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Sainsbury's Supermarkets Ltd v (1) MasterCard Inc, (2) MasterCard International Inc, (3) MasterCard Europe S.P.R.L.

Day 21
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| Monday, 14th March 2016 | 1 |
| :--- | ---: |
| (9.30 am) | 2 |
| Closing submissions by MR BREALEY (continued) | 3 |
| MR BREALEY: Good morning. | 4 |
| MR JUSTICE BARLING: Good morning, Mr Brealey. | 5 |
| MR BREALEY: I have got three topics to do and then Mr Spitz | 6 |
| will take over. | 7 |
| If I could just start where I finished, which was at | 8 |
| section 8 of our closing, page 205. That's where | 9 |
| we are. | 10 |
| MR JUSTICE BARLING: Yes. | 11 |
| MR BREALEY: I won't go through the suspicions bits again. | 12 |
| I was just going to emphasise the Maestro and the Amex | 13 |
| story. A lot of this now is in blue, so the Maestro | 14 |
| story starts at 210. We set out what we regard as the | 15 |
| evidence relating to Maestro and then the Amex | 16 |
| counterfactual is at 659. | 17 |
| MR JUSTICE BARLING: Yes. | 18 |
| MR BREALEY: As I say, a lot of it is in blue, so I won't | 19 |
| ask the Tribunal to go into camera so I will just | 20 |
| highlight what I think I can because it is all set out | 21 |
| here. | 22 |
| MR JUSTICE BARLING: Yes. | 23 |
| MR BREALEY: I will just double check -- it isn't really | 24 |
| what I thought. (Pause) | 25 |

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So, as I say, the Maestro story starts at paragraph 627. We have split the Maestro story into three chapters just so that the Tribunal can see the relevant chapters. The first is just above 630, which is the timeline.
MR JUSTICE BARLING: Yes.
MR BREALEY: The second is above 636, which is the functionality problems with Maestro. And then the third, the reasons for the portfolio flips, which is above 643, and I probably should also -- there is a fourth which is just above 649, which is the damages modelling. As you know, they take the steep decline and actually, if you actually look at the facts, it should not be as steep even on their case.
Just quickly going back to the Maestro story. What I want to emphasise at 630, which is the timeline, is although there was a differential between the rates, Maestro and Visa, in the early 2000s the market shares were relatively stable.
So it would be incorrect just to look at the two big banks and their flips. You can actually take a step back in time a bit and see that, notwithstanding the differentials, the market shares were relatively stable. That's what I wanted to emphasise on the timeline. And obviously at 631 we have got what Mr Douglas
accepted in his oral evidence:
"The important point to note is that the UK debit card market reduced to such a level because MasterCard lost two of its main customers, HSBC and Royal Bank of Scotland, who represented $90 \%$ of the Maestro market."
And that is correct.
So that is the reason that it plummetted. That is the timeline.
The second point we pray in aid obviously, and it took a lot of cross-examination, this is at 636: functionality. We do say there is a wealth of internal -- this is internal -- MasterCard documentation, attesting to the fact that the Maestro was an inferior product in terms of functionality.
If one could just keep a finger there but then just go to 658 , which I won't -- I want to go back to this page. I think that the evidence from Mr Douglas at 658, which is blued out, is important and we do submit that on any view the Maestro was an inferior product to the Visa Debit and it was at the start at a competitive disadvantage.
So going back to paragraph 636, again we say there is a wealth of documentation. It did have limited more international acceptance, it had relatively stringent security requirements more than the others, it was

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limited for online transactions, it could not be used to make recurring payments, that's payments two or three times over, and the Maestro cards could not readily be changed when they were lost.
Why does that matter? Well, clearly, we say it makes it an inferior product, so when the bank is looking at it and they are trying to sell it to their customers, it is a big point and why should their customers get an inferior product? But it is also important for the economics, which essentially leads me to the third reason: the reason for the portfolio flips.
That is on the top of 217 , which again is not blued out so I can refer to it. So the functionality is relevant to the economics. So the question is: are the banks going to issue inferior cards to their customers?
But does this functionality, the ability to use it in America, for example, matter from the economic point of view? And we say yes, it would have done. So when the banks were looking at the revenue earning opportunities, the inferior nature of the Maestro would have been a relevant consideration, and indeed it was because we saw that from the contemporaneous internal documentation.
It was an important consideration for those two
banks. That is really Maestro. Obviously there is
a lot in the Maestro story. A lot of it was subject to cross-examination of Mr Douglas, so one hopefully will go back to the transcript of Mr Douglas on that. But that is the story.
The last one is the damages modelling and we say it is not such a steep decline even on MasterCard's view. But I think one has to just take a step back, and what is the Maestro story being used for? It is being used as a reason for saying that the credit card would have gone down to 3\%. And really, we are looking at cutting Sainsbury's damages down. And we would say it is a wholly imperfect analogy to take this Maestro story with all its problems and just to transport that on the credit card and say, well, it would have been the same decline.
You have got two banks who accounted for $90 \%$. You have got functionality problems. You have got quite a lot in there that's not necessarily applicable to credit cards.
That is Maestro. If I can go to Amex -- unless the Tribunal has any questions? Amex. Now, again, you will have seen that the witness is saying lower interchange environment, we would have lost our premium business.
We give six reasons in this section why not, but I would like to just highlight -- if we can just

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highlight them -- so 663. First of all, we say that the proposed mechanism is implausible. That is the complexity of the Duo. That's the first reason. We give six reasons, and at 663 we give the first one, that we say it was implausible. This is the Duo.

The second is at 669. Is it realistic -- I'm not sure there was any evidence adduced on this -- that all of MasterCard's premium cardholders are just going to be taken up by Amex? You actually have to apply.
Third, we have the issue of acceptability, the acceptance. So, again, MasterCard have really played the card that MasterCard has a significant acceptance advantage over Amex, yet then seems to ignore that in the damages counterfactual.

Fourth is Australia. That's at 673. Fifth, I want to emphasise in a moment the fifth one, which is the actual counterfactual. This fifth is at 680. I just want to emphasise this little bit more.
This is essentially: we are looking at damages here, we are trying to work out what would have happened and we actually have an actual. We have an actual counterfactual. So when the Tribunal is trying to work out what would have happened, it is actually quite illustrative to see what actually did happen. And I just want to emphasise the fifth reason here.

Then the sixth is at 686 , which is again -- we are looking at damages, and clearly Amex is -- we are looking at damages here. But the point that was being made to von Hinten-Reed is that how much is going to be used for groceries?

So MasterCard were putting to Mr von Hinten-Reed on the basis of the factual evidence that really if you are going to have an Amex you use it for travel, hotels, you don't tend to use it for groceries. So I'm using what they say is the case, and I'm saying if you are going to take that, are you really going to have this increase in Amex for your sliced bread, basically? That was what was being put to Mr von Hinten-Reed.
Those are the six points. Can Ijust bring some of these six points together and emphasise three factors. So this is in the context of them saying "We are going to lose all our premium business because of lower interchange fees".
The first point I want to emphasise is that they have cried wolf at least twice before. This is not the first time they have made this argument. We have seen from the evidence that they cried wolf in Australia. They said "If you reduce our fees and you don't do anything about Amex, we will have 'a death spiral'". That death spiral never materialised. For whatever

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reason, whether it was surcharging, acceptance, it did not happen.

The second time they cried wolf was before the European Commission, and on Friday I took the
Tribunal -- I referred to the bit in the decision, and the Commission deals with it for about six or seven pages and refers to this death spiral.
I just want to urge caution here because MasterCard repeatedly make this argument and it never materialises. That's the first thing I want to highlight.
The second thing I want to highlight is essentially what I said a moment ago is the fifth reason, which is at paragraph 680. We do have a real-life actual to base the counterfactual and you will see here in these paragraphs we know that MasterCard announced a reduction of its premium rates in autumn 2014. So it announced it in 2014 taking effect in April 2015. Therefore, we have a year's worth of experience to test this total loss of premium argument. It simply has not materialised.
If I could just -- again, I'm not going to go to too many documents this morning, but I would like to just remind the Tribunal. They are in yellow, but I would like to highlight them. If one could get E3.13 and E3.12.
MR JUSTICE BARLING: Are these the negotiations, are they?

MR BREALEY: Yes. I won't obviously go through it, but I just want to ... (Pause)
MR JUSTICE BARLING: 5023, is it?
MR BREALEY: I was just going to go to 5388, tab 255.
Again, I will do this very quickly.
MR JUSTICE BARLING: Tab 255?
MR BREALEY: Tab 255. My note is ... (Pause)
I know the Tribunal has all this in mind, but Ijust want to emphasise a couple of documents --
MR JUSTICE BARLING: Yes.
MR BREALEY: -- just to refresh the memory.
So this is at 4th December 2014 from Holly Hulett.
This is after MasterCard have announced the reduction of
their premium rates to widen the gap between its premium
card and Amex. And what do we get? We get Holly saying, after Amex's first salvo:
"As you would expect, we have told them to go back and sharpen their pencil."

There are other obviously emails there.
That is the start. You can put E3.13 away. If you remember the story was slightly truncated. And E12, $\operatorname{tab} 232$, there is a series of emails here if the Tribunal remembers, if one goes to 5051 and 5050.

So this has now got to a very high level between
Amex and Sainsbury's. It doesn't get much higher. At
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5051 you see the last paragraph, and I would ask the Tribunal to note "materiality". That is the last paragraph, first line. What Amex are saying to Sainsbury's, and then again at 5050, the paragraph regarding the length, I would ask the Tribunal to note the word "colossal".

Now, this is real world. This is not Dr Niels speculating as to what will happen based on some wishy washy Maestro analogy. This is real world stuff. You see the merchants in the wake of MasterCard reducing their interchange fees, telling Amex to do exactly the same thing.
That is the second point I want to highlight, which is that the Tribunal does have more than a year's worth of actual fact in order to test this complete loss of premium business.
The third thing I want --
MR JUSTICE BARLING: Just before you leave that. Mr Hoskins says this is a different real world because Sainsbury's has got them over a barrel now because they know that within a year or so Amex are likely to be regulated, and therefore this is not really comparable to a counterfactual back in 2007.
MR BREALEY: Again, that is complete and utter speculation. Where does one see in any of this email exchange Amex
saying: we are going to have to do this because we are going to get regulated?
The whole story, the whole Amex story here is about economics. We had a certain differential before and we are not -- there is a risk of -- we are going to get rid of them. That's what the documents say. We are going to get rid, unless you come down. It is about economics, it is not about being regulated. And I would also say that this is, again -- we will have to ask Mr Hoskins -- how are they going to be regulated and how are they being regulated now? Is it just the 3.5 , the Duo system? It is not the whole thing. It is not the normal Green card.
MR JUSTICE BARLING: Forgive me, it is probably my fault, but this is a negotiation that's taking place in the context of a new agreement that's being proposed.
MR BREALEY: Yes.
MR JUSTICE BARLING: I think you did tell us, or we did see,
have evidence about it, but I don't know whether you
know off the top of your head how long that previous agreement lasted?
MR BREALEY: There was agreement because it was signed by
Mr Scott Abrahams when he was at Amex. I can find out how long that was. We do know --
MRJUSTICE BARLING: It may be that my colleagues have

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a better memory than I do about how long it was.
MR BREALEY: As you say, this was coming up for renegotiation. They put it off for a while to see what MasterCard were going to do.
MR JUSTICE BARLING: Yes.
MR BREALEY: In my submission, Mr Hoskins can speculate on
Amex's reasons about being regulated and how they are
being regulated, because he has to be quite clear as to how they are going to be regulated.

For me, what I get out of this is that this is about hard economics. It is about a retailer now seeing too big a differential between MasterCard and Amex and telling Amex it's got to do something about it.
MR JUSTICE BARLING: Am I right, we haven't got any documents relating to the negotiation of any earlier agreement? These are the only ones we have got?
MR BREALEY: No. The UK example is consistent with
Australia. It may well be there is an element of regulation, I don't know, it is just speculation. But what I can say is that it looks as if the merchants in Australia reacted, whether by surcharging or whatever, or non-acceptance. And the whole thing can't just be explained away by surcharging, otherwise the rates would have not come down because the Amex rates did come down in Australia.

So I can't just explain that by surcharges. So you actually look -- you have two real-life stories of what happened when MasterCard was forced to bring down its interchange fee, and the two real-life stories are Australia and the UK.
What do we know happened? First, we know that Amex brought its rates down, and secondly, we know that MasterCard has not lost its premium business. I think in the market shares, in one of the bundles that is provided, we did ask for 2015, I'm not sure we got 2015. Ms Love knows all the documents. The previous contract is at E3.13 at 245. It was signed by Scott Abrahams and it was for three years.
MR JUSTICE BARLING: Thank you very much. Thank you, Ms Love.
MR BREALEY: Again, I just repeat, the Tribunal has got a report from Dr Niels saying "We will lose all our premium card business". Based on what? Based on the Maestro story. So it candidly accepts that the loss of the premium business is based on Maestro. That is in his report.
You compare that with two real-life world examples, Australia and the UK. The first is, as a result of the reduction Amex came down, and secondly, MasterCard did not lose its premium business.

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The third thing I wanted to emphasise is that -- and this goes to the quantum of damages, not to the migration -- even if you conclude there was some migration, that is to say from MasterCard to Amex, that doesn't impact on the quantum. The reason for that is because if the Tribunal concludes that Amex would have come down in its rates, so if you take the two real-life examples I have just given and you conclude that it is possible, likely, whatever, that in the light of MasterCard coming down that Amex would have come down, Sainsbury's doesn't actually lose its quantum claim. There may have been a migration, but they still paid a far higher rate for the last six years.
So if in the counterfactual there was migration but the Tribunal concludes that generally Amex would have come down in response, Sainsbury's would have actually saved money on the other Amex charges. A bit like the umbrella damages.

So that is in Dr Niels' new damages calculation. He has said there could be a 5\% migration. Whether the Tribunal accepts that or not, it is up to the Tribunal clearly. But even if there is a 5\% migration it doesn't impact on the damages because on his view, and we say in the light of the evidence, the Amex rates would have come down as a response to the MasterCard rates.

I don't know if that makes sense? (Pause) MRJUSTICE BARLING: Yes.
MR BREALEY: So Sainsbury's were paying a higher rate for Amex. If MasterCard had reduced its rates to a lawful level, to which we say they should have done, that would have dragged Amex down and it would not have paid the same high fees to Amex.
Therefore, when it says there would have been a migration of business to Amex and therefore you haven't suffered any loss, actually we have suffered a loss because --
MRJUSTICE BARLING: Because you would have paid a lower Amex charge as well.
MR BREALEY: That's all I wanted to say on -- just to finish off on the damages counterfactual. Obviously it is all in there. I was going to move to exemption if you permitted.
So exemption starts at paragraph 197 of our skeleton. As I said on Friday, I will try and deal with some points made by MasterCard. So it is 197 of our skeleton, page 78. It is paragraph 192 of MasterCard's skeleton, page 62.
At 197 obviously we set out the conditions and the standard -- this is 197B -- needed to demonstrate that a restrictive agreement satisfies these conditions.

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That to a certain extent picks up on the broad axe we were talking about on Friday, that if there is an unlawful overcharge then it has to be exempted, and MasterCard have accepted before the Commission that this is the standard that they have to meet.
So in respect of the first condition, "the efficiency claims must be substantiated; the nature of the claimed efficiencies, the link between the agreement and the efficiencies, the likelihood and magnitude."
The second condition:
"No worse off."
That is paragraphs 85 and 87 of the guidelines.
MasterCard actually refer to these guidelines in their closing.

Then this is the third condition:
"It must be reasonably necessary to achieve the efficiencies. So would the efficiency have occurred in the absence of a restriction?"
I put all these to Dr Niels. He accepted them all, but in our respectful submission he has not applied them.
That is the test and, again, I do not want to go back over old ground, but in my respectful submission that test cannot be ignored simply because we are claiming damages.

What we have tried to do from paragraph 200 onwards is mention five misconceptions that we believe MasterCard are under as regards exemption. And I will summarise these five misconceptions, and then I will try -- over the weekend we just delivered a three-page handout which is called "Free funding", and I will try and put it all in context of kind of an actual example just to see because sometimes it gets a bit lost.

Now, obviously, these misconceptions are here and I will just summarise them, but the first misconception, we say, is it is not good enough merely to say there is an exemptible level of MIF out there, which is what they appear to say and Mr Hoskins, candidly in opening, essentially said.

So at 200, the very last of that quote, he says:
"We are not necessarily putting our case saying you have to tick all the 103s. We are saying if the proxy is good enough for the Commission it is good enough for the Tribunal."
Well, what actually does that mean?
The Commission, it used the word "proxy" but it has never said you can't satisfy the four conditions and it has never said "You are excused from adducing robust evidence". If proxy is being used as some wishy washy finger in the air, I don't have to adduce robust

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evidence, then in my submission it is an error.
Again, Dr Niels in the quote that we set at 201:
"I think the approach, but also the European
Commission ... there is an exemptible level of MIF and now let's try to come up with a sensible method that would approximate that exemptible level."

We say that is simply not the approach. You don't say there is an exemptible level of MIF out there and let's just try and work it out. You are in 101(3) territory and you have got to, first of all, identify an efficiency. You have got to identify the link between the MIF and the efficiency, which, I hesitate to add, seemed to be accepted in the opening.

So 205 is the crunch point. We say the starting point for the Tribunal is therefore not what level, paragraph 205, but what efficiencies. It is only after any efficiencies attributable specifically to the UK MIF have been identified and verified that you then go on to look at the second condition.
At 206, this is a point that the Commission made repeatedly to MasterCard throughout the investigation. We have seen in the evidence that the letter -- which is blued out -- I would ask the Tribunal to note it -- it is at the top of page 82.

So what Mr Perez was told and, as I understand,

Mr Koboldt accepted:
"The Commission is telling MasterCard I would like
first to recall in coherence with our previous correspondence ..."
(Pause)
I thought it probably was ... (Pause)
MRJUSTICE BARLING: Do you want us to just read it?
MR BREALEY: Yes, please. I don't believe that one can really seriously challenge that. That has been the practice for the last 40-odd years, whenever it started, that you have a restriction of competition, you want to prove an exemption, you have got to show by reference to robust and convincing arguments and evidence that the four conditions are satisfied.

The second misconception, and this is actually quite an important -- they are all important, but this is really goes to the interpretation of 101(3). We pick this up at 209. A constant refrain from MasterCard during these proceedings has been that the MIT-MIF, such as that calculated by Mr von Hinten-Reed, is too low because it does not maximise social welfare.
I want to emphasise the social welfare. Footnote, it is total welfare, total surplus.
Particular emphasis has been placed by MasterCard on a comment by the economists Rochet and Tirole.

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Then 210, I'm going to come on to MasterCard's skeleton in a moment, but it is quite clear that they are adopting a social welfare test in article 101(3).

Paragraph 2, 2.12:
"Again, MasterCard seeks to circumvent the difficulty by arguing that 101(3) is concerned primarily with social welfare."

Just so that we can see, rather than us citing it,
if one goes to MasterCard's closing at paragraph 275.
MR JUSTICE BARLING: Yes.
MR BREALEY: The key point here is we are not concerned with social welfare. The academics might be interested in social welfare, a regulator, not having regard
to 101(3), may be concerned with social welfare, but
101(3) is not concerned with social welfare.
So just three paragraphs. It is littered with references to social welfare, but 275:
"As indicated above, the MIT methodology previously applied ... would suggest suboptimal results from the point of view of social welfare."
Then at 277, over the page:
"Social welfare or total welfare is the sum of consumer welfare and producer welfare, wherein producer welfare or surplus is understood to be the sum of all profits made by producers in an industry. Under Rochet
and Tirole's framework, the social or total welfare
would refer to the aggregate surplus of all the players
involved in the four-party scheme."
I emphasise that because we are going to come on to
see why that's wrong in a moment:
"The aggregate surplus of all the players involved
in a four-party scheme, merchants, cardholders, issuing
and acquiring banks. It may be great from an academic
point of view, but it is not great for a 101(3)."
$278:$
"Article 101(3) and EU competition law in general is
not limited to promoting consumer welfare. The aim of
EU competition rules is to protect competition on the
market as a means of enhancing consumer welfare and of
ensuring an efficient allocation of resources ..."
It goes on:
"... in order to maximise social welfare."
They are clearly pinning their colours to a social
welfare mast.
If one goes back to our closing at paragraph 214, it
is clear from the jurisprudence of the court and the
interpretation of $101(3)$ that that simply cannot be
right for at least two reasons.
The first is at paragraph 215 , when we look at the
aim of the second condition:

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"The aim is to ensure that those consumers on the relevant market that are affected by the restriction must be compensated for the negative impact of the restriction."
So MasterCard actually refer to paragraph 85 in
their closing. And the second condition is not about total social welfare, it is designed to ensure that those people that are affected by the restriction of competition are no worse off. That is what the second condition says: fair share to consumers. And "consumers" in paragraph 85 refers to those that are affected by the restriction of competition.
MR SMITH: You say that is only the merchants?
MR BREALEY: That has been the consistent approach of the Commission and the court, and it is the evidence of Mr von Hinten-Reed and it is correct as a matter of law. So we have heard nothing really from MasterCard about the acquiring market, nothing in opening hardly, nothing really in their closing. There are various markets out there, but the market that is affected by this MIF is the acquiring market. That is the merchants. And you have got to -- in the first condition you can have all sorts of benefits. That is clear. You can look at all sorts of benefits: cardholders, merchants, whatever. But when it comes to
ensuring that consumers get a fair share of the resulting benefit, of the resulting efficiency, you can't penalise those who are directly affected by the restriction of competition. That is embedded in the guidelines, in the jurisprudence.

