellant Co-operative Group Ltd.

<u>Mr Pushpinder Saini QC</u> and <u>Mr Tristan Jones</u> (instructed by Hogan Lovells International LLP) appeared on behalf of the Appellants WM Morrison Supermarkets Plc and Safeway Stores Ltd and Safeway Ltd.

<u>Mr James Flynn QC</u> and <u>Mr Robert O'Donoghue</u> (instructed by Norton Rose LLP) appeared on behalf of the Appellants Asda Stores Ltd, Asda Group Ltd, Wal-Mart Stores (UK) Ltd and Broadstreet Great Wilson Europe Ltd.

<u>Ms Dinah Rose QC</u> and <u>Mr Brian Kennelly</u> (instructed by Baker & McKenzie LLP) appeared on behalf of the Appellants Shell U.K. Ltd, Shell U.K. Oil Products Ltd and Shell Holdings (U.K.) Ltd.

<u>Mr Paul Lasok QC</u>, <u>Ms Elisa Holmes</u>, <u>Mr Rob Williams</u>, <u>Ms Anneliese Blackwood</u> and <u>Ms Ligia Osepciu</u> (instructed by the General Counsel, Office of Fair Trading) appeared on behalf of the Respondent.

1	Thursday, 17 November 2011	1	was a change to the OFT's case, and that followed on
2	(10.30 am)	2	from the cross-examination of witnesses.
3	(Proceedings delayed)	3	Until that time, the OFT's understanding was based
4	(10.34 am)	4	largely upon the contemporary documents and accounts
5	THE CHAIRMAN: Good morning, ladies and gentlemen. Thank	5	provided by the parties and their witnesses during the
6	you very much to everyone for their written submissions,	6	administrative part of the process, and when one bears
7	which we have read. You are going to start this	7	in mind the hierarchy of evidence that the Tribunal
8	morning, are you, Mr Lasok?	8	established in JJB and Allsports, that's the 2004
9	Submissions by MR LASOK	9	decision, which is the one where the Tribunal analysed
10	MR LASOK: Yes. We have circulated rather late in the day,	10	the significance of evidence and drew attention to the
11	I am afraid, a speaking note. We would have preferred	11	fact that contemporary documentary evidence not intended
12	to have done it earlier, but for logistical reasons it	12	to be seen outside the scope of the parties to the
13	wasn't possible to do that.	13	correspondence tends to be rather more probative than
14	Does the Tribunal have a copy?	14	ex post facto rationalisations, particularly those given
15	THE CHAIRMAN: Yes.	15	by people involved some time after the event.
16	MR LASOK: I don't propose to read this out, but to go	16	That approach, based on placing the greater weight
17	through it. The topics into which it's divided are	17	on the contemporary documentary evidence, was, in our
18	essentially the following, after some introductory	18	submission, entirely reasonable. But it was also, in
19	remarks I am going to go through the OFT's case as it	19	our submission, entirely reasonable for the OFT to pay
20	currently stands and the associated theory of harm, and	20	attention to the evidence of the witnesses as it came
21	then I am going to look at how it fits into or what is	21	out in cross-examination for the purpose of evaluating
22	the relationship between it and the decision, and then	22	its credibility, its consistency with other evidence,
23	after that I am going to turn to consider the Tribunal's	23	and then to reach a conclusion as to whether that led
24	jurisdiction, and on how we submit the Tribunal can and	24	the case.
25	should exercise its jurisdiction in the present case.	25	That is the reason why we are now where we are. But
	1		3
1	To start off with, and this is a point I think at	1	it remains the case that there cannot be any doubt at
2	which I will read something, and it's just the first	2	all that ITL and Gallaher had and operated P&D
3	preliminary paragraph in the speaking note.	3	strategies involving the linking of the shelf price of
4	The OFT does consider that the evidence before	4	competing brands.
5	the Tribunal indicates that the agreements or concerted	5	In opening and I'll give the Tribunal the
6	practices used to implement the manufacturers' parity	6	reference, I am now on paragraph 7 of the speaking note,
7	and differential pricing strategies at issue in these	7	the reference is to Day 4, page 39, line 15, running to
8	appeals involved the retailers in playing a more passive	8	page 40, line 1 the OFT had pointed out that the real
9	or compliant role than the OFT had previously believed.	9	issue in these appeals concerned what had been agreed or
10	We therefore consider that the proceedings should	10	concerted, not the fact that agreements and concerted
11	continue on the basis of that case and that any	11	practices existed.
12	procedural concerns which the Tribunal or the appellants	12	Another way of putting it is that the question was
13	might have can be addressed by an appropriate exercise	13	how exactly the P&D strategies were operated in
14	of the Tribunal's powers.	14	practice.
15	That is the gist, the long and short of the	15	Now, under the refined case that the OFT is putting
16	submissions that I am going to make. It's obvious to	16	forward, the starting point is that the agreement or
17	everybody why the OFT has taken that view. The OFT has	17	concerted practice between the manufacturer and the
18	explained why already to the Tribunal. I think,	18	retailer existed for the purpose of enabling the
19	however, it is worthwhile bearing in mind that the	19	manufacturer to achieve its P&D pricing strategy in the
20	suggestion made about some of the appellants that there	20	retailer's stores. The retailer understood the
21	was a previous change in the OFT's case is incorrect.	21	manufacturer's P&D strategy and was a party to
22	We refer to where this is suggested in paragraph 3 of	22	an agreement or concerted practice concerning its
23	the speaking note. The OFT has simply re-stated what	23	implementation.
24	its case as set out in the decision was, and it was only	24	That brings us to the restraints that the OFT
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25	after the evidence had turned out as it did that there 2	25	submits can clearly be seen on any view emerging from 4

1 the evidence which are set out in paragraph 10 of the 2 speaking note and replicates the two restraints that 3 were referred to in the OFT's previous written 4 submission on this subject. 5 So in paragraph 10, in the two subparagraphs, it's 6 an agreement or concerted practice restricting the 7 retailer's ability to determine its retail prices for 8 competing linked brands, in that (a) it was agreed or 9 concerted that the retailer would price certain of 10 manufacturer A's brands at specific retail prices 11 relative to the retail price of a competing linked 12 brand, in the context of A's P&D strategy, and (b) it 13 was agreed or concerted that the retailer was required 14 or expected to adhere to manufacturer A's P&D strategy 15 in the absence of a wholesale price change or 16 alternative instruction made by either manufacturer. 17 THE CHAIRMAN: So you are clear, are you, that the two 18 restraints set out in paragraph 10 of your speaking note 19 are intended to be identical to the restraints described 20 in paragraph 2 of the earlier submissions? 21 MR LASOK: Yes, that's correct. 22 So in our submission, the manufacturer was able to 23 achieve its P&D strategy on the basis that the retailer 24 would set shelf prices for the manufacturer's brands at 25 the level instructed or requested by the manufacturer in 5 1 the context of that strategy, and we refer in the 2 speaking note to that as manufacturer led 3 implementation, and the other aspect was that the 4 retailer would not itself disturb the maintenance of the 5 P&Ds. 6 So in the next part of the speaking note, we pass to 7 consider different factual situations which arose in 8 the -- in relation to --9 THE CHAIRMAN: Sorry, are you going to come back in more 10 detail to the content of these restraints? 11 MR LASOK: I hadn't intended to do so, otherwise than in the 12 context of an exploration of the theory of harm 13 associated with them. 14 THE CHAIRMAN: Right. 15 (Pause) 16 MR LASOK: What I was going to do now is turn to consider 17 how those two restraints operated in particular factual 18 situations, but I don't know whether that was the 19 thought behind the question that the Chairman put to me 20 iust now. 21 THE CHAIRMAN: What wasn't clear to me when I was looking at 22 2(a) before was whether it was part of the OFT's case 23 and whether it needed to be part of the OFT's case that 24 the retailer knew that the specific pricing points being 25 put to it by the manufacturer were chosen because of the 25 that earlier point in time indicating that Asda knew of

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1	manufacturer's P&D strategy.
2	MR LASOK: Well, the way we would put it is that as long as
3	the retailer knew that the manufacturer we are
4	talking about manufacturer A was operating a P&D
5	strategy, the retailer didn't need to know that, didn't
6	need to be told that a particular price at any given
7	point in time had been selected by the manufacturer to
8	that end. Because what the retailer was doing was
9	signing up to complying with the manufacturer's
10	instructions or requests concerning the pricing on the
11	shelves of the manufacturer's brands, knowing in
12	a general sense that the manufacturer was operating
13	a parity and differential strategy. Because as long as
14	the retailer knew that that was what was going on, they
15	didn't have to know that each and every price that it
16	was being asked to move to was a reflection of that
10	strategy.
18	THE CHAIRMAN: And the second point on 2(a), if I can
10	continue to call it that, even though it's now 10(a), is
20	whether the restraint is accepted or alleged to be
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21	accepted in respect of particular instances where
22	a price point is instructed, if I can say that, or
23 24	whether the allegation is that there was a preceding
24 25	agreement or concertation that they would comply with
20	pricing instructions as and when given. Because in 2(a) 7
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1	it looked as if the restraint was an agreement or
2	concertation of the particular prices at the point that
3	the instruction was given, whereas 10(a) looks more like
4	a broader agreement that when pricing instructions are
5	given, you will comply with them, if that makes sense.
6	MR LASOK: It's that.
7	THE CHAIRMAN: The latter?
8	MR LASOK: Yes. It's not a situation in which you home in
9	on each communication, and you seek to derive
10	an agreement or concerted practice from a single
11	exchange such as a single email. The contention
12	advanced by the OFT is based on the assertion that you
13	either had, through a written trading agreement or
14	through a how can one put it? It's a concerted
15	practice that has emerged, that when an instruction or
16	request to move to a particular price point would be
17	issued by the manufacturer, the retailer would make the
18	move. I can illustrate that by taking Asda, because in
19	Asda's case, you have basically two periods of time.
20	There was one period of time running from the agreement
21	that Mr Jolliff had signed with ITL, shortly before his
22	departure from acting as tobacco buyer. Before then,
23	the role played by the previous trading agreement is
• 24	a little unclear, but we have written communications at

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1	the parity and differential strategy in the form of the
2	ITL strategic pricing requirements.
3	We see not only documentation such as the internal
4	ITL reports indicating, or rather evidencing that they
5	had been operating criteria for measuring Asda's
6	compliance with the strategic pricing requirements, and
7	there was reporting back on Asda's performance.
8	But we actually see exchanges between Asda and ITL
9	that are consistent with the view that, even if you
10	ignore the written trading agreement that was in effect
11	at that time, an understanding had emerged as between
12	ITL and Asda that when ITL issued an instruction or
13	request, however you call it, to move a shelf price for
14	the ITL brand, Asda would comply.
15	Now, obviously there is a I don't anticipate that
16	Asda are going to accept that that interpretation of the
17	facts and the evidence is correct, because in
18	Mr Jolliff's witness statement, for example, he says
19	that compliance with the prices in the price files that
20	he was sent by ITL was entirely voluntary, that he did
21	it after a process in which he looked at all kinds of
22	things, that he wasn't acting, as it were, on the basis
23	of some kind of understanding with ITL that he would
24	simply do whatever it was that they told him to do.
25	But there is a dispute on the evidence about that,
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1	because bluntly the OFT's case is that when you look at
2	the evidence in the round, Asda's explanation simply
3	lacks credibility, and the truth of the matter is
4	THE CHAIRMAN: Well, we don't want to get into the evidence
5	too much. I was just trying to clarify, really, the
6	scope of the restraints that it's now alleged.
7	MR LASOK: Yes.
8	DR SCOTT: Just so we understand what you are saying in
9	relation to the evidence, without going into the detail
10	of it, as I understand it you are relying on paragraphs
11	like 287 and 288 in the case to which you referred,
12	which is JJB Sports and Allsports and sentences like:
13	"As regards the contemporaneous documents, it seems
14	to us that a document prepared at the time, which the
15	author never anticipated would see the light of day, is
16	likely to be more credible than explanations given
17	later."
18	And in 288:
19	"As far as witnesses are concerned, in this case we
20	have no independent witness in the sense of an impartial
21	third party who is free of the suggestion that he may
22	have an axe to grind."
23	Is that basically what you are saying to us?
24	MR LASOK: Yes. But I wasn't proposing to go into that
25	today.
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1	DR SCOTT: No, I understand.
2	MR LASOK: Because that's rather more the submission that
3	would be made in closing submissions on the facts when
4	the parties would make their submissions as to how
5	the Tribunal should approach the evidence.
6	But the reason why I referred to that case was to
7	make the observation that the OFT's original stance,
8	which was based upon the contemporary documentary
9	evidence, was entirely rational and consistent with the
10	general approach that one takes to evidence in cases of
11	this sort.
12	But in JJB and Allsports, the Tribunal never said
13	that you simply ignore witness statements and the
14	evidence given in cross-examination. What it does show
15	is that you have to evaluate carefully what that
16	evidence is, and it's that evaluation that we carried
17	out that led us to the position in which we are
18	currently in.
19	THE CHAIRMAN: I think you have clarified now, as far as
20	I am concerned, what the content of 2(a) is.
21	MR LASOK: Yes. Is there anything about 2(b)?
22	THE CHAIRMAN: Not for the moment.
23	MR LASOK: Thank you.
24	What I would then go to is paragraph 13 of the
25	speaking note, which deals essentially with the payment
	11
1	and withdrawal of tactical bonuses.
2	Paragraph 13 is just a summary of the many examples
3	that one sees in the annexes to the SO, where we have,
4	looking at the subparagraphs of 13, ITL stating the
5	price to which it wished the retailer to move, often
6	expressly stating that the price move was intended to
7	achieve a particular relativity, and then adjusting the
8	level of the wholesale price, specifically the level of
9	the tactical bonus.
10	You will recall that this type of evidence is, in
11	our submission, quite illustrative because the letters
12	almost invariably are couched in the form "please move
13	the price to", and then it is followed by the
14	information concerning the adjustment of the wholesale
15	price through the tinkering with the level of the bonus
16	being paid.
17	In paragraph 14, we move on to a different point,
18	which is the fact, as we see it, that the agreement or
19	concerted practice concerning shelf prices wasn't
20	limited to reactive price moves, because we do see
21	situations where, for example, ITL would implement
22	a wholesale price increase and instruct the retailer to
23	increase the shelf price to a particular level. In
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those cases, the shelf price would depart from ITL'sstated parity or differential.

would not therefore happen in the absence of that

I think that's right is because that appears to be the

pattern of the evidence, and I am getting whispers from

either side of me saying that that is the pattern of the

slightly less comforting is when there are frowns and

see whether I can surprise those behind me at some later

speaking note -- where the bonus was paid or withdrawn,

it was agreed or concerted that the retailer would price

at the level instructed or requested by the manufacturer

on the basis of the bonus being paid or withdrawn in

circumstances where the retailer understood that the

That paragraph is not intended to go back on

manufacturer is seeking to implement its P&D strategy in

an answer that I gave a few moments ago to a question

from the Tribunal about whether we were asserting that

you have to look at each pricing communication and

decide whether that is or amounts to an agreement or

Paragraph 15 is simply intended to place the payment

or withdrawal of the bonus and the consequent movement

in the shelf price within the context of an agreement or

manufacturer, of the sort that I've already described.

Now, the next page deals with manufacturer price

concerted practice between the retailer and the

increases, and essentially we have two kinds of

situations that arise in connection with them. The

first is where the MPIs occur in quick succession,

didn't result in a departure from the pattern of

pricing, and that is what is said in paragraph 17.

in quick succession or weren't identical in content,

classic example of that is what happened in May to

take place, I think, on 25 June. It did not take place

in terms of real prices for certain brands, and ITL's

MPI was held over until 2 September, which is, I think,

giving rise to new or different P&D requirements. The

September 2002, where the Gallaher MPI was announced to

because there, on the evidence, they were commonly

identical in content, so as a general proposition MPIs

The second situation is where the MPIs didn't happen

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So the upshot is that -- this is paragraph 15 of the

wholesale price change?

shaking heads behind one.

the retailer's stores.

concerted practice.

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evidence --

stage.

1 1 Now, that, on the face of it, is a price change that 2 2 falls outside the scope of the P&D strategy, but it was 3 3 a price change that was agreed or concerted with the MR LASOK: I think that's right, yes. The reason why I say 4 4 retailer and it forms part of the agreement or concerted 5 5 practice between the manufacturer and the retailer. The 6 6 way we look at it is that ITL understood that it could 7 7 bring about such shelf price increases by reducing the 8 level of the bonus being paid. That's to say, it could 8 THE CHAIRMAN: There is nodding going on, I can tell you. 9 get the retailer to make the alteration in shelf prices 9 MR LASOK: It's always comforting when this happens. What's 10 10 that it wished, and it was anticipating that its parity 11 or differential would be restored at the higher level 11 THE CHAIRMAN: At the moment there is nodding. 12 12 through a change in the retail price level of the 13 Gallaher brand following a wholesale price increase made 13 MR LASOK: So I'm on the right track at the moment. We will 14 by Gallaher. But then if that didn't happen, ITL could 14 15 15 issue a further instruction causing the parity or 16 16 differential to be restored through a reduction in the 17 shelf price, and this captures the kind of situation 17 18 18 that we see in the period July to September 2002, which 19 19 the Tribunal may recall is the point at which there had 20 20 been a Gallaher MPI. And in relation to brands like 21 21 Dorchester, that had been covered with a price hold so 22 that the effective wholesale prices didn't change, the 22 23 shelf price for the Gallaher product hadn't changed, but 23 24 24 then later on we see the correspondence in which ITL is 25 25 writing to the retailers, getting them to move the price 13 1 up because they wanted to move the market upwards. 1 2 2 When one looks at the pricing over the entire 3 3 period, one can see that the pricing of Richmond and 4 4 Dorchester had been rising since certainly early 2001, 5 5 and it seems to have plateaued in about May/June 2002, 6 6 but then we have the 10p rise that took place in the 7 7 period from about, I think it was effective from 8 something like 2 September 2002 to late October, because 8 9 9 it was a rise that was staggered by ITL in two stages. 10 10 THE CHAIRMAN: Am I right in thinking that where you say in 11 the penultimate sentence of paragraph 14, "ITL 11 12 12 anticipated that its parity or differential would be 13 restored through a change in the retail price level of 13 14 14 the Gallaher brand following a wholesale price increase 15 made by Gallaher", that there are two elements in that 15 16 which may or may not be significant. The first is that 16 17 17 it's not now your case that ITL's anticipation arose

- 18 from the terms of its agreement or concertation with the 19 retailer?
- 20
- MR LASOK: Yes.
- 21 THE CHAIRMAN: That's right?
- 22 MR LASOK: That's correct.
- 23 THE CHAIRMAN: And, second, that any change in the retail

- 24 price level of the Gallaher brand was dependent on there
- 25 being a wholesale price increase made by Gallaher and

