1 2 3	This Transcript has not been proof read or corrected. It is a working tool for the Tribunal for use in preparing its judgment. It will be placed on the Tribunal Website for readers to see how matters were conducted at the public hearing of these proceedings and is not to be relied on or cited in the context of any other proceedings. The
4 5	Tribunal's judgment in this matter will be the final and definitive record.
6	IN THE COMPETITION Case No.: 1381/7/7/21
7	APPEAL TRIBUNAL
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10	Salisbury Square House
11	8 Salisbury Square
12	London EC4Y 8AP
13	(Remote Hearing)
14	Thursday 24 th June 2021
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16	Before:
17	The Honourable Mr Justice Waksman
18	Eamon Doran
19	Derek Ridyard
20	
21	(Sitting as a Tribunal in England and Wales)
22	
23	
24	<u>BETWEEN</u> :
25	
26 27	Justin Le Patourel
28	Justili Le Fatourei
29	-V-
30	
31	BT Group PLC
32	British Telecommunications PLC
33	
34	
35	APPEARANCES
	ATTEARANCES
36	
37	Ronit Kreisberger QC, Nicholas Bacon QC, Nikolaus Grubeck and Jack Williams (On behalf
38	of Justin Le Patourel)
39 40	Sarah Ford QC, Sarah Love, Giles Richardson and Benjamin Williams QC (On behalf of BT Group PLC)
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Thursday, 24th June 2021

2 (10.30 am)

MR JUSTICE WAKSMAN: Good morning, everyone. I am Mr Justice Waksman.
 I have to my right Mr Ridyard and to my left, Mr Doran. We constitute the
 Tribunal. These proceedings are being live-streamed and, of course, many
 are joining on Microsoft Teams.

I must start, therefore, with the usual warning. These are proceedings in open court
as much as if they were being heard before the Tribunal physically in
Salisbury Square House. An official recording is being made and
an authorised transcript will be produced but it is strictly prohibited for anyone
else to make an unauthorised recording, whether audio or visual, in breach of
that provision is punishable by a contempt of court.

Yes, Ms Kreisberger.

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15 **Su**

Submissions by MS KREISBERGER

MS KREISBERGER: I am grateful, sir, Members of the Panel. I appear with
 Mr Grubeck and Mr Williams on behalf of Mr Justin Le Patourel, the proposed
 class representative. I will refer to him as the PCR today, and my learned
 friends Ms Ford and Ms Love appear for BT, the proposed defendant.

20 Now, sir, there are two applications before you today. There may be a third. If
21 I could just introduce them.

The first is the PCR's application to be certified to bring collective opt-out
 proceedings for damages under Section 47(b) of the Competition Act. Then
 we have BT's application for strike-out and/or summary judgment. Sir, the
 third, as you will know, concerns the PCR's application to make a minor
 amendment to the class definition. There was correspondence yesterday

1afternoon. The parties are still liaising on an outstanding point and we are2hoping it can be resolved. So, sir, if I could ask for the Tribunal's indulgence,3I think if we could take that issue tomorrow, if it hasn't been resolved by then.

4 MR JUSTICE WAKSMAN: Certainly.

5 MS KREISBERGER: I am grateful.

6 In that case, sir, I propose to structure my submissions as follows. They are in four 7 parts. First, I will introduce the case and set out the facts in overview. I will 8 then move on to the merits. Thirdly, I will address the certification 9 requirements. That covers authorisation and eligibility, but happily there is 10 now a very limited dispute between the parties on that. There is only a single point on the eligibility of the claims. Then the last topic I will address is the 11 12 opt-out procedure, and I will explain there why it is that an opt-in would be 13 impracticable in these circumstances.

So starting with the first topic, the introduction to the facts of the case, this is a case about unfairly high prices demanded by BT for residential landlines when they are bought on their own, not as part of a bundle. Ofcom calls these Standalone Fixed Voice Services, as you will have seen, and I will refer to them today as SFV services for short.

Now SFV services have two components. Access, which is the line rental, and
 Calls, which you obviously need in order to use your landline to call others.
 The PCR's case concerns BT's access charges, which have been spiralling
 ever upwards since 2008, 2009, although the claim period begins on
 1st October 2015. That's for limitation reasons.

Now it's a particular feature of this case that SFV services are supplied to two distinct
 groups of customers and that's most clearly shown at Ofcom figure 3.1. For
 reasons, and it is I think helpful to turn it up, that's at tab 1 of the core bundle.

So that's bundle 1, tab 1, page 16. That's Ofcom's representation there of the
 customer groups.

Voice Only Customers, the first group, do not take fixed broadbrand. Split purchaser
customers do, but, as I said, not as part of a bundle. They can be further
divided, as you see on that diagram, but we need not concern ourselves with
that today.

In 2017 there were just under 3 million SFV customers. 1.7 million were voice only;
1.2 million were split purchaser. Today the PCR's estimate is that there are
2.3 million.

Now, these customers have a particular set of characteristics which were
 summarised by Ofcom in their provisional conclusions.

If I could ask the members of the Panel to turn up bundle 6A. I should just mention at tab 8 of bundle 6A is the confidential version of Ofcom's provisional conclusions. To avoid referring to two different versions of the same document we have a redacted version in core bundle 1. This is the one I will be referring to, obviously not reading out confidential material, which I will simply draw to the Tribunal's attention, given the live-stream.

18 So if I could ask the Tribunal to turn up page 353, at paragraph 1.13 Ofcom said this: 19 "Standalone landline customers generally do not engage with the market. 70% of 20 standalone landline customers have never switched provider or considered 21 doing so. They tend to be older and less likely to shop around for a better 22 Approximately 43% of standalone landline customers are at least deal. 23 75 years old, and 35% live in DE socio-economic group households (for 24 comparison, 4% of dual play customers are 75 or over, and 20% are in DE 25 households)."

26 Now, I will come back to the demographic that makes up the class membership

2

when I come on to deal with practicability later on today, but that gives an introduction.

I should mention at the outset that BT challenges that description as inapplicable to
Split Purchase Customers. Now, we do accept that there are differences
between the groups, but we don't accept BT's description of the Split
Purchase Group as engaged, and again I will develop that point later on in my
submissions.

So returning to the overview, BT exercises substantial market power over these
customers, and that's well demonstrated by its high market shares. It is
a mere monopolist for Split Purchase Customers, has a market share just shy
of 100%. For Voice Only Customers BT's market share is well above, well
above the 50% level, which, as you will know, gives rise to a presumption of
dominance in competition law, and again I will come back to these points.

Now this is in stark contrast to the market for dual play bundles, bundles made up of
 landlines and fixed broadband, where BT faces considerable competition from
 rivals in the marketplace and customers benefit from competitive prices.

Now, it is the contrast between these dual play and SFV markets which lies at the
heart of this case, and coming back then to the provisional conclusions, so
that's again 6A, tab 8, page 350, Ofcom said this:

"Over the past decade the landscape for fixed line telecommunications in the UK has
been transformed. Competition has brought new services, increased choice
and delivered real benefits to consumers. 59% of homes now buy a bundle
including a landline telephone service and a broadband service."

24 They then give some statistics on that. Moving down to 1.4:

25 "Consumers have recognised these benefits, and take-up of bundles including three
26 or more services has increased significantly over the period."

1 That's represented at figure 1.1, but then at 1.5 Ofcom says this:

2 "However, customers that do not take bundled services have not benefited from 3 competition in the same way. We are particularly concerned about people who only buy a landline from a provider - either because they don't want 4 5 broadband or pay-TV or because they take these services separately, usually 6 from different companies. Our concerns are that relative to those who 7 purchase services in a bundle, these consumers have less choice of suppliers, are not benefitting from strong price competition or promotional 8 9 offers and their loyalty to the suppliers is leading to ever higher prices. 10 Further, while price increases up to 2013 might have been explained by the 11 rebalancing of revenue from calls and the line rental," -- I will come back to 12 rebalancing -- "since then we have observed a more rapid inflation and it is 13 now clear we need to act."

So it is the PCR's case that BT has used its extensive market power over each of
these customer groups, which market power has itself seriously weakened the
scope for price competition in these markets to extract unlawfully high rents
from them. It has thereby failed in its responsibility, special responsibility, as
a dominant firm.

Now I will come on to explain why as a matter of competition law BT's charges are
 abusively high, but I would like to give you first a flavour of the magnitude of
 the upward spiral to have in mind.

So staying with bundle 6A, but moving forward to tab 10, this document is Ofcom's statement which followed the provisional conclusions and consultation. If you to turn up page 598, figure 1 there, that is Ofcom's summary of price movements. You will see in the orange line is WLR. That's Wholesale Line Rental. That orange line shows a steady decrease from 2006 to 2017.

2

So that's the wholesale product used by BT to offer retail line rental services to consumers. So that's the cost line.

3 MR JUSTICE WAKSMAN: Yes.

MS KREISBERGER: Then the dark green line -- it can be a little difficult to
distinguish them -- but that's the one that tracks along the top. That's BT's
retail charges to customers. You see some early decreases, and then from
2009, the date of deregulation, you start to see rapid increases going upwards
like a staircase on that graph. Ofcom interprets that graph as showing that
BT's line rental prices rose by 47% in real terms whereas wholesale costs fell
by 27% in real terms.

Just to give you one more indication of the scale of these increases, staying with the
same bundle, if I could ask you to move to tab 7. This is Mr Parker's, the
PCR's expert economist, expert report. Sorry. This is his supplementary,
second report. If you go to page 322, you see a chart figure 3, a table. In the
final column on the right-hand side that gives you BT's net margins, which you
see actually jump up from 2008 and you see the figure there up to 40% in
2015, 2016. So that's the increase in net margins over the period.

As you know, it is these price increases that triggered intervention by Ofcom under
the Telecoms Regulatory Regime. Ofcom conducted its detailed review in
20 2017 and it formed the provisional view that it needed to intervene to impose
price control. That's a Draconian measure for a regulator, but it was required
to put a stop, Ofcom said, to the consumer detriment caused by the upward
spiralling prices.

Ofcom initially envisaged a mandated price cut on SFV services to both groups of
 between £5 and £7 per month. Ultimately you will have seen there was
 a form of settlement. BT offered commitments whereby it undertook to cut its

price by £7 a month to Voice Only Customers only to put an end to the
consumer detriment, and with price transparency measures for Split Purchase
Customers, and Ofcom accepted that proposal. So Voice Only Customers
stopped paying the inflated prices on 1st April 2018, but Split Purchase
Customers pay them to this day, even though it is the very same service.

So, sir, the salient features of this case are that BT enjoys a position of dominance or
super-dominance in the relevant markets. It has used that market power to
extract unfairly high prices from its customer base. Those prices were so high
as to trigger regulatory intervention by Ofcom. That resulted in one group of
customers getting a substantial price cut and the other being subject to
transparency measures.

Now that is a strong set of facts for an excessive pricing case, but, of course, it is not my job today to persuade you that the excessive pricing case will succeed. That's for another day with the benefit of the relevant documents and the evidence and the cost and price data. I need only persuade you that the case as pleaded should be allowed to proceed to trial by way of opt-out proceedings so that the allegation may be properly tested.

18 My submission, my overarching submission, which I will develop for you today is
19 simply that there is a case for BT to answer at trial.

Now the reason why the PCR asks the Tribunal's permission to bring this case is that
 although Ofcom succeeded in obtaining a price reduction for one group, to
 date BT has not reimbursed a penny to any of them. Mr Le Patourel now
 seeks compensation for the harm suffered.

Now, sir, I should draw your attention to the class definition. That's at claim form,
paragraph 75. That's in bundle 1, tab 1, page 31, at the bottom of page 31.
Sir, as I have foreshadowed, we think the public trustee point is capable of

being agreed. If that's right, the words "public trustee" will not appear here, 1 2 and the class will be defined as:

3 "All persons domiciled in the United Kingdom (except in the Hull Area) - or their UK 4 domiciled personal representatives or UK domiciled administrators of their 5 estates - who, during the Claim Period, bought a BT Standalone Fixed Voice 6 Service except for the Excluded Services."

7 The SFV services I should mention are residential That's the proposed class. 8 landline services, and we see down the page 32 we have got the two 9 sub-classes which correlate to the two groups of customer and the claim period is over the page. The claim period is 1st October 2015 to 1st April 2018 10 11 for Voice Only Customers. For Split Purchase Customers, 78(c), it is from 12 1st October 2015 to date essentially.

13 MR JUSTICE WAKSMAN: Uh-huh.

14 MS KREISBERGER: The middle category is Business Voice Only Customers. I will 15 come on to deal with those. They were excluded from the BT commitment. 16 So their timing, the applicable claim period runs in the same way as for Split 17 Purchase Customers, because they didn't benefit from the commitment price 18 cut. So that, sir, is the class.

19 That concludes my high level overview of the claims and, subject to any questions, 20

I propose move to my second topic of the merits of the case.

21 MR JUSTICE WAKSMAN: Yes.

22 MS KREISBERGER: I am grateful, sir.

23 The merits are relevant in two respects. First, there is BT's application that the 24 whole claim be struck out or that summary judgment be given in its favour 25 and, secondly, the Tribunal is entitled to take account of the strength of the 26 claims in deciding whether they are suitable for opt-out as opposed to opt-in

1	proceedings. Now I will address these two thresholds together to avoid
2	duplication, having to come back to the same points.
3	My submissions on merits are in three parts. First, I will address the legal threshold
4	in relation to each of the merits elements. That can be done briefly, because
5	there is no real dispute between the parties on the legal principles.
6	Secondly, I will set out a high level exposition of the merits of the PCR's case on
7	abuse.
8	Thirdly, I will address the six grounds of challenge deployed by BT, and I will explain
9	why they are both immaterial and in any event wrong.
10	So with that I turn to the legal threshold. Dealing with strike-out summary judgment
11	first, just for your note – we don't need to go there – the relevant provisions
12	are Rule 41(1) of the CAT rules. There is power to strike out where there are
13	no reasonable grounds for making the claim and Rule 43(1), summary
14	judgment given where there is no real prospect of succeeding on the claim.
15	Sir, is it helpful to give the bundle references to the Rules?
16	MR JUSTICE WAKSMAN: Yes, you can do so.
17	MS KREISBERGER: So the first is at 8A, tab 5, page 19 and rule 43 is over the
18	page.
19	MR JUSTICE WAKSMAN: Yes.
20	MS KREISBERGER: There is no dispute that these powers are exercised on the
21	same basis as the corresponding rules of the CPR in the High Court and that
22	there is no material distinction between strike-out and summary judgment for
23	these purposes. As I say, there is nothing between the parties on the legal
24	principles. They were recently summarised by the President in the Woolsey
25	case. That is at 8B, tab 26, page 1181. They are well-known, but I think it is
26	useful to see them.
	10

Rather than read out the whole excerpt, although I am very happy to, I would simply
 draw your attention to paragraph 16. It sets out the principles articulated by
 Mr Justice Lewison, as he then was, in EasyAir.

The PCR emphasises the following of those principles to this application. The claims
must have a realistic and not fanciful prospect of success. They must carry
some degree of conviction and be more than merely arguable. The Tribunal
must take account not only of evidence placed before it but evidence that can
reasonably be expected to be available at trial.

9 The court, here Tribunal, should hesitate about making a final decision without a trial,
10 even where there is no obvious conflict of fact where reasonable grounds, and
11 I emphasise this, where reasonable grounds exist for believing a fuller
12 investigation would add to or alter the evidence available at trial and so affect
13 the outcome of the case, fuller investigation. Sir, the words of sub-para (6) of
14 paragraph 16 is a fuller investigation into the facts of the case, fuller.

The judge contrasted those cases with cases where a short point of law or
construction would be dispositive in the sense of establishing that the case is
bad in law. Those are the cases that shouldn't be allowed to proceed.

In the CPO context the Supreme Court in Merricks -- just for your note, sir, at
paragraph 64D -- the bundle reference is 8B, tab 27, page 1225 -- there the
Supreme Court emphasised that claims with a real prospect of some success
should not be denied a trial by the only procedure available to them in
practice, which in that case, like in this case, is the opt-out collective
procedure.

Now BT for its part emphasises the need for competition claims to be pleaded
 properly, that there be a clear articulation of each party's position in the
 Statement of Case and argues that the principle that the court should be

cautious to assume that it's beyond argument that existing case law will not be
 extended or modified, a point that's often raised in competition cases, does
 not apply here. They say that caution doesn't apply here.

So, pausing here, the threshold that I face is a low one, and I will show you today
that it is easily surpassed on these facts for these five short reasons. There is
clearly a case for BT to answer regarding unfairly high charges for SFV
services. One sees that from the actions of the Regulator alone. The PCR's
prospects of success are not far-fetched or fanciful.

9 Secondly, excessive pricing cases are notoriously fact-sensitive. They call for
10 a proper investigation of an array of data, especially in relation to costs,
11 relevant price benchmarks and probing of expert evidence, which will be
12 available at trial. That is a theme I will be returning to.

Thirdly, BT's myriad criticisms raise factual disputes. There is no error of law or construction or any other knock-out blow amongst them.

13

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Fourth, we don't demur from the need for a proper pleading in competition cases but
we say that there is. It is amply well pleaded. Nor am I saying that the law on
excessive pricing will need to change to accommodate this case; only that this
is an area where each case turns on its own facts. So the uncertainty, such
that there is, lies not in questions of legal development but how the existing
legal framework will apply in the circumstances of this case, which in turn
depends on the facts.

