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IN THE COMPETITION APPEAL TRIBUNAL

Salisbury Square House 8 Salisbury Square London EC4Y 8AP (Remote Hearing)

Monday 1 November – Friday 19 November 2021

Case No.: 1380/1/12/21

Before: The Honourable Mr Justice Marcus Smith Bridget Lucas QC Professor David Ulph CBE

(Sitting as a Tribunal in England and Wales)

BETWEEN:

BGL (Holdings) Limited

Applicant

v

Competition & Markets Authority

Respondent

<u>APPEARANCES</u>

Daniel Beard QC and Alison Berridge (on behalf of BGL) Marie Demetriou QC. Ben Lask and Michael Armitage (on behalf of the CMA)

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1 (10.30 am)

2 THE CHAIRMAN: Good morning, Ms Demetriou, Mr Beard, just to check that you can both see and hear us. You can, that 3 is wonderful. I will not invite you to begin yet, 4 5 Ms Demetriou, because I think the livestream is still 6 catching up. But I will give my usual wording about no 7 recording transmission or photography. I think you know what I mean, I will not say anything more. 8 CLERK OF THE COURT: We are live. 9 10 THE CHAIRMAN: We are good to go. Ms Demetriou, over to 11 you. 12 Opening submissions by MS DEMETRIOU (continued) 13 MS DEMETRIOU: Good morning. I left off yesterday, I was still dealing with some issues on the law and issues of 14 15 principle. I was going to take you to one further authority on approach to bundles of agreements and that 16 is the Neste case. 17 18 Perhaps if the Tribunal could pick that up in bundle 19 $\{G/32/1\}$. It begins at page 1, but I would like to go 20 straight to page 7 $\{G/32/7\}$. 21 You can see from paragraph 19 of the judgment, the 22 question that was referred to the court, which is whether the prohibition in what is now article 101: 23 24 "... applicable to an exclusive purchasing agreement 25 concluded by a supplier of goods, which could be

1 terminated by the retailer at any time on one year's 2 notice, if all the exclusive purchasing agreements 3 concluded by that supplier have had a significant 4 influence on the partitioning of the market, either on 5 their own or together with the network of exclusive purchasing agreements concluded by all suppliers but the 6 7 agreements of similar duration to the exclusive purchasing agreement in question represent only a very 8 small proportion of all the exclusive purchasing 9 10 agreements of the same supplier, the majority of which 11 are fixed-term agreements which have been concluded for 12 a period of several years?"

13 So what you have in this case is a network of 14 exclusive purchasing agreements, which has been said to 15 be contrary to article 101, because of foreclosure. But 16 some of those agreements are agreements of several 17 years' duration, and some of them are terminable on one 18 year's notice.

19 So the question that is being posed is: should you 20 be dividing up the network of agreements depending on 21 whether they are terminable on one year's notice or 22 whether they are longer-term agreements?

Then if we could go to paragraph 32, please,
(G/32/11), thank you very much.

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Paragraph 32, you can see that what is being said is

1 that:

"... the fundamental factor for the supplier is less 2 the exclusivity clause itself than the duration of the 3 supply obligation assumed by the retailer ... " 4 5 That duration is the decisive factor in the market ceiling effect. So it is a relevant point. 6 7 Then moving on to paragraph 36, please, $\{G/32/12\}$. You see there what is being said is that where: 8 "... the contracts which may be terminated upon one 9 10 year's notice at any time represent only a very small proportion of [a network], they must be regarded as 11 12 making no significant contribution to the cumulative effect ..." 13 14 At 37: 15 "The fact of subdividing, exceptionally [and I am emphasising exceptionally], a supplier's network is not 16 arbitrary nor does it undermine the principle of legal 17 18 certainty. Subdividing the network in that way results 19 from a factual assessment of the position held by the 20 operator concerned on the relevant market, the aim of 21 the assessment being, on the basis of an objective 22 criterion of particular relevance in that it takes into account the market's distinctive features, to limit the 23 number of cases in which a supplier's contracts are 24 declared void to those which, together, contribute 25

1 significantly ..."

2 Then if we go to paragraph 38, on the next page 3 $\{G/32/13\}$, we can see there that the commission had argued that the bundle of agreements should not be 4 5 subdivided on the basis that some of them are terminable 6 on a year's notice. What the court is doing is saying 7 that contrary to the submissions made by the commission, that approach does not conflict with the Delimitis 8 9 judgment.