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1 the date on which that became effective. 2 What you then see, in cases like that, is what is 3 stated in paragraph 18. In between times, the retailer was expected to adhere to the P&D strategy. So you have 4 5 a kind of steady state scenario in between periods of 6 movement in which the retailer is expected to adhere to 7 the manufacturer's P&D strategy. 8 THE CHAIRMAN: That's the 2(b) restraint? MR LASOK: Yes. I think it's worthwhile reading the second 9 10 sentence of paragraph 17, which refers to the first situation where the MPI occurs in quick succession, and 11 12 there it's said that in the event of any departure from 13 that pattern of events such as the implementation of a price hold by the rival manufacturer, the manufacturer 14 15 was able to ensure that shelf prices continued to reflect P&Ds by instructing or requesting a specific 16 shelf price move as necessary, for example by giving 17 an instruction to hold the shelf prices of its own brand 18 19 by paying a level of tactical bonus accordingly. 20 Moving on to Budgets, the Budget position, in our 21 submission, is much simpler, because of the fact that 22 the Budget price increases were uniform for the 23 manufacturers, and they were always implemented by the 24 manufacturers simultaneously, so the position basically is no different from the MPI scenario. 25 17 Then moving on to paragraphs 20 to 21, that's the 1 point about the between MPIs and in the absence of any 2 manufacturer led promotional activity, the retailer was 3 expected to adhere to the P&Ds at shelf price level. 4 THE CHAIRMAN: And there you use the word "expected" meaning 5 expected because of the --6 MR LASOK: Of the 2(b) --7 THE CHAIRMAN: -- restraint? 8 9 MR LASOK: Yes, and in our submission, where you have -it's best illustrated by the written trading agreements 10 because where you have a retailer who signs up to 11 12 a trading agreement which contains a provision requiring compliance with ITL's SPRs, then the one thing that you 13 can be sure about is, in our submission, that the 14 understanding between the parties to the agreement is 15 that absent any manufacturer activity that puts the P&Ds 16 out of line, the understanding was that the retailer 17 would not itself act so as to put the P&Ds out of line, 18 and that, I think, from recollection is the evidence of 19 Fiona Corfield. 20 THE CHAIRMAN: What do you say now in relation to whether 21 those P&Ds were maxima or fixed? 22 23 MR LASOK: Well, in our submission, the practical implementation was in the form of fixed P&Ds. Obviously 24 there are some agreements in which you have the parity 25 18

- or differential expressed as a fixed parity or differential in any event. In relation to those where they are not so expressed, we are focusing on the practical implementation of the agreements. And in our submission, the practical operation was as fixed. Again, one sees that through the correspondence, because typically the contemporary correspondence doesn't use the language of "maximum", it uses language indicating a fixed relationship, words like "parity", "matching", and so on and so forth. THE CHAIRMAN: You said that this was illustrated by the trading agreements, but is it the OFT's case that this applied in all 15 bilateral arrangements throughout the period of the infringement? MR LASOK: That's correct, yes. THE CHAIRMAN: Yes. MR LASOK: The point made in paragraph 21 of the speaking note is one that's been made before, which is that the manufacturers did not try to get the retailer out of step with the retailer's own pricing policy, whether that was a pricing policy that put their absolute price levels at a premium level or at RRPs or at a discount from RRPs or whether they were benchmarking their prices by reference to some other retailer. We have always tried to draw a distinction between the absolute price 19 levels and price relativities. Our case is concerning the price relativities. So that brings me to the next section, which concerns the anticompetitive object of the restrictions. And this, I think, probably is worthwhile going through rather slowly, and perhaps reading it out, regrettably. If we start off at paragraph 22, our contention is that the agreement or concerted practice in each case required the retailer to follow the manufacturer's instructions in order to enable the manufacturer to implement its P&D strategy, and by its nature, that enabled manufacturer A quickly and precisely to match any change in B's retail price. Moving on to 23, we turn to the restriction on the ability of the retailers independently to change the retail price of one brand relative to its rival linked
- 7 brand, and the nature of the agreed or concerted
- 8 practice was such, we say, that by restricting the
- 19 retailer's ability to price independently, A was able
- 20 effectively to implement its P&D policy, and that
- 21 ensured that A had the ability quickly and precisely to
- match any change in the rival manufacturer's retailprice, and there you have the reference to the first
- restriction in paragraph 10.
- 25 Then moving on to the second restriction in

1 prediction, really the best way of putting it is as in 2 ability effectively to implement is P&D printing 2 3 that was because be realier was, as it 3 4 that was because be realier was, as it 4 5 with or possibly interfering with the relative printing 5 6 with or possibly interfering with the relative printing 5 7 Paragraph 24 mores on to a slightly different point, 7 8 with or possibly interfering with the relative printing 6 9 concerned practices ensured that As printing strategy 9 derives from the extrating that you buy the described in 9 concerned practices ensured that As printing strategy 9 derives from the extrating that you have described in 10 sector. These result from the various factors that are 1 ITHE CHAIRMAK: Yes. 11 Sector you reduce be level of competitive uncertimities 14 MR LASOK: Ican sorry, yes, that's correct, you are carried, that solut an analysicut or would draw from the relative in the publiched RRPs? 10 THE CHAIRMAK: Yes. 12 DR SCOTT: Yes. 17 MR LASOK: Ican sorry, yes, that's correct, you are carried, that analysicut or would draw from the variad was the prelation (Arey You).				
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22 24	25	a greater ability, it's not so much in terms of	25	MR LASOK: Yes. It's slightly more complex than that,
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1 because where you have a situation in which the 2 manufacturer is operating these strategies, on the 3 evidence, it appears that the retailer is less likely to 4 be inclined to bargain down the wholesale price. What 5 is interesting, when one looks at the evidence, is the 6 fact that the retailers did tend to move in accordance 7 with these wholesale price changes. 8 Now, I put it in that way quite deliberately, 9 because it was a question that I actually put, I think, 10 to Mr Jolliff, that when one looked at a particular 11 11 exchange in which an amended price for an ITL brand was 12 12 put to him, which was consequential upon a change in the 13 linked Gallaher brand, he reacted immediately and said 14 "Okay", and the price change was actioned. 15 15 I put it to him that there was no attempt made by 16 him as the tobacco buyer to seek to negotiate the 17 wholesale price. So there is that element that comes 18 18 into it. There is possibly another point, but I have 19 now forgotten it, as is always the case. 20 DR SCOTT: There seemed, from the evidence, to be 21 an appreciation on the part of the buyers that their margins would effectively be maintained by the 22 23 manufacturers adjusting the wholesale price so that when 24 the retail prices moved, the margin was maintained. 25 MR LASOK: Yes. And you have that oddity where -- again 25 1 this is Mr Jolliff and Asda -- it looks as though Asda 2 had sufficient room for manoeuvre to have a Richmond and

3 Dorchester shelf price differential but they didn't do 4 it. And of course the other aspect concerns what the 5 motive of the retailer was for selling tobacco products, 6 because if the retailer was selling tobacco products for 7 reasons other than making the margin, and that is really 8 self-evident, they were doing it for other reasons, then 9 they might otherwise have been inclined to vary their 10 pricing, because they weren't selling the tobacco 11 products in order to make a margin, the margins were too 12 small. They were doing it for other reasons, and that, 13 in a sort of counterfactual scenario, you would 14 therefore have expected that there would have been 15 greater movement or greater variation in the selection 16 of shelf prices by the retailer, but we don't get that 17 in the scenario that we are presented with here on the 18 evidence. 19 I think I had got to paragraph 25, which I think 20 I've actually probably already dealt with. 21 Then paragraph 26. It is well worth looking at that 22 this reduction in uncertainty does figure in the 23 decision, but I am going to come on later on to consider 24 how the OFT's current case relates to the decision. To 25 some extent the difference is heralded in 26, because if 26

- 1 you look at the second sentence, it says that the
- 2 difference between the case made out in the decision and
- 3 the OFT's refined case is that the latter makes it clear
- 4 that implementation was manufacturer led.
- 5 Then the OFT's analysis of the anticompetitive harm 6 resulting from --
- 7 THE CHAIRMAN: Sorry, can I just interrupt you? When you
- 8 say "implementation was manufacturer led", is it part of
- 9 your case or is it accepted by you that when the
- 10 manufacturer gave the instruction, as you would put it,
- to the retailer to alter the retail price, it was part
- of the understanding that -- as Dr Scott said -- the
- 13 wholesale price would be adjusted to ensure that the
- 14 margin was not altered either to the detriment of the
- retailer or to the detriment of the manufacturer by 16 increasing the retailer's share of the money to be made?
- 17
- In other words, do you accept that the restraint in 2(a)
- was dependent on movements in the wholesale price by 19 manufacturer A?
- 20 MR LASOK: Well, it wasn't dependent, but you very often see
- 21 the wholesale price being moved in this way, and the way
- 22 we see it is that it's the machinery by which the
- 23 manufacturer ensured that the price change would take
- 24 place. In the decision it's referred to, I think, as
- 25 micromanaging of the prices.

27

1 THE CHAIRMAN: Well, the micromanaging point is a different 2 point. Here, the point I am asking about is you say 3 that the understanding between the manufacturer and the 4 retailer was that the retailer would comply with pricing 5 instructions from the manufacturer and the retailer knew 6 that those instructions were motivated by the 7 manufacturer's wish to maintain certain relativities 8 between its brand and the competing brand. Given that 9 you say that was a restraint that the retailer accepted, 10 I think it is important to ascertain whether it's your 11 case that, as the quid pro quo for that restraint, the 12 retailer expected that the manufacturer would adjust the 13 wholesale price to maintain the previous margin that 14 they had earned before that price instruction was 15 issued. 16 MR LASOK: The quid pro quo was that the retailer would not 17 be left worse off. 18 THE CHAIRMAN: Yes, thank you. 19 DR SCOTT: Sticking in paragraph 26, you appear to be 20 drawing a distinction between the words "increase at the 21 same time" and "cause the retail price of its product to 22 follow", in the next sentence. I just wondered what you 23 meant by "at the same time" in that sentence? I know there were moments when things happened at the same time 24 25 in a very literal sense, but --

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1	MR LASOK: It's not intended to be literal, because it's	1	
2	really, you know, at about the same time, it's	2	
3	DR SCOTT: So it's a turn of phrase rather than a difference	3	
4	that you are expressing in those two sentences?	4	
5	MR LASOK: Yes, because if you took it literally, it would	5	
6	be impossible, because "at the same time" means, as it	6	
7	were, instantaneously.	7	
8	DR SCOTT: That takes us back to automaticity, which you are	8	
9	not pleading?	9	
10	MR LASOK: Yes. It's not automaticity, it's the sense that	10	
11	if you look at it again in terms of the competitive	11	
12	uncertainties that would otherwise have existed, those	12	
13	have decreased because it is possible to observe the	13	
14	movements and the manufacturer would draw the ordinary	14	D
15	and natural conclusion from what was going on.	15	
16	As I say, we accept that there would be a time lag,	16	
17	but we are not talking about a time lag that would	17	
18	render the inference meaningless, it's the time lag is	18	
19	sufficiently close that the ordinary and natural	19	
20	inference that you would draw from events is that your	20	
21	uncertainties as to what's going to happen next are	21	
22	reduced. It's a sort of common sense thing.	22	M
23	Then again, paragraph 27 deals with the existence of	23	
24	the parallel agreements each manufacturer had, which of	24	Т
25	course affects also the manufacturer's anticipation or	25	
	29		
1	the conclusion that it draws, as an ordinary and natural	1	
2	conclusion of what is going to happen as a result of its	2	
3	own act.	3	
4	It's well worth pointing out that paragraph 27 in	4	M
5	the second half does cater for the possibility that the	5	
6	manufacturer, manufacturer A, would have to effectively	6	
7	re-establish the relevant parity or differential,	7	
8	because we are not asserting that these arrangements	8	
9	produced complete transparency so that everything was	9	
10	wholly predictable. What we are arguing is that these	10	
11	arrangements produced a reduction in uncertainties that,	11	
12	in their absence, would not have existed.	12	
13	Then paragraph 28 deals with the position over time.	13	
14	Paragraph 29 makes the point that the theory of	14	
15	harm, in its essentials I am talking now about the	15	Т
16	theory of harm explored in the paragraphs of the	16	
17	speaking note that we have just been going through.	17	
18	That theory of harm in its essentials is the same as the	18	M
19	theory of harm in the decision. That means that the	19	Т
20	criticisms of the OFT's current case that have been	20	
21	advanced, in particular we refer to ITL's skeleton	21	(
22	argument, are misplaced.	22	
23	Paragraph 30 is really there for the sake of	23	(
24	completeness, and to deal with the margin parities	24	M
25	argument that appears to have resurfaced. Our case	25	
	30		

1	isn't anything to do with margin parities, we are not
2	asserting that there was a margin parity restraint, and
3	in fact, as we see it, there is no evidence that there
4	was a margin parity restraint.
5	That leads to the conclusion in paragraph 31, and
6	paragraph 31 is just taking it at a relatively high
7	level that we have here a situation where
8	manufacturers are implementing policies that dampen the
9	degree of price rivalry between themselves, and our case
10	is that that kind of behaviour is anticompetitive, it's
11	in nature rather like straight horizontal pricing
12	agreements, and has the same interbrand harm,
13	competition is reduced and consumers pay higher prices.
14	DR SCOTT: So to be clear, one of the points that you made
15	earlier on was that if we had moved by this time to
16	expert evidence, we needed to be clear what points were
17	being put to the experts. What you appear to be saying
18	is that you believe that 10(a) and 10(b) fall within the
10	theory of harm as broadly expressed in the decision,
20	even if 10(a) and 10(b) were not put in detail to any of
20	the experts?
21	MR LASOK: That's correct, yes. Would this be a convenient
22	moment for the mid-morning break?
23 24	THE CHAIRMAN: Yes, subject to one point: when you refer to
24	"margin parities" in paragraph 30 as being focused on
20	31
	01
1	particularly by Dr Jenkins, could you say what you
2	understand the difference to be between a margin parity
3	arrangement and an arrangement that you have outlined?
4	MR LASOK: The arrangements that we are focused on, or at
5	least the arrangements that we say existed in the
6	present cases are concerned with relativities between
7	shelf prices of competing linked brands. Now, as
8	I understand the margin parities case, it seems to be
9	about maintaining the retailer's margins at parity as
10	between the ITL brands on the one hand and the Gallaher
11	brands on the other.
12	Now, in fact there is evidence to demonstrate that
13	the margins were not at parity, so this can't be what
14	these arrangements are about.
15	THE CHAIRMAN: So that's margin parity as between competing
16	brands, rather than maintaining the margin on the same
17	brand before and after a price change?
18	MR LASOK: Yes, that's right.
19	THE CHAIRMAN: Thank you. That is a convenient moment,
20	then. We will come back at five to 12.
21	(11.42 am)
22	(A short break)
23	(12 noon)

- 24 **MR LASOK:** I've come now to the heading before paragraph 32
 - of the speaking note, which raises the question: do the

1	restrictions set out at paragraph 10 of the speaking	1	understood by the OFT would operate in the event of full
2	note form part of the infringing agreements identified	2	or complete implementation.
3	in the decision?	3	Then the OFT addressed the issue raised by the
4	Before embarking on that topic, the OFT submits that	4	existence of the opportunity to respond clause, because
5	it is important from the perspective of the Tribunal's	5	that was, in some of these arrangements, an express
6	jurisdiction and how it would exercise the powers that	6	provision in the agreements which contemplated that
7	the OFT submits that the Tribunal has, to be clear about	7	if we will call them manufacturer A and B
8	where exactly lie the common features between the	8	manufacturer A has the P&D agreement, the trading
9	decision and the case that the OFT is currently	9	agreement with the retailer, if B reduced its prices,
10	advancing, and where lie the divergences between those	10	then under the express terms of the agreement, the
11	two positions.	11	retailer was not expected to reduce the price of A's
12	We have attempted to do that in this section of the	12	brand.
13	speaking note, and it starts off by making the point	13	So that was part of the agreement. It wasn't said
14	that I've made previously, that was that this is	14	that this is not implementation in the kind of classic
15	paragraph 32 the decision was based upon the finding	15	sense of the cartelists who meet together in
16	that the retailer was under a positive obligation to	16	old-fashioned days it used to be a smoke filled room
17	maintain P&Ds in the shelf prices.	17	and they agree on prices and so forth but one of them
18	Now, we make the point here it wasn't lock-step, it	18	has a mental reservation and intends to cheat on the
19	wasn't automatic implementation, and we refer to	19	cartel.
20	paragraph 6.223 to 6.225 of the decision which makes	20	Or the other situation that we have in the present
21	that clear. It was that understanding of the retailer's	21	case where there are poor shelf price controls so that
22	role in the P&D strategy that was the basis of the	22	although there is an understanding between the
23	finding in the decision.	23	undertakings, it's the implementation of that
24	When we turn to the OFT's current case, which is	24	understanding in the individual stores that falls short.
25	summarised at paragraph 33, it's based on	25	What the discussion of the opportunity to respond clause
	33		35
1	a re-evaluation of the evidence that suggests that the	1	was focusing on was a part of the agreements that
2	P&D pricing strategies were implemented by the retailer	2	clearly did not contemplate an automatic change to A's
3	playing a more passive or compliant role.	3	brand price when B's price went down.
4	Now, if we look for a moment at the common	4	That was then followed through in paragraphs 6.224
5	features	5	and 6.225 as a way of conveying that the OFT, as it
6	THE CHAIRMAN: Just going back to the end of 32, where you	6	perceived it, recognised that these arrangements might
7	say "It did not involve automatic implementation". In	7	not have all the elements that a P&D arrangement in
8	some instances in the decision the OFT refers to	8	principle would have, and therefore you had to address
9	particular conduct and says "Well, we acknowledge that	9	that aspect of the situation as it presented itself to
10	sometimes that happened, but that doesn't detract from	10	the OFT at the time of the making of the decision.
11	the fact that what was expected to happen and what they	11	So that's what we are talking about when we say that
12	agreed was X, they didn't always do it but that's	12	it didn't necessarily involve automatic implementation.
13	a different issue". There is that analysis. But when	13	THE CHAIRMAN: Are those points the same points which caused
14	you say "did not involve automatic implementation", are	14	the OFT throughout this trial to demur from ITL's
15	you meaning that, namely there wasn't always automatic	15	position that the paragraph 40(a) to (d) restraints
16	implementation but that doesn't detract from our case	16	constituted the OFT's case?
17	that that was what was agreed; or are you saying the	17	MR LASOK: Quite so, and that was the point of the
18	agreement was not for automatic implementation?	18	submission that I made on Day 17. I went back to the
19	MR LASOK: It's the latter, because if you look at	19	decision in order to show that in the decision you have
20	paragraphs 6.223 to 6.225, that discussion starts off	20	this move from the analysis of a P&D arrangement, fully
21	with the opportunity to respond clause. Because if you	21	implemented, which has all four elements, but there was
22	recall, and this is the submission in effect that	22	a progression in the reasoning in the decision which
23	I made I think it was on Day 17 that when you look	23	recognised that, in the present case, you would not have
24	at the reasoning in the decision, you see that it starts	24	all these four elements. I do not want to go over old
25	off from a description of how the P&D arrangements, as	25	ground on this one, but the point that was made was
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- 1 that, from the OFT's perspective, the number of elements
- 2 that you have got goes to the degree of the
- 3 anticompetitive harm.
- 4 THE CHAIRMAN: What we haven't got to at this stage of this
- 5 hearing is an analysis from the OFT as to which of the
- 6 15 bilateral arrangements contained an opportunity to
- 7 respond clause, either expressly or in fact from
- 8 practice, and which of the 15 do not contain all of the
- 9 four restraints in paragraph 40.
- 10 MR LASOK: That's quite right, but the position as stated by
- 11 the OFT a few days ago was that we considered that,
- 12 applying the correct legal standard, we might be able to
- 13 establish the one constraint plus the opportunity to
- 14 respond position, but that was then.

15 THE CHAIRMAN: Yes.

- 16 **MR LASOK:** So what you have in the decision is a particular
- 17 understanding of the role played by the retailer in
- 18 these P&D arrangements, and it's that understanding
- 19 which has altered as the OFT sees it. But the common
- 20 features are things like, there were P&D arrangements,
- 21 there were the trading agreements, the P&D strategies
- 22 were concerned with the linking of the shelf prices of
- 23 competing brands.
- 24 Now I want to move on from that rather general
- 25 description of the common features to look at the

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- 1 question of the particular restrictions that were 2 identified in paragraph 2 of the earlier document, the 3 earlier submission that the OFT produced and that are 4 now in paragraph 10 of the speaking note. 5 Paragraph 35 of the speaking note summarises them 6 and now what I want to do is go to the decision to look 7 at the bits where the restrictions that we are now 8 focusing on appear. 9 The first one, which is dealt with in paragraph 36 10 of the speaking note, is the retailer pricing 11 manufacturer A's own brands at prices implementing 12 manufacturer A's pricing relativities between its brands 13 and those of a competing manufacturer. 14 That paragraph gives some examples of where this 15 appear. The first one is paragraph 1.6 of the decision. 16 (Pause). That restriction is actually articulated in 17 1.6 as being a restriction contained within the 18 infringing agreements. 19 In paragraph 1.8(ii), the same restriction is said 20 to have been in the written trading agreements. 21 6.15(ii), which is on page 80, is effectively
- 22 a repetition of paragraph 1.8.
- 23 6.29, which is on page 84 is to the same effect.
- 24 The associated --
- 25 THE CHAIRMAN: Well ... (Pause). Just say again for what you
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- rely on these paragraphs in the decision. **MR LASOK:** If you look at paragraph 6.29, for example, on page 84, it says: "Pursuant to these written trading agreements, the
- 5 retailer concerned agreed to price the manufacturer's
- 6 leading brands at parity with or at a specified
- 7 differential to competing linked brands."
- 8 That is the first restriction in paragraph 10.
- 9 Because this is -- paragraph 6.29 is concerned with
- 10 an agreement, a trading agreement between manufacturer A
- 11 and the retailer under which the retailer agrees to
- 12 price A's brands at parity with or at a specified
- 13 differential to competing linked brands.

