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# IN THE COMPETITION APPEAL TRIBUNAL

Case No. 1166/5/7/10

Victoria House, Bloomsbury Place, London WC1A 2EB

24 October 2012

Before:

VIVIEN ROSE (Chairman) TIM COHEN DTKCP LANDERS

Sitting as a Tribunal in England and Wales

### **BETWEEN:**

#### **ALBION WATER LIMITED**

**Appellants** 

– v –

#### **DWR CYMRU CYFYNGEDIG**

Respondent

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**HEARING (DAY 8)** 

Note: Excisions in this transcript marked "[...][C]" relate to passages excluded.

## **APPEARANCES**

Mr Thomas Sharpe Q.C., Mr Matthew Cook and Mr Medhi Baiou (instructed by Shepherd Wedderburn LLP) appeared on behalf of the Claimant.

Mr Daniel Beard Q.C., Mr Meredith Pickford and Ms Ligia Osepciu (instructed by Hogan Lovells International LLP) appeared on behalf of the Defendant.

Wednesday, 24 October 2012

- 2 (10.30 am)
- 3 MR JEFFREY DAVID WILLIAMS (continued)
- 4 Cross-examination by MR SHARPE (continued)
- 5 THE CHAIRMAN: Good morning. Good morning, Mr Williams.
- 6 A. Good morning.
- 7 MR SHARPE: Good morning. Mr Williams, we are back again.
- 8 You will recall where we ended up yesterday. I had
- 9 taken you first to MD154. I had then taken you to
- 10 Dr Brooker's reply to that. Do you remember that?
- 11 A. Yes.
- 12 Q. And his concern about average pricing blunting the
- efficiency incentives and you remember that?
- 14 Nevertheless he pursued average costs in his reply
- 15 because that appeared to be Ofwat's quidance at that
- time. That's right, isn't it?
- 17 A. Yes.
- 18 Q. Even though he had explained he thought that approach
- 19 was incorrect in his reply?
- 20 A. He did point out the difficulties with it, yes.
- Q. Yes, he did.
- 22 Then I drew your attention to the Ofwat guidance as
- 23 to the exercise of its concurrent powers under the
- 24 Competition Act, where, quite expressly, they made it
- 25 clear that excessive pricing would be judged by

- 1 reference to measures of profitability or, in their
- words, "the stand-alone costs of an activity". I won't
- 3 take you to it but you will recall that was bundle 3,
- 4 tab 39 at 496, paragraph 4.14.
- 5 So having received a response from Welsh Water and
- 6 presumably, for all I know, others, explaining why
- 7 average costs was not an efficient basis for pricing,
- 8 they were prepared in future to exercise their powers in
- 9 relation to common carriage, it being an essential
- 10 facility on the basis of the stand-alone costs of those
- 11 activities. Was that your understanding?
- 12 A. I don't think Dr Brooker was saying exactly that, to be
- honest.
- 14 Q. I think I was referring to Ofwat.
- 15 A. Ofwat, apologies, yes.
- 16 My recollection of it that Ofwat weren't disallowing
- 17 regional averages in access pricing.
- 18 Q. I'm drawing your attention to how they were going to
- 19 judge whether a price was excessive or not, however it
- 20 was calculated and they were going to repeat the point
- 21 to you again. They were measuring excessive prices by
- reference to the stand-alone costs of an activity?
- 23 A. Okay.
- Q. That's when it says at paragraph 4.14?
- 25 A. Okay.

- 1 Q. Let me take to you bundle 3, tab 35.
- We are not entirely sure when this document was
- 3 created. We had two dates at the bottom. Perhaps you
- 4 could help us. Common carriage prices, 14.1, 2000 and
- 5 bottom right, 10.15, 7 February 2000.
- 6 Any help as to --
- 7 A. I'm sorry, no.
- 8 Q. All right. It's speculation, but one might be the date
- 9 of its creation, the other one might be the date of its
- 10 printing?
- 11 A. I don't know.
- 12 Q. Understood. Let's accept that it's in either
- mid-January or early February 2000 and you, of course,
- at this time, among your other responsibilities had
- 15 responsibility for common carriage, hadn't you?
- 16 A. And definitely competition, yes.
- 17 Q. Thank you.
- 18 A. Excuse me, I don't actually recognise this document.
- 19 Who produced it? There is no reference on it, is there?
- Q. Actually, Mr Williams, it is, of course, a Welsh Water
- document, very properly disclosed to us and I was going
- 22 to ask you the same question.
- 23 A. I don't remember it.
- Q. You don't remember it?
- 25 A. No.

- 1 Q. You don't remember seeing it?
- 2 A. I just don't remember it.
- Q. But it seems to be, among the disclosed papers, the very
- 4 first indication, the beginnings of some internal
- 5 calculations to calculate common carriage. I won't
- detain you very long with it, then, because you really
- 7 can't help us, can you?
- 8 A. No.
- 9 Q. But you see at the top it says:
- 10 "Top-down."
- 11 Do you see that?
- 12 A. Yes.
- Q. "Top-down calculation of prices" in those years.
- 14 At the very bottom we have a figure of 47.36.
- 15 47.36p per cubic metre. Do you see that? Water
- distribution, "WD" and it's the last but one figure at
- the bottom right of the page. Do you see?
- 18 A. 47.36, sorry, yes.
- 19 Q. That's for potable water, isn't it, that's the cost of
- 20 potable distribution for all potable customers, isn't
- 21 it?
- 22 A. I don't know. To be honest, I can't tell from here. As
- I said, I'm not familiar with it, so ...
- 24 Q. In the words of my learned friend Mr Pickford, "Take my
- word for it."

- 1 THE CHAIRMAN: Where does it say it's potable water?
- 2 MR SHARPE: It doesn't, but we know from other sources which
- 3 I could somewhat laboriously take you to.
- 4 THE CHAIRMAN: Is it accepted that it deals with potable
- 5 water?
- 6 MR BEARD: We would have to have a look through what is
- 7 being talked about here. It seems a slightly strange
- 8 line of questioning if it's based on a complete
- 9 hypothesis that would require a whole chain of evidence
- 10 to deal with. We would have to go back and have a look.
- 11 THE CHAIRMAN: Why don't you do that?
- 12 MR SHARPE: I'm grateful. I'm going to go ahead on the
- basis that it is potable because that's the only way it
- makes sense of the numbering. It is the price for all
- potable customers.
- 16 Perhaps you are going to say you don't know the
- 17 answer to this. It isn't the cost of distribution for
- large potable customers, is it?
- 19 A. I don't know, to be honest.
- Q. And it's not the cost of distribution for large
- 21 non-potable customers, is it?
- 22 A. I don't know.
- 23 Q. Over the page, you see bottom-up prices. You can see
- 24 that questions are being asked internally -- these are
- 25 your colleagues writing this and you see the reasoning

- there, which don't need to detain us. Then we go to the
- 2 question:
- 3 "To what extent do current cost centres, objective
- 4 codes allow this split" the above split amount between
- 5 activities to be achieved. "To what extent can this
- 6 split be achieved on a geographic basis: by resource
- 7 zones, north Wales/ south Wales or regional costs only?"
- 8 You see it's a question being posed internally,
- 9 isn't it?
- 10 A. Yes.
- 11 Q. And at the bottom:
- 12 "Are there any services I have missed? Do you agree
- with the first cut split?"
- And we see the first cut split, resources and these
- 15 categories -- ultimately I quess the cost. Do you see
- 16 that?
- 17 A. Hm-mm. Do you know who produced this?
- 18 Q. I haven't a clue, Mr Williams. You were responsible for
- 19 this. This is the first document in the bundle.
- I don't know, I was going to ask you. We know it's
- 21 a Welsh Water document. We know it is the first
- 22 disclosed document setting out how the calculation for
- common carriage -- it's the beginning of the common
- 24 carriage FAP story and you have never seen it before?
- 25 A. I don't recognise it.

- 1 Q. You do not recognise it, no. There is not a great deal
- 2 I can do --
- 3 THE CHAIRMAN: Given your responsibilities at the time,
- 4 assuming the time is the beginning of 2000, and given
- 5 the apparent content of it, do you think it's a document
- 6 that you are likely to have seen because it was relevant
- 7 to your job?
- 8 A. It's possible. This is the difficulty I have. You
- 9 know, when dealing with questions of that nature, for me
- 10 to say at this point in time, because I don't recognise
- it, I don't remember it, it's therefore practically --
- 12 it is impossible for me to say I don't remember it now
- but I remembered it then, because I just don't remember
- it. I just cannot answer it.
- 15 MR SHARPE: So we have the company, your colleagues, at the
- outset proposing two-ways of looking at it, top-down,
- 17 bottom-up. Right? And that bottom-up point was rather
- important, isn't it, in the light of what Ofwat were
- 19 telling about how it was going to exercise its powers.
- 20 A. Hm-mm.
- 21 Q. The stand-alone element. So you stand alone, you look
- at the bottom-up assets which are involved?
- 23 A. Hm-mm.
- 24 Q. Thank you. Now, this was plainly an important first
- 25 step, wasn't it?

- 1 A. Well, it's clearly something our people were doing,
- 2 considering the options, which frankly they should have
- 3 been anyway.
- 4 Q. Absolutely, yes.
- 5 A. But it didn't necessarily mean that determined a way
- forward. I would have expected them to explore these
- 7 elements.
- 8 Q. Absolutely and questions are being posed, aren't they,
- 9 as you see expressly?
- 10 A. Yes.
- 11 Q. Can you think of any good reasons why these questions
- 12 were not answered?
- 13 A. No. But on the other hand, I don't know what part of
- any process this was involved in.
- 15 Q. Looking at it as a reasonable man, even in the light of
- hindsight, this is the beginnings of an internal
- 17 process, and questions are being posed and, expressly,
- 18 questions to what extent the current -- you want to lay
- out, "What's available? Are there any services I have
- 20 missed?"
- 21 You see, I would be expecting the next page of the
- 22 bundle to have some replies to this. It's an important
- 23 document. It was a request for information from
- 24 colleagues. Would it come as a shock to you to discover
- 25 that we have had no replies disclosed in the bundle?

- 1 A. Well, no, because I don't know what it came from and it
- 2 may well -- it may be not other documents. This is the
- 3 problem in terms of -- you know, I don't recognise it
- 4 now. It's impossible for me to comment on, "I therefore
- 5 remember it going back then." I don't, it would be
- 6 misleading for me to say anything different.
- 7 Q. I understand, but you would expect your colleagues to
- 8 have been engaged in a dialogue following from this
- 9 document and you would have expected, wouldn't you,
- 10 somebody to have answered those questions, wouldn't you?
- 11 A. It wouldn't be unreasonable to expect that. Clearly it
- 12 is part of an internal process, they have definitely
- been kicking around ideas, exploring.
- 0. I don't think I can take it any further.
- 15 Can we go a couple of tabs on, bundle 3, tab 41? It says
- 16 there that the reference to bottom-up means that
- somebody was sensitive to the stand-alone activity and
- was asking for information about it?
- 19 A. I know at the time there was an ongoing debate about
- various approaches, so inevitably people would have
- been, you know, looking at those elements.
- 22 Q. How do you know that?
- 23 A. Well, you know, at the time, clearly with the debates
- and discussions going on because competition, as we
- 25 agreed yesterday, was new --

- 1 Q. Of course.
- 2 A. -- in that regard and there were various, you know,
- different views on it, as has been discussed, so people
- 4 were talking about these different elements.
- Welsh Water had a particular way of doing it but that
- 6 didn't preclude them from considering, you know, other
- 7 dimensions.
- 8 Q. No, I accept that entirely but I was interested to hear
- 9 that you were privy to those debates internally; is that
- 10 right?
- 11 A. I wouldn't have been involved in them in detail but
- 12 I know people in the organisation were talking about the
- various approaches.
- 14 Q. And they talked to you about various approaches?
- 15 A. No, not in detail. You know, when I was actually
- 16 talking and saying to Dr Boarer about the various Ofwat
- 17 elements, it would have come out then in discussion,
- whereas, as I have explained to you yesterday, I wasn't
- 19 into the detail of that but that doesn't mean I was
- unaware of the debate that was going on. I wouldn't
- 21 claim for one moment --
- Q. So you spoke to Dr Boarer. Who else did you speak to?
- 23 A. I may well have spoken to Dave Holton. I don't recall
- 24 the detail of that.
- 25 Q. Well, I don't think we can take it any further.

- 1 THE CHAIRMAN: Did you speak to anybody more senior than you
- 2 about it?
- 3 A. I don't recall doing so, to be honest, no. The most
- 4 senior would have been, obviously, Dr Brooker and
- I don't recall speaking to Dr Brooker. Last night I was
- 6 trying to, you know, piece together the logic of, you
- 7 know, why we were -- sorry, where we were in terms of
- 8 who had various responsibilities because one of the
- 9 questions you asked me about the finance representative
- 10 attending the Licence Company Executive and I couldn't
- 11 remember it and I certainly did last night because one
- of the senior accountants used to attend and that came
- 13 back.
- I can only think in terms of Dr Brooker's dimension
- 15 and I couldn't swear to this but this is what I think
- 16 happened --
- 17 THE CHAIRMAN: You are on oath, so you are swearing to it.
- 18 A. I can only tell you what I think. I can't say to you
- 19 this is a matter of fact, Madam Chairman. I think what
- 20 happened, when the -- when certain people left the
- 21 business, the regulatory director left, I think his
- 22 responsibilities devolved to the -- the regulatory
- 23 elements devolved to the finance director, who had
- a background in that and of course, he then got taken
- 25 out of the business. This was all happening around the

- times of Welsh Water being sold, WPD coming in, the Glas
- 2 initiative happening. So the two people I actually
- 3 refer to were the two people who were taken out of Hyder
- 4 and put into Glas. Just to use a phrase, they were
- being put offside, in effect. So I couldn't speak to
- 6 them. They were effectively starting a new company and
- 7 I think --
- 8 THE CHAIRMAN: Who were those two people?
- 9 A. That's Nigel Annett and Chris Jones. And they are the
- 10 two, along with Lord Burns, who ultimately brought to
- 11 fruition the Glas initiative.
- 12 THE CHAIRMAN: What's their relevance to this? Are you
- 13 saying that you --
- 14 A. The only relevance is the sort of sequence of events --
- 15 the regulatory elements devolved to Chris Jones and
- 16 I think when Chris left, I think Mike Brooker filled in
- for that period on regulation. As I say, it's my
- 18 recollection. I'm not absolutely certain.
- 19 MR COWEN: Can I just ask a question. When you say they
- left, they went upstairs because they went to Glas Cymru
- and Chris Jones became the finance director of the
- 22 ultimate decision maker.
- 23 A. They were effectively completely outside of the Hyder
- 24 entity. What happened, I think, Hyder put them outside
- 25 the business to try and initiate the sale of Welsh Water

- 1 and I think -- again because of the time and the 2 sequence, I think what happened was it was done on the basis that whilst in effect Hyder loaned them the money 3 to do, you know, what they needed to do, which, as we 5 all know now did it very successfully, any costs of that incurred would then be recovered from the costs of the 6 7 sale of the business. That's my understanding. 8 So essentially there were Chinese walls between 9 you and the people who were setting up Glas Cymru. 10 did the deal actually finish? When did Glas Cymru come 11 to buy Dwr Cymru? What stage of the proceedings? Well, what happened was just sequentially, as 12 13 I understand it, WPD acquired Hyder in September. lots of these dates -- 2000. A lot of these dates are 14 quite concurrent. September 2000 was the month, of 15 course, in which Albion applied for the access.
- 16 November of 2000, I think, the sale of Welsh Water --17 18 yes, of Welsh Water -- was agreed between WPD and Glas. 19 I also believe that as a part of that one of the 20 conditions for the Ofwat approval of that sale was the outsourcing of two very major contracts. Ofwat took the 21 22 opportunity to really promote competition in a very big I think this was a first in the industry and what 23 I'm talking about in saying that, that required us to 24 25 outsource all the operations business and all the

- 1 customer service business and that was a part I was
- 2 involved with.
- 3 So the then chairman of Welsh Water, who had been an
- 4 appointee of WPD's parent companies in the States,
- 5 a chap called Mark Lynch, there the focus for the
- 6 business at that point in time and thereon was to get on
- 7 and let those contracts and at the time it was being
- 8 said, it has never been done before in the industry.
- 9 The timescale, we would never achieve it, and in actual
- 10 fact we did but it took a great deal of focus and in
- 11 saying that, I will emphasise that didn't take any eyes
- off the ball of competition in the other domain.
- So there was a huge amount going on.
- 14 THE CHAIRMAN: The managing of the operations side, was that
- put out to tender, that contract?
- 16 A. What had happen in developing the business, we started
- 17 to go down the route of an asset director and an
- operations director. So the business had begun to be
- 19 split, both on the water and electricity side in that
- 20 way. So we had a clear asset set-up. So in effect the
- 21 idea was obviously Welsh Water retained the assets but
- 22 the running of those assets then went out to tender and
- 23 similarly with the customer service side.
- 24 THE CHAIRMAN: Who won that?
- 25 A. The operations contract was won mainly by

- 1 United Utilities. I think I'm right in saying that part
- of the sewage side, I think that went to Yorkshire and
- 3 the customer service contract certainly went to
- 4 Thames Water. But there were other elements involved as
- 5 well --
- 6 THE CHAIRMAN: I think we don't necessarily need to go into
- 7 those.
- 8 A. So there are other smaller contracts. So in effect all
- 9 of what we were about as a business, like Welsh Water,
- 10 went down from -- I don't remember the exact number but,
- 11 you know, towards the figure 2,000, a big figure, 1,500.
- 12 I don't know the exact number. I think on the
- operations side there were over 1,000 people when they
- 14 took it over and on the customer services side they were
- in the region of about 300. The operations contract I
- 16 think was worth in excess of --
- 17 THE CHAIRMAN: We do not necessarily need those details.
- 18 But are you saying this was what was absorbing people at
- 19 the time?
- 20 A. It certainly took a lot of our time to do it but in
- 21 saying that I really do want to emphasise that, didn't
- 22 mean we took our eye off the ball in terms of running
- 23 the company and it certainly didn't influence in any way
- 24 shape or form attending to Albion's application. That
- 25 was made in September and, as we all know, the first

- access prices went through until March of the following
- year, 2001.
- 3 MR COWEN: And the potential loss of £23 million would be
- 4 quite a significant matter for all of this moving
- 5 around, you know, with all the other companies coming
- 6 in.
- 7 A. Yes, there was a lot going on. Anyway -- and of course
- 8 people were concerned about their jobs, the whole frenzy
- 9 of the change, as you can imagine. Well, I honestly
- 10 think it had never been done in the industry before. So
- it was new.
- 12 MR COWEN: Thank you.
- 13 MR SHARPE: I'm very grateful for that. Perhaps I can now
- take to you bundle 3, tab 41.
- 15 A. Yes.
- Q. Page 517. Do you see this? It is a letter from
- 17 Dr Bryan to Mr Brooker and it is actually Albion
- applying for your statement of principles. It's dated
- 19 3 February. Are have you seen this before?
- 20 A. I don't recall it. It's very possible I would have done
- 21 but I don't recall it.
- 22 Q. Mr Brooker wouldn't have come through and asked your
- view and opinion on it?
- 24 A. I don't recall speaking with Dr Brooker about it. I may
- well have done, I really can't help you on it.

- 1 Q. But it was the first application for common carriage, as
- I understand it, and certainly the most important. So
- 3 he didn't see fit to bring you in on the event and ask
- 4 your advice?
- 5 A. I don't remember it.
- 6 Q. Still less did he ask you to send the statement of
- 7 principles once it was ready, did he?
- 8 A. Well, because I don't remember this, I certainly have no
- 9 recollection of what he would have asked me.
- 10 Q. If we go back to a document you won't have seen, so you
- won't remember it, it's Dr Bryan's monthly directors
- report, tab 40. Will you do that? Just to pick it up
- 13 at page 515:
- "CA98 Access Codes."
- Do you see that?
- 16 A. Yes.
- 17 Q. This is Dr Bryan saying:
- 18 "Requests were sent to 25 water companies and the
- 19 three Scottish water authorities. By 10 March we had
- 20 received 16 statements of principle from the English
- 21 companies and none from Scotland. Notable defaulters
- 22 were Dwr Cymru, Thames Water and Wessex. Codes vary
- from brief (typically smaller water companies) to comprehensive,
- 24 South West Water and ..."
- 25 As he puts it:

- "... from naive to considered."
- 2 So you see then you were one of the back runners on
- 3 this, weren't you?
- 4 A. We certainly haven't replied according to this, on
- 5 March 10th. But we did issue in March, didn't we?
- 6 Q. Well, we will come on to that. What you did, you issued
- 7 your statement of principles on 1 March and we can see
- 8 that if we go over to -- you will see that at tab 45.
- 9 Would you like to go over to that?
- 10 This is obviously an important next step in the
- 11 common carriage story and you see the letter from
- 12 Mike Brooker to Ian Byatt, dated 25 February?
- 13 A. Yes.
- 14 Q. Just somewhat before publication.
- 15 A. Yes.
- Q. Do you remember this letter?
- 17 A. No, I don't remember the letter.
- 18 Q. Had you seen it before it was sent?
- 19 A. I don't know. I don't recall it.
- Q. You don't recall it. All right. I see it has got
- 21 a "DJH" reference. I presume that's Mr Holton. Is that
- 22 right?
- 23 A. Yes.
- 24 Q. It's underneath the enquiries, any enquiries go to
- 25 Mr Holton?

- 1 A. Yes.
- 2 Q. So this is Dr Brooker sending out the statement of
- 3 principles and before we deal with that, let's go
- forward to see Albion's side of it, to tab 63. Just
- keep the dates in your mind, the letter to Ofwat dated
- 6 25 February, the publication to the world on 1 March and
- 7 here we have at tab 63 a letter to Dr Bryan from
- 8 Mike Brooker. We don't need to worry about the letter
- 9 that preceded it. We see in the first indent:
- 10 "Dwr Cymru's statement of principles was sent to you
- 11 by email on 19 June and a hard copy was posted to you on
- 12 21 June."
- 13 So for some reason or other, you delayed sending it
- to Albion way after the formal date of publication on
- 15 1 March and well aware from Dr Bryan's earlier letter
- that they wanted to have a site of the principles. Can
- 17 you explain that delay?
- 18 A. No, I can't but wasn't it published anyway, because we
- 19 had to submit it to Ofwat?
- Q. Well, you don't deny in this letter dated 2 October, do
- 21 you, that it was sent on to you by email on 19 June.
- 22 There has been a specific request in February, it was
- 23 available to the regulator at the end of February. The
- response to Albion's request was on 19 June.
- 25 A. Right.

- 1 Q. And I'm asking you why that was the case?
- 2 A. I can't remember that.
- 3 Q. No. Perhaps an oversight?
- 4 A. No, I can't explain it.
- 5 Q. You can't explain it?
- 6 A. No, because it was available.
- 7 Q. It was available to be sent, yes, of course, but it
- 8 wasn't sent, was it?
- 9 A. Well, not according to this, no.
- 10 Q. We have no reason to doubt the letter of Dr Brooker, do
- 11 we?
- 12 A. No.
- 13 MR LANDERS: Can I just check, Mr Sharpe, it was sent to all
- these people that are listed at the bottom, the First
- 15 Secretary of the Welsh Assembly and so on. Who are the
- other ones on there, any of those? Is that a way of
- 17 getting them into the public domain?
- 18 THE CHAIRMAN: What page are you on?
- 19 MR LANDERS: Tab 45, the letter to Mr Byatt. That's copied
- 20 to various people at the bottom.
- 21 MR SHARPE: No, I think these are bodies that have, as
- 22 I understand it, specific responsibility in Wales to
- 23 Welsh Assembly Ministers and I don't think that's a way
- of getting it in the public domain. I think it's
- a means of acquainting them with when is happening

- within their area of responsibility.
- 2 Either way. So we have an unexplained delay and
- a convenient delay, of course, because by this time you
- 4 were well aware that Albion was seeking to compete with
- 5 you, wasn't it?
- 6 A. Yes and they applied in September.
- 7 Q. Yes. So all that seems to do is, whether by accident or
- 8 design, was to push further away the prospect of robust
- 9 competition from Albion, doesn't it?
- 10 A. Not necessarily. First of all, I don't understand why
- 11 there was a gap. It was there, the information.
- 12 I can't explain why Albion didn't have a copy or there
- 13 wasn't a copy available through the public domain
- 14 because I thought it was available through Ofwat. I'm
- 15 pretty sure if Dr Bryan had been in touch with us
- 16 earlier, if we hadn't --
- 17 Q. Forgive me, he had been in touch with you earlier. He
- had made a formal request for it?
- 19 A. Followed up on his request then.
- 20 Q. I see.
- 21 A. There would have been no reason why it shouldn't have
- been available, certainly not one I am aware of.
- 23 Q. No, but nevertheless the fact remains he didn't get it.
- Now, if we go to your internal guidelines at tab 44 of
- 25 the same bundle, I'm not going to detain you long on

- this for obvious reasons, but do you recognise this
- 2 document at tab 44?
- 3 THE CHAIRMAN: Some of the tab numbering is not consistent,
- 4 so perhaps you could just say --
- 5 MR SHARPE: I'm so sorry.
- 6 THE CHAIRMAN: Is it the common carriage statement of
- 7 principles you are looking at?
- 8 MR SHARPE: No, I'm looking at common carriage -- my draft
- 9 has "Common carriage 12 November, 154. 158 common
- 10 carriage 28 January."
- 11 Do you have it?
- 12 THE CHAIRMAN: Yes, we have it at tab 43 but I don't know
- 13 what the witness -- I think you are looking at the right
- document, Mr Williams, from what I can see.
- MR SHARPE: Do you recognise the document?
- 16 A. Sorry, I don't actually recognise it per se, no.
- 17 Q. I see. Would it surprise that this constituted an early
- draft of the statement of principles?
- 19 A. No, it wouldn't.
- 20 Q. It wouldn't. Notwithstanding the fact that it was an
- 21 early draft of the statement of principles, nobody saw
- 22 fit to give it to you for approval or review?
- 23 A. I don't remember it, so, however you might wish to
- 24 describe that.
- 25 Q. Well, I don't think we can take it very much further

- 1 except --
- 2 THE CHAIRMAN: Can I just try and understand your answers in
- 3 this regard? Because I'm trying to understand what your
- 4 role was within the company in relation to this whole
- 5 exercise. What did you understand your role in the
- 6 preparation of the statement of principles was when you
- 7 took on your job as, was it, the end of -- towards the
- 8 end of 1999, beginning of 1999?
- 9 A. Beginning of 1999, yes and then particularly -- during
- 10 the 2000 period with the statement of principles,
- 11 et cetera.
- 12 THE CHAIRMAN: Your job was something to do with the
- introduction of the competition?
- 14 A. Yes, competition fell within my remit.
- 15 THE CHAIRMAN: Within your remit, right.
- 16 A. I think what I said yesterday was I did not have the
- 17 background.
- 18 THE CHAIRMAN: You came from human resources, yes.
- 19 A. So I did not have the detailed understanding of this
- 20 sort of side of the business. I knew what needed to be
- 21 done by way of our obligations and -- under competition,
- 22 you know, as a result of the DG's letters.
- 23 THE CHAIRMAN: Did you know that within those obligations
- 24 was the production of the statement of principles for
- 25 the network access code?