10 It says:

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"Although that judgment, in the context of the case 11 12 then under consideration, set out in paragraphs 25 and 13 26 the criteria for assessing the extent to which a 14 supplier's 'Contracts', without being more specific, 15 contribute to the cumulative sealing-off effect, it did not exclude a selective assessment according to the 16 17 various categories of contracts that a particular 18 supplier might have entered into."

19 If we could also just turn up the Advocate General's 20 opinion at {G/30/13}, we see this point being picked up 21 by the Advocate General, so {G/30/13} and it is 22 paragraph 29 of the Advocate General's opinion.

What you see there is the Advocate General sayingthat:

"The case-law therefore requires national courts to

1 consider all the 'similar' agreements operated by a 2 particular supplier. Normally the various agreements comprised in a network of exclusive purchasing 3 4 agreements operated by a particular supplier would be 5 'similar', if not almost identical. However, in my opinion it does not follow that particular agreements 6 7 containing specific clauses having clearly different economic effects should for the purpose of applying the 8 Delimitis test, necessarily be regarded as 'similar'." 9

10 So the Advocate General reaches the same conclusion 11 as the court, that because on their face the terms of 12 these agreements have a material distinction in the 13 sense that some of them are terminable on a year's 14 notice, and that has a different economic effect to the 15 much longer-term agreements, then exceptionally those 16 agreements can be hived off from the network.

Now, we say that that is different to what is being 17 18 said in the present case. What is being said in the 19 present case is not that the wide MFNs have got some 20 material distinction in their terms, so that there is 21 different categories in terms of their legal effects, 22 but instead a variety of granular factual points are being made as to compliance at various points during the 23 24 relevant period.

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So we are not saying -- going back to the debate

yesterday, we are not saying that if evidence is put forward to the CMA that in respect of a particular agreement on the facts, it is clearly established that there was no compliance. We are not saying that the CMA does not have to consider that evidence. Of course, we are not saying that. If there is relevant evidence put before the CMA, it needs to take account of it.

8 But what we are saying is that this case law makes 9 clear that the starting point for the authorities is to 10 treat agreements as a bundle and the reason why is 11 because -- you can see the reason why that might be so 12 is that agreements, on their face, are legally binding 13 and are capable of having a network effect.

What you do not see from that case law -- in fact, 14 15 you see the opposite, what you do not see is a requirement on the part of the competition authority 16 or, as the case may be, a claimant who is seeking to 17 18 establish an infringement of competition, to investigate 19 each and every one of the agreements to ensure that 20 there was compliance throughout the period. You just do 21 not see that at all. So it may be that the Tribunal can 22 think of it in terms of a presumption, that may be 23 a helpful way of seeing it.

24 But, in any event, we say that where this becomes 25 material, so where this approach becomes material, is in

1 relation to the submission made by Mr Beard, which he 2 rowed back from yesterday, following discussion with 3 the Tribunal, rowed back from the submission that what 4 you do is at the outset simply excise a group of 5 contracts because, for example, they have not been contacted by the CMA. We debated that yesterday, so 6 7 I am not going to go back over it, but I did want to 8 show you this authority.

9 The next point that I would like to make in relation 10 to points of principle, again it is a very short point 11 and it emerges -- I am not going to take you to any 12 authorities. If necessary, we can elaborate more in 13 closing, but it is really a point I make in response to 14 the discussion at the end of yesterday about how the 15 econometric evidence fits into the picture.

Really, it is a short point of principle, which is this: that the CMA has a discretion as to how it goes about proving an infringement by effect. So it has a discretion as to what evidence it relies on and the question, of course, for the Tribunal is: is that evidence sufficient to establish an effect? That is why we are all here.

23 Now, if the Tribunal finds that the evidence relied 24 on by the CMA to establish an effect is sufficient to 25 demonstrate an appreciable effect, adverse effect on

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competition, then we say that the CMA had no need to go any further. It has established its case on effect.

So, of course, now ComparetheMarket say that the CMA
should have conducted an econometric analysis.

5 So what is the proper approach to that submission? We say it is not akin to, in public law, you have 6 7 debates about whether or not a public authority has taken account of a relevant consideration, so it is not 8 akin to that. It is not a factor or a train of enquiry 9 10 that the CMA was either required to pursue or at least 11 give good reason for not pursuing, because it is all 12 about the evidence that the CMA has built its case on.