14 THE CHAIRMAN: Yes.

- 15 **MR LASOK:** This point was also associated with the
- 16 instructions that were issued from time to time, but
- 17 there the fact that movements by a retailer of A's brand
- 18 prices pursuant to a communication from A, and the
- 19 associated inducement of a move by the grant of bonuses,
- 20 again it features in the decision as being a part of the
- 21 infringing agreements.
- 22 If you go back to 1.8, 1.8 talks about what the
- 23 infringing agreements involved, and in (ii) I've already
- 24 drawn attention to the provision in the written trading
- 25 agreements; (iii) is divided into three bits but the

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1 first of (iii) deals with the contacts between the 2 manufacturer and the retailer regarding the retail 3 prices for the manufacturer's brands; (iv) is the 4 payment or withdrawal of bonuses and so forth to 5 incentivise the retailer to set retail prices in 6 accordance with the manufacturer's retail pricing 7 strategy. 8 If you go to 1.11 on the next page, in the middle, 9 it's the second sentence: 10 "However, taking the evidence as a whole, the OFT 11 considers that the infringing agreements in fact 12 provided for parity and fixed differential requirements 13 which were implemented by communications from the 14 manufacturer to the retailer pursuant to which the 15 retailer was to move to a specific retail price point. 16 The retailer's compliance with such communications was 17 induced by the grant of ongoing and tactical bonuses." 18 Then there is a reference to the monitoring. 19 DR SCOTT: Just to be clear, here we are dealing with the 20 generality; would it be your submission in overall 21 terms -- not going into the detail at the moment -- that 22 in relation to each of the 15, these points are 23 substantiated later in the decision? 24 MR LASOK: I think they are. The example that I had 25 considered was Asda, simply because it was the first

- 1 one, and that's the one referred to in the speaking 2 note. But the cross-references to paragraph 6.413 to 3 6.421 are specifically concerned with the contacts, and 4 the instructions or requests running between ITL and 5 Asda concerned with the pricing of the ITL brands in 6 pursuance of ITL's P&D strategy. 7 THE CHAIRMAN: It seems to me that paragraph 1.8 and 8 paragraph 1.11 are dealing with very different things. 9 Paragraph 1.8 is dealing with the kinds of material that 10 the OFT has looked at in order to ascertain what the 11 terms of the agreement or the consultation are, whereas 12 what we are looking at here is, having found out what 13 those terms of the agreement or concertation are, as set 14 out in the decision, are those the same as or do they 15 incorporate the restraints that you are currently 16 maintaining? 17 So the reference to the contacts regarding the 18 retail prices is only relevant insofar as one can derive 19 from those contacts a restraint which is made out on the 20 evidence and is part of the infringing agreement. 21 MR LASOK: But in paragraph 1.11, for example, which talks about the implementation of the infringing agreements by 22 23 communications to move to a specific retail price point 24 and the inducement of compliance by the grant of ongoing 25 and tactical bonuses, that wouldn't have worked as 41 1 a method of implementation unless there had been an 2 agreement or concerted practice that the retailer would 3 actually move to the price point. 4 So there is that. One can also refer in relation to 5 the tactical bonuses to things like the discussion at 6 paragraph 6.118 and following of the decision. That was 7 the role of the bonuses in bringing about the price 8 changes. 9 Moving to the point that I was making about using 10 Asda as an illustration, if you go to 6.414, which is on 11 page 189, the OFT's analysis of the communications which 12 are referred to in general terms in 6.413 was that Asda 13 had accepted and/or indicated its willingness to 14 implement the directions contained in the 15 communications. So that's an agreement or concerted 16 practice to price in accordance with those 17 communications. 18 It's true to say, and I am coming now to 19 paragraph 38 of the speaking note, that there are also 20 in the decision paragraphs that refer compendiously to 21 the restriction of the retailer's ability to determine 22 its retail prices for competing brands that encompass 23 the restrictions identified in paragraph 10, affecting 24 the relative pricing by the retailer of A's and B's 25 brands. 42
- 1 So you have a different order of findings in the 2 decision that focus on the relative pricing of A's and 3 B's brands, and examples are given, 1.4 in the general 4 part of the decision, you have a whole load of them 5 which include, right at the end, 8.2, which is the one 6 that Mr Howard referred to the other day. 7 There was some suggestion in ITL's skeleton argument 8 that the OFT hadn't addressed the point about retailer 9 initiated price movements as opposed to manufacturer led 10 movements, but that in fact had been raised in the OFT's 11 opening, and I've given the reference to the part in the 12 transcript that is where the OFT dealt with that aspect 13 of the case. 14 Moving now to paragraph 40 of the speaking note, 15 that turns to look at the passages in the decision 16 running from 6.205 that consider the restrictive nature 17 of the infringing agreements as found. 18 DR SCOTT: Sorry, can we just for a moment touch on 8.2, 19 because --20 MR LASOK: I apologise. 21 THE CHAIRMAN: 8.2. 22 DR SCOTT: 8.2. I suppose the question in our mind is that 23 the structure of a United Kingdom decision by the OFT is 24 rather different to the structure of a decision made by 25 the European Commission, and lacks the difference 43 1 between the operative part at the end and the reasoning 2 that runs up to it. 3 How would you characterise 8.2 in this context? 4 MR LASOK: Well, 8.2 is a summary of the decision. The way 5 you would look at it, actually, is that you would read 6 the decision as a whole. I fully accept the point made 7 by Mr Howard the other day, he says if you look at 8.2 8 it talks about the infringing agreements concerning the 9 pricing of competing brands, and we don't shrink from 10 that because that's what it says. 11 But when you look at the decision as a whole, you 12 actually have within it a number of findings and the 13 reality is that you end up with, in English terms, 14 something that may be regarded as a combination of 15 findings and decisions that produce an end result, and 16 this, the end result, would be defined in a conclusory 17 paragraph. 18 I don't think, although I can't recall offhand, of 19 discussion about what one does when one has got 20 a combination of that nature, but I suspect it doesn't 21 really matter, because at the end of the day, the 22 decision is the thing that is the subject of the appeal 23 to the Tribunal, and an appellant has to be able to
 - 24 undermine critical parts of the decision in order to
 - 25 overturn the finding of infringement that leads to the

1	imposition of the penalty; or, alternatively, to reduce
2	in some way, knock bits off the infringement finding so
3	as to justify a reduction in the fine that is imposed.
4	The discussion that we are considering at the moment is
5	of a slightly different order, because of the
6	submissions that I am coming to shortly concerning the
7	nature of the Tribunal's jurisdiction, and in relation
8	to that, there is clear blue water between the parties
9	because the appellants take a different view of the
10	Tribunal's jurisdiction from that taken by the OFT.
11	Where I think we are ending up to is this: we don't
12	dispute the fact that the decision proceeded on
13	a particular basis, and having regard to a particular
14	line of reasoning taken in the decision, it generated
15	a particular conclusion that is summarised in the
16	conclusory paragraphs at the end of the decision in
17	paragraphs 8.2 and 8.3. We don't shrink from that.
18	The point that I am making is that although in the
19	OFT's current case there is a departure from part of
20	a line of reasoning that led to the conclusory
21	paragraphs in 8.2 and 8.3, the starting point and parts
22	of the reasoning remain applicable to the current case.
23	To anticipate what I was going to say later, we are in
24	one of those situations in which, in our submission at
25	any rate, we are not dealing with a case advanced by the
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1 OFT now that falls entirely outside the scope of the 2 decision. It originates in the factual matrix of the 3 decision, it originates in findings of fact made in the 4 decision, it replicates elements of the decision, which 5 we have just seen. But the difference which is 6 encapsulated in this idea of the role played by the 7 retailer in the P&D arrangements, the difference is 8 there, and it is that difference that marks the 9 departure from the decision as written, because the 10 reasoning in the decision is not directed at the 11 scenario that is captured by the case that the OFT 12 currently wishes to run because it is focused on 13 a different understanding of the role played by the 14 retailer, and that had an effect on the description of 15 the infringing agreements, because in the decision the 16 description of the infringing agreements go beyond what 17 is necessary for the purpose of the OFT's current case, 18 and it also meant that the theory of harm was set out in 19 a particular way that, although it is essentially the 20 same kind of thing as is relevant to the OFT's current 21 case, is a variation of it. 22 So the problem that we have here is that the OFT's 23 current case is not the case that was made out in the 24 decision. Neither is it a case that was not made out in 25 the decision and that's --

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1 THE CHAIRMAN: Well, perhaps the difference between your 2 position and that of the appellants is whether it's 3 enough that the restraints are part of the findings set 4 out in the decision, the refined case restraints, or 5 whether you have to show that the decision found that 6 those restraints were an infringement, an object 7 infringement of the Competition Rules. 8 If we take a different example: suppose in a cartel 9 case there is a decision that the cartel lasted from 10 1992 to 1998, and then it emerges from the evidence that 11 actually it seems it only lasted from 1992 to 1996, 12 clearly within the finding of infringement in the 13 decision there is a finding that there was 14 an infringement between 1992 and 1996 as part of the 15 infringement found to have lasted from 1992 to 1998. 16 What I am struggling with here is whether you say 17 that it's enough that you can point to parts of the 18 decision where you say "We have found that these 19 restraints existed", whether you have to go further and 20 say "The decision found that these restraints were 21 an infringement of the Chapter 1 prohibition", and if 22 you do have to go that far, do you say that the decision 23 found that these restraints were an infringement of the 24 Chapter 1 prohibition? 25 MR LASOK: Yes, well, we have to put our case in essentially 47

1	two ways: one way is that what you have in the case
2	currently advanced by the OFT is something that, in its
3	material parts, is contained within the decision. The
4	decision went further, but if you chopped off the
5	additional bits, you would still have an object
6	infringement. That's one way of looking at it.
7	Another way of looking at it is that although the
8	current case arises out of the factual matrix and in its
9	nature is the same type of infringement as the
10	infringement that is found in the decision, because it
11	is not precisely the infringement found in the decision,
12	you are outside the decision. But in those
13	circumstances we would say that it's simply a choice
14	between which power the Tribunal exercises under
15	schedule 8, paragraph 3.
16	Because we are faced with this situation in which,
17	when you look at the case that is currently run by the
18	OFT and compare it with the decision, you can see we
19	submit, at any rate that that case is there but it's
20	not articulated. For example, it's not articulated as
21	an alternative. In the speaking note I've got some
22	paragraphs that look at part of the decision where there
23	is a discussion about effectively the restraints that we
24	are now talking about, and where the OFT does address
25	certain arguments that was put to it and rejects them.
	10

1	But the point is that in the decision, those paragraphs	1	an alternative case is articulated in the decision.
2	weren't elevated into an alternative case.	2	Does the Tribunal's jurisdiction cover the situation we
3	So what you had was a situation in which the	3	are presented with at the moment? And if so, which are
4	decision goes down one particular route, it contains we	4	the powers that would be applied in order to deal with
5	would say, all or virtually all of the elements for an	5	the situation?
6	alternative way of arriving at the same end result, but	6	Of course, our case is based on the submission that,
7	that alternative was never articulated as an alternative	7	as the case currently advanced by the OFT does arise out
8	case.	8	of the factual matrix found in the decision, and does
9	DR SCOTT: Would you say that and we may come to this	9	contain the restrictions that are described in the
10	from the other side there was a sufficiency of	10	decision, that on any view is a material factor because,
11	reasoning from fact through theory of harm to	11	having regard to the purposive construction of the
12	conclusion in other words, getting to 8.2 that in	12	statutory provisions dealing with the Tribunal's
13	the absence of those elements that you may now choose to	13	jurisdiction, it is something that the Tribunal has
14	decide you can't make stick on the evidence, would lead	14	jurisdiction to deal with, however you express it. You
15	to a safe finding in 8.2?	15	may have a debate about which power is exercised
16	MR LASOK: Well, we would say that it would lead to a safe	16	THE CHAIRMAN: What do you mean in that context about "we
17	finding in 8.2, but it's not the kind of exercise in	17	have jurisdiction to deal with it"?
18	which you could simply run a blue pencil through parts	18	MR LASOK: In our submission, I think the way I put it
19	of the decision and say "Well, there you are, you have	19	orally the other day was that the decision and the
20	the fully fledged reasoning". You see, if that was the	20	appeal against the decision brings a matter before
21	case that we were confronted with, we wouldn't have this	21	the Tribunal. The Tribunal's jurisdiction is to resolve
22	difficulty, because it would be simple for the Tribunal	22	that matter by reference to the merits, and it is at
23	to say, in the normal exercise of its jurisdiction, if	23	that point that you get into this debate about the
24	it found that the alternative case articulated in the	24	relationship between provisions such as the provision
25	decision corresponded to the facts whereas the primary	25	that says that the Tribunal decides the appeal on the
20	49	20	51
1	case didn't, that what you would then do is to confirm	1	merits by reference to the grounds of appeal, but then
2	the alternative line of reasoning in the decision but	2	you have provisions the provision in schedule 8,
3	you would set aside the rest of it.	3	paragraph 3(2)(e) that is actually difficult to
4	What we have in the present case, and what causes	4	reconcile with a restricted view of the Tribunal's
5	the difficulty, as we perceive it the appellants	5	jurisdiction.
6	don't perceive the difficulty, but what we perceive to	6	THE CHAIRMAN: Well, that's a point that crops up later in
7	be the difficulty is that when you look at the decision,	7	your speaking note. At the moment we are trying to
8	it's got all these elements in it, but they are not	8	focus, or I am trying to focus, on what it means or what
9	articulated as an alternative case.	9	you say it means to say that the restraints in 2(a) and
10	DR SCOTT: And what that means is that the appellants have	10	(b) are within the decision. Is it enough that there
11	attacked the reasoning of the case that currently leads	11	are findings of fact in the decision that those
12	up to 8.2, thinking that that is what they are expected	12	restraints exist? Or do you have to show, and can you
13	to do in an appeal. But as a matter of procedural	13	show, that the actual infringement found in the decision
14	fairness, they will say it's difficult for them to	14	incorporated those restraints?
15	attack a different line of reasoning because that line	15	MR LASOK: Yes. This was what I was about to come to,
16	of reasoning was not adequately articulated in the	16	because when one looks at the summary in 8.2, perhaps if
17	decision as published.	17	we look at it, it's the last sentence of 8.2 which says:
18	MR LASOK: Yes, and that's in summary I think what the issue	18	"The infringing agreements restricted the retailer's
19	really boils down to. But the discussion about whether	19	ability to determine its retail prices for competing
20	the current case falls within the decision or falls	20	tobacco products and had the object of preventing,
21	outside the decision or bits of it are in and bits of it	21	restricting or distorting competition in the supply of
22	are out, is something that, in our submission at any	22	tobacco products in the UK in breach of the Chapter 1
23	rate, goes to a question of the Tribunal's jurisdiction	23	prohibition."
24	and its powers, because does its jurisdiction cover that	24	Now, that summary of the position encompasses the
25	type of situation? We know it covers a situation where	25	restrictions that are set out in paragraph 10 of the
			-

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1 2 3

1	skeleton argument. The problem is that the decision,
2	the reasoning of the decision leading up to that
3	conclusion, looked at additional matters, and the theory
4	of harm that was elaborated in the decision, looked at
5	an entire package, and, as I've submitted, what the
6	decision did not do was to extract from that package
7	
	a limited group of restrictions such as the paragraph 10
8	restrictions and then articulate an alternative case.
9 10	So that, as we perceive it to be, is the problem.
10	At the risk of repeating this, the difficulty that
11 10	I have, which we fully recognise, is that the decision
12	did not articulate an alternative case. One has to
13	start off, in our submission, from that premise. It is
14 45	then necessary to analyse the decision as a legal
15	document to see what role the elements of the case
16	currently being put by the OFT played in the decision,
17	because the conclusion that one reaches as a result of
18	that evaluation feeds into the Tribunal's interpretation
19	and application of the jurisdictional provisions and, if
20	they apply, to how it would exercise its discretion.
21	The case that I am advancing is that you have all
22	these things in the decision itself and hence what you
23	basically have is a situation in which the Tribunal can
24	continue these proceedings with that limited case, and
25	ultimately in its final decision, if it considered that
	53
1	that alternative case was made out, then what
2	the Tribunal would do would be to uphold the decision as
3	to a part and set aside the rest of it.
4	But I have to accept that the Tribunal could easily
5	come to the view that that is not the correct way of
6	analysing the decision, and that, although the case
7	currently advanced by the OFT does indeed arise from the
8	same factual matrix and it has all these common
9	features, nonetheless it is not something that it is
10	not so closely connected to the decision that enables
11	the Tribunal to take the simple route of, if it finds
12	that case is made out, confirming the decision in part
13	and then setting aside as to the rest.
14	If you are in that territory, then in our submission
15	you are into schedule 8, paragraph 3(2)(e).
16	DR SCOTT: At that point we are not just into "can" but
17	"should" the Tribunal?
18	MR LASOK: Yes, because it's a discretionary power. Our
19	submission is that you have the jurisdiction. The
20	question is: should you exercise it? That is, broadly
21	speaking, in our submission, where the battle lines are
22	drawn.
23	THE CHAIRMAN: Mr Saini's submissions seem to be that even
24	if we were to find that the restraints in 2(a) and (b)
25	are part of the decision, there is still an issue as to
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whether we can or should continue with the appeals;
whereas Mr Howard's submissions didn't quite deal with
what the situation would be if we came to that

- 4 conclusion, that that was the position.
- 5 MR LASOK: Yes.
- 6 THE CHAIRMAN: You say that if we are with you on the point
- 7 about whether the restraints are within the decision,
- 8 whatever we decide that means, then we are bound to
- 9 carry on with the appeals or we can carry on with the 10 appeals?
- MR LASOK: No, in our submission you carry on with the 11
- 12 appeals, because, again, this is obviously the subject
- 13 of dispute between the parties, but in our submission
- 14 the jurisdiction of the Tribunal is to decide the case
- 15 on the merits, and if the Tribunal is faced with
- 16 a situation in which, on the merits, there is an object
- 17 infringement falling within the scope of the decision
- 18 but it's not precisely the object infringement that was
- 19 found in the decision, then a merits based approach
- 20 requires the Tribunal to rule accordingly. The
- 21 justification for that is that this is not civil
- 22 litigation at all in the sense that it's one of these
- 23 artistic games that commercial people and other people
- 24 play in court according to certain rules. This is part
- 25 of public law. The particular function of the Tribunal

1	is to ensure that the law is observed. Here it's the
2	Competition Act 1998.
3	The whole purpose, we submit, of providing
4	the Tribunal with a merits based jurisdiction and with
5	the extensive powers that it has, and that it has
6	exercised in previous cases, is to ensure that, at the
7	end of the day, the correct result on the merits is
8	established. It is obvious and uncontroversial that
9	procedural fairness enters into it, but procedural
10	fairness is part of the process; it's not the end
11	result. The end result intended by the Act was to
12	achieve the correct application of the Chapter 1 and
13	Chapter 2 prohibitions.
14	Now, I suspect that I've probably covered most of
15	the remaining parts of that section of the note. The
16	heading above paragraph 48 deals with paragraph 40 of
17	the OFT's previous skeleton argument. I think I've
18	dealt with that orally. At all events, you can see the
19	point made there. I think that it's probably sufficient
20	just to note paragraph 52 of the speaking note, which
21	points out what is, in our submission,
22	a misunderstanding made by ITL of the OFT's submissions
23	of 9 November.
24	On that basis I come now to the submissions on the
25	Tribunal's jurisdiction. What I would like to do,