- 1 A. I knew we had to produce the statement of principles,
- I think we saw March and the network access code for
- 3 August. So --
- 4 THE CHAIRMAN: Was it your responsibility to get that done?
- 5 A. Yes, it would have ultimately. Whilst Dr Boarer fell
- 6 within her team, I think I described yesterday that the
- 7 way I used to operate in terms of understanding how
- 8 progress was being made in her department across the
- 9 whole spectrum of the things they were involved was on
- a monthly -- I used to meet on a monthly basis, for
- 11 example, on statement of principles, as that was being
- 12 processed, she would have been keeping me appraised of
- its progress: were we on track to deliver it, et cetera.
- I wouldn't have necessarily got involved in the detail
- 15 at that point in time because I did not have the
- 16 background and obviously --
- 17 THE CHAIRMAN: What do you describe as "detail"? I think
- that's what we are struggling with. How long would your
- 19 monthly discussion with her on the evolution of this
- 20 statement of principles take? Would it be -- is that
- 21 coming along, yes, it is, or would you look at the work
- 22 which she was doing, would she ask you questions about
- 23 what to do, not remembering the detail but just --
- 24 A. Yes, she would tell me exactly, you know, what was going
- on by way of progress and if there were any impediments

- 1 to progress that I needed to know about. But in terms
- of consulting me on how it should be developed, I wasn't
- in a position to be able to do that.
- 4 So it was not monitoring progress rather than sort
- of professional input. I think what I said yesterday
- 6 was we had people to do that for us.
- 7 THE CHAIRMAN: I see. But in the course of those monthly
- 8 meetings, would she show you drafts of where they were
- 9 up to or not?
- 10 A. Possibly not, I don't recall. If this was produced for
- 11 discussion within that team, I think Paul Edwards was
- 12 primarily involved in producing the statement of
- principles and the network access code. I think I'm
- right in saying that. I wouldn't necessarily have seen
- 15 the document that Paul had produced for discussion with
- 16 himself, Dr Boarer, Dave Holton. Other than, she may
- have brought along a piece of work and shown it to me.
- I probably wouldn't have got into the detail of it
- 19 because I wouldn't have been able to add anything.
- I was more concerned with doing what needed to be done.
- 21 THE CHAIRMAN: Yes. That's clearer, I think.
- 22 MR SHARPE: I won't detain you long, but we have agreed that
- 23 this is an earlier draft of the statement of principles,
- 24 that's right?
- 25 A. Quite likely, yes.

- 1 O. And we note the date, 12 November 1999. That's about
- 2 11 months before Albion's carriage application, wasn't
- 3 it?
- 4 A. Yes.
- 5 Q. And just very briefly, over the page at 529, just look
- and see the sort of issues that the team, your team, was
- 7 putting out as their intentions at that time. If we go
- 8 to access pricing, the first one is:
- 9 "Charge broadly reflects cost of use."
- 10 And the cost of use, presumably, means the cost
- 11 actually --
- 12 A. Actually incurred, yes.
- 13 Q. Yes, thank you. Then if we take it more quickly to 533,
- top of the page, "Competition Act Application",
- 15 "Specific Applications", "Issues in Pricing" and
- 16 "Pricing Conduct". Then we have under "Excessive
- 17 Prices" a rather familiar formula:
- 18 "To look at excessive prices in relation to
- 19 Stand-alone costs."
- 20 So the team at that time understood what Ofwat were
- 21 saying how they were assessing whether costs were
- 22 excessive. And Mr Williams, that's all I wanted to do,
- 23 take you to that internal draft reflecting the thinking
- at that time, 11 months before common carriage.
- 25 MR LANDERS: Sorry, at what time? What was the date of

- these documents? I'm still struggling with the date of
- these documents.
- 3 MR SHARPE: The date? Well, I'm looking at page 528 and
- 4 I was guided by first of all that date, 12 November, in
- 5 relation to the first quotation. If we go to page 533.
- 6 MR LANDERS: That's when 154 came out, isn't it?
- 7 MR SHARPE: That's right, yes, that's 31 January. So it
- 8 appears to have been a document that's in two parts,
- 9 although it's by no means clear from it, dated on
- 10 different dates.
- 11 MR LANDERS: But this is a summary of what's in 154, which
- 12 came out in November. What's --
- 13 MR SHARPE: Mr Landers, you are absolutely correct. What we
- have got here respectively, 154 -- that's the date at
- 15 which 154 came out. 28 January is the date at which
- 16 that came out.
- 17 MR LANDERS: 158.
- 18 MR SHARPE: 158, sorry.
- 19 MR LANDERS: Yes. 31 January is when something else came
- 20 out.
- 21 MR SHARPE: The Ofwat guidance to the exercise of its
- 22 concurrent powers, I think that's right.
- 23 MR LANDERS: Do we know when this was compiled?
- 24 MR SHARPE: We do not. We may get some comfort from the
- 25 footer "Common Carriage 24 February."

- 1 And if there is an issue, PJE, I suspect is
- 2 Mr Edwards, and we can put it to him, if he remembers.
- 3 MR LANDERS: That's the day before the statement of
- 4 principles was sent.
- 5 MR SHARPE: Sent to Ofwat, yes, exactly.
- 6 MR LANDERS: Everybody except Mr --
- 7 MR SHARPE: Exactly. So when I said 11 months before the
- 8 application for common carriage, I misspoke; it's nine
- 9 months or so, but well before.
- 10 Before we move away from that point, there was an
- 11 issue that has been raised earlier about the
- 12 dissemination of the statement of principles and will
- 13 you go to tab 43, the covering letter, the one to
- Dr Bryan. Do you see it? Dated 17 February?
- 15 A. Yes.
- 16 Q. Page 526, the second paragraph:
- 17 "I will ensure that my key customer and competition
- manager ..."
- 19 That's Mr Holton?
- 20 A. Correct.
- 21 Q. "... will place your enquiry on the list of companies
- interested in using our range of facilities. We will be
- 23 sending our statement of principles to all interested
- companies on 1 March."
- 25 He even goes so far as to say, "What's your

- preferred method of dispatch?"
- 2 So this wasn't a public document; it was just sent
- 3 to interested parties.
- 4 Then he says:
- 5 "As soon as possible in March I will send you our
- 6 access code to enable your company to prepare its
- 7 application for access. Your status as a licensed
- 8 undertaker is recognised as a critical first step in the
- 9 process of reaching agreement to use our essential
- 10 facilities."
- 11 And we know from subsequent correspondence -- I'm
- 12 not going to take you back -- he did in fact get it
- in June. And we don't know the reason for that and
- there is no point in exploring it with you, is there,
- 15 Mr Williams?
- 16 A. I don't know the reason for it, no.
- 17 Q. Now we can go to the statement of principles at tab 45,
- the same tab, over the page. Did I ask you whether you
- 19 had seen this before it was sent? Do you recall?
- 20 A. I think -- didn't you ask me that yesterday?
- Q. Could you remind me of the answer, then?
- 22 A. I would have seen it.
- Q. You haven't seen the letter to Ofwat?
- 24 A. I don't recall the letter to Ofwat.
- Q. You don't recall the letter to Ofwat, did you?

- 1 A. I believe I would have seen this.
- Q. You believe you would have seen the final version, the
- 3 version as sent to Ofwat, Wales and interested parties
- 4 with the exception of Albion. Right.
- Now, let's quite quickly go to paragraph 9 on
- 6 page 542. You will remember Dr Brooker's response to
- 7 Ofwat in relation to average costs. We have dealt with
- 8 that quite a bit.
- 9 A. Yes.
- 10 Q. Here Welsh Water has taken out any reference to average
- 11 cost. It essentially thought it had prevailed in its
- 12 debate with Ofwat.
- "Access and use charges will be consistent with the
- charges levied to existing customers of DCC and will
- 15 reflect DCC's method of recovering its costs from its
- 16 customer base."
- 17 Do you see that?
- 18 A. Yes.
- 19 Q. Unless average costs is in the water mark -- and we have
- 20 explored that -- he is -- and in fact that's an
- interesting difference, isn't it, from the document that
- Welsh Water sent Ofwat, Dr Brooker's reply in
- December 1999. I don't intend to take you back to it
- 24 but I think we all recall the reference to "average
- 25 costs". It has disappeared here, at least expressly and

- the reference to the earlier Brooker letter is bundle 3,
- 2 tab 32 at page 416. And Welsh Water had explained to
- 3 Ofwat that average costs were not efficient or
- 4 appropriate and Ofwat's more recent guidance has
- 5 accepted that by regarding excessive prices in relation
- 6 to stand-alone costs. That would be fairly reflected in
- 7 this document, wouldn't it?
- 8 A. I think so.
- 9 Q. Thank you. The document itself is not a major piece of
- work and sets out some very, very broad principles.
- 11 What do you think is meant by "consistent with charges
- levied to existing customers"?
- 13 A. Well, I took that to be a reference to average pricing
- to be honest, because that's the basis upon which
- 15 charges were determined.
- 16 Q. I took you yesterday, Mr Williams, to quite a long list
- 17 on your Special Agreements Register, which showed
- nothing of the sort, didn't it?
- 19 A. But that was the Special Agreements Register.
- Q. Yes. They are customers, aren't they?
- 21 A. They are indeed.
- Q. And they are large customers?
- 23 A. Yes, they are.
- 24 Q. And some of them are large customers of non-potable
- 25 water, aren't they?

- 1 A. I think I explained also yesterday that when those
- 2 special agreements came up for review, they were being
- 3 taken over on to an average pricing basis.
- 4 Q. Mr Williams, if there is any evidence to that effect,
- I have not the slightest fact that my learned friend
- 6 will re-examine you on it?
- 7 A. That's certainly my understanding.
- 8 Q. If there is any evidence, no doubt we will hear it?
- 9 A. Okay.
- 10 Q. But certainly at that time existing customers were being
- 11 charged at prices which had enormous variations between
- 12 them. Certainly they are explained by anything other
- than local circumstances; in other words local
- bargaining relationships, they were not subject to some
- 15 consistent average cost methodology, were they?
- 16 A. No, and I think, as we talked about yesterday, they were
- 17 pre-existing agreements and when they come up for
- 18 review --
- 19 Q. You have told us that and I'm grateful for that.
- 20 A. I'm sure --
- 21 Q. And that's a piece of new evidence. I'm not going to
- take you to it because I don't know where to go. But
- 23 the fact is when this document refers to "existing
- customers", it's talking about their existing
- 25 customers and their existing charges. Some of these

- 1 contracts could have lasted for many years. So we
- weren't talking about the basis on which we are
- 3 charging. The basis on which you were charging appears
- 4 to have been manifestly de-averaged.
- 5 A. For that list.
- 6 Q. Yes.
- 7 A. For the vast majority of Welsh Water's customers, it
- 8 would have been on the average pricing.
- 9 Q. That may or may not be correct but that's not our
- 10 discussion. I'm concerned about a particular class of
- 11 customer, large, industrial, non-potable partially
- 12 treated water, which is a well-defined class,
- consisting, as we know in this case, of just three
- customers.
- 15 Let me rephrase it. I can read your principles to
- 16 charging our existing customers to mean charging them on
- 17 the basis of charging those three customers, couldn't I?
- 18 A. I suppose you could, yes.
- 19 Q. And it wouldn't be silly either, would it?
- 20 A. I don't think it's meant to be that and this was
- obviously further refined then for the network access
- 22 code application.
- 23 Q. We are coming on to the story as quickly as we can,
- 24 believe me, Mr Williams. The fact is these are very
- 25 high level -- perhaps understandably so -- principles.

- 1 I'm going to put it to you that if you were a potential
- 2 competitor, looking for guidance as to the likely range
- of charges and how charges are to be calculated, unless
- 4 you had some knowledge as to how charges were indeed
- 5 calculated, you would have been no wiser at all in
- 6 planning your entry strategy. Would that be fair?
- 7 A. No, I think it would give you an indication of where it
- 8 was going then under the network access code, which was
- 9 required for the end of August that year. That put in
- 10 more of the detail.
- 11 Q. Right. So you would agree --
- 12 A. That's my understanding.
- 13 Q. You would agree with me that this document by itself is
- essentially a very unhelpful document?
- 15 A. It was a document required by Ofwat, you know, which we
- 16 complied with, obviously, but high level in principles
- 17 terms, hence its title.
- 18 Q. Right. Then we go to tab 59 of the same bundle --
- 19 THE CHAIRMAN: Are you moving on to the network access code?
- 20 MR SHARPE: I'm going on to MD163 briefly, and then I will go
- on to the access code. I'm taking you through the
- 22 chronology.
- 23 THE CHAIRMAN: You are moving off this document?
- 24 MR SHARPE: I am.
- 25 THE CHAIRMAN: Can I just ask you in relation -- you say you

- saw the statement of principles. Did you sit down with 1 2 the team and work through what it meant or was -- did it just land on your desk or to what extent at the time did 3 you put yourself in a position to know what were -- what 5 was the method for recovering costs from the DCC 6 customer base or what were the ways in which charges 7 were levied to existing customers? What was your state 8 of knowledge at the time this came out of those issues? Right. I certainly would have gone through it, probably 9 Α. in one of my sessions with Dr Boarer. I can't honestly 10 11 say to you, you know, I sat down with her and went through it piece by piece because I can't remember doing 12 13 it and therefore I can't say it but I would have gone That I'm confident of. How much knowledge 14 through it. I would have had and how much understanding and how far 15 16 I would have gone into that with Dr Boarer, again 17 I don't know at this distance in time, to be honest. 18 THE CHAIRMAN: Is your evidence that "I can't remember it 19 now but I'm sure I would have understood it all at the 20 time," or that you don't think you did understand it all at the time? 21 This dilemma for me is -- I don't remember it now and as 22
- I said earlier on this morning, I can't therefore say

  but I would have remembered it then. I just don't

  remember it. But that doesn't mean, given the way

- I operated with Dr Boarer, that I would not have gone
- through it. But I can't say to you, "Look, I have
- absolutely gone through it, I absolutely understood all
- 4 the detail."
- 5 THE CHAIRMAN: Did you think that you would have to go to
- 6 the LCE.
- 7 A. The Executive.
- 8 THE CHAIRMAN: Or the board and talk them through this? Did
- 9 you have to prepare yourself for --
- 10 A. I don't recall doing that, to be honest.
- 11 THE CHAIRMAN: -- questions from Dr Brooker, saying, "Can
- 12 you come up and explain to me, go through this with me?"
- 13 You do not think that happened?
- 14 A. Dr Brooker -- I mentioned earlier on that I'm fairly
- 15 confident that he had that regulatory hat on for reasons
- 16 that I talked about. So he would have been --
- 17 THE CHAIRMAN: He would have been more au fait with it than
- 18 you were?
- 19 A. He would have because of his background as well. So he
- was a very good backstop for me given my level of
- 21 knowledge. So he certainly would have understood the
- detail. I can't say to you, "Look, I understood the
- detail and principles", you know. It was a question of
- 24 building my knowledge given where I had started in that
- 25 role.

- 1 THE CHAIRMAN: So this point you have mentioned a couple of
- times now about contracts coming up for renewal and
- moving on to regional average pricing, where does that
- 4 knowledge come from? When did you first hear about
- 5 that? Is that something that you knew at the time or
- 6 that you have been told more recently of?
- 7 A. I certainly knew about the special agreements register,
- 8 going back into that time. I have refreshed my memory
- 9 about that more recently because I asked one of my
- 10 former colleagues, you know, what had happened and what
- 11 was happening and what is happening, as I understand it,
- is as they come up for renewal, then the process he is
- going through is translating that on to a regional basis
- 14 calculation.
- 15 THE CHAIRMAN: Who told you that?
- 16 A. Miss Cross.
- 17 THE CHAIRMAN: When did you have that discussion?
- 18 A. It would have been within the last couple of months.
- 19 MR LANDERS: When you said Dr Brooker would have been more
- familiar with this, this was drafted by Dr Boarer's
- 21 team, the statement of principles contract.
- 22 A. Yes, the statement of principles and I think the network
- 23 access code -- I'm pretty sure -- was Mr Edwards who did
- 24 most of the work on that.
- 25 MR LANDERS: He worked for Dr Boarer?

- 1 A. No, he was actually part of the economic regulation but
- there was a virtual team created because of this sort of
- 3 work went across departments, then Mr Edwards became
- 4 part of that sort of wider team. I'm sure that he would
- 5 have done most of the work on those two elements that
- I have referred to, obviously in conjunction.
- 7 MR LANDERS: He would have discussed it with Dr Brooker?
- 8 A. He may well have done.
- 9 MR LANDERS: You say Dr Brooker was more familiar than you
- 10 were?
- 11 A. He would have had a better understanding of this than me
- 12 at the time.
- MR LANDERS: He would have got that by talking to your team,
- 14 Mr Edwards or Dr Boarer or somebody --
- 15 A. Probably, yes. I can't say exactly what happened
- 16 because that's the difficulty I have. But I'm conscious
- of, you know, saying that to you. I know it's not very
- helpful but I can't comment on things that I really
- 19 can't remember. I know it's not helpful and I'm sorry
- 20 for that.
- 21 THE CHAIRMAN: Yes, carry on, Mr Sharpe.
- 22 MR SHARPE: Let me take you to something I'm sure you do
- remember. That's back to tab 59 of bundle 3. Do you
- have this? I sort of set you some homework last night.
- 25 A. That's very kind of you. I did.

- 1 Q. I know you were given an unmarked copy of it for which
- 2 I'm most grateful to my learned friends. This is dated
- 3 June 2000, isn't it? And that's some three or four
- 4 months before common carriage, an application for
- Albion. Let's go over the page to page 610. Under the
- 6 heading -- do you see it?
- 7 A. Yes.
- 8 Q. Under the heading "Principles":
- 9 "Each company should charge entrants as it would
- 10 charge itself and should be able to demonstrate this
- 11 both to entrants and to the regulator if asked to do
- 12 so."
- 13 A. Right.
- 14 Q. So you were well aware that you had to provide the
- justification to Albion, weren't you?
- 16 A. Yes, that's what it says.
- 17 Q. That's not my question. I know what it says. Were you
- aware that you had to justify your calculations to
- 19 Albion?
- 20 A. At the time, probably yes. I'm beginning to sound like
- a broken record. I can't remember it now. I honestly
- 22 couldn't look anybody in the eye and say -- I can't
- remember it now but I obviously remembered it then.
- It's just completely paradoxical.
- 25 Q. Have you any reason to believe that your colleagues

- reading this document in June 2000 would have ignored
- 2 it?
- 3 A. No.
- 4 Q. So we can assume from that that they would have prepared
- 5 a justification and given it to Albion if asked to do
- 6 so. That would be right, wouldn't it?
- 7 A. When appropriate, yes.
- 8 Q. Sorry?
- 9 A. When appropriate. When were they asked?
- 10 Q. We will come on to that question. It doesn't say "when
- appropriate", it says "if asked to do so". It's an
- absolute obligation. If they asked, you provide the
- justification. That's right, isn't it?
- 14 A. When appropriate, I meant when they were asked.
- 15 Q. Oh, good. I see. You weren't implying that in some
- sense you could say no to Albion?
- 17 A. I would not have thought it was discretionary.
- 18 Q. I would not have thought it was discretionary either.
- 19 We will go on and see what happened in a minute.
- 20 At the bottom of page 610, we pick up something we
- 21 encountered yesterday:
- 22 "If companies respond to competition by adjusting
- 23 their tariffs to reflect local costs more closely, they
- 24 will need to do so by reference to the directors' duty
- 25 and their own responsibilities to protect customers'

- interests and particularly the interests of customers in
- 2 rural areas."
- 3 Do you see that?
- 4 A. Yes.
- 5 Q. Mr Williams, as I understand the theory of averaging
- 6 water prices, especially in relation to potable water
- 7 prices, policy of Ofwat and companies have tried to
- 8 avoid a situation where somebody pays far more for their
- 9 water in a rural area, notwithstanding the higher costs
- of distribution and so forth, than somebody living in an
- 11 urban area. That's right, isn't it?
- 12 A. Yes.
- 13 Q. And the logic behind that is if costs are very low in
- one area, that might encourage cherry-picking. It's
- 15 a variation of the common carriage theme and therefore
- the revenue required to sustain losses, which might be
- 17 losses, in that the higher cost areas with uniform
- tariff would not be recouped. Is it that a fair summary
- of the theory?
- 20 THE CHAIRMAN: It's the universal service.
- 21 MR SHARPE: Sorry, what did I say?
- 22 THE CHAIRMAN: You said common carriage.
- 23 MR SHARPE: I didn't mean common carriage. Exactly.
- I meant universal service obligation and perhaps we
- 25 could strike the record of my silliness.

- 1 Do I need to rephrase the question or do you
- 2 understand it?
- 3 A. Could you rephrase?
- 4 Q. Areas of high cost, areas of low cost?
- 5 A. Okay, you don't need to say it, I understand.
- 6 Q. That's a theory, one of the justifications for averaging
- 7 prices generally for potable water but of course when we
- 8 are looking at Heronbridge, you will remember the
- 9 configuration of Heronbridge. There is a river, there
- is a pumping station which you didn't own, there is
- 11 a pipe, there is Ashgrove Treatment Works, there is
- a gravity-fed pipe of some antiquity, there is a rotor
- 13 valve, there are a couple of meters and that's it. If
- Welsh Water had charged by reference to the stand-alone
- 15 costs there, given this configuration is discrete, would
- 16 it have had the effect of increasing costs anywhere else
- in the Welsh Water network?
- 18 A. Probably not.
- 19 O. I'll just leave the point. Thank you for that.
- On page 611 you see "Main approaches to access
- 21 pricing":
- 22 "In assessing disputes for complaints about access prices,
- 23 Ofwat will focus on the effect of the price on
- 24 competition in individual cases."
- 25 What did you mean by that when you read it?

- 1 A. I'm sorry?
- Q. It didn't mean a thing to you?
- 3 A. No, it doesn't at the moment, no.
- 4 Q. And you can't remember what it meant at the time?
- 5 A. No.
- 6 Q. Right. Then we have the three bases -- do you see that
- 7 underneath?
- 8 A. Yes.
- 9 Q. Now, these are fundamental to the future calculation.
- 10 We have seen how this issue has evolved, haven't we?
- 11 A. Yes, these are the -- as I understand it, based on my
- homework, these were three of the main approaches the
- companies had considered as a way forward --
- 14 Q. Thank you. And one is an accounting costs. "The book
- 15 value of assets to which access is sought."
- What do you think that means?
- 17 A. That is described as scenario.
- 18 Q. Yes, so what Albion is making an application for common
- carriage, is it in the discrete Heronbridge network
- 20 seeking access to Welsh Water's network or is it seeking
- 21 access to that discrete element called
- 22 Heronbridge/Ashgrove?
- 23 A. Those are the assets that would have been involved.
- 24 Q. Yes.
- 25 THE CHAIRMAN: What were the assets?

- 1 A. The pipe and the treatment works.
- 2 THE CHAIRMAN: The Ashgrove System?
- 3 A. Yes.
- 4 MR SHARPE: They were the assets which were involved in the
- 5 application for common carriage, and I think you are
- 6 agreeing with me that they do not include the other
- 7 assets of Welsh Water?
- 8 A. I think they are discrete.
- 9 Q. They are, yes. But my point is when we talk about the
- 10 book value of the assets to which access is sought, it
- 11 means and can only mean the Ashgrove System; is that
- 12 right?
- 13 A. Yes and that's one of the three approaches the companies
- 14 were considering.
- 15 O. Then we have got long run marginal costs and efficient
- 16 component pricing, rural. Once again we have the same
- 17 point, do not we, when we look at LRMC, that part of the
- incumbent system to which access is sought that, part
- does rather suggest something less than the whole of
- 20 Welsh Water's system. That's right, isn't it?
- 21 A. Yes.
- Q. Signing and therefore in all probably this should be
- interpreted to mean Ashgrove, shouldn't it? So we are
- 24 looking here at accounting costs or the long run
- 25 marginal costs of the Heronbridge/Ashgrove System,

- 1 aren't we?
- 2 A. I have to say to you I would not understand long run
- 3 marginal costing.
- 4 Q. You are in very good company, Mr Williams. But I think
- for the moment all we need to say is that, whatever the
- 6 LRMC may be, it's the LRMC of that part of the incumbent
- 7 system to which access is sought. So you have agreed
- 8 with me that this can only mean the Ashgrove System?
- 9 A. Yes, I think so. Certainly those approaches could --
- 10 you know, could be followed --
- 11 Q. Thank you.
- 12 A. -- if Dwr Cymru had chosen so to do.
- 13 Q. I hope we can speed things up now.
- 14 A. It's worth making an observation. The same MD letter
- did acknowledge under 6 "Relationship with general
- 16 tariff policy", it actually acknowledges the companies
- actually might bring their regional average tariff
- 18 structures more closely into line with local costs as
- 19 competition develops. So there is a recognition in this
- document that companies were using regional averages
- 21 which is what we did.
- 22 Q. I don't think it quite says that, Mr Williams. It
- 23 simply says that you start off with the principles set
- out, main approaches to access pricing, at page 611 and
- 25 over time, once you have allied your charges to costs of

- 1 the assets involved, then maybe the next step would be
- 2 to try and bring your regional average tariff structures
- 3 more closely into line with local costs?
- 4 A. The way I understood it is that as competition develops,
- 5 which is what it says exactly, companies may wish to
- 6 bring their regional average tariff structures, the
- 7 structures that they are using, and bearing in mind,
- 8 whilst yesterday, you know, I thought this ticked the
- 9 regional average approach box earlier in the document
- and you pointed out to me it doesn't, you are absolutely
- 11 correct, the document doesn't preclude regional
- averaging and within a couple of months of this, with
- 13 Welsh Water issuing its network access code, it did so
- inclusive of regional averaging.
- 15 O. I'm going to come on to that in a moment if I may, but
- just to round off the point, this paragraph 6 doesn't
- 17 trump the general principles laid out in 3, does it?
- 18 A. I'm not suggesting it trumps it.
- 19 O. It deals with a different situation that having allied
- your tariffs for common carriage to cost, once you have
- done that as competition develops, companies may then
- 22 wish essentially to bring what were regional average
- 23 tariff structures more closely into line with the local
- costs. The tail doesn't wag the dog. Once the local
- cost dog has got running, as it were, then this could

- follow subject to what he says later: any de-averaging
- would have could be consistent with the rural/urban
- issue that we discussed a moment ago?
- 4 A. Just to go back to those main approaches to access
- 5 pricing, what he is saying there is he is giving
- a summary of approaches the companies have considered.
- 7 It doesn't necessarily mean they are going to apply them
- 8 at this point in time but they are possibilities, as
- 9 I understood it.
- 10 Q. Well, the director acknowledges expressly there are many
- 11 different ways of calculating access but the list of
- 12 alternatives can be grouped into three main approaches,
- all right "can be based"?
- 14 A. Hm-mm.
- 15 O. Are you saying that notwithstanding this clear guidance
- in MD163, it was open to Welsh Water and any other water
- 17 company to ignore it and to use the fourth access price
- 18 basis. Is that your point?
- 19 A. No, what I understood the main approaches under 3 to
- 20 indicate was Ofwat was summarising ideas that had been
- 21 put forward by companies as to how it could be addressed
- in the future. It didn't say that they would be applied
- 23 from thereon in.
- 24 Q. I think that's an imaginative and rather hopeful
- 25 interpretation of this document. This document is meant

- to guide managing directors, it wasn't a think piece, it
- 2 was actually the conclusion of a series of
- 3 consultations, wasn't it?
- 4 A. I don't think the outcome is anything like that, to be
- 5 honest, because within -- this document also required
- 6 water companies to issue network access code --
- 7 Q. Yes, we will come on to that.
- 8 A. -- by the end of August, which Welsh Water did and
- 9 Welsh Water based it on regional averages. We wouldn't
- 10 have done that if we knew we were flying in the face of
- 11 what Ofwat was telling us to do.
- 12 Q. That's one interpretation.
- 13 A. And Ofwat -- again, as I understand it, Ofwat never
- actually came back and said, "You can't do that".
- 15 Q. We are going to have a discussion about what's meant by
- averaging yet again. I just want to make it absolutely
- 17 clear. Have you acing that Welsh Water could have
- looked at this and said, no we have got an alternative
- 19 way of proceeding?
- 20 A. Welsh Water clearly didn't take that as an instruction
- 21 to base its NAC on at that point in time and actually
- applied average costing in its NAC. That's my
- 23 understanding.
- 24 Q. Thank you. That's new evidence and we are most grateful
- 25 for it.