I can't say very much more. It is an interpretation of 101(3) that has been around for many, many, many years.

The second reason why this social welfare argument simply does not work -- and, again, I emphasise paragraph 277 of MasterCard's closing, where it says:
"The aggregate surplus of all the players involved
..."

The second reason at paragraph 217 of our closing, again, this comes clearly from MasterCard's own judgment. You ignore the profits that are being made by the parties to the unlawful agreement. That has been the jurisprudence and interpretation of 101(3) since it began.

You have a cartel, you have a restrictive agreement. It impacts on some customers over there. It has never ever been the correct interpretation of 101(3) to say it has been good for us, we made some profit. You ignore -- this is what the European Court says -- it goes back to the infringement decision:

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[^0]merchant from the MIF. I will come on to this free
fund -- my little example in a moment.
MR SMITH: Mr Brealey, isn't the problem though that when one is talking about the default interchange fee, whilst when one looks at it as a merchant it is a floor, if one looks at it from the point of view of the issuing bank it is a ceiling because you can't detach one side of the price from the two-sided market in which it appears? In other words --
MR BREALEY: With respect, that's not what the European courts have said. It is not the approach that you adopt. But I will take the --
MR SMITH: The point that Mr Baxter makes in his article is that without co-operation between the cardholder's bank, the issuing bank, and the merchant's bank, the acquiring bank, you are not going to effect a sale through a debit or credit card. You need to have the chain intact by way of a series of agreements. And between the two banks, in that chain, one has got a price for the provision of the services, if you want to call them that, by way of which a card is accepted and payment moves to the merchant via the acquiring bank.

For better or worse we have here a price that is a default price, and you say, well, the problem with that default price is that it is passed on from the
acquiring bank to the merchant and it constitutes a floor.
MR BREALEY: Yes, well, it is fixed. It constitutes a floor.
MR SMITH: It is fixed. If we call it fixed we don't need to say floor.
MR BREALEY: You can, but it's both, yes.
MR SMITH: But my point is it is both fixed and a ceiling on the other side of the market.
MR BREALEY: Well, it is not really a ceiling because, as we see in the evidence, they will do whatever increase that they feel. It's never a ceiling. MasterCard will continually increase it if they feel that it is necessary.
MR SMITH: Well, that requires you to say that without question MasterCard will simply heed the siren calls of the issuing bank market and do everything at their beck and call. So, in effect, it is, on that basis, a unilaterally imposed price.
MR BREALEY: That essentially is their evidence, which is they do do that because MasterCard needs to throw money at the issuing banks in order to keep them sweet, because if they don't throw money at the issuing banks, they don't keep them sweet and they will go to Visa. That's their whole argument.

MR SMITH: My recollection of Mr Willeart's evidence was it was a little bit more nuanced than that.
MR BREALEY: I'm just putting it in a forensic way. But essentially that's what it's about. You can call it "I want to be competitive", but take the Maestro story. That's what they say there. They say "I want to increase the fees in order to retain my business". It is not a ceiling on the issuing --
MR SMITH: Let's park this notion of upward movement of the MIF because of competition between issuers. So I take your point.

But let's suppose one simply has got a MIF that is
being set by MasterCard on what it attempts to create as
an objective standard, what it thinks is the right price
as between these two markets.
MR BREALEY: Correct, and --
MR SMITH: Let's just assume that.
MR BREALEY: Yes.
MR SMITH: I know one can argue --
MR BREALEY: No, no --
MR SMITH: -- whether that is right or not. On that
assumption the default is equally, on both sides of the
market, a constraint.
MR BREALEY: A constraint on who?
MR SMITH: On both sets of banks, in the sense that the

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acquiring banks have to pay X MIF and the issuing banks only receive X MIF.
MR BREALEY: Well, that's true, but they are party to the agreement --
MR SMITH: They are all party to the agreement.
MR BREALEY: Pardon?
MR SMITH: They are all party to the agreement.
MR BREALEY: Except the merchants, and the merchants are the ones who end up paying it.
MR SMITH: But surely it must be right that there is going
to be some sort of interplay between the cardholder and the issuing bank, and the issuing bank is going to be looking at what it receives and, therefore, for instance, what rewards it could pass on to cardholders?

So we have seen frequently in the course of this trial the nexus between rewards and what issuing banks choose to give to their cardholders.
MR BREALEY: Can I just answer -- two points, really.
First, you refer to Baxter. And as you will gather, the Commission in its infringement decision rejected Baxter. The OFT in its decision rejected Baxter, and the General Court didn't like Baxter very much. And one of the reasons that Baxter has never found favour is because it assumes too much of a willingness of merchants to pay.

| 1 | The evidence is that the market is skewed, and |
| ---: | :---: |
| 2 | essentially what has happened, and what's more |
| 3 | the Commission didn't like it, the people who are |
| 4 | setting the fees, ie MasterCard and Visa, skew it too |
| 5 | much to the detriment of the merchants on the basis that |
| 6 | the merchants are willing to pay and this is a necessary |
| 7 | fee in order to make the two-sided markets work. |
| 8 | Again, it is a question of how you perceive it to |
| 9 | operate. MasterCard have been making this argument now |
| 10 | for the best part of 15 years: We need this MIF to make |
| 11 | the scheme work. And the question is whether they are |
| 12 | allowed to get away with it, which results in ever, |
| 13 | potentially, ever-increasing fees for merchants. |
| 14 | That's the -- at the end of the day it is a simple |
| 15 | decision. |
| 16 | MR SMITH: Forgive me, all I was getting from Baxter, and it |
| 17 | seemed to me quite an obvious point, was that you needed |
| 18 | to have in order for the whole scheme to work |
| 19 | an agreement between issuing and acquiring banks as to |
| 20 | the price for which the services that constitutes -- |
| 21 | MR BREALEY: Well, now the question -- sorry, sir -- is |
| 22 | whether it is on a bilateral or multilateral basis. |
| 23 | MR SMITH: Sure, and if it is bilateral we don't have |
| 24 | a problem because it is agreed. We are talking about |
| 25 | the significance of the MIF, and I quite understand your |

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points that the MIF is a restriction because it is not a negotiated price in the acquiring market.
Now, what I'm asking is: why isn't exactly the same true in the issuing market? As I understand it, your answer to that is to say: well, it isn't true in the issuing market because it is the issuing market that calls the shots.
MR BREALEY: Correct.
MR SMITH: Now, okay, I understand that.
MR BREALEY: And calls the shots with the acquiring banks. But they are neutral because they just pass on that cost. They are not going to absorb it, it gets passed on to --
MR SMITH: It gets passed on.
MR BREALEY: And everyone knows it.
MR SMITH: So you have a much clearer costs line on the acquiring side as you do on the issuing side because it is simply passed on.

Now, what I'm asking is whether the reason you are saying that there's no constraint on the issuing side is because it is the issuing banks that are calling the shots.
MR BREALEY: In a sense there is a constraint on the issuing banks because they have collectively agreed that they will not act independently. So I take that. That's why
there's a distortion on the issuing side and the acquiring side, but the analysis of the exemption and the Commission, you are looking at the merchants because they are the ones who are paying. But clearly, there is a constraint between the issuing banks because that is the collective agreement.
MR SMITH: So it is a constraint but one they are happy with, you might say.
MR BREALEY: It is like cartelists should not cheat and they constrain each other's behaviour. But that is the reason that article 101 gets involved.
MR SMITH: Okay.
MR BREALEY: It is the constraint between the issuers and the acquirers to a certain extent which is impacting on the acquiring market, the merchants.
MR SMITH: So if we have a MIF that is perhaps skewed the other way, a MIT-MIF, where the rate is much, much lower. Why isn't that a constraint and not one they are happy with on the issuing~--
MR BREALEY: One has to look at it in stages. You ask yourself the question: is this an agreement which restricts competition? If yes, you go to the next stage, exemption.
As we have just seen, the first thing you are
supposed to do is ask whether this MIF creates any

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efficiencies. If it doesn't create any efficiencies, that's the end of the story, you walk away and you have got your restriction of competition.
So when you say to me, well, the MIT-MIF skews it the other way, that is essentially the Commission has said that there is an efficiency gain if you apply the MIF, because that's the transactional benefit to the merchant. So the merchant is paying a fixed fee, but it is said that that does create efficiencies under the MIT-MIF.
I'm going to come on to free funding in a moment because I think it is important to look at how the MIF creates an efficiency.
We saw on Friday that if the Tribunal concludes that a MIF is absolutely essential for the MasterCard scheme and without it it will collapse, then they win on objective necessity.
MR SMITH: We are beyond that. I suppose what I'm struggling with, or what I am wanting more clarity on is that at a very early stage you jettison the issuing market altogether and look only, on 101(3), at the acquiring market.
MR BREALEY: That's not quite true because the first condition of 101(3), I do look at both.
MR SMITH: All right. If you are talking about who is
a consumer, the only segment of persons you look at are merchants.
MR BREALEY: Under the second condition?
MR SMITH: Correct. Consumer benefit.
MR BREALEY: All I am doing is applying the guidelines in
the jurisprudence. You ask yourself the question under
the first condition: is this promoting economic and technical progress? Yes.
MR JUSTICE BARLING: That's where the efficiencies come in, isn't it?
MR BREALEY: Yes.
MR JUSTICE BARLING: And we haven't had much argument about
that. You say it is a great thing, or you did in
opening, that payments -- and are we still to assume
that there are no efficiencies?
MR BREALEY: We have to be extremely careful, and this is essentially the third misconception at 220, that we
don't confuse the scheme with MIF.
MRJUSTICE BARLING: Okay.
MR BREALEY: That is something that comes again and again and again.
MR SMITH: I entirely accept that, but I'm going back to the question which we raised on Friday, which was: given the fact that the MIF is a price in two markets, it has to
be, why isn't it a constraint in both? The answer you

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gave me on Friday was that, ah, the difference between the issuing market and the acquiring market is that in the acquiring market the constraint, or the price that reflects that constraint is $100 \%$ passed on to the merchants.
MR BREALEY: Yes, we are talking about a distortion of competition.
MR SMITH: Sure.
MR BREALEY: And merchants no longer have the ability to negotiate with anybody. They are faced with a common price.
MR SMITH: But my point is that although one hasn't got -and we haven't had nearly as much evidence in terms of the interrelationship between the price that is a given price in the issuing market and what cardholders receive and are charged --
MR BREALEY: Correct, absolutely --
MR SMITH: Nevertheless -- I'm just trying to get my theory out here -- nevertheless there is a constraint here too because the price is fixed.
Now, you may say it is not right because it is the issuing banks that actually call the shots with MasterCard, and we can look at what Mr Willeart and the other witnesses have said about that.

So moving away from that factual debate, what I'm
putting to you is: let's suppose MasterCard are creating a MIF, attempting to hold the ring between two sides of the market, and they are paying or attempting to pay equal weights to both and they reach a conclusion saying, right, here you are, this is the MIF for both sides of the market. My question is, first, why isn't that A constraint on both sides? And secondly, if it is, why don't you take both sides into account when conducting your article 101(3) analysis?
MR BREALEY: Because I'm having difficulty finding where the impact is on the -- you say the issuing, are you talking about the cardholders or the issuing banks?

If one is talking about the issuing banks -- let's just leave the cardholders out for the moment, and I agree with you, we haven't really seen that much evidence about the MIF going into the coffers of the issuing banks where it then goes out to the cardholders. As the European Commission said, that could just lead to rents to the banks.
So let's just leave the cardholders to one side for moment. And you have got a situation where you have an issuing bank that has certain costs and that issuing bank has the costs of providing the free funding, the 28-day period, and it is now going to get together with its competitors and it says "I'm now going to now charge

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that to the merchant". That's eventually what happens.
So that is a distortion of competition on the
merchant -- I will call it the merchant market -- the acquiring market.

So the issuers have these costs, they have their own business models. We are not looking at cardholders at the moment. We have these banks, they have their business models, I want to offer credit, in order to offer credit I'm going to incur these costs. So what happens? The issuers, who have these costs, individual costs, they now say, on a common basis, "We are going to club together and we are going to make sure that the merchant pays a fixed percentage on it".
Whilst I can see there is a constraint between the issuers, the effect of that collective agreement is being felt on the acquiring market. It is not being felt on the cardholder market, because as the Commission would say, if you actually absent the MIF, either the issuing banks have got to do something different or they will take some of the rewards away from the cardholders. But -- and this is where the Commission says it all becomes very circular, because the issuers say, well, the MIF is great because we can give the cardholders rewards, but that is a circular argument. They only give the cardholder rewards because they are charging
the merchant the MIF. So it becomes a self-serving argument.
MR SMITH: I'm glad you ended on that because it does seem to have been a theme that one of the reasons for higher MIFs, or pressure towards higher MIFs was a competition in terms of wanting to reward cardholders so as to attract them from one brand to another.
MR BREALEY: Absolutely. Just pausing there, issuers are supposed to be competing with one another in order to attract cardholders. They, in a normal world, would be trying to entice them with their own money. And yet rather do that, they say, well, it would be a good idea if we have a fixed price, the merchants will pay, that will go to the issuers and we can use that in order to compete, in order to attract the cardholders.
MR SMITH: Sticking with my assumption that MasterCard is not, as it were, putty in the issuing bank's hands but is reaching an attempt to balance two markets, it must be the case then that MasterCard could reach a MIF that is from the side of the issuing banks too low, and on that basis the issuing banks are subject to a constraint because they can't fund through the MIF the sort of rewards that they would wish to operate or give to the cardholders.
MR BREALEY: I'm sorry, one has to come back -- again, the

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Tribunal is not regulating this industry. The Tribunal is having to apply 101(3), and when it comes to 101(3) we have identified the consumers who are affected by this restriction of competition.
It is not the cardholders; they are not affected by the restriction of competition. They are being benefited, if anything. They are not being affected by it. It is the merchants who are paying.

The notion that somehow the cardholders are losing out because absent the collective price agreement the merchants wouldn't pay so much, again, either the Tribunal accepts it or not. But the Commission has said that is a completely circular argument. The more you have the collective price agreement and the higher it goes, because of this upward pressure, then there is not much evidence on it about how much it goes to the cardholders, but let's assume it does go to the cardholders, it just becomes a self-fulfilling prophecy.
MRJUSTICE BARLING: But if you forget cardholders and just look at the costs incurred on some basics that the merchants themselves benefit from and like and want, such as the fraud and the default, so they get -- so they like that. Forget the rewards to cardholders. It must be right, mustn't it, that you could have a MIF that didn't cover the issuer's costs of those benefits?

If it was very low or zero, then if things remained as they are, the MIF would not actually cover the costs incurred that the issuers incur partly for the benefit of the merchants.
Then you could say that the pendulum, as it were, had swung the other way and the constraint that I think you accept exists on all sides of the market would operate to the detriment of the issuers. So it would be a sort of mirror image in a way.
MR BREALEY: I tell you what, can I hand this up, this free funding thing? It was something that was mentioned to me on Friday (handed).
So the question was put to me on Friday, I think, about the free funding. I started off with the credit right-offs, then I've got free funding in my head. So, again, this is in the context of article 101(3).

What I'm trying to do here is analyse the benefit to the merchant of the free funding, the 28-day period. I don't know whether the Tribunal wants to just kind of look at it and then we can go through it, or --
MRJUSTICE BARLING: I suppose one thing we could do would be to have a short break and read it, if that would shorten things a bit?
MR BREALEY: I would like to go through it because I think actually it does kind of tease out some of these

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problems, which is again, is it the scheme, is it the MIF?
MR JUSTICE BARLING: Shall we do that? If we take a short break we will read it.
(10.45 am)

## (A short break)

(11.00 am)

MR BREALEY: So could I go through this little paper and explain, obviously the Tribunal has read it now, but explain where we are coming from on this.
MRJUSTICE BARLING: Yes.
MR BREALEY: I shall try, as I go through it, to pick up some of the points, Mr Smith, that you have been putting to me over the last 10/ 15 minutes.
Before I get to the question and the analysis, I do want to just emphasise some passages of law in principle which I think are relevant to the analysis.

Could we go first of all to E1, tab 15. That is the General Court. I'm looking at the legal parameters here on this little note. So we start at paragraph 209 of the General Court. That's at 345. I just want to spend five or six minutes on the law on principle before we get to the analysis.
This is something that we have seen before. This is the paragraph 209, and it relates to the interest point.

Now, the punchline is at 211, but it is important to see what is being said at 209 .

So:
"The line of argument presupposes that issuing bank and acquiring banks provide a joint service involving joint costs ..."

That gets rejection, the first assumption:
"... and that the issuing banks bear the majority of the costs of the system."

Second assumption. And it is the second assumption which relates to the interest payment.
At 210 we see the rejection of the joint costs, and at 211 -- again this is so important to the analysis at 101(3):
"With regard to the second assumption, as
the Commission has pointed out in essence in recital 686
[I'd like to go to that in a moment], it is sufficient
to note that it is based on a partial presentation of the issuing and acquiring business taking into account only the costs borne by the issuing banks and omitting the revenues of other economic advantages, notwithstanding the latter's importance referred to in paragraphs 106 and 108."
We know the principle, we are supposed to be looking at other revenues, but I emphasise, if one goes back to

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the paragraph 106 this argument was made specifically -it is 332 -- in the context of the UK market:
"Credit cards generate significant revenues for issuing banks consisting in particular of the interest charged to cardholders".

You can read that.
I will answer any questions, but it is very, very important to -- in the analysis of 101(3) and the question that Mr Smith puts to me about: what are all these costs? It is very important to work out, is the issuing bank actually incurring a cost?

That's the first point I just want to highlight. This leads into the little analysis on free funding. While we are in the General Court, if one goes to page 340 and 168, and I don't want to go over product market again, but the questions that were being put to me before the short adjournment, with the greatest respect, suffer from the flaw which is that you have got to take it in stages, 101(1), you have got to define a market.
Now, we know that there is evidence about defining the market, that there is an acquiring market that is being defined. And you look at the snip test, you look at the competitive constraints, and it has been decided that an acquiring market is distinct from the issuing
market.
Merchants are distinct from cardholders. They may be related, and you get this in spades from the judgments, but the starting point is the acquiring market. If you accept that the market for the purposes of 101(1) is the acquiring market, you can't then just abandon that analysis when you get to 101(3). Clearly you can have a look at other markets in 101(3), but you can't jettison that 101(1) market. Why? Because you know under the second condition of 101(3) the consumers who are being affected in that market should be no worse off.
So the analysis of 101(3) is dependent on the conclusion that you have made on 101(1).
MRJUSTICE BARLING: You equate no worse off -- just pausing
there -- with a fair share of the benefit, do you?
MR BREALEY: Yes, and that's --
MRJUSTICE BARLING: I have seen that in the case law.
MR BREALEY: Yes.
MR JUSTICE BARLING: Don't worry about it, Mr Brealey, but
I know we have seen it.
MR BREALEY: That is the third bit in these legal parameters. Merchants as aggregate must not be worse off. Paragraphs 85 to 87, cited in MasterCard's skeleton.

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MR JUSTICE BARLING: Quite a low threshold when put in that way, quite a low threshold, isn't it? No worse off than, fair share of the benefit might -- sounds like a slightly different animal.
MR BREALEY: You have a pricing fixing agreement which is affecting one group of consumers. You are supposed to work out whether under 101(3) it creates efficiencies and those consumers are no worse off. Why are you doing that? Because they are the ones who are the subject of the anti-competitive conduct.
MR JUSTICE BARLING: What I meant was -- I agree with all that -- the paraphrase "no worse off" seems a rather lower threshold than "fair share of the benefit".
MR BREALEY: I'm with you. As we see from this note under the MIT-MIF, you work out that the merchants have suffered and you basically have 0.3 under the regulations or under the undertakings, which basically just means they are no worse off.
MRJUSTICE BARLING: Yes. It sounds wrong but anyway, here we are.
MR BREALEY: Legal parameters, it is very -- because I want to come on to the -- so I have looked at interest payments, I have looked at product market and it is very, very important to remember that by the time you get to 101(3) you have gone through an analysis of

| 1 | competitive constraints, you have gone through all the |
| ---: | :--- |
| 2 | market definition tools that are available to you to |
| 3 | work out whether it is the acquiring market that's being |
| 4 | distorted or a joint market. |
| 5 | And I can only repeat it one more time: Throughout |
| 6 | the whole last 15 years, this notion of joint market has |
| 7 | been rejected and you are looking at the acquiring |
| 8 | market. |
| 9 | I want to come on to the Commission decision because |
| 10 | it is relevant to something Mr Smith said. So that is |
| 11 | the interest. Again, we don't have to pick it up, but |
| 12 | number 2 on these legal parameters, you have to have |
| 13 | appreciable objective advantages arising specifically |
| 14 | from MIF. |
| 15 | Again, we didn't have access to the arguments made, |
| 16 | but the argument that was being made in the European |
| 17 | Courts was that the scheme has benefits. Both the |
| 18 | General Court and the CJEU said you have to be very |
| 19 | careful that you don't confuse the two. That's one of |
| 20 | our misconceptions that we have referred to. |
| 21 | MRJUSTICE BARLING: Yes. |
| 22 | MR BREALEY: I have done 1, 2 and 3. Could I just quickly |
| 23 | go to the Commission decision, which is at E2.2. This |
| 24 | is almost like a fourth point on those legal parameters. |
| 25 | There are two paragraphs Ijust wanted to refer to. |

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The first paragraph is 453 , which in E2.2 is at bundle 1131. This to a certain extent goes to the exchange I had with Mr Smith, so this is paragraph 453 at 1131.