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1	I think, is just have a quick run through to see what	1
2	I've covered. What I suppose I ought to do is to	2
3	THE CHAIRMAN: Perhaps, Mr Lasok, if I can interrupt you,	3
4	there are a couple of points that I think we want to	4
5	make now which may then result in you turning to that	5
6	section after the short adjournment.	6
7	The first question from me, just to clarify: in	7
8	respect of the restriction in 2(a), 10(a), would you	8
9	accept or not that it is a key element of that	9
10	restriction that the prices included in the instruction	10
11	or request were not understood as being maximum prices?	11
12	Or would you maintain that that was still a restraint,	12
13	even if the price instructed was intended to be	13
14	understood and was understood as a maximum price? There	14
15	I have regard particularly to what's said in	15
16	paragraph 6.274 of the decision.	16
17	The other point, whilst you are just looking at	17
18	that, is a point for the appellants: you have now all	18
19	seen each others' submissions, some of the appellants	19
20	have said expressly in their submissions that they adopt	20
21	the submissions of others, but as we have intimated,	21
22	there are instances where people are making different	22
23	points, it would be helpful for us to have	23
24	an indication and no doubt also helpful for	24
25	Mr Lasok as to whether we should assume that the	25
	57	
1	appellants are speaking as one, largely, in the points	1
2	that they want us to consider, or whether there are	2
3	material differences between their respective cases on	3
4	this point and if so, could they clarify what those	4
5	differences are.	5
6	I don't know whether you have been making any	6
7	particular assumption on that point, Mr Lasok?	7
8	MR LASOK: No.	8
9	THE CHAIRMAN: Is there something you can usefully say about	9
10	the maximum price point at this stage?	10
11	MR LASOK: I would prefer, if the Tribunal permits, to take	11
12	instruction upon that point.	12
13	THE CHAIRMAN: Well, let's rise slightly early, then, and	13
14	come back at 2 o'clock.	14
15	(12.57 pm)	15
16	(The short adjournment)	16
17	(2.00 pm)	17
18	MR LASOK: Madam, in answer to the question that you put to	18
19	the OFT just before lunch, the OFT submits that what	19
20	I'll describe as the paragraph 10(a) restriction, which	20
21	is the first one in 10(a), and the same as 2(a), was in	21
22	fact a restriction about pricing at a fixed price, not	22
23	a maximum, so as a matter of fact, that was what it was	23
24	in these cases, and the OFT is not asserting in these	24
25	cases that it was an agreement or concerted practice for	25
	58	
	58	

1	a maximum price. The assertion is that it was for
2	a fixed price.
3	The OFT doesn't rule out the possibility that in
4	a parity and differential context, an agreement or
5	concerted practice on a maximum could be
6	anticompetitive, but that's not the case that is being
7	advanced by the OFT in these appeals. It's for another
8	case.
9	So that brings me now to submissions on the
10	Tribunal's jurisdiction, and to some extent I've already
11	embarked upon this, because if one goes to paragraphs 53
12	to 54 of the speaking note, I've already made the point
13	before lunch that if we look at paragraph 3(1) of
14	schedule 8, we see that the Tribunal must decide appeals
15	on the merits by reference to the grounds of appeal set
16	out in the notice of appeal. But in our submission, the
17	point is that if that were the full and indeed only
18	extent of the Tribunal's function in an appeal, then
19	paragraph 3(2) of schedule 8 wouldn't have contained (d)
20	or (e). As the case law on this has developed, there
21	has emerged, in our submission, a broader understanding
22	of the scope of the Tribunal's jurisdiction.
23	In that connection, we do, I think, forcefully make
24	the point in paragraph 55 that the understanding of the
25	scope of the Tribunal's jurisdiction has developed over
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1	time and relatively early Tribunal decisions reflect
2	relatively early views of its jurisdiction.
3	In fact, when one just looks at the cases, you can
4	see an evolution in the thinking of the Tribunal about
5	the relationship between paragraph 3(1) and the other
6	powers in paragraph 3(2) of schedule 8.
7	Our case really is based upon the Court of Appeal's
8	decision in Albion Water in 2008, and the Tribunal's
9	decision in that case, which had been upheld by the
10	Court of Appeal.
11	There should be a file 13 in the bundle of
12	authorities which has Albion Water in it.
13	(Pause)
14	DR SCOTT: Which tab? We have it separately, but which tab
15	should it be?
16	MR LASOK: It should be in tab 183. The Court of Appeal
17	judgment should be at tab 183 in file 13.
18	Because I am sure that the Tribunal is very familiar
19 00	with the problem in Albion Water, I'll just go to the
20	material parts of the Court of Appeal's judgment. The
21	discussion of the jurisdictional issue starts in the
22	copy that I have at the bottom of page 27. It's
23	paragraph 112 of the judgment. There is a heading there
24	which says "The Jurisdictional Issue".

- 5 At paragraph 123, the Court of Appeal refers to the
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1	argument that had been submitted to it on behalf of the
2	Water Services Regulation Authority, and it was that
3	argument that was endorsed by the Court of Appeal in
4	paragraph 127 of its judgment. So it's easier to
5	understand 127 if you look first at 123.
6	123, the submission in the second sentence was that:
7	"The power under paragraph 3(2)(e) wasn't limited to
8	a power to make a decision that the regulator could have
9	made at the time it took the decision under appeal. The
10	language embraced any decision of a kind that the
11	regulator could have made, that is a decision within the
12	meaning of section 46(3) of the Act, in particular as to
13	whether there has been a relevant infringement."
14	Then there is an explanation of the terminology used
15	in the statute, and the argument is then summarised as
16	follows:
17	"The Tribunal has jurisdiction to make a decision
18	where it has before it material on the basis of which
19	the regulator could have made that decision if seized of
20	the matter. The provision does not import the
21	procedural requirements to which the regulator is
22	subject, such as the issue of a statement of objections.
23	Whether it is appropriate in all the circumstances for
24	the Tribunal to exercise its discretion to make such
25	a decision is a different issue."
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1	If one goes to paragraph 127, we see the Court of
2	Appeal adopting the analysis that had been put forward
3	by counsel for the Authority, and which is summarised in
4	paragraph 123. The Court of Appeal goes on to say in
5	the second sentence of paragraph 127:
6	"In particular, the reference in paragraph 3(2)(e)
7	to 'any other decision which the OFT could itself have
8	made' is a reference to the kind of decision which the
9	regulator could have made, namely a decision within
10	section 46(3), for example 'a decision as to whether the
11	Chapter 2 prohibition has been infringed'. The
12	provision does not look at the historical position but
13	confers jurisdiction on the Tribunal to make a decision
14	of the kind that the regulator, if still seized of the
15	matter, could have made on the basis of the material now
16	available."
17	Then the Court of Appeal goes on to repeat that
18	3(2)(e) does not import the procedural requirements of
19	decision-making by the regulator.
20	So if one looks at it from the perspective of
21	jurisdiction, in our submission the position following
22	from the Court of Appeal in Albion Water is as I've
23	previously described it, that to put it in a slightly
24	different way, the decision that is made by the
25	regulator is the occasion for bringing the matter before
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co and Others v. OFT		
1	the Tribunal, which starts off by having to decide the	
2	appeal before it by reference to the grounds of appeal	
3	set out in the notice of appeal. But the jurisdiction	
4	of the Tribunal, when seized by way of the appeal, is to	
5	decide the matter by reference to the merits. The	
6	merits aspect of the Tribunal's jurisdiction, the public	
7	function that the Tribunal performs pushes the original	
8	decision into the historical background, and this is	
9	what causes the Court of Appeal to conclude that the	
10	jurisdiction covers the making of any decision that the	
11	regulator could have made if it had remained seized of	
12	the matter, but this time by reference not to the facts	
13	and the evidence that were before the regulator in the	
14	past, instead by reference to the facts and the evidence	
15	that are before the Tribunal in the proceedings before	
16	it.	
17	Now, I think we would all accept that that is	
18	a broad understanding of the jurisdiction of a judicial	
19	body like the Tribunal. But, in our submission, it is	
20	a description of the Tribunal's jurisdiction that the	
21	Tribunal had itself been working towards in earlier	
22	cases, and the Albion Water case was simply the most	
23	pronounced illustration, if you like, of the activist	
24	role that the Tribunal saw itself as playing. So that	
25	whereas in the early days the Tribunal was particularly	
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1	focused on the finality of the regulator's decision on	
2	preventing the regulator from, as it was said in some of	
3	the earlier cases, embroidering its decision,	
4	the Tribunal over time moved away from that until it	
5	reached the point in Albion Water where it was	
6	effectively taking the matter over from the regulator.	
7	That is what generated the objection made by the	
8	appellants in the Albion Water case, which was settled	
9	against them by the Court of Appeal, using the	
10	phraseology that one sees in paragraph 127 of the Court	
11	of Appeal's judgment.	
12	That understanding of the scope of the Tribunal's	
13	jurisdiction, in our submission, is perfectly consistent	
14	with what the Tribunal itself at an earlier stage had	
15	been indicating when, in cases like Napp, it had been	
16	going back to the legislative history lying behind the	
17	creation of the jurisdiction of the Tribunal.	
40	The second se	

- 18 I am not going to go into Napp today. In the 19 earlier submission that the OFT put in, there is 20 a cross-reference to the relevant passage. 21 In our submission, the important point is that the 22 matter has been determined by the Court of Appeal using 23 this broad approach to the Tribunal's jurisdiction, 24 which, at the end of the day, makes sense; it makes 25
 - sense from the perspective of the legislative purpose,

1 it makes sense from the perspective of efficiency. 2 Now, there is also a kind of safety valve to this, 3 and the safety valve lies in the extent of the 4 Tribunal's discretion in relation to procedural matters 5 to ensure that there is procedural fairness. 6 It is through the Tribunal's procedural powers that 7 one can achieve a reconciliation between the public 8 purpose served by the Tribunal, which ultimately is to 9 determine whether or not there are infringements of the 10 Competition Act by reference to the merits, that is to 11 say what actually happened, and the procedural fairness 12 problems that may be caused where you have developments 13 in a case, as has happened in the present case. 14 I fully accept that the appellants take the view 15 that the developments in the present case are not of the 16 same sort as those, for example, in Albion Water and the 17 earlier cases. But in our respectful submission, that 18 isn't actually the point, because when one looks at 19 a ruling such as that made by the Court of Appeal in 20 Albion Water, one is not looking at it from 21 a perspective of what were exactly the facts of that 22 particular case; one is looking at what is the 23 explanation given of the meaning of the statute, because 24 that explanation determines the scope of the Tribunal's 25 jurisdiction. The application to in a particular case 65 1 is another matter. 2 So --3 THE CHAIRMAN: Do we know from this judgment or the previous 4 judgments what the relief sought by Albion -- I should 5 know this, I suppose -- in its original notice of 6 appeal, was? Is it stated there at all? 7 MR LASOK: Yes, I think it may be in the Tribunal's 8 judgment. I was just looking at paragraph 5 of the --9 51, is it? I think paragraph 51 looks like something 10 different. The full appeal is in tab 186. 11 THE CHAIRMAN: Perhaps somebody could just check out whether 12 that appears anywhere. I do not want to take up more 13 time with that. 14 (Pause) 15 MR LASOK: Well, I think somebody else will have a look to 16 see where there is a convenient point at which the --17 I suppose it could be paragraph 51 of the full judgment of the Tribunal. It's 50 and 51. 18 19 (Pause) 20 THE CHAIRMAN: Yes. I have just been pointed to 21 paragraph 208 of the Tribunal's judgment at tab 186,

- 22 where it does seem to say that the final relief sought
- 23 by Albion was a finding by the Tribunal that the
- 24 decision should be set aside and a declaration that
- 25 Dwr Cyrmu had abused its dominant position by charging
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1	excessive price, et cetera.
2	The logic of your submissions must be that what the
3	Court of Appeal said in Albion places greater emphasis
4	on the powers in paragraph 3(2) that on the Tribunal's
5	duty in paragraph 3(1)
6	MR LASOK: Quite so.
7	THE CHAIRMAN: in terms of the grounds of the appeal the
8	relevance of the grounds of the appeal.
9	MR LASOK: Yes, and in the Tribunal's decision, one can see
10	a similar shift in emphasis, for example, if you would
11	go to paragraph 188, but it's also at paragraphs 193 to
12	195.
13	THE CHAIRMAN: Is this still at tab 186?
14	MR LASOK: Yes, it's 186.
15	It's particularly evident in 194. The discussion
16	effectively starts with the citation of the passage in
17	Burgess which is at paragraph 188, and if one just goes
18	through it very, very quickly, paragraph 190 shows that
19	the Tribunal didn't consider that, so far as the issue
20	of dominance was concerned, it was acting under 3(2)(e)
21	because it thought that it was acting under 3(2).
22	What it did then was to consider the Burgess
23	criteria which it regarded as criteria relating to
24	3(2)(e). You see that at 194, after considering
25	an argument advanced by Dwr Cymru concerning the two
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1	tier system of the Act, which is very much an appeal
2	based view of the Tribunal's jurisdiction, the Tribunal

1	tier system of the Act, which is very much an appeal
2	based view of the Tribunal's jurisdiction, the Tribunal
3	says in 194, in giving its first answer to that
4	submission, that under the Competition Act, the Tribunal
5	in its merits jurisdiction acts in many cases as the
6	primary decision-maker on matters of fact.
7	What had happened was that in earlier cases
8	the Tribunal had been ambivalent on its position as
9	a primary fact finder as opposed to a body that was
10	simply ruling upon the merits of the points raised in
11	the appeals. But by this stage, the Tribunal had been
12	shifting to a more broadly based understanding of its
13	role to dispose of the litigation brought before it in
14	the notice of appeal, on the merits but actually by
15	engaging in primary fact finding.
16	Later on in the judgment, for the sake of
17	completion, one can see that the Tribunal distinguished
18	between the dominance issue which it had been dealing
19	with at this point and which it had considered fell
20	within the first sentence of paragraph 3(2), and the
21	excessive pricing issue, because the excessive pricing
22	issue was an issue that it considered to fall within
23	3(2)(e), and that's at paragraph 240 of the Tribunal's
24	decision.
25	DR SCOTT: Mr Lasok, it seems to me that both in Albion and

1	in Burgess there were aspects of the case which were	1	s
2	forward looking as distinct from simply backward	2	
3	looking. In Burgess, as is rehearsed at paragraph 189	3	Ċ
4	of Albion, you point out that the Tribunal had before it	4	Ċ
5	all the material necessary for it to decide the issue of	5	а
6	dominance.	6	t
7	Then in the quotation from paragraph 138:	7	C
8	"In addition, as already pointed out, there is no	8	s
9	question of a penalty being imposed on Austins."	9	MF
10	Here we have an interesting situation where it would	10	A
11	no doubt be useful for posterity to know whether 10(a)	11	r
12	and (b) are indeed infringing or not, if we found it	12	С
13	necessary to make that decision, but as Mr Howard will	13	а
14	no doubt reiterate, in this case we do have the matter	14	r
15	of substantial fines which will have to be taken into	15	A
16	account in the exercise of any discretion by ourselves	16	С
17	as to procedural fairness. And that would, it seems to	17	С
18	me, differentiate it from a pure Burgess situation.	18	i
19	MR LASOK: Yes. There are, I suppose, two responses that	19	i
20	one can make to that. The first is that the Tribunal,	20	t
21	both in Burgess and in Albion Water, was very careful	21	r
22	not to, as it were, pigeonhole itself or paint itself	22	s
23	into a corner which, in our submission, was the right	23	а
24	thing to do because a jurisdiction is a jurisdiction,	24	g
25	and it's not something that magically appears in one	25	b
	69		
1	case and	1	C
2	DR SCOTT: It's the "can"/"should" differentiation.	2	n
3	MR LASOK: The "can" and "should "is different, yes. But we	3	j
4	would therefore start off on the basis that the Tribunal	4	
5	was right in Albion Water, and obviously the Court of	5	S
6	Appeal decision is binding in any event in its	6	С
7	explanation of what the scope of the jurisdiction is,	7	i
8	and as I've submitted, it's entirely consistent with the	8	е
9	obvious statutory purpose. Why else does the Tribunal	9	b
10	have the powers that it has, if it doesn't have	10	f
11	THE CHAIRMAN: Well, it has that power, one can see in	11	
12	Albion, the finding by the OFT was that there had been	12	с
13	no margin squeeze, say. That was challenged on appeal,	13	v
14	Albion said there had been a margin squeeze. So	14	s
15	the Tribunal then decides that appeal, the issue being:	15	n
16	was there a margin squeeze or wasn't there? If it	16	h
17	decides that there was a margin squeeze, it can do two	17	t

- 17 decides that there was a margin squeeze, it can do two
- 18 things. It can simply set aside the OFT's decision and
- 19 say "OFT, you were wrong to decide there wasn't a margin
- 20 squeeze" and leave it at that, and I suppose in ordinary
- 21 civil litigation, if one can read across some analogy,
- 22 that would be what the court would do. But here we have
- 23 power to say not only do we find that the OFT had been
- 24 wrong in deciding that there was no margin squeeze, but 25 we will make a finding of infringement, and that has all
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1	sorts of consequences which are now being played out.
2	But it still seems that in that situation the
3	decision to find an infringement rather than simply
4	decide that the OFT erred in finding that there wasn't
5	an infringement, can still be seen as an extension of
6	the relief that's given following on the determination
7	of the appeal. Isn't what you are asking us to do
8	something rather different from that?
9	MR LASOK: Well, we would say no. Going back to
0	Albion Water, it's relevant to bear in mind that in
1	relation to excessive pricing an investigation had to be
2	carried out, and certain matters were remitted to the
3	authority to investigate. Now, it's true that on one
4	reading of the decision the Tribunal's judgment in
5	Albion Water, the Tribunal might have come to the same
6	conclusion even if that investigation had not been
7	carried out, but in fact the Tribunal did ask for that
8	investigation to be carried out so that it could make
9	its decision. That therefore was an indication that
20	the Tribunal was stepping outside a strictly appellate
21	role, even an appeal on the merits, because it wasn't
22	simply taking the facts as found by the decision-maker
23	and saying "Well, on the basis of those facts, you have