- 1 If we go briefly to page 613, the director is
- 2 talking about -- prior to that on page 612 -- acceptable
- 3 pricing conduct. Do you see that? We don't need to
- 4 worry about the first paragraph. The second condition
- 5 corresponds -- applying dissimilar conditions to
- 6 equivalent transactions. Do you see that at the top,
- 7 second bullet point?
- 8 A. Yes.
- 9 Q. "The second condition corresponds with principle 2 in
- 10 section 2 above."
- 11 Right?
- 12 "Each company should charge entrants as it would
- charge itself. In order to demonstrate that their access
- charges meet this criteria, companies will need to make
- 15 significant progress to ensure that their cost
- 16 allocation is robust and transparent."
- 17 Then he goes on about cost allocation and so forth.
- 18 What steps did Welsh Water take in accordance with this
- 19 paragraph?
- 20 A. I don't know.
- Q. And we see in the document that the access code had to
- 22 be prepared no later than 31 August. That's right,
- isn't it?
- 24 A. Yes.
- 25 Q. No need to take to you that. Then we go straight now,

- please, to tab 61. Do you recognise this document?
- 2 A. Yes.
- 3 Q. What is it?
- 4 A. It's Dwr Cymru's NAC, network access code.
- 5 Q. Yes and it was produced in August 2000. Just so we
- 6 understand the chronology, this was came out in August.
- 7 Albion applied for common carriage on 28 September 2000.
- 8 That's right, isn't it?
- 9 A. Yes, a month after --
- 10 Q. Yes and we find that -- but I'm not going to take to you
- 11 it -- at bundle 3, tab 62.
- 12 As a matter of fact -- excuse me a moment.
- This document came out in August. If in fact we can
- just nip over to tab 63, to the letter we have seen
- 15 already; do you have it?
- 16 A. Yes.
- 17 Q. Albion had actually made a number of applications for
- 18 sight of the network access code but even though it was
- 19 published in August, we see in the last paragraph of
- 20 Mr Brooker's letter at page 643 that he attaches the
- 21 common carriage network access code. So he had to wait
- 22 from August until 2 October; is that right?
- 23 A. That's what that would suggest, yes.
- Q. Can you explain that delay?
- 25 A. No, I can't.

- 1 Q. It's an oversight?
- 2 A. I don't know.
- 3 Q. Perhaps a convenient oversight because it's one step
- a few months away from trying to resolve common
- 5 carriage, isn't it? Well, that's one interpretation,
- 6 isn't it, that this delay isn't entirely an oversight
- 5 because you were too busy reorganising yourselves?
- 8 A. No.
- 9 MR BEARD: Madam, I have resisted so far but in relation to
- 10 questions that are being put to Mr Williams in relation
- 11 to the 2 October, my learned friend has studiously
- 12 avoided going to the letter to which it's a reply,
- 13 showing that to the witness, in circumstances where that
- 14 letter may be material to the way in which the response
- should be interpreted.
- 16 MR SHARPE: I'm happy to do that but I'm also very conscious
- 17 of the time. I had thought I would finish Mr Williams
- by now and if my friend wants me to take --
- 19 THE CHAIRMAN: If you want to take him to it in
- 20 re-examination, Mr Beard, then ...
- 21 MR BEARD: Certainly.
- 22 MR SHARPE: Let's go to it and make my friend happy.
- Tab 62. In fact, the Tribunal has actually seen this
- letter before, I believe. Have you got it? At 62?
- 25 A. I have.

- Q. So it's dated 28 September and Dr Bryan states:
- 2 As you are aware, Albion has an inset appointment.
- 3 Licensed supplier.
- 4 And explaining what he has in mind about water and
- 5 then to pick it up:
- 6 "We are therefore seeking network access to your
- 7 pipeline that will carry the water from Heronbridge to
- 8 our site at Weybridge Shotton, the arrangement would be
- 9 for a very simple application of the common carriage
- 10 concept with no apparent hydraulic quality or liability
- 11 concerns."
- Okay? So this is the application:
- "Copies of your network access ..."
- 14 So:
- 15 "To progress this arrangement, I would be grateful if
- 16 you could undertake to supply the following by
- 17 6 October: copies of your network access code and
- statement of principle. I have requested this
- 19 information on two previous occasions and have not
- 20 received a response."
- 21 He secondly asks for the price of access:
- 22 "... which I expect will reflect the dedicated
- 23 nature of the pipeline, where there are only two sites
- 24 served ..."
- 25 I presume he means Shotton Paper and Corus. That

- would be right, wouldn't it, Mr Williams?
- 2 A. I believe so.
- 3 Q. "... and there are no apparent hydraulic quality or
- 4 liability concerns. I believe that this price should
- also reflect the fact that you have voluntarily
- 6 de-averaged the tariffs for this supply and that the
- 7 appropriate costs are those relating to this system
- 8 alone."
- 9 Is that right?
- 10 A. That's what it says.
- 11 Q. Then he wants a contract name and so forth. So I hope
- I have satisfied my friend. Now we go back to the
- simple point I was making. Dr Brooker replies within
- the time period specified and he encloses a copy of the
- 15 common carriage network access code?
- 16 A. What tab are you on there?
- 17 Q. I'm on tab 63, where we started and I'm simply pointing
- 18 out that he had intimations that the network access code
- 19 had been requested, that we know it was published in
- 20 August. He has to ask for it again in September and he
- 21 gets it in October. It's not a very impressive
- 22 performance actually, when one thinks about it, within
- Welsh Water at the time, was it?
- 24 A. I can't explain it.
- Q. No, nor can I.

Τ	MR LANDERS: Could I just ask, what does the word
2	"published" mean in that context? You say it was
3	published in August. Does that not mean it was
4	available to Albion in August, because it was published?
5	MR SHARPE: No, I don't think it meant this was a public
6	document. We know it had to be given to Ofwat and my
7	working assumption throughout the case has been, though
8	no doubt I will be corrected, that it was not a public
9	document. This was sent to parties interested
10	parties in much the same way and consistent with the
11	treatment of the statement of principles.
12	MR BEARD: I wouldn't want my learned friend to proceed on
13	a misapprehension. MD162 at tab 54 says:
14	In relation to the statement of principles
15	specifically because of that time that was all that was
16	provided. "Reference copies can be inspect in the Ofwat
17	library."
18	MR SHARPE: Are we talking about the statement of
19	principles?
20	MR BEARD: Yes, I'm just pointing out I think the point
21	was being made about publication and I am just
22	highlighting that in being provided to Ofwat that MD162
23	specifically talks about publication and availability in
24	the Ofwat library and I'm instructed that the case is
25	also true in relation to the network access code.

- 1 I will check whether or not there is any specific MD
- letter in relation, to it but I only have it in relation
- 3 to the principles.
- 4 THE CHAIRMAN: Is that a physical library or a virtual
- 5 library?
- 6 MR BEARD: I'll have to check that. I'm sorry I don't have
- 7 that. I'm sure it is a physical library. Whether or not
- 8 it was also virtual back in 2000 is a separate question.
- 9 MR SHARPE: I'm instructed it was a physical library. The
- 10 point wasn't of course put to Dr Bryan and these are
- late issues --
- 12 THE CHAIRMAN: Mr Williams, your point is that insofar as it
- looks as if Dr Bryan was asking for these documents and
- they weren't sent until Dr Brooker's letter of
- 15 2 October, you don't know why there wasn't an earlier
- 16 reply to Dr Bryan?
- 17 A. I don't. I can't understand why there would have been
- 18 a delay. There is no need.
- 19 MR BEARD: I'm sorry, Madam, in relation to the statement of
- 20 principles, I think it's common ground that it was sent
- in June. Indeed my learned friend's questioning
- 22 proceeded on that basis.
- 23 THE CHAIRMAN: I'm sorry, yes. Is that a convenient moment
- 24 for us to take a break?
- 25 MR SHARPE: Of course. I'm so sorry.

- 1 THE CHAIRMAN: We will take a short break and come back at
- 2 five to 12.
- 3 (11.48 am)
- 4 (Short break)
- 5 (11.56 am)
- 6 MR SHARPE: Mr Williams, let's see if we can increase the
- 7 run rate, shall we? I'm sure you don't want to be here
- 8 all day and I'm sure I don't. Let's pick it up at
- 9 bundle 3, tab 65. This is the reply, is it not, to
- 10 Dr Bryan's application, isn't it?
- 11 A. Yes.
- 12 Q. And it's a questionnaire, isn't it?
- 13 A. It is, yes.
- Q. It is. We don't need to worry about the details,
- 15 I don't believe. Were you involved in the preparation
- of this questionnaire?
- 17 A. No.
- 18 Q. You weren't?
- 19 A. No.
- Q. Okay. Can you explain why it took three weeks to be
- 21 sent to him?
- 22 A. No.
- 23 Q. You imagine it was designed solely for Albion or did you
- have it on the stocks for every applicant for common
- 25 carriage?

- 1 A. We would have produced it for general use.
- 2 Q. So it should have come down off the shelf and been sent
- 3 back to him but it wasn't, was it? Okay.
- 4 A. It took three weeks, I can't explain it.
- 5 Q. Fine. Dr Bryan responds within two days and we see that
- at Folder 3 Tab 66 and I'm not going to take you to that. But
- 7 nevertheless it notes here that it was a full reply to
- 8 the question. Then at Folder 3 Tab 68 we have a letter once again
- 9 from Mr Holton to Dr Bryan. We will have a look at it?
- 10 THE CHAIRMAN: That's bundle 3, tab 68?
- 11 MR SHARPE: No, bundle 3, tab 67, I'm so sorry. So we have
- the application on 28 September. We have the
- 13 questionnaire sent out three weeks later. Then a few
- days after that we have Mr Holton writing back to
- 15 Albion:
- "I refer to your letter. I agree the best way to
- 17 progress this application is to meet and discuss the issues. However,
- 18 in
- order to expedite matters ..."
- The word "expedite" there, Mr Williams, has a sort
- of faintly ironic quality viewed historically, doesn't
- it, in view of how long it was to take:
- 23 "... I believe it's appropriate to progress both
- 24 prices and ..."
- 25 Sorry. I have made a mistake and not the first one,
- 26 I'm sure.

- 1 THE CHAIRMAN: This is a letter from Dr Bryan.
- 2 MR SHARPE: I beg your pardon, this is Dr Bryan to
- 3 Mr Holton. The irony still remains in the word
- 4 "expedited" and:
- 5 "... to progress this is to meet and discuss the
- 6 issues."
- 7 And there has been an offer to attend at the meeting
- 8 and so forth. So from Dr Bryan's perspective, there is
- 9 an intention to have a meeting and get a move on.
- 10 That's fair, isn't it?
- 11 A. Yes.
- 12 Q. I take it you didn't see this letter to Mr Holton?
- 13 A. I don't recall, no.
- 14 Q. No?
- 15 A. I knew there was a meeting around that time.
- 16 Q. You did? Thank you. Then we go on to tab 68. This is
- where I was going to go. Do you recognise this
- 18 document?
- 19 A. No.
- Q. What it actually describes is -- it's a tender document
- and we found it in the bundle. We don't know quite when
- it was dated but I would guess in the order of
- October 2000 but you might like to read it quickly.
- (Pause)
- 25 A. Okay.

- 1 Q. You see what's being proposed here?
- 2 A. Hm-mm.
- 3 Q. We know that work had started on common carriage
- 4 December/January/early February, from the documents
- I took you to earlier this morning. But here we are in
- 6 October saying that:
- 7 "At this stage ..."
- 8 This is, we think after you had received at least
- 9 one application for common carriage:
- 10 "... Welsh Water would like to calculate local costs
- in order to be ready to respond to competitive threats."
- 12 Do you see that?
- 13 A. Yes.
- Q. Local costs might be called bottom-up costs, mightn't
- 15 they? And this was -- presumably you may remember the
- 16 request -- the internal request, one colleague to
- 17 another in the documents, the two questions I took you
- to earlier this morning and you remember that, don't
- 19 you?
- 20 A. Yes.
- 21 Q. To which we have not seen any answer. Here we are now
- in October, where those issues of local costs are to be
- 23 researched by:
- 24 "... one of a small number of selected consultants
- 25 to bid for the provision of a methodology for

- determining these local prices and a report detailing their quantum."
- 2 Right. Working methods, submission of tenders and
- 3 we get some idea of date because the tenders must be
- 4 submitted by 31 October to Dave Holton. Do you see
- 5 that?
- 6 A. Yes.
- 7 Q. Were you involved in the idea of retaining consultants,
- 8 for instance?
- 9 A. I don't recall it. I really don't.
- 10 Q. You don't recall it? They are not cheap, consultants,
- 11 are they?
- 12 A. No.
- 13 Q. So this expenditure would have been authorised by
- 14 Mr Holton?
- 15 A. It would have been within his budget. I can only
- assume, because no one asked me for any additional funds
- for anything like that that I can recall.
- 18 Q. Did Dr Brooker mention it would be a good idea to retain
- 19 consultants?
- 20 A. I don't recall.
- 21 Q. Do you think Dr Brooker had spoken to Mr Holton about
- 22 this?
- 23 A. I really don't know.
- Q. You do not know?
- 25 A. No.

- 1 Q. Either way, neither Brooker or Holton discussed the
- 2 notion of retaining consultants by late October, and of
- 3 course consultants, with the best will in the world, and
- 4 the highest quality, do not produce a report by return
- of post, do they?
- 6 A. Not normally.
- 7 Q. And they would have taken a reasonable time presumably
- 8 to do this?
- 9 A. Hm-mm.
- 10 Q. You knew all about common carriage, probably a year
- 11 before that, it was at least one of the things that you
- 12 needed to consider. And we know from the documentation
- you knew all about the necessity to look at bottom-up
- 14 costs. You attempted to do so yourself. We also know
- that requests were made within the organisation for
- information about that but we haven't seen the results?
- 17 A. Yes.
- Q. And since then we have had MD163, we have your access
- 19 code -- principles access code and we have also got an
- application in September, which I don't think would have
- come as a shock to Mr Brooker, would it?
- 22 A. Not at all.
- 23 Q. Not at all. Here we are at the end of October, pushing
- 24 the resolution of a common carriage price into --
- 25 I won't say the long grass but quite a way from instant

- 1 resolution because these chaps will take time to produce
- their report, won't they?
- 3 A. I really don't understand the timing other than on the
- 4 basis of gleaning further information about an
- 5 alternative approach. More than that, I can't offer any
- 6 explanation for it because I don't remember this.
- 7 Q. But it's fair to say you aren't on top of the game here
- 8 because this is precisely the sort of numbers that you
- 9 would have needed to create a common carriage charge and
- 10 you knew you were going to have to do that, months
- 11 before and you had -- Mr Holton, you say it was in his
- 12 budget?
- 13 A. I presume so, yes.
- 14 Q. We don't know any different. I'll take your word for
- 15 it. I have no reason to think otherwise. Yet he didn't
- go into his budget, nobody thought of doing this. The
- mystery is that we don't know what happened, do we?
- 18 A. No.
- 19 O. Because we don't have a consultant's report. We don't
- 20 even have invitations to tender. We don't know if there
- 21 was a report or if there was a report on local prices or
- 22 local charges -- local costs, rather, in order to be
- 23 ready to respond to competitive threats, which would
- have been the brief, we have no idea what those costs
- 25 would have come out at from the consultants, do we?

- 1 A. Well, as you point out, I certainly don't have any
- 2 recollection. I don't recall any tender going out.
- I don't recall any work being done and a report coming
- 4 back. So I'm at a loss to be able to give you any
- 5 explanation, being perfectly frank.
- 6 O. I think we have taken it about as far as we can, haven't
- 7 we? I simply observe you recall earlier on, our
- 8 exchange before we broke, how important it was to look
- 9 at the assets, the actual assets, involved, and at its
- 10 most charitable, it may have been an attempt to try and
- 11 cost those actual assets which --
- 12 A. Yes, to begin to certainly help formulate our thinking,
- for sure.
- 14 Q. Before we leave this, just look at the working method:
- 15 "Our revenue and capital costs are held on a SAP R3
- based system."
- I suppose you don't know what a SAP R3 based system
- is, do you?
- 19 A. I do, actually.
- Q. Please forgive me but whatever it is, I assume it's some
- 21 sort of accounting software system?
- 22 A. Absolutely, it costs a fortune.
- 23 Q. And:
- 24 "Our asset configuration is held in a GIS system, an
- 25 asset database to which the successful bidder will have

- 1 access."
- 2 Am I right in thinking that it would have been
- 3 relatively easy to identify the Ashgrove assets from
- 4 this data?
- 5 A. I would have thought so. A lot of work went into the
- 6 GIS system.
- 7 THE CHAIRMAN: Whenabouts was that work done?
- 8 A. Good question.
- 9 THE CHAIRMAN: Roughly?
- 10 A. It would have been prior to and in the post
- 11 privatisation period because clearly one of the things
- 12 companies were required to do was to get a better
- understanding of their assets. Prior to privatisation
- 14 that sort of information wasn't as cost-critical as it
- 15 became under -- companies had to get on and do it. So
- a lot of effort went into it and I think it's reasonable
- 17 to assume based on your question that the sort of
- 18 information in relation to this system would be there.
- 19 MR SHARPE: Thank you, Mr Williams. Can we now turn to
- a document again you haven't seen but it gives you
- 21 Albion's perception of the company's conduct at that
- time, at tab 70. This is in one of Dr Bryan's managing
- 23 director reports and can we just pick it up at the
- 24 bottom of 659, please. Do you have it?
- 25 The date for this is slightly vague but it is

- 1 November. So there we are:
- The common carriage negotiations with Dwr Cymru
- 3 have stalled with its refusal to advise us on access
- 4 price and the derivation of this price."
- 5 So no price had been calculated and we know that
- 6 because we are planning to put things out to consultants
- 7 to find out what the price should be or an element of
- 8 the price should be and the derivation of this price.
- 9 "Derivation". What do you think he meant? Methodology?
- 10 A. I presume so. Could I ask you the date of this?
- 11 O. November. It's dated on --
- 12 A. Would it have been before or after the meeting with
- 13 Dave Holton?
- 14 Q. After.
- 15 A. Fine. That helps to explain some of the context.
- 16 Q. So his description:
- "Have stalled" gives you his impression of utility
- of the meeting, I think?
- 19 A. Yes.
- Q. And more importantly:
- 21 "Refusal to advise on the price."
- 22 And even how the price was to be calculated?
- 23 A. I think, if I recall what happened -- I wasn't at that
- 24 meeting but what I was aware of was, when it got on to
- 25 the discussion of average pricing, in terms of network

- 1 access code, Dr Bryan made it absolutely clear in that
- 2 meeting that he was totally opposed to that particular
- position, so we ended up as a result of that meeting,
- 4 you know, with not just a failure to agree. It was
- opposite ends of the spectrum. So that would certainly
- 6 account for the "stalled" comment. I think at that
- 7 meeting, as well, Mr Holton --
- 8 Q. Sorry, were you at the meeting?
- 9 A. No, I did say that.
- 10 Q. Was Mr Edwards at the meeting?
- 11 A. He may have been, I don't know. You will have to ask
- 12 him.
- 13 Q. I will, but unless you are saying that Mr Holton came
- 14 back from the meeting and told you what took place --
- 15 are you saying that?
- 16 A. I can't look anybody in the eye and say yes, immediately
- 17 after that meeting they were standing on my doorstep.
- 18 Q. So you can't really give evidence of what took place in
- the meeting, can you?
- 20 A. I can recount what my understanding was.
- 21 THE CHAIRMAN: When did you form that understanding?
- 22 A. That would have been, you know -- I can't tell you
- whether it was immediately a day or so after but I knew
- of the meeting that was going to happen at the time,
- 25 a very vague memory, and it was quite a -- it was

- a critical meeting in the sense that we were actually
- beginning to get together, face-to-face and there was
- a very clear stand-off and that's the bit I remember.
- 4 There was just a complete disagreement over the
- 5 approach. And then equally there was discussion about
- 6 price because that became an issue and I think at the
- 7 time Mr Holton said he wasn't in a position to actually
- 8 talk about pricing at that time and then that went on
- 9 through until January the following year.
- 10 Q. We will come on to the story. So you are saying that
- either -- somebody at the meeting, Mr Holton?
- 12 A. I think it is Mr Holton, yes.
- 13 Q. Jackie Boarer?
- 14 A. Jackie Boarer might have been there.
- 15 Q. Might have been?
- 16 A. I can't say for definite. I think she probably was,
- actually, but I can't say for definite.
- 18 Q. It's not in your witness statement, that's the point and
- 19 I don't recall my learned friend taking Dr Bryan to give
- 20 evidence as to what took place at the meeting. So
- I don't think we can take it very much further?
- 22 A. Fine.
- Q. What I'm doing here is expressing Dr Bryan's
- 24 contemporaneous frustration, not having a price, not
- even being told how the price was to be calculated.

- 1 Let's see what was going on inside Welsh Water now
- and we will go over to tab 75. Do you have it?
- 3 A. Yes.
- 4 Q. Do you recognise it?
- 5 A. I do, yes. The DCC --
- 6 Q. It's a board minute?
- 7 A. It's a board meeting, yes.
- 8 Q. It's a board minute of a meeting that was held on Monday
- 9 6 November 2000 and we have got, no disrespect, Brooker
- in the chair. Then are you the Williams? JD Williams?
- 11 A. That's me.
- 12 Q. But Edwards isn't Paul Edwards?
- 13 A. It is Graham Edwards, Ops Director.
- Q. So Lynch, Illidge, Miles, Edwards, Thomas and?
- 15 A. Moriarty.
- Q. And Brooker not giving evidence but you are and we see
- 17 Mr Curtis the company secretary who would keep the
- minutes.
- 19 A. Hm-mm.
- Q. All right. It's redacted recently. Let's go over the
- 21 page and you see -- can you read it -- at page 686?
- 22 A. Yes, with difficulty.
- Q. Yes, me too, but I think I can read 4.4.1:
- 24 "All arrangements necessary to implement common
- 25 carriage are now in place. Proposals submitted

- by Aqua Resources ... are thought to be prohibited by the
- 2 terms ..."
- 3 Don't worry about that.
- 4 Then 4.4.3:
- 5 "Application has been made by Albion for common
- 6 carriage of water acquired from North West Water to its
- 7 customer at Shotton Paper. This will have a relatively
- 8 neutral cost effect for DC for as long as the average
- 9 cost of distribution can be applied to such
- 10 arrangements."
- 11 A couple of points about this. First of all, would
- 12 I be right in thinking you are the only person on the
- board who would have any direct knowledge of the common
- carriage application because it was your patch, wasn't
- 15 it?
- 16 A. I wouldn't have been the only one who would have had
- 17 knowledge.
- 18 Q. So what's reported here would be essentially what you
- 19 told the board. Would that be right?
- 20 A. Yes, and -- yes, essentially, and indeed, you know, with
- 21 Dr Brooker's involvement because he would know. So
- 22 whichever one of us reported that I wouldn't like to
- 23 say.
- 24 Q. I think Mr Brooker, as you mentioned earlier, was on top
- of the regulatory side of things at this stage?

- 1 A. I don't want to be pedantic, but it is Dr Brooker.
- Q. Oh, of course. Who is well-known to me and I will call
- 3 him Dr Brooker from now on because I call Dr Bryan
- 4 Dr Bryan. Dr Brooker, thank you. So he was on top of
- 5 the regulatory side. So he would have known all about
- the common carriage application as well, wouldn't he?
- 7 A. He would have, yes.
- 8 O. So what we see here:
- 9 "All arrangements necessary to implement common
- 10 carriage are now in place."
- 11 Would it be fair to say that's not strictly
- 12 accurate?
- 13 A. No, I don't think it would be, actually.
- 14 Q. What arrangements had you in mind?
- 15 A. The network access code was the vehicle to take it
- forward, as I understood it. That was issued in August.
- 17 O. Hm-mm.
- 18 A. Therefore we were then in a position to move forward
- 19 with it. That is my understanding.
- Q. But there was no price?
- 21 A. There was no price, no.
- 22 Q. But not all arrangements, all arrangements except price?
- 23 A. Except within the NAC it clearly stated our approach
- 24 was, as I understood it and that was regional averaging.
- 25 Hence the disagreement at the November meeting.