That's in broad overview. Then just very briefly, what about the merits test for the strength of the claims element of the opt-out assessment that the Tribunal is being asked to consider? Well, as I said, I will address the CPO requirements, particularly eligibility, given the dispute, in the next section of my submissions, but I am taking matters out of order here. So this goes to

1	the question of certification, but I am only dealing with the merits question,
2	strength of the claims.
3	I think I should show the Tribunal the relevant rule, which is at authorities bundle 8A
4	and that's rule 79(3). That's at tab 6, page 40. There you have Rule 79(3):
5	"In determining whether collective proceedings should be opt-in or opt-out, the
6	Tribunal may take into account all matters it thinks fit, including the following
7	matters additional to those above."
8	There you have at (a):
9	"The strength of the claims."
10	That's one point. I will come back to sub-paragraph (b). Then moving forward to tab
11	7, guide para 6.39. Sir, that's page 61.
12	"The Tribunal will consider as it thinks fit in determining whether proceedings should
13	be opt-in or opt-out. Rule 79(3) lists the specific factors the Tribunal will
14	consider.
15	"Strength of the claims.
15 16	"Strength of the claims. "Given the greater complexity, cost and risk of opt-out proceedings, the Tribunal will
16	"Given the greater complexity, cost and risk of opt-out proceedings, the Tribunal will
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16 17 18 19 20 21	"Given the greater complexity, cost and risk of opt-out proceedings, the Tribunal will usually expect the strength of the claims to be more immediately perceptible in an opt-out than an opt-in case, since in the latter case the class members have chosen to be part of the proceedings and may be presumed to have conducted their own assessment of the strength of their claim. However, the reference to the "strength of the claims" does not require the Tribunal to
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16 17 18 19 20 21 22 23	"Given the greater complexity, cost and risk of opt-out proceedings, the Tribunal will usually expect the strength of the claims to be more immediately perceptible in an opt-out than an opt-in case, since in the latter case the class members have chosen to be part of the proceedings and may be presumed to have conducted their own assessment of the strength of their claim. However, the reference to the "strength of the claims" does not require the Tribunal to conduct a full merits assessment, and the Tribunal does not expect the parties to make detailed submissions as if that were the case. Rather, the Tribunal

1 MR JUSTICE WAKSMAN: Yes.

MS KREISBERGER: So, just stepping back, if the merits appear on the pleaded
 case to be obviously weak, if they are not immediately perceptible then the
 Tribunal might consider the opt-out procedure to be inappropriate. That is
 really the bar here. It is another low threshold for the PCR.

6 So that's the test. I can now move on to what is the meat of the case on merits.

7 My overarching submission will be that none of BT's criticisms come close to showing that the PCR's claims are fanciful and should be stopped in their 8 9 tracks now. My submissions are in five parts. I will first address market 10 definition and dominance; secondly, the applicable legal principles on 11 excessive pricing; third, how those principles apply to the PCR's case on 12 excessive pricing; I will then, as my fourth point, turn to BT's criticisms; and, 13 finally, a brief word on causation and damage, which completes the aspects of 14 the PCR's case.

15 So, starting with dominance. In order to assess dominance, one must first define the 16 relevant markets in which the firm is said to exercise market power. The 17 PCR's case here is that there are two relevant economic markets which should be defined as follows. I will just give you the reference to the claim 18 19 form. Unless it is helpful, I don't think we need to turn up paragraph 124 of 20 the claim form, but that's at bundle 1, tab 1, page 48. There are two markets: 21 the market for the supply of SFV service to UK voice only customers, 22 excluding Hull, and the market for the supply of SFV services to UK Split 23 Purchase Customers, excluding Hull.

Now these markets as defined have two salient features. The first is for each of the
 customer groups that I have laid out, each one constitutes a distinct economic
 market. In short, that's because BT can and does price discriminate between

1 them. It can charge one price to Voice Only Customers and another to Split 2 Purchase Customers, which is precisely what it has done ever since the 3 commitments, but just to be clear, Mr Parker in his evidence confirms that even if both customer groups, in fact, comprised one composite market it 4 5 would make no difference whatsoever to his analysis of both dominance and 6 abuse. So it is not a point of great significance certainly at this stage. The 7 reference to his evidence on that point is his first report, paragraph 132. 8 That's at bundle 1, tab 3, page 131.

9 The second salient feature is more significant, and that is that dual play bundles,
10 landline and broadband, are outside the relevant markets. Now this lies at the
11 heart of the case on abuse as well as dominance, namely -- this is where
12 Ofcom started -- dual play bundles are competitively priced but they haven't
13 constrained BT's prices to SFV customers.

Now to make this point good I will give some highlights from the evidence in support.
I am obviously not going to go through every single aspect. Time is limited,
but there are four key pieces of evidence I would draw the Tribunal's attention
to.

The first is for Voice Only Customers dual play bundles are not a product substitute
for SFV services, because they are not interested in buying the other part of
the bundle. They don't want broadband. So there is a functional mismatch,
and again just for your note that is Mr Parker's first report at paragraphs 147
to 8 at bundle 1, tab 3, page 134.

Now Split Purchase Customers, on the other hand, do buy broadband. So
functionally the two are identical, but we know that the two products don't
compete from the pricing data. The price data is striking. There's a large gulf
in price between dual play bundles, on the one hand, and SFV services on the

other, with the former being significantly cheaper overall, as Mr Parker
observes – that is at paragraph 154.1.1 of his first report, bundle 1, tab 3,
page 136 – he notes that a Split Purchase Customer could save more than
20% per month by switching to dual play. So that in his view is powerful
evidence that the prices of dual play bundles don't constrain the price of SFV
services to Split Purchase Customers.

Now this point was addressed by Ofcom in the 2017 statement in the context of
market definition. That is at bundle 6A, tab 10, page 614. It is
paragraph 3.49. I am beginning at the very end of 3.9, the last few lines on
page 614. Ofcom said:

"We do not consider it necessary to proceed with a more formal market definition
 exercise in respect of the Split Purchase Customers."

13 That's because of the nature of the settlement with BT.

MR JUSTICE WAKSMAN: Sorry. Which paragraph number are we looking at?
MS KREISBERGER: At paragraph 3.49 on page 614 but I have started at the last four words on that page.

17 MR JUSTICE WAKSMAN: Yes. That's what I wanted to ... yes, I have got it. Thank
18 you.

MS KREISBERGER: So they explain they are not conducting a full formal market
 definition exercise but they go on to make these observations at 3.50 and
 following:

"In the February consultation we noted that the availability of competitively priced
 dual play services had not prevented Split Purchase Customers from
 experiencing price rises well above costs for SFV services. We also took
 account of differences in demographics and engagement levels of split
 purchase compared to Voice Only Customers."

1 I will come back to that:

2 "Split Purchase Customers pay materially more, for standalone voice and standalone
 3 broadband services, than they would pay for functionally equivalent dual play
 4 services."

So that's the point that I am making here. They go on to observe "These customers
have also been highly profitable. We explained the outcomes and evidence
supported our provisional conclusion that dual play bundles do not
competitively constrain SFV prices to split purchasers. Therefore, we did not
consider that Standalone Fixed Voice Services bought by split purchasers
were in the same market as dual play services. Consultation responses have
not provided evidence or arguments to lead us to change our view."

12 So that's the pricing point.

Thirdly -- and we could keep this bundle open -- Ofcom also found that the high level
of profitability enjoyed by BT on the sale of SFV services would not be
sustainable if it faced competitive constraints for dual play. We find that going
back to the provisional conclusions on tab 8 on page 373. Paragraph 3.42.2:

17 "As set out in Section 8, our analysis indicates that SFV services for both voice only
18 and Split Purchase Customers have been highly profitable. We would not
19 expect providers of SFV services to split purchasers to be able to sustain
20 such a high level of profitability if they were facing competitive constraints
21 from dual play services."

My final point on why dual play is outside the market definition comes in the form of
 rather compelling evidence from BT's own contemporaneous documents on
 pricing decisions. Those documents, as we understand them, support
 Mr Parker's view that dual play bundles don't constrain prices to either
 customer group.

Now this is where I am about to turn to some confidential material, so I will not read
that material out. If I may ask the members to read it to themselves. Just to
be clear before I turn it up, the PCR has not seen the documents themselves.
BT have not disclosed any documents in these proceedings of their own, but
what they have disclosed are Ofcom's unredacted documents, which I have
been taking you to, and we have Ofcom's description of BT's documents in
those redacted sections.

8 So if I could ask you to turn up the annexes to the confidential (inaudible)
9 conclusions at tab 9 of this bundle, page 537, starting at the highlighted
10 Section, A8.69? Could I ask the Tribunal just to read from there down to
11 sub-para 74 over the page? (Pause.)

12 MR JUSTICE WAKSMAN: Yes, we have read that. Thank you.

MS KREISBERGER: I am grateful. Sir, to sum up these points, there is
 a compelling evidential picture based on, one; market shares, two; pricing
 data, three; the profitability analysis and, four; the documentary evidence to
 support Mr Parker's assessment that dual play bundles do not constrain the
 price of SFV services. That's four aspects to that.

18 Now coming back to the standard of the merits review, realistic, not fanciful, high
19 level, I make three submissions about Mr Parker's approach to market
20 definition.

First, the exercise of defining the market which the economist is asked to perform
 involves identifying a product -- I am very aware Mr Ridyard will be very
 familiar with this -- identifying a focal product and then working out which
 other products act as competitive constraints using the snip test as the
 analytical framework.

26 Now that is a fact-sensitive endeavour, which involves expert appraisal of all the

1 relevant evidence, and that is precisely what Mr Parker, an experienced 2 economist, has done in his reports. He has taken a forensic approach to the 3 available evidence so far on competitive constraints, the four categories I have just set out, and so he has done that on what is for now the best 4 5 available evidence. He makes that point in his first report, which is at bundle 1, tab 3, page 121, 6 7 paragraph 101. MR JUSTICE WAKSMAN: Sorry. Which paragraph number? 8 9 MS KREISBERGER: Paragraph 121. That should be on page -- sorry. I am in the 10 wrong tab. That's my mistake. Page 121. 11 MR JUSTICE WAKSMAN: Sorry. Paragraph? 12 MS KREISBERGER: Paragraph 101 in tab 3, page 121. 13 "I note that the full set of evidence required to carry out a formal assessment of the 14 SSNIP test is often not available, and instead the SSNIP test provides 15 a useful thought experiment and way of structuring one's thinking. In these 16 circumstances, one needs to draw inferences as to the relevant market 17 definition on the basis of the best available evidence." It is simply that. That's what Mr Parker has done. That's my first point. 18 19 MR JUSTICE WAKSMAN: Yes. 20 MS KREISBERGER: My second point is it is relevant to merits that in all respects 21 material to the excessive pricing analysis, the markets defined by Mr Parker 22 correspond to the markets defined by the specialist Regulator, by Ofcom, for 23 the purposes of its Communications Act review. 24 In brief, Ofcom also ultimately defined two customer groups, the two groups as 25 forming distinct markets. It reversed its initial position on that. If it is helpful, 26 for your note that's at paragraphs 3.13 to 3.22 of the statement, which is at

6A, tab 10, page 608 onwards. Both Mr Parker and Ofcom found that dual play packages don't compete with SFV services in either of these markets. Also in these are details that we have not yet gone into, but both Mr Parker and Ofcom exclude business services -- SFV services are residential -mobile services and BT Basic and the geographic market is the same for both.

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7 So actually the only difference on market definition is that Mr Parker treats access 8 and calls as being part of the same market -- now in short he does that 9 because he says they are supplied as a package. Whereas Ofcom treats 10 them as being in distinct markets. Mr Parker also explains that whether or not 11 they are in the same market or not makes no difference at all to his analysis of 12 either dominance or abuse. So again that point need not trouble us further 13 today. So you have it, that's paragraph 129 of Mr Parker's first report and 14 that's at bundle 1, tab 3, page 130.

15 I am not suggesting that the correlation with Ofcom tells us that Mr Parker has
16 necessarily got it right. I make a much more limited submission, which is the
17 fact that the expert Telecom's Regulator arrived at broadly the same
18 conclusion for market definition, tells us that Mr Parker's approach is not
19 fanciful. It's a reasonable approach. Sorry. We have sirens outside. I hope
20 you can still hear me.

It is a reasonable approach. It is shared by the expert Regulator and any criticisms
of it will need to be properly articulated and tested in due course, supported, if
BT is going to sustain these criticisms, by evidence from an expert economist
and then tested at trial in the light of that and in the light of the data. So that's
market definition.

26 Dominance. As you know, a dominant position connotes the ability to act

independently of customers and competitors. That's the classic legal test. BT
 is, of course, the incumbent monopolist and there is little doubt that it
 occupies a dominant position in each of these markets. Now I will again
 summarise the position briefly on the merits, because in my submission it is
 an obvious proposition.

Mr Parker finds that BT is dominant in each relevant market taking account of, one,
market shares; two, barriers to entry and expansion; three, an analysis of
pricing and profitability; four, the absence of buyer power; and, five, the
internal BT documents, which I have already drawn to your attention.

Now BT is shown to be dominant on each of those measures in each of the relevant
 markets. I am going to address those in turn. I am not going to address
 absence of buyer power, because I suggest that one is obvious. We are
 dealing with individual customers, individual consumers.

First, I would like to take the Tribunal to the evidence on market shares. As you will
be aware, in competition law above a 50% market share establishes
a rebuttable presumption of dominance. That's well-established. That's
axiomatic. Just so you have it, that's at paragraph 60 of the AKZO case.
That's bundle 8A, tab 10, page 277. Now, BT shares are some way north of
that.

Now, I mentioned that the market is calls and access. For simplicity I am now going
to focus on access. Access is measured by number of lines. So taking Voice
Only Customers first, if I could ask you to turn up Mr Parker's first report at
tab 3 of the core bundle 1, page 149. I am having a technical issue. I am so
sorry. I think it's a problem with the power. I may have to switch laptops.

25 MR JUSTICE WAKSMAN: Well, can I make a suggestion, Ms Kreisberger? We are
 26 approaching the time when we would be taking a mid-morning break for the

1	transcribers. So let's do that now and we will adjourn for about ten minutes up
2	to a quarter to 1. So hopefully that will give you time to sort things out. All
3	right.
4	MS KREISBERGER: I am very grateful. Thank you, sir.
5	MR JUSTICE WAKSMAN: We will rise now until a quarter to.
6	(Short break)
7	MR JUSTICE WAKSMAN: Yes, Ms Kreisberger.
8	MS KREISBERGER: Sir, I am very grateful. Faulty power cable now eliminated.
9	MR JUSTICE WAKSMAN: Good. Good to hear it.
10	MS KREISBERGER: So picking up, I was just on market shares for the purposes of
11	the dominance assessment. I think we just turned up page 149 of tab 3,
12	bundle 1. So that's Mr Parker's first report, bundle 1, tab 3, page 149.
13	MR JUSTICE WAKSMAN: Yes.
14	MS KREISBERGER: At figure 10 one sees there on the left-hand column BT's voice
15	only access market shares, so this is percentage of lines for Voice Only
16	Customers, and you see there the market shares range from 76% in 2013
17	down to 68% in 2017. So these are very high shares.
18	Now Mr Parker then extrapolated those figures to estimate market share in 2020.
19	He estimated it to be around 60%, but we now understand, and this is
20	a development since the claim form, that that is, in fact, a significant
21	under-estimate, because in its 2021 statement so Ofcom has completed its
22	very recent review of this market Ofcom reports that BT continues to hold
23	by far the majority share of customers serving over 75% of total Voice Only
24	Customers in 2020. That's at paragraph 2.13 of the 2021 statement at
25	bundle 6A, tab 3, page 56. So that's Voice Only Customers.
26	Turning then to split purchasers, as I said earlier, the market share data is that BT is 22

1 a hair's breadth away from monopoly. It has almost total coverage of this 2 market. In 2017 BT had a market share of 97%. That was Q1 of 2017. That 3 has not shifted since 2013 and is unlikely to do so any time soon. MR JUSTICE WAKSMAN: Sorry. The percentage you said was 90? 4 5 MS KREISBERGER: 97% in 2017. 6 MR JUSTICE WAKSMAN: 97% of which market? 7 MS KREISBERGER: That's split purchasers. 8 MR JUSTICE WAKSMAN: Oh, that's the split purchasers. Thank you. 9 MS KREISBERGER: One sees that, if you still have Mr Parker's report open, and 10 move forward to page 161, that's at figure 14, and again the left-hand 11 column you see the shares really have not shifted. 12 MR JUSTICE WAKSMAN: Yes. 13 MS KREISBERGER: So that's market share. I can then move on to other items of 14 evidence on dominance. There are four more that I will address. 15 Barriers to entry and expansion. For your note that's addressed by Mr Parker in his 16 first report at paragraph 220 and following. That's Voice Only Customers. 17 That's bundle 1, tab 3, page 154. He addresses split purchasers -- this is for your note, sir -- at paragraphs 261 to 264, which are at pages 164, over the 18 19 page -- that's split purchasers -- and I can simply summarise his evidence, 20 that there are barriers to entry and expansion for rivals to BT due to customer 21 inertia, low levels of engagement and low levels of switching. These are 22 points I will come back to in a different context. So that's the second item of 23 evidence on dominance. 24 The third are the high and upwardly spiralling prices which BT has been able to 25 charge at the same time as we see costs decreasing, the graph that I showed 26 you at the outset. That well demonstrates BT's ability to act independently of 23

customers and competitors, unconstrained.

The fourth item of evidence, the internal documents, Ofcom's description of them.
I have already taken you to those passages, but those passages, without
referring to their content, are consistent with this picture of BT as a firm which
yields substantial market power unconstrained by rivals, unconstrained by
dual play bundles.

My fifth and final item of evidence on the list is Mr Parker's profitability analysis. If
I could just show you that. It is in bundle 6A, Mr Parker's second report, which
is at tab 7, page 319. You see figures 1 and 2 there. This is page 319.
Sorry, sir.