- got it wrong, we are going to re-make your decision",
- but it was actually going outside the confines of the

original decision, which is not something that one
normally does in the exercise of a purely appellate
jurisdiction.
Turning to the present case, and advancing the
second answer to Dr Scott's enquiry, if in the present
case you have a situation in which the appellants were
infringing the Chapter 1 prohibition, because the
evidence shows that they were, and that they should have
been fined, then why is it that they should not be
fined?
Now, the problem is this: it's easy to say: well, in
circumstances like that, a purely appellate jurisdiction
would, if it considered that the facts as found didn't
stack up to an infringement or that certain facts had
not been found which should have been found and could
have been found on the evidence, and therefore you remit
the matter to the original decision-maker. That's
an appellate function. But the function as described by
the Court of Appeal in Albion Water is not an appellate
function of that nature, and in our submission, there is
a reason why, and that is that it is actually efficient
to proceed on the basis that the evidence gathered
before the Tribunal logically leads to a decision that
there has been an infringement.
If you have gone to all the trouble of gathering
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- 1 together all this evidence, what on earth is the point 2 of remitting the matter to the original decision-maker, 3 which then has to start the process all over again? 4 Now, obviously within the context of the Tribunal 5 proceedings, procedural fairness has to be observed. 6 But if there is a way of protecting procedural fairness, 7 the proper way, we submit, of ensuring that the 8 statutory purpose is going to be fulfilled in 9 an efficient way is for the Tribunal to carry on with 10 the case and reach a decision. 11 There is nothing in Albion Water to suggest 12 otherwise. That's putting it in a slightly negative 13 way, but in Albion Water, the Court of Appeal does make 14 the point that the procedural safeguards that you find 15 in the administrative procedure don't apply, but you ask 16 yourself: well, why is it doing that? In other words, 17 why is the Court of Appeal making this point? It's only 18 relevant if the jurisdiction before the Tribunal is such 19 that it would be engaging in this broader investigation 20 than an ordinary appellate jurisdiction would engage. 21 So that's why we submit that the Court of Appeal's 22 ruling on this point is actually quite clear and 23 resolves matters. One of the reasons for mentioning 24 that in Albion Water and the Tribunal, the Tribunal 25 looked at different parts, dominance and the excessive 73
- 1 pricing, in different ways, was to show that 2 the Tribunal, even at that stage and following Burgess, 3 regarded its role as going beyond the appellate role. 4 It saw it moving in two different ways. One way was 5 under the first sentence of paragraph 3(2), the other 6 way was under 3(2)(e). 7 That leads back to the submissions that I made 8 earlier about how the OFT's current case falls within 9 the scope or relates to the decision. But I've made my 10 submissions on that point, which I don't think I need to 11 elaborate any further. 12 DR SCOTT: If we think about the point that we had reached 13 in almost getting to the end of the factual evidence, 14 but not getting to the expert evidence, we are, 15 I suppose, going to have to consider how far the factual 16 findings in the decision relate to the suggestions in 17 10(a) and 10(b), and also from the point of view of 18 procedural fairness, how far those were put to the 19 witnesses during that factual evidence. 20 Now, there may be a differentiation there because of 21 the way things progressed as we went along. Then we 22 would have to consider how procedurally one proceeded 23 from there if it was accepted that there was not 24 a proper line through the theory of harm to 8.2. And 25 how would you suggest that we approached that area? 74
- 2 because I think that is the -- I am just trying to see 3 whether -- what I could do is to go straight to 4 paragraph --5 THE CHAIRMAN: Don't let us take you out of your train of 6 thought. 7 MR LASOK: I was just wondering whether there was anything 8 that I needed to draw the Tribunal's attention to 9 specifically in paragraphs 59 to 68. Because in those 10 paragraphs, we address certain of the points made by the 11 appellants in various parts of the skeleton argument. I think it's worth mentioning, perhaps, it's really 12 13 paragraphs 62 and 63, because 62 addresses a suggestion 14 made by Morrisons and Safeways and by ITL about the 15 decisions of the Tribunal, which is the heading to 16 paragraph 3 of schedule 8. Of course it's well worth 17 bearing in mind that paragraph 3 of schedule 8 simply 18 identifies action that the Tribunal can take that takes 19 the form of a decision, and it doesn't restrict 20 the Tribunal as to the time in the course of the 21 proceedings at which any of those decisions is taken. 22 But it's trite to point out that if the Tribunal 23 terminates the proceedings before it, then it is, to put 24 it mildly, controversial as to whether the Tribunal has 25 any residual powers. That was the issue in the 75

MR LASOK: Well, that was what I was going to come to next,

1	Floe Telecom, and it was the concerns about what happens
2	when the proceedings are brought to an end but there are
3	residual matters, that led to the Tribunal in
4	Albion Water doing what it did, that's paragraph 63.
5	So the long and short of it is, in relation to that
6	particular part of the exercise, the Tribunal, if it's
7	acting under, for example, paragraph 3(2)(e), still has
8	to keep the proceedings before it in existence, it can't
9	simply bring the proceedings to an end. So technically
10	what happens is that it makes the decisions that it
11	needs to make, preparing the way for a final judgment,
12	and it's in the final judgment that it grants the final
13	relief that it needs to grant which, as in the case of
14	Albion Water, could be a combination of the setting
15	aside of the decision appealed against, the making of
16	a different decision under 3(2)(e), and so on and so
17	forth.
18	THE CHAIRMAN: Is that effectively your answer to the point
19	that ITL make in their skeleton, which seemed to be that
20	if they are right that paragraph 2(a) and 2(b)
21	restraints are not within the decision so that what we
22	are talking about is the Tribunal setting aside the
23	decision, that once we have arrived at that position
24	I think this is what they say the Tribunal must set
25	aside the decision and does not have power to continue

- 1 with the appeals, delaying the setting aside of the 2 decision in order to decide whether it wants to exercise 3 any of the other powers in paragraph 3(2)? 4 MR LASOK: Quite so, because the problem is that if you 5 adopt that interpretation, then effectively you deprive 6 part of the jurisdictional provisions of their legal 7 effect. And that was something that the Tribunal in 8 Albion Water was clearly aware of, and decided not to go 9 down that road, because the point in Albion Water had 10 been reached at a relatively early stage, at which 11 the Tribunal had come to -- I should call it loosely 12 a provisional conclusion that the decision appealed 13 against was wrong. But nonetheless, the proceedings 14 carried on so the Tribunal could exercise its 15 jurisdiction and provide the resolution of the 16 litigation that it perceived was mandated by the 17 statutory provisions. 18 But it would have been perverse for the Tribunal to 19 have said "Well, what we think we need to do is to 20 exercise our power under 3(2)(e) and therefore in order 21 to do that we will set aside the decision, thus 22 depriving us of the power to exercise the power under 23 3(2)(e) that we started off wanting to do". 24 This had all been foreshadowed in fact by the Court 25 of Appeal decision in Floe Telecom. 77 1 So I think that I've dealt with, I would have 2 supposed, most of the points that run up to 68, and that 3 brings me now to the exercise of discretion point, which 4 is: would it be appropriate for the Tribunal to continue 5 the present proceedings in relation to the restrictions 6 set out at paragraph 10? 7 Obviously in paragraphs 69 to 72, we make the point 8 that if one looks back at cases like Albion Water and 9 Burgess, the indications are that it would be 10 appropriate for the Tribunal to continue. We fully 11 accept that there is an issue of procedural fairness. 12 But that question is simply whether or not, were the 13 proceedings to continue, the appellants would be 14 prevented from defending themselves, and that's 15 something that can be resolved through appropriate
- 16 directions made by the Tribunal. We give some
- 17 indication of what the appropriate directions can be.
- 18 The suggestion that there should be an SO or full
- 19 pleadings, which was raised in Albion Water, was
- 20 rejected by the Tribunal in that case. That's in the
- 21 reference at paragraph 75 of the speaking note. That
- 22 idea was completely killed off by the Court of Appeal in
- 23 Albion Water which made the point that, when the matters 24
 - are before the Tribunal, it's for the Tribunal to
- 25 exercise its procedural powers but not replicate or
 - 78

- require the replication of the different procedural rules that apply at the administrative process that is
- 2 3 conducted by the OFT.
- 4 So the question would be: well, what is the correct
- 5 way forward? And we fully accept that the appellants
- 6 may require or need the OFT to re-state its case,
- 7 because that, they would say, gives them something
- 8 coherent that they can focus on. We would submit that,
- 9 if the Tribunal made such a direction, it can be done
- 10 because it can be done in the form of a kind of
- 11 preliminary closing on the facts.

12 THE CHAIRMAN: Well, the facts -- if you limit yourself to

- 13 the restraints in 2(a) and (b), you might not actually
- 14 be all that far apart on the facts from the appellants,
- 15 with some appellants more than others. But there are
- 16 certain issues were those prices maximum or fixed
- 17 prices, there is probably more of an issue as regards
- 18 2(b), but it may be that the scope of the factual
- 19 dispute as to how these agreements were intended to
- 20 operate is greatly reduced in the light of the
- 21 refinement of your case.
- 22 MR LASOK: That's in fact what we put in the speaking note,
- 23 because there has been some suggestion about lack of
- 24 particularity in the case that the OFT currently wishes
- 25 to run, but with all due respect, we don't see it in

1	that way, because the description of the restrictions is
2	short, it's readily comprehensible, but we also make the
3	point that it has an obvious relationship with the
4	evidence as it has emerged. We have raised the
5	suggestion of putting in a document because we recognise
6	that the appellants, from the procedural fairness
7	perspective, may well say "This is what we would
8	prefer", and if that's what they would prefer and
9	the Tribunal is minded to go down that route, that has
10	our support.
11	It is a bit difficult at this stage to see how the
12	later steps would follow, because it is not clear, and
13	the appellants have suggested that they might wish to
14	recall witnesses, it's not clear whether and if so to
15	what extent that would be necessary, but witnesses can
16	be recalled. One thing is absolutely certain, and that
17	is that the case currently run by the OFT has not been
18	put to the expert witnesses. That's the reason why we
19	raised it at this stage rather than later on.
20	On that there is perhaps a footnote that I could put
21	in which is that there has been some suggestion that the
22	case adopted now by the OFT doesn't have the backing of
23	a report from Professor Shaffer, but that, with respect,
24	is a matter of evidence. When a body like the OFT
25	adopts a decision like the decision challenged in these
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1	proceedings, or a decision that takes the form of	1	Now, so fai
2	a description of the infringing agreements such as that	2	is a very sho
3	which the OFT is currently advancing, it doesn't follow	3	reads Ms Cor
4	that the decision has to be replete with references to	4	she said did s
5	some expert's report. What you actually see is	5	She said, fo
6	an articulation of the theory of harm and then, when	6	virtually all t
7	it's challenged, the OFT gets an expert in order to	7	like that, and
8	support its view of the theory of harm or of the	8	which P&Ds
9	anticompetitive consequences of the arrangements.	9	OFT had take
10	So things like experts' reports would in any event	10	decision. Wh
11	come after the complaint, if you like, had been	11	full extent of
12	articulated. We also canvass in the speaking note, but	12	when she wa
13	very, very briefly, the exemption arguments, and things	13	So far as th
14	like reliance on the vertical restraints order. But in	14	my learned f
15	our submission, all these are manageable, not least	15	is perfectly w
16	because in relation to exemption point, that argument is	16	of it, and he l
17	largely based upon, if not entirely based upon, the	17	in the transc
18	appellants, particularly ITL's own submissions as to	18	THE CHAIRMA
19	what the nature of the P&D arrangements with the	19	she was obvi
20	retailers were. ITL has never really addressed the case	20	OFT has to co
21	that was made out by the OFT even in the original	21	the case is th
22	decision. In any event, we already have got evidence on	22	her evidence
23	the purpose and objectives of the ITL parity and	23	the witness b
24	differential strategy, and how it was implemented. So	24	proceed on t
25	there is already material on which an informed view can	25	MR LASOK: W
	81		
1	be reached as to the viability of these arguments based	1	treated as a l
2	on exemption of the arrangements. So that we don't	2	assessed like
3	perceive to be a problem.	3	evidence has
4	At the end of the day, in our submission, we have	4	THE CHAIRM
5	a situation in which it is, we would submit, efficient	5	because all t
6	and perfectly possible to take advantage of the	6	appellants. S
7	investment that all the parties have made thus far in	7	your witness
8	the litigation, but instead of wasting that, proceed	8	of the other
9	further to a final determination of these matters, so	9	the end of th
10	that we know whether or not there was an infringement of	10	must look at
11	the Chapter 1 prohibition.	11	an inference
12	Now, I've noticed that in the speaking note there is	12	not the same
13	a reference to some of the evidence in relation to	13	Now, the q
14	Co-op. I have given the Tribunal the references so you	14	relation to M
15	can see where we got that from. There is also a point	15	can't, she is y
16	made by ITL in its skeleton argument this is dealt	16	her as a host
17	with at paragraph 88 of the speaking note that the	17	answers that
18	OFT could always have run the new case, and the answer	18	MR LASOK: W
19	to that is that the OFT was entitled to evaluate the	19	and if we are
20	evidence before it and adopt a decision that it	20	THE CHAIRMA
21	considered fitted that evaluation.	21	MR LASOK: W
22	The two points made by ITL in support of the	22	was obliged
23	suggestion that the OFT's case was misconceived from the	23	the different
24	start concern Ms Corfield's statement which we provided	23	THE CHAIRMA
25	to the OFT by Sainsbury, and the Somerfield transcript.	25	it is for you,
	00		

1	Now, so far as Ms Corfield is concerned, the point
2	is a very short one, and that is that if one actually
3	reads Ms Corfield's original statement, a lot of what
4	she said did support the OFT's interpretation of events.
5	She said, for example, that the P&Ds were respected
6	virtually all the time, over 90 per cent or something
7	like that, and she had identified only one scenario in
8	which P&Ds might temporarily be unoperational, but the
9	OFT had taken that into account when it made its
10	decision. What, of course, the OFT hadn't seen was the
11	full extent of Ms Corfield's evidence which came out
12	when she was cross-examined and re-examined.
13	So far as the Somerfield transcript is concerned, if
14	my learned friend wants to take the Tribunal to that he
15	is perfectly welcome to, but he refers to only one line
16	of it, and he hasn't taken into account other passages
17	in the transcript which don't help him.
18	THE CHAIRMAN: Just going back to Mrs Corfield for a moment,
19	she was obviously your witness, do you accept that the
20	OFT has to continue on the basis that what she said was
21	the case is the case? You don't, or do you, challenge
22	her evidence in any way, the evidence that she gave in
23	the witness box? Or do you accept that the case has to
24	proceed on the basis that what she said was true?
25	MR LASOK: Well, we have not made an application that she be
25	MR LASOK: Well, we have not made an application that she be 83
25	83
	83 treated as a hostile witness. Her evidence has to be
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- 24 THE CHAIRMAN: Well, it's not so much a problem for them as
 - it is for you, because of course she is not their $$84 \end{tabular}$

1 witness, she is your witness, so they don't have to

accept what she said any more than you have to accept

- 3 what their witnesses said. The point is that Mr Howard
- 4 presumably wouldn't be asking us not to accept as
- 5 evidence answers which the ITL witnesses gave. He
- 6 would, I think, regard himself as stuck with those,
- 7 whether they were for him or against him.
- 8 MR HOWARD: I would refer you to the Filiatra Legacy, the
- 9 decision of the Court of Appeal on this point, which
- 10 makes it clear what the position is.
- 11 **THE CHAIRMAN:** I would like to see where I get to with
- 12 Mr Lasok on this point.
- 13 MR LASOK: The difficulty is that it was largely
- 14 Ms Corfield's evidence that generated the case that the
- 15 OFT is currently putting forward. So to some extent
- 16 this is a bit of a non-point. I will repeat, I think
- 17 the problem with Ms Corfield is that she gave some
- 18 answers that were helpful to Mr Howard, but she gave
- 19 other answers that were helpful to us, and when one
- 20 looks through her evidence, the Tribunal is going to
- 21 have to come to a view overall as to what her evidence
- 22 actually was.
- 23 THE CHAIRMAN: Insofar as there is an inconsistency between
- 24 her witness statement and the answers that she gave in
- 25 the witness box.

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- 1 MR LASOK: Yes.
- 2 **THE CHAIRMAN:** But insofar as she gave answers in the
- 3 witness box in relation to matters that hadn't been
- 4 covered in her witness statement?
- 5 MR LASOK: Well, that's her evidence, yes. But in relation
- 6 to that, one must be slightly careful because -- I put
- 7 it like that because when asked leading questions, she
- 8 usually answered without a moment's hesitation with the
- 9 word "correct". When asked non-leading questions, she
- 10 had to think about the answer. That means inevitably
- 11 that one has to look at the totality of the evidence
- 12 that she has given.
- 13 **THE CHAIRMAN:** Right, thank you.
- 14 MR LASOK: I think that unless there is anything further
- 15 I can help the Tribunal with?
- 16 THE CHAIRMAN: Thanks very much, Mr Lasok, very helpful.
- 17 Who is going next? Are we hearing from the other
- 18 appellants or are we hearing from you, Mr Howard?
- 19 MR HOWARD: Whichever you would find more convenient.
- 20 Probably, since I am making the main submissions, it's
- 21 more convenient for me to go first.
- 22 THE CHAIRMAN: Yes. That cuts both ways in the sense that
- 23 we have also had the fullest written submissions from
- 24 you. Perhaps it would help the other appellants to know
- 25 what your going to say first, and then they may be able

1 to truncate what they want to say as well. 2 Submissions by MR HOWARD 3 MR HOWARD: Maybe I can just make one opening remark and 4 then we will take a break, which is this: it's necessary 5 just to stand back, before we get involved in the 6 debate. There are a lot of points that Mr Lasok has 7 manifestly not addressed, he has not addressed anything 8 to do with the concessions that have previously been 9 made, and I am afraid we will have to go back on that, 10 because these are very important concessions made, as 11 you said the other day, on a considered basis and they 12 can't just be ignored and turn up today and make some 13 different point. 14 Leaving that on one side for the moment, what one 15 needs to think about at this juncture is: what is it the 16 OFT is actually saying about these proceedings? As 17 I say, forget the arguments about jurisdiction and so 18 on. And what they are actually saying to you is: I want 19 permission to prove what they call the refined case. So 20 what they are actually asking you for permission to do 21 is to set out -- because they have not actually done 22 it -- in a new document their case. The reason they 23 would need a new document is that they have to set out 24 a theory of harm, because at the moment we just have 25 really two lines, I think it is, which contain

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an assertion of a theory of harm.
 Then what they are asking you to do is to give them

- 3 permission not only to put forward this economic 4 analysis but also to support it with an expert's report, 5 because they recognise they need to underpin this with 6 expert analysis. 7 So that if one actually -- they don't want to say to 8 you "that's actually what I am seeking permission to 9 do", because once you have put it in those terms, even 10 if one says there was a jurisdiction, even if you are in 11 discretion, the answer is absolutely obvious. One would 12 say in litigation of this sort at this stage it would be 13 a very rare thing indeed to give permission. 14 You were referred by Mr Saini to a decision of the 15 Court of Appeal and Lord Justice Waller put the matter 16 particularly graphically. That was on the first day of 17 the trial where somebody was seeking to amend, and the 18 Court of Appeal said that this was frankly not something
- 19 that one should generally permit, and the reason is
- 20 litigants should not, in the words of

- 21 Lord Justice Waller, be mucked about in this way.
- 22 When you transpose that to what are criminal
- 23 proceedings where what Mr Lasok actually recognised in
- 24 answer to a question from Dr Scott, is that we have come
 - along to knock down the decision, the reasoning that led

1	to the conclusion at 8.2. If you ask yourself: have we	1
2	done that?, although the OFT is continually mealy	2
3	mouthed about the position, the position is completely	3
4	clear and they are not really in a position to say	4
5	otherwise. The reasoning falls away, the conclusion at	5
6	paragraph 8.2 and I'll come back to how that fits in	6
7	later falls away, so that the appellants have	7
8	succeeded.	8
9	What is then being said is, "Well, never mind all of	9
10	that, never mind the interests of the finality of	10
11	litigation, I am recognising that an appellant who has	11
12	purportedly been fined, I think it's £112 million,	12
13	should then be entitled, as it were, to walk free", what	13
14	is now said is, "Well, I should have an opportunity to	14
15	bring a different case".	15
16	In our submission, once you think of it in those	16
17	terms it really is an outrageous position that the	17
18	Office of Fair Trading has taken, and you shouldn't have	18
19	any difficulty at all, even if you thought it was	19
20	a matter of discretion, in disposing of the matter. As	20
21	you know, we say in fact you don't get there because, in	21
22	the light of the way this case has come forward, and the	22
23	light of where we have got to, the only thing that you	23
24	can properly do now is set aside the decision and allow	24
25	the appeal. You can't keep the case alive in order that	25
	89	
1	the OFT might come up with a new case which might be	1
2	proved. At the moment you are not in a position to say	2
3	"Yes, that's a case that could be established", all we	3
4	know is we have rather a lot of speculation about it,	4
5	nothing more.	5
6	That's what I wanted to say just at the outset.	6
7	THE CHAIRMAN: Thank you. We will come back at quarter	7
8	past 3.	8
9	(3.00 pm)	9
10	(A short break)	10
11	(3.15 pm)	11
12	MR HOWARD: Having made those introductory remarks, I want	12
13	to obviously I have only seen the speaking note this	13
14	morning try and pick up the points by reference to	14
15	our skeleton, also make clear the points that really	15
16	have not been addressed at all, just blithely ignored by	16
17	Mr Lasok.	17
18	The first point is to actually understand how we	18
19	have got here, and it does require you to go back to the	19
20	transcript on Day 26.	20
21	What was clear on Day 26, and one has got this	21
22	constant, really, flip-flopping in the OFT and Mr Lasok	22
23	as to what the case is, but this was a very important	23
24	juncture in the proceedings, it wasn't actually, as it	24
25	were, immediately following Fiona Corfield's evidence	25
		20