- 1 Q. If we go to 4.4.3, it reports the application from Albion
- 2 and then we have:
- 3 "This will have a relatively neutral cost effect for
- 4 DC for as long as the average cost of distribution can
- 5 be applied to such arrangements."
- 6 Was this the product of some financial analysis that
- 7 you had had done for you?
- 8 A. I don't recall. I don't think so but I can't comment.
- 9 I don't know is the only answer I can give.
- 10 Q. Was there anybody with a finance function on the board
- who could have spoken to that?
- 12 A. Again, G Miles, for example.
- 13 Q. Sorry?
- 14 A. Gedwyn Miles, GJ Miles.
- 15 O. Did he attend? Of course he did. Did he make
- a contribution to this discussion?
- 17 A. I couldn't possibly say, I can't remember. I'm
- completely open about Mr Miles, so you can understand
- 19 his involvement. This board -- here we are in November
- of 2000. This is a board in effect that reflected the
- ownership of Western Power, I talked about earlier on.
- 22 Mr Lynch was the chairman brought in from America.
- 23 I think I said about Chris Jones being offside as we
- 24 termed it, the Chinese wall. I think Gedwyn Miles(?)
- 25 filled that capacity as the then Dwr Cymru Finance

- 1 Director.
- 2 Q. The board had already been informed some months before
- of the substantial impact on profits and revenue, more
- 4 technically, of common carriage and inset appointments,
- 5 hadn't it? I took you to it yesterday?
- 6 A. Are you referring to £23 million?
- 7 O. Yes.
- 8 A. Yes, the potential of -- yes, we established that
- 9 yesterday.
- 10 Q. So it would be quite natural for the board to be
- 11 concerned about the financial consequences of
- 12 a successful application for common carriage and the
- 13 terms under which it would be granted. That would be
- 14 right, wouldn't it?
- 15 A. We would certainly be concerned about the loss of
- income, yes.
- 17 Q. But was it you who told the board:
- 18 "It will have a relative neutral cost effect for as
- long as average costs of distribution can be applied to
- these arrangements."
- 21 A. I don't know honestly.
- Q. Who else could it have been?
- 23 A. It could have been Dr Brooker.
- Q. I see, all right.
- 25 A. But I can't say for definite who it was.

- 1 Q. Would you have had any knowledge of the numbers involved
- 2 here?
- 3 A. I think it's more likely to be Dr Brooker but I can't
- 4 say with absolute certainty. It was he or me.
- 5 Q. But you think it's more likely to have been Dr Brooker?
- 6 A. I think it probably is more likely to have been.
- 7 Q. He would have been -- had an --
- 8 A. He had a better understanding of the financial
- 9 administrations in terms of the pricing --
- 10 Q. Thank you. He would see the Albion application in its
- 11 financial context?
- 12 A. Not just in its financial context but he would
- understand it and I understood the potential loss of
- income. You know, no one is denying that there would be
- 15 that loss.
- Q. But it does seem to have been, as it were, quantified
- 17 here, otherwise nobody would be in a position to say it
- would be relatively neutral provided that the average
- 19 cost of distribution could be applied. Does that sound
- 20 like Dr Brooker or do you think you --
- 21 A. I think I have said, it's more likely to have been
- 22 Mike Brooker, yes.
- 23 Q. Thank you.
- 24 MR LANDERS: Just so I can be clear, the application in
- 25 (inaudible) itself went to Dr Brooker, didn't it? It

- 1 was addressed to Dr Brooker.
- 2 A. Yes.
- 3 MR LANDERS: Was there anybody he might have asked for
- 4 financial quantification other than your team?
- 5 A. I wouldn't have thought so.
- 6 MR SHARPE: I think I go back to the letter in reply. There
- is a reference to Mr Holton being responsible and
- 8 carrying it forward but I'll come back to you on that.
- 9 But that would be reasonable, wouldn't it?
- 10 A. Hm-mm.
- 11 Q. It seems clear from the bundle that Dr Brooker and
- 12 Mr Holton are working quite closely together?
- 13 A. Yes, I think we talked about that yesterday. It's
- 14 almost certain that would have happened.
- 15 O. May I ask: would it be normal for a board meeting like
- this on an issue of this importance for a paper to have
- been put up to the board in advance to the directors --
- any director would have some warning of what was going
- 19 to be said?
- 20 A. Well, clearly, papers obviously, when available, went up
- in advance. Whether there was a paper attached to this,
- 22 I can't recall.
- Q. You can't recall?
- A. No I would have thought, just to add a point of
- 25 clarification -- I would have thought paper would have

- 1 been referenced and there is no reference there.
- Q. Referenced in the minute?
- 3 A. In the minute, yes.
- 4 Q. Thank you. The obvious question: if all the
- 5 arrangements were in place -- and we go from
- 6 November 2000 -- why did it take another four months
- for a common carriage price to be offered to you?
- 8 A. It just took us that time to get to the price. I can't
- 9 explain, you know, exactly why it took all that long.
- 10 It did. I can't recall any impediment to doing it.
- 11 I know -- one of factors was with Paul Edwards not being
- 12 available. Paul Edwards took over the work, I think,
- that was being completed --
- Q. By Mr Henderson?
- 15 A. Mr Henderson.
- 16 Q. Mr Henderson was available?
- 17 A. And I think what happened was that -- there are too many
- Pauls here -- Paul Edwards took the work on from
- 19 Paul Henderson in January. So where there was an
- 20 indicative price produced, that price was refined
- 21 I think that was the process and then that price became
- 22 available in March.
- 23 Q. I think we were aware of the chronology. I'm just
- asking you why it took so long to arrive at that price?
- 25 A. I can only think it was because of the availabilities of

- 1 people involved but I don't know. I can't give you
- 2 a definitive answer.
- 3 Q. You were not given regular reports as to the changes in
- 4 the basis of the manner in which the price was to be
- 5 calculated, were you?
- 6 A. I can't honestly answer that.
- 7 Q. When you were referring to average costs of distribution
- 8 to your board colleagues, what did you mean?
- 9 A. In the context of this reference?
- 10 Q. Yes. What did you mean?
- 11 A. I can only say -- well, the regional averaging approach.
- 12 But I don't know.
- 13 Q. You do not know?
- 14 A. No. It's a pretty cryptic minute. From this -- I can't
- 15 remember, given the time involved.
- Q. But I think it's -- actually you meant the average costs
- 17 of all distribution, distribution of all water. Would
- that be reasonable?
- 19 A. It could be.
- 20 Q. Including expensive distribution of potable water,
- 21 wouldn't it?
- 22 A. It could be. I don't know.
- 23 Q. So therefore, it was essential to include the high costs
- of potable water distribution in order to preserve
- 25 revenue neutrality. Would be that right?

- 1 A. I don't know.
- 2 Q. That's what it said:
- 3 "Average cost of distribution can be applied to such
- 4 arrangements."
- 5 Average costs of distribution, I think you agreed
- 6 with me, is likely to have included all water. You do
- 7 not qualify that. So let's say it's all water?
- 8 A. That's probably right, yes.
- 9 Q. And if it includes all water distribution, it means the
- 10 distribution of potable water, doesn't it?
- 11 A. Yes, I imagine it does. I don't actually know is the
- 12 truth.
- 13 Q. No and we established yesterday, when we looked at the
- large industrial tariff, which was exclusively potable
- 15 water, there was a clear recognition by the company --
- I don't think it's in dispute -- that the distribution
- of non-potable water takes place at a much lower cost.
- 18 That's right, isn't it?
- 19 A. Yes.
- 20 Q. So in order to achieve revenue neutrality, you had to
- 21 provide a methodology which would include irrelevant
- 22 higher potable water distribution numbers. That's
- 23 right, isn't it?
- 24 A. If that was included in the regional averaging, then
- yes.

- 1 Q. Thank you.
- 2 MR BEARD: Just to be clear for the Tribunal, there is
- a dispute about the relative costs of potable and
- 4 non-potable distribution but I'm not sure that that
- 5 matters for these purposes.
- 6 THE CHAIRMAN: We have had Mr Williams' evidence on that,
- 7 which we will no doubt hear submissions on as to the
- 8 weight to be placed on it.
- 9 MR SHARPE: We have heard Mr Williams agreeing that the
- 10 large industrial tariff document was accurate. I was not
- 11 aware of any dispute and I'm much obliged to my learned
- friend for drawing my attention to it but I'm not going
- on detain you with it any more.
- 14 A. Thank you.
- 15 O. So let us quickly go to tab 76.
- 16 THE CHAIRMAN: Could I just ask a short question on this
- 17 board meeting, which you were attending? We have seen
- 18 the earlier board minutes where there -- the board is
- 19 being alerted to the fact that quite a substantial
- amount of income was under threat from common carriage
- 21 arrangements.
- 22 A. Yes, if we lost all ...
- 23 THE CHAIRMAN: It's not if you lost it because you would be
- 24 moving from a bulk supply arrangement to a common
- 25 carriage arrangement in relation to that, those

- 1 customers. You weren't going to get no money --
- 2 A. No.
- 3 THE CHAIRMAN: -- in relation to those, but you were just
- 4 going to get whatever you could charge for common
- 5 carriage rather than for the bulk supply?
- 6 A. Hm-mm.
- 7 THE CHAIRMAN: Was the effect or the intention of what's
- 8 being said here along the lines of "don't worry about
- 9 that any more, we are not going to lose all that money,"
- or, "We might not lose all that money," or did it not
- 11 indicate anything to do with whether, in the intervening
- 12 period since that last meeting, that threat had
- heightened or the risk of losing that money was being
- 14 mitigated in some way? Is that the flavour of this or
- 15 can you remember anything about how this -- this is
- being put to the board and what they got from this as to
- 17 was that threat still serious or more serious or less
- 18 serious?
- 19 A. As a board member not involved in it, so just
- 20 receiving this information afresh, that -- reading that
- in the way -- cryptic as it is, suggests -- looks like
- 22 a "don't worry about it" scenario but I'm stuck on this
- 23 problem of memory. I don't know what it was intended to
- impart because it is so cryptic.
- 25 THE CHAIRMAN: Yes, sorry, Mr Sharpe, you were --

- 1 MR SHARPE: Not at all, I'm most grateful.
- Just allow me a moment, if you would.
- 3 So we go to, if we can go quickly, tab 76. Do you
- 4 it? A letter from you, Welsh Water, to Dr Bryan. Do
- 5 you see it, 7 November?
- 6 A. Yes 688, is it?
- 7 Q. Page 688, yes. I can take you to the previous letter to
- 8 refresh your memory which is at tab 71. If you would
- 9 like to look at tab 71, briefly. Do you have it?
- 10 A. Yes.
- 11 Q. The key point here is:
- 12 "Firstly, we have assumed a locally de-averaged
- basis for charges because the mass of evidence
- supporting the contention that DC have voluntarily
- 15 de-averaged the terms of supply to Shotton Paper and
- 16 Corus."
- 17 What do you think he was referring to there?
- 18 A. Dr Bryan to Mr Holton?
- 19 Q. I know.
- 20 A. Trying to set out an agenda, clearly making his view --
- 21 Q. Do you think he might have meant -- let me test this
- 22 with you:
- 23 "DC have voluntarily de-averaged the terms of supply
- to Shotton and Corus."
- 25 That meant that rather than applying a unique

- 1 average regional price methodology they charged, as we
- 2 know, very different prices and a very low price for
- 3 Shotton, up to 6 megalitres a day -- to Corus, Corus,
- 4 and a very high price to Shotton Paper of some at that
- 5 time 26 megalitres a day, so in other words there was
- a big imbalance for a much greater volume. So you
- 7 couldn't be said, could you, to be applying a consistent
- 8 average regional charge to those two customers?
- 9 A. Clearly Dr Bryan was making a case for application for
- a case of being treated to the same basis. Dwr Cymru
- were saying we will address this on regional averages.
- 12 Hence, and we have already established, opposite ends of
- 13 the spectrum.
- 14 Q. Yes, but you can see his point. You are saying that for
- 15 him, the charges should be based upon regional average
- 16 and therefore as we know Heronbridge -- Ashgrove is
- 17 a relatively low cost operation, but when it comes to
- 18 charging for water in relation to Shotton and Corus, the
- 19 prices are dramatically different, so therefore could
- not have been calculated on the basis of any regional
- 21 average cost. So why could they not be treated --
- 22 Albion not be treated in the same way?
- 23 A. I believe Corus were on the special agreement list,
- I think that's right in saying, when that comes up or
- 25 came up.

- 1 Q. It did come up, Mr Williams. The 1tribunal has already
- seen that it came up in Corus' own evidence, the
- document that I think I took you to yesterday. We saw
- 4 that that contract had expired in 1996 and had been
- 5 renewed on the same terms.
- 6 A. That's right.
- 7 Q. I think from memory roughly 14p --
- 8 A. Yes, something of that order.
- 9 Q. Yes. Against 26p, there is no argument they had
- 10 dramatically different prices. Are you telling me both
- 11 prices were calculated on the basis of region average?
- 12 A. No, you did bring my attention to it.
- 13 Q. You can see --
- 14 A. I can see where he is coming from.
- 15 O. You can perhaps have some sympathy with it because
- 16 prices charged to his customer at one level are based
- 17 upon one methodology and the prices offered to him in
- relation to common carriage are based upon an entirely
- 19 different and infinity less favourable methodology.
- Would that be right?
- 21 A. If I was Dr Bryan I would probably be saying the same
- thing, but from a Dwr Cymru perspective we had an
- 23 approach --
- 24 Q. Well --
- 25 THE CHAIRMAN: From a Dwr Cymru perspective what?

- 1 A. The approach for dealing with network access pricing was
- 2 set out in the access code, clearly stipulated it would
- be on regional average pricing. So that's what we were
- 4 applying. I understand the point about the difference.
- I can understand another individual saying: for me that
- doesn't seem very fair, nevertheless, that's the way it
- 7 was being done.
- 8 MR LANDERS: You said right at the beginning of that your
- 9 responsibilities were customer policy. Perhaps this is
- not a fair question, but would say that Shotton Paper
- was being charged a fair price for its water?
- 12 A. It's a good question. Looking at it from their
- perspective, I can understand the perception and the
- statement they are not being treated fairly. From
- 15 a Dwr Cymru perspective terms of the application of its
- tariffs, it was based on the regional average approach
- and, you know, I think I said yesterday, anybody who
- 18 would have applied for an access price, the price would
- have been driven by the methodology; in other words,
- regional averaging, it could have been Albion or
- anything else. The price would have been the price.
- 22 And that's the bit that strikes home for me, when I was
- 23 asked about did I recall Dwr Cymru acting maliciously.
- I know it didn't happen but the fact that it was
- 25 applying a policy consistently to me demonstrates that

- it wasn't acting maliciously. Applying a policy for it 1 2 to be malicious would have required Dwr Cymru to deviate and not operate consistently. Dwr Cymru was trying to 3 operate consistently with regional averaging. 5 my -- to me, that confirms my belief that -- it's evidence that we weren't operating in a way that was 6 7 adopting a policy different from the norm so that we 8 could prevent this application or making it uneconomic 9 or in whichever way, shape or form it would be 10 described. That's my interpretation on it. As I say, when I was asked about my recollection of this whole 11 sequence of events and did Dwr Cymru adopt a position of 12 13 well, we must find a way of confounding these approaches to protect the income, it was never to my recollection 14 at any level in the organisation involved in any 15 16 discussion, suggestion or anything else that that's what 17 we were doing. It just didn't happen, as far as I understand. 18 MR LANDERS: But did you ever ask yourself: are we being fair to Shotton Paper? One of your responsibilities was
- 19 20 ensuring that prices are fair, you said. 21
- 22 Yes, fair across the whole of Wales. There might be, you know -- what people might regard as local 23 discrepancy, but some of this was an overhang from the 24 25 past, as Mr Sharpe has pointed out. The Corus pricing

- and not being attended to, my understanding -- I think
- 2 I said earlier -- based on information that I checked --
- 3 that I think I mentioned the name Ms Cross -- was as
- 4 these things were coming up for renewal, they were being
- 5 moved on to regional averaging. I can't explain why the
- 6 two and a half years existed but for me the bit that
- 7 confirms my belief or offers evidence of my belief of
- 8 not behaving maliciously is our consistency.
- 9 MR LANDERS: Could I just ask who Ms Cross is? Was that in
- 10 evidence somewhere?
- 11 A. I don't know.
- 12 MR LANDERS: I'm so sorry. Could I just ask who Ms Cross is
- that you referred to a couple of times?
- 14 A. She is a member of the Dwr Cymru staff involved in
- 15 customer issues.
- 16 MR LANDERS: Thank you. I think a current member.
- 17 A. She is currently still employed.
- 18 MR SHARPE: I think she is the lady that Mr Williams
- 19 conferred with a couple of weeks ago in relation to --
- 20 MR LANDERS: I missed that.
- 21 A. I just want to check because that was very distant in my
- 22 memory.
- 23 MR COWEN: Just to understand it, your intention to be
- 24 consistent was -- that was your objective, if you like,
- 25 despite these things that people had said about

- stand-alone costs and the possibility that you could be
- 2 treating different circumstances differently. You
- decided that you weren't going to do that, that you were
- 4 going to be consistent -- and do everything on an
- 5 average cost basis?
- 6 A. My understanding is that -- take the scheme of
- 7 charges -- that is the generality of costs to the
- 8 majority of our customers. I understand that's built on
- 9 regional averaging for reasons we have talked about,
- 10 local costs, you know, rural, urban, that sort of
- 11 dimension. I understand that's built into our approach
- 12 across the business including the industrial area,
- except where there are those special agreements and
- I think I have said my understanding is as they come up
- 15 for renewal, there were attended to. Clearly there is
- a bit of a two and a half year gap alluded to. So
- 17 everything Welsh Water were doing, as I understand it,
- in moving forward on its tariff policy and tariff
- 19 application, was built on regional averaging.
- You know, if someone says that's not entirely true,
- then I have made a mistake. I don't believe I have.
- 22 MR COWEN: I'm not suggesting at all that it's not true, I'm
- 23 just trying to understand what the intention was and
- that you were very clear in your mind that you weren't
- 25 going to go to any form of local costing. It really

- didn't matter what was being said by the Regulator and
- its advice on, you know, these sort of costing
- methodologies. You had decided that you were going to
- 4 go to the regional averaging and that's the decision
- 5 that you took?
- A. Yes, you know, at that time, with competition, you know,
- being new, I think in MD163 the Regulator pointed out
- 8 that, you know, companies might want to give
- 9 consideration to moving away from, you know, regional
- averaging in terms of their tariffs, as competition
- 11 develops.
- 12 I can't really offer an opinion on where we were in
- terms of our level of sophistication, probably getting
- more sophisticated, I guess, in terms of, you know,
- 15 developing our prices, but clearly at that time we were
- 16 determined to stick with the regional averaging.
- 17 MR COWEN: And it's totally consistent with your board
- 18 position that if you didn't do that, you would have lost
- 19 quite a lot of money potentially?
- 20 A. Yes, we would do but we weren't applying that as
- 21 a protective, you know, measure; it was that's the way
- we did things, so to speak, and just to repeat that
- point about the consistency, for me that -- the
- 24 knowledge I have, to repeat myself. Nothing went on at
- the board level that I was aware of or involved with,

- nothing went on at an exec level that I was aware of or
- 2 involved with. Nothing went on with me and my team. So
- 3 across any of those three levels I was never involved or
- 4 aware of an approach that was going to be adopted to
- 5 confound Albion or anybody else. And for us to have
- 6 confounded would have meant that we would have had to
- 7 move away from the way we were doing things. The move
- 8 away would have suggested, yes, we were being malicious
- 9 but I don't think we were moving away; we were sticking
- 10 with regional averaging.
- 11 THE CHAIRMAN: You say sticking with regional averaging.
- 12 What did you understand the process was on arriving at
- a regional average price for a particular customer?
- 14 A. You have me in terms of my -- you know, the detail of my
- 15 knowledge. So I couldn't explain to you how it was all
- 16 put together and the average derived. But I understood
- 17 the principle.
- 18 THE CHAIRMAN: My understanding is that you look at whole
- 19 company costs and then you take away from that things
- that the customer is not going on use, so that you get
- 21 from the top-down to a figure of the costs of what they
- are going to be using.
- 23 A. Yes.
- 24 THE CHAIRMAN: I think it's common ground that within that
- 25 computation of what those costs are, what you take away

- in order to get to the regional average price for your
- 2 particular customer that you are looking at, there is
- quite a lot of room for people to debate what should
- 4 stay in, what should go out, how you arrive at that
- 5 price.
- Now, were you ever party to any discussions in
- 7 relation to Albion's application as to what it was
- 8 appropriate to include or exclude from the regional
- 9 average price calculation for Albion?
- 10 A. I don't believe there was. I don't recall being
- involved in that sort of detail and given, as I have
- said, my level of knowledge, I probably wouldn't have
- 13 been. I would have relied on the team of experts that
- we had to do that for me and, you know, to do it
- 15 properly. So I certainly don't recall any involvement
- in doing that.
- 17 MR SHARPE: For the record, I don't think I have ever using
- the word "malicious".
- 19 A. I think I have read it somewhere.
- 20 Q. You read it because you used it yourself?
- 21 A. Did I?
- Q. It's not my task to say you were malicious. That's
- 23 irrelevant. It is the Tribunal's task assessing all the
- 24 evidence to say whether a claim for exemplary damages
- 25 exists. The Tribunal is well aware of that

- 1 responsibility because for some of your answers, you
- 2 seem to have, as it were, airbrushed out the fact that
- 3 the way you did it and the price you charged was
- 4 ultimately declared to be an abuse of a dominant
- 5 position. You are aware of that, aren't you?
- 6 A. Yes, that happened how long afterwards.
- 7 Q. I don't know. Its determination was made lamentably
- 8 later for Albion's purposes. But that doesn't change
- 9 the fact that the justification and arguments in favour
- of consistency that you have been giving us were lawful;
- they were illegal, weren't they?
- 12 A. Well, if determined by the Competition Commission, then
- 13 clearly they were. I think you are missing my point.
- 14 THE CHAIRMAN: I think we understand your point.
- 15 MR SHARPE: Good. So if we may, let's move on. I haven't
- forgotten, we were at page 688, tab 76. I have already
- taken you to the 2 November letter and you see
- 18 Mr Holton's reply:
- 19 "I note your comments about the basis of charging
- 20 within the Albion bulk supply agreement."
- 21 And he wants Albion's evidence:
- "... so we can understand and explain why it is our
- assertion that charges are based on whole company
- averages."
- 25 That reflects presumably the discussion, part of

- which at least was reported to you?
- 2 A. Hm-mm.
- 3 Q. Then he says:
- 4 "I have no issue with discussing the methodology
- 5 that would be used to set the price for treatment and
- 6 transportation for water within the licensed area."
- 7 So he is laying down -- how can I put it? --
- 8 a marker that will be given to you:
- 9 "However, for this particular application we have
- 10 not completed our investigation with all interested
- 11 parties and therefore will not be in a position to make
- a specific offer on Friday, 10 November 2000."
- Do you read that?
- 14 A. Yes.
- 15 O. Pausing there, the clear impression that Mr Holton is
- giving to Dr Bryan, in saying "for this particular
- application", how many other applications for common
- carriage existed on 7 November 2000?
- 19 A. I don't think there was.
- Q. No, nor do I. In fact, I know there weren't any others.
- 21 So "for this particular application", the impression
- 22 given that somehow or other there are others which might
- 23 be going forward. Anyway:
- 24 "We have not completed our investigation with all
- 25 interested parties."

- 1 Pausing there, what do you think he meant by "all
- interested parties"?
- 3 A. I don't know.
- 4 Q. No, nor do I. The only interested parties of Albion and
- Welsh Water. They wouldn't have had to discuss common
- 6 carriage at Ashgrove with United Utilities, at least not
- above a technical level, metering and so on, would they?
- 8 A. Probably not.
- 9 Q. Probably not, no. So you are in the dark about who the
- interested parties are. And therefore in justification.
- 11 Then he goes on:
- 12 "Please be assured that your application will be
- 13 concluded as quickly as possible however, there are
- issues to be resolved with other parties, in particular
- 15 North West Water, who wrote to us only yesterday. That
- 16 may prevent a conclusion to negotiations with Albion
- before the end of November 2000."
- 18 Let's be charitable and let's assume he is talking
- 19 about the technical matters, shall we? You didn't see
- 20 this letter, did you?
- 21 A. I don't recall it.
- Q. You don't recall it or you didn't see it?
- 23 A. I don't recall it.
- 24 Q. In the ordinary way of things, would you have been
- 25 copied in on correspondence like this? Would you have

- 1 seen it before it went?
- 2 A. No, not necessarily.
- 3 Q. And you didn't see it afterwards?
- 4 A. I don't think so. I don't remember it.
- 5 Q. You don't remember it. Mr Holton is now commercial
- 6 manager. Is that a different role from the one he
- 7 played earlier?
- 8 A. No.
- 9 THE CHAIRMAN: Is that no or you don't know?
- 10 A. I can't remember changing his job title. He had the
- 11 competition brief.
- 12 MR SHARPE: I think he was called something differently
- earlier on.
- 14 A. Yes, he was Key Customer and Competition
- Manager.
- Q. Okay. We note also that these comments to Dr Bryan,
- 17 indicating a willingness to discuss the method were also
- 18 copied to Ofwat. That's Julie Griffiths at the bottom?
- 19 A. All right.
- Q. Got that?
- 21 A. Yes.
- Q. We go to the meeting. My learned friends have
- 23 questioned Dr Bryan in relation to this meeting.
- 24 Forgive me, I'm editing on the run, here.
- THE CHAIRMAN: Could you just wait a moment, Mr Sharpe?