So here is MasterCard arguing that the MIF does not constitute a restriction because it reduces charges to cardholders:
"MasterCard argues that the analysis of the
Commission was wrongly asymmetrical because
the Commission only focused on MSCs, not on cardholder fees. MasterCard sets out that if the interchange fees viewed as a de facto floor for MSCs, then it is just as much a de facto floor for cardholders' fees. In this context, MasterCard refers to the following statement whether it is positive or zero or negative, always forms a price floor."

I don't know who that was.
Then the argument at 454 is rejected:
"That argument cannot be accepted. Under article 101 there is legally no reason why the negative effect of the MIF on prices in the acquiring market to the detriment of merchants and subsequent purchasers should not constitute a restriction of competition because of potential benefits which a MIF may create for cardholders."

So, again, that is emphasising the point that if you are going to have a market definition of joint market, and you look at merchants and cardholders, then so be it. But if you are defining the market as an acquiring market, and we know there are three separate markets, that's in all the decisions, you can't say, well, it is not a restriction of competition because cardholders get benefits. You have to look at the effect on the merchants.

Then just on the circularity point, that is, as you probably know but I will just emphasise this at paragraph 685 of the decision -- we can maybe go to 684 because it does pick up the interest bit as well.
684 -- I think we have seen this before -- 1190:
"One of the crucial assumptions underlying the MasterCard MIF is a perceived imbalance between the issuing and the acquiring business in the scheme. MasterCard derives that imbalance from the fact that the average issuer will incur the vast majority of the scheme's costs, because in the UK market 95\% of the costs are skewed ...(Reading to the words)... the issuing side."
So we have two arguments: 685 is the circularity argument; 686 is the revenue.

685:

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"The argument that a MIF was required because issuing banks incurred 95\% of the total costs is a circular reasoning because it is precisely due to the MIF that issuing banks incur certain costs that they would not incur in the absence of the MIF."
So it is all very well to say you get these rewards,
but you wouldn't be providing them if you --
MR JUSTICE BARLING: If you didn't have the money from MIF to do it.
MR BREALEY: That is right.
MR JUSTICE BARLING: But that doesn't apply to fraud costs or default.
MR BREALEY: No, we will come on to that.
So that is the kind of the circularity. Then 686 is again:
"The imbalance between issuer and acquirer cannot be assumed on the basis of cost considerations only, but to comprise an analysis of revenues as well.
"Cost imbalances ...(Reading to the words)... no sufficient evidence to explain why MasterCard is always paid by the acquirer to the issuer irrespective of the concrete market situation."
I just want to mention these points because then we come to this little paper on free funding. We can put the General Court away.
MR JUSTICE BARLING: So they end up by saying:
"Robust empirical evidence is therefore required to
establish a necessity for the direction of a fallback
interchange fee."
MR BREALEY: Yes.
MR JUSTICE BARLING: That's sort of reflecting the question
that Mr Smith was putting, that the constraint could be
seen as -- the detriment of the constraint could be seen
as falling on one or other side of the market depending
on the level of the interchange fee.
I mean, that seems to me to be what the last
sentence in 686 is talking about.
MR BREALEY: Sorry, I put it away.
MR JUSTICE BARLING: Doesn't matter. All it says is:
"Robust empirical evidence is therefore required to
establish the necessity for and the direction of a
fallback interchange fee."
MR BREALEY: Yes. Essentially, that picks up a line of
questioning I put to Mr Willeart, which is why is it
that it is always the case that the interchange fee goes
from issuer to acquirer? And there is -- if you are
going to adopt a cost-based approach, and if, as I say,
it is required because I think this is a question of law
and principle which has been adopted by the court, you
take revenues into account, there is a case for saying

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if merchants are making all this money for issuing banks, why is it that it always goes the other way?
MR JUSTICE BARLING: Because the interest revenue, which is the bulk of it, is incurred by the issuers.
MR BREALEY: So if I go to the question --
MR JUSTICE BARLING: The cost of it.
MR BREALEY: So:
"Does the 28 -day free funding period give merchants the benefit within the meaning of 101(3)?"
MR JUSTICE BARLING: Sorry, I was talking about "more than wider", not the 28 days which could be said to be a different compartment because there is no revenue derived from that particular chunk.
MR BREALEY: That's what I want to come to.
MR JUSTICE BARLING: By the issuer.
MR BREALEY: Because we say it does. It is a business model. So the question is: does the 28 -day free funding period give merchants the benefit within the meaning within 101.(3)?
The way this is analysed is the question is in the context of the issuing bank saying: first, the free funding period costs me money, and secondly, the free funding period creates a benefit for the merchants. So the efficiency.
MR JUSTICE BARLING: Do you agree with the first point? It
obviously costs them money.
MR BREALEY: Yes.
MRJUSTICE BARLING: So no issue on that.
MR BREALEY: But with the proviso I'm going to come on to on
the interest payment, but yes, it does.
MR JUSTICE BARLING: They have to fund it.
MR BREALEY: They have to fund it.
MRJUSTICE BARLING: Yes.
MR BREALEY: But then the question is also does it create a benefit to the merchant --
MRJUSTICE BARLING: Yes.
MR BREALEY: Why don't we try to do costs and then the benefits. Let's look at costs first.
So the issuing bank's business model is to offer
a free funding period because they believe that
a sufficient number of people will not pay the money
back in full within 28 days. That is a business model.
We all know that banks are not a charity, they are there
to make money and they would not be offering 28 days'
free credit if there wasn't something in it for them.
There must be a business rationale, inextricably linked to this 28 -day period. It is just common sense.
The business model is that you will get revolvers.
So if you accept that you are going revolvers, you would
also accept that the merchant accepting the card is
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likely to be generating profit for the issuing bank. So the point here is that if an interchange fee is to be based on the cost of credit, which so far MasterCard have been arguing for the last 15 years, interest must be taken into account. To do otherwise, you have only to look at part of the issuer's business model.
Then:
"If interest is not taken into account it cannot be assumed that the 28 -day period is actually costing the issuing bank anything, because the interest that we have seen from the evidence, paid by cardholders more than compensates the issuer for the original cost of the 28-day period. That is why the Commission, with regard to the UK market --
MRJUSTICE BARLING: Does that read "if interest is taken into account"?
MR BREALEY: I think Ms Love did tell me it was unclear. MR JUSTICE BARLING: I don't know.
MR BREALEY: "If interest is not taken into account".
MRJUSTICE BARLING: It is the double negative that's
fooling me. Surely you want it to be taken into account, and if it is taken into account, it can't then be assumed that the 28 -day period costs anything? I think we get rid of the first "not".
MR BREALEY: Yes. We are not making this up. This is
something that has been emphasised by the European Commission and emphasised by the court and, as I repeat it one more time, by reference to the UK credit card market.
Just as a little postscript to that, and we know
that the free funding is a separate category of cost
that is put on to the merchant, Dr Niels, if one remembers, adopted the 2007 data from the Edgar Dunn cost study, which gives an interchange fee of that amount, which is in blue because I think that is the confidential, to reflect the free funding period and charges $25 \%$ to $50 \%$ of that on to the merchant.

So they calculate that the free funding period is that percentage. And then Dr Niels, in that one paragraph, says: The merchant can pay a quarter to half of that and, it's common knowledge, LIBOR rates have dropped from $6 \%$ to $0.6 \%$ during the claim period.

So if one just takes -- I mean, just for the sake of this argument, I have taken $0.1 \%$ as being reflective of between his 25 and 50\%, but it actually could be a lot lower than that because of the drop in LIBOR.

So that $0.1 \%$ is on the basis of his figures, but they are based on 2007 data which, as we know, are completely out of date. So it could actually be a lot lower than that.

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So that is the cost to the merchant and that's why it is important -- almost, the free funding period, is it a cost to the issuer?

Now, let's have a look to see whether it is a benefit to the merchant because it kind of sounds kind of logical that the 28-day free period would be of benefit to the merchant. It is of benefit to the cardholder. But actually, when one drills into the analysis, is there a link between the MIF and any efficiency gain? And that is the test that we have got to apply.

So now we are going to look at the benefit to the merchant. So the MIF of $0.1 \%$, and I take this on the basis of the 25/50\% and just taking the 2007 data, so we know it is a fixed cost that merchants cannot negotiate. It is a cost common to all merchants who accept credit cards.

Now, I'm taking a market of two restaurants in Tottenham because Dr Niels actually does refer to Tottenham. So take a market of two restaurants in Tottenham. So that is the market. They are next door to each other.
Now, accepting a MasterCard credit card for a meal costing $£ 100$ leads to a fee of 10 pence. What benefit does a restaurant obtain for that 10 pence? Now,

MasterCard looks at increased spending to individual merchants and increased aggregate spending to all merchants. So this is how MasterCard articulates the efficiency gain to the merchant. It says that you will get additional sales, essentially.

Now, let's have a look at the two situations: where both restaurants accept cards; where one restaurant accepts credit cards and the other does not.

I would say that just going out in London today you are pretty hard put to see that one restaurant does accept a card and one doesn't, but let's just take those two situations.

Both accept cards and then only one does. So how does MasterCard articulate the benefit to the merchant individually? He comes up with two ways: the merchant individually and merchants in aggregate.

## So, first of all, Dr Niels says:

"The restaurant in Tottenham gets an extra business and that is at the expense of another restaurant. I think that is still a relevant benefit to merchants."

If you remember he gave evidence -- he wanted to give an answer right at the end of his evidence. This is where it is taken from because he wanted to have the opportunity to say why he thought the free funding led to additional sales.

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So that was what he said.
Now:
"The customer goes into one restaurant and pays by credit card. MasterCard --."
This is where both restaurants accept MasterCard:
"MasterCard argues that the free funding period benefits a successful merchant to the detriment of the other."

So the "however" is quite important:
"However, although the use of the card may have facilitated payment as would a cheque, cash or debit card, and the merchant has paid a MIF based on the convenience of using a card ..."
So let's assume that is $0.2,20$ pence. So on our view the merchant is paying something for the convenience of accepting the card:
" ... now we are looking at the extra $0.1 \%$ fee, the 10 pence, and we have got to ask ourselves the question whether that has promoted any additional sale of the meal which benefits the individual merchant or merchant as a group."
Because we know from the guidelines you are looking at merchants as a group.
"So the first point, the $0.1 \%$ has not promoted any business stealing. Both restaurants accept cards. The

| 1 | customer has chosen one and not the other for other |
| :---: | :---: |
| 2 | reasons. One might be an Italian, one might be Chinese, |
| 3 | I don't know, but the 0.1\% has not promoted anything. |
| 4 | In any event [this is where the Commission is coming |
| 5 | from] merchants as a whole have not benefited." |
| 6 | MR JUSTICE BARLING: How can you say the first point, |
| 7 | because it might have been the clinching factor that -- |
| 8 | you have to look at -- |
| 9 | MR BREALEY: But both -- |
| 10 | MR JUSTICE BARLING: Yes, but both. But they may not have |
| 11 | chosen that restaurant had they not accepted credit |
| 12 | cards. |
| 13 | MR BREALEY: This is my next -- this is my next -- |
| 14 | MR JUSTICE BARLING: Yes, but I'm not sure whether, |
| 15 | really -- |
| 16 | MR BREALEY: This is a market of two. |
| 17 | MR JUSTICE BARLING: I'm not sure they are different points, |
| 18 | they are mirror images. |
| 19 | MR BREALEY: All I'm doing is looking at a market of |
| 20 | restaurants. As we see in the 2015 cost of cash study |
| 21 | where you have a mature market, different considerations |
| 22 | might apply. |
| 23 | All I'm doing at the moment is looking at the UK |
| 24 | market which we know is mature, and I'm defining the |
| 25 | market where everyone is accepting MasterCard. Everyone |
|  | 57 |
| 1 | is accepting MasterCard. And you have got to ask |
| 2 | yourself the question whether that $0.1 \%$, that 10 pence, |
| 3 | is leading to an additional sale. |
| 4 | MRJUSTICE BARLING: But it might be because even though |
| 5 | they both accept MasterCard, both restaurants, it may be |
| 6 | the case that the consumer would not wish to go into |
| 7 | a restaurant that didn't accept MasterCard and therefore |
| 8 | because it accepts MasterCard it goes into that |
| 9 | restaurant. |
| 10 | MR BREALEY: Then does MasterCard then take that 10 pence |
| 11 | forever? |
| 12 | MR JUSTICE BARLING: Well, that's another matter. |
| 13 | MR BREALEY: So now we know the market is mature, we know |
| 14 | that people have one, two, three credit cards, or |
| 15 | whatever. So now you can go into Costa Coffee, |
| 16 | Pret a Manger, whatever it is, and use your card. |
| 17 | Forever more they are going to take $0.1 \%$ even though the |
| 18 | market is now -- |
| 19 | MRJUSTICE BARLING: Sorry. |
| 20 | MR SMITH: Don't you define the benefit by asking what would |
| 21 | happen to the merchant if it then exited the scheme? |
| 22 | MR BREALEY: If you are going to join the two up, because |
| 23 | I do come on to -- the next example is where one does |
| 24 | and one doesn't. |
| 25 | Can I just emphasise, even if on the basis you are |

putting the two together and even if you say, ah, then the second restaurant has benefited because it takes MasterCard, merchants as a group have not benefited. There has not been an extra meal sold. All that has happened is it has gone into one restaurant and not the other.
So when you are looking at the merchants as a group, not one extra meal has been sold.
MRJUSTICE BARLING: It might be depending upon how you define the group. If you define the group as restaurants, you know, then it may be that that would then eventually lead to a shift for people eating at home or self catering, or all sorts of things. It depends how you define the merchants, doesn't it? We know that, for example, greater availability and cheapness and so on of alcohol in supermarkets has led to a decline in on licence, or is said to have led to a decline in on licence. It depends how you define these groups, doesn't it?
MR BREALEY: Having defined the acquiring market you have to define the merchant as a group.
MR SMITH: You have answered my questions, I think, but you are leaving entirely out of account the benefit that the cardholder might have, or perceive to have in interest from being able to pay by card, that's simply

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an irrelevant consideration for the purpose of this exercise because the relevant consumer is the two restaurants in Tottenham.
MR BREALEY: Mmm hmm, and the relationship between the issuer and the cardholder is one thing. It is not relevant to determine whether the merchant is gaining a benefit as a result of the MIF.
MR JUSTICE BARLING: Not relevant?
MR BREALEY: Not relevant on the second condition.
MRJUSTICE BARLING: Do you mean the individual merchant or the merchants as a whole?
MR BREALEY: I have made the submission that if you have a market which is saturated with people using MasterCards, there is no business stealing. If the Tribunal doesn't like that, I fall back onto it doesn't increase any additional spend.
MR JUSTICE BARLING: It is just this restaurant rather than another?
MR BREALEY: It's just taken one from the other.
MR JUSTICE BARLING: Yes.
MR BREALEY: The notion that -- clearly the cardholder may benefit from the 28 days, but as we just saw from the European Commission's decision, the fact that the cardholder may benefit doesn't alter the fact that there is a restriction of competition on the merchant.

| 1 | If one looks at page 3, so we are now in only one |
| :---: | :---: |
| 2 | restaurant accepts cards, which I think is -- so we have |
| 3 | got here, if the customer would have chosen that |
| 4 | restaurant anyway, how has that 0.1\% contributed to it? |
| 5 | Looking at robust evidence, it is like general |
| 6 | terms, but one has got to ask how that 0.1\% has promoted |
| 7 | business stealing? Two, if the 28 period was a key |
| 8 | factor but the meal would have been consumed anyway the |
| 9 | MIF still has not led to an individual sale to the |
| 10 | merchant group as a whole. This is the factor |
| 11 | considered determinative by the Commission: there has |
| 12 | still only been one meal consumed. As we say, the |
| 13 | beneficiary is the cardholder, not the merchant as |
| 14 | a group. |
| 15 | Then three is still very, very important because as |
| 16 | we know from the standard required of MasterCard, it has |
| 17 | got to put some value on this. And all that Dr Niels |
| 18 | does is say, right, well, this is the cost and I'm going |
| 19 | to say it is $25 \%$ to $50 \%$. But at 3, I say: |
| 20 | "How does the level of the MIF contribute to this |
| 21 | business stealing or increased competition?" |
| 22 | You can test it. There has been absolutely no |
| 23 | evidence put before the Tribunal that there has been any |
| 24 | decline in sales, less competition as a result of the |
| 25 | MIF going from 0.9 to 0.3. So when the Tribunal is |
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| 1 | asking itself the question, what are the appreciable |
| 2 | objective advantages arising specifically from the MIF, |
| 3 | which is paragraph 232 of the main court, how has the |
| 4 | MIF contributed to this increased competition? Then ask |
| 5 | yourself the question, well, what has happened since it |
| 6 | went from 0.9 to 0.3? Is there any evidence that they |
| 7 | have adduced to say, well, the meals have gone down, |
| 8 | sale of meals has gone down, the sale of anything has |
| 9 | gone down? Indeed, on the contrary, we have not been |
| 10 | given the figures of 2015. |
| 11 | MR HOSKINS: The regulation bit in December 2015. |
| 12 | MRJUSTICE BARLING: I know MasterCard phased it in, but it |
| 13 | might be a bit early to expect -- |
| 14 | MR BREALEY: But maybe, maybe not, but they still reduced it |
| 15 | in 2015. |
| 16 | MRJUSTICE BARLING: We don't know what the counterfactual |
| 17 | is. It might have gone up or down. There isn't any |
| 18 | evidence, that's true. |
| 19 | MR BREALEY: Precisely. My point is there is a lot of |
| 20 | assumption being done and not much detail. |
| 21 | MRJUSTICE BARLING: But this question about benefit from |
| 22 | the MIF can be looked at in various ways. You don't |
| 23 | accept -- or do you -- that if there were benefits in |
| 24 | the way that you say there aren't benefits to merchants |
| 25 | from this element, the free funding element, but |

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asking itself the question, what are the appreciable objective advantages arising specifically from the MIF, which is paragraph 232 of the main court, how has the MIF contributed to this increased competition? Then ask yourself the question, well, what has happened since it went from 0.9 to 0.3 ? Is there any evidence that they sale of meals has gone down the sale of anything has gone down? Indeed, on the contrary, we have not been given the figures of 2015.
MR HOSKINS: The regulation bit in December 2015. MR JUSTICE BARLING: I know MasterCard phased it in, but it might be a bit early to expect --
MR BREALEY: But maybe, maybe not, but they still reduced it in 2015.
MR JUSTICE BARLING: We don't know what the counterfactual
is. It might have gone up or down. There isn't any evidence, that's true.
MR BREALEY: Precisely. My point is there is a lot of assumption being done and not much detail.
MRJUSTICE BARLING: But this question about benefit from the MIF can be looked at in various ways. You don't accept -- or do you -- that if there were benefits in from this element, the free funding element, but
assuming there were benefits to merchants as a whole or whatever, would that justify some element of --
MR BREALEY: Yes.