1	that this came out, that's completely untrue and of
2	course the Tribunal will remember that. Fiona Corfield
3	gave her evidence, the OFT blithely sought to carry on
4	nevertheless, and the only reason we actually got to
5	what happened on Day 26 was because I made extensive
6	submissions on the morning of, I think, the Monday,
7	I think that was Day 22, I suppose, or whatever that day
8	was, and in the course of those I pointed out that the
9	case was in tatters, and you said "Well, what do you
10	want us to do?" And the position we arrived at
11	whether that was what I wanted you to do is a different
12	matter, but certainly the consensus, as it were, that we
13	arrived at
14	THE CHAIRMAN: The consensus which emerged.
15	MR HOWARD: The consensus which emerged, that's right, I'm
16	not in any way being critical, but that's what happened,
17	the point is the Tribunal yet again directed the OFT to
18	provide clarity as to its case. That's why Mr Lasok
19	came forward on Day 26. It wasn't that suddenly, oh,
20	the scales had fallen from the OFT's eyes. The same
20	problem had emerged at earlier stages in the litigation.
21	For instance, I had asked, in Mr Lasok's opening, with
22	some prescience as it turned out, "What is the
23 24	requirement that you are talking about?", and of course
24 25	
25	that was when Mr Lasok sought to put me down by saying 91
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1	that the decision wasn't written in Greek or Arabic or
2	some such point.
3	But that question was in fact an absolutely
4	pertinent question: what is it you mean by the P&D
5	requirement? Because that remains shrouded in mystery
6	today. One can see what they were saying in the
7	decision. Mr Lasok never wanted to be pinned down, but
8	one still sees today a lot of difficulty with actually
9	understanding or their stating clearly what their case
10	is.
11	We then had Day 16, where you will remember on
12	Day 16 Mr Lasok sought to say that paragraph 40 of the
13	skeleton argument didn't represent their case. Day 17,
14	where they acknowledged it did represent their case, but
15	what they did on Day 17 was to say "It's not necessarily
16	our case that each element is proven". Then we got to
17	Fiona Corfield's evidence, and then we got to Day 26.
18	Now, the critical point was the effect of Day 26
19	was, as I said last week, the Office of Fair Trading
20	seeking an indulgence from the Tribunal on the eve of
21	expert evidence. But what's important is to see

- 22 actually what was being said at that stage. The OFT, at
- 23 that stage, if you go to page 1 of the transcript, and
 - going on to page 2, what they were accepting
 - unequivocally is that if they could not prove any of the

1 paragraph 40 points, they were outside the decision. 2 That you see is put. What's interesting is to see the 3 current case that's sought to be proved. If one starts 4 at line 18 he says that: 5 "... the OFT has considered the evidence as it has 6 emerged in the course of the proceedings, and it appears 7 to the OFT in the light of the evidence that each and 8 every one of the specific circumstances relied on [note 9 the words] in the decision in support of the 10 finding of an object infringement may or may not be 11 established ..." 12 That is important because what he was actually 13 recognising there was, as is actually clearly the case, 14 that paragraph 40 is a reflection -- not a reflection, 15 it is a statement of what is in the decision. The only 16 difference between paragraph 40 and the paragraphs of 17 the decision is that it set out in paragraph 40 in each 18 context considering a Gallaher price increase, 19 a Gallaher price decrease, an Imperial price increase 20 and an Imperial price decrease. 21 He then, at line 25, says: 22 "For example, if the price moves take place through 23 manipulation of the wholesale price, that may reflect a 24 restraint that is not referred to in paragraph 40 of the 25 OFT's skeleton ..." 93

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1	the Tribunal and yet today, when he is saying "No, no,
2	this case is within the decision", that he has not
3	sought to explain that to you, the basis on which he
4	made that statement two weeks ago and today is making
5	a different statement.
6	That's particularly in the context, this is not
7	self-evidently litigation between private individuals
8	when it would be bad enough that counsel says one thing
9	one day to the court and something else two weeks later.
10	But this is a very important public prosecution where
11	Mr Lasok is in the role of a prosecutor, and in my
12	submission, it is just an improper position, and
13	the Tribunal has no reason at all not to hold the OFT to
14	what was said.
15	Now, the next very important point to note about
16	this is that what Mr Lasok on this day was accepting he
17	could not prove, even then, was the central plank of the
18	case. It's actually fundamental, this. The central
19	plank was paragraph 40(b) of their skeleton argument.
20	That was when the retail price of Imperial's brand
21	increases, the retail price of Gallaher's brand must
22	also increase. That, even on Day 26, was recognised to
23	have gone. So that even on Day 26, the Office of Fair
24	Trading was saying "Our case has fundamentally changed
25	because we can no longer prove that".
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1	Just interposing for a moment, there has been a lot
2	of discussion in this course of this case about how
3	paragraph 40 fits in with the opportunity to respond
4	clause. The thing that's absolutely fundamental to
5	remember is that the opportunity to respond clause has
6	absolutely nothing to do with 40(a), which is a Gallaher
7	brand increase, (b), ITL's price increase or (c), an ITL
8	brand decrease.
9	In other words, those were situations in which the
10	OFT's case was that there is an absolute obligation on
11	the retailer where any one of those things happens to
12	make a corresponding move in the price of the competing
13	linked brand.
14	That is why the so-called lock-step was absolutely
15	central to the theory of harm. The only area where
16	their case was somewhat less clear or more ambivalent
17	was in the case of a Gallaher price decrease. We have
18	set out and I'll come to it a bit later, but you will
19	remember the way Mr Lasok tried to explain their case on
20	opening, it was still that there was a requirement to
21	move the price, but saying, "Well, the retailers might
22	be a bit sticky". So that effectively they were still
23	saying there was a requirement, but one accepts that the
24	case was slightly ambiguous about that.
25	But in relation to the other parts of the case,
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1	there was absolutely no ambiguity at all, no case as to	1	our files and we have a slight
2	why this doesn't operate in an absolutely rigid way.	2	MR HOWARD: I see. In fact, it's set out in my document.
3	The reason that's important to remember is that this	3	THE CHAIRMAN: It is set out in your skeleton. Our
4	case, the basis of the Office of Fair Trading's case, is	4	documents don't seem to have quite caught up with
5	that although the agreements are vertical agreements,	5	MR HOWARD: It's set out absolutely clearly in our skeleton
6	they have sought to avoid the difficulty of saying	6	or whatever you want to call it, it's less skeletal and
7	"These are restraints in vertical agreements which are	7	more fleshy, at paragraph 9. It's the second paragraph:
8	a matter of everyday life", to say that the restraints	8	"If you put the broad question: is the infringing
9	in fact are in effect the same as a horizontal link.	9	agreement arising from the restraints in paragraph 2 of
10	That's why, if one stands back from it, they felt they	10	the Wednesday document the same as the infringing
11	could say this was an object case and not an effects	11	agreement which is described in the decision? The
12	case. Because we can say, and they say it absolutely	12	answer is no."
13	unequivocally in their skeleton argument, this is	13	The question is the right question. Imperial have
14	exactly the same as if the manufacturers had entered	14	been fined, and so have the retailers, for being
15	into these arrangements between themselves.	15	involved, being parties to agreements or concerted
16	The only point that Mr Lasok was seeking to cling on	16	practices which are defined as the infringing
17	to on Day 26 was a suggestion that they were still	17	agreements. If you want to say "Well, it's not that
18	running this paragraph 40(a) case. Now, you will have	18	infringing agreement, it's a different infringing
19	seen in this speaking note he didn't take you to	19	agreement", you can't say that is within the decision or
20	it the position about that still is or has become	20	a reflection of the decision. It may be that you want
21	somewhat equivocal. I'll explain to you why there is	21	to try and strip out something from what you have
22	absolutely no continued room for equivocation in	22	already said and say "Well, there is a fact which
23	a moment.	23	I could rely on to support a different allegation", but
24	What we then had, following that hearing, was the	24	it is not the same allegation. It's actually quite
25	document that the OFT produced with the statement of	25	difficult to do justice to the point beyond saying that.
	97		99
1	case, where they put forward two different restraints.	1	THE CHAIRMAN: Is that the same point that I was putting to
2	What one found in that document, if you have it there,	2	Mr Lasok, that the important question is not so much: is
3	previously on Day 26, so where we were on Day 26, was it	3	it within the decision in the sense that there are
4	was recognised absolutely clearly that if we are not	4	findings of fact that those restraints existed, and one
5	within paragraph 40 then we cannot maintain the decision	5	can find in the decision findings of fact as to those
6	as it stands, and there are two choices, you either set	6	MR HOWARD: Yes.
7	aside the decision and allow the appeal or the	7	THE CHAIRMAN: but to be within the decision should, in
8	schedule 8 argument. There was no other position.	8	this context, mean to be found to have been
9	So when they come forward with their document today,	9	an infringement of the Chapter 1 prohibition?
10	they appear to be making a different point, so that the	10	MR HOWARD: Quite so. Just ask oneself this: what has
11	document, it comes up with what is a new basis of the	11	Imperial purportedly been fined £112 million for? What
12	case, they call it a refinement but it's actually	12	are they supposed to report to their shareholders? Just
13	perfectly clear this is a different restriction, and	13	understanding why, if they were to pay the fine, would
14	I'll explain why it's a different one in a moment, but	14	they be paying it? Because I have been found to be
15	they are then saying that this all falls within the	15	guilty of participating in this or these infringing
16	decision.	16	agreements. If I want to challenge it, to take
17	Now, as I've already said, that they should make	17	Dr Scott's point, I come and challenge that. I haven't
18	a volte face like that without explaining the position	18	been fined for something else. That's what I have been
19	we would suggest is highly unsatisfactory. Then on	19	fined for. So to say, "Oh, well, it's in the factual
20	Day 27, when we came back before you last week, they	20	matrix that you did this, and we have set out some facts
21	flip again, recognising that this case is not within the	21	that you did that", the answer is that may be true, it
22	infringing agreements. We have given you the reference	22	may not be true, let's assume it is, it doesn't advance
23	to that. It's Day 27, page 68. It's absolutely clear,	23	the OFT's position, because that isn't the basis of the
24	at line 17	24	decision, the decision is in respect of particular
25	DR SCOTT: Just pause a moment, Mr Howard, we have turned to	25	infringing agreements.
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INON	vember 17, 2011 Imperia	
1	We will look at the EWS case. All the Court of	1
2	Appeal there is making is the rather obvious point that	2
3	the decision is a very important document, and you have	
4	to be very clear as to what the decision is and the	4
5	basis of it, because that is the basis on which somebody	5
6	gets fined or, in a damages action, a follow-on damages	6
7	action, that's the basis upon which somebody seeks	7
8	damages.	8
9	I mean, the basis of this decision, of course not	9
10	only exposes parties to the fines, but also could expose	10
11	them I am not saying this has actually happened in	11
12	this case, but it could happen in a case like this to	12
13	somebody else coming along and saying: based upon that	t, 13
14	I am entitled to claim damages against you. Now, the	14
15	basis for that has to be what has been found to be the	15
16	infringing conduct, not something else where you say:	16
17	well, there was a finding of fact by the Office of Fair	17
18	Trading about something.	18
19	For instance, and again you can test it in a lot of	19
20	ways, assume that we had not appealed or you had	20
21	a decision which hadn't been appealed and somebody co	mes 21
22	along and says "Well, I can see in this 500-page	22
23	document that the Office of Fair Trading has referred to	23
24	something as a fact, and I want to rely on that". Well,	24
25	one would say that's not part of the infringing	25
	101	
1	agreement and I am perfectly at liberty to defend mys	elf 1
2	and say "No, no, there was no such fact, I am not boun	d 2
3	by that finding of fact in any way". The critical point	3
4	is: what is it they have found?	4
5	As I think the Chairman is saying, we say that what	5
6	you have to look at are the agreement or concerted	6
7	practice which the OFT found to have as its object the	7
8	restriction of competition. That they found was one	8
9	which restricted the retailers in their ability to	9
10	determine prices for competing products, and was	10
11	anticompetitive for a particular reason, because of tha	t 11
12	effect on the incentives of Imperial and of Gallaher.	12
13	So we say in relation to the issues here, the new	13
14	case, the refined case, is not the basis of the decision	14
15	and it's not within the decision as properly understoo	d, 15
16	and that you should refuse to allow the proceedings to	o 16
17	continue on the basis that, if they produced a new case	e, 17
18	or they pursued their refined case, that that ultimately	y 18
19	might lead you to make a decision under 3(2)(e).	19
20	If I just stop for a moment there, what 3(2)(e) is	20
21	not intended to do is to give the Tribunal, as it were,	21
22	some independent roving jurisdiction where it says	22

- 22 some independent roving jurisdiction where it says
- 23 "Well, OFT, we don't think much of your case, but we are
- 24 really quite interested in your investigating some other
- 25 case". Just imagine the situation, if Mr Lasok, instead

- of being what I would describe as somewhat coy and evasive about the position, actually came forward and said "We acknowledge that the decision cannot stand but we are interested in pursuing other matters and we would like to put forward a reformulated or a new case in front of you and for you to consider it". In my submission, the only thing that the Tribunal could properly do in that situation is to say "The
- 9 appeal has to be allowed, because you are not supporting
- 10 the decision, it's not our function -- because we are
- obliged to do that -- to conduct an investigation. If
- 12 you really believe it's in the public interest to
- 13 conduct an investigation, OFT, that's a matter for you.
- 14 We are at this stage functus, we don't have material in
- 15 front of us that allows us to make any other decision",
- 16 and that's the point today: the OFT doesn't say you have
- 17 the material that would allow you to come to any other
- 18 decision other than allowing this appeal and setting
- 19 aside the decision. What they are asking you to do is
- 20 to let them prove a new case before this court, rather
- 21 than, if they think there is an case, investigating it
- 2 themselves.
- 23 Now --
- 24 DR SCOTT: Sorry.
- 25 MR HOWARD: Yes.

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DR SCOTT: Going back to the discussion we had with Mr Lasok earlier on about the pathway that takes us to the factual matrix to 8.2, a moment or two ago you talked about something being anticompetitive for a particular reason, because of the effect on the incentives for the manufacturers. Does the argument you are making now embrace the situation that would exist if we were to find that this basic factual matrix reflected restraints (a) and (b), hypothetically, reflected 10(a) and 10(b), but that the anticompetitive -- for a particular reason -- bridge between that factual matrix and 8.2 was not the correct approach to get from one to the other, for the reasons that you have been expounding. Are you suggesting that in that situation schedule 8, 3(2)(e) would be inappropriate? MR HOWARD: Yes, I am. One has to look at what stage this question arises. We are at the stage where the Office of Fair Trading, when you actually analyse both their concessions and what their case now is, is saying "The decision as it stands cannot stand, I do not support it 22 any longer and therefore the appellants' notice of 23 appeal has to succeed." So that the question then, what 24 they are actually saying is "I want to keep this alive 25 to prove a different case". 104

1	At the moment, today is not the day for us to argue	1	that is anticompetitive by object?
2	about whether the restraints in 2(a) and 2(b) are or are	2	Then you have to add into the equation, because this
3	not proven. A lot of Mr Lasok's submissions create	3	is the interesting thing, what Mr Lasok's submissions
4	confusion because he is going into whether he can or	4	today seem to involve was this: if you ask him what's
5	can't prove something, whereas the question is at the	5	the counterfactual that you are talking about, the
6	moment: taking 2(a) and 2(b) at face value, then the	6	counterfactual appeared to be from his submissions toda
7	question only is: is that within the decision? Then you	7	a situation where, with the P&D, Imperial could ensure
8	have a jurisdictional question. Then if you say, well,	8	that a lower wholesale price is reflected in a lower
9	either you then have a question of discretion, if you	9	shelf price, because the retailer will not set prices,
0	have decided the jurisdiction point in a particular way.	10	will not do actually what you heard evidence about,
1	But taking the point, if one said, well, he has	11	Imperial being concerned that their lower prices
2	a cogent case for restraints 2(a) and 2(b) as	12	wouldn't be reflected in lower shelf prices.
3	restraints; in other words, saying we don't have to	13	But if you say the counterfactual is one where
4	decide it now, but is there an arguable case that there	14	that's what is going to happen, that you may have
5	were restraints of this type in the contract, or	15	a lower wholesale price but you find the retailer
6	contracts.	16	doesn't reflect that, you would then have to consider
7	The next stage is: but has he got any material at	17	with an economist: well, what is the effect in that
8	the moment which establishes (a), is that the	18	situation going to be? If you can't feed through your
9	restraint he was relying on? Answer, no. Therefore is	19	lower wholesale price to a lower shelf price, why would
20	that part of the infringing agreement? Answer, no.	20	you lower the prices?
21	Even if one goes beyond that and says: is there material	21	So that's one thing that would have to be
2	here which is relevant to establish a theory of harm?,	22	considered. Another thing an economist would have to
3	the answer again is no. There is no analysis at all in	23	consider is what I explored in the evidence with the
4	the decision and there is no expert evidence which	24	witnesses, which is the Pepsi/Coca-Cola thing, which is
25	supports any object infringement by reference to what he	25	that it's actually perfectly standard in the supermarket
_0	105	20	107
1	is putting forward here.	1	world for when Coca-Cola sees Pepsi at 89p a bottle or
2	I'll come back to this in the course of my	2	whatever it is, to say "Well, I'll bonus you to reduce
3	submissions, but I'll say this now: what he is talking	3	my brand so I can match it". In other words, there is
4	about from paragraph 2(a) is something which is	4	nothing unusual at all going on.
5	fundamentally different to what they were talking about	5	Now, if we go back to the decision, the first
6	in the decision. The decision is all about linking the	6	question that has been raised and again there has
7	two brands and so one going up, the other goes up, as	7	been some shifting of the ground is the decision, if
8	a matter of requirement one going down, the other going	8	we take it, how does that actually define the infringing
9	down.	9	agreements?
0	What he is now talking about is simply a situation	10	Now, when he addressed this last week, Mr Lasok said
1	where one manufacturer, here Imperial, can, by changing	11	paragraph 1.1 was the important paragraph, which at th
2	its wholesale price, be satisfied that the change in	12	time you will remember I said was a slightly odd
3	wholesale price would be reflected in the retail price.	13	position to take, because that paragraph at 1.1, he
4	If you are going to say that that is anticompetitive	14	wanted to say this was the definition of the infringing
5	by object, if one only thinks about it for a moment, you	15	agreement, and so he could say that his new case was
6	are taking an enormous jump, because that's then	16	within this because infringing agreement was defined in
7	a manufacturer led situation. All you are saying is the	17	rather bland and plain vanilla terms, namely, one sees
8	manufacturer, who has an arrangement with the retailer	18	about four lines down, it's the:
9	whereby he can be secure that, for instance, his lower	19	" participating in agreements and/or practices
0	price is reflected in a lower shelf price, you are	20	which had as their object the prevention, restriction or
1	saying that that is necessarily anticompetitive by	21	distortion of competition in the supply of tobacco
2	object. Whereas of course you start off thinking: well,	22	products in the UK."
3	actually that's all about passing through your lower	23	So what he appeared to be saying last week was
4	price. So one's immediate reaction is: how on earth can	24	"Well, there we are, it's a very general description, so
25	you just assert which is all we have at the moment	25	anything we like more or less can fall within it".
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- 1 1 That submission was misleading, not only is it 2 2 obviously a hopeless point because you need to look at 3 3 the decision as a whole, but if you go back to the 4 4 glossary at page 7, it actually defines "infringing 5 5 agreements" in a way which undermines the point, because 1.12: 6 6 the infringing agreement is an agreement or concerted 7 practice between each manufacturer and each retailer 7 8 8 whereby the retailer would apply retail pricing 9 relativities between competing tobacco brands required 9 10 10 by the manufacturer. In other words, it's the linking. 11 11 That's what the nature is of the infringing agreements. 12 We have set out then in our document --12 13 13 THE CHAIRMAN: You would say that where it says "the 14 14 retailer would apply", again those words are rather 15 15 ambiguous, but you say that what it means is that they 16 agreed to apply or accepted a restraint under which they 16 17 17 would apply? MR HOWARD: It means, and this is again -- I've given you 18 18 19 19 all the references, it actually means "were required on. 20 20 to". That's what "would" there means because that's the 21 restraint. You are required to do this. That's why the 21 22 word "required" features prominently in the decision, 22 23 and it features prominently in paragraph 40. 23 24 24 THE CHAIRMAN: Because he might say "Well, we still fit 25 25 within that under 2(a) because, by abiding by the 109 1 instructions and those instructions in fact being based 1 2 2 on the manufacturer's P&D strategy, in fact as it turns 3 3 out, they do apply them but that's not -- Mr Lasok 4 4 concedes now -- as a result of having accepted 5 5 a restriction so to do, but simply the result of them 6 6 complying with the instructions, that's that what they 7 7 end up doing. 8 MR HOWARD: More importantly, one needs to follow this 8 9 9 through, and the restrictive nature that they are 10 10 talking about is the obligation to price the two 11 11 together. That is what the whole of the decision is 12 12 actually about. We will come on to separately why it 13 was said to be anticompetitive. If, for instance, you 13 14 14 go to 1.4, I mean, these points are, we have set them 15 out but I think I have to just go through them quickly 15 16 or at least some of the key ones. 16 17 17 1.4, the last sentence: 18 "The infringing agreement [this is where the 18 19 19 restriction comes in] restricted the retailer's ability 20 to determine its retail prices for competing tobacco 20 21 21 products." 22 22 It's a very important paragraph, that, because what 23 23 you see is lots more flows from it. 24 24 Paragraph 1.12. What's interesting is in his little
- 25 excursus through some of the paragraphs today, Mr Lasok
 - 110