- 1 MR SHARPE: I'm so sorry. (Pause).
- 2 THE CHAIRMAN: Mr Sharpe, I'm wondering about the value of
- 3 putting all these documents to Mr Williams, who, with
- 4 the best will in the world, isn't able to remember very
- 5 much about them. I can't imagine that, given the way
- 6 the evidence has come out so far, Mr Beard could take
- 7 a point at the end of the case, along the lines of
- 8 because you hadn't put some inference that you were
- 9 trying to draw from these letters to Mr Williams that
- 10 you shouldn't be able to make a submission in relation
- 11 to that and I'm aware that we have Mr Edwards coming,
- 12 who is, we hope, going to be able to respond more
- fruitfully to this kind of journey through the
- 14 documentation.
- I don't wish to cut you back on any points that you
- think could usefully be gleaned from this witness but
- 17 insofar as the rest of your cross-examination is going
- to be going through these documents and Mr Williams
- saying that he can't really help you because of his lack
- of memory, it doesn't seem to me a very valuable use
- of our time.
- 22 MR SHARPE: I'm immensely grateful. I had come to that
- conclusion probably yesterday, with respect. I put
- 24 it -- I wouldn't repeat it -- I didn't ask Mr Williams to
- 25 be here and I am sympathetic to his dilemma --

- 1 THE CHAIRMAN: No, well --
- 2 MR SHARPE: We may well be questioning Mr Edwards on
- a number of -- there will be some overlap. There are
- 4 some areas where Mr Edwards plainly didn't have any
- 5 direct knowledge, but it's becoming apparent Mr Williams
- 6 had even more direct, but the moments where Mr Edwards
- 7 wasn't involved in this and Mr Williams was the fixed
- 8 point in a world of change.
- 9 Can we proceed like this? I have been editing on
- 10 the hoof because there is no point asking questions
- 11 where I know what the answer is. I will, over the short
- 12 adjournment, edit further and undertake to complete
- 13 Mr Williams' ordeal as soon as I can and then I think
- it's quite likely we will be reserving a significant
- number of questions I would have put to Mr Williams to
- Mr Edwards.
- I am concerned, however, on the point you mention
- that had no point need be taken. I don't want to be
- 19 told that Mr Williams was not challenged on this when it
- is absolutely apparent that if I challenged him, he
- 21 would have said he didn't know.
- 22 THE CHAIRMAN: That's my point, Mr Sharpe. As far as I'm
- 23 concerned we have had a lot of evidence from
- 24 Mr Williams. I think we have formed a view as to his
- 25 role in the company and his involvement in the events

1 which we have been discussing and any further 2 cross-examination should be aimed at highlighting areas 3 that you are fairly confident he can usefully extend our 4 knowledge. 5 MR SHARPE: There will be a period of cross-examination of 6 Mr Williams this afternoon. It will be less than an 7 hour but I can't guarantee at the moment and then 8 subject to his availability, I invite my friend to bring 9 along Mr Edwards. 10 MR BEARD: That all seems eminently sensible. I haven't got 11 up and said anything although Mr Sharpe has on a number of occasions said that we brought Mr Williams here, we 12 13 put in evidence from Mr Williams. The limitations and scope of that evidence are set out in his witness 14 15 statement. 16 THE CHAIRMAN: Let's not have submissions about Mr Williams' 17 evidence. 18 MR BEARD: The point I was simply going to make, Madam is 19 that in relation to the point we are making in relation 20 to the documents being put upon which Mr Williams is unlikely to be able to comment, we entirely agree there 21 22 is no issue there. The point I was making was actually that's relatively clear from the witness statement. 23

THE CHAIRMAN: We will break at that point and come back at

24

25

2 o'clock.

```
1
      (12.58 pm)
 2
                          (The short adjournment)
 3
      (2.00 pm)
      MR SHARPE:
                  Madam, what I intend to do, following your
 5
          guidance earlier, is to take Mr Williams to a very small
          number of selected document, most of which have his name
 6
 7
          on them and some relate to board meetings at which he
 8
          attended.
 9
               Then we will proceed with -- subject to my friend's
          re-examination -- Mr Edwards and what I have had to do
10
          over the short adjournment is make sure that the
11
          questions I was not going to ask Mr Edwards but
12
13
          Mr Williams have been caught.
               So if I'm less than fluent in this approach --
14
      THE CHAIRMAN: We will make appropriate allowances,
15
16
          Mr Sharpe.
      MR SHARPE: Thank you. We left off, didn't we at bundle 3,
17
          tab 79. Would you like to go back to that, please.
18
19
          I won't detain you long. This was the meeting I think
20
          you were discussing earlier and you had a report from
          it, from maybe Dr Boarer, who certainly attended and you
21
          see at the bottom of the page on page 696:
22
               JB of Albion making out its case.
23
               And over the page at 697 you have a disagreement
24
          that:
25
```

- 1 "Ofwat access charges guidance clearly states
- 2 that companies should charge entrants as it would
- 3 charge itself and any charge based on regional average
- 4 will run counter to this and will be challenged to the
- full."
- Then he gives his then estimate on which he was
- 7 cross-examined. Then we have Mr Holton:
- 8 "... stated that Albion's understanding was
- 9 misplaced and that the tariffs for non-potable water
- 10 including Shotton was based on average price
- 11 methodology" which you have already told us about
- 12 Mr Williams.
- 13 Then:
- "... adapted to individual circumstances."
- What did he mean by that?
- 16 A. I'm sorry, I don't recall it.
- 17 Q. I can understand that, but the fact is hitherto in your
- cross-examination you have referred routinely to
- 19 regional price methodology but you have not introduced
- a qualification "adapted to individual circumstances"?
- 21 A. No, I haven't.
- 22 Q. No. So was Mr Holton telling Dr Bryan something that
- 23 wasn't true?
- 24 A. I don't know, I'm sorry.
- 25 Q. Or something that was true but hadn't been indicated to

- 1 you?
- 2 A. I don't know.
- 3 Q. All right. And I don't think we need to detain you any
- 4 further in relation to that document.
- 5 What I want to do now is to get nearer to the first
- 6 access price and the various calculations that were made
- 7 leading up to that. Your paragraph 14 of your witness
- 8 statement refers to yourself as having a high level
- 9 understanding of the issues that ultimately you
- 10 presented to the board and discussed in the LCE. That's
- 11 true? Are you going to stick by that?
- 12 A. Yes, that's what my witness statement said. You know,
- high level -- it certainly wasn't involved in the detail
- 14 of it.
- 15 O. One of the problems we have is we didn't quite
- anticipate the high level to be quite so high?
- 17 A. Yes.
- 18 Q. But anyway. So we can kick off at an internal email,
- 19 bundle 3/90. We will be cross-examining Mr Edwards on
- 20 this later but this is quite a striking email. Had you
- 21 seen it at all?
- 22 A. I don't recall seeing it, to be honest.
- Q. Okay. It's the one that says:
- "Please eat this once you have read it."
- 25 A. Okay, right.

- 1 Q. Of course, you do not make that kind of comment unless
- 2 you are concerned about leaving a record, do you?
- 3 A. You could certainly read it like that. I don't think
- 4 I would have eaten it.
- 5 Q. No, I don't think you would have taken it literally.
- 6 But at the time you recall -- here we are now in the end
- of November -- would it be fair to say that your team
- 8 were busy trying to find a suitable price for common
- 9 carriage, weren't they?
- 10 A. They were certainly busy, yes, processing the
- 11 application.
- 12 Q. And you were supervising that process?
- 13 A. Yes, I was keeping an overview on where were we with it.
- 14 Q. Quite. You asked them questions, "Where are we?"
- 15 A. Yes.
- Q. And would it be fair to say that where we are means:
- 17 where are we in relation to neutrality? That is to say
- 18 where are we in relation to that sum of money which you
- 19 would ensure what you reported to the board would be
- 20 true?
- 21 A. I don't think I ever got into that, to be honest. It's
- 22 back to that point again -- and I'm not going to repeat
- it, but it's the issue of time and degree of
- involvement. I can't tell you when I remember now in
- 25 terms of what I remembered then.

- 1 Q. All right but you might remember the December 2000 board
- 2 meeting?
- 3 A. Hopefully, yes.
- 4 Q. Do you?
- 5 A. I would have been at the meeting. I would need to refer
- 6 to any minutes.
- 7 Q. We haven't got any minutes.
- 8 A. Right.
- 9 Q. We haven't got any minutes at all. We know there was
- 10 a board meeting, and thank for confirming that, but
- 11 Mr Edwards in his evidence states that the access price
- 12 was shelved and not discussed at the December board
- meeting. He must have discussed that you?
- 14 A. I really don't know.
- 15 O. I'm putting it to you that the key board agenda item
- 16 that had been discussed in November was not taken to the
- 17 board in December?
- 18 A. I don't remember the December board meeting.
- 19 Q. No, no.
- 20 A. If there should one, I would have been there, but
- I really don't remember the content of any meeting that
- 22 went on at that time.
- 23 Q. Hm-mm. So nothing was put up to the board, even though
- 24 at that time, of course, you had a price, hadn't you?
- 25 A. I honestly don't recall.

- 1 Q. All right.
- 2 A. It's back it this issue, this was 12 years ago. And
- I have retired for the last seven.
- 4 Q. I can understand. I'm not going to take to you the
- documentary record which shows you had prices which
- franged from 19, 27 and 16p as candidate common carriage
- 7 prices. I think you ended up with 19. 19, of course,
- 8 being significantly lower than the price which would
- 9 have guaranteed revenue neutrality. That would be
- 10 right, wouldn't it?
- 11 A. I think so, yes.
- 12 Q. Yes. Because it's quite a simple calculation: 26p minus
- water resources, 3 point something, and any figure above
- the difference would mean quite simply that it wouldn't
- 15 have been economic for Albion to have engaged in common
- 16 carriage. Thank you.
- 17 May we go briefly to bundle 9A? Bundle 9A, tab 354
- my guess is your understanding of network access prices
- 19 would be quite good because you have relayed adherence
- 20 to the network access charge prices as a justification
- 21 for the methodology you have adopted?
- 22 A. The regional averaging.
- Q. That would be right?
- 24 A. That's what I understood we did.
- 25 Q. Okay. There are two internal calculations in this

- 1 rather complicated document. Did you see the document
- 2 at the time?
- 3 A. I don't recall it.
- 4 Q. Well, it may jog your memory just to take you to
- page 3285, then over the page at 3286. Here we say:
- 6 "The minimum price for non-potable is resource plus
- 7 bulk distribution and the maximum price is less than
- 8 resource plus bulk distribution plus treatment. The
- 9 only way we currently have to then estimate partial
- 10 treatment prices to Ashgrove is the 30 per cent
- 11 allocation made in the DT submission."
- 12 Do you understand that, Mr Williams? How to
- 13 calculate a figure for partial treatment?
- 14 A. I haven't been through this so at this point in time,
- no, I would need to go through it again.
- 16 Q. All right.
- 17 A. You know, I have tried to explain I was never that close
- to the detail. I don't need to go over that again.
- 19 O. I won't go over it again. I'm just going to forewarn
- 20 you your witness statement says you had a high level of
- 21 understanding of both the papers that went to LCE and
- 22 the board?
- 23 A. In terms of the general approach.
- 24 Q. From which I infer that the calculation and inclusion of
- 25 a figure for non-potable treatment is sufficiently low

- down not to have hit your high level understanding. Is
- 2 that right?
- 3 A. I would haven't have gone into this detail with the
- 4 people preparing this work. There's no point -- with my
- 5 level of knowledge, there is no point me trying to
- 6 second guess the way they have done it. I wouldn't have
- 7 been able to contribute to it. So I wouldn't have been
- 8 able to question them on the content.
- 9 Q. So you took it on trust?
- 10 A. Yes.
- 11 Q. I don't think there is a great deal of point taking you
- in further in relation to that document.
- 13 THE CHAIRMAN: Do we know whose handwriting it is on this
- 14 document?
- 15 MR SHARPE: We think it's Mr Edwards and he will in due
- 16 course be able to help us.
- 17 What we have learnt is that it will be fair to say,
- Mr Williams, that you really didn't have any
- involvement -- can I be a bit stronger than that,
- 20 involvement or interest in how the numbers were
- 21 calculated as long as somebody you trusted and who was
- 22 competent did them.
- 23 A. I certainly had the interest. My interest was that we
- 24 had someone competent and trusted to do it and I trusted
- 25 them to do it with very professional people.

- 1 Q. But the interest, it was exhausted fairly early on.
- 2 There is a distinct lack of curiosity as to how the
- numbers were calculated and you were under no illusion,
- were you not, as to how important this was?
- 5 A. I was certainly under no illusion. Theres no point in
- 6 me getting involved in the detail if I couldn't have
- 7 contributed to it.
- 8 Q. But there was no one at your side or over your shoulder
- 9 saying: we have to be careful here, this could be an
- 10 abusive price; is that right?
- 11 A. There was nobody over my shoulder but clearly the people
- we had involved in doing the work, that's exactly what
- they were doing. They were looking after the interests,
- that we weren't stepping in the wrong direction, so,
- 15 yes, I wasn't involved in the detail and we trusted the
- people to do the work properly, which they did.
- 17 Q. No, but they didn't?
- 18 A. Ultimately.
- 19 O. Sorry, one mustn't airbrush the decisions of the
- 20 Tribunal. They didn't do it properly?
- 21 A. So far as we were concerned at the time, they did.
- 22 Q. Let's not say they did it properly, they didn't it
- 23 dreadfully badly.
- Now we go to bundle 3, tab 110. It's the very last
- 25 tab in the bundle. This was addressed to the Licence

- 1 Company Executive. Do you see it?
- 2 A. Yes.
- 3 Q. You were serving on the License Company Executive,
- 4 weren't you?
- 5 A. Yes.
- 6 O. And you were the sponsor of this particular common
- 7 carriage application, weren't you?
- 8 A. I was.
- 9 Q. So it's all very clear and it's from Mr Holton?
- 10 A. That's right.
- 11 Q. This is an important document to you and your colleagues
- 12 and you would have presumably been expected to
- 13 understand it and then convey any significant aspects of
- it to the board; is that right?
- 15 A. Yes, but quite likely -- I can't be certain whether it
- happened but I explained it would have been quite likely
- 17 that Mr Holton might have been there. I don't recall
- that, but that was entirely possible.
- 19 Q. What difference does that make, Mr Williams?
- 20 A. He would quite likely have talked to the paper having
- 21 been involved in this development. As I said yesterday,
- we did encourage people to come along to meetings.
- 23 Q. You don't know whether he attended any board meeting, do
- 24 you?
- 25 A. At this point in time I cannot.

- 1 THE CHAIRMAN: You are talking about the LCE meeting or the
- 2 board meeting or both?
- 3 A. It could be either and I explained yesterday about the
- 4 sponsoring of how I managed that.
- 5 MR SHARPE: It begs the question, are you saying because
- 6 Mr Holton might have been there -- there was no evidence
- 7 that he was -- at the board meeting that you really
- 8 didn't have to understand anything at all?
- 9 A. I'm not saying that at all.
- 10 Q. So you do understand that?
- 11 A. I would at the time.
- 12 Q. We have taken it as far as I want to take it. You are
- 13 telegraphing your level of interest and understanding of
- the topic and if I understood this correctly if
- 15 Mr Holton was there, you trusted his judgment?
- 16 A. He wouldn't have been there if he hadn't but I would
- 17 have understood this paper before I went there.
- 18 Q. Let's go to page 80/81. Do you see under the column C the
- 19 calculation of 19.94p per cubic metre?
- 20 A. Yes.
- 21 Q. Was that the common carriage price that was being
- 22 discussed in this paper?
- 23 A. This was the indicative price, wasn't it, so, yes.
- Q. At the moment it's actually the fifth calculation you
- 25 have identified in the crab-like progression within

- 1 Welsh Water to arrive at a common access price and you
- are right, this is something that did go forward but you
- are jumping the gun. It is indeed the calculation which
- 4 led to the indicative price of 20p per cubic metre.
- 5 That was the price, wasn't it, that was approved by
- 6 the board -- approved for release to Albion on
- 7 16 January 2001, wasn't it?
- 8 A. This was approved at the Executive and there was --
- 9 I think it would have gone to the January board.
- 10 Q. That's fine, thank you. So obviously you had seen it,
- 11 probably twice, once at the LCE and secondly, at the
- 12 board meeting?
- 13 Let's go back briefly to tab 103, before I take you
- to one or two points arising from this paper, tab 103.
- 15 Obviously, this is going to form the subject of --
- 16 I would be surprised if Mr Edwards wasn't cross-examined
- on this exchange but I just want to show you and get
- your comments. What seems to have happened is that
- 19 Mr Holton sent a draft to Boarer and Edwards. Edwards
- then responds and copies his response to Boarer, Holton
- and then that then goes to Boarer, who then copies in
- 22 Paul Henderson. So that's the sort of chain. What I'm
- 23 particularly interested in is you see Mr Edwards' reply
- in the middle of page:
- 25 "Sorry, I'm not in until tomorrow evening. However,

- I have had a quick look at the paper and re-arranged it
- 2 Slightly. This paper would be used in any formal
- 3 competition case and has been rewritten with this in
- 4 mind."
- 5 Let me just leave it there for a moment. What do
- 6 you think that meant?
- 7 A. Exactly what it says.
- 8 Q. Yes. It has been written with that in mind. The trouble
- 9 is -- unfortunately we are not in a position to see the
- original paper or the revision, are we?
- 11 A. If it's not in the bundle.
- 12 Q. It's not in the bundle, no.
- Does the phrase "document retention policy" mean
- 14 anything to you?
- 15 A. Yes.
- Q. It wasn't meant as a joke. What does it mean to you?
- 17 What did it mean to you during your senior tenure at
- 18 Welsh Water?
- 19 A. We all kept, you know -- kept documents that were
- 20 relevant.
- Q. Yes. So if Mr Edwards thinks it's relevant to
- a Competition Act investigation, one would have thought
- 23 potentially at least there would have been some attempt
- it keep the file full and accurate, wouldn't you, yes?
- 25 A. Not unreasonable.

- 1 Q. Not unreasonable, no. If we go back to page 801, you
- 2 recall this is the note that you will have seen and had
- a high level understanding of. And you will see at
- 4 page 801 it refers to the current scheme of charges.
- 5 That's the second arrow, about the fourth line up. Do
- 6 you see that?
- 7 A. Yes.
- 8 Q. "Standard potable rate and largest LIT."
- 9 Right? Yesterday you didn't know what potable LIT
- 10 was, the Large Industrial Tariff, did you? I took you
- 11 to it?
- 12 A. I take your word for it.
- 13 Q. No, no, my word is no use in this Tribunal, I promise
- 14 you. It's your word I'm interested in. Do you recall
- 15 not understanding what "Large Industrial Tariff" was and
- 16 your furnishing Ofwat with the Large Industrial Tariff?
- 17 A. I knew what an LIT was, but the detail of it I probably
- 18 wouldn't know.
- 19 Q. You knew that it was confined only to potable water?
- 20 A. I think so, yes.
- 21 Q. The Tribunal will have to make up its own mind as to
- 22 your level of understanding of the LIT when they refresh
- 23 their memory from the transcript of my questions
- 24 yesterday. In fact, my recollection is you weren't even
- 25 aware of the document at all quite apart from not even

- 1 understanding. If that's right -- and I think it is --
- 2 how can you possibly have an understanding of the broad
- 3 issues in your work including this document?
- 4 A. I understood, as I have said so many times, at the high
- level. I wasn't into the detail. My level of knowledge
- at this time was a product of time in the role, so to
- 7 speak, and I did not have that level the detail.
- 8 Q. So the essential building block in the construction of
- 9 the first access price, namely -- at this stage in the
- 10 proceedings, the LIT is something you didn't know
- 11 anything about?
- 12 A. Okay. I knew what an LIT was. I didn't understand the
- elements that go with it.
- 14 Q. And you didn't seek to question your colleagues as to
- what they were doing, did you?
- 16 A. No, because I wouldn't have had the background to be
- 17 able to do that.
- 18 Q. You trusted them?
- 19 A. Indeed I did.
- 20 Q. And there was no nobody to go back leaning over your
- 21 shoulder to make sure this was a legal price?
- 22 A. It wasn't checked in that way as I understand it,
- 23 although I think I said earlier on, Dr Brooker would
- have also had an overview of this.
- Q. Really?

- 1 A. Yes, he would have a better understanding of this than
- 2 I would have done.
- 3 Q. Did he serve on the LCE --
- 4 A. Yes.
- 5 Q. -- as managing director? Thank you.
- 6 It's clear from the statement that Welsh Water was
- 7 going to charge Albion, based on potable prices with
- 8 a reduction for treatment?
- 9 A. Right.
- 10 Q. So you would try and find the appropriate potable cost
- for treatment and then apply an adjustment factor to get
- 12 it down to non-potable treatment. That was the method
- that was used. Did you understand that at the time?
- 14 A. I can't remember.
- 15 O. And you had no detailed knowledge of the costs involved
- 16 at the time?
- 17 A. I wouldn't have, no.
- 18 Q. Okay. So you couldn't have questioned whether in fact
- they were comparing apples and pears?
- 20 A. No, I couldn't have.
- 21 Q. Just one point in the document then. Let me take you to
- it. Do you see a treatment, capital T?
- 23 A. Yes.
- Q. You see three numbers, 29.48, 8.84, 8.84. Do you see
- 25 that?

- 1 A. I do.
- Q. The A column is the standard potable rate. Do you see
- 3 that?
- 4 A. Yes.
- 5 Q. We are not interested in standard potable rate, are we?
- 6 A. No.
- 7 Q. We are interested in non-potable and we are interested
- 8 in non-potable large users. So that's column B.
- 9 A. Hm-mm.
- 10 Q. Do you see that?
- 11 A. Yes.
- 12 Q. Column B has resources in it, 4.02 and then a figure of
- treatment of 8.84, with an asterisk. Do you see that?
- 14 A. Yes.
- 15 Q. That comes up at 23.96 and underneath that you see an
- 16 asterisk explanation:
- 17 "Using the 30 per cent multiplier as per inset
- 18 price."
- 19 A. Yes.
- Q. What they have done is taken the 29.48, multiplied it by
- 21 0.3 and arrived at 8.84, I hope. Are you with me?
- 22 A. Yes.
- 23 Q. Then underneath that:
- 24 "The 30 per cent multiplier was calculated from
- 25 talking to operational managers and asset managers at

- the time the initial Shotton Paper/Albion Water
- 2 Agreement 1996 was being negotiated. Work is currently
- 3 being carried out to produce a robust asset value based
- 4 upon price for the non-potable portion of the treatment
- 5 price."
- 6 Do you see that?
- 7 A. Yes.
- 8 Q. I'm putting it to you, when you read that were you happy
- 9 for a non-robust price to go forward to Albion as common
- 10 carriage?
- 11 A. Well, I can't remember any debate around it. So
- 12 I presumably didn't question them on it.
- 13 Q. And Dr Brooker didn't question it either, did he?
- 14 A. It wouldn't seem so, no.
- 15 Q. No. And Mr Holton, I think, was the author of the paper
- and he was obviously happy putting forward a non-robust
- 17 price, wasn't he?
- 18 A. This is what went forward, yes.
- 19 Q. Yes, thank you. And work is currently being carried
- out. Were you aware of that work?
- 21 A. No.
- Q. And that's in January 2001. Of course, as you well
- 23 knew, Welsh Water had only partial treatment carried out
- at two sites. You knew that, didn't you?
- 25 A. I don't recall it now. Whether I knew it at the time --

- 1 O. Llanwern and Corus Shotton Paper. They were the only
- three customers who had non-potable treatment.
- 3 A. Right.
- 4 Q. I described it -- it may not have been in the opening
- 5 but I described it as tanks and the addition of alum as
- a coagulant, which dropped the gunge to the bottom,
- 7 a very simple process. Tell me again, did you know
- 8 that?
- 9 A. Probably not.
- 10 Q. Probably not. If you had known there were only thee
- 11 sites, effectively two sites, for partial treatment,
- would you have said, "Well, look, come on, why don't we
- The odds are they could go to one of them and
- determine what the costs are?
- 16 A. I don't recall saying that.
- 17 Q. You don't recall? Yes, right, okay. Even though Albion
- had applied for common carriage three months before and
- 19 flagged its intention before that and this is a very
- important element of the total cost stack, isn't it?
- 21 A. It's certainly something to be considered, isn't it?
- 22 Q. Can I rephrase it: something that perhaps should have
- been considered at the time?
- A. Well, it wasn't.
- 25 Q. It wasn't, no. So notwithstanding the clear internal

- 1 record it wasn't robust, you went ahead and effectively
- you and Dr Brooker endorsed this as a way forward,
- leading up to the 19.94 indicative price of 20p. That's
- 4 right, isn't it?
- 5 A. It would seem so.
- 6 Q. But, of course, we haven't quite finished. Underneath
- 7 the heading of "Risks" what do we see, the first item of
- 8 importance:
- 9 "Potential loss of income because of this
- 10 challenge."
- 11 Then we go further, that:
- 12 "Albion or Ofwat can formally make a challenge under
- the Competition Act. In reality, we currently don't
- have the correct information to supply an average price
- that we would want to be held to longer term."
- Do you see that?
- 17 A. Yes.
- 18 Q. So there is some concern about the possibility of the
- 19 competition -- anyway, but the key item there is loss of
- 20 income?
- 21 A. Well, yes.
- Q. One assumes, if anybody needed to be reminded of the
- loss of income, then the note in the paper will make
- sure that they won't forget it. That's the function,
- 25 isn't it?

- 1 A. Yes.
- 2 Q. Thank you.
- 3 THE CHAIRMAN: So you accept that you understood at the time
- that there was a risk that if the 19.9 figure was used
- as a price for common carriage, that would lead or might
- 6 lead to a loss of income to Dwr Cymru?
- 7 A. Yes, it notes that but it also noted the fact it was
- 8 indicative and there was further work to be done. That
- 9 was my understanding I think at the time. I think this
- 10 is when Paul Edwards became involved in the New Year and
- 11 took on that work and produced the price that went
- 12 forward.
- 13 THE CHAIRMAN: But as far as this method of working out the
- partial treatment costs by applying a multiplier to
- 15 potable treatment costs rather than going to the plant
- and working out what it actually cost to partially treat
- 17 the water, was that an instruction you had given the
- 18 team, that that was how they should do it? How did it
- 19 come about that they decide to do it like that?
- 20 A. I wouldn't have given an instruction because it wouldn't
- 21 have been within my sort of knowledge base. So how they
- 22 went about it, I don't know.
- 23 THE CHAIRMAN: Nobody ever asked you whether that was
- a sensible way of going about it?
- 25 A. Not that I recall.

- 1 MR SHARPE: But of course Dr Brooker was present and we
- 2 heard earlier that he had a very firm grasp of the
- financial implications of Albion's application, didn't
- 4 he?
- 5 A. He had certainly a better understanding than me and he
- 6 would have had a good understanding in fairness.
- 7 Q. You told us earlier that he was the one in all
- 8 likelihood who raised the issue of revenue neutrality in
- 9 the November board meeting, didn't you?
- 10 A. It was more likely to be him than me.
- 11 Q. Thank you. So what we have got here is a figure of
- 12 19.91. My back of an envelope calculations -- and this
- is not evidence but it's in the order of £400,000 lost
- revenue. That's quite a lot, isn't it?
- 15 A. It is.
- 16 Q. From 23.2 down to 19.6. So the risks here are potential
- 17 loss of income because of this challenge. Then we read
- on and take the last one:
- 19 "The possibility of coming under competitor and
- 20 regulatory pressure to de-average prices for large user
- 21 non-potable customers on predominantly dedicated
- 22 systems."
- 23 This is identified as a very specific concern and on
- 24 my note I have put "like Heronbridge".
- 25 A. Right.