11 MR JUSTICE WAKSMAN: Yes.

MS KREISBERGER: At the top of the page you have figure 1 and the green part of
the block -- sorry, sir. I think that's purple, is it? The purple relates to lines.
Green is calls. We are concerned with line rental here. You see there gross
margins going up over time to 8.10 in 2015/16. Then figure 2 you have net
profits for BT and that's the red part of the block. Again you see that
increasing over time. So that accounts for -- that's adjusted for retail costs as
well.

So that's profitability, but it is worth noting on the next page at paragraph 2.33
 Mr Parker says he hadn't anticipated cost allocation issues to arise. He now
 sees that they do, following the unredacted documents, but what he says is:

22 "Therefore, to assess profitability on both parts of the offering, access and calls, I will
23 need the following information."

He sets out there a shopping list at 2.33 (a), (b) and (c). So my point there is simply
that Mr Parker points out that he would also welcome further data for his
profitability assessment.

1 So I can conclude on the topic of dominance with these three brief submissions.

First, the available evidence does not simply pass the realistic, non-fanciful high level
merits test. It actually paints a compelling picture of a firm whose pricing
decisions are unconstrained by rivals and which is reaping high profits. That's
my first point.

My second point is that same evidence led Ofcom to conclude that BT exercised
substantial market power in SFV services. So again that reinforces the merits
of the PCR's case on dominance, bearing in mind that SMP is defined in the
regulatory scheme as a concept equivalent to dominance.

Thirdly, and I have placed some emphasis on this point already, Mr Parker is careful
to point out that his analysis is given on a preliminary basis and he will need
access to a more complete data set for trial. So that you have it, he sets out
his detailed shopping list at -- it is at his first report. It is pages 247 to 249.
That's bundle 1, tab 3. I don't think I need to show it to you, but just so that
you are aware, that's the information which he hopes and expects to have
access to for the purposes of his report for trial.

- MR JUSTICE WAKSMAN: Ms Kreisberger, when you give the references, would
 you mind also just giving the paragraph numbers as well as the pages.
- MS KREISBERGER: I apologise for that. For some reason I am missing
 a paragraph reference. I think it may be because it is the whole page.

21 MR JUSTICE WAKSMAN: We can find that one. The page number again was?

22 MS KREISBERGER: 247.

23 MR JUSTICE WAKSMAN: Yes.

24 MS KREISBERGER: I will just check that for you, sir. Yes, it is the whole page.

25 MR JUSTICE WAKSMAN: Thank you.

26 MS KREISBERGER: It happens before 485, but you will see that it actually runs to

several pages. Page 247 and following.

2 MR JUSTICE WAKSMAN: Thank you.

MS KREISBERGER: So in my submission it couldn't be clearer in the words of
Mr Justice Lewison in EasyAir that reasonable grounds exist for believing
a fuller investigation into the facts of the case would add to the evidence
available at trial. There is at a minimum a case to answer on dominance,
which should proceed.

8 MR JUSTICE WAKSMAN: Yes.

MS KREISBERGER: So that then takes me to abuse. We are making good
progress. I will start with the statute itself. That's always the starting point.
So that's Section 18 of the Competition Act and that is -- I have just lost my
page -- bundle 8A, tab 1, subsection (1). Sir, do you have Section 18 there?
MR JUSTICE WAKSMAN: Yes.

MS KREISBERGER: So that's -- subsection 1 sets out the basic prohibition on
 abuses of dominance. Then subsection (2) says:

16 "Conduct may in particular constitute such an abuse if it consists in:

17 (a) directly or indirectly imposing unfair purchase or selling prices or other unfair
 18 trading conditions."

There you have it. Unfair pricing is prohibited in terms within the statute. BT's various protestations about the rarity of unfair pricing cases, whether it is true or not, is not material. It is first on the list of prohibited abusive conduct. It is unsurprising, because dominant firms bear a special responsibility not to abuse their market power. They failed to comply with that responsibility where they used their market power to exploit customers by extracting unfairly high prices.

26 So one then must turn to the cases to see how an unfair price for these purposes

1	within the meaning of chapter 2 is defined. How does one identify an unfair
2	price?
3	The classic statement of the test, and we are all agreed on this, is in the United
4	Brands case, a case about bananas.
5	Now for convenience if you start with authorities bundle 8A in front of you, sir,
6	I suggest we turn to tab 8, which is the Court of Appeal's that's United
7	Brands. I apologise. If we could turn to bundle 8B, it will minimise switching
8	then between bundles. Tab 28.
9	MR JUSTICE WAKSMAN: 8B.
10	MS KREISBERGER: 8B, tab 28. Now this is the Court of Appeal's judgment in the
11	Flynn/Pfizer which is the most recent and most authoritative judgment on
12	excessive pricing. It summarises the United Brands test. So I am simply
13	suggesting we use this judgment to avoid switching between bundles.
14	If I could ask you so turn to page 1267 of the bundle numbering.
15	MR JUSTICE WAKSMAN: Yes.
16	MS KREISBERGER: At paragraph 56 Lord Justice Green set out the United Brands
17	test. I will read that out because that is our starting point. Everyone
18	described the case as seminal. At 248 it begins:
19	"The imposition by an undertaking in a dominant position, directly or indirectly, of
20	unfair purchase or selling prices is an abuse to which exception can be taken
21	under Article 86."
22	We are dealing with Chapter 2. Paragraph 248, that's a statutory test I just took you
23	to in Chapter 2. It goes on:
24	"It is advisable, therefore, to ascertain whether the dominant undertaking has made
25	use of the opportunities arising out of its dominant position in such a way as to
26	reap trading benefits which it would not have reaped if there had been normal
	27

and sufficiently effective competition."

2 So that's basically the exercise:

3 "In this case charging a price which is excessive because it has no reasonable 4 relation to the economic value of the product supplied would be such 5 an abuse. This excess could, inter alia, be determined objectively if it were 6 possible for it to be calculated by making a comparison between the selling 7 price...and cost of production, which would disclose the amount of the profit margin; however the Commission has not done this since it has not analysed 8 9 the company's cost structures. The questions therefore" -- and here we get to 10 the nub of it -- "are whether the difference between the costs actually incurred 11 and the price actually charged is excessive, and, if the answer to this question 12 is in the affirmative, whether a price has been in place unfair in itself or when 13 compared to competing products. Other ways may be devised - and 14 economic theorists have not failed to think up several – of selecting the rules 15 for determining whether the price of a product is unfair."

So that is the test and it is the test generally used. Now if we go forward to
paragraph 97, which is at page 1279 of the same judgment, here Lord Justice
Green -- he goes through a really comprehensive summary of a number of
cases including Attheraces, which BT mentions, quite a comprehensive
survey of the jurisprudence, and then he drew some conclusions. This is
really, as I say, the most recent, most authoritative statement of the legal
framework now, applicable principles:

23 "I would draw the following general conclusions from the case law.

The basic test for abuse which is set out in the Chapter 2 prohibition is whether
 the price is unfair. In broad terms a price will be unfair when the dominant
 undertaking has reaped trading benefits which it could not have obtained in

conditions of" -- I can paraphrase, workable competition, in conditions of
 workable competition. A price which is excessive because it bears no
 reasonable relation to the economic value of the good or service is
 an example of such an unfair price.

5 3. There is no single method or way in which abuse might be established and
6 competition authorities have a margin of manoeuvre or appreciation in
7 deciding which methodology to use and which evidence to rely upon.

8 4. Important. "Depending upon the facts and circumstances of the case,
9 a competition authority" -- and one can substitute claimant here -- "might
10 therefore use one or more of the alternative economic tests which are
11 available. There is, however, no rule of law requiring competition authorities
12 to use more than one test or method in all cases.

5. "If a cost plus test is applied" -- that's the first limb of United Brands -- "the competition authority may compare the cost of production with the selling price in order to disclose the profitable margin. Then the authority should determine whether that margin is excessive. That can be done by comparing the price charged against a benchmark higher than cost such as ROS, reasonable rate of return on sales, or some other appropriate benchmark such as ROCE."

20 When that is performed, and if the price exceeds the selected benchmark, the 21 authority should then compare the price charged against other factors which 22 might otherwise serve to justify the price charged as fair and not abusive.

In analysing whether the end price is unfair a competition authority may look at
 a range of relevant factors, including, but not limited to, evidence and data
 relating to the defendant undertaking itself and/or evidence of comparables
 drawn from competing products and/or any other relevant comparable, or all

of these. There is no fixed list of categories of evidence relevant to
 unfairness.

- 7. If a competition authority chooses one method, eg cost-plus" -- that's limb 1 -"and one body of evidence and the defendant undertaking doesn't adduce
 other methods or evidence, the competition authority may proceed to
 a conclusion upon the basis of that method, its method, in evidence alone.
- 8. If an undertaking does rely in its defence upon other methods or types of
 evidence to that relied upon by the competition authority, then the authority
 must fairly evaluate it."

That's a really comprehensive statement of the principles. I just draw your attention
to one other finding at page 1283 of the same judgment, paragraph 107. This
follows a survey of the economic literature and Lord Justice Green concludes
that:

14 "The economic literature supports the conclusions of law that I derive from the case
15 law summarised above. There are many different tests which might be used
16 to determine whether a price is excessive and unfair; there are or may be
17 difficulties with all tests and much will depend upon the availability of evidence
18 and data. All cases are highly fact and context specific."

19 MR JUSTICE WAKSMAN: Yes.

20 MS KREISBERGER: We can put that away.

So, stepping back, the object of the exercise is to work out if the price is excessive
 compared to the competitive price, the price which would obtain in the
 conditions of workable competition. If it is excessive compared to the
 competitive price, then the price does not correlate to economic value, but the
 method for conducting that assessment will, must by necessity, be driven by
 the facts, and critically what data is available, what meaningful comparators or

benchmarks are there.

For example, is cost data available for the purposes of limb 1? Are there
comparable products which are priced competitively for the purposes of limb
2? It is clear that the choice of which method to use or what method to deploy
or what evidence to deploy is not constrained, because it has to be driven by
what's available by context.

Now despite BT's claims to the contrary, there is, in fact, a substantial and growing
body of case law on excessive pricing, a recent case from the Commission in
Aspen. It is notable that when one surveys those cases, in fact, a wide variety
of different benchmarks are selected across them, and the point is
conveniently articulated by Advocate General Wahl in a case which I will call
AKKA/LAA. That's at the second authorities bundle, 8A, tab 13, page 346.

13 MR JUSTICE WAKSMAN: Yes.

MS KREISBERGER: If one starts at paragraph 18, he addresses cost plus
 measures which focus on the bottom up approach. I will come back to that.

16 MR JUSTICE WAKSMAN: Yes.

MS KREISBERGER: But he talks about the focus of the analysis on margins under
limb 1 where he says that is the approach in some cases, cost plus. Then he
says at 19:

"In other cases the court has made a comparison between, on the one hand, the
price charged for the product in question by the dominant undertaking and, on
the other hand, prices charged in the same market by non-dominant
undertakings" -- that's comparison across competitors, so that's number one
example -- "or by the same undertaking at different points in time" -- that's
number 2, that's comparison across time -- "or the prices charged in other
geographic markets by the same dominant undertaking or by other

undertakings" -- geographic comparison. "The underlying idea is that if the
 selected products or geographic markets are sufficiently homogenous,
 a comparison of the prices can be meaningful."

4 He ends:

5 "Likewise the pricing patterns of an undertaking over time may also provide useful6 clues."

7 So you have three options there and that's something I will come back to. So those8 are the legal principles.

9 With that, I can turn to the PCR's analysis of BT's excessive pricing. Now, as you 10 know, Mr Parker has conducted a detailed appraisal of whether BT's SFV 11 prices are excessive in his view and therefore unfair under Chapter 2. 12 Mr Parker has drawn his own conclusions of the material, informed principally 13 by the evidence available in the Ofcom material. His expert view based on 14 the available evidence is that BT has been charging prices which are 15 significantly and persistently above the competitive level. So his evidence 16 supports the PCL's case that BT has unfairly exploited its customers by 17 extracting excessive prices from them.

18 I am now going to set out my case on excessive pricing. I will address the following 19 four elements of Mr Parker's analysis: first, his selection of BT's 2009 prices 20 adjusted for costs as the relevant, albeit conservative, competitive benchmark 21 and why other apparent candidates were rejected by him -- that's number 1; 22 number two, how that benchmark fits into the two limbs of the United Brands 23 test; three, the extent to which BT's SFV prices are in excess of the 24 competitive level, noting Ofcom's findings in that regard; and four -- I am going 25 to deal with those three points now and the fourth point is competitive 26 rebalancing. I am going to address that point later in the context of BT's

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- criticisms.
- So the first one, the 2009 benchmark. Mr Parker, expresses his reasons for
 selecting that benchmark succinctly in his first report. So that's bundle 1, core
 bundle, tab 3, page 172, paragraph 290. He says:

5 "Ofcom found that BT did not have SMP in residential access to landline telephone
6 services in 2009," significant market power.

"It is implicit in that finding that Ofcom considered that the line rental (i.e. access)
prices of BT's SFV services in 2009 were at a sufficiently competitive level at
that time, or at least that – if they were above the competitive level – they
were expected to come down to the competitive level in future. On this basis,
my preferred benchmark is likely to be an upper bound on the true competitive
price level.

Indeed in the Provisional Conclusions in 2017, Ofcom took BT's profitability in 2009
as its starting point for calculating the magnitude of the price cut to SPV
service charges which Ofcom was, at that stage, minded to impose. In other
words, it treated BT's 2009 prices as sufficiently competitive not to require
regulation. While Ofcom observed that the effect of the resulting price cut
would be to 'largely reverse the price increases since 2009', it went on to say:
'We recognise that price that the price cut may not reduce prices to the level which

BT might charge in a fully competitive market'.

In other words, Ofcom also treated BT's 2009 prices as a working upper bound on
a competitive price even though those prices may have been above the
competitive level. I have therefore treated BT's prices for line rental in 2009
as the starting point for determining the competitive benchmark for the access
component of SFV services. As an upper bound on the true competitive
price, it is a conservative basis for testing whether subsequent prices were

excessive."

Then if I could also show you Ofcom's thinking on this, which is at bundle 6A, tab 8,
page 445 -- this is the provisional conclusions again -- paragraph 8.20:

4 "In 2009 we removed retail regulation on the basis that the retail market was 5 competitive. BT's level of retail profitability at this time was at a level at which 6 we believed regulation was no longer necessary, given the market 7 circumstances. At that time BT was struggling to maintain its market share, 8 and, despite the removal of retail price controls in 2006, didn't appear to have 9 the commercial freedom to raise retail prices. Accordingly, the level of 10 profitability that BT achieved on retail services at that time provides us with 11 a starting point for the level of profitability that we believe is consistent with 12 a market that is sufficiently competitive not to require regulation."

That's the key point there: a level of profitability consistent with a sufficiently
competitive market.

It seems Mr Parker was right. In fact, this is a conservative benchmark, taking 2009.
Now his second report, if we stay in this bundle and move to tab 7, page 322,
I have shown you figure 3 at paragraph 2.40. I have already shown you this.
It is the estimate of net margins based on Ofcom's numbers. You can see we
move from 15 to 17% and then it jumps up to 26% in '09/'10. Mr Parker's view
on this, having seen these numbers, is:

21 "This may suggest that using 2009/10 as the date to calculate the competitive
22 benchmark is conservative, and by doing so I have underestimated the level
23 to which prices have been excessive and so the quantum of damages."

24 Then he says, "I will need more data to refine that".

Now that's the 2009 benchmark in its raw state, but then Mr Parker adjusts those
 prices over time to reflect deductions in wholesale line rental costs, which

I showed you. WLR costs, that's the single largest cost for an SFV service. It accounts for two-thirds of BT's line rental charge. So it's very significant.

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3 So if we take -- so you can see the competitive benchmark is obviously key -- core bundle 1, tab 3, page 174, if I could ask you to go to paragraph 294, 294 gives vou the two-thirds figure, so you have the source for that, and then over the page, 295 on page 174, figure 16 shows how wholesale line rental costs moved over time. You see very clearly the decrease.

8 Now it's a simple point, an obvious one: when costs reduce so must the competitive 9 price level from the stage at which costs were higher. You see that at figure 10 17, 175. So, sir, that's the key graph here. That's Mr Parker's competitive 11 benchmark. As he says there, it is his best available competitive benchmark 12 over time, taking the 2009 price and adjusting it.

13 So if we come back to Advocate General Wahl's paradigm benchmarks for price, 14 Mr Parker chose price comparison over time. Now he chose that having 15 considered and rejected other candidate benchmarks both by reference to 16 price and profitability. He considered but rejected other products, dual play 17 bundles and a cheaper product of Home Phone Saver, neither of which 18 represent good proxies for the price of SFV services. I will address that at 19 length on dual play bundles. He considered whether geographic comparison 20 might be available.

21 Just so you have it, that's paragraph 314 of Mr Parker's first report, bundle 1, tab 3, 22 page 181, and he explains, as is well-known in these sorts of sectors, that 23 differences between Telecoms networks means that geographic comparisons 24 don't work. Differences in size, structure, costs and critically regulation make 25 those sorts of comparisons across territories inapt.

26 He also considered the profitability of other providers in the market. He found that

these were also inapt, because they operate on different scales. He doesn't
have cost data for them, and also a key feature of this market is price
leadership. Given BT's market shares that I have taken you to, rivals were
simply following BT's prices. There was no competition, and that was
Ofcom's view.

You will have seen in the papers that Mr Parker also uses some sensitivities for his
competitive benchmark. That's the price of the commitments and the 2009
prices unadjusted for costs, but they really serve the function of cross checks
for his preferred benchmark.