- jumps over some of these points, and he seized on 1.8(ii) and 1.11, but the point is: the restriction that
- is being spoken about isn't what's in those paragraphs,
- 4 it's the explanation firstly at the end of 1.4 and then
- δ "The restrictive nature of the infringing agreements
- resulted from the linking of the retail prices of
- 8 competing brands since that restricted the retailer's
- 9 ability to determine its retail prices for the
- 10 manufacturer's brands and those of competing linked
- 1 brands to any extent that differed from the proscribed
- 2 parity or differential. The restriction on a retailer's
- 13 ability to determine its retail prices for competing
- 14 linked brands is by its very nature capable of
- 15 restricting competition. In particular, such
- 16 a requirement precluded a retailer from favouring the
- 17 brand of one manufacturer over those of another and was
- capable of significantly reducing uncertainty", and soon.
- 0 When you look at Mr Lasok's speaking note, and if
- 1 you turn in that to paragraph 26 -- perhaps it's
- 22 paragraphs 24 and 26, particularly paragraph 26, though.
- 23 If you look at the second sentence, he says:
- "The difference between the case made out in the
- 5 decision and the OFT's refined case is that the OFT's

refined case makes it clear that implementation was manufacturer led." That sentence is glossing over the enormously different case that they were running in the decision, on all sorts of respects. Firstly, their case now, in relation to 2(a), or 10(a) -- I will go by 2(a) because that is their document which is setting out their case, and as Mr Lasok said to you, that 10(a) is intended to be a faithful reflection of 2(a), so I am sticking to 2(a). The point is firstly they are now recognising that the movements that are being spoken about in 2(a) are all dependent upon wholesale prices. I say they are now recognising that; Mr Lasok, when you asked him, didn't actually seem to know the answer to that question, which you might think is truly remarkable. But eventually, when pressed, he accepts, I think he way he put it was the quid pro quo, but if one actually asks oneself sensibly, OFT, what is your case, if we properly spell it out? Properly spelt out, they are now saying in 2(a) that it is all dependent upon whether or not the manufacturer adjusts his wholesale price. So in other words, it is what one would have thought was a rather conventional position, that if you put your wholesale 25 price down, you expect to see the shelf price go down, 112

1	and if you put it up, you expect to see the shelf price	1	all th
2	go up.	2	wort
3	The next vice is that this is completely different	3	"Tł
4	to the case in the decision. We have just looked at	4	resul
5	1.12 and 1.13. That was all about the retailer being	5	comp
6	precluded from favouring the brand of one manufacturer	6	abov
7	over another, and the effect that that had on the	7	creat
8	manufacturer. The case now is the retailer isn't	8	price
9	precluded at all in relation to 2(a), if Gallaher wants	9	restr
10	to come along and fund a price reduction, they are	10	7.3
11	entitled to do it, and it's simply a question of	11	preve
12	competition. Equally, if Gallaher puts up its price,	12	the a
13	you can move Gallaher's price up without moving	13	"Tł
14	Imperial. And if Imperial puts up its price, you don't	14	capal
15	move Gallaher. In other words, it's a completely	15	demo
16	different case.	16	settir
17	When we come to section 6 and we see the theory of	17	prod
18	harm that's explained, it all comes out of	18	requi
19	paragraph 1.12 and 1.13. Section 6, where it deals with	19	The
20	the theory of harm, is simply a development or	20	"Tł
21	amplification of what is in 1.12 and 1.13.	21	and r
22	If you turn forward to section 6, that point I've	22	deter
23	just made is clear, because at page 129 is the section	23	In the
24	on the restrictive nature of the infringing agreements.	24	there
25	I will come back to that in a moment, 205, but just	25	its ob
	113		
1	along the route, just so one can see this case on	1	It's
2	restriction being what I've said, it's at 6.2 where we	2	how
3	have an overview of the anticompetitive object. Having	3	Υοι
4	set out various things to do with the agreement, the	4	I have
5	last sentence of 6.2:	5	THE CH
6	"In that way, the infringing agreement between each	6	your
7	manufacturer and each retailer restricted the retailer's	7	MR HO
8	ability to determine its retail prices for competing	8	thing
9	brands."	9	is sai
10	I won't take you to the other ones in 6 until 6.30.	10	you t
	6.30 is worth going to because of Mr Lasok's submission	11	8.3
11	8 8		
11 12	today. Mr Lasok, I think, took you to 6.29 and says	12	impo
		12 13	impo with
12 13	today. Mr Lasok, I think, took you to 6.29 and says		-
12	today. Mr Lasok, I think, took you to 6.29 and says "Ah, there you are, here is, I think, our case on the	13	with
12 13 14 15	today. Mr Lasok, I think, took you to 6.29 and says "Ah, there you are, here is, I think, our case on the P&Ds". But what he ignored was 6.30, and if you go to	13 14	with an ag
12 13 14	today. Mr Lasok, I think, took you to 6.29 and says "Ah, there you are, here is, I think, our case on the P&Ds". But what he ignored was 6.30, and if you go to what actually they were saying, it's the last sentence	13 14 15	with an ag What
12 13 14 15 16	today. Mr Lasok, I think, took you to 6.29 and says "Ah, there you are, here is, I think, our case on the P&Ds". But what he ignored was 6.30, and if you go to what actually they were saying, it's the last sentence of 6.30:	13 14 15 16	with an ag What it doe
12 13 14 15 16 17	today. Mr Lasok, I think, took you to 6.29 and says "Ah, there you are, here is, I think, our case on the P&Ds". But what he ignored was 6.30, and if you go to what actually they were saying, it's the last sentence of 6.30: "As set out in each of the sections below, whether	13 14 15 16 17	with an ag What it doe they I
12 13 14 15 16 17 18	today. Mr Lasok, I think, took you to 6.29 and says "Ah, there you are, here is, I think, our case on the P&Ds". But what he ignored was 6.30, and if you go to what actually they were saying, it's the last sentence of 6.30: "As set out in each of the sections below, whether as part of a formal written agreement or otherwise, the	13 14 15 16 17 18	with an ag What it doe they l
12 13 14 15 16 17 18 19	today. Mr Lasok, I think, took you to 6.29 and says "Ah, there you are, here is, I think, our case on the P&Ds". But what he ignored was 6.30, and if you go to what actually they were saying, it's the last sentence of 6.30: "As set out in each of the sections below, whether as part of a formal written agreement or otherwise, the infringing agreement in each case involved each	13 14 15 16 17 18 19	with an ag What it doe they l "Th an inf
12 13 14 15 16 17 18 19 20 21	today. Mr Lasok, I think, took you to 6.29 and says "Ah, there you are, here is, I think, our case on the P&Ds". But what he ignored was 6.30, and if you go to what actually they were saying, it's the last sentence of 6.30: "As set out in each of the sections below, whether as part of a formal written agreement or otherwise, the infringing agreement in each case involved each manufacturer co-ordinating with the relevant retailer in	13 14 15 16 17 18 19 20	with an ag What it doe they l "Th an inf of the
12 13 14 15 16 17 18 19 20 21 22	 today. Mr Lasok, I think, took you to 6.29 and says "Ah, there you are, here is, I think, our case on the P&Ds". But what he ignored was 6.30, and if you go to what actually they were saying, it's the last sentence of 6.30: "As set out in each of the sections below, whether as part of a formal written agreement or otherwise, the infringing agreement in each case involved each manufacturer co-ordinating with the relevant retailer in setting of the retail prices for competing tobacco 	13 14 15 16 17 18 19 20 21	with an ag What it doe they l "Th an in! of the comp
12 13 14 15 16 17 18 19 20 21 22 23	today. Mr Lasok, I think, took you to 6.29 and says "Ah, there you are, here is, I think, our case on the P&Ds". But what he ignored was 6.30, and if you go to what actually they were saying, it's the last sentence of 6.30: "As set out in each of the sections below, whether as part of a formal written agreement or otherwise, the infringing agreement in each case involved each manufacturer co-ordinating with the relevant retailer in setting of the retail prices for competing tobacco brands in order to achieve parity and differentials."	13 14 15 16 17 18 19 20 21 22	with an ag What it doe they l "Th an inf of the comp that,
12 13 14 15 16 17 18 19 20	today. Mr Lasok, I think, took you to 6.29 and says "Ah, there you are, here is, I think, our case on the P&Ds". But what he ignored was 6.30, and if you go to what actually they were saying, it's the last sentence of 6.30: "As set out in each of the sections below, whether as part of a formal written agreement or otherwise, the infringing agreement in each case involved each manufacturer co-ordinating with the relevant retailer in setting of the retail prices for competing tobacco brands in order to achieve parity and differentials." Again, it's all about a case that the competing	13 14 15 16 17 18 19 20 21 22 23	with an ag What it doe they l "Th an ini of the comp that, e unaw

and	Others v. OFT
1	all the other references we have given, but 6.251 is
2	worth picking up:
3	"The restrictive nature of the infringing agreements
4	resulted from the link between the retail price of
5	competing brands, as described in sections (a) and (b)
6	above. It is the fact that the requirement itself that
7	created a link between the price of brand A and the
8	price of the competing linked B that was capable of
9	restricting competition."
10	7.32, which is where they are dealing with the
11	prevention, restriction and distortion of competition,
12	the anticompetitive object, and:
13	"The anticompetitive object was by its nature
14	capable of restricting competition. The evidence
15	demonstrates that each manufacturer co-ordinated the
16	setting of the retailer's retail prices for tobacco
17	products in order to achieve the parity and differential
18	requirements between competing linked brands."
19	Then at the top of the next page:
20	"The infringing agreement between each manufacturer
21	and retailer restricted the retailer's ability to
22	determine its retail prices for competing linked brands.
23	In the context in which it operated, the OFT has
24	therefore concluded that each infringing agreement had
25	its object prevention", and so on.
	115
1	It's perfectly clear, in their numerous paragraphs,
2	how they build up their case.
3	You have already seen 8.2 today, which is the
4	I have not taken you to every single paragraph
5	THE CHAIRMAN: No, well, you have set those out helpfully in
6	your skeleton.
7	MR HOWARD: We have set those out. 8.2 is just setting
8	things in the context, or it is the conclusion of what
9	is said in all those other paragraphs that I've referred
10	you to.
11	8.34 is, page 561, the section on negligence, it is
12	important, because here, of course you will be familiar
13	with the fact that if somebody has participated in
14 15	an agreement unwittingly then they don't get fined.
15 16	What, at paragraph 8.34, the OFT is doing is saying why
10	it doesn't consider this was unwitting. Look at what they have said in the second sentence:
17	"The OFT considers it was clear to each party to
19	an infringing agreement that it restricted the ability
10	an mininging agreement that it restricted the ability

- ne retailer to determine its retail prices for
- peting linked brands. As such, the OFT considers
- even if the parties may genuinely have been
- ware of the anticompetitive nature, they at the very
- t ought to have known the infringing agreements ld result in a restriction or distortion of

1 competition." 2 All because of this linking. Once you take away the 3 linking, the basis for saying you were negligent and 4 therefore ought to be fined goes. 5 Now, that's showing that the restriction that they 6 are talking about is a restriction in relation to 7 pricing competing linked brands. When you come to the 8 theory of harm, I've already shown you 1.13, we don't 9 need to go back to that, but what I wanted you to look 10 at is where 1.12 and 1.13 then get explained and that's 11 at page 129. 12 Again, it's very difficult for the OFT to deny that 13 what they were putting forward was a theory of harm 14 which was based on this very specific type of 15 restriction, so that at 6.205 they again say in the last 16 sentence: 17 "As a result of the P&D requirements, each 18 infringing agreement restricted the ability of the 19 retailer to determine its retail prices for competing 20 linked brands." 21 Then 6.206, again just look at what it is saying: 22 "The P&D requirements involved linking the retail 23 price of a particular brand to the price of a competing 24 brand and precluded a retailer from making price changes that fostered interbrand competition within the 25 117 1 retailer's premises. As described in further detail 2 below, the OFT considers that it was by its very nature 3 capable of restricting competition", and so on.

- 5 capable of restricting competition , and so on.
- They then explain the restriction starting at 6.213
 onwards. This is the theory of harm. What they do it
- onwards. This is the theory of harm. What they do in6.213 is they refer to the SO, and you will see that
- footnoted, paragraphs 585 and 586. We have set out
- 8 those paragraphs in our document at paragraph 28. The
- point to note about those is that it's self-evident from
- 10 those paragraphs that they are at the absolute lock-step
- 11 case. It is the lock-step case, therefore, that they
- 12 are saying at 6.213 which restricts the retailer's
- 13 ability to determine the retail prices of competing
- 14 linked brands, because the relative prices are fixed on
- 15 the basis of a required parity or differential. If
- 16 a parity or fixed differential requirement is
- 17 implemented, an increase or reduction in the retail
- 18 price of one brand leads to a corresponding increase or19 reduction.
- 20 I think the other day the Tribunal said, "Well, at
- 21 times it's appeared that Imperial may be trying to box
- 22 the OFT in". That's actually not fair at all. That is
- 23 what this is all saying, and that's what the SO says,
- 24 and those paragraphs that we are looking at, that this
 - is why it's anticompetitive, because you are restricted
 - 118

1 as the retailer from doing anything whereby you must 2 move up the prices together, and if one manufacturer 3 changes his price, then you have to move the other one. 4 I am obviously not going to read it out, what they 5 go on to explain in these paragraphs is the 6 counterfactual compared to the P&D. What they say is 7 that the counterfactual is at 6.215, so that's where you 8 don't have a parity or differential requirement. What 9 happens if you raise your price? Basically if you raise 10 your price, you expect to lose market share because the 11 other price isn't being raised. Whereas at 6.216, they 12 put forward the contrast that if you have the P&D, then 13 you can raise your price without fear of losing market 14 share, therefore you may as well put up your price, 15 because you can do it without fear. 16 Equally the converse they are saying is if, in our 17 example, Gallaher can't get any advantage by reducing 18 its price, because Imperial's price automatically comes 19 down, why would it reduce its price? There is no point. 20 So that's the basis of their case for saying that there 21 is a horizontal type link, or an actual horizontal link, 22 which means that price competition will be eliminated. 23 This theory is put in the skeleton argument. It's 24 not only paragraphs 11 and 12. Again, if I can ask you 25 to turn up the OFT's skeleton argument. 119 1 THE CHAIRMAN: The original skeleton argument? 2 MR HOWARD: No, the skeleton argument for the appeal. The 3 lengthy one for the appeal. 4 THE CHAIRMAN: The one with paragraph 40 in it? 5 MR HOWARD: Yes, the paragraph 40 document. 6 When you see this, you might raise an eyebrow as to 7 what the OFT is now saying. I have it loose, but

- 8 I think it's in core 4.
- 9 (Pause)
- 10 Does everybody have it? {C4/45/1}
- 11 **THE CHAIRMAN:** I think we have now.
- 12 **MR HOWARD:** Could you go just to paragraph 1 first? Let's
- 13 compare paragraph 1 with what we have been hearing from14 Mr Lasok today:
- 15 "The infringing agreements constitute object
- 16 agreements because by their very nature, they were
- 17 anticompetitive. They can be expected to be
- 18 anticompetitive in that the restrictions are not
- 19 pro-competitive."
- 20 Then they criticise CGL, who say that it's
- 21 impermissible because it is too highly dependent on
- 22 specific factual considerations.
- 23 Then they say:

24

- "This is rather a strange complaint. Since the OFT
- 25 is concerned only with the infringing agreements and not

¹²⁰

1	with some factual variations of them."	1
2	Oh, really? I thought we heard today that it's all	2
3	a refined case based upon variations.	3
4	Then they say:	4
5	"A consistent theme of CGL's argument is that	5
6	alternatively formulated agreements may not be object	6
7	infringements and may not be subject to the OFT's theory	7
8	of harm."	8
9	Well, that's true. They say:	9
10	"The Tribunal is concerned only with the infringing	10
11	agreements as found by the OFT. It goes without saying	11
12	that the OFT must establish the existence of	12
13	an agreement or practice in each case of the nature	13
14	described in the decision to the requisite standard of	14
15	proof."	15
16	Apparently this has now all gone out of the window.	16
17	The OFT not only says "I can't establish it to the	17
18	requisite standard of proof, I am not even seeking to do	18
19	so".	19
20	Then if one goes to paragraph 6, I won't read it	20
21	out, they explain that they are not saying that it's	21
22	sufficient to say the agreements are capable of	22
23	restricting competition in some general or ill-defined	23
24	way, and at paragraph 8 they say that:	24
25	"The appellants' reliance on the vertical nature of	25
	121	
1	the infringing agreements is misplaced."	1
2	Then skipping over their quote, they say:	2
3	"As noted above, although the infringing agreements	3
4	are agreements or concerted practices between	4
5	manufacturers and retailers, the agreements required the	5
6	linking of horizontal competitors' retail prices."	6
7	They then, at the end of that paragraph, again	7
8	repeat the point that there was a requirement of linking	8
9	of horizontal competitors' retail prices. Then in	9
10	paragraph 9 they criticise Asda, in the penultimate	10
11	sentence:	11
12	"Again, Asda turns a blind eye to a crucial aspect	12
13	of the infringing agreements in this case, that they	13
14	involve the linking of horizontal competitors' retail	14
15	prices through a vertical agreement. As the OFT has	15
16	repeatedly pointed out, each aspect of the infringing	16
17	agreement must be considered in determining whether they	17
18	constitute object agreements."	18
19	Then look at this:	19
20	"There is little to be gained from considering	20
21	alternative agreements of a different nature."	21
22	Well, that's precisely, of course, where we are.	22
23	The OFT, the scales have fallen from their eyes, the	23
24	case they were putting forward based upon these	24
25	agreements was wrong, now we say "We want to put forward	25
	122	

1	a different agreement, but we say it is a different
2	agreement but somehow it must have the same effect", and
3	that's just by assertion. Whereas previously their
4	criticism of the appellants was that, "You appellants
5	are putting forward a different basis of the agreements"
6	and they say "You are just missing the point, why are
7	you doing that? That's not the agreement, that's not
8	what we're concerned with, we are not concerned with,
9	for instance, whether wholesale prices trigger the
10	movements in retail prices because that's not our
11	agreement, that's not what we are on about". Yet now
12	that's exactly what they are trying to say.
13	That then leads you to the paragraphs that you have
14	seen many times before, which are the fundamental
15	proposition. And again their case here is absolutely
16	clear about what is going on here is that the P&Ds
17	create the same horizontal link as if there had been
18	a horizontal link between the manufacturers. That's why
19	they were saying this was pernicious, because, in
20	essence, their case was that this was price-fixing
21	between two manufacturers. Now that case has gone. To
22	try and say "Oh, well, somehow it's still the same" is
23	a point we simply don't understand.
24	The point they are making in paragraph 12, I don't
25	say it was right, but one can see what they describe as
	123
1	a logical and simple case. And that logical and simple
2	case was that the manufacturers had created a horizontal
3	link, via the retailers, that was precisely the same as
4	if they had agreed always to price at the same
5	relativities as set out so that you can never win or
6	lose customers, and that was what they described as the
7	obvious proposition. So that their anticompetitive
8	nature of the whole thing is based upon what appears at
9	the end of paragraph 12, that in this environment the
10	manufacturers will only have an incentive to put up
11	prices and so prices increase for everyone, note what
12	they say, manufacturers and retailers alike, so they are
13	all in it, is the argument that's being run, and the
14	profits can be divided between them.
15	That is about a million miles from what the OFT is
16	now saying to you is the case they want to put forward.
17	How this operated, that's why one when we have
18	had the debates in the past, when I have and you will

remember the debate about paragraph 40 emerged particularly because I had made it clear on a number of occasions how unsatisfactory it was that Mr Lasok and his team failed to put their case to the witnesses based on paragraph 40 and that I was repeatedly putting that case. That's how we came to have the debate on days 16

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and 17.