- 1 O. My question to you is that Mr Holton and then the LCE
- were then more than aware, not only of the consequences
- in relation to Albion, Albion's applications, but the
- 4 growing competitive pressure to de-average prices on
- 5 predominantly dedicated systems. So it was very, very
- 6 important to you, wasn't it, to hit Albion hard so that
- 7 they didn't enter the market because if they did, others
- 8 might follow. That's right, isn't it?
- 9 A. No, no, what you are saying is we have adopted the
- 10 position to confound their application and I said
- 11 earlier on we didn't. We adopted -- or applied our
- 12 established methodology. The methodology produced the
- price. Whether you have a view of the bits and pieces
- 14 of that --
- 15 O. Mr Williams, I think I'm aware and I expect the Tribunal
- is aware of precisely your views because you have
- 17 repeated it several times. I'm also aware that your
- 18 understanding of the situation is, to put it mildly,
- infirm, having regard to your level of seniority and
- your direct access to the documentation and the
- 21 individuals involved. So you can say to me you didn't
- intend to do something when it was manifestly clear that
- 23 when you were faced with -- I have given a very obvious
- 24 example here, where you are told it's not robust and
- 25 simple arithmetic will tell you how important it is, you

- decided to let them get on with it because you trusted
- 2 them.
- 3 A. Hm-mm.
- 4 Q. That seems to me to be bordering on reckless
- 5 indifference, bearing in mind what your legal
- 6 obligations were?
- 7 A. You are entitled to your opinion.
- 8 Q. It's not my opinion at all. It is what I have deduced
- 9 from the facts and I take it you disagree?
- 10 A. I do.
- 11 Q. I didn't expect you to agree.
- 12 MR COWEN: Can I ask a question. If you look at the final
- 13 sentence that you took us to:
- 14 "The possibility of coming under competitor and
- 15 regulatory pressure to de-average prices for large user
- 16 non-potable customers on predominantly dedicated
- 17 systems."
- 18 Would that have been understood by the members of
- 19 the LCE or the board members as a reference back to the
- 20 £23 million and all of those inset and cc references that
- 21 we heard about earlier?
- 22 A. I don't know at this point in time. Going back to then
- 23 I can't comment on that.
- 24 MR COWEN: Thank you.
- 25 MR LANDERS: Could I ask a similar question. I may get the

- 1 same answer. Just above that, the fist risk is:
- 2 "Potential loss of income because of this
- 3 challenge."
- 4 Mr Sharpe has interpreted that as to mean the
- 5 situation that you are offering 19.9 for -- or 20 is
- a common carriage price. Could this challenge actually
- 7 mean the challenge that is referred to earlier in the
- 8 paper from Albion to the whole pricing basis?
- 9 A. No, I don't think so.
- 10 MR LANDERS: You don't think so?
- 11 A. No.
- 12 MR SHARPE: It wouldn't exclude that interpretation,
- 13 although, of course, the last line makes it much more
- explicit, doesn't it? It seems to me on a natural
- 15 reading of this, there was an immediate concern about
- 16 Albion coming in and then there was a more generalised
- 17 concern that what must be said to be the highly
- 18 favourable view of preserving revenue through original
- 19 pricing might itself be under threat.
- 20 A. Right.
- 21 Q. Thank you. What's not clear from any of the
- 22 documentation we have seen so far is what the importance
- of average pricing actually was; in other words, how
- 24 much difference would there be between local cost based
- 25 price, which was Albion's argument, and average cost

- based price. Had you done any internal work on that?
- 2 A. I don't know.
- 3 Q. So we are back to my earlier questions regarding the
- 4 absence of any understanding of what the local costs
- 5 were --
- 6 A. Right.
- 7 Q. -- that we have seen. Before we move on from that
- 8 table, under column A -- do you see it? This is the
- 9 standard potable water. We have a number of "for bulk
- 10 distribution", BD. Do you see it?
- 11 A. Yes.
- 12 Q. Which is 11.1p per cubic metre and that is the cost of
- bulk distribution of potable water. Is that right?
- 14 A. Yes, I think so.
- 15 O. Let's quickly turn, please, to bundle 4, tab 112. You
- will recognise this, won't you?
- 17 A. The board minute, yes.
- 18 Q. It's a board minute and it's a minute of the
- 19 Welsh Water's board meeting of Monday, 15 January 2001
- and we see it was attended by -- the names are given
- 21 here -- do you see them?
- 22 A. Yes, indeed.
- 23 Q. And Mr Curtis, the secretary. I don't see any reference
- 24 to any of your team being in attendance, which I think
- 25 would be normal in a board minute, wouldn't it?

- 1 A. Probably, yes.
- Q. Yes. So I'm going to assume that Mr Holton and
- 3 Mr Edwards did not attend that meeting. That would be
- 4 right?
- 5 A. It probably is, yes.
- 6 Q. Over the page at 6.1 -- the only bit that we have.
- 7 A. Yes.
- 8 Q. There is reference to a progress report being noted;
- 9 yes?
- 10 A. Yes.
- 11 Q. Is that the paper we have just seen, the LCE paper?
- 12 A. I don't know, to be honest.
- 13 Q. Well, I'm going to assume it is because nothing else has
- 14 been disclosed and I have no reason to believe that the
- 15 LCE document we have just seen isn't the paper that went
- to the board. If I'm wrong in that, my friend no doubt
- 17 will correct me, perhaps in re-examination.
- 18 You will recall you or probably Dr Brooker told the
- 19 board that revenue neutrality would be ensured if you
- 20 had your average regional prices. That's right, isn't
- 21 it?
- 22 A. Yes.
- 23 Q. But on the other hand you must have told them, I would
- 24 have thought, that any other pricing methodology would
- 25 have resulted in the loss of revenue and in particular

- local pricing. That's reasonable, isn't it?
- 2 A. Yes.
- 3 Q. So the board was fully appraised of the choice between
- 4 average regional pricing and local pricing. That's
- 5 right, isn't it?
- 6 A. Yes, I would hope they would on that basis but I also
- 7 understood the pricing methodology we applied, regional
- 8 average.
- 9 Q. Indeed. The only thing we can get from page 811 is this:
- 10 "The content of the progress report was noted. The
- 11 issue of de-averaging of costs of supply remains
- 12 a complex issue."
- 13 I think you have described these minutes as cryptic
- 14 this morning or the other minutes but this is no less
- 15 cryptic, is it?
- 16 A. No, that's quite cryptic.
- 17 Q. Recalling this board meeting, if you can, can you recall
- the discussion that took place?
- 19 A. I most certainly can't.
- Q. You were the sponsor of the LCE paper?
- 21 A. Yes.
- Q. And you would have advanced the thinking in that paper?
- 23 A. Yes. Or it equally might have been Mike Brooker
- 24 speaking to it. It might have actually been Mike giving
- 25 a verbal report, but clearly I don't know.

- 1 Q. Mike Brooker is the managing director?
- 2 A. Yes.
- Q. Okay. But, you see, we can only speculate but plainly
- 4 the issue of de-averaging of costs remains a complex
- issue, the whole business was being discussed,
- 6 de-averaging against your preferred method, discussed by
- 7 the board and you are saying really the person who led
- 8 that was Dr Brooker?
- 9 A. What I'm saying is that I actually don't know but I made
- the point it could be Dr Brooker. In fact if he was on
- 11 something of that nature, it would have been more likely
- to have been him than me.
- 13 Q. Okay. He is not giving evidence. But what had gone to
- the board was the figure of just under 20p, 19.6p. From
- 15 Dr Brooker's standpoint, from Welsh Water's standpoint,
- 16 you stood to lose still several hundred thousand pounds
- 17 and wouldn't have achieved the revenue neutrality that
- was being discussed and presumably desired in
- 19 the November board meeting. That's right, isn't it?
- 20 A. Yes, I think, so.
- 21 Q. So by those standards this isn't a satisfactory result,
- 22 is it?
- 23 A. The loss of income?
- Q. The 19.6 don't get you there?
- 25 A. No.

- 1 Q. No. I presume, because your team went ahead to do more
- work, to move on from that indicative price, that people
- internally -- you, Dr Brooker -- were unhappy with the
- 4 19.94 figure. Otherwise you would have accepted it,
- 5 wouldn't you?
- 6 A. I don't think it was done on that basis at all. My
- 7 understanding at the time was that the indicative price
- 8 was a simple indicative price and Mr Edwards did further
- 9 work on it when he was -- became available and there was
- 10 a firmed-up price at that went forward as the first
- 11 access price.
- 12 Q. You are, I think, not the right person for me to ask
- 13 questions about what went on but we do know from the
- 14 documents which have been disclosed that there wasn't,
- 15 how shall I put it -- a change of emphasis in the manner
- in which the next round the calculations were proceeded
- 17 with. That's right, isn't it?
- 18 A. I couldn't comment.
- 19 O. You either know or you don't?
- 20 A. I don't know.
- 21 Q. You don't recall?
- 22 A. I don't recall that.
- 23 Q. You don't recall the movement from 19.94 to 23.2 pence?
- 24 A. I know it moved.
- 25 Q. It moved up.

- 1 A. But there wasn't a motivation. It wasn't driven by, as
- 2 you are suggesting, we have to get to that figure.
- 3 Q. You know, Mr Williams, I have got to stage now -- and
- 4 I am just about completing my cross-examination of
- 5 you -- that I don't think you knew what was going on?
- 6 A. You are entitled to your opinion.
- 7 Q. I think I'm more inclined to believe that Dr Brooker,
- 8 who was well in control of the financial aspects of this
- 9 and who seemed to have your teamworking with him, in
- 10 particular Mr Holton, were more than aware that 19.94
- just wouldn't do the trick, for two reasons: one
- 12 a significant loss of revenue and, secondly, it might
- 13 ease the path for other competitors to challenge
- 14 successfully your average regional pricing methodology.
- It may be, you see, putting it fairly to you, that
- what took place was something you didn't know anything
- 17 about.
- 18 A. So you are suggesting, if I can make sure I understood
- 19 what you are saying --
- 20 Q. I think you understand perfectly well?
- 21 A. No, I would like to confirm my understanding.
- 22 Q. Do.
- 23 A. You are basically saying I didn't know that there was
- cheating going on, to put it in a vernacular.
- Q. I didn't use the word "cheating"?

- 1 A. All right, a manipulation or whatever word --
- 2 Q. Mr Williams, we have established there was a target
- 3 price which would render the company for which
- 4 Dr Brooker was ultimately responsible as managing
- 5 director, financially neutral. We will have -- and we
- 6 will have in more detail with Mr Edwards -- a whole
- 7 range of different attempts to try and create a price.
- 8 I have cut the story short as far as you are concerned
- 9 and got you to 19.94. There is nothing in the LCE
- document that says that's a trial price or a guess.
- 11 It's actually fairly detailed as to how it's achieved
- 12 and the methodology is broadly clear. I'm not sure you
- understood the methodology because it related to the
- 14 matters like the Large Industrial Tariff, on which,
- 15 yesterday, you demonstrated complete ignorance. Now,
- 16 when we get to that position, you arrive at a figure
- 17 which still does not achieve anything approaching
- 18 revenue neutrality. So the obvious inference I draw
- 19 from the board minute, it remains a complex minute, yes,
- it did, was the instruction to the team to go away and
- 21 do a better job of it and make sure the next iteration
- is such that Albion couldn't come into the market
- 23 profitably.
- A. What I say to you is what I said earlier on. I have no
- 25 recollection of anyone taking a position that a figure

- 1 has to be changed. That is contriving --
- 2 THE CHAIRMAN: When you said you answered it was an
- indicative price, what does that mean, "an indicative
- 4 price"?
- 5 A. It was -- the first stab is understating it, but it was
- done, as I understand it, with the recognition that
- 7 there was further work to do and when Mr Edwards was
- 8 able to join, having completed a project he was on, he
- 9 actually took that figure on and firmed it up, so to
- 10 speak, and came up with the first indicative price.
- 11 THE CHAIRMAN: First access price.
- 12 A. First access price, sorry.
- 13 THE CHAIRMAN: What changes did he make to get that 19.94 to
- 14 the 23.2?
- 15 A. That I don't know.
- Q. It's worth emphasising, am I right, that the so-called
- 17 indicative price only emerged as an indicative price the
- day after the board meeting?
- 19 A. I don't know. I take your word for it --
- Q. You have no need to take my word for it. I'm just
- 21 looking at the LCE paper. It doesn't say this is an
- indicative price. It says this is the price?
- 23 A. You have to take my word for it there was an indicative
- 24 price.
- Q. It became an indicative price the next day?

- 1 A. That's my understanding of it.
- Q. My understanding of is that it was a price that your
- 3 team had evolved. It was taken via the LCE to the board
- by you and Dr Brooker and I'm putting it to you that it
- just didn't do the trick. The next day, pressed by
- 6 Ofwat -- which I think Mr Edwards will probably give
- 7 better evidence than you, because you had delayed
- 8 unduly -- you were required to give some price very
- 9 quickly. So you gave your offer as the indicative price
- 10 with the caveat that it wasn't going to be your final
- 11 price then, but when it went to the board there is no
- 12 indication that it was anything other than a firm final
- price, one that the board would regard as deeply
- 14 unsatisfactory?
- 15 A. That is not my understanding.
- 16 Q. No, all right.
- 17 THE CHAIRMAN: Not your understanding or it's not your
- 18 recollection?
- 19 A. It's not my recollection. I'm struggling with, you
- 20 know, the amount of time that has gone past, as I keep
- 21 saying. I'm not trying to avoid answering any
- 22 questions. I can only answer them based on what I know.
- 23 THE CHAIRMAN: Yes, thank you.
- 24 A. I don't know.
- 25 MR SHARPE: Well, there is no reference in the minutes to

- approval being given for that to be issued as an
- 2 indicative price and there is no reference in the LCE
- document itself that it is anything other than a price
- 4 which emerged as a result of these calculations.
- 5 Anyway, we do know that it was issued the next day.
- 6 Sorry, Mr Williams, please allow me a moment to edit.
- 7 It's very much in your interests. (Pause)
- 8 Right, bundle 4, tab 121. Do you have it?
- 9 A. No, I don't, I'm sorry.
- 10 Q. Bundle 4, tab 121.
- 11 A. Right, got it.
- 12 Q. Have you got it? This is a second go at it, isn't it?
- This is the new LCE paper, is it not?
- 14 A. That's right, yes, this is the February paper, is it?
- 15 I think.
- 16 Q. Yes and my learned junior just reminded me -- I don't
- 17 think we will necessarily go to it immediately -- there
- is a draft of this paper in the previous tab, right?
- 19 But I give him notice that Mr Edwards will need to reply
- 20 to some of that. What we are seeing here at 121 is the
- 21 paper that -- you and your colleague considered at that
- time your meeting, I hope, some time in February, wasn't
- 23 it, February 2001?
- 24 A. I believe so, yes.
- 25 Q. And you are still the sponsor?

- 1 A. Yes.
- Q. And I presumed you would have been presenting this to
- 3 the board but earlier you said that Dr Brooker might
- 4 have taken a hand because of his understanding of the
- 5 issues?
- 6 A. That may well have happened, yes.
- 7 Q. When you got this paper, you must have realised there
- 8 had been a fairly significant change in methodology,
- 9 hadn't there?
- 10 A. Yes.
- 11 Q. And that had led to an increase in the price from 19.94
- to 23.4 per cubic metre; yes?
- 13 A. Yes.
- 14 Q. Yesterday you went to some pains to tell the Tribunal
- that Welsh Water was just doing what it had always done?
- 16 A. That was my understanding.
- 17 Q. Yes. So how does that square then with the adoption of
- a totally different methodology now?
- 19 A. This is based on regional averaging.
- 20 Q. Is it?
- 21 A. That was my understanding, yes.
- Q. Hm-mm. Let's look at the first page. It's page 848.
- 23 I'm look at the beginning first page of the schedule at
- 24 845. Forgive me, we are going back to the earlier tab,
- which is somewhat more detailed.

- 1 Do you have it 845 at the bottom of the page?
- 2 Appendix 1?
- 3 A. Tab 120, is it?
- 4 O. Tab 120?
- 5 A. Yes, I have got it.
- 6 Q. We see on the first page here at 845:
- 7 The methodology is now calculating the cost of
- 8 potable bulk distribution.
- 9 Do you see the figure? Look at the top --
- 10 A. Yes.
- 11 Q. -- under schedule A. You see under "Large User". Then
- 12 "Potable", "Bulk Distribution". Do you see that?
- 13 A. Yes.
- 14 Q. The bulk distribution here is 16.3p per cubic metre. Do
- 15 you see that?
- 16 A. Yes.
- 17 Q. If you remember just a few moments ago, I asked you to
- note the figure from the previous LCE paper which was
- 19 11.1 per cubic metre?
- 20 A. Yes.
- Q. Do you agree?
- 22 A. Yes.
- Q. So the new method was giving the potable bulk
- 24 distribution cost nearly 50 per cent higher than the
- 25 previous method. That's right, isn't it?

- 1 A. That's what the figures suggest, yes.
- Q. It must have alerted you to the fact that something was
- 3 going on here?
- 4 A. I don't recall it alerting me.
- 5 Q. You didn't just compare one with the other and say,
- 6 "Wait a minute, bulk distribution seems to have gone
- 7 up." You didn't put them on notice that you wanted to
- 8 find out why?
- 9 A. As I have explained a couple of times, I wouldn't have
- gone into the detail. I would have accepted this
- information.
- 12 Q. Hm-mm. Well -- so -- all right.
- So how do you satisfy yourself the work was being
- 14 done correctly?
- 15 A. Because I trusted the people to do it.
- Q. By "correctly" I also mean lawfully. So you trusted
- 17 them ...
- 18 Let's put it crudely: you didn't even notice the
- 19 difference, did you?
- 20 A. At this point in time, I really cannot remember.
- Q. But we do know if you did notice it you didn't put them
- 22 to proof, did you?
- 23 A. I wouldn't have done actually, I guess, because I would
- have accepted the information.
- 25 Q. No. So there is no request to go back and do a better

- job, go back and prove this to me because it looks a bit
- 2 suspicious?
- 3 A. I think I would remember something like that and that
- 4 didn't happen.
- 5 Q. All right. Now we can go quickly to page 851. This is
- 6 schedule B. Headed "Breakdown of the average cost of
- 7 water service." Do you see it?
- 8 A. Yes.
- 9 Q. This uses the same 30 per cent multiplier -- do you see
- 10 it? Look at "Water Treatment":
- 11 "Non-potable treatment at 30 per cent of potable."
- 12 Do you see that?
- 13 A. Yes.
- 14 Q. Do you have that? We saw from the December paper that
- 15 you knew that this figure was first of all five years
- out of date and, secondly, it was based on conversations
- 17 with managers in any event, because that was the
- 18 explanation given to you in December?
- 19 A. That was in the --
- Q. Yes, the earlier LCE. So by your own admission it was
- 21 not robust and those were the reasons for it. Didn't
- 22 you query that they were coming back with duff numbers?
- 23 A. I didn't go into the figures.
- 24 Q. But you knew that somebody had been tasked to look at
- the actual costs involved in non-potable treatment,

- 1 didn't you?
- 2 A. Yes, it said so in that paper.
- Q. From the previous paper. You didn't follow it up, did
- 4 you?
- 5 A. Probably not. I can't remember but it looks like
- I wouldn't have done, yes.
- 7 Q. Is there any reason why you neglected to do so?
- 8 A. No.
- 9 Q. It's now on the timeline four months after Albion's
- 10 application for common carriage. It's over a month
- 11 since the original paper recorded the work was to be
- 12 undertaken. So can you begin to explain why four months
- after the application and a month after you said you
- were going to do it, nothing had happened?
- 15 A. No, I can't explain it.
- Q. And recalling there were only two plants, it would have
- 17 been really quite a simple matter to ascertain what the
- 18 costs were, wouldn't it?
- 19 A. I don't know what it would have entailed, to be honest.
- 20 Q. And earlier today you mentioned you had this whizzy
- 21 accounting system?
- 22 A. SAP.
- 23 Q. SAP and I put it to you that that would have had the
- costs data for Ashgrove and you said yes?
- 25 A. It would have contained the information. I'm not an SAP

- 1 expert so I don't know what it actually would have
- 2 contained but one would hope it would have the
- 3 information.
- 4 Q. You see, we now know largely from disclosure, disclosure
- of previous proceedings, that Welsh Water had separate
- 6 local accounting data for the Ashgrove Water Treatment
- 7 Works. So it actually knew what the actual costs were.
- 8 A. Oh, right.
- 9 Q. Is that a revelation to you?
- 10 A. I wouldn't describe it as a revelation, no.
- 11 Q. It also had an asset register for Ashgrove showing
- 12 capital expenditure, didn't it?
- 13 A. I don't know.
- 14 Q. Well, it did. That was also disclosed to Albion in
- proceedings, I believe, in 2006.
- 16 MR BEARD: I'm sorry but evidence in relation to this stuff
- from the bar is not appropriate.
- 18 THE CHAIRMAN: He is entitled to put these questions --
- 19 MR BEARD: Not questions, it's the codas to the responses.
- 20 THE CHAIRMAN: Carry on.
- 21 MR SHARPE: I don't understand my friend's objection.
- 22 With that information readily available, the work
- 23 should have been done quite quickly, shouldn't it?
- 24 A. If it was that readily available, then I can't fault
- 25 your logic.

- 0. But the truth of the matter is, notwithstanding being
- 2 alerted by your own staff that it was not robust and
- 3 reasons given for it and that work was in progress to
- 4 try and get some robust numbers, you and your company
- 5 just went ahead and said well, the common carriage price
- 6 must be incorporate bad numbers. That's right, isn't
- 7 it?
- 8 A. That number hadn't put in different information so
- 9 clearly that work hadn't been done.
- 10 Q. No. May I go very quickly to the beginning of this
- 11 document at page 848 so this is argument, so-called,
- 12 5.3. Do you have it?
- 13 A. Yes.
- 14 Q. That states that:
- The reason behind the new price contained is that
- the indicative price was "a simple estimate."
- 17 5.2, I beg your pardon:
- 18 "The indicative price released to Albion Water was
- 19 a simply estimate produced to give Albion Water an idea
- of the likely price. The calculation has now been
- 21 revisited and a firm price has been calculated."
- 22 Right? I'm putting it to you again there is no
- 23 evidence at all that the earlier document considered by
- the board, both the LCE and the board, was anything
- other than a considered price and there is nothing in

- 1 those documents that says, "This is a simple estimate,
- 2 read with care." And a health warning, was there? All
- 3 right. I take that to be a yes.
- 4 Let's, in conclusion, look at the final LCE
- document. This is carrying on here at tab 121 at 5.5.
- 6 Let's just describe just put your eyes further down the
- 7 same page. You see:
- 8 "The level of the prices means Albion Water's common
- 9 carriage application is not economic. It is therefore
- 10 expected that Albion Water will challenge the price with
- 11 Ofwat. Obtaining their approval would weaken any
- 12 challenge."
- "Obtaining their approval" would mean obtaining
- 14 Ofwat's approval?
- 15 A. Ofwat, yes.
- Q. But, of course, you were well aware what the impact on
- 17 competition of this level of price would have?
- 18 A. Hm-mm.
- 19 O. That's right, isn't it?
- 20 A. Yes.
- 21 Q. I'm not going to take you to it but I think you are now
- an expert on MD163. I asked you to read it overnight,
- and you will recall -- and I took you to it this
- 24 morning -- that one of the considerations Ofwat would
- 25 consider would be the effects on competition and here

- 1 you are well aware of the effects on competition.
- Over the tab, 122, letter dated 2 February from
- 3 Mr Holton to Ofwat. You see him saying, the last
- 4 paragraph, halfway down:
- 5 "The current negotiations ... are being conducted on
- a commercial basis with the full knowledge of Ofwat.
- 7 Everything is open and ..."
- 8 Where are we?
- 9 "Our position always has been to conduct these
- 10 negotiations in an open and communicative manner ..."
- 11 And so on. That's not true, is it? You see,
- Dr Bryan had asked for the methodology underlying the
- 13 calculation of the indicative price. That's right,
- isn't it?
- 15 A. Yes, he had asked for it, yes.
- 16 Q. There is no point saying it's all to do with average
- 17 pricing because you have got much more than that on the
- board, didn't you, at the time, didn't you?
- 19 A. In that paper, yes.
- Q. And you didn't tell Albion the average cost of whatever
- it is you were averaging, either, did you?
- 22 A. No.
- Q. No. And as we have seen, in relation to bulk
- 24 distribution -- I will be taking Mr Edwards in more
- 25 detail -- there was a massive difference between your

- earlier calculation and the later one, something of the
- 2 order of 50 per cent?
- 3 A. Yes, there was a difference.
- 4 Q. Yes. Which you either failed to spot or didn't care
- 5 about, because you trusted your staff?
- 6 A. I did, yes.
- 7 Q. Okay. Of course, Ofwat at this time were pushing you
- 8 hard to arrive at a final price. You had been hanging
- 9 around since September. You should have had one of
- 10 these things in place well before then. I think that's
- 11 fair comment, isn't it? There had been an undue delay
- 12 and you explained the delay this morning by Mr Edwards'
- unavailability; is that right?
- 14 A. Yes, certainly when Mr Edwards came aboard we were able
- to move on with that work.
- Q. And what we see at tab 127, we have Mr Holton going to
- 17 Ofwat, dated 9 February:
- 18 "We are refining our work on the price and
- 19 cross-referencing the work against figures and documents
- 20 which we have already received and agreed."
- 21 It's not quite clear what he means but I'm sure you
- 22 won't be able to help me so I won't bother you with it?
- 23 A. No.
- 24 Q. "We hope to get board approval for the price within the
- 25 next week, board agenda allowing and then be in

- a position to issue a price to Albion Water with a copy
- 2 to yourself."
- 3 Okay. So he let's the progress report, if that's
- 4 the right word in this context, dated 9 February; yes?
- 5 A. Okay, yes.
- 6 O. Over the page we have her reply:
- 7 "I'm pleased to hear that you have finally reached
- 8 agreement on your access price figure."
- 9 This is 15 February. It's somewhat after the 9th
- 10 and you see she relates to a phone call of that day?
- 11 A. Yes.
- 12 Q. Okay:
- 13 "You have finally reached agreement from your access
- price after your board meeting. I hope that now puts you
- in a position to answer the questions in my letter."
- 16 We won't worry about that. Okay. So there was
- a board meeting in February, which gave the sign-off for
- the issuing of this common carriage price; is that
- 19 right?
- 20 A. This says so. I can't recall it.
- 21 Q. You can't recall.
- 22 A. And if there was -- there should and would be a record
- of it. So don't ask me to explain it.
- 24 Q. Well, Mr Holton is telling Ofwat we need board approval
- and that chimes true, doesn't it, because it would have

- 1 been discussed in November, would have been discussed
- in December, discussed again in January and Mr Holton is
- 3 telling Ofwat there is going to be board approval and
- 4 that seems, if I may say so, be absolutely plausible and
- 5 right. The only problem is, Mr Williams -- and this is
- 6 my problem really -- we have no board minute in relation
- 7 to that meeting. So I'm afraid I can't question you on
- 8 how the board reacted to that.
- 9 A. And I can't help you in terms of any recollection
- 10 either, unfortunately.
- 11 Q. Has anyone asked you to look at your diaries for the
- 12 period in February 2001?
- 13 A. I don't have a diary for that far back.
- Q. But your board diary, your diary at the time, would that
- have been retained in Welsh Water?
- 16 A. I doubt it.
- 17 Q. Your secretary?
- 18 A. No, I kept my diary, to be honest.
- 19 Q. Yes. No, no ...
- 20 But it's a long time ago and I understand all that
- and you went to a lot of board meetings but it was quite
- 22 an important board meeting. This was the first common
- 23 carriage decision, wasn't it?
- 24 A. But I don't -- I genuinely don't recall a board meeting
- in February. I can't explain if there was why there

- aren't any minutes and the only other possibility I can
- think of is whether there had been a delegated powers
- 3 but when that been the case, I would have thought that
- 4 would have been previously recorded. So I'm at a loss
- 5 to explain it.
- 6 MR SHARPE: All right.
- 7 Mr Williams, that took a little longer than I had
- 8 planned but as far as I'm concerned, I have no further
- 9 questions. I'm sorry if I have overdone it.
- 10 THE CHAIRMAN: Any re-examination, Mr Beard?
- 11 MR BEARD: Just one or two questions if I may, given the
- time it's worth just dealing with that and then having
- a pause if that's okay.
- 14 THE CHAIRMAN: Yes.
- 15 Re-examination by MR BEARD
- MR BEARD: File 3, tab 45, please, Mr Williams. It's
- 17 a letter from Mike Brooker that Mr Sharpe took you to.
- I just wanted to go to the last paragraph:
- "This letter and the enclosure is also being sent to
- the First Secretary of the Welsh Assembly, the DETR, DTI
- 21 DWI and EA."
- 22 Do you know what those letters, the acronyms, stand
- 23 for?
- 24 A. DTI, obviously, Department of Trade and Industry.
- 25 Q. Yes.