10 So that's why. That is the why for the 2009 cost adjusted benchmark.

Now we get to the second point, which is the application of that benchmark to the
facts and using the benchmark within the framework of the United Brands
test.

Now it's a particular benefit of Mr Parker's benchmark that it can be used both for
limb 1, the assets of margins, cost price, and limb 2, the assessment of price
fairness. Now it is obviously a comparator for the purposes of limb 2. That is
the comparison of price over time, one of Advocate General Wahl's
triumvirate, obviously tracks price, but it is also relevant to limb 1, because, as
I explained and I took to you the relevant sections, the 2009 price was treated
by Ofcom as competitive, hence the removal of regulation.

Now Mr Parker explains this in his first report very succinctly. So we go back to
 tab 3 of bundle 1, page 181, paragraph 315. At paragraph 315 Mr Parker
 says this:

24 "In principle, one could develop a competitive benchmark by building a bottom-up
 25 cost-plus model, which involves reflecting all costs of production and
 26 an appropriate profit margin. However, my approach of relying on the 2009

benchmark and adjusting for subsequent cost changes is in substance a cost plus approach."

3 That's limb 1:

4 "This is because in 2009, assuming that the market was then competitive, BT would
5 have set its price so as to account for relevant costs and include
6 an appropriate margin reflecting the relevant allocation of common costs and
7 a return on capital employed."

8 So it is what I would call an actual cost-plus benchmark as distinct from
9 a hypothetical cost plus benchmark or bottom-up, as Mr Parker says, cost10 plus benchmark.

11 Now, there are a number of cases in the jurisprudence and the decision on practice, 12 usually involving monopolies where there are no real world competitive prices 13 to draw from, where competition authorities have had to use cost-plus 14 benchmarks of the sort Mr Parker describes built from the bottom up. So that 15 means they are able to identify, quantify relevant costs, perform the cost 16 allocations and arrive at a figure for the plus component, an appropriate rate 17 of return. That was the CMA's approach in Flynn, which was actually quite unusual for a pharmaceutical case. More usually cost plus is more usually 18 19 adopted in cases concerning essential facilities or monopoly networks, but it is 20 a hypothetical approach, because it is not based on actual prices and rates of 21 return, and it is in those cases that one sees a debate as to whether the 22 hypothetical plus element does reflect a fair or reasonable rate of return; in 23 other words, does it reflect demand side economic value? That's the situation 24 in cases like Scandlines, which I think Ms Ford might take you to.

But that's not to the point here, because fortunately for us that does not arise,
because Mr Parker has available to him a real world price and a real world

price that Ofcom deemed competitive, given the absence of SMP in 2009,
when regulation was withdrawn. Now, and to make clear that we fully reserve
our position on this for trial, we now suspect that 2009 is too generous and
2008 may be the more appropriate measure, but we will revisit that, following
disclosure.

So, in other words, rather than building a cost-plus benchmark for ourselves, BT's
2009 price does the job for us. It is a proxy, proxy limb 1, and price, limb 2.
Either way measuring the difference between BT's FFE prices and the '09
adjusted benchmark gives an indication as to both BT's excess profitability for
limb 1 and the unfairness of its prices under limb 2.

MR RIDYARD: Ms Kreisberger, may I ask a question of clarification? On the two
 limbs of the United Brands test, the first one is are the prices excessive and
 the second one is; if so are they unfair? Now does that imply there's
 a category of pricing which is excessive but which is not unfair?

MS KREISBERGER: I think the best way to address that is by coming back to the
Flynn judgment, because the Court of Appeal makes that point very clear.
Mr Parker draws this out in his report as well, and we can get the reference, if
that's helpful, but if I take you back to -- I will just check my reference -tab 28.

20 MR RIDYARD: Of which bundle?

MS KREISBERGER: Authorities bundle 8B. If we go back to Lord Justice Green's
 summary, it is right at the beginning of his summation, which is extremely
 helpful. He starts off by describing when a price will be unfair.

24 MR RIDYARD: Which paragraph is this.

MS KREISBERGER: I apologise, Mr Ridyard. It is paragraph 97. So that's under
 the heading "Conclusions". Just so it's clear -- I am grateful, because it is

- 1 an important point, and it's a point which Mr Parker notes: 2 "In broad terms", he says, "unfairness arises where a price is not one which could 3 have been reaped in competitive conditions." 4 So that's broadly what unfairness means. (ii) he then says: 5 "A price which is excessive because it bears no reasonable relation to economic 6 value is an example of such an unfair price." 7 Then he goes on to talk about unfair methodology. So if you have a price which is 8 excessive, excessive compared to the competitive level, then that equates to 9 an unfair price under Chapter 2. 10 MR RIDYARD: So you are saying there is category of prices which is excessive but 11 which is not unfair. 12 MS KREISBERGER: So I think it is important to distinguish two points, in fact, using 13 the term "excessive" risks conflating the two. Limb 1, which is generally 14 termed the cost plus limb, looks at the difference between cost and price; in 15 other words, margins, and it tells you what the margins are. You need to 16 factor in an appropriate rate of return in order to work out if the margin is
- 17 excessive and therefore unfair. So you take the costs, the dominant firm's cost. Then you factor in the rate of return as well. That's your competitive 18 19 price. Any price which is excessive compared to that competitive price is, 20 yes, unfair. You don't always get that under limb 1, because under limb 1 you 21 may simply look at cost and price and you don't know what the competitive 22 level is, but here we know what the competitive level is, because the 23 competitive level of the 2009 price which gives both costs -- it covers costs, 24 allocation of costs and a reasonable rate of return. 25 MR RIDYARD: But the reasonable rate of return, is that not just part of cost?
- 26 MS KREISBERGER: Yes, and I think as an economist you would treat it as part of

cost. Sometimes in the cases they look at simply the firm's costs under limb
 So they simply say "here are the costs, here are the prices but we need to
 factor in a rate of return to get to the competitive price level". One obviously
 does not have the competitive price level.

5 But in any case, of course, under conditions of competition prices will be competed 6 down to the level of costs incorporating a fair rate of return. So in any case 7 where you have a competitive price and you can say the actual price is 8 excessive by reference to that competitive price, then you have an unfair 9 price. So if you do have costs including a reasonable rate of return, so to be 10 very, very clear in response to your question, if you know what the dominant 11 firm's costs are and you include in those costs a reasonable rate of return, if 12 you then compare that to the actual price, if they are excessive, then you have 13 an unfair price.

MR RIDYARD: Okay. So that seems to be saying that if you take, if you like,
an economic definition of cost, which is the direct costs plus a reasonable rate
of return on the capital employed, any price in excess of that level, your
submission is it's unfair.

18 MS KREISBERGER: That's not quite right --

19 MR RIDYARD: As opposed to just being excessive.

MS KREISBERGER: That's not quite right, because the price has to be significantly
 and persistently above the competitive level. So it is not right to say any price
 will trigger United Brands, but it is very, very clear that any price above the
 competitive level which is significantly and persistently so, is excessive and is,
 therefore, unfair.

Now what one sees in the cases is often a debate as to what are the costs? We
can't really be sure. We have to perform cost allocations. What's

a reasonable rate of return? That's in these monopoly cases, as I say, where
one does not have that handed on a plate. Then it is much more difficult to
say "Is this number that we have built up from the bottom, is that a competitive
price or have we made so many assumptions? Do we have full view of costs?
We don't know" but, as I say, happily that issue does not arise here.

So what I can say is if Mr Parker is right, as I say he is, that the 2009 benchmark
adjusted for costs gives you a competitive level, as you say, because it covers
an economic understanding of what are the relevant costs, if that is correct, as
Ofcom treated it to be the competitive level, any price which is persistently
and significantly above that price is excessive and unfair. So in those
circumstances you can treat excessive and unfair as entirely correlating with
each other. They are substitutable.

MR RIDYARD: That's helpful. Sorry to put you off your stride but it was very useful
to get focusing on that question, and I am sure we will come back to it later
on.

16 MS KREISBERGER: I am grateful, because it is an important point. So that's the 17 benchmark and the selection of the benchmark.

18 I then move on to Mr -- sorry, sir. Could I take just one moment, if I may?

19 MR JUSTICE WAKSMAN: Yes.

20 MS KREISBERGER: I am grateful. Moving on from the application of the 21 benchmark to the actual prices charged by BT, so we go to Mr Parker's first 22 report for that, which is bundle 1, tab 3, page 185 and you should see there 23 figure 21. That gives you the first line. Figure 21 is Mr Parker's preferred 24 benchmark. You see there the other two are the cross checks sensitivities, 25 but you can see the numbers there. So this is, to be clear, the percentage 26 difference between the competitive price level and BT's actual prices. The percentage difference ranges from 51% to 65%. One sees it increasing over
 time. That's it. Those are the excessive prices above the competitive level,
 above BT's costs, including rate of return.

Just so you have it, those numbers are based on BT's standard line rental product.
There are two other products which are within the scope of the class. At this
stage Mr Parker has assumed the position to be similar for the other two
products. That's BT's line rental saver and line rental plus, but he will need
data disclosed by BT to confirm that.

Mr Ridyard anticipated my next point, which is in order to be unfair and therefore
 unlawful, the excessive price must be persistently and significantly above the
 competitive level. So the requirement for persistent essentially excludes
 short-lived price spikes. Given we have seen the prices spiralling upward
 since 2008, that part of the test is easily met.

As for significance, Mr Parker acknowledges there is no bright line test. There is no
single percentage for identifying when the gulf between an actual price and
a competitive price becomes significant, you know, when it becomes unfair. It
needs to be looked at in the round driven by context.

Ms Ford refers to Deutsche Post. There the excess was 25%, just to give
an indication, but Mr Parker's evidence here is that the orders of magnitude,
which I have just shown you, are significant and his view is supported and
informed by Ofcom's findings on that. Ofcom emphasises the consumer
detriment which flowed from these high prices and that's compelling evidence
of unfairness under chapter 2.

Now having also found that BT's SFV prices were significantly above the competitive
 level -- that's Ofcom's finding -- Ofcom's provisional conclusion was that led to
 substantial consumer detriment, and that's in bundle 6A, going back to the

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confidential provisional conclusions, tab 8, page 416. That's at paragraph 6.3 under the heading "Direct Effects". This is what Ofcom said:

"We have considered the extent to which SFV prices are above the competitive level. Our assessment of BT's profitability shows that BT is making profits in SFV markets which are", confidential material which I will not read out in square brackets, "and the profit margins identified using competitive benchmarks."

So that's the point again that I was just discussing with Mr Ridyard:

8 "BT's prices are approximately £8 to £10 per line per month above the level of its
9 costs and £5 to £7 per line above a level indicated using competitive
10 benchmarks. Based on our estimate of around 2.9 million SFV lines in the
11 UK, the overall current consumer detriment is therefore of the order of £150 to
12 £340 million per annum, depending on the choice of benchmark price.

"We also considered" and this is a price I have mentioned, "in recent years there is
evidence that BT have acted as a price leader in the market in that when it
has increased prices other providers have followed with similar price
increases. The result is that SFV customers in the market generally pay
prices significantly above costs due to BF's SMP."

Just for your note there's also reference to this at annex A8, paragraph 177 to 181
and that's 6A, tab 9, page 574. The section I have just taken you to also
refers to indirect detrimental effects flowing from the loss of competition which
results from BT's SMP.

Ofcom confirmed its provisional finding that BT's prices are harming consumers in its 2017 statement which followed. That's at tab 10, page 599. Ofcom said this at paragraph 1.11:

25 "While we have concerns about the current outcomes for both customer groups, our
 26 concerns are more acute for Voice Only Customers. They generally don't

1 engage with the market. 77% have never switched provider or considered 2 doing so. They tend to be older, less likely to shop around. Over 40% are at 3 least 75 years old. 40% live in DE socio-economic group households, and now there are relatively few providers of landline only services for these 4 5 consumers to choose from. Even if measures to promote engagement and 6 competition for Voice Only Customers are successful, they are likely to take 7 time to have an impact. BT currently holds a dominant position in the market 8 for Voice Only Customers and the lack of competition enables it to maintain 9 prices above the competitive level."

10 They go on to say:

"A significant price cut is important to alleviate the detriment suffered by Voice Only Customers."

13 They say at 114:

"Like Voice Only Customers, split purchasers have suffered increases in line rental
 charges in recent years without significant offsetting benefits. They are
 typically younger, more technologically literate, have internet access, have a
 wide range of choices available to them. To address the detriment faced by
 split purchasers we have decided it is more appropriate to allow time for them
 to become more actively engaged."

So that is Ofcom's final finding on the detriment caused by the differential, the gulf
between the competitive price level and BT's actual prices.

Now it is right that Ofcom was focused on Voice Only Customers at that stage who
 required, Ofcom thought, immediate, forward looking relief in the form of
 a price cut, but the passages I have just taken you to make clear that both
 customer groups suffered detriment. The distinction is one which applies to
 remedy only. Harm is common to both groups and it is serious.

So in the light of those findings my submission is there's little doubt that the PCR's
 case that BT's prices are unfair and therefore abusive is not fanciful, and on
 a high level review of that case the merits are clear. There is a case for BT to
 answer.

Sir, I am in your hands. I think I could cover causation, quantum in just a couple
of minutes. I have just a short point on that and then it may be convenient to
break before I turn to my next section, which is BT's criticisms.

8 MR JUSTICE WAKSMAN: Yes. Well, let's do that then, please.

9 MS KREISBERGER: So this was a damages claim and therefore the PCR must
10 establish that these abusive practices caused loss. Causation is
11 straightforward. If the prices were excessive and unfair, then they caused
12 harm to the consumers who paid them by virtue of the unlawful overcharge.

Quantum in this case happily is also straightforward, because, as Ofcom found,
consumer detriment can be measured by the amount of the unlawful
overcharge. So the harm suffered by the class is the amount paid by them
which exceeds the competitive level.

Mr Parker has produced an estimate of damage which is £469 million before interest.
 That breaks down into £182 million for Voice Only Customers, £287 million for
 Split Purchase Customers. With simple interest that's £589 million. With
 compound it is £608.

Mr Parker's method was to estimate for every month within the claim period the
number of SFV customers which BT had, adjusting those numbers for
excluded products such as home phone saver, and then multiplying those
numbers by the amount of the monthly overcharge, which is the difference
between the prices paid and the competitive benchmark.

26 At present, as I explained, Mr Parker is only able to do this for standard line rental,

1	as I explained. Mr Parker's interim estimate of damage is based on the
2	numbers of Voice Only Customers and Split Purchase Customers presented
-	in Ofcom's charts. I will just give you the reference for that. It is Mr Parker's
4	first report, bundle 1, tab 3, page 205 and that's figures 24 and 25. That sets
5	out the interim estimate of damage.
6	Now all of this analysis will, of course, be refined in the light of the actual number of
7	customers in the class which BT has helpfully confirmed that it can and will
8	supply in due course.
9	Sir, that brings me to the end of my submissions summarising the PCR's case. It
10	may be a convenient moment to break.
11	MR JUSTICE WAKSMAN: Indeed. Well, thank you very much indeed. We will
12	break for lunch now. We will resume at 2 o'clock, please. Thank you.
13	MS KREISBERGER: Thank you.
14	MS FORD: Thank you, sir.
15	(12.59 pm)
16	(Lunch break)
17	(2.00 pm)
18	MR JUSTICE WAKSMAN: Yes, Ms Kreisberger.
19	MS KREISBERGER: Thank you, sir. So I am now moving on to BT's criticisms.
20	They are grouped into six grounds, but those grounds contain a flurry of
21	granular attacks which, with respect, we say is not in keeping with the
22	Tribunal's guidance that detailed submissions on merit should be avoided.
23	Our response is they are either without merit and/or are matters obviously
24	unsuited for summary determination, because their investigation depends on
25	the full facts and evidence which, of course, we don't have for now.
26	In particular, BT relies on no economic expert evidence, nor has it disclosed any 46

- internal documents to support the various claims and bare assertions, so its
 claims can't be tested at this stage.
- We have addressed these matters fully in the reply and the skeleton, so I hope thiscan be taken at pace.
- 5 Criticisms 1 and 2. BT accuses Mr Parker of repackaging and recycling Ofcom's 6 findings. They emphasise that Ofcom used ex ante powers to intervene and 7 that for SPCs its findings were not final, but the attack is Janus-faced. On the 8 one hand Mr Parker is criticised for arriving at broadly similar conclusions to 9 Ofcom, but on points where his analysis differs, calls and access, he is 10 criticised for superficiality. I need not spend long on this one.
- 11 For now the Ofcom material represents the best source of information in the public 12 domain. Mr Parker has carefully considered that information along with other 13 facts that are a matter of public record. He is a distinguished economist in his 14 field and he has formed his own independent view of that material. BT has 15 put in no expert evidence to gainsay Mr Parker's evidence. The repackaging 16 criticism turns matters on their head. It is the factor which in my submission 17 weighs heavily on (inaudible) favour on merits, but Mr Parker's view largely coincides with that of the expert Regulator, given that there's a high degree of 18 19 commonality between the Telecoms framework and the Competition law 20 framework.
- Under each regime there is an assessment of market power in the context of the
 relevant market and an assessment of BT's prices compared to the
 competitive level. Both Mr Parker and Ofcom took the view that BT wields
 substantial market power in supplying landlines to customers, thereby
 weakening competition, and it has used that power to extract unfairly high
 prices from them.

Putting aside BT's noisy claims of repackaging, it has not advanced a single reason
 why the Ofcom review does not support Mr Parker's evidence or why he
 should not have relied on it.