## MRJUSTICE BARLING: Yes.

MR BREALEY: Mr von Hinten-Reed says that. I think
the Commission would accept that. But if it is accepted that the 28-day -- I say no because of the interest, so the interest --

MRJUSTICE BARLING: So you say that even if there were a benefit to merchants from the 28-day period, it shouldn't increase the MIF in any way because of the interest that they get overall.
MR BREALEY: Correct. But if we park that, then it would be accepted that if the 28-day period increased sales to merchants, because one has -- if those sales would have occurred anyway, if I would have gone into A restaurant and bought that meal anyway, what is the -- the third condition of 101(3), it has to be necessary, if the sale would have occurred anyway, there is no efficiency gain because it would have occurred anyway.
MRJUSTICE BARLING: If all the meals that were bought on credit cards or a substantial proportion were bought a month earlier than they would otherwise have been, there would be a benefit there, wouldn't there? Even though there wouldn't necessarily be more because
earlier funding is a benefit generally in the economy. MR BREALEY: Well, then you have to look at Dr Niels' second point, which is the Commission then would disagree with that because although technically you can see that there is a benefit of getting something earlier, if you end up paying interest, you have got less money to spend in the future. And as we know from the guidelines at 101(3), not only do you have to put a value on it, you have to give some sort of timescale. And we all know, and if we pay $£ 100$ on credit today for a meal, and let's assume I have got $£ 100$ a month budget to buy myself a meal and I buy the first one on credit and then don't pay it off and I start paying interest, I won't have $£ 100$ for the second meal.
That's why the Commission in annex 6 rejecting Dr Niels and Oxera's report said actually, it is just too simplistic to say that the fact you are going to get something today rather than tomorrow excuses you from paying for it.
It is the David Copperfield scenario. Mr Micawber. Obviously, you can go and buy a bottle of champagne if you haven't got the money and buy it on credit, but is that actually leading to an additional sale of the bottle of champagne? Because you have only got so much income. The credit card doesn't increase your income,
and if you don't pay it off you will have less of your income to spend in the future.
MR JUSTICE BARLING: I suppose it might make you go out to dinner, whereas you might have just gone and bought some sausages and cooked them yourselves.
Might you not spend -- these are arguments that are explored in the expert material, but the 28 -day period appears to be, and I think you accept this, one of the attractions of taking a credit card and using it, you know. People -- consume, like it and --
MR BREALEY: Absolutely, and that's our third misconception. I quote it now all the time now saying the scheme is fantastic, and it is, credit people love credit cards.
MR JUSTICE BARLING: But not the MIF, you say.
MR BREALEY: So MasterCard argue this point time and time again. The scheme produced the benefits, and the court says the scheme is not the restriction, the MIF is the restriction and you have got to identify the benefit that the restriction of competition gives you.
As I say, one way of testing that is have the benefits changed? MasterCard say all these benefits -you get all these benefits. Have they changed since the MIF went down? The 0.9 to 0.3 . You would have expected something, you can maybe say it is all too early, it might be said, well, let's have a look at Australia, or
whatever.
There is a lot of assumptions based on assumptions and general statements made in Dr Niels' report, which in our submission doesn't satisfy the rigours of 101(3).
That is one of the reasons that MasterCard didn't get any exemption in 2007.
MR SMITH: I have three groups of questions, but can I start with the interest-free period?
MR BREALEY: Yes.
MR SMITH: Clearly there it is uncontroversial that the cardholder gets a benefit.
MR BREALEY: Yes.
MR SMITH: Assuming the cardholder is a transactor, he or she doesn't pay for 28 days.
MR BREALEY: Yes.
MR SMITH: And in terms of who bears the cost of that, it rather depends on how one construes the interest that is charged by the issuing card to the cardholder.
On one level, you can say "If I extend credit to a cardholder, the price for that credit is the interest".
If I then offer a 28 -day free period, providing certain conditions are made you can say that is unequivocally a cost to the issuing bank. I think what you are saying is that that cost is compensated for in
a higher rate of interest, or could be compensated for in a higher rate of interest that is charged to the cardholders who do pay interest.
MR BREALEY: Or any rate of interest, or it could be a cardholder fee. The banks come up with all sorts of ways to charge money.
MR SMITH: But in short, what you are saying is that the issuing bank is not uncompensated for because somewhere in the charging structure the issuing bank gets repaid for its interest-free period, and we obviously haven't had any evidence in terms of how the interest is calculated but I understand the argument.
MR BREALEY: Yes, there is APR and whatever.
MR SMITH: You are saying that although the cardholder gets a benefit, the merchant gets no clearly definable benefit from this 28 -day period?
MR BREALEY: Correct. Both the merchant individually and in aggregate.
MR SMITH: You discount any general benefit to the scheme as a whole, and let me just unpack that a little bit, the idea that a 28 -day free period will attract more cardholders, will involve more transactions using that card, will increase the scheme acceptability to the benefit of all concerned.
MR BREALEY: With respect, we haven't, because we come to

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court saying there should be a $0.15,0.2 \mathrm{MF}$ which does reflect the benefits of the scheme or the benefits of accepting the card, it is the benefit to the merchant, ease, you don't have to accept the cash. So we don't ignore the scheme or whatever completely. We --
MR SMITH: You attribute some value to it?
MR BREALEY: Absolutely.
MR SMITH: Can I now suppose a cost rather different from the 28 -day period. Let's say a case where the merchant receives payment from the issuing bank via the acquiring bank but the cardholder doesn't pay.
MR BREALEY: Can I go through that again?
MR SMITH: Sure, I will repeat it. So the merchant receives payment for a sale from the issuing bank, but for whatever reason the cardholder doesn't pay the issuing bank. It's maybe a forged card. It may be that the cardholder can't pay and the money can't be recovered, but whatever happens there is a shortfall.
MR BREALEY: That is factored into --
MR SMITH: I am sure it is, and I just want to get my parameters clear. You do accept, because you say it is factored in, it is an unequivocal benefit to merchants, that payment?
MR BREALEY: Unequivocal, it is a -- we have accepted that there is an element of payment guarantee in the MIT-MIF.

MR SMITH: What I'm trying to get clear is I'm trying to identify costs which don't have this sort of penumbral 'who is benefiting' question. I'm trying to identify a cost and a benefit that unequivocally benefits one side and is unequivocally a cost to the other before we talk about MIFs.

If one has a case where I pay in a shop with a card, the shop gets payment but the money can't be recovered from me via the issuing bank, then someone has clearly benefited because there has been a sale and a payment.
MR BREALEY: I understand the point that's being made, and in simple terms the answer is yes, it is a benefit. Can I just give the proviso, which is, again, merchants all the time take out insurance for fraudulent transactions.
What you are putting to me is that all the issuers have got together to put forward a common cost, so it is a fixed cost on a payment guarantee. So just before you say it is an unequivocal benefit to the merchant, one has to factor in -- one has to be careful because, again, who is saying that the issuers are not going to kind of raise that and it does become inefficient because the merchant -- had it been done on an individual basis, the merchants may equally have taken out insurance to cover that, which they do on cash.

So, yes, we do factor it into the MIF, but I would
not want it to be on record that it is just an absolute given that it is a -- something which unequivocally benefits merchants.
MR SMITH: I forget whichever witness it was, but all other things being equal.
MR BREALEY: There have been a few of those. Mr Rogers, I think, said that.
MR SMITH: Let's add to the list. If one is simply looking
at a case where the payment is made by the issuing bank
to the merchant via the acquiring bank, leaving all other things out of account, that would be regarded as
a benefit? Perhaps unequivocal is making it too strong.
MR BREALEY: All things being equal.
MR SMITH: All things being equal. Ceteris Paribus and on
the same basis that would be a cost to the issuing
bank/ cardholders.
MR BREALEY: Yes.
MR SMITH: It must follow.
MR BREALEY: Yes, but again, as we examined with Mr Douglas, one has to be slightly careful because if you go down
that road and you say, right, I'm going to be -- I, the
issuing bank, am going to be indemnified every time
there is a fraudulent transaction, the merchant is going
to pick up $50 \%$ of the cost, for example, one has to work
out how that impacts on the lending market, for example. And as Mr von Hinten-Reed says, does that start creating inefficient lending?

So you will start loaning money to anybody and you become a bit reckless about doing it, with the monolines and stuff, but you know that somebody else is going to pick up with it.

So this is why I think one has to say it is a restriction of competition and then you work out the exemption criteria. But I will stay with you --
MR SMITH: Thank you. I appreciate there is a broader picture, but let's simply focus on this benefit to merchants cost to issuing banks with all the provisos you have put on the record. But let us suppose that a MIF is then set that is below these costs.
MR BREALEY: Yes, so the merchant is paying half and the issuer is paying half.
MR SMITH: Yes, for example. Now, would that be a constraint in the issuing market? Would that be anti-competitive in the issuing market?
MR BREALEY: Well, as I said before the short adjournment, there is a constraint between issuers. They are supposed to be picking up a cost. They have lent money. And there's -- and the person has defaulted. And they have agreed to impose $50 \%$ on the acquirers. So I'm not

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quite sure what the question is.
If the question is: is that not a restriction of competition? I say clearly it still is a restriction of competition in the acquiring market. I can't at the moment see -- it is clearly a restriction on the issuing market in the sense of it is a restriction of competition between those who are party to the agreement because they are no longer doing it on a bilateral basis.

I don't see it on the cardholder market or anything.
The collective agreement is having an impact on the acquiring market, which is a separate market. So I'm slightly confused continually about this distortion of competition on the issuing market. Yes, it is a distortion on the issuing market because the independent players in that market have clubbed together, but the effects of that clubbing together is being felt squarely in the acquiring market, let's call it the merchants, because it is the nature of that agreement which is saying: we will bear half and we will put half onto the merchants.
MR SMITH: But by parity of reasoning, can't you say in the issuing market that the $50 \%$, let's say there is a split of the costs, that is borne by the issuing banks gets passed on to the cardholders who are good for the money
in the shape of interest or fees?
MR BREALEY: Well, they benefit from it. Whether they actually -- that is distorted is another matter, they benefit from it.
I come back to the guts of article 101. Which market have we defined in this debate in 101? So are we -- is one talking about a restriction of competition under 101(1) or are we talking about benefits under 101(3)? Because we have got to work out whether there is a restriction of competition in 101(1).

Now, let's assume for the sake of argument that we have highlighted it is the acquiring market that is a distinct market that has been affected because of the snip, because of the tools, the market definition, the competitive restraints, merchants cannot bargain away this common cost. So let's assume that we have identified the acquiring market as the distorted market. Now, where is the analysis going? We are looking at 101(3). Yes, you could say cardholders might benefit under 101(3), under the first condition. Now you have still got to come back to paragraph 85, the guidelines, and ask yourself the question whether the merchants who are in that acquiring market that has been distorted, you have identified at first go are any worse off.
MR JUSTICE BARLING: I mean, sorry, just to pick up on this

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point while Mr Smith is thinking about that answer.
Coming back to paragraph 686 of the Commission
decision, if the MasterCard in its wisdom said: we think
to make this payment card system work better, I know
that the fraud payment, and the guarantee and the
default guarantee works in favour of the merchants
really, but we think it would work better if the MIF works the other way and we make a default, multilateral default, where actually it goes in the other direction. Although they get those benefits, they get a lot of interest, ongoing credit, and so we are going to make the issuing banks pay a MIF in the other direction.
MR BREALEY: Yes.
MR JUSTICE BARLING: So there would be a payment to the acquirers from them.
Now, why would you only look at the acquiring market in that situation? Why wouldn't you say --
MR BREALEY: Now you have got an agreement which is going to impose a common cost on a cardholder, now all the banks on the MasterCard scheme wake up one morning and see the error of their ways and say actually, we should be fixing the fees for the cardholders. So actually, we reckon that the cardholders get rewards on this, they benefit from the 28-day period, let's all of us club together and charge the cardholder $£ 25$ a year.

Now, the same argument could apply. It is a two-sided market. We know best cardholders benefit from this scheme. I don't think -- again, you just have to say it to realise that if they all club together to impose a common annual $£ 25$ fee to cardholders, there must be something wrong with them.
MR JUSTICE BARLING: That is a different point. You were just saying you are going to charge the issuing bank; the acquirer's going to pay something to the issuing bank.
MR BREALEY: The acquirers are going to pay.
MR JUSTICE BARLING: They will be paying $£ 101$ for the $£ 100$ transaction, for example. But isn't is slightly artificial just to look at that one thing, because what you are really saying is depending on where the pendulum swings in relation to these costs and benefits, there comes a point where you try and find the right fair balance, and that's what MasterCard --
MR BREALEY: That's what I argue, yes.
MR JUSTICE BARLING: -- and in a sense your argument, by implication, at any rate, is that we know that it is fair, or we accept it is fair at a certain level of MIF, but--
MR BREALEY: What we say, and I think this is clearly how the Commission and the court have looked at it, is you

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have this -- let's assume -- take the two-sided market, and you take Dr Niels' radical approach and MasterCard know best and they will know how to make it work in the most perfect way.
You are still faced with an agreement between competitors in imposing a cost on a certain category of person. If you accept that is a restriction of competition on a particular market, then you are in article 101(3) territory. And the question the Tribunal has to decide is whether, when you are looking at 101(3), you just allow MasterCard to say "We can do what we want because we know best", which was rejected even in 2002 by the European Commission, we saw that on Friday, that the card schemes cannot just have a free range, or you try and calculate the efficiencies by reference to certain objective criteria.
The question is, what are these objective criteria?
MR SMITH: Can we get away from the contention, I know it is your contention, that it is the issuing market that drives the MIF. Let's suppose instead we have a MIF that is set by MasterCard, we don't need to trouble ourselves with what criteria at the moment, but it is set by MasterCard and the acquiring and issuing banks are in exactly the same boat. They have the MIF imposed on them. It is a default MIF, but that's the MIF and

| 1 | they are, in terms of their market power quoad |
| ---: | :--- |
| 2 | MasterCard, their ability to influence, they are |
| 3 | exactly equal. |
| 4 | Let us suppose that instead of a MIF as it was set, |
| 5 | the MIF that MasterCard sets is below the costs of, let |
| 6 | us say, the fraudulent transactions incurred by the |
| 7 | issuing banks. The cost we have just been discussing. |
| 8 | Let's suppose there is 10 million a year of payments by |
| 9 | issuing banks to acquiring banks which are not recovered |
| 10 | from cardholders. So 10 million. |
| 11 | But the MIF only enables recovery of half of these. |
| 12 | Presumably that cost would in some way be passed on by |
| 13 | the issuing bank to cardholders, either through interest |
| 14 | fees or through card payments? |
| 15 | MR BREALEY: Probably. |
| 16 | MR SMITH: Given that it is a MIF to which the acquiring |
| 17 | banks and the issuing banks are party, albeit the |
| 18 | passive side of it, you would agree then that this is |
| 19 | a constraint on the issuing market, where the cardholder |
| 20 | suffers? |
| 21 | MR BREALEY: So the cardholder has defaulted? |
| 22 | MR SMITH: Yes. Let us say to the tune of 10 million a |
| 23 | year, cardholders in the aggregate default and one can't |
| 24 | recover from it. They are either fraudsters who have |
| 25 | duplicated cards or they don't have the money and can't |

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pay. So this is a cost which in the first instance is borne to $50 \%$ because the MIF is so low, borne to $50 \%$ by the issuing banks and that cost is passed on to those who have money, those cardholders who can pay through high interest or card charges or the methods you have discussed.
My question to you is: isn't this a constraint in the issuing market where the costs of the default are being passed on to the cardholders through, let us say, interest charges?
MR BREALEY: I don't believe so. So we have a situation now where you have got -- again, so it is issuers don't -it is non-agreement between issuers. It is just MasterCard setting --
MR SMITH: They are all party to this network of agreement, they have all signed up to the licence, both acquirers and issuers. But MasterCard debates the appropriate MIF, reaches a conclusion and says: this is the MIF.
MR BREALEY: But again, I mean, I don't want to be difficult about this because we keep on coming back to the constraint on the issuing market. You are still faced with a situation where the issuers have lent money and ordinarily they would be recovering the cost of that offering credit, which is --
MR SMITH: But I am not talking about credit here. Park
credit, because I can understand that that's a slightly Janus-faced cost. So I'm talking about card fraud here which we discussed earlier and Ceteris Paribus --
MR BREALEY: So you now have a situation where, again I'm just trying to work it through, you have a situation where are you have a card scheme, it licences an issuing bank to issue the cards, merchants don't have any visibility about these people at all. So ordinarily you will start off, I would suggest, that if the bank has licensed a fraudster, that would be a matter between the bank and the fraudster.
Now, what I think you are saying to me is that if the bank is guaranteeing some sort of payment to the merchant because the bank is having to pay, I am struggling with why there is a distortion of competition in the fraudster's market.
There is a fixed common cost that is being charged to the acquirers. We say that's a restriction of competition. It could be benefited from an exemption. We see that. But I am still struggling why there is -beyond the restriction of competition between the issuers, where is the distortion in the fraudster's market?
MR SMITH: We are really talking about cardholders as a whole. I thought on Friday you distinguished between

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the issuing side and the acquiring side by saying that the difference was that on the acquiring side the MIF was passed on to the merchants?
What I am suggesting here is certainly a MIF that is still going the issuer's way --
MR BREALEY: It is not a MF, is it?
MR SMITH: No, it is a MIF. It is a default interchange fee set by MasterCard. All I'm requiring you to suppose is that it is set by MasterCard without significant input from either the issuing market or the acquiring market. So I'm certainly presupposing a default.
MR BREALEY: It is a default on my logic. It is a restriction, and now we have to work out whether -again, what market have we identified? This is where I kind of -- is the question that's being put to me a situation where, whatever decision we have got now, is there are two markets, there is one market for the acquirers and one market on the issuing side, or have we just identified the acquiring market?
MR SMITH: Well, we are looking at two markets and what I'm suggesting to you is that the same MF is a restriction in both.
MR BREALEY: That's where I would -- I don't see where it is a restriction in the cardholder market. I see it is a restriction of competition between issuers.

| 1 | MR JUSTICE BARLING: Isn't the issuing market what we think |
| :---: | :---: |
| 2 | of loosely as being the issuers/ cardholders? Isn't that |
| 3 | what the Commission said? |
| 4 | MR BREALEY: Let's try and work it through then. You have |
| 5 | MasterCard saying to everybody "I have woken up, I have |
| 6 | come up with a rule which says that fraudulent |
| 7 | transactions cardholders will pay half and merchants |
| 8 | will pay half'. |
| 9 | MR SMITH: For the sake of argument. That would work, yes. |
| 10 | MR BREALEY: Well, then again -- |
| 11 | MR SMITH: Or to be absolutely precise, what MasterCard |
| 12 | would be saying is the acquiring banks pay half and the |
| 13 | issuing banks pay half. But you are quite right, the |
| 14 | inference of a well-informed MasterCard would be that it |
| 15 | will get passed down the line. |
| 16 | MR BREALEY: It may not be the same because it may well be |
| 17 | that it is passed down on the acquirers and it is not |
| 18 | passed down to the issuers. But let's assume it is. |
| 19 | Then you would ask yourself the question: what markets |
| 20 | are being distorted here? And you would do your market |
| 21 | analysis. |
| 22 | Mr von Hinten-Reed, he was saying there are three |
| 23 | markets. There's a payment system market, there's a |
| 24 | cardholder market, there's a merchant market. |
| 25 | MR SMITH: Wouldn't a cardholder say -- just like |

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a merchant, a cardholder would say: there is a ceiling being imposed? In other words, my issuing bank can't recover more than this $50 \%$ from the acquiring side in just the same way as you have been saying that there is a floor imposed by virtue of the MIF in the acquiring market?

MR BREALEY: It may well be that you would say: I have to think about this. If you have gone down an analysis of two markets, you might say, right, it is undoubtedly a restriction of competition in both, because you have imposed this rule 50/50. Now I am going to look at the efficiency gains in both markets.

I will turn first to the acquirers and then I will turn to the issuing market. Let's call it the cardholder market. The cardholder, because it gets confused. And you would have to go through the separate analysis. You would say -- you may say, well, the 50\% split is completely and utterly arbitrary because the cardholder market should be paying more. It may well be you would say the acquiring market should be paying more, but you would have to have that debate and analysis.
MR SMITH: I understand. We are moving now from 101(1) to 101(3).
MR BREALEY: Again, subject to this market knows best point,
if you had a MasterCard rule saying this group of people are going to pay $50 \%$, this group of people is going to pay $50 \%$ where actually it should be being done on a bilateral independent basis, you have a restriction of competition, now you can look at the efficiencies.
MR SMITH: The question is how does one compute these. And what I want to ask you is how does one work out what the "exemptible" level of the MIF ought to be? Can I just suggest a test and ask your comments on it.
Stage one is that one identifies the legitimate costs of the party receiving the payment. So let us assume one has a MIF going in one direction and let's stick with the direction that is fact movement from the acquiring market to the cardholder or issuing market.
So you ask yourself what are the legitimate costs of the issuing banks receiving the payment? Legitimate covers a multitude of sins. I know it is a vague term. You ask yourself what are the costs of the issuing bank in relation to the card scheme, and then before you say no --
MR BREALEY: Sorry.
MR SMITH: -- you ask yourself to what extent should the paying party, here the acquiring banks, to what extent should they pay these costs, in what proportion? The reason I'm articulating the approach that way is because

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if one is trying to work out what is fair between two markets, doesn't one have to take into account both sides?
MR BREALEY: There is many, many things on that. The first point to note is it is not what is fair on both.

You have got to look at what is fair on the group of consumers that is affected by the restriction of competition.
MR SMITH: Here, I'm saying that both the cardholders and the merchants are affected.
MR BREALEY: To bring it back to this case, the joint service has been rejected, and what is fair to both is not the correct analysis.
But I would take issue with the very first thing you asked which is: what is the cost? My first -- I think how it should be is that you have to look at the efficiency because that is the first condition of article 101(3).
If, for example -- let's assume you do identify the cost, but someone said, well, those costs -- even if you -- you then say: to what extent should you pay? And you say, well, even if you didn't pay anything these costs would still be incurred and this service would still be provided.
So to put it back, which is the kind of the third

| 1 | condition of 101(3), let's assume that the transaction |
| ---: | :--- |
| 2 | would have happened anyway. So, MasterCard is saying |
| 3 | I have got these costs and it is fair that you should |
| 4 | pay this. But then, except when told it has to reduce |
| 5 | the amount it is charging, I will continue to provide |
| 6 | this service anyway, I will get the money back somehow, |
| 7 | from schemes fees, or whatever it is. |
| 8 | Then your third point is the transaction would have |
| 9 | happened anyway. Then there is no efficiency gain |
| 10 | within the meaning of 101(3). I don't believe one |
| 11 | should start off with identifying a cost because |
| 12 | although obviously that is not an irrelevant |
| 13 | consideration, I do believe the very first question you |
| 14 | should ask is: what is the efficiency that's being |
| 15 | generated and would it happen anyway. |
| 16 | MR SMITH: I think we are ending up where we ended up with |
| 17 | Mr von Hinten-Reed when I asked him about the cinemas |
| 18 | and the reclining chairs, and the advantage to cinema |
| 19 | goers. Doesn't one on that analysis of the very narrow |
| 20 | assessment of what is the efficiency to the two sides, |
| 21 | both markets, lose the general benefit, the general |
| 22 | welfare benefit of the fact that these card schemes are, |
| 23 | to use your words yet again, a jolly good thing? |
| 24 | Somehow that falls out of the equation, doesn't it? |
| 25 | MR BREALEY: All I can do is come back to 101(3) first |

condition and 101(3) second condition.
We certainly accept that when you are looking at the first condition, you look at advantages to the merchants and cardholders, so your general punters who go to the cinema. If you have identified the acquiring market as your market that is being distorted, you have to, if you are going to apply paragraph 85 of the guidelines, at least determine whether, as a result of the MIF and the efficiency gains, that group is not worse off.