- 1 A. Environment Agency.
- 2 Q. Yes.
- 3 A. I can't recall what the other ones are. Directorate of
- 4 Water? I'm not sure.
- 5 Q. I'm concerned not to lead the witness although I doubt
- 6 this is going to be controversial.
- 7 THE CHAIRMAN: Oh, go on, Mr Beard.
- 8 MR BEARD: Drinking Water Inspectorate.
- 9 A. Of course it was.
- 10 Q. Department for Environment, Transport and the Regions?
- 11 A. Yes.
- 12 Q. There is not a reference to any company, thank you very
- much.
- 14 The next bundle I wanted to go to -- actually we
- 15 will stay in 3 for the moment, if that's easiest.
- Tab 110, Licence Company Executive, LCE, paper.
- 17 Mr Sharpe asked you various questions about this. Could
- 18 you just explain: there are headings numbered 1, 2, 3,
- 19 4, 5. Could you just describe to us what the
- 20 significance of those different headings are and what's
- 21 discussed under them in general terms, please. So
- issues, recommendations, timing, sponsor, argument,
- please.
- 24 A. Sorry, I really don't understand that.
- 25 Q. I'm sorry, I'm just asking you what -- in relation to

- each of those -- what is the significance of the heading
- 2 "Issues" in that paper? What is that telling us?
- 3 A. Well, it's pulling out a list of the issues relating to
- 4 common carriage.
- 5 Q. Issues that are to be discussed at the meeting?
- 6 A. Yes, it would have been, yes.
- 7 Q. And 2, "Recommendations". Is that recommendations from
- 8 the meeting or is that recommendations that the sponsor,
- 9 or whoever the paper is from, is making before the
- 10 meeting?
- 11 A. Before.
- 12 Q. And if you just work your way through --
- 13 THE CHAIRMAN: So those are your recommendations to the
- 14 Executive?
- 15 A. Yes.
- 16 MR BEARD: So your recommendations to the Executive, and if
- 17 we see the first one of those is "Continue common
- 18 carriage negotiations with AW".
- 19 Which is Albion Water?
- 20 A. Yes.
- 21 Q. "Ensure that all commercial opportunities to use water
- 22 currently purchased from North West are explored prior
- 23 to reducing the amount taken under the current
- 24 agreement. Continue negotiations with North West Water
- 25 ..."

- 1 And the fourth one:
- 2 "Calculate common carriage network access prices for
- 3 each constituent part of DC's water service based on
- 4 whole area average costs."
- 5 So that was a recommendation you were putting
- forward to the LCE at that time; is that right?
- 7 A. Yes.
- 8 O. And then:
- 9 "Continue to cooperate fully with Ofwat's
- 10 competition case manager to ensure DCC's stance and
- 11 actions are fully understood and not considered
- 12 anticompetitive. Establish the impact of prices
- developed for AW on all other large users of non-potable
- 14 water."
- 15 Then over the page it says:
- "Sponsor ..."
- 17 Which is you. Then "argument" and Mr Sharpe asked
- 18 you various questions about this. This was a paper
- 19 prepared for the meeting. So what is being set out in
- 20 this argument section?
- 21 A. Again, if you are asking me a question which is -- I'm
- 22 struggling with memory issues.
- 23 THE CHAIRMAN: If you do not know the answer, just say you
- do not.
- 25 A. I don't.

- 1 MR BEARD: I'm grateful, thank you. If we could then just
- 2 take up bundle 6, tab 240.
- 3 A. Did you say 240?
- 4 Q. I did. Tab 240 in bundle 6, please, Mr Williams. This
- is a witness statement from Christopher Alun Jones,
- 6 February 2006, in the earlier proceedings, where
- 7 Dwr Cymru were intervenors. Could you just remind the
- 8 Tribunal who Christopher Jones was?
- 9 A. No, I don't know who he was.
- 10 O. You don't know who Chris Jones is?
- 11 A. No. Sorry, unless that's --
- 12 THE CHAIRMAN: You mentioned him earlier.
- 13 A. Sorry, I thought this was an operational person.
- 14 MR BEARD: No.
- 15 A. My apologies, yes. Chris Jones was the Dwr Cymru
- 16 Finance Director going back in time. Chris Jones at
- 17 this time was the Glas Finance Director.
- 18 Q. Thank you. If you turn on to page 1890, could you just
- read through paragraphs 9 and 10 for me, please?
- 20 (Pause)
- 21 A. Right.
- 22 Q. Is Mr Jones there referring to the GIS or SAP R3 systems
- or any other system that you know of?
- 24 A. I don't know. At this time in 2006 I had been out of
- the business, so what it is referring to I don't know.

- I know there was a huge amount of work that went on in
- digitalisation. In what form it was kept at this time,
- 3 I don't know.
- 4 Q. Was the GIS system one that relate to mains information,
- 5 so far as you recall?
- 6 A. As far as I recall it was, yes.
- 7 Q. So it's possible he may have been referring to that?
- 8 A. It's possible.
- 9 Q. If you could then turn on to page 1902 and read
- paragraphs 54 and 55, please. (Pause)
- 11 Sorry, and 56, I'm grateful to Mr Pickford.
- 12 A. Okay.
- 13 Q. Would this be reference to the SAP R3 system?
- 14 A. It could be, yes.
- 15 O. Was that a system that contained information as to
- 16 particular assets?
- 17 A. I believe so.
- 18 Q. Could you turn on to tab 244. So far as you are aware,
- nothing in the two passages that I have taken you to in
- 20 Mr Jones' statement is wrong, to the best of your
- 21 knowledge?
- 22 A. To the best of my knowledge.
- 23 Q. Tab 244, if you turn on to 2052A, this is a third
- 24 witness statement of Chris Jones. Just for the
- Tribunal's note, there is a second witness statement.

- 1 It's at tab 241. This is an extract from it. Oh, I'm
- 2 sorry --
- 3 THE CHAIRMAN: Mr Cowen doesn't have a copy.
- 4 MR BEARD: Thank you very much. This is the only extract,
- 5 I think, from this witness statement. Could you read,
- just through paragraphs 9 to 11 in that extract.
- 7 A. Okay.
- 8 Q. Do you have any reason to disagree with what Mr Jones
- 9 says here about valuation of relevant works?
- 10 A. I wouldn't have the knowledge to actually disagree with
- 11 it.
- 12 Q. You do not have any reason to doubt his comment about
- 13 the difficulties of obtaining local costing information?
- 14 A. I wouldn't have any reason to doubt his word, no.
- 15 THE CHAIRMAN: Do you know what "MEA" stands for?
- 16 A. No, I don't.
- 17 MR BEARD: Again it would be evidence from the bar, but it
- 18 would be Modern Equivalent Asset.
- 19 THE CHAIR: I know what it means. I was just wondering
- 20 whether Mr Williams did.
- 21 MR BEARD: A final couple of questions. Are you aware of
- 22 anyone in Dwr Cymru seeking to delay provision of either
- 23 the statement of principles or the network access code
- 24 to Albion?
- 25 A. No.

- 1 Q. Are you aware of anyone in Dwr Cymru seeking to delay
- 2 the production of the common carriage price to Albion?
- 3 A. No, I wasn't.
- 4 MR BEARD: I don't have any further questions for
- 5 Mr Williams.
- 6 THE CHAIRMAN: That's completes your evidence, you will be
- 7 pleased to hear, Mr Williams. So you are free to leave
- 8 the box.
- 9 A. Thank you very much.
- 10 THE CHAIRMAN: I think we will have a short break there and
- 11 then start with Mr Edwards. We will come back at 3.30
- 12 pm.
- (3.23 pm)
- 14 (Short break)
- (3.30 pm)
- MR BEARD: We call Paul Edwards.
- MR PAUL JUSTIN EDWARDS (sworn)
- 18 Examination-in-chief by MR BEARD
- 19 MR BEARD: Could you give the Tribunal your name, please?
- 20 A. Paul Justin Edwards.
- Q. Could you turn to folder 1. Turn to tab 2 and turn to
- the final page of that tab, tab 27. Is that your
- 23 signature?
- 24 A. Yes, it is.
- Q. Is this your witness statement?

- 1 A. Yes, it is.
- Q. Is it true to the best of your knowledge and belief?
- 3 A. Yes, it is.
- Q. Could you turn on to tab 6 in this bundle? Could you
- 5 turn to the page 97DD. Is that your signature?
- 6 A. Yes, it is.
- 7 Q. Is this your witness statement?
- 8 A. Yes, it is.
- 9 Q. Is it true to the best of your knowledge and belief?
- 10 A. Yes, it is.
- 11 MR BEARD: I'm grateful. I don't have any questions for
- 12 Mr Edwards. Mr Cook may have some questions for you.
- 13 Cross-examination by MR COOK
- 14 MR COOK: You say in your first statement you have been
- 15 employed by Welsh Water since November 1989. Was that
- 16 your first job?
- 17 A. No, I had a job as a computer programmer at Ferranti
- 18 from 1983.
- 19 Q. A computer programmer for whom, please?
- 20 A. Ferranti Computer Systems.
- 21 Q. What qualifications do you have?
- 22 A. I have got a Bachelors BSc in Statistics, an MSc in
- 23 Management Science from Imperial College and an MSc in
- 24 Economic Regulation and Competition from
- 25 City University.

- 1 Q. So you do not have any technical qualifications in the
- water industry?
- 3 A. No.
- 4 Q. So you joined Welsh Water in 1989 and then in 1992 you
- 5 took up the post of financial analyst?
- 6 A. That's correct, yes.
- 7 Q. And that was in the Economic Regulation Department.
- 8 Could you explain to us what the Economic Regulation
- 9 Department does or did within Welsh Water?
- 10 A. In 1989, we were privatised, Dennis Taylor was
- a financial analyst who had taken the company through
- 12 privatisation and the role of the Economic Regulation
- 13 Department at that time was to undertake the principle
- 14 statement and the financial aspects of the June return
- 15 and also to make sure that the company was compliant
- 16 with Ofwat directives.
- 17 O. So the June return, that was the annual statement
- showing the financial position of the company?
- 19 A. At that time it was the July return and that contained
- 20 several tables of data -- customer service data from
- 21 comparative efficiency data, which was used to compare
- 22 the efficiency of companies and also the regulatory
- accounts, the 30 or 40 tables.
- Q. So you refer to Dennis Taylor. So he was the head of
- 25 your department?

- 1 A. That's correct, yes.
- Q. How many of you were there in your department?
- 3 A. In 1992 through to the late 1990s there was four of us.
- 4 Q. Including Mr Taylor?
- 5 A. Including Mr Taylor, yes.
- 6 Q. And Mr Taylor, was he a board director?
- 7 A. No, he wasn't.
- Q. Was he on the LCE, the Licence Company Executive?
- 9 A. The LCE only came into being in the late 1990s and he
- 10 wasn't a member of that.
- 11 Q. You were involved, as I understand it, in producing
- Welsh Water's statement of principles and network access
- 13 code that Ofwat required following the introduction of
- the Competition Act?
- 15 A. That's correct, yes.
- 16 Q. And you were involved in doing that along with
- 17 Dr Boarer; is that right?
- 18 A. That's correct.
- 19 Q. David Holton?
- 20 A. That's correct.
- Q. And Mr Henderson?
- 22 A. I don't think Paul Henderson was involved with the
- 23 statement of principles or the network access code.
- 24 Q. Were just those three of you involved in that process
- 25 then?

- 1 A. All across the company there were several area managers
- who were involved with producing that and also the legal
- 3 team.
- 4 Q. Whoever is in charge of that process?
- 5 A. Jackie Boarer was overall charge and Dave Holton was
- 6 making sure that the timescale was hit.
- 7 Q. Jackie Boarer was in charge. Presumably she would then
- 8 have to get approval from the board for those documents
- 9 to be issued?
- 10 A. I think Jackie Boarer would take that through
- 11 Mr Williams to the board or to LCE.
- 12 Q. Just to put that in context in terms of your
- involvement, you weren't somebody who would have gone to
- the LCE or the board meetings on any basis at all, would
- 15 you?
- 16 A. Not for the statement of principles or the network
- 17 access code I wouldn't have gone.
- 18 Q. Would you ever go on any other occasion?
- 19 A. I have been to the board I think, when we took the Large
- 20 Industrial Tariff on the board in the mid 90s, I went
- and I also took the iDok papers through the board.
- 22 THE CHAIRMAN: The what papers?
- 23 A. The iDok, it's a process -- the periodic review --
- 24 MR COOK: It stands for Interim Determination of K, iDOk.
- 25 THE CHAIRMAN: It's not anything to do with this case then?

- 1 MR COOK: Then you became involved in Albion's request for
- 2 access in around November 2000?
- 3 A. That's correct, yes.
- 4 Q. But that was only a part-time involvement until
- 5 mid-January 2001?
- 6 A. That's correct, yes.
- 7 Q. In terms of the others involved again it was Dr Boarer
- 8 and Mr Holton and Mr Henderson was involved in relation
- 9 to that part of the process, wasn't he?
- 10 A. That's correct, I think Mr Holton was looking at the
- 11 prices -- sorry, Mr Henderson was the tariff manager at
- 12 the time and he was looking at the prices initially.
- 13 Q. In terms of seniority, where did you stand within that
- 14 group?
- 15 A. I'm not sure whether Paul was level with Dave Holton
- 16 because I know Jackie's team had Paul and Dave Holton in
- 17 there but I was working under Dave Holton and
- 18 Dave Holton clearly worked for Jackie Boarer. Jackie
- 19 clearly worked for Jeff Williams.
- 20 Q. Is it fair to say you were the most junior member the
- 21 team?
- 22 A. Yes.
- 23 Q. Mr Williams was also involved to a limited extent. What
- 24 contact did you have with him during this process?
- 25 A. I think we kept him regularly informed on progress of

- 1 the statement of principles and the necessary work
- 2 access code and so we had -- Jackie and Dave would have
- 3 regular team meetings with him. I also attended some
- 4 meetings where technical input was required.
- 5 Q. So in terms of the decision-making process, you would
- 6 effectively pass the bits of work you did, your advice,
- 7 your recommendations, to David Holton first and then it
- 8 would go up the chain through Dr Boarer?
- 9 A. I think "chain" is probably the wrong word because
- 10 Dr Boarer had quite an inclusive team. So there would
- 11 be joint discussions with Jackie Boarer and Dave Holton
- 12 and myself and Paul Henderson. So we can see from the
- trail of emails that we were very inclusive.
- Q. But in terms of ultimately making a recommendation to
- 15 Mr Williams, who would be deciding what would go to
- 16 Mr Williams?
- 17 A. I think it would be between Jackie and Dave.
- 18 Q. And in terms of this process, as far as you were
- 19 concerned, who had ultimate sign-off?
- 20 A. Ultimate sign-off for what, sorry?
- Q. Ultimate sign-off on the prices.
- 22 A. On the prices? I think the ultimate sign-off would be
- Jeff Williams through the board or LCE.
- 24 Q. Mr Holton was the competition manager. That's right,
- 25 isn't it?

- 1 A. I think he was Key Customer and Competition Manager,
- 2 yes.
- 3 Q. So his role included the competition elements. Had you
- 4 received any training on competition issues at that
- 5 time?
- 6 A. I had my Masters from City University, which included
- 7 competition as well as regulation.
- 8 Q. But that was an economic Masters?
- 9 A. It was from the economics department but economics is
- 10 only part of it. There is an economics course. There
- 11 was modelling, financial modelling and also competition
- 12 law.
- 13 Q. Sorry, when had you done that qualification?
- 14 A. 1997 through to 1999.
- 15 O. We asked Mr Williams at the start of his
- 16 cross-examination about his knowledge of Welsh Water's
- 17 pricing structure. Presumably you are somewhat more
- 18 familiar with that structure?
- 19 A. Yes, I was involved with the Large Industrial Tariff,
- although I had limited knowledge of the standard
- 21 tariffs, what was called the principles statement.
- I was not involved with that.
- 23 Q. So you didn't know about sort of the main tariffs but
- 24 you knew about the exceptions to it?
- 25 A. Yes, that's correct.

- 1 O. You were aware, though, that Welsh Water didn't charge
- all of its customers the same price for water?
- 3 A. I was aware of that, yes.
- 4 Q. And why was that?
- 5 A. You mean the large --
- 6 Q. Why is it they charge the different prices?
- 7 A. Historic reasons for the large ones I was aware of, the
- 8 special agreement that several of these agreements are
- 9 entered into in the 1950s and 1960s, when we had very
- 10 local water companies. So the local council would have
- 11 responsibility for water supply. They would agree with
- the large industrial customers a price for water on
- 13 a very long-term, to make it attractive to enter their
- area and we inherited those. The way the water industry
- 15 grew, there was the local industry in the 1960s and
- 16 1970s, in the mid-1970s that became the Welsh National
- 17 Water Development Authority, which I think in 1984
- 18 became Welsh Water, which in 1989 was privatised. So we
- inherited those agreements.
- 20 Q. Sorry, I wasn't referring to some of the special
- 21 agreement. You had a general tariff structure which
- 22 involved different prices to different types of
- 23 customer. Why was it you had different prices for
- 24 different customers?
- 25 A. Are you referring to the Large Industrial Tariff?

- 1 Q. Why did you have different prices for different
- 2 customers generally?
- 3 A. The difference would reflect the different level of
- 4 service they took from us.
- 5 Q. And therefore different costs?
- 6 A. Different costs.
- 7 Q. Because Welsh Water recognised that different classes of
- 8 customer should pay different prices based on the costs
- 9 involved in their supply, didn't they?
- 10 A. On average the costs involved in supplying that type of
- 11 customer, yes.
- 12 Q. So in terms of potable water, you refer to the fact that
- it was a standard tariff for potable water, which you
- say you didn't have much involvement in, but you
- 15 presumably knew that there was such a standard tariff?
- 16 A. I did, yes.
- 17 Q. And then there was the Large Industrial Tariff for
- 18 potable water, the LIT, which you were involved in
- introducing, I understand?
- 20 A. That's correct, yes.
- 21 Q. And an updated version of that had been introduced in
- 22 1999?
- 23 A. Around that time, yes. I think mine was 1995, 1996 and
- then there was an update in 1997/1998, I think.
- 25 Q. So you were involved in the 1995/1996 version, not the

- 1 later one.
- 2 A. I was involved in 1995/1996 and had partial input to the
- 3 1997/1998 version but not a very detailed input.
- 4 Q. That was set out in relation to potable customers, its
- 5 range of prices that would be paid based on the
- different volumes that they took. That's right, isn't
- 7 it?
- 8 A. That's correct.
- 9 Q. And in relation to non-potable customers, Welsh Water
- 10 charged them lower prices for water, didn't it?
- 11 A. It had a standard non-potable tariff of about 49p, which
- was below the standard potable tariff.
- 13 Q. Did anyone actually pay that standard non-potable
- 14 tariff?
- 15 A. I think in 1999 we sold 6 megalitres a day. These were
- 16 to farms, very small suppliers and I think there was
- a theme park also took non-potable water. So, yes, they
- 18 did.
- 19 Q. 6 megalitres a day. Your total non-potable water --
- 20 A. Sorry, 6 cubic metres, not 6 megalitres. It was a very
- 21 small amount.
- 22 THE CHAIRMAN: Not much of a paddling pool in the theme
- park!
- 24 A. It's 0.06 of a megalitre. So that's 60. I'm seeing the
- table in front of me. It was 0.06 of a megalitre, which

- is 60 cubic metres a day. Some of these --
- THE CHAIRMAN: 0.06 would be 60.
- 3 A. Yes and some of these were farm troughs. So you
- 4 wouldn't expect to see much.
- 5 MR COOK: So effectively, in terms of your total non-potable
- 6 business, that was a fraction of 1 per cent?
- 7 A. It was a fraction of the non-potable business.
- 8 Q. It's a fraction of 1 per cent, isn't it?
- 9 A. I haven't got a calculator with me but ...
- 10 Q. For the rest, the vast majority, in fact almost all of
- 11 Welsh Water's non-potable business, that was all done
- pursuant to special agreements, wasn't it?
- 13 A. The non-potable was special agreements, yes.
- 14 Q. Those were lower prices because the water was partially
- 15 treated, or in many cases the majority of the -- the
- 16 water completely untreated?
- 17 A. That's correct.
- 18 Q. In its charging, Welsh Water presumably didn't expect
- 19 a customer who was taking untreated raw water to
- 20 contribute to the costs of treating potable water, did
- 21 it?
- 22 A. No.
- 23 Q. And Welsh Water wouldn't expect a customer who was
- 24 taking partially treated water to pay the full costs of
- 25 potable treatment, would it?

- 1 A. I think all customers took partially treated water. So
- we would expect all customers to pay their fair share of
- 3 the partial treatment but then the extra treatment to
- 4 take it to potable was then shared only between those
- 5 customers who took the potable water.
- 6 Q. So you said, all customers, our understanding was there
- were only three who took partially treated water, the
- 8 rest received completely treated water?
- 9 A. No, because every customer takes partial treatment. For
- 10 instance, at Ashgrove there was a treatment to take --
- 11 to treat the river water and all customers who take
- 12 river water will have that as well. So all customers
- 13 take partial treatment.
- 14 THE CHAIRMAN: You mean all customers including customers of
- 15 potable water?
- 16 A. Yes, the only customers who wouldn't would be the raw
- 17 water customers. So in terms of regional average
- pricing, all customers would pay their share of partial
- 19 treatment and then only potable customers would then pay
- 20 the second or first strength treatment.
- 21 MR COOK: To be clear, raw water customers wouldn't pay for
- 22 any treatment at all?
- 23 A. Raw water customers would not need any treatment.
- 24 Q. Partially treated customers would only pay partially
- treated and if you were a potable customer, you would

- 1 pay for the full cost of potable treatment?
- 2 A. You would pay the rest, yes.
- 3 Q. Can I ask you to open up your first witness statement at
- 4 paragraph 28. It's at bundle 1, tab 2. If you go to
- 5 paragraph 28, which is page 15.
- 6 A. Yes.
- 7 Q. Presumably you are familiar with that paragraph. It's
- 8 the last sentence in particular I want to ask you about.
- 9 It says:
- "In addition ..."
- 11 And he is referring here to average price
- 12 methodology:
- 13 "... it was one of the three main approaches to
- access pricing. It had been outlined in MD163."
- 15 A. That's correct.
- 16 Q. Do you still think that statement is true?
- 17 A. Yes.
- Q. Can I ask you to turn to MD163, which you will find at
- 19 bundle 3, tab 59?
- 20 THE CHAIRMAN: Which tab?
- 21 MR COOK: Tab 59. When you refer to the three main items
- 22 identified, presumably you are referring at page 611; is
- 23 that right?
- 24 A. Yes, that's correct.
- Q. There were three items identified there.

- 1 The first is accounting costs, which is said to be the
- 2 book value of the assets to which access is sought.
- I recognise that's local costs. That's specific to the
- 4 assets you were you were seeking access to, isn't it?
- 5 A. No.
- 6 Q. Why do you say that's not what it means?
- 7 A. Access -- sorry, book value of access -- book value of
- 8 the assets to which access is sought we took to mean
- 9 that you were looking to look -- say, for instance, to
- 10 connect to the network. So it was the book value of the
- 11 assets on the network. We didn't interpret this to mean
- the local assets specific to that particular
- application.
- Q. No, the only way to read at that is you are seeking
- 15 access to a particular set of assets, aren't you?
- 16 A. That's correct.
- 17 Q. That's what common carriage is about, access to
- 18 a particular set of assets?
- 19 A. That's correct.
- Q. You are not seeking access to all the assets within the
- 21 network, are you?
- 22 A. The particular set of assets would be our distribution
- 23 network.
- 24 Q. Some people would be seeking access to a particular part
- of that network but not generally, wouldn't they?