The fact that Ofcom applies a forward-looking remedy to reverse the distortion of
competition and Mr Parker for these proceedings looks back at harm suffered,
is of no consequence and BT has no answer to this. If proof be needed of
Mr Parker's independence, one sees it both from his careful and detailed
analysis of the data and his willingness to depart from Ofcom's approach,
where he takes a different view.

So I can move on with that to the third criticism. That's 1 and 2, essentially the same
point. The third criticism is the claim that Mr Parker didn't consider what BT
refers to as the wider competitive dynamics at play. It's a catch-all attack for
various criticisms, but they boil down to the following three.

- There were reasons for BT to favour bundles such as consumer preferences
 which made it economically rational to hike the prices of SFVs and it was also
 in line, they say, with the government's digital inclusion policy.
- 17 2. They say BT's high prices could at least in part be attributable to competitive
 18 rebalancing, so Mr Parker got that wrong.

19 3. Mr Parker should have assessed the overall profitability of BT's retail section, not
20 just SFVs.

These three points can be rebutted at two levels. First, what BT is essentially doing
is advancing alternative explanations for its pricing conduct. Those
explanations cannot be appraised without access to the data and to BT's
internal documents, which we don't have, so they should be discounted as
inapt for summary disposal and must be left to trial.

26 Second level, they are not good points and many of them have already been

rejected by Ofcom.

Taking each in turn, the first is the argument that it was their commercial strategy to
favour bundles over SFVs.

4 I have five short rebuttal points.

5 BT advanced the very same argument before Ofcom and it rejected it. In the 6 interests of time I am not going to take you to it, but the reference is to 7 a document by Oxera, BT's economists for the Ofcom review, and Oxera put 8 in a submission on behalf of BT, which is in the bundle at bundle 2, tab 15, 9 page 932. There is no paragraph reference. That's a reference to the 10 executive summary.

If I could ask the Tribunal to look at that in due course, one will see there's a little
repackaging from the other side. I am very happy to go to it now, if helpful,
otherwise I'll move along.

14 MR JUSTICE WAKSMAN: I think we can look at it later on.

15 MS KREISBERGER: I am grateful.

- The second point is Ofcom found, as you know, that BT's internal documents are not
 consistent with its narrative that dual play constrains the price of SFVs. We
 have seen the summary. We would similarly need to test BT's favouring
 bundles narrative against its internal documents to see if they stack up. They
 didn't before Ofcom.
- As Mr Parker says on this, and again I will just give you the reference -- I have the
 quote here -- it is paragraph 316 and this is at 6A, tab 7, page 327 Mr Parker says:
- 24 "BT does not provide any evidence on the relative profitability of bundles and SFV
 25 services other than commenting that line rental prices had a "relatively
 26 significant" mark-up compared to incremental broadband services... This

observation appears to contradict BT's contention that bundles were more
 profitable than SFV services, although it would need to be confirmed with
 further data from BT."

Third point. At paragraph 19(c) of the skeleton BT claims that Mr Parker failed to
assess the impact of dual play bundles on SFV services. That is false. He
carefully considered the competitive interaction between the two and
concluded on the available evidence that dual play bundles do not constrain
the prices of SFV services, and it is for that reason they are in separate
markets, just as Ofcom did.

Fourth point. BT's argument is also economically irrational. It makes no economic
sense for a profit maximising firm to focus on less profitable options, and
hiking the pricing of SFV to encourage switching to bundles is a risky strategy,
as Mr Parker observes, given the bundles market is competitive. So the
customer may be lost to BT altogether and go to a different bundles provider,
although the argument is not even on its own terms coherent.

Fifth, even if there were, even if there were commercial reasons for BT to focus its
energies on bundle uptake, that does not excuse the imposition of excessive
prices for SFVs on these customers. That was, in fact, Ofcom's starting point,
which I took you to this morning. They observed dual play customers
benefitting from competition whilst a dwindling customer base of SFV
customers was exploited. The same goes for the digital inclusion policy. It's
not a carte blanche for unfair pricing.

One does not wish to sound flippant, but the aim of getting more people
 online doesn't justify overcharging old people for their landlines, and just to
 note, the digital inclusion argument was also advanced by BT in front of
 Ofcom, and that's another reference to the Oxera submission, bundle 2,

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tab 15, page 967.

The second point is competitive rebalancing. Mr Parker gave careful and express
consideration to whether high SFV prices were attributable to competitive
rebalancing, and he found that there was no evidence to suggest that this was
the case, and just so you have it, that's dealt with at paragraph 347 of his first
report and following, bundle 1, tab 3, page 192.

Now BT does not accept Mr Parker's analysis and I have four short points to refute its claim.

9 First, the argument is diffidently put. In its response BT says "It could be an explanation", could be. In its skeleton, 19(a), it suggests rebalancing partly explains the high prices. This is not terribly informative at this stage. It is not a short point of law or construction capable of inflicting a knock-out blow, nor is it something, in my submission, that should register on a high level review of merit.

Second, to make the argument good BT will need to prove that it faced a breakeven
constraint. That argument can only be tested by access to the relevant cost
and pricing data. It's obviously inapt for summary determination at this stage.
It's, in fact, a paradigm of a factual evidential dispute that goes forward to trial.
Thirdly, Mr Parker explains in his second report that BT's response seems to confuse
distinct economic concepts of complementarity and competitive rebalancing.

Now BT's silence on this -- is silent on this point in its skeleton in which competitive
 rebalancing barely gets a mention. So this point may now be common
 ground. No doubt Ms Ford will clarify.

In short, this ground of challenge comes down to saying that BT have other
 explanations for its pricing conduct. At first blush they are not good
 arguments to defeat the case of excessive pricing, but either way they are

points for trial, not now.

2 As the Court of Appeal stressed in Flynn, where a dominant firm relies on other 3 evidence it is to be fairly evaluated. In the absence of evidence from BT the Tribunal is just not in a position to do that now. That's criticism number three. 4 5 Criticism number four. This group of criticisms is aimed at Mr Parker's assessment 6 of excessive pricing, which is said to be in error for three points that BT 7 He mistakenly relies only on a cost plus benchmark and fails to makes. consider fairness; he has not assessed the demand side component of 8 9 economic value; and, three, he has picked the wrong competitive benchmark. 10 He should instead have plumped for one, competitor prices, and, two, something BT 11 describes as, and I quote, "The various indicia of the value that SFV 12 customers placed on these services."

That's a roundabout way of saying that if customers freely and willingly paid BT's
high prices, it must mean that they thought SFV services were worth it.

MR JUSTICE WAKSMAN: Just one moment, please, Ms Kreisberger. Can you just
 remind me of the second argument which you say BT makes to say that his
 analysis of excessive pricing and unfairness was wrong? The first one you
 said well, he didn't actually assess the fairness. The second one was?

MS KREISBERGER: The first one was mistakenly relies on cost plus and nofairness.

The second one is he has not assessed the demand side component of economic
value and, as you see, that bleeds into then where I move to the third point.

The third point is the various indicia of the value that SFV customers placed on these
 services, in other words, if customers freely and willingly paid the price it must
 mean they thought they were worth it. That's a version of the famous Stella
 Artois tag line, reassuringly expensive. So, as I say, this is simply a different

way of putting the second objection, that if people want to pay, it must be worth it.

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3 So I will take each of those somewhat out of turn. The first point, that's only cost 4 plus no fairness, that point is wrong, but even if it were right -- so it is wrong 5 on the facts, but even if it were right it is not a sound objection. It is wrong on 6 the facts because, as I have explained at some length this morning, the 7 adjusted 2009 benchmark works as a cost plus benchmark for limb 1 of United Brands, and a pricing benchmark for limb 2 of United Brands. That's 8 9 because that benchmark gives us the competitive level. So it tells us what is 10 the competitive level for margins, limb 1, and for price, limb 2. So it measures 11 the unlawful excess for both. So that's the first point.

As for competitor benchmarks, point three, I have already explained this morning
that Mr Parker did consider them and he rejected them, because they are not
suitable proxies for the competitive price. No need to turn it up again, but so
you have it, Mr Parker's second report, paragraph 3.52 to 3.53 at 6A, tab 7,
page 335.

Now BT has not explained why that analysis is not robust, nor could it without expert evidence. In any event, Ms Ford's submission that a claimant must identify limb 2 pricing comparators is wrong in law. All that the law requires is that the claimant selects a benchmark. That benchmark can be a cost plus benchmark or a pricing benchmark, or you can use both, but there is no requirement to use both, because such a requirement would present an impossible obstacle in cases where no pricing benchmark exists.

I am thinking of cases involving public utilities and monopoly networks like the port in
 Scandlines, like Albion Water is another one involving a water network, where
 the Tribunal found in terms there was no suitable price comparator.

- 1 Now we don't need to go to those cases, but it is helpful to come back to the Court of
 - Appeal's judgment in Flynn at authorities 8B, tab 28, page 1289.

3 MR JUSTICE WAKSMAN: Sorry. Which paragraph number?

4 MS KREISBERGER: Paragraph 125 at the bottom of the page.

5 MR JUSTICE WAKSMAN: Thank you.

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6 MS KREISBERGER: Lord Justice Green said this:

7 "In my view by the nature of the abuse in issue", excessing pricing, "there needs to be "a" benchmark. But in the first instance at least the choice of benchmark is 8 9 for the competitive authority to choose and can be based upon the costs of 10 the undertaking being investigated, or it can be based upon comparables 11 such as the prices charged by the same or different undertakings in the same 12 or different geographical markets, or indeed any other benchmark or combinations thereof capable of providing a sufficient indication that the 13 14 prices charged are excessive and unfair. It follows from the above that 15 assuming the Tribunal was mandating the use in all cases of a hypothetical 16 benchmark price which did not include the costs of the undertaking... then 17 I respectfully disagree."

In other words, it is not right to say it must be one or the other. The choice is that of
the Competition Authority or the claimant.

BT's second point is that Mr Parker has failed to address the demand side
component of economic value by failing to take account of the fact that SFV
customers, they say, had actual alternatives but chose to pay BT's high
prices.

Now that argument is hopeless on a number of levels. First, the function served by
 the competitive benchmark is that it acts as a proxy for the economic value of
 the product; in other words, the price which would obtain in conditions of

workable competition, the Court of Appeal's language. So the 2009 adjusted
benchmark represents the competitive price for SFV services. It is wrong in
principle, both economic and legal principle, to take that price and then add in
another number to reflect its qualitative worth to the customer. Its true worth
to the customer is the competitive price.

6 Now I explain in my skeleton at paragraph 56(a) that this same argument was 7 rejected in terms by the Court of Appeal in Flynn. I think we need to go there. The Tribunal in its judgment drew the somewhat surprising conclusion -- and 8 9 this is at paragraph 419 of the Tribunal judgment, which is at 8B, tab 23, 10 page 992 -- they drew the surprising conclusion, with respect, that despite the 11 use of a benchmark to ascertain the competitive value of the drug, in that 12 context an epilepsy drug, a further step was needed to factor in the 13 therapeutic, in other words the gualitative benefit of the drug to the epilepsy 14 patient.

15 Now with a certain understatement the Tribunal said:

16 "Placing a precise monetary value on patient benefit is not straightforward but it
17 appears to us that a qualitative assessment would be possible and should
18 have been attempted by the CMA rather than simply assessing this value at
19 nil."

It is not straightforward, because if a drug is lifesaving how do you put a value on
 that? That finding by the Tribunal was directly reversed on appeal.

So if we go back to the Court of Appeal's judgment at tab 28 of bundle 8B,
page 1302, paragraph 172, I am going to read from just under line D:

24 "It is evident from the judgment ..."

25 Sorry, sir. I will hold on.

26 "It is evident from the judgment in United Brands that the reference to economic

value is a part of the overall descriptor of the abuse. It is not the test. The
 test should, therefore, when properly applied, be capable of evaluating
 economic value."

4 Economic value simply means the competitive price incidentally:

5 "So, for instance, as the CMA argues, when evaluating patient benefit, it would be
6 possible to measure its economic value in the plus element of cost plus or
7 even in the fairness element. Equally if there's evidence of prices being
8 charged in relevant comparator markets which were effectively competitive,
9 then those prices could be capable of acting as proxy evidence of the
10 economic value of patient benefit."

11 That's what we have got here, competitive price benchmark:

"Insofar as an issue of fact arises which can be categorised as an aspect of
economic value, it needs to be measured and it can be evaluated in various
parts of the test. If it is properly factored into "plus" or "fairness" or into some
other part of the test, or is reflected in other evidence which can stand as
a proxy for economic value, then there is no incremental obligation to take it
into account again as a discrete advantage or justification for a high price."

18 Then he goes on to discuss the Tribunal's reasoning which was incorrect:

"In short, economic value needs to be factored in and fairly evaluated somewhere
 but it is properly a matter which falls to the judgment of the Competition
 Authority as to where in the analysis this occurs."

22 I am sorry. I skipped over some key wording just above line G:

"The analysis of the Tribunal, for instance, suggests that it is a requirement discrete
from other components of the test to be applied only after all those
components have been worked through, but if this were so it would wrongly
risk compelling a Competition Authority to double count economic value."

Sir, Ms Ford is running precisely the same argument. There is no difference. She
 says that as well as the competitive benchmark, demand side value needs to
 be factored in as a separate element of the test here. We don't need to. We
 have our proxy.

Her demand side value argument runs into a further roadblock - the willingness to
pay fallacy, which was also rejected by the Court of Appeal -- and I am going
to take you back, if I may, to the judgment, which I incorrectly keep closing, so
back to tab 28, paragraph 155 at 1298, paragraph 155:

9 "The simple fact that a consumer will or must pay the price that a dominant 10 undertaking demands is not, therefore, an indication it reflects a reasonable 11 relationship with economic value. But a proxy might be what consumers are 12 prepared to pay for the good or service in an effectively competitive market. 13 Hence the relationship between the two descriptions of abuse in paras 249 14 and 250", of United Brands, "and the fact that the economic value description 15 is said to be an example of the broader description of an abuse in 16 paragraph 249."

So willingness to pay, Stella Artois, does not work, otherwise you would never beable to have an excessive pricing abuse.

Now, BT says; no, it is a different argument here because BT's customers had options, but that's analytically incoherent. As Mr Parker points out, it would mean that whenever a customer pays a high price to a dominant firm in circumstances where it could have shopped around for a cheaper price, there is no abuse, even though the price that they paid is significantly and persistently above the competitive level, and we know that's what registers excessive on the United Brands test.

26 BT's argument would be a licence for dominant firms to price gouge at will, a practice

that has been of some considerable concern for the CMA during the
pandemic for some products like hand sanitiser. I should say on the facts that
I am not accepting that customers could shop around for cheaper products,
but I am engaging at the level of principle.

Finally, and Lapologise for the repeated refrain, but even if there were some
substance to her argument, it can't be advanced in a vacuum without the
evidence. Now Ms Ford quotes the very passage from the Court of Appeal's
judgment in Flynn in her skeleton. That's the very passage that defeats her
approach, which is -- I may need to check this reference. I think it is
paragraph 97(8).

"If an undertaking relies in its defence upon other methods or types of evidence to that relied upon by the Competition Authority, then the Authority must fairly evaluate it."

Sir, the PCR does not demur from that. BT is perfectly entitled to rely on other
evidence, and I have no doubt that it will be advancing an array of alternative
benchmarks other than its own prices in 2008 and 9, but the right time to
evaluate that evidence is at trial. That concludes criticism four's rebuttal.

Moving on to criticism number five, this concerns Split Purchase Customers. So BT launches a further set of pinprick attacks on Mr Parker's analysis of market definition, dominance and abuse in relation to split purchasers. It repeats the claim that Mr Parker does not engage with the fact that Ofcom imposed a transparency remedy for split purchasers rather than price control. On market definition BT claims that Mr Parker fails to give weight to the benefits of bundling which could lead to a sustained price differential.

On dominance BT claims that the assessment of dominance is multi (inaudible) and
 Mr Parker should have taken account of engagement levels and buyer power

as well as market shares, and also he hasn't taken proper account of the movement of customers from SFV services to dual play bundles.

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Then on abuse BT simply repeats its willingness to pay argument. I have addressed
that, so I don't need to go back to that one.

5 So this set of grounds of challenge fail, in my submission, for the following three6 short reasons.

First of all, the first is based on a misconception. I've addressed this. Ofcom did not
come to a different conclusion as regards the analysis of harm for split
purchasers. I have already taken you to the relevant passages. It is helpful
just to repeat it is paragraphs 1.14 to .15 and 3.49 to 3.53 in the Ofcom
statement. I explained that Ofcom found in terms that the harm suffered, the
consumer detriment, was common to both groups. The difference was in
remedy alone.

Secondly, I have also dealt with BT's claims about the interplay between
 bundles and SFV services. Mr Parker finds in terms that there is no pricing
 constraint from bundles on SFV services.

Thirdly, BT simply mischaracterises Mr Parker's assessment of dominance. It
doesn't rely only on market shares, which incidentally give rise to the
rebuttable presumption, but also, and I took you through the points in
summary, he relies on analysis of price, barriers to entry and expansion,
profitability and BT's internal documents.

Moving on then to the sixth and final criticism made by BT, this is rather different.
 This goes to quantum. BT claims that there was a complete failure to mitigate
 by members of the class based on consumers' disengagement and
 disinclination to switch and that other products were available to them. It
 relies on that alleged failure to mitigate as a basis for striking out the whole of

the claim or doing away with the opt-out action.

So I think it is important just to be clear. BT's position is that even if it has abused
a dominant position by unlawfully overcharging its customers and has caused
them harm, it should not have to defend these allegations at trial at all, nor
should it face an opt-out action on the basis of its claim that the whole class
unreasonably failed to mitigate their loss.