Let's just take that example where you say the only efficiency gains that are generated to merchants is the $0.2 \%$, the transactional savings.

Let's, for the sake of argument, assume that. So we have got the acquiring market, we see that there are advantages to cardholders and merchants, but then you conclude that actually, when I'm looking at efficiency gains, the only efficiency gains I can see that the merchants get are the transactional -- and with a bit of fraud -- say on Mr von Hinten-Reed's. So you get to 0.2.

Now, you say, well, but you know, the cardholders have benefited massively from this scheme and if we were then to raise it from 0.2 to 0.7 , the cardholders would get lots more rewards and they would benefit. It is a two-sided market at the end of the day, they will
benefit.
Now the merchants are paying not 0.2 , they are not being worse off, they are actually worse off because they are paying 0.7. And that's where we say you fall down, because you have identified a restriction of competition in the acquirer market -- don't forget if merchants are paying 0.2 they are no worse off, but there is still a 0.2 pot of money going to issuers which issuers can give to cardholders.

Sorry, if you are saying that the efficiencies to merchants are 0.2 , but I, because I like the cardholders, am going to charge then $0.7,0.9$, those merchants are worse off.
MR SMITH: Doesn't one then, to balance the two sides, need to have a cardholder indifference test, where one measures the benefit that the cardholder gets of having a card over and above holding cash?
MR BREALEY: But we come back to this circular argument.
I'm a cardholder, I apply to Barclays Bank, I say can I have a card? Yes, you meet the criteria and do you know what, you get all these points. I say great. But that's being funded by the merchants, that if the merchants stopped funding that I would not get those points.

So I do again pray in aid this circular argument,
which is that, yes, these cardholders are getting benefits, but they are only getting benefits because of some price arrangement which the merchants are paying for.
MR SMITH: Going back to my very tentative test which I'm just trying to run past you, which you didn't like, wouldn't rewards be an arguable legitimate cost? And one might say it is an illegitimate cost. But what I'm groping for, if one takes into account the entirely clearly legitimate costs of the scheme, things like fraud, one applies a merchant indifference test to work out the efficiencies or the gains to the merchants, say one does the same, the cardholder indifference test, to the cardholders and say the two don't add up to the overall costs of the scheme, that might be --
MR BREALEY: Then you should be having a bilateral and you should let everyone sort themselves out.
If the result of the overall price fixing agreement
both sides -- both sides -- are not getting a fair share, then there is something wrong with your agreement and it falls away.
MR SMITH: I think you are agreeing with me you don't factor in the overall scheme benefits, you look at the very narrow benefits to a segment of consumer --
MR BREALEY: To give him his due, all that
Mr von Hinten-Reed was doing was trying to articulate
the criteria of 101(3), as articulated by the Commission
as well and endorsed by the courts.
MR SMITH: Thank you. I'm sorry to have taken up your time.
MR BREALEY: I will try and finish exemption before -- we
have got -- just very quickly then on exemption.
If we look at paragraph 220 of the closing.
I would -- we have done this almost to death now, but
I would urge the -- page 86 of the closing. We say this
is the third -- the numbers have dropped out, but where
you see:
"If the scheme is beneficial, then so too is the
MIF."
We have put number 3 next to that because that is
what we say is the third misconception. And, again, if
you want, I am sure the Tribunal has it, but if you take
that cite from the main court, four lines up:
"Analysis of the first condition $101(3)$ called for
an examination of the appreciable objective advantages
arising specifically from the MIF and not from the
MasterCard system as a whole."
So there is a clear distinction being made by the
CJEU that there are advantages from the system as
a whole and advantages from the MIF.
All I'm trying to do is try and articulate what the

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CJEU has said there. MasterCard have been arguing for a considerable period of time, you have got to look at the advantages of the system as a whole and that has been held to be wrong.
They are to a large extent repeating the same arguments again. The fourth is the aggregate thing we have done. Then fifth, which is above paragraph 234 , is the credit. At paragraph 241, if you remember on Friday morning I started off with the credit write-offs, paragraph 241 is about credit write-offs. They were not included in the Visa decision.
So that really is the misconception, we say. If we go to paragraph 248, I think it is important, clearly Dr Niels is trying to justify ex post facto MasterCard's UK MIF, but here we set out three reasons, 248 onwards, as to why the UK MIF was actually set by MasterCard, it was erroneous, and we rely to a large extent on their own witness evidence.
The first reason is they simply cannot have a free rein -- it is not a subjective test. They can't have free rein, they have got to apply objective criteria. Because if the Tribunal disagrees with that and allows Visa and MasterCard to set any fee that it wants because it feels that it needs a certain level to compete with its competitor, then the fees on the merchants will just
go higher and higher.
At 250 it is a question from Professor Beath, so that is a question. I'm still trying to get -- that is not evidence, that is a question from Professor Beath. At 254, again, we do say that Dr Niels has not sought to justify any actual calculations, he has sought to do it ex post facto.
And at 257 , this was the cross-examination of Mr Sidenius. It is, we would say, unsatisfactory that the data that is being relied on in this case by MasterCard does relate to 2007. With great respect to Dr Niels, he tried to wriggle out of it by saying, well, he had a conservative -- whatever that does mean -- but he tried to pretend that it didn't really matter because it would have gone against MasterCard.
That is just too simplistic, as we have seen from the free funding. If he had said credit write-offs are just not a cost that should be loaded onto merchants, free funding maybe, then you would have to ask yourself the question: well, has that changed because it has gone from $6 \%$ to $0.6 \%$ ?
The data in the Edgar Dunn 2008 is not, we would submit, robust, sufficient enough for MasterCard to come to court, come to this Tribunal, and say, well, actually it was a sound basis to charge the merchants.

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So that is the actual. We then deal with the adjusted benefit cost balancing approach. To a certain extent I have dealt with this in that little paper on free funding, and I think it just -- I don't need to take -- I'm just conscious of the time and we have got quite a lot to do.
MR JUSTICE BARLING: Just so you know, Mr Brealey, what I think we will do, bearing in mind the needs of the transcript writers, if we break for lunch a bit earlier, say quarter to and start at quarter to, you still get a proper lunch, we can even start a bit earlier if you preferred, we can then, with suitable breaks, go on a bit longer if necessary in the afternoon, so people don't get exhausted now.
MR BREALEY: Yes, it is a long day.
MR JUSTICE BARLING: So you know. If you aim to stop at about 12.45 pm , something like that.
MR BREALEY: So, I'm looking at page 99 of our closing, the adjusted benefit cost balances approach. We say it has not got a great pedigree, remembering that this has been jettisoned by the Commission and the European Union itself.
At 268 we give five reasons why we say MasterCard are wrong and, again, they should have numbers next to them. So at 269 , outdated inappropriate cost studies.

| 1 | That should have a number 1 next to it. So these are |
| ---: | :---: |
| 2 | five reasons. |
| 3 | Then no robust evidence of relevant benefits. That |
| 4 | is number 2. We go on to page 104. That still has a 3. |
| 5 | Failure to take account is 4. |
| 6 | MR JUSTICE BARLING: Then cross subsidy is 5. |
| 7 | MR BREALEY: No, cross subsidy is part of the revenue. The |
| 8 | Baxter analysis is part of it. Then the fifth one is as |
| 9 | it says at paragraph 216. |
| 10 | MR JUSTICE BARLING: Yes. |
| 11 | MR BREALEY: What I suggest we do there is if we stop, then |
| 12 | I will quickly go through the adjusted MIF after lunch. |
| 13 | I just want to go through a couple of documents on the |
| 14 | adjusted MIT approach. I think that will take me about |
| 15 | half an hour. Then I have got pass-on and ex turpi |
| 16 | causa. I don't know whether -- pass-on is pretty |
| 17 | yellowed out and I did kind of flag the point on Friday |
| 18 | whether -- |
| 19 | MRJUSTICE BARLING: You did, yes. |
| 20 | MR BREALEY: -- you wanted -- |
| 21 | MR JUSTICE BARLING: You asked us to read it and we did. |
| 22 | MR BREALEY: And whether you need me to go through it. You |
| 23 | can indicate it. |
| 24 | MR JUSTICE BARLING: We have read it carefully, so I don't |
| 25 | think you need to spend too much time. |

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| MR BREALEY: I will just kind of go through it and then we | 1 |
| :--- | ---: |
| don't have to clear the court. I can quickly deal with | 2 |
| ex turpi causa because that's essentially in the thing, | 3 |
| and if Mr Smith or whoever wants to question -- | 4 |
| MRJUSTICE BARLING: And Mr Spitz has got to -- | 5 |
| MR BREALEY: I have got that impression, sir, and then | 6 |
| Mr Spitz can take over and deal with interest and | 7 |
| benefits, and then we hopefully can finish today and let | 8 |
| Mr Hoskins take over tomorrow. | 9 |
| MRJUSTICE BARLING: I am conscious that we have been taking | 10 |
| up some time with questions. | 11 |
| MR BREALEY: It is important. | 12 |
| MRJUSTICE BARLING: Let's see where we get to. | 13 |
| If we had a few minutes before we come back, which | 14 |
| bit -- you would like us to read, presumably, the | 15 |
| paragraph to refresh our memories on 264, that bit, | 16 |
| would you, and the adjusted MIF? | 17 |
| MR BREALEY: Yes. | 18 |
| MRJUSTICE BARLING: That's where you are going to next? | 19 |
| MR BREALEY: I'm going to go to the adjusted MIF and I'm | 20 |
| going to go to -- | 21 |
| MRJUSTICE BARLING: With cross benefit. | 22 |
| MR BREALEY: -- a couple of documents on merchants, and the | 23 |
| main thing on that is Dr Niels' exclusion of category 8. | 24 |
| MRJUSTICE BARLING: Yes. | 25 |

MR BREALEY: Which we say is a bit odd.
MRJUSTICE BARLING: Yes, right. We will say 1.45 pm. (12.45 pm)
(The short adjournment)
( 1.45 pm )
MR BREALEY: Sir, I just wanted to finish exemption with the adjusted MIT approach.
MRJUSTICE BARLING: Yes.
MR BREALEY: That is the one that uses Amex as the comparator.

As the Tribunal will remember, there are three adjustments. One is to scenario 3. This is at page 110.
MRJUSTICE BARLING: Yes.
MR BREALEY: One is the change to scenario 3, one is excluding large merchants and one is essentially taking Amex as the comparator to cash.

I would like to just focus in the 15 minutes on the second one of those, because it is all in here, which is excluding the largest merchants.
MRJUSTICE BARLING: Yes.
MR BREALEY: We can pick this up at paragraph 307. There are probably three documents that I would like to go to. But if we just remind ourselves, if the Tribunal can go to E3.10 to remind ourselves of what we are talking

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about when Dr Niels is getting rid of category 8. So that is E3.10, tab 202, which is the Commission's survey cash and card payments. It is at page 4335, internal page 44 . It is at the top of the page and we see there you have got eight categories of merchant.

We don't have information on class 1 to 5. We do have information on 6, 7, 8. And what Dr Niels does is he excludes class 8. He takes it out.
So that is the thing that he does. I just want to tease through some of the justification for that. It might be interesting just to have that open while we look at it, but at paragraph 307 of our closing, this is the re-weighting to exclude the largest versions:
"As Dr Niels accepted the effect of his proposed re-weighting of the sample is essentially to exclude all category 8 merchants, ie those with turnover of in excess of 200 million."

So the effect of that is that 19 of the 27 UK participants in the survey are thrown out and the remaining participants are drawn from the category of merchant that accounted in 2013 for only 9\% of the UK's retail turnover:
"I think my adjustment is quite clear, yes, it throws out the very largest merchants. I'm clear on that."

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Then we get the interchange between Professor Beath and Dr Niels at 308 where the Professor says:
"I would just like to ask you for clarification."
And you will see there the last "A" for "answer". In answer to the question.
"Question: You chopped off the top end of the distribution?
"Answer: Yes, because what we are missing is the other very large tail. I thought therefore the middle bit, indeed the truncated middle bit, so merchants of categories 6 and 7. I have taken those to be more likely to be representative of the overall average."
Remember he is not taking the average transaction, he is taking the average merchant, which we say is wrong.
We know we don't have any information on 1 and 5, he has taken out 8 and concentrated on what he has called the middle bit. I will come to the justification for that in a moment so far as the MIT-MIF approach is concerned. But I would just like to highlight two previous merchant studies that MasterCard have put before the regulators, where they have emphasised the importance of large merchants.
Now, I know all surveys are different, but when it comes to MasterCard doing the surveys, they have
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emphasised large merchants. Why? Because they represent a significant proportion of sales.
I want to go to one document that I'm not sure we have seen before, then quickly to another document, the 2008 study that we have, and then I will go on to the reasons why we say that he is wrong on the MIT-MIF. I just want to draw the Tribunal's attention to MasterCard's kind of previous stance on large merchants.
The first merchant survey is at E 2 , tab 3 . We have seen this to a certain extent before, I think. This is an annex to the economic evidence in support of MasterCard's response to the statement of objections. In my version it is not blue. I am sure people can tell me. All I want to do, if I can go to page 115, here is a survey that MasterCard adduced, and essentially this survey was to look at distribution channels in particular. But if one looks at page 115 we see -- paragraph 93,94 and then, can I ask the Tribunal -- I know this is going rather quickly -- but at paragraphs 100 and 101 we see:
"In order to provide data from organisations of different size, the quotas are not pro rata'd to the universal merchant..."
Then you have small, medium and large.
Then what I want:
"The sampling was designed to over sample merchants with high turnover."
They go on:
"If a purely random sample had been selected without quotas."

They basically say:
"Whilst such organisations account for a large proportion of all UK sales, they represent a small fraction of individual businesses."

Then over the page.
So what they are doing is that:
"Within each of the three turnover categories,
companies were contacted randomly with the exception that for large companies a small number of key companies, eg the large supermarket chains, were added to the sample."
So this is a survey where if they just took it randomly, they may miss out large ones. And they were actually positively putting forward the big ones:
"Such companies account for many billions of sales, and it was therefore considered important that each had the opportunity to participate in the study."
If one goes to 125 , now again these are all different surveys, but I want to -- and there are small ones included -- but when we get to 125, paragraph 111,

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112:
"As noted above, the sampling method was designed to ensure that larger merchants who account for a great proportion of all transactions are well represented in the survey. This inevitably leads to some over and under sampling but also in terms of representation of different sectors."
But what I want to emphasise is that it is always difficult to do these surveys and you want, as best as you can. But this is an example of MasterCard itself saying how important it is to have large merchants in the survey.
So that was one example just on the evidence in this
case. And the other example that we have seen is at E3.6, which is the very -- I cross-examined Dr Niels on this, but in closing it is important to remind ourselves of it.
E3.6, tab 126, which is the very survey that
Dr Niels relies on. This is the Edgar Dunn 2008 cost study. If we go to page 2501, the sampling methodology, we have been through this before, but the overall objective of the sample selection was to achieve a representative sample of issuers.

Then the second paragraph:
"The proposed approach:focused on the largest
issuers."
When we got to -- and at the bottom -a representative sample, it would be achieved if the participating banks would account for at least 70\% of the transaction volumes.

We are looking at volume there, and then what was confidential was the identity of the banks. But I asked Mr Sidenius in cross-examination, and I said:
"So picking the largest you thought was
representative?
"Answer: Yes."
That is Day 11, page 28, line 8.
So Ijust mention that here because MasterCard itself, when it is basing its data on issuing banks, is picking the largest banks because they think it is representative.
They are not saying "We have got to include all the smaller ones and have an average issuer", they are trying to take those issuers who essentially account for the majority of the transactions.

So Dr Niels himself in relying on this study, the 2008 study, is acknowledging that Edgar Dunn picked the largest issuers. Why? Because they account for a significant proportion of the turnover.
Just as a matter of impression, you think to

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yourself why on earth is Dr Niels doing what he is doing, which is chopping off this category 8? So I have done 308, which is the exchange between Dr Niels and Professor Beath. We say there are at least four difficulties with this reasoning. That is to say taking that class 8 out completely.
The first is if we just take class 6 and 7, there is a -- and Dr Niels is somehow looking for the average merchant here. We say it is the wrong test, but the average merchant. There is no guarantee that category 6 of merchants are actually more representative than if you just include 8.
Just as if you -- he has taken the middle bit, it is not very scientific to say "I have taken the middle bit", and actually he hasn't taken the middle bit, because if you are just taking a set of numbers and it is an even set of numbers, the median is the mean of the middle two, which should be four and five, and he has no data on that.

So he has not actually, if he has taken the median, taken the middle two. So why 6 and 7? Also if one is looking at E3.10, if one goes to page 4394, if you put this away -- I apologise. We are back to the cost of study, tab 202. So we were at 4335 . So we have got those classes there.

Just to re-cap, if you take class 8 out, you are excluding 19 out of 27 participants in the UK survey. 6 and 7 only account for $9 \%$ of UK turnover. Category 8 accounts for about 70\% of UK turnover.

But if Dr Niels is trying to take the average merchant, he is not doing a very good job. Because if one goes to 4394, where one sees the number -- the size by category -- the number at 4394, you see that just picking 6 and 7 is no way representative of the average merchant, because you have over 3 million. This is the table, table 53 on 4394 . You have got 4 million in category 1 merchants, so it is hard to see, if you are just looking to work out what the average merchant is, taking 6 and 7 gets you any further than 6, 7 and 8.
But what 8 is doing is totally and utterly destroying the sample as far as the UK is concerned.

So that is our first reason at paragraph 3.10. If he is looking at an average merchant, we are not quite sure where that takes him. Keeping within E3.10, but going to page 4324, again something I examined with Dr Niels in cross-examination, but this is our second point at paragraph 3.11. So paragraph 3.11 of our closing says:
"Second, as the Commission observed, it is not necessarily the case that focusing on larger merchants

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has biased the MIT-MIF downwards as economies of scale may apply to both cash and cards. The point that Dr Niels accepted at least in theory was valid."
The Tribunal remember paragraph 122 of this study. The Commission actually undertook a consultation on the methodology.
And says:
"An argument often made with respect to merchants' cost of payment is that they exhibit economies of scale, and as larger merchants may have considerably lower costs of payments than smaller merchants, several stakeholders pointed out that surveying ...(Reading to the words)... it should be noted that this potential bias would not necessarily result in lower MIT-MIFs since such economies of scale might concern both cash and cards."
It is just too simplistic to say, well, smaller merchants will skew the figure. The Commission has actually looked at this and actually went out on consultation and said it is not that clear cut.
So that is our second point. I think we can put that away now.
Again, the third point that's in the closing, and I won't go over it, but the third point concerns the issue -- and we do see this from the document we just
put away -- there is a dispute between the experts as to whether it is the average merchant or the average transaction, and that's our third point.
The fourth point at 315 comes back to our fair share point. So this is where, if the Tribunal remembers,
Mr von Hinten-Reed has tried to sense check the absence of the smaller merchants. This is the table that reflects the homework that he was given by increasing the smaller merchants' costs, as it were. And clearly the higher you go, the higher the MIF, but you can see from 318 of the closing:
"As can be seen from above, if one assumes larger differences between small merchants and larger merchants' costs, then one can generate higher numbers. This is unsurprising ..."
Which it is, but this is an important point:
"... but that does not mean that making such assumptions and imposing on all merchants a higher MIT-MIF is consistent with the requirements of article 101(3)(b). The data in relation to categories 6 to 8 indicates that the upper bound on the level, even on Dr Niels' scenario, is 0.23 . To impose on such merchants a higher level of MIT is to make them pay to issuers sums that are well in excess of the transaction efficiencies and therefore contrary to the fair share

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condition."
So the smaller merchants might benefit, but if you are going to make the larger merchants pay a lot more, even though they account for $70 \%$ of the volume of transactions in the UK, we say that you have got a problem with the fair share aspect.

But you will note that even if, when
Mr von Hinten-Reed has increased the costs of the smaller merchants, this is paragraph 318, you get up to around the current level under the interchange fees' regulations.

One assumes larger differences between small merchants and larger merchants' costs up to around the covenant level under the interchange of 0.3.

So essentially you can do anything with statistics, but there is a limit, we say, to which you can go. And remembering the burden is not on us, the burden is on MasterCard to prove exemption. All that Dr Niels has done is "taken the middle bit", which doesn't seem to be particularly robust.
That is all I was going to say on that. Again, it is all set out in our closing.

Pass-on, unless you have questions for me, we were going to leave.

Can I essentially just make two very general points
on pass-on. One is when one reads MasterCard's skeleton on pass-on, it emphasises time and time again the importance of price. I think it is the very first thing they mention, the importance of price, and how being price competitive is important, lower prices are important. That's what they major on.
These supermarkets must be price competitive and have low prices. That is for the period of the claim, 2007, and there has been a period of price competition, competition quality and service etc, but they emphasise price.

So one asks the question, actually, what is the relevance of all this? Because you are supposed to be working out whether Sainsbury's have charged higher prices to their customers as a result of the overcharge. So there is a slight tension in the argument that they are putting forward, which is whilst at the same time the focus has been on price, price, price, when it comes to the overcharge they are almost denying that, and they are saying, well, actually prices were higher.
This was a time when there have been significant cost cutting exercises. You know that Sainsbury's is a complex machine of many billions of pounds, thousands of moving parts, all interacting with one another, both internally and externally. And so the notion that you

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have got this very important aspect of price, but you are going to just increase your prices because of this overcharge, and it not being absorbed into costs as part of this complex machine, we say, is not -- it has a degree of illogicality about it.