1	But paragraph 40 of the document, the famous	1	to a situation where, as I'll show you in the morning,
2	paragraph 40, contains the four restraints. It is again	2	why actually none of this is sought to be established.
3	worth turning it up, because what is set out there is	3	But what is critical, because one gets very diverted
4	absolutely unequivocal. The four restraints, if the	4	by it, is what are the, as it were, exceptions to this?
5	retail price of Gallaher's brand increases, then the	5	The only exceptions that they have ever put forward a
6	retail price of ITL's brand must also increase and so	6	two. One is suspending these requirements, and I thin
7	on. You are very familiar with them.	7	that's what they talk about in the June to September
8	But the point that one needs to remember is that	8	2002 period. Of course suspending doesn't inform yo
9	these points were points that, at this stage, they said	9	anything. The question is: what was the requirement
10	they were seeking to prove, and so they footnoted the	10	So in other words, you can have an agreement that yo
11	documents which they said proved it, and this is what	11	are going to do something. I can then say to you "don
12	one needs to get very clear. Once you see the way the	12	worry for the moment", and I am suspending it. But t
13	matter was put in the decision, once you see those	13	agreement, and if it was anticompetitive, was still
14	earlier paragraphs of this document, the suggestion that	14	there.
15	somehow this was their being cornered by Imperial to set	15	So that the only context in which any of this, on
16	out a case which wasn't their case is just complete and	16	their case, was not absolutely a rigid lock-step, the
17	utter nonsense. That was their case. And the	17	only potential one was (d). In all other situations
18	opportunity to respond was only relevant in relation to	18	there saying the prices have to march up and down
19	(d) of these.	19	together, whatever the other manufacturer has done.
20	THE CHAIRMAN: Yes, and the only other caveat that has been	20	That, probably before we break, takes me to the
21	expressed, as I understand it, is that not all of those	21	point that we were addressing at paragraph 38 of our
22	four might have been made out in respect of each of the	22	document, which is: what actually was their case on the
23	15 bilateral relations, but they haven't so far	23	opportunity to respond clause? What we have set out
24	conceded, or they hadn't, before we got to the stage	24	the two possibilities, and that until recently, what one
25	where we are at, pinned their colours to the mast as	25	sees is that Mr Lasok's case in opening was that the
	125		127
1	regards which of them had been accepted by which	1	opportunity to respond didn't actually alter the nature
2	financial agreement.	2	of the requirement. He said something different today
3	MR HOWARD: The lie of the land was this: when they write	3	It's quite interesting. The way in which we get this
4	the decision, the decision is on the basis of all of	4	flip-flopping according to what suits them on
5	this, and the theory of harm is actually on the basis of	5	a particular day.
6	all of this, subject to the question of how (d) works	6	Today I think Mr Lasok said to you "Well, where
7	and the opportunity to respond.	7	there was an opportunity to respond clause, there was
8	The reason, stopping there for a moment, that's very	8	any requirement". That's not what he said to you in
9	important is that a theory of harm, an economic theory	9	opening on Day 5. What he said was this:
10	which is that you have these four things that operate	10	" The opportunity to respond clauses recognise
11	and that is going to have an effect, it's just a matter	11	a commercial reality, which is that a retailer is likely
12	of common sense to see that if bits fall off your theory	12	to be sticky, when faced with a P&D arrangement that
13	of harm, it's no longer the same theory. That's one of	13	requires him to move a price downwards, but he's mov
14	the difficulties with just adopting that approach.	14	it downwards in response to a reduction made by the
15	Now, the approach of which of these applied, at the	15	rival manufacturer. He may do it, and in fact he is
16	moment assume their case is fixed, because where it's	16	supposed to do it, unless there is an opportunity to
17	maxima their case was two, but where it was fixed, they,	17	respond clause, it's anticipated that he will do it, but
18	until Day 17, had no case other than that all four	18	he is going to be a bit sticky.
19	applied. On Day 17, what Mr Lasok then said was, "Well,	19	"It's perfectly understandable that in situations
20	it's not our case necessarily that all four have to be	20	like this, the retailer is going to say 'That's fine,
21	there on fixed", and he said "It's a matter for the	21	that's my understanding, we know where we are on th
22	experts and submission which ones have to be there". We	22	one, but, you know, it helps me to do it if you provide
23	at that stage said that's highly unsatisfactory and not	23	me with some money, if you lot are funding all this'."
24	a proper way to proceed.	24	So the case that he appeared to be suggesting at
25	But we have then moved on from there, from Day 17,	25	that stage was: well, there is a requirement as in
	126		128

why actually none of this is sought to be established.
But what is critical, because one gets very diverted
by it, is what are the, as it were, exceptions to this?
The only exceptions that they have ever put forward are
two. One is suspending these requirements, and I think
that's what they talk about in the June to September
2002 period. Of course suspending doesn't inform you of
anything. The question is: what was the requirement?
So in other words, you can have an agreement that you
are going to do something. I can then say to you "don't
worry for the moment", and I am suspending it. But the
agreement, and if it was anticompetitive, was still
there.
So that the only context in which any of this, on
their case, was not absolutely a rigid lock-step, the
only potential one was (d). In all other situations
there saying the prices have to march up and down
together, whatever the other manufacturer has done.
That, probably before we break, takes me to the
point that we were addressing at paragraph 38 of our
document, which is: what actually was their case on the
opportunity to respond clause? What we have set out is
the two possibilities, and that until recently, what one
sees is that Mr Lasok's case in opening was that the
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opportunity to respond didn't actually alter the nature
of the requirement. He said something different today.
It's quite interesting. The way in which we get this
flip-flopping according to what suits them on
a particular day.
Today I think Mr Lasok said to you "Well, where
there was an opportunity to respond clause, there wasn't
any requirement". That's not what he said to you in
opening on Day 5. What he said was this:
" The opportunity to respond clauses recognise
a commercial reality, which is that a retailer is likely
to be sticky, when faced with a P&D arrangement that
requires him to move a price downwards, but he's moving
it downwards in response to a reduction made by the
rival manufacturer. He may do it, and in fact he is
supposed to do it, unless there is an opportunity to
respond clause, it's anticipated that he will do it, but
he is going to be a bit sticky.
"It's perfectly understandable that in situations
like this, the retailer is going to say 'That's fine,

- nderstanding, we know where we are on this
- ou know, it helps me to do it if you provide
- me money, if you lot are funding all this'."
- se that he appeared to be suggesting at
- was: well, there is a requirement as in

¹²⁸

1	40(d), but there is also some understanding which is	1	paragraph 41 of the OFT's document. Paragraph 41
2	what the opportunity to respond clause reflects that	2	referred to this, and it criticised us, because it said:
3	Imperial will fund.	3	"The first thing to note is that ITL fails to
4	So that was one way of looking at it. The	4	consider that retailers might want to change the
5	alternative way of looking at the case was that which	5	relativities of prices entirely independent of any
6	I think is now where the OFT has got to the fact	6	manufacturer price changes."
7	there is an opportunity to respond clause must show that	7	I said in opening, I drew your attention to that,
8	the retailer was entitled to give effect to a Gallaher	8	and I said
9	price decrease and not to do anything to the Imperial	9	DR SCOTT: Sorry, this is 41 of the defence?
10	brand, and that it was up to Imperial whether they cut	10	MR HOWARD: Of the skeleton, it is not in the defence.
11	their price.	11	DR SCOTT: Of the skeleton.
12	But in that event, if one says: where did that leave	12	MR HOWARD: At this point it appears in the skeleton.
13	their theory of harm?, that left their theory of harm	13	I said in opening: this is not in the decision.
14	that they were relying on (a), (b) and (c) because those	14	Mr Lasok, if he is going to rely on this, must tell us
15	were absolute strict requirements on the retailer with	15	whether he says this is in the decision and what the
16	(d) being what they described as the uncertain	16	theory of harm is. Mr Lasok, in his customary manner,
17	compliance.	17	ignored that. We then got to Day 17, where this point
18	Now, I've referred to the difficulties in actually	18	was put in his submission on Day 17, and again Mr Lasok
19	getting clear the OFT case and their failure to put the	19	did not rise to the challenge of identifying whether
20	case to the witnesses. I think you have already got	20	this was in fact part of the case in the decision and
21	clear, and I don't think we need to turn it up, what	21	part of the theory of harm.
22	happened on Day 17, which was firstly that was when	22	Now, the reason he didn't rise to it was because
23	Mr Lasok said in relation to paragraph 40, "Well, we are	23	it's impossible. The answer is: there is no theory of
24	not saying that we have to prove all of these things,	24	harm which is related to a retailer being
25	and it will be a question for the experts and	25	disincentivised or precluded from promoting one brand
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1	submission", but then on Day 40 (sic) Mr Lasok raised	1	without promoting the other. You understand, we say
2	the spectre of a case based upon the retailers being	2	that is not the effect of what happened, and
3	precluded from, or being required to follow the P&D	3	Fiona Corfield made it absolutely clear, that as far as
4	requirements in circumstances where there hadn't been	4	she was concerned, she was entitled to promote Gallaher
5	a wholesale price reduction. Sorry, I am not expressing	5	or Imperial without promoting the other. People very
6	it very clearly.	6	rarely did it because of the small margins.
7	THE CHAIRMAN: That's now what's 2(b).	7	But the critical point is, for present purposes, is:
8	MR HOWARD: It is what has now become 2(b).	8	where does this feature in the decision as part of the
9	What's curious about this aspect of the case, 2(b),	9	restrictive nature of the agreements which gives rise to
10	is we have repeatedly said this is not in the decision,	10	any theory of harm?
11	and by that, what we mean is it's not within the	11	THE CHAIRMAN: So what you are saying, I think you have to
12	decision in the sense of there being any theory of harm	12	say, is the restraints in paragraph 40(a) to (d),
13	which is based upon the retailer being restricted from	13	putting the opportunity to respond clause on one side,
14	self-funding promotion, say, of one manufacturer's	14	do not distinguish between price movements which are
15	brand.	15	manufacturer led and price movements which are retailer
16	In his document today, Mr Lasok says "Ah, I did	16	led, and the trading agreements we have seen also don't
17	refer to this in opening". He says that	17	purport to distinguish between those two kinds of
18	THE CHAIRMAN: Well, I think it was in the context of the	18	things, putting aside the opportunity to respond clause.
19	opportunity to respond clause, in that what I recall is	19	But you say that when you look at the theory of harm,
20	he said where there is an opportunity to respond clause,	20	that harm only arises because of the effect of those
21	that means that that part of the restriction only bites	21	restrictions on the competitive dynamic between the
22	where there is no change in the manufacturer's wholesale	22	manufacturers, and there is no theory of harm in
23	price.	23	relation to an effect of these restraints on the
24	MR HOWARD: Yes. But what I had said in opening this is	24	competitive dynamic between the retailers.
25	the important point I referred in opening to	25	MR HOWARD: Absolutely.
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- 1 THE CHAIRMAN: I think this may actually have cropped up,
- 2 a question that I raised very early on about whether the
- 3 effect was price stability at the retail level greater
- 4 than one might otherwise see, and you did respond that,
- 5 well, that's as may be, but that's not the theory of
- 6 harm in the decision.
- 7 MR HOWARD: That's right. The interesting thing, again not
- 8 making a criticism of the Tribunal, the
- 9 cross-examination by the OFT of the witnesses was not,
- 10 as I recall, based upon this point that you,
- 11 Mr Retailer, are precluded from, off your own
- 12 initiative, doing something, until just prior to Day 17
- 13 when I think the Tribunal had asked a question relating
- 14 to this, and that's when this started to creep into the
- 15 case.
- 16 But the simple point is that their case about
- 17 an obvious anticompetitive effect of the P&Ds was all
- 18 about the manufacturers. The best way to look at it is
- 19 paragraphs 11 and 12. It's that the rival manufacturer,
- 20 Gallaher, will have no incentive to lower its prices
- 21 because it can never gain an advantage, and it will have
- 22 no disincentive from increasing its prices, and the same
- 23 would be true for Gallaher, because you can do that
- 24 scot-free. Sorry, I shouldn't have put it that way.
- 25 You can do it without fear of the normal consequence,

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- 1 which is that you may lose market share by becoming --2 THE CHAIRMAN: And the fact that they may be restricted --3 just thinking this through -- the fact that the retailer 4 may be restricted from initiating its own price 5 reduction doesn't disincentivise the manufacturer from 6 triggering a price reduction if the manufacturer 7 believes that there is no obligation on the retailer to 8 drop the competing brand at the same time. 9 MR HOWARD: The fact that the retailers -- I mean, you have 10 to look at this in the context that it's now accepted 11 that the retailer, if manufacturer A cuts his price and 12 makes it a term that I want to feed that through, the 13 retailer is free to do that and doesn't have to have any 14 effect on the other brand. 15 What's being said now in relation to what is 2(b) 16 and what was being discussed on Day 17, is that, 17 irrespective of anything the manufacturers are doing, 18 it's said the retailer can't himself alter the 19 relativities. Now, there are a number of difficulties 20 with that. For instance, you can see if he wants to 21 promote Imperial, and one would have to think: why would 22 Imperial restrict him from doing that, it doesn't make 23 any sense at all, but if you say therefore the only 24 sense you can actually apply to their 2(b) case is if 25 you say what it's doing is -- I don't say it's right but
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- as a case, as an analysis, that the retailer is precluded from promoting Gallaher without having
- 3 an equal promotion in respect of Imperial.
- 4 Now, if that were true, one would then have to think
- 5 about: what is the anticompetitive effect of that? Does
- 6 it have any effect on the manufacturers? We can't at
- 7 the moment see why that links at all to the
- 8 manufacturers, because the manufacturers aren't doing
- 9 anything, they are not cutting their prices. If you ask
- 10 yourself: does it preclude the -- well, you would have
- 11 to have a different theory of harm and a different
- economic analysis. I can speculate as to issues you
- 13 would want to investigate but there just hasn't been any
- 14 investigation about that at all whether -- and it's not
- 15 suggested there has been.
- 16 So what is bizarre about that case in particular is
- 17 that it has nothing to do with what they were talking
- 18 about in the decision, nothing to do with what was in
- 19 their document. If they were serious and said "This
- 20 actually does give rise to a theory of harm", why on
- 21 earth have we not even seen it to this day? It still
- 22 hasn't been articulated today, notwithstanding the
- 23 multiple chances they have had to do it.
- 24 THE CHAIRMAN: Is that a convenient moment to break for the25 day?

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1 MR HOWARD: Yes, that is. 2 THE CHAIRMAN: I hope that at some point you are going to 3 come back on that question you raised about where all 4 the appellants stand in relation to their different 5 points made in their submissions --6 MR HOWARD: If I can say, I haven't checked with all the 7 other appellants. My understanding is that everybody is 8 in agreement with -- certainly they will speak for 9 themselves. My understanding is that the other 10 appellants are in agreement with what we have said and 11 insofar as those points have been amplified by Morrisons 12 and Safeway and Asda -- they are the ones who have put 13 in a document -- we entirely agree with what they say. 14 I don't think there is anything inconsistent in what 15 they are saying. 16 I think what Mr Saini has addressed is a point 17 which, in our submission, doesn't arise but he is 18 addressing a point which is: if -- perhaps I'll just 19 spend a minute on it now. As I understand it, the point 20 that is being run, and it is what I was really making 21 reference to right at the beginning. If one said, well, 22 as I understand it, the way that Mr Lasok tries to put 23 things is he says the restrictions that we are now 24 putting forward in 2(a) and (b), they are part of what 25 we describe as the infringing agreements, and although

we don't have a theory of harm that relates to them, nevertheless somehow the Tribunal should proceed with that. We say you can't and shouldn't. But if one got to the stage where one was saying "Yes, this is part of the infringing agreement", and you had discretion, we say there is only one way to exercise the discretion, which is to refuse, bearing in mind the lateness of this and all the other prejudicial points. THE CHAIRMAN: Perhaps overnight, we should all just have another look at what Mr Saini's submissions say about the position if we were against you on the first issue about whether the restraints 2(a) and 2(b) are part of the decision, whatever that means, what -- and I am not at all saying that's where we are, but just to fill in the matrix, what would we need to decide in addition in that case, because I think Mr Lasok's submissions seemed to be, "Well, that's all you would need to decide, then the case just carries on on that basis and at the end of the day, you just uphold the decision in part". But if you say something different from that, then I think we need to be clear about what other issues we would have to address in addition to that --**MR HOWARD:** The problem is there is a complete lack of logic in the approach. The first stage is what is the decision as to what is the infringing agreement. If you agree with me that it is a very particular infringing agreement, as they have defined it and as set out, that is the end of the point and saying well, within broadly the decision as opposed to what is in law the decision, I can find allegations of fact, findings of fact that support 2(a) and (b). In my submission, that doesn't get the OFT anywhere because it's not part of the decision. But if you said "Well, no, we are going to take this very, very broad-brush approach and then consider what the position is", you are back in the situation where the OFT is having to say to you "I want permission to amplify this case. In order to run the refined case I need to set it out in what is a proper document, then I need leave to put in additional expert evidence", and that's why we say the answer to that is this is mucking around of about the worst order and it's unfortunate that it's mucking around at the behest of what should be a responsible regulator, and we say this is not what this Tribunal should in any way contemplate. So that's where, if we got to that stage, we would say you can --THE CHAIRMAN: Then we are into the exercise of a discretion. MR HOWARD: Yes. But we say --

THE CHAIRMAN: Well, let's leave it like that for the

- moment. That's something we may need to look at.
- 10.30 tomorrow morning. Is that going to give us
- a chance to finish by the end of tomorrow?
- MR HOWARD: I would have thought so.
- THE CHAIRMAN: 10.30.
- (4.45 pm)

(The court adjourned until 10.30 am on

- Friday, 18 November 2011)

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