7 It is an ambitious allegation and it fails for the following five reasons.

First, it offends against the principle of justice articulated by the Supreme Court in
Merricks. For your note it is at paragraph 54 of Merricks, 8B, tab 27,
page 1221. The principle is this. Claimants who have suffered more than
nominal loss by reason of the Defendants' breach should have their damages
quantified by the court doing the best it can on the available evidence. For
your note paragraph 47 on page 1219 is in similar vein. The Supreme Court
says once nominal loss is shown:

15 "... the claimant is entitled to have the court quantify their loss almost ex debito
16 justitiae."

So if BT has unlawfully charged its customers, as the PCR alleges, then they are
entitled to have their losses quantified. If BT has good argument for mitigation
they can be considered at that stage. They are not capable of strangling the
claim at birth.

Second point is stringent rules apply to pleas of mitigation. This was recently
emphasised in two cases in the CAT: Royal Mail and Stellantis. I am
conscious that Mr Doran was on the Panel in this Stellantis case. I don't think
I need to take you to there. The relevant parts are set out in the skeleton, but
the paragraphs are, Royal Mail, paragraphs 36 and 37, which is at 8B, tab 30,
page 1411, and the proposition there is that defendants -- paraphrasing -- are

not permitted to raise a plea of mitigation in general terms. They must make
 specific averments.

The second is Stellantis, a very recent judgment, paragraph 22. That's at 8C, tab 17,
para 22. There the Tribunal held that mitigation must have some plausible
basis in fact and must carry a degree of conviction. That's also paragraph 43
of the Royal Mail case I have referred to, both authorities. So that's mitigation
pleas. Stringent rules apply.

As regards the allegation of a failure to mitigate, which is the argument being put
here, in the case of Automobile World, which is cited in our skeleton,
paragraph 72, the Court of Appeal emphasised three aspects in the following
passage.

It is well recognised that the duty to mitigate is not a demanding one. Ex
 hypothesi it is the party in breach which has placed the other party in a difficult
 situation.

15 Secondly, the burden of proof is therefore on the party in breach to demonstrate16 a failure to mitigate.

17 Thirdly, and importantly here, the other party only has to do what is reasonable in the18 circumstances.

19 So following on from those principles I make my last three points on mitigation.

The argument is premature. BT will need to plead and prove its case on mitigation
 by reference to specific facts, as required by Royal Mail, and the PCR will
 respond at that stage. It must make specific averments to avoid strike-out. At
 this stage all we have are general allegations about disengagement, customer
 disengagement and (inaudible) response. That falls well below the applicable
 standard.

26 Fourth point, the question whether the class members did what was reasonable in

the circumstances or not -- third point in Automobile World to test the allegation of failure to mitigate -- whether they did what was reasonable in the circumstances is a question of fact. It is not apt for summary determination.

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4 Fifth, a word on substance. BT's claim of a wholesale failure to mitigate across the 5 class is problematic, to say the least. Let's take, for example, a voice only 6 customer. A typical voice only customer may be a pensioner over 75, one; 7 two, characterised as a vulnerable consumer, which means -- Ofcom's term -they have difficultly navigating complex markets and identifying tariffs which 8 9 best meet their needs; three, given their age, they are also more likely to 10 suffer from a disability. This person may have been with BT for decades, all 11 their adult life, and, of course, by definition membership of the voice only class 12 means they have no fixed broadband.

13 Now I am not suggesting this goes for the whole of the class, but a material number 14 of class members will fit that description. BT is arguing that these class 15 members failed to mitigate their losses and so should be deprived of the opportunity to bring their claims from the get-go. It says in not switching away 16 17 from their overpriced landlines they did not act reasonably. BT (inaudible) that argument despite questionable aspects of its conduct. It is confidential. 18 19 I will not read it out, but for your note the point is made at paragraph 113(a) 20 and that's bundle 1, tab 8, page 392. So mitigation, if it is raised, it goes to 21 quantum. It is not a knock-out blow. It's a matter for trial.

22 Sir, that concludes the merits section of my submissions.

If the Tribunal is happy for me to move on, it is now to something completely
different, which is certification. I hope the Tribunal will be pleased to hear that
there is very little between the parties on whether the proceedings should be
certified at all. So this is not the opt-out question. This is certification by way

of collective pleadings.

I am in the Tribunal's hands as to whether it would be helpful to go to the legal framework, but with an eye on the time we have set out the legal framework in the skeleton argument. That's at paragraphs 14 to 19. It is comprehensive.
In summary, there are two aspects to certification. The first is authorisation. The Tribunal must be satisfied that it is just and reasonable for Mr Le Patourel to be authorised as class rep and, secondly, that the claims are eligible for inclusion in collective proceedings.

9 BT does not maintain any objection now to the authorisation of Mr Le Patourel, there
10 was an outstanding costs point but that has now been resolved. So I propose
11 not taking you there at all.

In relation to the second question of whether the claims are eligible for inclusion in
collective proceedings, almost all aspects of eligibility are common ground.
The relevant criteria are at paragraphs 17 to 19 of the skeleton just for ease,
and the broad points from the Rules, the three eligibility requirements, it is at
page 5 of the skeleton. The claims must be brought on behalf of an
identifiable class of person, raise common issues and be suitable to be
brought in collective proceedings. So suitability is an aspect of eligibility.

The Rule 79(2) sets out seven non-exhaustive considerations as to suitability and those are at paragraph 18 of my skeleton at page 6. All but one are common ground, so there's no debate that collective proceedings are an appropriate means for the fair and efficient resolution of the common issues. There is no debate that it is appropriate in light of the size and nature of the class. BT does not object that it's readily identifiable as to whether any individuals in the class --

26 MR JUSTICE WAKSMAN: I think you can go to the one that's in issue.

MS KREISBERGER: I'm grateful. So, moving on then, the only one in issue relates
to the costs and benefits of the proceedings. So that's (b). Now it's common
ground between us that suitability refers to the relative suitability of collective
proceedings versus each of the 2.31 million customers in the class bringing
them as individual claims. That is settled by the Supreme Court in Merricks,
paragraph 56 at 8B, tab 27, page 1222 just for your note.

Now I would just note that BT's challenge on this ground is not mentioned in its
skeleton argument. There is a reference to Rule 79(2)(B), so they set out the
criterion, but this challenge is in the response and has not been withdrawn.
Unless I am told otherwise, I will turn to the substance.

11 MR JUSTICE WAKSMAN: Let's just check. Ms Ford, is this point still being taken?

MS FORD: Sir, it is. I am just checking the point that it is not in the skeleton,
because I had thought that it very much was.

MR JUSTICE WAKSMAN: Let's not worry too much about that. The point is being
 taken, so Ms Kreisberger is going to address it.

MS KREISBERGER: Thank you, sir. So BT's argument, to summarise, is that -- so
they say the benefits don't justify the costs, because if the class is too
disengaged to opt-in, then the class rep, the PCR, has not shown that
distribution will be effective. That's BT's argument.

20 I have three points in response.

The first point is that I should just draw out the amounts, the individual amounts at
stake are set out in Mr Parker's first report, paragraph 412. That's at
bundle 1, tab 3, page 211 and the numbers are £193 including simple interest
for Voice Only Customers. I am giving simple interest for illustrative purposes
only. £324, including simple interest, for Split Purchase Customers. So those
are the individual benefits to be weighed in the balance.

1	If collective proceedings are not brought then class members will get nothing,
2	because there can be no individual claims. So it's zero benefits versus those
3	numbers. As the Supreme Court held in Merricks at paragraph 54, which is
4	8B, tab 27, page 1222:
5	"A refusal of certification of a case like the present is likely to make it certain that the
6	rights of consumers arising out of a proven infringement will never be
7	vindicated, because individual claims are likely to be a practical impossibility.
8	The evident purpose of the statutory scheme was to facilitate rather than to impede
9	the vindication of those rights."
10	That is my first point.
11	My second point is BT's objection to certification is misconceived on the facts,
12	because it's now clear based on BT's own evidence that distribution should, in
13	fact, be straightforward.
14	Mr Bunt for BT emphasises in his statement that BT can identify all customers.
15	That's paragraph 14 of his statement, bundle 1, tab 6, page 349. He says
16	this:
17	"BT is able to identify all customers who would be eligible members of the proposed
18	class based on the data BT routinely holds for current and former customers.
19	For the reasons outlined in more detail below, BT would be able to use the
20	data in the billing database to contact all existing customers and most former
21	customers within the proposed class save for those who have both moved
22	address since they left BT and also changed their telephone number."
23	So that indication is extremely helpful. If BT can identify them, then it can reimburse
24	them without any action taken on the part of the class member, at least for
25	existing customers.
26	Now you will have seen from our skeleton that the President had this very situation in 65

1 mind at the recent Gutmann CPO hearing. It is reproduced in our skeleton at 2 para 32. For your note the transcript is at 8C, tab 18, page 617. 3 Just turning to the skeleton, the President said this helpfully, precisely foreshadowing 4 the facts of this case: 5 "Similarly, if a Telecoms operator overcharged subscribers, well, they will know who 6 the subscribers are and they can credit them on their phone bills or their 7 account even if it is only £4.50. One couldn't say no you shouldn't bring a 8 collective action because it is £4.50 and trivial if the mechanism is 9 straightforward." 10 That's our situation. There is no reason at all to put the class member to any trouble 11 if BT can automatically reimburse the right people. 12 This case is a model CPO. You can distinguish it from cases like Gutmann where 13 the concern that the President was expressing was that class members 14 simply won't make themselves known at the distribution stage because of 15 what he called the hassle factor. They would need to produce -- they would 16 need to come up with some sort of evidence to show, "Oh, I took such and 17 such a train journey on such and such a day" in order to claim these potentially tiny amounts. That's fortunately not our situation. That concludes 18 19 that point. 20 I will move on to my third and final point on the certification objection. To the extent 21 that former customers -- so that explanation works for existing customers -- to 22 the extent that former customers might need to take some steps at 23 distribution, and I should just pause there to say that BT has not told us how 24

many people in the class are former customers, how many are existing -- we don't have any data -- but to the extent that there are a material number of former customers -- one might think that would be guite low for voice only who

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are not switching -- this is a matter that will need to be explored with BT, but if
it is right that they would need to take some steps as a former customer, it is
not right to say, as BT does, that a customer who would not opt-in would also
not take distribution; in other words, not receive the cheque at the end of the
day.

BT's logic on this runs counter to the statutory scheme. It would kill off the scope for
opt-out claims if it could always be said by defendants, "Well, if they won't
opt-in, they won't take distribution". It's wrong, because there is no
equivalence between taking steps to opt-in to litigation and collecting
a cheque. I don't think I need to put in evidence on behavioural economics
and Richard (inaudible) nudge theory to make good the point that the latter is
more likely.

So to the extent that some members might need to take some steps to collect
monies, the PCR will ensure that it is made as simple as possible. I will come
back to that on impracticability of opt-in.

16 Sir, that deals with the only point made on certification.

17 MR JUSTICE WAKSMAN: Right.

MS KREISBERGER: With that I can turn to my final topic for today, which is the question of the opt-out procedure and I propose to structure my submissions
 on this as follows: to refer to the relevant framework on opt-in/opt-out, explain
 the PCR's reason for relying on and selecting the opt-out tool and finally to address BT's objections.

There is then a separate point on pass on. Sir, I am just being asked whether this
would be a convenient time for a break for the shorthand writers?

MR JUSTICE WAKSMAN: We could do and obviously you need to be aware that in
 practical terms you need to be finishing about 3.30, because although that's

1	slightly less than four hours, we have got to build in the break. How long do
2	you think you are going to be.
3	MS KREISBERGER: I have got essentially nine pages. I think we do have a bit
4	longer. We should have four and a half hours, which
5	MR JUSTICE WAKSMAN: Four and a half. Wait a minute.
6	MS KREISBERGER: Which takes us to 4 o'clock.
7	MR JUSTICE WAKSMAN: That's right. You are quite right. That's on the basis
8	then that Ms Ford will be starting today.
9	MS KREISBERGER: One hour would be comfortable.
10	MR JUSTICE WAKSMAN: All right. We will just have a ten minute break now. The
11	extent to which you need to sketch out or repeat the framework so far as
12	opt-in and opt out is concerned might be limited. I think you have set it out
13	pretty clearly in your skeleton and we are pretty familiar with that. That might
14	save you a bit of time.
15	MS KREISBERGER: That's very helpful, sir.
16	MR JUSTICE WAKSMAN: All right. Well, we'll take our break now.
17	(Short break)
18	MR JUSTICE WAKSMAN: Yes, Ms Kreisberger.
19	MS KREISBERGER: Thank you, sir. I will move along from the framework. Thank
20	you for that, sir. Just to note we, of course, have Rule 79(3) and then guide
21	paragraph 6.39. Just to note on the question of practicability the guide
22	provides that if opt-in is not practicable, then there's no preference for it. So
23	there's no preference at large for opt-in.
24	Turning then to the PCR's reasons for seeking an opt-out procedure, the PCR
25	considers opt-in would be impracticable. To be clear, opting in is defined
26	under Section 47(b), para 10 of the Competition Act, that involves the class 68

- member notifying the representative that their claim should be included at the
 outset.
- 3 There are three overarching reasons why the PCR considers that would be
 4 impractical here.
- First, the individual amounts are small. Secondly, the class is large. Thirdly, there is
 little or no realistic prospect that SFV customers would take the steps
 necessary to opt-in to collective proceedings in sufficient numbers, given their
 particular characteristics.
- 9 The concern is not, as I said in relation to other cases, that they can't be tracked
 10 down and contacted. BT has helpfully clarified that they can be, which will be
 11 of tremendous assistance for distribution. The major obstacles, and this is at
 12 claim form, paragraph 187, bundle 1, tab 1, page 73, the major obstacle to
 13 participation is that even if put on notice of the procedure, it is unlikely that
 14 many would take the necessary steps to opt-in.
- Were opt-out proceedings to be refused it is very clear these claims will never see
 the light of day and victims of the harm alleged by the PCR will never obtain
 redress.

18 I will now develop my submissions on impracticability of opt-in in two parts.

First part at a general level, why the opt-in procedure does not generally work for
these types of case, which involve small individual claims, a large number of
individuals, principally consumers. The inadequacies of the opt-in regime are
well documented and it is precisely those inadequacies which led to the
introduction of the statutory scheme for opt-out actions. So that's the first
part. Second part, I will address the specific characteristics of the class.

Sir, if I could ask you to turn up bundle 6A, tab 40, page 80, this is the consultation
document. So this is tab 4 of bundle 6A. You see at page 80 -- sir, you may

be familiar with this document. It is the consultation by BIS which led to the
 introduction of the collective regime.

If one turns to page 106, if I can take this -- if I could just suggest for your note
looking at paragraphs 5.4 to 5.6 at page 106 and following, but then I will just
read a small part of that very briefly, and I am taking this from page 107 at the
end of paragraph 5.4:

7 "Which? has made clear that it considers the system must be changed to one that is
8 opt-out. Which? have said "to make it attractive for designated bodies to bring
9 follow-on actions in all competition redress cases the system must be
10 changed so that opt-out systems can be used. As most representative bodies
11 will be charities, there will always be concerns about proportionality if
12 an opt-in system prevails both from a cost and time perspective. The only
13 real practical way to get over this is to introduce an opt-out system.""

Then if one goes forward to page 110, under the heading "Opt-in" perhaps I could
suggest that at your leisure if the Tribunal could look at paragraphs 5.18 to
5.23 in their entirety, but I will just now read the first two, because it is
important.

"Evidence suggests that the current opt-in arrangements for representative follow-on
actions make it very difficult to bring cases. For example, Which? noted...
that "the single biggest hurdle to the effectiveness of the current statutory
representation procedure is the requirement to name claimants on the claim
form. Which? was only able to name 130 claimants out of an estimated
several hundred thousand of those harmed by the cartel.""

24 It refers to the total amount received being a small fraction of the fines:

25 "In addition to this very low level of participation in the only case in the UK to date to
26 make use of the opt-in... regime, research conducted by the Civil Justice

Council shows that the great majority of opt-in rates achieved under Group Litigation Orders, a type of action in which cases are grouped after having been laid in court individually, are 50% or lower. By contrast it notes that the median participation rates in opt-out cases in other legal systems where evidence is available have been between 87 and over 99% ".

6 So there are some very striking figures there.

7 Then just to finish on this point, tab 5 contains the government's response to the
8 consultation in January 2013. If I could just take you to a single paragraph.
9 That's at page 181. The government said this:

10 "It is very clear that the current system of collective redress does not work.
11 Consumers are not currently getting redress for breaches of competition law.
12 It appears unlikely that simply tinkering with the opt-in system would deliver
13 the desired access to justice."

14 Go forward:

"Consumer groups have been clear that they would not take another case under
an opt-in system, and bodies such as the Law Society of England and Wales
have said that an opt-out regime is essential if consumer cases are to be
brought successfully. It is also clear that, as indicated in the consultation,
there are some cases that could only ever be brought on an opt-out basis in
practice."

21 This is one of those.

Sir, moving on to the second part of my submissions, that's the prospects of this
class membership participating in opt-in proceedings. Now BIS in these
documents talks about the hassle factor that acts as a disincentive to opt-in.
Well, the obstacles to participation in an opt-in for this group of customers go
far beyond mere hassle. It is not that they will merely be deterred in the

ordinary way from joining the litigation, the usual default mode that we all experience of non-participation, non-doing.

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Rather, it is the very characteristics which put them in the class in the first place, the
very characteristics which BT has been able to exploit through the exercise of
market power that mean they simply will not participate in an opt-in in
sufficient numbers. That is a profound obstacle to participation.

Now I have already referred to their characteristics in broad terms. I would like to go
a little bit deeper into that point, given its significance here.