At the same time you are emphasising it's got to be price, price, price. But at the same time you are saying your prices are higher than it otherwise would have been.

We say that the small -- it is relatively --
Sainsbury's have billions and billions of costs and this gets lost in the noise. I do just, while we are on pass-on, need to go on to ex turpi causa in a minute, if I go to the section on pass-on and just explain where we have come on from our perspective.

So the pass-on section, E , is pretty similar at the beginning. That relates to the law. The one document I won't go to, but I do ask the Tribunal to go back and have a look at is the document referred to at footnote 455, which is referred to at paragraph 427 and 428.
MRJUSTICE BARLING: E3.6, yes.
MR BREALEY: The last thing I would mention and then I will go on to ex turpi causa because of the time, as you will have seen from our closing we start off by trying to
test the proposition, were prices higher than they would otherwise have been?

We go then to paragraph 440 to look at whether lower interchange fees inevitably mean lower prices.

Dr Niels says:
"Conceptually it can also be instructed to consider what would happen if it decreased."

So as we have seen, rather than work out whether the prices were higher than they would otherwise have been, they have tried to have an assumption upon an assumption, which is that had they been lower, would they have translated into lower prices. If they wouldn't, they would have been higher.
And conceptually that does not necessarily work. So it doesn't necessarily mean that simply because you are given a bonus, or your cost has gone down, you would have increased prices in the mirror image. Because you may not have wanted to raise price. You may have absorbed it in your cost base.
So it is not a perfect conceptual mirror image simply to say, well, what would have happened if it had lower interchange fees? You may have had promotions, you might have had lower prices, but that doesn't necessarily tell you what would have happened had interchange fees gone up, as we have seen from that

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document that I have just referred to, which is about the only real-life piece of evidence before the Tribunal as to Sainsbury's reaction when interchange fees went up.

We saw what happened. It certainly did not get translated into (inaudible).
MR SMITH: Mr Brealey, you will remember the exchange in cross-examination that you had with Dr Niels where one saw perhaps quite clearly the difference between what an economist would label as pass-on and what a lawyer would label as pass-on.

## MR BREALEY: Yes.

MR SMITH: Would I be right in saying that the test to pass-on you would propound is at 378 of your closing page 131, which focuses on the higher prices charged to a third party further down the stream, rather than, as Dr Niels was considering from an economic point of view, the possibility that pass-on might occur for instance by reducing costs?

So your sweet shop example was suppose there was a wholesale increase in the price of sweets, which is an overcharge which is legitimate, maybe one could pass it on to the purchasers of the sweets, in which case that would be what you would say is pass-on.
MR BREALEY: Yes.

MR SMITH: But if you transfer that cost to, say, the workforce in the sweet shop, and require them to receive less by way of their hourly earnings, that would not be pass-on?
MR BREALEY: Absolutely. I know you have gone through this, but if I could take you to paragraph 391 where I tried to deal with this.
At 391 we are looking at the Court of Appeal in Devenish. You are absolutely right, we have just looked at the concept of unjust enrichment in EUlaw and then we get to paragraph 391 and how the Court of Appeal have looked at it:
"If the claimant has in fact passed excessive price onto its purchasers and not absorbed the excessive price itself, there is no obvious reason why the profit made by the defendants should be transferred to the claimant without the claimant being obliged to transfer it down the line to those who had actually suffered the loss. Neither the law of ...(Reading to the words) ... monetary gain ..."

I emphasise "monetary gain":
"... from one ... recipient to another."
I think to a certain extent what we had in mind in
the cross-examination between me and Dr Niels is reflected in that passage there. And he accepted that

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in that sweet shop example basically there is no transfer of monetary gain, and we would say that is the end of pass-on because it is all about unjust enrichment and what you have ...
MR JUSTICE BARLING: I think Dr Niels accepted at some point that, from an economist point of view, unless it hit the bottom line, it was passed on in economic terms.
MR BREALEY: In economic terms. I give due deference to the economists, but we have to apply the law at the end of the day.

The law says: Transfer monetary gain, unjust enrichment, have you really suffered any loss because as a direct result of the overcharge, you charge somebody else.
MR JUSTICE BARLING: If you are representing the acquiring
bank seeking to recover the alleged overcharge you might
be in a worse position.
MR BREALEY: But it is basically accepted, it is part of
MasterCard's case actually, that it is passed on to the merchant.
MRJUSTICE BARLING: Yes, exactly.
MR BREALEY: It is directly passed on.
MR SMITH: Just to explore for a moment why the law might
take a different route to the economist, would that perhaps be because if you have got a monetary pass-on

| 1 | from the first in line, from the person who initially |
| :--- | :--- |
| 2 | pays the overcharge to someone further down the line and |
| 3 | it was, as it were, a very clean transfer of the |
| 4 | disbenefit, if I can call it that. Whereas if, to go |
| 5 | back to your sweet shop example, the sweet shop says "We |
| 6 | have got to save the money somehow" and so it hammers |
| 7 | down the marginal rate it pays its employees, that is on |
| 8 | one level a disbenefit to the employees, but it may be |
| 9 | that the enterprise itself reaps a disbenefit because it |
| 10 | has got a more disgruntled workforce, so it is not quite |
| 11 | so clear cut. |
| 12 | MR BREALEY: I think that is absolutely right. I will add |
| 13 | two extra things as to why it is not pass-on, maybe it |
| 14 | is linked to this, but unless you can show the transfer |
| 15 | of money up the chain, the system of compensatory -- you |
| 16 | are trying to ask whether you have suffered any loss, |
| 17 | and let's assume that the overcharge is 100 and you pass |
| 18 | that on to your indirect purchasers. Then you can see |
| 19 | that you have not suffered any financial loss. So that |
| 20 | is the first point. That's why they talk about transfer |
| 21 | of monetary gain. |
| 22 | The third point I believe is nigh on important is |
| 23 | that -- again, Courage v Crehan was about the right to |
| 24 | damages based on policy considerations of private |
| 25 | enforcement of competition law. And if you are going to |

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deny someone like a sweet shop, who has not charged the children, the customers, any more at all, if you are going to deny that sweet shop a claim of 100, then the cartelist at the end of the day gets a windfall.

That is something that absolutely no doubt that the European Court would say just can't happen.
MR SMITH: So even if it is at a theoretic level you have to be able to identify a clear class of person further down the line to whom the overcharge has been passed on?
MR BREALEY: And if you can prove direct pass-on then you can see that clear category of indirect purchaser. If I go to ex turpi causa and again just essentially flag what we are trying to do in the ex turpi causa.

There is just a point on attribution and economic unit that I would like to just -- I think I dealt with it before, but I -- so just taking the Tribunal -- what we have tried to do and we set out the evidence.

If I can start at page 247. So there are at least two main issues, and within these two issues there are sub-issues. The first issue is the single economic entity and the second is what is meant by the turpitude.

So at 762 we deal with the law on single economic entity. When we get to the MasterCard skeleton on single economic unit, I would ask the Tribunal just to note two things. The first is they refer to Provimi,
and of course things have slightly moved on with Promivi. You have the Toshiba carrier saying that, look, sister companies, you can't presume they are an economic unit.

I note they mention Mr Justice Aikens in Provimi. I'm not sure why they don't just put that in context. But the other thing that's important is that we take a slightly different view to MasterCard on economic unit. So we emphasise the need to prove decisive influence. So you have got two half sisters at the beginning, they then become sisters. You have two half sisters. We say for there to be an economic units, the case law would suggest you have got to have some sort of decisive influence, and therefore you can show that you are part of the economic unit.
Now, why does that matter? MasterCard tends to downplay the decisive influence and they say, well, you can look at it more generally. If you have got some sort of common interest, if you -- you can infer an economic unit far more simply.
Now why does that kind of difference between the parties matter? It matters potentially for the application of English law, and it matters for two reasons. First is as a question of attribution, whether you are going to impute the acts or the knowledge from

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one to the other, because if you are going to too readily find this economic unit in the absence of any decisive influence, the English law of attribution may actually start playing more of a the role, whereas it has a lesser role to play if you have essentially decided that by reference to decisive influence.
Secondly, again we have put this in the closing, that at least it would appear from the English law that on the question of turpitude, it has to be related to the claim. And again, if you are going to -- so in Hydrotherm v Andreoli, the economic unit, you are looking at the joint enterprise for the purposes of the agreement.
Again, you can more readily see that it is related to the claim. But if you are going to infer an economic unit outside relating to the claim, so it is not so much concerned about issuing cards but ATMs in your store and you are inferring an economic unit on that basis, then again the English law may more readily insist on the conduct being related to the claim.
I flag that because these two aspects of English law, attribution and relation to the claim, may not matter so much if the Tribunal is with us. And there is this decisive influence, although it still may play a part, but in my submission it will play a greater part


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activity under scrutiny and let's take an example of sister companies in a group who are both overcharging for widgets in a collusive way, and one does it in one geographic market and another does it in another geographic market.
With those facts there is no problem of undertaking, both are overcharging for widgets?
MR BREALEY: Unless they were doing it completely independently. If they were doing it collusively, absolutely, yes.
MR SMITH: I'm assuming a degree of collusion and the difference is simply geography. You don't get into decisive influence. They are both involved in the same economic activity and are the same undertaking.
MR BREALEY: Well, I don't want to completely disagree, but it may well be that they are not part of the same undertaking because neither has decisive influence over the other. They are just separate undertakings, but they are acting in concert with each other, and therefore article 81(1) would apply because they are actually operating independently --
MRJUSTICE BARLING: There is a case, isn't there, where a wholly owned subsidiary of a parent was doing company -- I may have got the facts slightly wrong --
was said not to be involved. Which one am I thinking of? It is one of the fairly well known.

## MR SMITH: It is Akza Nobel.

Your point about decisive influence was actually my next point, because it seemed to me that decisive influence occurred in those cases where you have established that there is an entity, to use a neutral word, that has been involved in anti-competitive behaviour and the whole undertaking, therefore, to be fined.
That entity has got a parent, and the Commission, to take Akza Nobel, the Commission seeks to fine the parent. And the parent says "Hang on a minute, I have done nothing here, I wasn't involved in this cartel, it was all this naughty subsidiary, it wasn't me".
What the Commission says is "We need to establish whether you are by virtue of your decisive influence a part of the undertaking".

What we see is a series of presumptions emerging, namely that if there is a $100 \%$ holding by the parent of the subsidiary, there is a presumption that the parent directs the activities of the subsidiary. Whereas if you have sister company, then the presumption of decisive influence doesn't pertain. You have to establish it. And only if you establish decisive

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influence can you say that the two form part of a single undertaking.
But as I understood it, that was where the only link was the decisive influence, not where, as in my first example, the two entities are both involved in the economic activity which is the subject of the anti-competitive conduct.
MR BREALEY: I apologise, I slightly disagree with that. And the reason I disagree with that is, let's assume -and I will answer that question in a moment -- that a parent who owns $100 \%$ of the subsidiary -- and this is essentially Hydrotherm and Andreoli actually -- the parent and the subsidiary agree with each other that they will charge a certain price on the market.
Now, if the parent owns the subsidiary, there is no agreement for the purposes of article 101(1). Similarly, if you have two sister companies that are part of the same economic unit, there will be no agreement there either. If they are part of the same economic unit. That's why I said, if they are acting in collusion and they are independent because there's no decisive influence -- so let's assume you have two sister companies and in one -- I forget which one of the case now -- but one --
MR SMITH: But you are presuming a cartel of two, of course?

| 1 | MR BREALEY: Yes, you have to have a cartel of two. |
| ---: | :---: |
| 2 | MR SMITH: I know, but there doesn't have to be a cartel |
| 3 | simply comprising sister companies. The issue -- |
| 4 | MR BREALEY: No, of course not. |
| 5 | MR SMITH: -- in the case law is one of fining. And what |
| 6 | you get is, you get the Commission seeking to identify |
| 7 | which legal entities it can fine, it can impose |
| 8 | a penalty on. And that, on my reading of these European |
| 9 | cases, is what gives rise to this decisive influence |
| 10 | test, namely you have got an entity which the Commission |
| 11 | wishes to fine; that entity has had nothing to do with |
| 12 | the infringement apart from its relationship in terms of |
| 13 | shareholding with the actually infringing company. |
| 14 | The Commission says "How do I test whether this parent |
| 15 | company can be brought into the concept of undertaking |
| 16 | so as to render it liable to penalty?" |
| 17 | Now, at that point, you get the decisive influence |
| 18 | test. |
| 19 | MR BREALEY: Correct, in order to determine whether it is |
| 20 | an economic unit. |
| 21 | MR SMITH: In order to determine whether it is the same |
| 22 | economic unit -- |
| 23 | MR BREALEY: Yes. |
| 24 | MR SMITH: -- as the child company that actually did the |
| 25 | anti-competitive thing. |

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MR BREALEY: Correct.
MR SMITH: I may be dramatically oversimplifying, but my understanding of the case law is that if it is $100 \%$ ownership, decisive influence is presumed; if it is not, it needs to be proved.
MR BREALEY: As in -- yes.
MR SMITH: And if it is sister companies, again it may be there but it has to be proved.
MR BREALEY: Correct, yes. I'm sorry.
MR SMITH: I think we are in agreement.
MR JUSTICE BARLING: Sorry, because I'm a bit confused now because I thought what you were putting to Mr Brealey -sorry, I shouldn't be questioning.

If there are two sister companies engaged in a cartel, you still have to show that if they are part of the same economic unit, which they may be because, for example, they might be controlled by the same parent. But I suppose, if two sister companies are wholly owned by a single parent, both sister companies operate in a cartel, the parent and the two sister companies, because of the decisive influence of the parent it might well be that all three are a single economic unit within that cartel, mightn't they?
MR BREALEY: If you have two sister companies, simply because you have a common parent doesn't get you home.

So you have to prove that the two sister companies -let's take it in stages. So you have a Japanese sister and an American sister and they have a cartel with a separate British company. There is a cartel because either the British company has agreed with one person or two people. And it may make a difference to any fine, to the Japanese sister --
MR JUSTICE BARLING: That's because you have one company outside the group.
MR BREALEY: If the two sisters, the Japanese sister and the American sister, are regarded as one economic undertaking because one actually has decisive influence over the other, you can treat it as an economic unit -MR JUSTICE BARLING: You can fine the one with the deep pocket.
MR BREALEY: Absolutely. But let's assume that they are on the facts completely autonomous. They don't even know what the other one is doing. Although they are sisters or half sisters they will be treated as separate legal entities, which is what they are. And then they would be fined on their own basis.
MR JUSTICE BARLING: Even if they are in the same cartel.
MR BREALEY: Even if they are in the same cartel.
MRJUSTICE BARLING: That was my understanding.
MR BREALEY: Because if they are completely separate and

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don't have any common directors, do their own thing, why do you lump the Japanese sister in with the American sister? You cannot.
Unless there is some proof of --
MR JUSTICE BARLING: It is unlikely scenario --

## MR BREALEY: It is.

MR JUSTICE BARLING: -- because if they are in the same cartel and they are sisters, probably there is some controlling --
MR BREALEY: Probably. But on the assumption that it is not. But what we do know is the fact that they are owned by a common parent, who may actually just leave its two children to get on with what they want to do and has no interference with what they have -- they have a head office in Geneva, based with two people, or whatever. You are left with two legal entities and they are not one economic unit.
MRJUSTICE BARLING: Your submission is being in the same, how can I put it, business selling widgets, the fact they both sell widgets and they are sister companies doesn't add up to single economic unit of itself?
MR BREALEY: No, of itself. I mean, they are both -obviously if they are independent, they are both guilty of an infringement and are both liable to pay damages on a joint and several liability and they are both liable
to be fined. But you wouldn't -- as you say, if the Japanese is really small and the American is huge, you would not be fining the small Japanese sister by reference to the turnover of the American.

I'm just theorising without knowing many of the facts.

MR SMITH: Are you saying that in order for there to be a single undertaking, you do need an element of common personnel or control, some sort of bleed through in terms of how the companies interact at the directing mind level?

MR BREALEY: That is essentially what we get from the two cases that I referred to in opening, which are referred to basically from 765, 766, 767.

767:
"As regards sister companies, although the
...(Reading to the words)... may apply, there is no such presumption of decisive influence between sister companies."
MR SMITH: Yes, I think --
MR BREALEY: But you have to prove it by common directors, shareholding, the way you manage the business.
MR SMITH: Let's suppose a cartel with three entities involved --
MR BREALEY: Legal entities.

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MR SMITH: Legal entities. Let's focus on the legal level
first, A, B and C. And A is entirely separate from B and Capart from the fact that it has agreed to raise the price of widgets with $B$ and $C$.
$B$ and Care sister companies, each involved in selling widgets at an overpriced level, but in different geographic areas. They are co-operating in terms of partitioning the market geographically, so one focuses on France, one focuses on Germany. But they are separate in terms of their --
MR BREALEY: Decision-making.
MR SMITH: -- decision-making powers.
Now, would you say that they were one undertaking or two in those circumstances?
MR BREALEY: Two.
MR SMITH: Even though you can say that they are, in terms of economic unit, looking rather like one?
MR BREALEY: Then you are very close to making the presumption just because they look like it, they are part of the same corporate group. You are making essentially a presumption that they are one economic unit and there is some sort of joint control of one over the other.
MR SMITH: What I was thinking the case law went to. Let's presuppose a common parent of B and $\mathrm{C}, \mathrm{Z}$. And Z is
utterly uninvolved in all this but simply owns $100 \%$ of the two sister companies and the Commission wants to fine $Z$.

Now, there I entirely understand that the test is one of decisive influence because Zisn't involved at all in the cartelists' behaviour, can only be said to be part of the economic unit by virtue of its ownership of the subsidiaries. At that point clearly you need a decisive influence test. Whether you get the benefit of presumption or not rather depends on the level of ownership. It is much more the extent to which one needs a decisive influence between the sister companies that are both doing the same thing, albeit in distinct markets.
MR BREALEY: I do understand. You could say you've got the two sister companies, they are acting in the same way just in different geographic markets. There is, Mr Hoskins would probably say, unity of conduct in the market. Therefore, they are one economic unit. And I would submit that is wrong and I would say that if they are completely independent of each other, so they vote to price fix, and they vote to price fix, and no one has any influence over the other, it is done completely separately, they are both guilty of an infringement but they remain separate legal entities.

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MR JUSTICE BARLING: If they were the only two in the cartel, they would not be able to take advantage of the Hydrotherm defence?
MR BREALEY: Correct. That is a very good point, a policy reason, why maybe I'm right, because if you presumed that too readily, that they were one economic unit, then they would have a defence saying actually --
MR SMITH: There is no agreement. There can be no agreement.
MR BREALEY: No agreement.
MR SMITH: I see that. It seems on your submission there's perhaps less difference between the legal personal approach that English law adopts to groups and the economic undertaking approach that European law adopts.
MR BREALEY: I kind of mentioned this interaction between economic unit and the law of attribution, and I think to a certain extent the English law of attribution is trying to do what you have got to prove in economic unit. And I will say it again, the acts have got to be attributed to somebody else, the knowledge has to be attributed to somebody else.

To a certain extent you get that on my view of your two sister companies. But it is a point that if you too readily infer an economic unit, then there is no agreement. And when they appear to have acted

| 1 | independently, they may have their own shareholders, may |
| ---: | :---: |
| 2 | have their own directors, come to their own decisions. |
| 3 | They might have different names. They don't all have to |
| 4 | be called by the same brand name. |
| 5 | I don't know whether you want to have a five-minute |
| 6 | break while Mr Spitz -- |
| 7 | MR JUSTICE BARLING: Have you finished on ex turpi causa? |
| 8 | MR BREALEY: I wasn't going to unless, again, there was any |
| 9 | questions, there was another question or ... |
| 10 | MR SMITH: There was only one which arises in part out of |
| 11 | the application of European concepts, which is let's |
| 12 | suppose so far as attribution is concerned we looked to |
| 13 | European law and the concept of the undertaking. |
| 14 | So that if, and let's not relay what an undertaking |
| 15 | is, but if there is an undertaking, the turpitudinous |
| 16 | state of mind of one company is automatically |
| 17 | transferred into that of the other because what's |
| 18 | relevant is the undertaking, not the individual |
| 19 | entities. Can that principle extend to other forms of |
| 20 | defence or assessment of damages, for instance? |
| 21 | And we have here, for example, let's suppose we |
| 22 | regard Sainsbury's Supermarkets and Sainsbury's Bank as |
| 23 | the same undertaking. We know that Sainsbury's Bank has |
| 24 | received the benefit of interchange fees over the years. |
| 25 | If one takes the undertaking approach and looks at the |

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undertaking, ought we to be setting off in damages the amounts received by Sainsbury's Bank against what notionally we might award to Sainsbury's Supermarkets?
MR BREALEY: Certainly if they are different, you don't. MR SMITH: Assume they are the same undertaking. MR BREALEY: Well, this is something Mr Spitz is going to deal with and I will provisionally do it and then he may tell me I have got it all wrong.

The answer is no. It might sound strange, but if you accept what the European Court said in Lady \& Kid, in Lady \& Kid you have a situation where there has been an unlawful charge by say the government -- sorry. (Pause)
MR SMITH: You have got it wrong already?
MR BREALEY: It is not what MasterCard have pleaded.
I don't know who that is from.
So I'm told that what is being put to me has not
been pleaded by MasterCard. Although it is in --
MRJUSTICE BARLING: They have not pleaded that there should be any set-off in those circumstances?
MR BREALEY: No. Obviously there has been a degree of evidence about it from the reports, but it has not been -- I will leave it to Mr Spitz. So in Lady \& Kid, if you remember, there was an overcharge and there was a question of pass-on. And the government said, well,
actually, we don't have to give you the money back because we are getting you some benefits here.