- 1 A. They would, yes.
- 2 Q. So how can you have read that as being anything other
- 3 than the book value of the assets to which access is
- 4 sought, ie the particular assets?
- 5 A. Well, I just stated that the book value of the assets is
- 6 the value of the assets they are seeking to access to,
- 7 which is the network. They are seeking to take
- 8 advantage of our network.
- 9 Q. It was saying that, it would simply say the book value
- of the network, wouldn't it?
- 11 A. I can't comment on the drafting. That's the way
- 12 I interpreted it.
- 13 Q. The reality is there is simply no way to read it like
- that, is there?
- 15 A. I think that that's the way we read it.
- Q. But you recognise the other two there aren't referring
- to anything to do with average pricing?
- 18 A. I think efficient component pricing well could do in
- 19 that you take the average price and then remove the
- actual cost that is being foregone by the entrant.
- Q. But it's not an average price measure?
- 22 A. It could be.
- Q. It's based on a different form of calculation?
- 24 A. It could be the average price with a bit taken off.
- 25 Q. Let's take you back to precursative use. You are

- 1 presumably familiar with MD154. We will stay in
- 2 bundle 3, tab 31. Go to page 414 in that. You are
- familiar with this document presumably and saw it at the
- 4 time?
- 5 A. I have been reacquainted over the last year with the
- 6 document, yes.
- 7 Q. But at the time you were very familiar with it --
- 8 A. I would have been at the time, yes.
- 9 Q. Yes. I wanted you to go to page 414 to the section on access
- 10 charges. So this was the MD letter produced in
- 11 November 1999 in anticipation of the Act coming into
- 12 effect. We see there the section saying:
- 13 "Deciding upon the charges for the shared use of an
- incumbent's network ... I expect each company to charge
- 15 entrants as it would charge itself. It is important
- 16 that access charges allow incumbents to recover
- 17 reasonable networks costs and capital maintenance
- charges without over or under-recovery. This might be
- on the basis of average ..."
- Is the word that's half blanked out:
- 21 "... average costs were appropriate or long run
- 22 marginal costs."
- 23 But you appreciated presumably at the time that this
- 24 was a consultation document and that views were being
- 25 sought from the industry about what should be the

- approach going forward. Were you aware of that? If you
- go back to page 412, the middle of the page, "Next
- 3 Steps". The second little paragraph states:
- 4 "Ofwat's competition team welcomes discussions with
- 5 each company on the development of its statement of
- 6 common carriage principles. The appendix is not an
- 7 exhaustive list and may be revised in the light of
- 8 company responses. Comments on the issues including
- 9 whether errors of omission are welcome."
- 10 So you were aware that effectively it was a first
- 11 set of thoughts from Ofwat?
- 12 A. That's correct, yes. Yes, I would have been aware of
- that.
- Q. Just to be clear, this was something that you were very
- 15 heavily involved in at the time, weren't you, in
- 16 analysing these documents?
- 17 A. Not this particular document. I wouldn't have been --
- 18 November 1999 was just after -- sorry, just before we
- 19 had the final determination of the periodic review 1999.
- 20 So I would have been heavily involved with that.
- I would not have been involved with competition in
- 22 November 1999.
- Q. Can I ask you to turn to tab 44. This is a Welsh Water
- internal document called "Common Carriage" and if we
- 25 look at the bottom right-hand side of the document, you

- will see in the bottom right:
- 2 "PJE ..."
- 3 Would that indicate that it was drafted by you?
- 4 A. Yes.
- 5 Q. Yes. So this was an analysis, as we see here -- an
- 6 analysis of MD154, development of -- I apologise,
- 7 apparently it's tab 43 in the Tribunal's bundles. It
- 8 should be at page 528. So this was you analysing MD154.
- 9 Is that right?
- 10 A. That's correct, yes.
- 11 Q. So it's something that you were very much familiar with
- 12 at the time?
- 13 A. By February, yes, I would have been involved with that.
- Q. And if we go through this, I mean, what you are doing is
- 15 going through almost effectively on a paragraph by
- paragraph basis from 154, identifying the critical
- 17 elements for the purposes of the reasons of this
- 18 document?
- 19 A. Yes, this would be a compliance checklist.
- Q. So it's a compliance checklist. So who would have been
- 21 provided with this checklist?
- 22 A. I can't remember at the time, but it would have been
- 23 shared with Dave Holton and Jackie Boarer and maybe Jeff
- 24 would have seen it but Dave Holton would have asked for
- it and I would have prepared it for Dave.

- 1 O. If you can turn now to tab 32 this was a letter of
- 2 23 December 1999 and we see at page 418 it was a letter
- from Dr Brooker, the managing director, to Mr Ian Byatt,
- the Director General of Ofwat at the time. Mr Williams
- 5 told us that the reference DJH in the top right of the
- front page would indicate it was written by Mr Holton,
- 7 would you agree with that?
- 8 A. It was probably drafted by Dave Holton, yes.
- 9 Q. As we saw from MD154, Ofwat had sought responses from
- 10 the industry in relation to 154 and the principles that
- it put forward there, in particular among them the
- average pricing principle that it had suggested.
- Go over the page to 417 in this letter. This is
- 14 Dr Brooker responding to Ofwat and we see at the --
- actually if we go back, sorry, to 416 at the start of
- the letter, we can see:
- 17 "Thank you for the opportunity to comment on your
- 18 proposals for the development of common carriage set out
- in MD154."
- 20 So this is Welsh Water's formal response to that
- 21 invitation from the Director General. If we can go down
- 22 to the bottom of 417 now, the paragraph I want to take
- 23 you to, it's the penultimate paragraph on the page which
- 24 says:
- 25 "Averaging tariffs does not account for the ease or

- difficulty of supplying water at certain points. MD15
- 2 would support average costs that would not give
- incentives for efficient entry points for new entrants."
- 4 So this is Welsh Water at this time trying to
- 5 explain to the Director General the difficulties that
- 6 would arise from the use of average costs, doesn't it?
- 7 A. It's a fact, yes. It's a statement that average tariffs
- 8 do provide difficulties.
- 9 Q. Well, the difficulty is that what they do is they create
- inefficiencies for entry, don't they?
- 11 A. Or they could potentially allow inefficient entry.
- 12 Q. So the concern from Welsh Water's perspective would be
- 13 that people would be able to come in and effectively
- cherry-pick the best opportunities, they wouldn't be
- 15 trying to take advantage of the most expensive
- opportunities.
- 17 A. That's one of the options.
- 18 Q. But that was Welsh Water's concern.
- 19 A. Well, it was the industry concern as well. It wouldn't
- 20 be just Welsh Water's.
- 21 Q. So at this point Welsh Water is explaining why average
- costs shouldn't work in its view in response to the
- 23 Director General who suggested it's a possibility for
- 24 common carriage pricing?
- 25 A. I wouldn't say he's explaining why it shouldn't work.

- 1 He just explaining fact that if we do use average
- 2 tariffs, there is some consequences.
- 3 Q. Were you aware that this was the position that
- 4 Welsh Water was taking at the time in responding to the
- 5 Director General?
- 6 A. What position?
- 7 Q. Were you aware that they were writing back to the
- 8 Director General saying there were problems with the use
- 9 of average costs?
- 10 A. I'm not sure I would have been aware in December.
- 11 Q. When you were writing, as we saw the document at -- the
- 12 compliance checklist at 44, would you have been aware by
- 13 then?
- 14 A. Are you asking if I would have been aware of this
- response?
- 16 Q. Yes.
- 17 A. I probably would have been but I can't remember.
- 18 Q. Could I ask you to turn now to tab 59, please? This was
- 19 MD163. A document I took you to a moment ago, which was
- the Director General's new thinking as a result of among
- other things of Welsh Water's response, the response
- from the industry generally.
- 23 What I want to do is show you a comparison between
- 24 what was being said in 154 and what was being said in
- 25 163, so if we can go back to tab 31. If you can keep

- 1 your finger in tab 59, you might find it easier to go
- 2 back.
- 3 A. Sorry, what was the other tab?
- 4 Q. Tab 31 and tab 59 are the two tabs, tab 31, please.
- 5 Page 414, which is the paragraph I took you to before,
- I was going to remind you about that text:
- 7 "It is important that access charges allow
- 8 incumbents to recover network costs and capital
- 9 maintenance charges without over or under recovery. It
- 10 might be on the basis of average costs, where
- 11 appropriate, or long-run marginal costs."
- 12 If we can now go back to 163, so tab 59, page 610 we
- see at (iii) in that a very similar first half of the
- 14 sentence:
- 15 "Access charges should allow incumbent to recover
- 16 network operating costs reasonably incurred capital
- 17 maintenance charges without over or under recovery."
- 18 But of course the reference to average costs has
- been removed, hasn't it?
- 20 A. There is no reference on this page.
- Q. Yes. We go over the page, you said the three main
- approaches to access pricing. Instead we have
- 23 a reference to the book value of the assets to which
- 24 access is sought. The reality is Ofwat knew very well
- 25 what the words "average pricing" meant, didn't it, and

- 1 it had taken it out of the statement -- its quidelines
- 2 that it's providing to the water industry?
- 3 A. I can't answer for Ofwat.
- 4 Q. You were (inaudible) at the time and I'm suggesting to
- 5 you that you knew full well that that's what happened.
- The words "average pricing" have been removed, haven't
- 7 they?
- 8 A. I didn't do an audit of the two document. It was clear
- 9 that there was no guidance that we couldn't use average
- 10 pricing but ...
- 11 Q. You saw there was no guidance you couldn't use average
- 12 pricing, it was providing guidance on how you should
- provide pricing and none of those were average pricing,
- 14 wasn't it?
- 15 A. Just based on accounting costs, which doesn't
- 16 preclude average pricing.
- 17 Q. So you accept now that it doesn't make any reference to
- average costs and you were going as the first one on the
- 19 list. Is what you accept now?
- 20 A. No.
- 21 Q. The fact that average pricing had been removed, of
- course, didn't come as a shock to Welsh Water because
- 23 you had already analysed Ofwat's Competition Law
- 24 Guidance, which had come out just before the Competition
- 25 Act came into force, which had made clear that average

- 1 pricing was not something that Ofwat was going to
- 2 consider in considering appropriate and excessive
- 3 prices, was it?
- 4 A. Could you take me to the document?
- 5 Q. Yes, I will. If you go to folder3 tab 39.
- 6 A. Do I need to keep this open?
- Q. No, we can move on. Folder 3 tab 39. This is Ofwat's guidance on
- 8 the Competition Act. If you go to paragraph 4.14, which
- 9 is at page 496, you see at the end of that paragraph:
- 10 "In cases where there may be excessive pricing, the
- director may have regard to measures of profitability or
- the stand-alone costs of an activity."
- 13 So the director was making clear he was going to
- look at stand-alone costs which is inherently a local
- 15 measure, isn't it?
- 16 A. I think this wasn't guidance to say how we should price,
- 17 it was just guidance on how they would treat any
- 18 complaint under the Competition Act.
- 19 O. Well, no. They are telling you there is a chance that
- if you go beyond stand-alone costs, they are going to
- 21 say that's excessive. By definition they are telling
- you not to do that, aren't they?
- 23 A. I think "may have regard to" would be with reference to
- 24 stand-alone costs and not at stand-alone costs.
- 25 Q. This was Ofwat making very clear that the test it might

- 1 well use would be a test against stand-alone costs, so
- 2 local costs?
- 3 A. With regard to, yes.
- 4 Q. And that was something you were very much aware of
- because if we go back to tab 44, which was the
- 6 compliance checklist that you had provided, you see that
- 7 one of the things you had added, if you go to page 533,
- 8 you had also analysed what Ofwat was saying in that
- guidance and if we go to page 533, paragraph 7 on that,
- 10 you had expressly emphasised for the benefit of your
- 11 colleagues that excessive prices would be measured by
- 12 reference to stand-alone costs.
- 13 A. In relation to stand-alone costs, yes, that's correct.
- Q. So you had been going through these documents line by
- 15 line, identifying the critical paths and you knew very
- 16 well that stand-alone costs was a test that Ofwat was
- saying it was going to use as a benchmark for excessive
- 18 pricing, didn't you?
- 19 A. Yes.
- 20 Q. Against that background, can you explain how Welsh Water
- 21 came to decide that it should approach Albion's common
- 22 carriage application on the basis of average costs?
- 23 A. Average costs were how we charged all customers.
- 24 Q. There must have been a decision-making process in which
- 25 Welsh Water decided that was how it was going to

- 1 approach common carriage and that was what went into
- Welsh Water's access code. What was the internal
- decision-making process which led to that conclusion?
- 4 A. I can't remember exactly how it was but the network
- 5 access code was produced in consultation with several
- departments, both operational, financial and regulatory
- 7 and income and tariffs team and from that a document was
- 8 pulled together which went to either LiCo or -- sorry,
- 9 the Licence Company Executive or the Dwr Cymru board.
- 10 Q. But you knew that Ofwat was saying it was going to use
- 11 the stand-alone costs measure for excessive pricing. Is
- that something that would have been discussed at the
- 13 time in Welsh Water?
- 14 A. I don't think it would have been discussed at the board.
- 15 O. Was it discussed on those who were producing a paper for
- 16 the board?
- 17 A. On the basis that it's in this document here, it would
- have been discussed with Dave Holton's team,
- 19 Jackie Boarer and myself and Paul Henderson.
- 20 Q. Can you help us in relation to any of those discussions?
- 21 A. In what respect?
- Q. Well, given that that was the test Ofwat had made clear
- it was planning to use, how was it that Welsh Water
- 24 decided that average costs rather than local costs was
- 25 an appropriate test?

- 1 A. I think -- yes, average costs were never -- I can't
- 2 remember discussing average costs against local costs.
- 3 Average costs was the way we charged. It's the way we
- 4 had calculated the Large Industrial Tariff and therefore
- it seemed appropriate to use it for common carriage.
- 6 Q. So you are saying there wasn't any discussion at that
- 7 point?
- 8 A. I didn't say there wasn't any discussion. I can't
- 9 remember any discussion.
- 10 Q. Albion's common carriage application was received --
- 11 THE CHAIRMAN: Are you moving on to a different --
- 12 MR COOK: Yes, I am.
- 13 THE CHAIRMAN: Yes. When you saw those three options in
- MD163, you say said a moment ago you interpreted the
- 15 reference to assets there as being a reference to the
- 16 whole network rather than to the specific particular
- assets that the common carriage applicant wanted to use?
- 18 A. Yes.
- 19 THE CHAIRMAN: That interpretation of MD163, was that
- something that you came up with yourself or did you
- 21 discuss that with Jackie Boarer, "Well, goodness it says
- this. What do we think it means by 'assets'?" How did
- 23 you come to that interpretation of it in discussion with
- whom, if anybody?
- 25 A. I can't remember discussing that particular point at the

- 1 time. But I think we would have checked regional
- 2 average charging with the three to see whether it was
- 3 consistent but I can't remember having discussions at
- 4 the time.
- 5 Q. To see whether it was consistent, to see whether there
- 6 was something in that which expressly ruled it out?
- 7 A. Just to see whether it was compliant. If we thought
- 8 that the approach we were taking was compliant with
- 9 their principles. But I can't remember a conversation
- 10 happening at the time.
- 11 THE CHAIRMAN: There was quite a big decision, wasn't it?
- 12 That you can't remember.
- 13 MR COWEN: Maybe I can just ask one further point. In the
- 14 three cost alternatives or things that have been
- 15 discussed, above that section there is then a statement
- by Ofwat saying that it will consider the effect on
- 17 competition, in particular with relation to -- or words
- 18 to that effect.
- 19 A. Yes.
- 20 MR COWEN: Did that have any bearing in your mind?
- 21 A. I can't recall any conversations about that.
- 22 THE CHAIRMAN: Just one question. The letter from
- 23 Dr Brooker to Ian Byatt in response to MD154 you were
- taken to, that seems to be adopting a stance at that
- time against average pricing, if I can put it like that.

- 1 Were you involved in doing any calculations for
- 2 anybody that might have informed how Dwr Cymru were
- 3 going to respond to that consultation? Did anyone ask
- 4 you: are you aware of anyone in the team being asked to
- 5 say, "Can you crunch these various different scenario
- 6 numbers for us so that we can work out how Dwr Cymru
- 7 should respond to this consultation"?
- 8 A. Not at the time. I think that consultation was done
- 9 towards the end of 1999, which is when I was involved in
- the periodic review. So I wasn't involved with the team
- 11 at that time, sorry.
- 12 THE CHAIRMAN: Are you aware that there was any number
- crunching that took place before Dr Brooker wrote that
- 14 letter?
- 15 A. No, I'm not aware of this.
- 16 THE CHAIRMAN: You were not aware of it?
- 17 MR LANDERS: Can I just ask a question as well. You said
- that you asked yourself, "Is our current method
- 19 compliant with these tests?" Did you ask yourself
- 20 whether the current method would stand up to a test of
- 21 the stand-alone cost variety that Ofwat were going to
- use for excessive pricing?
- 23 A. At the time that this work was going on, all of the
- 24 conversations in the industry and at Ofwat were with
- 25 regard to potable water. A lot of concerns and the main

- focus of the water industry was around the quality of 1 2 water and liability for the quality of water to the ultimate customer, which in a network would not 3 necessarily be the same water that was input. So around 5 that time the main focus was on potable water and therefore we didn't do any analysis of estimating where 6 7 people could access the network to supply the potable 8 water to do that calculation. I think one of the 9 problems with de-averaging is not just the lot of 10 income, which is recoverable through the price review process. One of our main concerns would have been the 11 incident effect to other customers. You have got the 12 13 universal service obligation. If you de-average the tariff, the end result, if you unwound it the whole way, 14 is that some customers would get exactly the same 15 16 product as they were getting before but at significantly 17 higher prices. Alternatively other customers would get a lot lower. So it was more of a social impact around 18 19 the de-averaging concern that we had. 20 MR COOK: You said the concern was not just loss of income. 21 You then said, I think, which you would get back through 22 the tariff process. It's right to say, isn't it, that in 1999, Ofwat decided that supplies for large customers 23 would be outside the tariff basket. 24
- 25 A. I think that's correct but it's not the tariff basket

- that matters in a price review process. The way a price
- 2 review works is on the one side of the equation you have
- 3 the costs of financing the functions of the company. On
- 4 the other side of the equation is the revenue, which is
- 5 made up of tariff basket and non-tariff basket items and
- 6 the K factor is the difference between the two.
- 7 So if at the end of a period there was significant
- 8 reduction in the amount of income from a class of
- 9 customer or because an industrial customer has ceased to
- 10 take a large volume of water, then that would be
- 11 rebalanced through K at the end of the period. So in
- terms of worrying about the loss of income, it would not
- be a permanent loss of income.
- Q. But for at least a five-year period?
- 15 A. On average it would be a two and a half year period, but
- 16 up to five years.
- 17 Q. You became involved in -- well, sorry, go back. You
- 18 were involved in the discussions in relation to the
- 19 network access code that Welsh Water produced. Were you
- aware of the importance of the issue for Welsh Water at
- 21 the time in terms of the financial effects that were
- 22 potentially arising from common carriage?
- 23 A. I was aware -- are you talking about the LCE paper?
- 24 Q. No, I will take you to the document. I was asking if you
- were aware. We can go to it. It's tab 52 in bundle 3.

- 1 This was a document prepared for the board by Mr Holton
- in, we believe, April 2000 and what this document does
- is sets out to the board what competition in water means
- 4 in practice. Do you see that in the heading and title?
- 5 And simplistically on the front page it sets out that
- 6 23.4 million, though confusingly the detailed table says
- 7 23.8 million, but that 23 plus million of revenue was
- 8 therefore at threat, at risk from competition. Were you
- 9 aware of those kind of figures at the time?
- 10 A. The paper says:
- "Came into force on 1 March."
- 12 So I assume that was.
- 13 Q. It is in April 2000.
- 14 A. April 2000. I would have been involved with this. So
- 15 I would have been aware that this was the total amount
- of income but, as the paper says, it wouldn't all have
- 17 been at risk. We would still have -- if you had common
- 18 carriage, we would still have assets that we would be
- 19 earning a return on.
- Q. You were actually involved in drafting this paper?
- 21 A. I probably was. I can't remember exactly but I would
- imagine I would have at least seen sight of it.
- Q. When did you first become aware of Albion?
- 24 A. It would have probably been almost from the outset of
- 25 the Shotton Paper discussions. So it would have been

- 1 mid/late 1990s.
- Q. So effectively you were aware of Albion throughout?
- 3 A. Yes.
- 4 Q. How did you become aware of Albion?
- 5 A. It would either have been a team meeting or discussions
- 6 with Dennis Taylor.
- 7 Q. And presumably Albion's arrival into the market was
- 8 a significant event for Welsh Water. It was the first
- 9 time there had been an actual competitor.
- 10 A. I think the significant event was probably 93/94, rather
- 11 than the Albion entering, where the 250 megalitre bulk
- 12 supply threshold was introduced and that caused us to
- introduce the Large Industrial Tariff. I believe that's
- 14 a more significant event.
- 15 O. So 93/94 created the potential for competition through
- the inset appointment regime but then Albion was the
- first person at an advantage of that?
- 18 A. Yes, I think so.
- 19 O. So that was the first time competition became real?
- 20 A. It was the first time, yes, I believe.
- 21 Q. And you were presumably aware that Albion had managed to
- take away Welsh Water's second largest customer?
- 23 A. At the time of this, yes, I was.
- Q. So when did you become aware of that?
- 25 A. I was aware of the discussions with Shotton Paper all

- the way through the 1990s and I was aware of the final
- decision. So I was aware of it in real time.
- 3 Q. Was that something that Welsh Water looked on with
- 4 equanimity?
- 5 A. What does equanimity mean?
- 6 Q. I apologise.
- 7 A. Too many syllables.
- 8 Q. Was Welsh Water happy about the fact that that was
- 9 taking place?
- 10 A. I think Welsh Water would have preferred to keep the
- 11 customer.
- 12 Q. Is that putting it too softly? Was Welsh Water upset
- that somebody was coming in and taking one of its
- largest customers?
- 15 A. I'm not sure I would use the word "upset" but I think we
- strenuously tried to keep the customer. I think we saw
- 17 it as an important customer to keep, that we shall be
- seen to be the supplier of choice, I think that was the
- 19 way.
- Q. And when you started being involved in Albion's access
- 21 applications, presumably you were aware of the extent of
- 22 the margin that Albion was making on its existing supply
- 23 to Shotton Paper?
- 24 A. No, I was not aware of that.
- 25 Q. Well, you knew that Welsh Water presumably had matched

- 1 the "minded to" price.
- 2 A. Yes, I was aware of that, yes.
- 3 Q. So compared to the competing price that Welsh Water was
- 4 offering, there was no margin for Albion. You knew
- 5 that?
- 6 A. We were never aware of the commercial arrangements with
- 7 Shotton Paper and Albion Water.
- 8 Q. But if Albion was trying to beat the price that you were
- 9 offering, in the end there would be no margins.
- 10 A. Unless they were selling different services.
- 11 Q. Were you aware of the level of profitability that
- 12 Welsh Water was achieving on the Ashgrove System?
- 13 A. No, I was not.
- Q. What about Corus? Were you familiar with the supply to
- 15 Corus?
- 16 A. Only through the Albion Water. I was not -- if you mean
- 17 Corus in Shotton?
- 18 Q. Well, Corus Shotton, yes?
- 19 A. No, I was not.
- 20 Q. But you were familiar with the fact that Corus Shotton
- 21 was being charged at 14p during much of that period?
- 22 A. I was aware of it later on. I don't think I was aware
- of it at that time.
- 24 Q. Later on meaning -- what time did you become aware of
- 25 that?

- 1 A. During that process I was aware that there was an issue
- with Shotton Corus. I had extensive dealings with Corus
- 3 in South Wales but not in North Wales.
- 4 THE CHAIRMAN: But roughly when. 2000 or --
- 5 A. In 2000, yes.
- 6 THE CHAIRMAN: In 2000.
- 7 A. In 2000.
- 8 MR COOK: No one suggested to you that Corus was
- 9 a loss-making contract for Welsh Water, did they?
- 10 A. No.
- 11 Q. So you knew the kind of level that Welsh Water obviously
- thought was profitable for that supply?
- 13 A. At what time?
- 14 Q. You knew at 14p -- nobody suggested that was
- 15 loss-making, so you therefore knew that that presumably
- was a viable price for Welsh Water?
- 17 A. The 14p, if I remember rightly, was an agreement we had
- 18 with Shotton dating back and therefore it was an amount
- 19 of income we got from them. I don't think we ever took
- a view of the profitability of the supply. It was
- something that we would not have done.
- 22 Q. That agreement ended in 1996, didn't it?
- 23 A. It did. As far as I'm aware it did, yes, and we then
- 24 spent several years trying to negotiate a new agreement
- with them.

- 1 Q. During which time it carried on paying the same price?
- 2 A. As far as I'm aware, yes.
- Q. And no one was suggesting that was a loss-making price?
- 4 A. We didn't know. Sorry, I didn't know whether it was
- 5 loss-making or not.
- 6 THE CHAIRMAN: Were you involved in the negotiations with
- 7 Corus?
- 8 A. Not in Shotton, no.
- 9 MR COOK: I was coming to a new topic. I don't know if
- that's a convenient moment?
- 11 THE CHAIRMAN: How long will your next topic be?
- 12 MR COOK: We are moving into costs. So it's certainly not
- 13 short.
- 14 THE CHAIRMAN: Yes, all right, we will finish for the
- evening then.
- 16 What time should we start tomorrow? It will be
- 17 10.30 if it's likely to be Mr Edwards in the witness box
- 18 all day, I'm afraid.
- 19 MR COOK: Madam, that's right.
- 20 MR BEARD: Just one issue in relation to timing more
- 21 generally. I communicated with the referendaires at
- lunchtime in relation to the Tribunal's proposal that
- 23 the closing be 5 and 6 November and we can confirm that
- that will work for our side. We understand it works for
- 25 Albion.

1	THE CHAIRMAN: Yes, well, we will direct that that is what
2	happens then.
3	Very well. Now, Mr Edwards, you are in the middle
4	of giving your evidence and that means that overnight
5	and in which breaks that we have during the course of
6	your evidence, you mustn't discuss what you are saying
7	or anything about the case with anybody, and
8	particularly not with any members of your legal team or
9	your colleagues at Welsh Water.
10	A. Thank you.
11	THE CHAIRMAN: We will come back at 10.30 tomorrow, thank
12	you.
13	(4.28 pm)
14	(The court adjourned until 10.30 am the following day)
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