9 The evidence concerning the customers in the class is principally found in the Ofcom
10 material and the PCR's witness statements, and I am going to just show you
11 today the PCR's evidence on the point. This is probably the last time I am
12 going to take you to the bundles today. It is set out in our claim form at
13 paragraph 80 that SPC customers, in particular Voice Only Customers who
14 make up 60% of the overall class, tend to be elderly, in lower socio-economic
15 groups and disengaged.

16 Now I will take you to Mr Le Patourel's evidence on that. That's in the core bundle,
17 bundle 1, tab 4, page 265, paragraph 37. Mr Le Patourel explains that these
18 customers

19 "...are more likely to be considered vulnerable consumers. Both categories", older, 20 lower income, vulnerable, "are heavily over-represented in the proposed class 21 compared to the wider population of telecom's service consumers. Both are 22 much less likely than average to engage with the telecoms market. Many will 23 have been unaware that they were being overcharged by BT. Some will not 24 have known they had a choice. Those that did are more likely to have 25 struggled with the market comparison, option assessment and execution 26 stages involved in choosing a new provider. This will have posed particular

1 difficulties for BT Voice Only Customers, who are less likely to have had ready 2 access to the Internet... and so many would have been forced to use call 3 centres or libraries, for example, in order to assess their options and switch." 4 Then moving forward to paragraphs 50 and 51, perhaps I could ask the Tribunal to 5 read those paragraphs to itself. This is on the fact that these consumers are 6 older and vulnerable. 7 MR JUSTICE WAKSMAN: Yes. This is what Ofcom said about them. 8 MS KREISBERGER: Exactly. 9 MR JUSTICE WAKSMAN: Well, we have got that. 10 MS KREISBERGER: I am grateful, sir. Then moving on to paragraphs 56 and 58, 11 I think you have these points as well. 35% of SFV customers in DE 12 socio-economic group households. Then at 58: 13 "It is therefore evident that people already on low incomes... are suffering from BT's 14 They are likely to be particularly affected by excessive overcharges... 15 payments. Those who are longstanding BT customers could have paid £84 16 too much every year since as far back as 2009. That's a material sum for 17 most of this group. I would very much like to seek compensation for those on 18 low incomes." 19 Mr Le Patourel also refers -- and I will just give you the reference, at his second 20 statement, so we move forward now to tab 10 in the bundle, page 448 --21 Mr Le Patourel makes the point that there is little prospect that this group of 22 customers will have the legal knowledge to make an assessment of merits 23 here. He goes on at paragraph 39 to refer to their lack of engagement, and 24 he makes the point they have in common, these individuals, an inherent 25 disengagement with the process of switching or securing a better landline 26 deal. As he says, both processes involve, whether it is switching provider or

opting into litigation, both involve research, form filling, engaging with authority. They share a lot of characteristics. One should assume the same 3 response.

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4 Just for your note paragraph 262 of Mr Parker's first report at bundle 1, tab 3, 5 page 164 refers to engagement levels of Split Purchase Customers. 6 Mr Parker does not accept BT's characterisation of them as very engaged.

7 Paragraph 40 in Mr Le Patourel's statement refers to lack of technological 8 engagement on behalf of the class, and you have Ofcom's summary there at 9 paragraph 40, again for your note, and, finally, the PCR emphasises at 10 paragraph 43 customer loyalty:

11 "Many members of the proposed class still have active BT accounts. They may well 12 consider that taking proactive steps against their incumbent landline provider 13 is too confrontational, risky or intimidating to countenance opting into a claim."

14 Then over the page, paragraph 46, Mr Le Patourel concludes due to their 15 characteristics:

16 "... even if proposed class members were directly notified of their ability to opt-in to 17 the proposed claim, eq with the help of BT's records, I believe that this additional step at the outset of pending proceedings would lead to a huge 18 19 drop-out rate."

20 So those are the reasons why the PCR has brought this claim by way of opt-out 21 proceedings.

22 Thirdly and finally I turn to BT's objections. There are two. BT says it can identify 23 and contact class members. Secondly, it says if it is possible to distribute to 24 the class, then it must be possible for them to opt-in. Neither have merit.

25 First, I have now explained that identification of the membership is not the issue. It is 26 the many obstacles to participation. It is the ability to even understand what

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participation in these proceedings means, what it entails.

Secondly, I have also explained that we now understand that distribution can take
place automatically for existing customers.

4 Finally, even if that weren't the case, there is no equivalence between opting-in and 5 distribution. The entire premise of the opt-out procedure is that it removes 6 barriers to participation at the outset to ensure effective vindication of 7 claimants' rights. If it could be said that by dint of the fact that the class membership is unlikely to opt-in, they should therefore be presumed 8 9 incapable of receiving the proceeds, despite the PCR's best efforts to make 10 distribution as simple and effective as possible, well, then the entire opt-out 11 regime will have been misconceived. Receiving a cheque is not the same as 12 stepping forward as a named claimant in a case, big ticket litigation against 13 a household name.

That concludes my submissions on that point. There is one final point which BT
makes which I must respond to. That is their argument on pass on.

16 Now SFV services are residential, but it is accepted that a minority of class members 17 might have been operating as a business, for example, sole traders operating from home, possibly SMEs taking a residential line but operating as 18 19 a business. BT now foreshadows a further mitigation defence to reduce the 20 amount of quantum, which is that businesses will have passed on the unlawful 21 overcharge or some of it to their own customers, and BT advances this point, 22 this possible defence, as a reason for you to refuse opt-out proceedings on 23 the basis that opt-in proceedings have the advantage of requiring class 24 members who are businesses to produce their data at the outset, at opting-in. 25 Now it is notable that BT seems to have moderated its position on this in the

skeleton. It makes clear that it doesn't advance this point as an insuperable

difficulty with opt-out proceedings, but it says it's a point to throw in the mix.
So if the Tribunal is with me on practicability, it may be that this does not arise
for consideration at all, but in any event it can be disposed of on the basis of
four short points.

First, BT's approach is thoroughly disproportionate. This is principally a consumer class. On a very broad brush estimate based on Ofcom's figures, businesses will constitute less than a fifth of its number, so 17%. It might be substantially less. Just so you have it, that's at provisional conclusions, paragraph 3.11, 6A, tab 8, page 365.

10 It can't be proportionate to deny around two million consumers participation in an 11 opt-out action by virtue of what is a questionable defence which goes to 12 quantum only and which arises in respect of a small proportion of potential 13 class members. So, you know, BT's logic again carries the seeds of 14 destruction of the opt-out procedure wherever a class contains some 15 businesses.

Second, pass-on is a matter for BT to plead and prove in due course. That has been
confirmed by the Supreme Court in Sainsbury's v Visa at paragraph 211.
That's at 8B, tab 29, page 1384 for your note. So it's not a matter which
arises on certification before BT's pleading.

Third, it is Mr Parker's evidence in any event that there would be zero pass-on,
because he says rivals will be buying competitively priced business products,
and in any event the overcharge is too small as a proportion of turnover to be
passed through. That's at Mr Parker's second report, paragraphs 3.71 to .76.
BT has not put in contrary evidence.

Fourth and finally, Mr Bunt for BT has suggested a perfectly working proxy for
estimating the number of business customers, which is, in fact, what BT did in

order to exclude business customers from the commitments. You will
remember they are outside the scope. So BT sensibly identified customers
with two or more lines, which suggests that one line might be used for
business purposes, and asked them to return a coupon if they were not
businesses and therefore were eligible for the price cut.

That's fine. It is worth emphasising we are not in the realms of a counsel of
perfection here. Perhaps I could just direct you here to Royal Mail. I will just
turn it up very quickly. 8B, tab 30, 1401. At paragraph 12 the Tribunal is here
quoting the Supreme Court in the Sainsbury's Mastercard case:

"The court in applying the compensatory principle is charged with avoiding
 under-compensation and also over-compensation. Justice is not achieved if
 a claimant receives less or more than its actual loss, but in applying the
 principle the court must also have regard to another principle enshrined in the
 overriding objective of the CPR that legal disputes should be dealt with at
 proportionate cost.

The court and the parties may have to forego precision even where it is possible if
the cost achieving that precision is disproportionate and rely on estimates.
The common law takes a pragmatic view of the degree of certainty with which
damages must be pleaded and proved."

20 It's a wholly disproportionate suggestion to require opt-in for the reason of pass-on.

Sir, that concludes my submissions on opt-out and my submissions for today. So
unless I can be of further assistance?

MR JUSTICE WAKSMAN: Thank you very much indeed, Ms Kreisberger. Now, yes, Ms Ford.

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26 Submissions by MS FORD

1 MS FORD: Sir, and members of the Tribunal, BT resists this application for 2 a collective proceedings order on two grounds. First, we say that the Tribunal 3 should either strike out or grant summary judgment in BT's favour on the proposed claims. The proposed claims are a misguided attempt to recycle 4 5 non-binding provisional conclusions reached by Ofcom in a very different 6 (inaudible) context into allegations of breach of competition law. We say that 7 the extremely limited additional analysis which has been advanced in support 8 of that exercise is not enough to demonstrate that the proposed claim had any 9 real prospect of success.

10 Secondly, we say that these proceedings should be dismissed in their current form. 11 We say if they are certified at all, it should be on an opt-in basis only. As the 12 Tribunal has just heard, this is an exceptional case, because it is 13 straightforward to identify and contact proposed past members by means of 14 BT's customer records, and indeed the PCR has put forward detailed plans to 15 contact proposed class members, including by using BT's customer records at 16 the distribution stage, and in our submission if those sorts of measures mean 17 that the class can be expected to make themselves known at the distribution stage, then it is practicable for them to opt in to the proposed proceedings at 18 19 the earlier stage.

If, conversely, factors that the PCR relies on, such as exceptional levels of
disengagement, mean that members of the class can't be expected to opt in
to the proposed claims at the distribution stage -- sorry -- at the earlier stage,
then in our submission those factors apply equally at the distribution stage.
What that will mean is that these proposed claims will not actually benefit the
members of the class on whose behalf they are purportedly brought, and in
those circumstances the costs outweigh the benefits and the claims are not

suitable for certification in collective proceedings.

Finally, we hope that there is not much now between us in terms of class definition
and the inclusion of estates of deceased persons who have no representative
to act for them, but we will endeavour to reach a resolution on that one way or
another this evening and update the Tribunal tomorrow.

6 I am starting with my strike-out application and in terms of the structure of my 7 submissions under this head I am going to first make some brief observations 8 on the applicable principles, and then I am going to deal in turn with the six 9 points that we rely on. They are the difference between the ex ante regime 10 under the Communications Act 2003 and ex post competition law; the 11 provisional nature of Ofcom's conclusions; the PCR's failure to take into 12 account wider competitive dynamics in the retail telecommunications market 13 during the claim period; the PCR's inadequate assessment of the question of 14 abuse; the particular weakness of the case concerning SPCs; and the PCR's 15 failure to consider potential defences of failure to mitigate contributory 16 negligence and/or break in the chain of causation.

So those are the six points. Starting with the applicable principles, can I ask the
Tribunal briefly to turn up the Sel-Imperial case, which is authorities
bundle tab 19, so 8A, tab 19? The relevant paragraphs are 16 to 18. The
Tribunal will see in paragraph 16 the quote from Mr Justice Lewison that
Ms Kreisberger also referred to. So that's familiar material, but this
articulation of the test does have additional material in it.

If the Tribunal turns over to page 712, you see, first of all, Mr Justice Roth making
the points with regard in particular to competition law claims where the area of
law is in the course of development the court should be cautious, and then he
says at 17:

"It is important that competition law claims are pleaded properly, contend that the party has infringed competition law involves a serious allegation of breach of a quasi-public law, which can indeed lead to the imposition of financial penalties as well as civil liability. A defendant faced with such a claim is entitled to know what specific conduct or agreement is complained of and how that is alleged to violate the law."

He goes on to refer to Mr Justice Laddie's observations that these are notoriously
burdensome allegations frequently leading to extensive evidence, including
expert reports from economists and accountants, and the recent history of
cases in which such allegations have been raised illustrate that they can lead
to lengthy and expensive trials.

12 I emphasise four points in particular about this test and how we say it applies in the
 13 context of an application for a collective proceedings order and/or in the
 14 context of an excessive pricing case.

The first concerns the observation about the caution and the need for competition claims to be pleaded properly, the paragraph 17 that I referred to. In my submission that has to apply with particular force in CPO applications where the consequences of permitting a claimant to pursue an unmeritorious claim are even more enormous for a proposed defendant.

We rely on the observations that were made by the Supreme Court in Merricks in authorities bundle 8B at tab 27. If the Tribunal looks to paragraph 154, this is in the judgment of the minority rather than the majority, but what they are particularly focused on here is whether the applicant's proposed methodology was viable and in that context they articulate, in my submission, what are the risks if the Tribunal permits an unmeritorious CPO claim to go ahead, and they say -- the first line is essentially about the methodology but then they

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have a (i):

2 "There would be a significant risk that a claim could unfairly be held over 3 Mastercard's head in terrorem to extract a substantial settlement payment without a proper basis for it; (ii) there would be a significant risk that, if carried 4 5 forward towards trial, the collective proceeding, as framed by the CPO 6 obtained at the outset, would at some stage run into the sand and be found 7 not to be viable so that giving rise to a a great waste of expenses and resources for no good effect.; (iii) the risk referred to in (ii) would not just 8 9 relate to potential waste of the resources of the defendant, but also to the 10 waste of the resources of the Competition Appeal Tribunal, which could be 11 better allocated elsewhere."

In my submission those are the risks if the Tribunal permits a CPO to go ahead when
it is unmeritorious and they need to be borne in mind when applying this test.
Secondly, Mr Justice Roth commented at the end of paragraph 16 that competition
claims are an area of law which in general is in the course of development
and won't be extended, and the court should be cautious to assume that it

won't be extended or modified.

In the particular circumstances of this case the Court of Appeal has recently
 considered the test for excessive pricing in Flynn Pharma which is a case that
 Ms Kreisberger has already taken you to. So in our submission there's no
 reason to suppose that this is an area where the applicable test is likely to
 change materially in a way that will assist the PCR. I don't understand
 Ms Kreisberger to be suggesting that testimony.

Thirdly, this Tribunal has described these sorts of claims, and by these sorts of
 claims I mean pure excessive pricing claims, as rare, difficult to bring and it
 has emphasised that ex post price regulation through the medium of

competition law presents many problems. That's in the first instance
 judgment in Flynn Pharma and it is authorities bundle tab 23, page 864 at
 paragraph 3.

We say that the rarity and the notorious difficulty of these sorts of cases is
an important contextual factor that the Tribunal should be taking into account
when applying this test, and in particular when it is asking; has the PCR
actually done enough here.

8 Fourthly, the PCR point predictably places emphasis on the need for caution before 9 you strike out a case which turns on factual complexities or on expert 10 evidence, but this is, first of all, a case in which there has been extensive 11 factual investigation by Ofcom and on which the PCR relies most heavily and, 12 secondly, it is important to emphasise that our case on strike-out does not 13 turn on disputed factual or expert evidence. It turns on what we say is the 14 really very limited nature of the work that the PCR has done in support of its 15 claim and the fundamental and obvious deficiencies in what has actually been 16 done.

I am turning to the first of the six points that we advance in support of our strike-out
application. As the Tribunal is aware, Ofcom's 2017 review was not
conducted under the Competition Act 1998. It was conducted under the
Communications Act 2003. That's a very different regulatory regime. It is an
ex ante regime rather than ex post regime, and it pursues a different range of
policy objectives.

The Communications Act itself implements the European Common Regulatory
 Framework, and under that regime Ofcom has obligations to analyse markets
 and it has to decide whether those markets are effectively competitive and
 where it finds significant market power in a relevant market, it must impose

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appropriate ex ante remedies in order to address that. In doing so it is obliged to give effect to a very broad range of forward looking policy objectives.

We can see those in Section 4 of the Communications Act, which is in the
supplemental authorities bundle, 8C, tab 4, starting at page 31. What the
Tribunal will see is that Section 4 of the Communications Act sets out the
duties of Ofcom in relation to their regulatory functions, and the relevant
functions that we are concerned with are those under sub-paragraph (a), their
functions under Chapter 1 of Part 2. That is the function concerning electronic
communications networks and services.

10 If we look through, there are various matters that Ofcom must take into account, or 11 its duties in carrying out these functions. Section 4(3) there's a requirement to 12 promote competition in relation to the provision of electronic communications networks and electronic communications services. Section 4(5) requirement 13 14 to promote the interest of all members of the public in the United Kingdom. 15 Section 4(7) and (8), to encourage the provision of network access and 16 services interoperability for the purposes of securing efficiency and 17 sustainable competition, efficient investment and innovation, the maximum benefit for the persons who are customers of the communication providers 18 19 and persons who make associated facilities available.

Subsection 4(9) and (10) you have an obligation to encourage compliance with
international standards, facilitating service interoperability, end-to-end
connectivity, changing by end users of their communications provider.
Facilitating retention by end users of their telephone numbers or a change of
communications provider, securing freedom of choice for the customers of
communications providers, a requirement to promote connectivity and access
to high capacity networks.

So the submission I am making, sir, under this head is it is immediately obvious that
 when Ofcom is acting under this regime, it is pursuing a broad range of
 forward looking policy objectives which go far beyond identifying and
 prohibiting actual instances of breach of competition law.

It is well recognised that ex ante and ex post regimes generally don't pursue the
same policy objectives, and the Tribunal can see that in the response
bundle at tab 17. The Tribunal should have there a publication which is
headed "Balancing the application of ex post and ex ante disciplines under
Community Law in electronic communications markets: square pegs in round
holes?".