The European Court said you don't have to give credit for those benefits. Now, is that right or wrong, or whatever? They are looking at it from a very strict interpretation of getting money from someone who has carried out an unlawful activity. Actually, the same issue arises in the States; it is not at all clear cut simply because -- one of the reasons for it, again, is -- actually Mr Spitz, and we were talking about this over the weekend, one of the reasons for it, if you think of it, when you have got the benefits, you know you are being paid the interchange fee. I mean, I can understand where they are coming from, but let's -although I disagree with it on the basis of Lady \& Kid.
If you take a cartel who has raised the price of a widget and the claimant then says, I want my $£ 100$ overcharge, and the cartel says you don't get your $£ 100$ because actually you have paid me the extra money, but I used some of that extra money to make the product better. You actually got a better product.

You can see all sorts of arguments that a cartel is going to start running where actually the cartel produced benefits to you.
MRJUSTICE BARLING: That's slightly different though, isn't

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it? That is a bit like Westinghouse, isn't it? A bit like that? Where incidental benefits -- although they get it there, I think.
MR BREALEY: That is a breach of contract. I can understand in the breach of contract where the breach of contract says "I broke the contract, but I gave the opportunity to actually make a fortune".

I'm sure Mr Spitz is going to do this, but all I am doing is saying that it is not quite as clear cut to say "I'm going to deduct the benefits from the overcharge" because there are deeper issues here, if every time you have acted unlawfully and you have caused someone damage, you can also say "Well, my unlawful conduct gave you a benefit and therefore that extinguishes the claim for overpayment".
MR SMITH: No, it just seems in this case and, again, assuming a single undertaking, quite odd that Sainsbury's can be claiming for all MIFs paid over time, including MIFs that arose by virtue of transactions with a Sainsbury's card in a Sainsbury's Supermarket, where the payment through the interchange system went from Sainsbury's Supermarket to Sainsbury's Bank.
MR BREALEY: I understand that.
MR SMITH: But your answer is --
MR BREALEY: I understand that. I do understand it. All

| 1 | I'm saying is if you take that logic and apply it in |
| :---: | :---: |
| 2 | other cases, you may not have such a meritorious case, |
| 3 | as it were, and you have to be careful how you define |
| 4 | the principle. |
| 5 | MR JUSTICE BARLING: We will take a short break so Mr Spitz |
| 6 | can take over. |
| 7 | ( 2.56 pm ) |
| 8 | (A short break) |
| 9 | (3.05 pm) |
| 10 | Closing submissions by MR SPITZ |
| 11 | MR SPITZ: Thank you, sir. |
| 12 | MR JUSTICE BARLING: Mr Spitz. |
| 13 | MR SPITZ: The two topics that I will be dealing with, the |
| 14 | first is benefits and the second is the question of |
| 15 | interest, simple or compound, and if compound, at what |
| 16 | rate. |
| 17 | MR JUSTICE BARLING: Mr Spitz, you have a very nice gentle |
| 18 | voice, but make sure you -- |
| 19 | MR SPITZ: I will speak up. |
| 20 | MR JUSTICE BARLING: Just because it has to get through to |
| 21 | the system. |
| 22 | MR SPITZ: The skeleton argument on benefits is at |
| 23 | paragraph 693 of our written closing submissions, |
| 24 | internal page 231. And it runs to internal page 242 at |
| 25 | page 740 . |
|  | 133 |
| 1 | The Tribunal will recall that the issue is that |
| 2 | MasterCard are contending that Sainsbury's should give |
| 3 | credit for the entire reduction of interchange fees on |
| 4 | all spending by all holders of Sainsbury's Bank cards, |
| 5 | not just in Sainsbury's stores but wherever that |
| 6 | spending may take place. |
| 7 | They say that Sainsbury's should replace all of |
| 8 | Sainsbury's Bank's lost interchange revenue arising from |
| 9 | these interchange fees, not just the part that relates |
| 10 | to incremental spend in Sainsbury's stores. |
| 11 | On that basis and given the suggested figures that |
| 12 | Mr Harman put forward and the figures suggested in |
| 13 | MasterCard's closing submissions, they contend that |
| 14 | around 25\% of the damages claim -- I think the figures |
| 15 | are confidential, but some 56 or 54 million, depending |
| 16 | on the approach used, should be knocked off the total |
| 17 | claim. |
| 18 | There are three points that I would like to make in |
| 19 | response to the argument. I will enumerate them and |
| 20 | then flesh them out a little bit after that. |
| 21 | The first point is that the argument is highly |
| 22 | speculative. It depends on a number of assumptions. It |
| 23 | lacks a sound evidential base and the documents which |
| 24 | Mr Harman sought to interpret were not put to any of |
| 25 | Sainsbury's factual witnesses for their observations or |

paragraph 313.
There, this is a point that, as it happened, we
heard very little about indeed, but at the time
MasterCard was suggesting that it would have made
changes -- other changes to the scheme rules and these would have offset any reduction in the MIF or reduced the benefits which Sainsbury's received from accepting credit cards.
So that was what was contemplated as the key issues for the appropriate damages counterfactual in the opening. The Tribunal will also recall that in the course of his evidence, Mr Harman said that the evidence underpinning his report was thin. I have dealt with this in the section of the skeleton argument, but the reference was in the transcript, Day 18, internal page 171, line 25 to 172, line 1. And what Mr Harman said was, he made the point that he has stated throughout his report, that it is a broad brush calculation because the evidence is thin.
The submission is that what Mr Harman's opinion was based on, his several reports on the question of benefits was his own interpretation of certain documents, particularly the Sainsbury's Bank 2012 credit card presentation and slide 5 of that presentation.
The Tribunal will recall, based on that

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interpretation, he said that Sainsbury's Bank cards would be loss-making. As I said in the introduction, that document was never put to Sainsbury's factual witnesses. None of them were asked about that presentation or about the profitability of Sainsbury's Bank generally or, indeed, about the Sainsbury's Bank credit card scheme.
Other documents to which Mr Harman referred were also not put to those witnesses for their comment and observation. So what the Tribunal has in these reports is Mr Harman's interpretation of these documents in the absence of factual evidence from the witnesses who would have been able to speak to the documents. The interpretation of the documents is obviously a matter for the Tribunal on the basis of the evidence before it, and the evidence is not robust.
Slide 5 of the 2012 presentation suggested, as you will recall in the course of the cross-examination, that it is actually focused on a relatively young distribution channel for Sainsbury's Bank credit cards that were signed up for by customers present in store. And the slide also suggested that Sainsbury's Bank was still trying to optimise profitability and reduce operating costs.
Contrary to the interpretation of the documents
offered by Mr Harman, we looked at slide 3 of the presentation and that slide is reproduced in the closing submissions at page 392. We looked at that slide and it suggests that Sainsbury's Bank's card performance has in fact been profitable since at least 2008. We have explained in paragraph 712, in response to a question that Mr Smith raised in relation to profit before taxation, that PBT in this slide includes all expenses apart from taxation.
So that although there is a separate line that represents bad debts, and that's the red line on the graph, bad debts are included as an expense within profit before tax. They are not a separate item, but they have been identified in that graph because, as the Tribunal will recall, they were -- the reduction --
MR JUSTICE BARLING: Sorry, where is it, Mr Spitz? PROFESSORJOHN BEATH: Page 235.
MR SPITZ: It is internal page 235, I beg your pardon, below 711.
MRJUSTICE BARLING: Got it.
MR SPITZ: So that was slide 3. PBT is the blue line. The profit before tax line. Bad debts is the red line and the Tribunal will see there is a natural correlation between the bad debts line and the PBT in the sense that as the bad debts decrease, in other words, as the line

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moves closer to zero on the graph, you can see a corresponding movement in profit before tax.
But in any event, interpretation of the document suggests that in fact far from the interpretation that Mr Harman arrived at and far from the cross-examination that was put to Mr von Hinten-Reed, since at least 2008, Sainsbury's Banks' card performance has been profitable, it has not been break even or marginal.
It was also the case, as was dealt with in the cross-examination, that the scheme would remain profitable even without the MIF income. This was shown in cross-examination through a comparison of slide 3 with paragraph 22 of Mr Abrahams' witness statement.
It is not necessary to go there, but for the Tribunal's note, 392 to 393. In fact, I have set it out on internal page 236 to 237 . So that was the exchange that took place.
In those circumstances, Sainsbury's submits that it is simply not safe or robust to conclude that the entire Sainsbury's Bank credit card scheme was marginal and would be heavily loss-making in a low interchange fee environment.
Notwithstanding all of this, MasterCard's contention is that Sainsbury's would have been willing to pay for the whole of the reduction in interchange fees to

| 1 | Sainsbury's Bank. Not just a portion that relates to |
| ---: | :--- |
| 2 | incremental spend in Sainsbury's stores, which is after |
| 3 | all the benefit that Sainsbury's obtains from the |
| 4 | Sainsbury's credit cards. And the Tribunal is being |
| 5 | asked also to speculate in a counterfactual world on |
| 6 | what two parties would have agreed. Mr Coupe and |
| 7 | Mr Rogers, Sainsbury's Bank and |
| 8 | Sainsbury's Supermarkets, what would they have agreed in |
| 9 | relation to the incremental spend stretch, even though |
| 10 | that question was never put to the witnesses. |
| 11 | Now, Sainsbury's was only ever funding double Nectar |
| 12 | points for instore spend in its stores, and Sainsbury's |
| 13 | Bank was funding the base Nectar points. On those <br> 14 |
| facts, it is difficult to imagine, for example, Mr Coupe |  |
| 15 | agreeing to fund Sainsbury's Bank for Nectar points on |
| 16 | spending that would take place in Tesco's stores, for |
| 17 | example. It is practically inconceivable to imagine <br> 18 |
| 19 | Mr Coupe agreeing that. |
| 20 | It is also difficult to imagine that Sainsbury's |
| 21 | would effectively subsidise the Bank of Scotland as |
| 22 | J Sainsbury's joint venture partner for a share of the |
| 23 | reduced interchange fee revenue to Sainsbury's Bank. |
| 24 | But, again, the point being these questions were not |
| 25 | canvassed with the witnesses of fact. |

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acknowledging that the evidentiary basis is very thin.
Both Mr von Hinten-Reed and Mr Harman, and the experts
are speculating on what would have happened, and they are interpreting documents which bear, as I have suggested, interpretations that are contrary to those that were put to the witnesses.

So that, then, is the first submission in relation to the question of benefits. The defence is too speculative, too heavily reliant on questionable assumptions to be robust, particularly given the size of the reduction in the quantum that MasterCard is now advancing.
I think it is also important to note that this
defence was not pleaded in MasterCard's defence, and that's not simply a pleading point. It explains why the point has only come up in the course of these proceedings and why it is not addressed, for example, in the witness statements. It certainly was not a pleaded issue.
The second point to make relates to the events that have actually happened. What we see is that Sainsbury's Bank is viable and its card scheme is viable, the bank continues to issue credit cards, it has not withdrawn them. Hannah Bernard's evidence, that was paragraph 71 of her witness statement, which is also set out in the
closing submission -- probably worth turning to that for a moment. It is internal page 232 at paragraph 700. It is in yellow so I won't read it out.

The last two sentences are the particularly relevant ones. That relates to the funding of double Nectar points for instore spend. Now, Sainsbury's has, since April 2015, effectively reduced its double Nectar point offering. But even having done so, there's no evidence of any request from Sainsbury's Bank for a further contribution to any further funding to Sainsbury's Bank. There is no evidence that Sainsbury's has paid anything more to Sainsbury's Bank following the reduction of Nectar points. And importantly, there's no evidence to show what, if anything, has happened to the incremental spend in Sainsbury's stores as a result of the change to the double Nectar points.

No evidence of that. There's also nothing to suggest in the actual world that people who hold Sainsbury's Bank cards are giving up those cards as a consequence of the change to the Nectar card scheme.

In its written closing argument at paragraph 686 MasterCard refer to a payment of $£ 5$ million. It is paragraph 686, internal page 210.

They explain this as a new annual payment. This description appears to be incorrect, and it is necessary

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to look at one or two documents to see this. The figure is drawn from the intercompany recharges document, which the Tribunal will possibly recall from the course of cross-examination but that we will look at. And that's at E3.15, tab 284.
One can see at page 6638, the fourth bullet point under the executive summary, just before the table:
"This document records that the only recommended changes are to discontinue the following recharges with effect from the beginning of the 2015/ 16 financial year."
On the next page, 6639, one can see at the first bullet point:
"The impact of the recommended changes ..."
And in the table the first line:
"... double Nectar points on instore spend."
SB and SSL and the two figures that are mentioned there.

Then one can see the commercial rationale for the discontinuation of the recharge. That is these costs properly sit with SSL as it benefits from the increased customer spend relating to these offers.
If the Tribunal turns to page 6643 of this document, under "Nectar points" you will see that the document says, on the right-hand side, "Discontinue SSL to pick
up these costs going forward as it benefits from the increased customer spend in store".
The figure mentioned by MasterCard comes from that intercompany recharge document. The document, the recharges, are being reviewed -- I closed it a moment too quickly.
MR JUSTICE BARLING: Is there a reference to a paragraph in your closings, just so I have that on my note as well, the point you are on now? Maybe not. Don't worry if there isn't.

PROFESSORJOHN BEATH: I think it is a response.
MR SPITZ: It is a response to the way that it's been invoked.
MR JUSTICE BARLING: Okay, that's fine. That's all right, thank you.
MR SPITZ: So that is the recharge document and the rationale underlying the recharge, and it suggests that whereas before Sainsbury's was recharging Sainsbury's Bank in relation to double Nectar points, from 2015 all of the costs of double Nectar points will sit with Sainsbury's and there will be no recharge. That's what the documents suggests.

But it is also worthwhile looking at a second document, again a document that is referred to by MasterCard. And that is the Sainsbury's Bank 2012

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business plan. It is E9.2, tab 54. It is at page 1142.104, which is internal page 16 . The relevant bit to show the Tribunal is the four lines just above the heading "Impairment", two-thirds of the way down that page. It is the sentence that reads:
"Whilst the cost of the rewards on the new products ..."

Internal page 16 at tab 54:
"While the cost of the rewards on the new products is forecast to increase interest from 2.1 million in 2013 to 5.9 in 2016, the JS contribution is also forecast to increase from 1.8 in 2013 to 3.9 in 2016. That's the relevant bit because it appears from this that in 2013 the cost of double Nectar points was that figure of 2.1 and that Sainsbury's was making a contribution to that cost of 1.8. And it appears that in 2016 the cost of double Nectar was going to increase to 5.9 and that Sainsbury's could be making a contribution of 3.9 to that cost.
According to the recharge document that we looked at, the full cost of the double Nectar points on 23rd December 2014 is 5.9. The same amount that is forecast in the 2012 business plan. So on that basis, it appears that the discontinuation of the recharge is not a new payment of 5.9 , because even in 2012

Sainsbury's was forecast to be picking up around two-thirds of the total cost of that to the tune of 3.9 million.

Sainsbury's is now taking on the entire amount for double Nectar points. The new payment in the 2015/ 2016 financial year is a further amount of 2 million. This is because of the agreement that Sainsbury's will be funding the full cost of double Nectar points. So this payment has nothing to do with the reduction of interchange fees.
So we can put those away. All that has happened in the real world, then, is that Sainsbury's has reduced its double Nectar points. It has not made any additional contribution to Sainsbury's Bank. By discontinuing the recharge, Sainsbury's is now paying for all of the double Nectar points rather than just making a contribution to the cost of double Nectar points.

Sainsbury's Bank continues to exist, continues to issue its credit cards, and we have no evidence that Sainsbury's has lost out on incremental spend because of a reduction in double Nectar points. In the events that actually have happened, these do not provide any support for MasterCard's contention that Sainsbury's must give credit for the benefits received either through

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incremental spend or more generally.
If, contrary to these submissions, the Tribunal takes the view that some credit should be given, then we submit that there is a range. The upper bound of that range -- and this emerged from the cross-examination -is 16.6 million, and that is the total loss of interchange fees to Sainsbury's Bank on all instore spend, not just incremental spend. The lower bound is the figure provided by Mr von Hinten-Reed of 4.1 million and that was calculated as representing the total loss of interchange fees on Sainsbury's Bank on incremental spend in Sainsbury's store.
The bottom of the range is solely targeted on incremental spend in Sainsbury's stores. That, after all, is the benefit that Sainsbury's obtained. The upper bound of 16.6 is the total loss of interchange fees on all spend in Sainsbury's, not just incremental spend.

On the upper bound we will submit there is no justification for requiring Sainsbury's to give credit because it should not be necessary to pay for all spend in Sainsbury's stores when the only relevant benefit is the incremental spend.
So that, then, is the second point to be made in relation to the question of benefits in addition to the
points that are set out in writing in the written closing.
The third point is in relation to EUlaw. It is the point that Mr Brealey referred you to briefly a few minutes ago. Lady \& Kid is at bundle I4, tab 9.
It is worth going briefly through part of the
headnote and then picking up the key passages in the judgment. So the headnote sets out the facts by saying:
"Denmark introduced a business tax known as the employment market contribution, the AMBI. The AMBI was in principle calculated on the same basis as value added tax, but unlike VAT it was charged on the imported good's first sale price upon first sale in Denmark. In return for the introduction of the AMBI, a number of employer social security contributions which had to be paid by Danish undertakings were abolished."
Then picking it up five or six lines down in the same paragraph, the sentence beginning:
"Various conditions had to be fulfilled by an undertaking seeking reimbursement such as that the AMBI could not have been passed on through price increases. The four applicants in the main proceedings were undertakings active in retail trade. They lodge complaints before the district court. The ground given for the refusal to reimburse was that the undertaking

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savings during the period when they were liable to pay the AMBI as a result of the abolished employer social security contributions, exceeded the AMBI paid, which meant that the undertakings had received full coverings for the AMBI paid."
Then turning to page 176, next to the letter D on the left-hand margin:
"The Danish court found it necessary to request a ruling from the Court of Justice on the interpretation of EU law on recovery of amounts wrongly paid. In essence, the questions referred asked whether the mere passing off of an unlawfully charged levy by an increase in the sale price of goods on which that levy was made could, in the event of recovery of amounts wrongly paid, give rise to unjust enrichment on the part of the taxpayer or whether unjust enrichment could also follow from a saving made as a result of the concommitant abolition of other levies charged on a different basis, even where the taxpayer had not altered its sale prices."
The Court of Justice then deals with this issue from paragraph 10 on page 200.
The Tribunal will see the last sentence on page 200 in paragraph 10:
"The ground given for the refusal," that is the
refusal of the reimbursement, "was that the undertaking's savings during the period when they were liable to pay the AMBI as a result of the abolished employer social security contributions exceeded the AMBI paid in that period, which meant that the undertaking had received full coverage for the AMBI paid."
The Court of Justice decision on the issue is from paragraph 16 to paragraph 20 on page 203.
Perhaps I will pause for a moment to read those paragraphs rather than reading them aloud.
MR JUSTICE BARLING: All right, I think we have seen them but we will refresh our memory.
MR SPITZ: Then at paragraph 22, the court deals with the setting off of benefits under the abolition of the other legislation, and concludes:
"The member state may not reject an application for reimbursement of an unlawful tax on the ground that the amount of that tax has been set-off by the abolition of the lawful levy of an equivalent amount."

## Paragraph 26:

"The answer to the second and third questions is therefore that the recovery of sums wrongly paid can give rise to unjust enrichment only when the amounts wrongly paid by a taxpayer under a tax levied in a member state in breach of the European Union law have

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been passed on direct to the purchaser. Consequently, European law precludes a member state from refusing reimbursement of the tax wrongfully levied on the ground that the amounts wrongly paid by the taxpayer have been set off by a saving made as a result of the concomittant abolition of the other levies since such a set-off cannot be regarded from a point of view of the European law as an unjust enrichment as regards that tax."
So that's how the European law has defined and understood its concept of unjust enrichment and the fact that any restriction or limitation on the right needs to be very narrowly construed. The sole exception is direct pass-on, and the offsetting that has been done in relation to legislation that has been abolished cannot be factored in to reduce the amount of unlawfully levied charge that needs to be reimbursed.

Our submission is similarly the right to recover damages for an infringement of competition law is conferred directly by EUlaw. Our case is that the only exception to the right to receive reimbursement of the full amount is where the overcharge has been passed on. So it is not at all clear that these sorts of benefits can be offset against the entire amount of the overcharge to reduce that amount.

One can see the considerations of EU law and

| 1 | considerations of the ordinary approach to damages do |
| :--- | :--- |
| 2 | not necessarily sit completely compatibly and easily in |
| 3 | this sort of circumstance. But our submission is that |
| 4 | Lady \& Kid suggests that it is not simply a matter of |
| 5 | saying "What is the amount of credit that needs to be |
| 6 | given?" and that that credit should be deducted from the |
| 7 | full amount of the overcharge. |
| 8 | That's what I wanted to say on benefits. On |
| 9 | interest, the submissions are from internal page 184, |
| 10 | paragraph 529. I would like to refer the Tribunal |
| 11 | briefly to what was pleaded, and that's at B2, page 31 |
| 12 | to paragraphs 61 to 62. |
| 13 | This is the claim for compound interest. Then the |
| 14 | pleading is halfway down paragraph 62: |
| 15 | "In the absence of MasterCard's establishing setting |
| 16 | and imposition of the unlawful UK MIFs, Sainsbury's |
| 17 | would have reinvested a substantial portion of the sums |
| 18 | claimed above in its business thereby generating |
| 19 | ...Reading to the words)... its capital expenditure and |
| 20 | operations, and it has suffered a loss of return on |
| 21 | investment and/ or additional financing costs and/ or |
| 22 | interest losses as a result." |
| 23 | The evidence to which both Sainsbury's and |
| 24 | MasterCard refer is from Mr Coupe's witness statement |
| 25 | and Mr Rogers' witness statement. Mr Coupe's is at C1, |

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tab 1, page 21, paragraph 82. I won't read it out. It is in yellow.
The relevant passage from Mr Rogers' evidence is the same bundle, $\mathrm{C1}$, tab 2 at page 30 . That's paragraph 29. Again, I don't propose to read that paragraph out.
From an economic perspective, one of the few areas on which the experts agreed was that from an economic perspective it wasn't difficult to conclude that the appropriate form of interest in a commercial context should be compound interest rather than simple interest, and that that reflected day-to-day commercial reality.
The question is what has to be pleaded, what has to be established in order to obtain compound interest as a matter of law?
This question is dealt with helpfully in a decision of Mr Justice Males in the Equitas case. It is at I5, tab 2A. Some of the relevant passages are set out in the written closing at paragraph 542, internal page 186. MRJUSTICE BARLING: Do you want us just to look at the closing or should we keep the report open?
MR SPITZ: If you wouldn't mind, there are several passages in the judgment itself that it is worth simply flagging.
MRJUSTICE BARLING: Sure.
MR SPITZ: The first one is picking it up at 107. Now, this concerns the question of compound interest after Sempra

Metals. In this case what was at issue was damages for loss of investment income.
Mr Justice Males says at 108:
"It is therefore necessary to examine what Sempra
Metals has to say about the circumstances in which a conventional interest rate can be used, when compound interest can be awarded and what is meant by the need for proof of loss in such circumstances."
Now, cases is important because it was suggested by MasterCard in the course of their opening that the courts never award compound interest at a conventional rate. In fact, this is an example post-Sempra Metals when the courts are doing precisely that. They are awarding compound interest at a conventional rate.
So there are really two options available to the court. The first is to take a claimant-specific approach, to look at Sainsbury's actual position. And it is on that basis that Sainsbury's has submitted that the appropriate measure is its weighted average cost of capital. That's one approach.
The alternative approach is the approach that the courts are familiar with and that is in the context of awarding compound interest, nevertheless to do so at a conventional rate where one takes into consideration not the specifics of the particular claimant, but the

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category or class to which the claimant belongs. The same sort of approach as the courts have long adopted in awarding simple interest.
Then the question becomes compound interest at a conventional rate, and should there or should there not be any premium over the ordinary rate to take account of particular relevant factors such as the cost of borrowing to the relevant category of claimants.
So that is one reason why this decision is relevant, because what it indicates is that there are two routes that are available post-Sempra: one that focuses on the specifics of the claimant; one that focuses on the category and looks at a conventional award.
The case is also useful because of what it has to say about the standard or threshold of proof that is required to make a claim for compound interest.
The discussion runs from paragraph 109. I will simply note these for the Tribunal's reference and then come to the key passage. But from 109, the discussion continues.
Mr Justice Males highlights some of the relevant dicta that will be very familiar to the Tribunal from Sempra Metals over the next paragraphs 111, 112 and 113. Continues by citing Lord Scott at 115 and Lord Walker at 116 .
is not necessarily the rate at which the Claimant itself could have borrowed or did in fact borrow."

Finally, in subparagraph (v):
"If a conventional borrowing cost is to be adopted in this way, the question whether interest should be simple or compound answers itself."
The court then goes on to discuss why that is so.
So the second important point that emerges from this decision is the realism in this judgment. The recognition that it will often be very difficult to indicate precisely what would have been done to fund a specific overpayment. And the approach adopted in this decision offers a way of dealing with that.
So the first approach that Sainsbury's adopts is the claimant-specific approach, and that is at paragraph 544 of the closing submissions, page 188. There are a set of key points that are made and summarised in the skeleton in support of the contention that the appropriate rate of compound interest is at the weighted average cost of capital.
At paragraph 547, we say:
"Sainsbury's raised substantial external capital over the claim period, particularly in the form of sale and leasebacks."
And underneath that the relevant references are set
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out.
In 548 we make the point that Sainsbury's would have used its additional profits to help fund," I don't know why that's in yellow, but one can read it in any event.
"In doing so, it would not have needed to raise as much capital externally as it did. It would have saved its weighted average cost of capital."

We have set out there the relevant supporting materials.

The third point that Mr Reynolds made and the Tribunal will recall is at 549. His opinion was that the weighted average cost of capital was the appropriate interest rate irrespective of whether the overcharge is viewed as resulting in the need to raise additional capital or as reducing profits available to fund investment.

The fourth point we make, adopting Mr Reynolds' opinion, is that the weighted average cost of capital is the appropriate interest rate irrespective of what assumption is made as to the precise mix of the funding that comprised the additional capital.

There we have referred to some of the writing on the subject in 550A and 550B. One point to mention in relation to this paragraph is that the Tribunal may recall that Mr Reynolds was asked why he had not dealt
with all of the paragraphs in the FTI article that bore on the matter, and it was put to him that the article explained that the weighted average cost of capital may not be appropriate if it was compensating for risks that the claimant did not bear.

The important point about this is it has not been MasterCard's expert evidence that there are risks that Sainsbury's did not bear. That has not been part of the expert reports at any stage in these proceedings.
The fifth point is that weighted average cost of capital would be an appropriate interest rate if the overcharge caused Sainsbury's to reduce other expenditure. And the relevant evidence is set out there.

Then at 552 we summarise Mr Reynolds' evidence that where a company is unlisted it is standard practice to utilise the weighted average cost of capital of a comparable listed company.
This too was not a matter that Mr Harman disputed or put in issue, and so there was no challenge in the expert evidence to the appropriateness of using J Sainsbury's weighted average cost of capital as a proxy for the weighted average cost of capital of Sainsbury's itself.
There is a challenge in the closing submissions to

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that, and it is useful I think simply to give the court the relevant references. The challenge is at paragraph 744 of MasterCard's written closings. The Tribunal will see there that an effort is made to suggest that it is inappropriate to utilise the weighted average cost of capital of the holding company of J Sainsbury's. And that is continued into paragraph 745.
These points do not appear to derive from the expert reports of Mr Harman. But a challenge is mounted to something that didn't appear to be in issue up until this point. It is said in paragraph 746 . You will see that the numbers themselves are in yellow, but:
"Mr Reynolds contended that this percentage of J Sainsbury plc's earnings at the start of the claim period derived from Sainsbury's. Mr Reynolds did acknowledge, however, that by later in the claim period, this proportion had dropped to," and a different percentage is given.
I would simply refer the Tribunal, without needing to turn it up, to what Mr Reynolds said in his first report. So the reference is Reynolds 1, paragraph 17, and it is at D2, tab 1, page 7 . What it shows is that the percentage share that Sainsbury's represented of J Sainsbury's earnings was at that level, at the high
level indicated in the paragraph for all of the years of the claim, except for 2015 when it was reduced to the lower percentage.

So that is the first point --
MRJUSTICE BARLING: Paragraph? The higher levels shown in paragraph 746.
MR SPITZ: 746 of MasterCard's written closing.
MR JUSTICE BARLING: Except for 2015.
MR SPITZ: The second point to make in relation to
MasterCard's challenge to the use of the J Sainsbury's weighted average cost of capital is what Mr Reynolds explained in his evidence. And the reference there is -- again, I think for convenience it's probably simply sufficient for me to give you that reference rather than open the evidence and go to it. It is transcript Day 15, pages 27 to 30 and that's where Mr Reynolds explained that the risk that is relevant is the market risk that cannot be avoided through holding a diversified portfolio, not the kind of risk that MasterCard is raising in its written closings.

Turning back, then, to our submissions on interest. We make the point at paragraph 554 that the overall estimates that Mr Reynolds produced were in line with those of UBS. Then the next section of the closing sets out MasterCard's main arguments and deals with

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Sainsbury's response.
So the Tribunal will see, for example, that on page 193, we have dealt with the question whether any profits would have been kept as cash. We have dealt on page 195 with the question whether higher debt affects the cost of equity. I am not going to rehearse that at this stage. Page 196, two-thirds of the way down, we have also dealt with the question: would the overcharge have affected lease finance and equity finance?

At 197, we have addressed the question whether an increase in the cost of equity is a loss to Sainsbury's.
The remaining key issue at 199 was the issue -- the assumption that Sainsbury's optimised its mix of funding, and we have addressed that in the paragraphs following from page 199 to 200.
I will briefly mention the two fairly narrow areas of disagreement in relation to the calculation of weighted average cost of capital itself. Mr Harman, as the Tribunal knows, took the view that a different approach should be adopted: the cost of borrowing or the interest available on cash balances. But if he was to look at the weighted average cost of capital calculation, there were two differences between the experts.


The first one, in relation to the cost of debt,
concerned whether to include a trailing average in the calculation. And that is dealt with in paragraph 592.
On the cost of equity, and that's dealt with in 594,
the issue between them was whether to use only a historical approach or an approach that was both historical and forward-looking, and if the latter, whether the Bloomberg forward-looking approach was appropriate and reasonable to use. And we have set out our submissions on that issue.
Sir, I will be able to complete these submissions this afternoon, but I may need a few more minutes beyond 4.30 pm , but not very much, I wouldn't think.

MRJUSTICE BARLING: The message I have had is that the transcript writers could go on after then, but at 4.30 pm we would need a short break. We can make it a very short break.
MR SPITZ: Indeed, and if it does run on after 4.30 pm it is not going to be for very long. What I would like to do is I would like to outline the alternative basis on which Sainsbury's puts its case, which relates to the Equitas decision we saw. And then I would simply like to highlight those passages in MasterCard's written closing with which we take issue and give the court the references that contain the difference of opinion, and

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that's probably sufficient.
MR JUSTICE BARLING: Good.
SPITZ: On the alternative case, we are now dealing of compound interest at a conventional rate if the court is disinclined to make an award at the weighted average cost of capital and opts for the conventional rate.
On that basis, the submission is that it would be appropriate to consider something of a premium over Bank of England base rate plus 2\% to reflect the gap that has opened up, largely as a result of the financial crisis, between the low rates of Bank of England interest and the rates at which companies in the category into which Sainsbury's fits can in fact borrow.

There are a couple of building blocks that are set out in 596 and 597 of the written closing. The first is actual interest of the bank and that is I5, tab 1C. A very short passage to draw to the court's attention.

It is tab 1C, and it is relevant to mention of course that this was a case that considered whether or not a premium should be awarded above Bank of England rate, in this case to reflect the cost of unsecured borrowing to an individual. So obviously a different corporation. But the approach is nevertheless
instructive.
At paragraph 3 of the judgment, there the court will see the claimants contend for an interest rate of 5\% above Barclays Bank base rate from time to time from 29th January 2009 to the date of payment.

Submitted on their behalf that such a rate reflects the cost of borrowing for a private individual over the relevant period. Then there is the reference to the impact of the global financial crisis.

At the bottom of this page the evidence that was adduced in support of the claim for an interest rate above the Barclays Bank rate. And the court said that the Bank of England quarterly bulletin demonstrated the divergence between bank rates and new unsecured lending rates from 2008 to the date of the bulletin.
At paragraph 5, the court accepted this evidence and decided that it was appropriate to award interest at a rate of 5\% above Barclays Bank rate.
It appears for the sake of clarity that this was a case dealing with simple interest and not compound interest. There's no indication in the decision itself that it was dealing with compound interest, but it is illustrative for our purposes in demonstrating the sort of consideration that would be useful to take into account in deciding on a premium over a Bank of England
base rate.
MR JUSTICE BARLING: He seems to think a commercial case might be dealt with differently.
MR SPITZ: Indeed. He certainly makes the point that this was not a commercial case and that 5\% may be applicable for the cost of unsecured borrowing for an individual, but not necessarily a commercial enterprise.

What Mr Reynolds has said is -- and this is at paragraph 597 -- with reference to the cost of debt of UK companies, he said in his first report:
"Bank of England's quarterly bulletin 2013 Q4 shows that the cost of debt for UK companies was around 6\% in 2007. Then increased with the financial crisis before falling from 2009 to around $4.5 \%$ in 2013."

He exhibited a chart to his report that reflected this movement. That chart is in the bundle at E7.1. It is not necessary to turn it up, but it is referred to in footnote 611.
We also then make the point that UBS calculated the cost of ordinary debt as part of its analysis of J Sainsbury's weighted average cost of capital, and its long-term analysis showed, and you will see this at the top of page 203, the long-term average of 10 years pre-tax cost of debt was estimated at 6.4.

In paragraph 600 of the written submissions we have

| 1 | set out Mr Reynolds' description of Sainsbury's ratings |
| ---: | :--- |
| 2 | and his analysis of the average cost of debt to |
| 3 | Sainsbury's. And the submission then is made in |
| 4 | paragraph 601, and that is if the Tribunal is inclined |
| 5 | to make an award on a conventional basis of compound |
| 6 | interest then the submission is that the spread between |
| 7 | Bank of England base rate and the level of corporate |
| 8 | borrowing means that it would not be over-compensating |
| 9 | Sainsbury's to make the award at a premium over the base |
| 10 | rate that is reflected in the percentages marked in |
| 11 | yellow in paragraph 601. That's on the alternative |
| 12 | approach. |
| 13 | MRJUSTICE BARLING: In paragraph 601. |
| 14 | MR SPITZ: Sir, the last section that I need to canvass is |
| 15 | to refer to the various passages of MasterCard's written |
| 16 | closing and to give the Tribunal the references that |
| 17 | respond to that. But perhaps we should do that after |
| 18 | the break. |
| 19 | MRJUSTICE BARLING: We will just have a couple of minutes. |
| 20 | Thank you. |
| 21 | (4.30 pm) |
| 22 | (4.32 pm) short break) |
| 23 | MRJUSTICE BARLING: Mr Spitz, if it is a few references |
| 24 | then obviously we are happy to take those in writing. |

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If it is a bit more than that, then bash on.
MR SPITZ: Sir, thank you, that's helpful. I think we can probably provide those in writing.
MR JUSTICE BARLING: Because we are going to -- I mean, rather than --
MR SPITZ: I think I will need to get it to my colleagues shortly so that they have the opportunity to look at them. But I think it would save everyone time if we produce a list of the references for the Tribunal and for Mr Cook.
MR JUSTICE BARLING: That would be very helpful. You could send us an email, or --
PROFESSOR JOHN BEATH: Yes, and we can follow these references up tonight because --
MR JUSTICE BARLING: If they come within a reasonable time.
We are not trying to cut you short or anything.
MR SPITZ: After a 9.30 start.
MR JUSTICE BARLING: No, exactly. I think you'd finished on interest at the moment, haven't you, then?
MR SPITZ: Yes. My topics were interests and benefits.
MR JUSTICE BARLING: I think there is a couple of questions on the weighted average cost of capital.
MR SMITH: Yes. On interest, Mr Spitz.
Just starting with Sempra Metals. What Sempra
Metals seems to do is treat interest as any other head
of loss, one to be pleaded and proved. But for our purposes, we are talking about a breach of statutory duty. And so what we must ask ourselves, but correct me if I'm wrong, is what would put Sainsbury's in the position that it would have been in had the wrong never been committed?

It is the standard tortious test for damages. So don't we have to ask ourselves what would have happened had the wrong not been committed? In which case, what would have happened is there would have been month by month or transaction by transaction less overcharge paid by Sainsbury's to the various issuing banks.

So the immediate consequence would have been the receipt of more cash in the bank, or rather Sainsbury's would have had more cash in the bank because it would have paid less away.
MR SPITZ: Yes.
MR SMITH: Then in the short to medium term, depending on how much cash Sainsbury's had in the bank and how comfortable it felt, there would have been less borrowing by way of debt?
MR SPITZ: That's one possibility. Less borrowing by means of debt. It may have enabled them to pay down further debt, they may have been able to reduce their debt. It may have changed their mix of funding that was required.

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There are several possibilities as to what they would have done with the funds represented by the overcharge.
MR SMITH: Indeed, but clearly, one thing that might have happened is that the overcharge might have resulted in savings being made to other costs. So you identify that you are spending $X$ amount on merchant service charges and you try and gain efficiencies elsewhere to ensure that you maintain that expected level of profit.

But assume that that's not the route it goes, that instead it was a depletion of the cash in bank and quite possibly a consequential higher level of indebtedness than it otherwise would have been. When you talk about a mix of borrowing or a mix of funds, was the other mix a reference to the sales and leasebacks?
MR SPITZ: Yes, indeed.
MR SMITH: Correct me if I'm wrong, weren't the sale and leasebacks to do with the acquisition and financing of capital projects like new supermarkets and stores, or is that wrong?
MR SPITZ: Yes, that's indeed so. That was the main focus of the sale and leasebacks.
MR SMITH: So isn't it overwhelmingly more likely that the lowering of the cost would have resulted in less debt in terms of the revolving creditors and other forms of
short-term borrowings that Sainsbury's would have had?
MR SPITZ: I think it is unlikely that the funds would simply have sat as cash in the bank, attracting the lowest possible rate of interest, because that would assume irrational management, or at least imprudent management on the part of the listed company. That is very unlikely. So I think it highly unlikely that it would be sat as cash in the bank.

Mr Rogers says it could have been used to reduce debt. Mr Coupe says it could have been used for a variety of reasons. It is difficult to speculate as to what the most likely use of the funds would be. The evidence goes as far as it goes and one is then left with the question, well, in those circumstances, what sort of measure? Does one weigh the various sources of funds together, or does one take a view that it is confined to the cost of borrowing?
MR SMITH: But what would have happened -- again, correct me if I'm wrong -- is that the lower cost of the merchant service charge would have been reflected in Sainsbury's next budget or its next half yearly, and I have forgotten what it is called, its half yearly budget that is a combination of a forward looking and backward looking approach. And what Sainsbury's would have seen is that one cost line, its operational costs on retail,

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would have fallen and that would have simply been factored into the general Sainsbury's budget as one cost line amongst many thousands against the anticipated income from sales that Sainsbury's hoped to make.

So I entirely accept what you say, that you can't say precisely what would have happened. But isn't this a question of applying a broad brush and saying what, in terms of either -- well, borrowing really -- would Sainsbury's have done? Because you can't really attribute a specific saving to a specific allocation simply because that's not the way Sainsbury's appears to have worked.
So my question really is why, then, do we focus on the weighted average cost of capital rather than simply the cost of debt and possibly an amount for cash in bank? Why is the weighted average cost of capital the measure?
MR SPITZ: Because one tries to measure what the cost of capital across the board, what all the various sources of capital, the cost of all those, would be when one is dealing with an attempt to compensate for the loss of not having the funds in hand.
MR SMITH: But suppose, and this is putting it much too highly, but suppose we know that what would have happened is that Sainsbury's simply borrowed less by way
of short-term debt, that that is what would have happened. Would you accept that that is the appropriate measure and the reason you will be reverting to the weighted average cost of capital is because there is an uncertainty about what Sainsbury's would have done? MR SPITZ: That's partly -- yes, that there is an uncertainty as to what Sainsbury's would have done. And it is partly that this is the usual approach that is adopted to assessing the cost of raising new capital to a company.
MR SMITH: Thank you very much.
MR JUSTICE BARLING: You are satisfied we look at the most
likely? Is that the right test? We look at what was
the most likely approach?
MR SPITZ: To the extent that one can determine that on the basis of the evidence.
MRJUSTICE BARLING: Of what we know.
So, Mr Spitz, is there anything else on either of
those two subjects that you want to finish with?
MR SPITZ: No, thank you, sir.
MR JUSTICE BARLING: We will await those references, and thank you very much indeed.

Mr Hoskins, do we need to sit early tomorrow?
MR HOSKINS: I would go for 10.30 am tomorrow and then if we need early we will do it the next day.

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MR JUSTICE BARLING: We will go on the next day, right. MR HOSKINS: We will burn that bridge when we come to it. MR JUSTICE BARLING: Anyway you are not anticipating any problems at this stage?
MR HOSKINS: No. There is a lot to get through and it is not just in my hands, but we have got over a day and a half. You have seen the written submissions.
MR JUSTICE BARLING: We will see how we go then, shall we?
MR HOSKINS: I think if we are struggling we can always
start early on Wednesday.
MR JUSTICE BARLING: Okay. All right.
Thank you very much. See you tomorrow. ( 4.45 pm )
(The court adjourned until 10.30 am on
Tuesday, 15th March 2016)

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[^0]:    "The increase of sales volumes in MasterCard's scheme is clearly to the advantage of MasterCard's member banks."

    This is 217(a):
    "An increase of system output only contributes to appreciable objective advantages if parties other than the organisation member's banks benefit from it. The analysis of the first condition is therefore linked to the second condition."
    They must have appealed this. Again, we never saw this, but they must have appealed this. And the General Court says:
    "It must be observed that the primary beneficiaries of an increase in MasterCard system output are the MasterCard payment organisation and banks. However, as the case law cited in paragraph 206 above shows, the improvement within the meaning of the first condition of 81.3 cannot be identified with all the advantages which the parties obtained from the agreement in their production of distribution activities."

    Then --
    MRJUSTICE BARLING: So does that mean that if the merchants benefit to some extent from an increase in output, does that get you over that hurdle?
    MR BREALEY: You would have to highlight the benefit to the