11 If the Tribunal turns to page 213, you see a heading "General principles of ex post 12 and ex ante intervention". What is recorded there is:

13 "It is generally understood that ex ante and ex post regimes have a number of
14 fundamentally different policy orientations which may lie at the root of existing
15 tensions in their dual application over same subject matter."

16 Can I ask the Tribunal just to read the bullet points which highlight the very real
17 distinctions between an ex ante regime, on the one hand, and ex post regime,
18 on the other?

19 MR JUSTICE WAKSMAN: Yes.

MS FORD: So you see there that competition law is backward looking whereas ex
 ante is forward looking and the article says: "They prescribe types of market
 behaviour regardless of particular circumstances based on public policy
 priorities."

You see there are differences in approach to market definition. You see there are
 differences in the conduct which is identified and focused on. In particular ex
 ante regimes focus on addressing market failures rather than specific

strategic practices of any particular given operator. You see they vary from
being very fact specific in competition law context to not very fact specific in
an ex ante context, and you see that they result in different remedies. So ex
ante regulation is characterised by detailed remedies in terms of both price
and quantum parameters, many of which are based on costs estimations
conditioned by presumptions of efficiency and which are constructed with
broader notions of consumer welfare and investment incentives in mind.

Now this difference in public policy objectives between telecommunications 8 9 regulation generally and competition law has been emphasised by the 10 General Court. You can see that in the Deutsche Telekom case, which is in 11 the same bundle behind tab 10, this was an appeal by Deutsche Telekom, 12 which is the incumbent telecommunications operator in Germany against 13 a finding by the Commission that it engaged in an abusive margin squeeze. 14 You can see that from paragraph 37. I think I have the wrong tab -- 37 of the 15 authorities bundle, supplemental authorities bundle. So it is page 200 and 16 you can see recorded there:

17 "According to the Commission the applicant has infringed Article 82 by operating
18 abusive pricing in the form of a margin squeeze by charging its competitors
19 prices for wholesale access at higher than its prices for retail access to the
20 local network."

That was the complaint it was facing. If you turn on to page 99 in the
Commissioner's decision, which is on page 212, you can see that one of the
points that Deutsche Telekom made was that the German Telecoms
Regulator had actually approved its prices. So it said:

25 "The applicant's retail prices for access to analogue and ISDN lines had to be
26 approved by Reg TP" -- that's the German Regulator -- "in the context of

a price cap system."

The General Court dealt with the relevance of that at page 113 on page 215. It
 essentially says:

4 "The national regulatory authorities operate under national law, which may as
5 regards telecommunications policy have objectives which differ from those of
6 community competition policy."

So this is the General Court recognising that the policy underpinnings of these two
regimes are potentially different. As a consequence you get different answers
under ex ante telecommunications regulation under the common regulatory
framework than you do under the competition law in terms of market
definition, in terms of dominance and in terms of remedies.

That's something which is specifically reflected by the European Commission in its
 guidance to national regulatory authorities under the Common Regulatory
 Framework. That's in the supplementary authorities bundle, tab 12.

The Tribunal can see from paragraph 2 of this document that these are SMP guidelines and (inaudible) the national regulatory authorities to carry out their duties related to the analysis of markets susceptible to ex ante regulation and the assessment of significant market power under the EU regulatory framework for electronic communications and services. So this is in the context of the Communications Act regime and the Tribunal is saying, starting at paragraph 10 on the following page:

"When examining similar issues in similar circumstances and with the same overall
 objectives in mind, NRA's and Competition Authorities should in principle
 reach similar conclusions. However, given the differences in scope and
 objectives of their intervention and in particular the distinct focus and
 circumstances of the NRA's assessment set out below, markets defined for

1	the purposes of EU competition law and those defined for the purposes of	
2	sector specific regulations might not always be identical."	
3	So point one, you don't necessarily have the same market definition under these two	
4	regimes.	
5	Point two from paragraph 11 you accept:	
6	"Similarly the designation of an undertaking as having significant market power in a	
7	market identified for the purposes of ex ante regulation does not automatically	
8	imply that this undertaking is also dominant for the purposes of Article 102 of	
9	the Treaty."	
10	So point two, you can see that there may be a different analysis of significant market	
11	power or dominance under these two regimes. It goes on to say:	
12	"Moreover, a significant market power designation has no direct bearing on whether	
13	that undertaking has also abused a dominant position under Article 102 of the	
14	Treaty. It merely implies that within the scope of Article 14 of the Directive	
15	from a structural perspective and in the short to medium term in the relevant	
16	market identified the operator has a more efficient market power to behave in	
17	an appreciable extent independently of its competitors, customers and	
18	ultimately consumers."	
19	So point three, there is no presumption there of actual abuse. The point that's made	
20	in paragraph 12 is that you will then under the different regimes have different	
21	remedies. So it says:	
22	"In practice it cannot be excluded that parallel procedures under ex ante regulation	
23	and EU competition law may apply with respect to different types of	
24	competition problems identified in the underlying retail markets. In this	
25	respect ex ante obligations imposed by NRA's own undertaking designated as	
26	having significant market power aim to remedy market failures identified and	

fulfil the specific objectives set out in the framework. On the other hand, EU
 competition law instruments serve to address and remove concerns in relation
 to legal agreements, concerted practices or unilateral abusive behaviour
 which restrict or distort competition in the relevant markets."

5 So they are aimed at different conduct and they give rise to different remedies.

That is not just a theoretical possibility. There is an example in the bundle of
a concrete discrepancy between the position under ex ante regulation and the
position under competition law. That is in this supplemental bundle at tab 11.
It is the case of Telefónica. This is an appeal by Telefónica, which is another
former state monopoly telecommunications operator this time in Spain against
the finding that it had engaged in a margin squeeze. You can see that from
paragraph 17 on page 286. It says:

"In that regard, the Commission considered that Telefónica had infringed Article 82
 EC by imposing unfair prices on its competitors in the form of a margin
 squeeze between the prices for retail broadband access in the Spanish mass
 market and the prices on the regional and national wholesale broadband
 access markets throughout the period."

18 That's the allegation it was facing.

If the Tribunal looks at paragraph 135 on page 307, you can see that one of the
things that the applicants disputed was the finding of market definition in the
contested decision.

If you turn on to page 308, paragraph 142, we see that the fifth point that was made
by the applicants in support of their claim was that CMT -- that's the Spanish
telecommunication body -- shared their view of market definition under the
common regulatory framework. So they say:

26 "CMT in its decision also considered that the regional wholesale product and the

1 national wholesale product are part of the same market."

2 The General Court dismisses that in one line. It says:

3 "In that regard, unlike the contested decision, the decision of the CMT falls within
4 a framework of prospective analysis."

So the General Court is there saying the market definition that was undertaken for
the purpose of the common regulatory framework is for the purposes of
prospective analysis. It is not informative in that appeal for the purposes of
competition law.

9 Importantly, a finding of SMP and the imposition of a remedy under the ex ante
10 regime can occur without there being any finding of abuse. An example of
11 that is also in the bundle. It is the H 3G v Ofcom case, which is behind tab 15
12 in this bundle.

This is an appeal to the Competition Appeal Tribunal and it is against a decision of
Ofcom which was taken under the Communications Acts 2003. If the Tribunal
turns to paragraph 73 in this document, you will see a heading "Price control",
and you can see there is ground of appeal against the imposition of a price
control on H 3G for the period 2007 to 2011. The basis of the appeal is that:

18 "Price control depends under Section 88 on whether Ofcom conclude that there is a 19 relevant risk that the undertaking might so fix and maintain some or all of its 20 prices at an excessively high level with adverse consequences for end users. 21 It is said that Ofcom did not come to that conclusion or, if they did, they had 22 no proper grounds for doing so and therefore could not impose price control. 23 Ofcom's primary basis for imposing price control was not that H 3G had 24 shown any specific tendency to impose excessive prices, but rather that it had 25 the ability to charge excessive prices and an incentive to do so, and there was 26 no other factor in the market which would remove that risk in the absence of

1 ex ante price regulation." 2 That's the basis of the appeal. The Tribunal deals with that relatively shortly. It 3 observes, first of all, at paragraph 74, partway down: 4 "Reading the provisions as to price control in their context in the access directive, 5 while it is a legitimate point that the imposition of price controls is not 6 necessarily to be possible in every case where there has been a finding of 7 SMP, it seems to me that Article 13 does not suggest that it would necessarily 8 be unusual or exceptional that price controls are imposed." 9 So that's really the first point, the Tribunal saying it is a perfectly run of the mill 10 exercise that you impose a price control. 11 Then at 76 it deals with the argument that there was no factual basis and it 12 essentially says: 13 "The Tribunal agreed with Ofcom's reasoning in this section and their conclusion that 14 each MNO might impose excessive charges, specifically as this applied to H 15 3G." 16 It goes on to say: 17 "There was also in any event some evidence that H 3G would take advantage of its 18 SMP discussed by the Tribunal at paragraphs 289 and following." 19 So the Tribunal upheld the imposition of a price control and it did so not on the basis 20 of any actual evidence that H 3G had engaged in any abuse but on the basis 21 of a finding of potential ability and incentive to do so. 22 So what this case amply illustrates, in my submission, is that the imposition of a price 23 control does not equate to the finding of an abuse. 24 All that means in our submission is that there can be no automatic read across 25 between an analysis which has been conducted by Ofcom under the 26 Communications Act 2003 and an ex post competition analysis, whether that

1 might be in terms of market definition, SMP, dominance or abuse. There is no
2 automatic read across between them.

Sir, I am moving on to my second point, and that is that that is the case where there
are definitive findings under the Communications Act 2003. That must apply
with even greater force, in our submission, where the findings in question are
not even final concluded findings. They are provisional findings, which is, of
course, the case here.

8 I think it is insightful to see how Ofcom's provisional findings have evolved. We start
9 off with the claim form bundle behind tab 6. These are Ofcom's provisional
10 conclusions dated 28th February 2017. If we start at page 386, we see
11 Ofcom, paragraph 3.1:

12 "This section sets out our provisional market definition assessment for residential 13 Standalone Fixed Voice Services in the UK."

14 The provisional conclusion is at page 411, where they provisionally conclude that 15 there is a product market for SFV residential access services and a relevant market for SFV residential call services in the UK. That's paragraph 3.130. 16 17 You get a provisional conclusion on SMP at paragraph 4.80. That's in the access market. You get a provisional conclusion on SMP in relation to calls at 18 19 paragraph 5.36. Then at paragraph 6.16 you get the proposal to impose 20 a price control, and at that point the proposal was a price control which was 21 covering both line rental and calls as well as ancillary services for standalone 22 landline telephone services. So that's page 440, paragraph 6.16.

If we then turn to Ofcom's final statement, which is in tab 4 of this bundle, starting at
page 264 we see from paragraph 1.20:

25 "We consider that BT's voluntary proposal addresses our concerns over prices
26 offered to voice only customers."

1 So there's no imposition of formal regulation at this time. We see that again in 1.23: 2 "We therefore consider that BT's voluntary proposal is sufficient to address our 3 concerns in relation to this review. Accordingly, we have decided against the 4 imposition of formal regulation at this time." 5 If we look at page 271, we see that Ofcom has revised its view of the market. So 6 paragraph 3.10: 7 "In the light of the comments we received from stakeholders, further information 8 gathering and research we have revised our view of the market. We no 9 longer consider that it is appropriate to define markets around the purchase of 10 standalone fixed voice access and calls. Rather we consider that there are 11 separate markets for the purchase of each of access and calls by Voice Only 12 Customers." 13 If we turn on to page 277, Ofcom is dealing at paragraph 3.49 with Split Purchase 14 Customers: 15 "As we described above, we no longer consider Split Purchase Customers to be in 16 the same market as Voice Only Customers." 17 They go on at the bottom of that page: 18 "We do not consider it necessary to proceed with a formal market definition exercise 19 in respect of these customers."

20 So there is no formal finding in relation to market definition for SPC customers at all.

21 3.55 at the bottom of this page we see:

"In the light of those proposals we have decided not to proceed with the imposition of
regulatory remedies and we therefore do not consider it necessary to reach
a formal determination of significant market power with respect to the market
for voice only customers at this time."

26 So no formal finding of SMP either.

So the conclusions that are sought to be relied on in this case are, first of all,
 changing. They are in flux as between the provisional conclusions and this
 statement, and, secondly, they were never even finalised. That, in my
 submission, must heavily impact the weight that is given to them.

Now the PCR says that none of that matters, because they say that Ofcom's analysis
gives you prima facie evidence of abuse of a dominant position, and that
Mr Parker has considered the material from the perspective of ex post
competition law assessments.

In my submission that point might have some force if Mr Parker could actually point
to some material independent analysis that he has conducted that is effective
to convert Ofcom's provisional ex ante assessment into a proper ex post
assessment, but in my submission when the Tribunal looks at Mr Parker's
reports, what you see is that the vast majority of what is contained in there
either repeats or paraphrases Ofcom's own analysis, and the additional value
or analysis that Mr Parker has added to the process is extremely small.

We have done an exercise of looking at Mr Parker's report to try to identify what it is
that is new that is not simply repeating or paraphrasing what Ofcom said.

If we take up the core bundle behind tab 3 -- this is Mr Parker's first report -- starting
 at page 120 we have his analysis of market definition. This essentially follows
 Ofcom's analysis and largely adopts Ofcom's provisional conclusions.

In terms of identifying things that Mr Parker has added if you look at 125, page 125,
you see a figure 5, which sets out "Prices and product features of BT business
SFV services" as at November 2020. That has been added, because, of
course, the statement was 2017.

If the Tribunal turns over to 126, you see a figure 6, "Prices and product features of
 BT SFV services, packages aimed at residential users", again dated

November 2020. So that's something new.

Page 129 you see the fact that Mr Parker has reached different conclusions from
Ofcom about whether calls and access should be in the same market. Ofcom
we saw provisionally defined them as separate markets and Mr Parker takes
a different view and he says they should be in the same market, but if the
Tribunal looks critically at the extent of the analysis that's actually involved in
that, it is encapsulated in paragraph 126, where he says:

8 "This indicates that even though in theory they can be bought separately, competitive
9 conditions are broadly similar for the two services. Consequently they should
10 be included in the same market."

So in our submission that's extremely superficial and very limited in terms of actually
 adding independent value or independent analysis to what Ofcom has actually
 done.

On dominance, if we turn page 146, so far as we can tell the sole novelty in this
entire section is figure 13 on page 158. That is an estimate of the average
revenue per minute for BT and non-BT calls. Otherwise so far as we can tell
this entire section repeats Ofcom's analysis and there's some limited updating
and extrapolating of Ofcom's figures in figure 11 and figure 15 so that they
apply for a longer period post 2017.

Coming to abuse, this section necessarily is new, because by definition Ofcom made
 no finding of abuse, but even then in our submission the analysis is
 extraordinarily limited. Ms Kreisberger has essentially summarised what it is
 that Mr Parker has done. He identifies a single competitive benchmark. You
 can see that at page 172. You were shown this section by Ms Kreisberger.
 He says:

26 "In my view based on the information available to me the most robust benchmark for

the access component of SFV services is the price that prevailed in 2009
adjusted to reflect changes over the time in the key cost input wholesale
line rental."

4 So he identifies one competitive benchmark.

If you look at figure 16 over the page on page 174, that shows the evolution of
wholesale line rental price over time, and then if you look at figure 17 on
page 175, you see how he has combined that with the original starting price in
2009 to give what he describes as "the evolution of the best available
competitive benchmark over time". He has essentially taken a wholesale line
rental price and factored it into the original 2009 prices.

He does include some sensitivities, to be fair. If we look at page 176, those are
explained. Paragraph 304:

13 "The sensitivities are the 2009 price unadjusted for costs ..."

14 So rather than adjusting it for WLR you just don't bother adjusting it at all:

15 ["... and the price that BT agreed with Ofcom to be charged in the BT commitments."

That's the other sensitivities. Sir, if you turn over to page 178, you see the graph
with the purple line that we already saw, and he has added two further
lines on the graph which reflect the unadjusted costs and the BT
commitments prices.

Then the actual comparison is shown on a graph, page 184. What you see here are
the three lines showing the comparator and the sensitivities and then
a comparison with BT's prices.

We saw also at page 181, paragraph 315, that he considers this to be in substancea cost plus approach.

In our submission what has been done is very superficial and very basic. It is an
extremely limited analysis. I am going to come on to deal with our submission

1	that this analysis of abuse in particular is wholly inadequate, but on any view
2	in our submission what has been done here, what is going on here is simply
-	a recycling of Ofcom's preliminary analysis conducted under a completely
4	different regulatory regime.
5	Sir, I am coming on to deal with the third of our six strike-out points. I am in your
6	hands as to whether you would like me to deal with that now or start again
7	tomorrow morning. I am sorry, sir. You are on mute.
8	MR JUSTICE WAKSMAN: Indeed I am. Well, we are making good time, so we
9	have got a little time to spare. So I think we could stop now and then you can
10	have a clean start at 10.30 tomorrow morning. So 10.30 then.
11	(4.20 pm)
12	(Hearing adjourned until 10.30 am on Friday, 25th June 2021)
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Key to punctuation used in transcript

	Double dashes are used at the end of a line to indicate that the person's speech was cut off by someone else speaking
	Ellipsis is used at the end of a line to indicate that the person tailed off their speech and did not finish the sentence.
- xx xx xx -	A pair of single dashes is used to separate strong interruptions from the rest of the sentence e.g. An honest politician - if such a creature exists - would never agree to such a plan. These are unlike commas, which only separate off a weak interruption.
-	Single dashes are used when the strong interruption comes at the end of the sentence, e.g. There was no other way - or was there?