13 So if the Tribunal finds that the evidence that the CMA relied on is adequate to show an appreciable effect, 14 15 we say that is it. There is not some further step where the CMA has to show that it was impossible to carry out 16 an econometric analysis. That simply isn't the law or 17 18 the right approach. Of course, as in this case, 19 ComparetheMarket did submit econometric analyses to the 20 CMA during the course of the investigation and, of 21 course, the CMA has to take account of those and respond 22 to them.

23 So that is a different question, and it did do so in 24 this case, it responded to them, it explained why it was 25 not persuaded that it should prefer those analyses to its own assessment. So I just say that in terms of
 highlighting how we say the Tribunal should approach
 this question.

Sir, that is all I want to say about that for now.
It is quite a short point.

I am sorry, Professor Ulph.

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7 THE CHAIRMAN: You are muted, Professor.

8 PROF ULPH: I just want to go back to your argument. Your 9 argument is about what evidence the CMA should have 10 provided, because it seemed to be conditional on our 11 acceptance of the power of the evidence, of the 12 non-econometric evidence. Although at the time the CMA 13 was deciding what evidence to use, it did not know what 14 our judgment would be on that.

I agree with you that if we were persuaded by this body of evidence that their case was made, then sometimes that is game over.

But you did not know whether or not we would be persuaded or the CMA did not know whether or not we would be persuaded at the time it was deciding what evidence to produce.

22 So it seems to me that there is still at least some 23 obligation to explain to the Tribunal, why it chose not 24 to provide econometric evidence. The mere fact that we 25 might find the other evidence compelling, I do not think

1 gets round the problem that there is a question as to 2 why you did not do it, or the CMA did not do it. 3 MS DEMETRIOU: So, sir, with respect, we do not accept that. 4 So we do not accept that there is some sort of legal 5 obligation to consider whether or not to use econometric 6 evidence in an investigation.

Now, of course, in private damages claims,
econometric evidence is run of the mill. But in terms
of the CMA's approach, we say that the correct analysis
is this: that the CMA has a discretion what evidence it
uses to prove its case.

12 Now, either that evidence -- I am agreeing so far 13 with you Professor Ulph, either that evidence is adequate or not. So the first step for the Tribunal is 14 15 to consider whether that evidence was adequate, whether it is sufficient to prove an appreciable effect on 16 competition. If it was not, then game over for the CMA, 17 18 so we have lost. But if it was, we say that there is 19 not then some other legal obligation on the CMA to 20 explain why it did not go further.

21 So if it is evidence, if the Tribunal thinks its 22 evidence was sufficient, there is not some super-added 23 obligation to explain why it did not go further and also 24 conduct an econometric analysis.

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So, in this case, of course, as I am

1 distinguishing -- I am distinguishing a different point, 2 which is that, in this case, ComparetheMarket did 3 conduct econometric analyses during the course of the 4 investigation and those were considered by the CMA. So 5 it had to respond to them. So I am not saying that it could shut its eyes to the submissions that were being 6 7 made. Of course, it could not. It had to consider 8 those.

9 But the question is, the question for the Tribunal 10 is: is the evidence on which the CMA built its case 11 adequate or not? That is really the question.

Now, it may be that the Tribunal takes the view that in light of the econometric evidence, that actually what that does is shake the foundations of the qualitative evidence relied on by the CMA. So that is a different question.

So the Tribunal is not, of course, required to shut its mind to the econometric evidence produced on the appeal. So the Tribunal can look at that and say: well, we have seen the qualitative evidence of the CMA, but that is actually thrown into doubt by this econometric evidence.

That is a route that is open to the Tribunal and that is CTM's case on this appeal. But all I am saying, I am making a more modest point, which is that if the 1 Tribunal is satisfied that the qualitative evidence, 2 despite econometrics, is sufficient, there is not some 3 additional legal obligation on the CMA to explain why it 4 did not carry it out in addition to the evidence it did 5 rely on.

THE CHAIRMAN: Ms Demetriou, I do see what you are saying, 6 7 but I think it is quite a binary position you are taking and I think the evaluation of evidence is just a little 8 bit more nuanced than that. Let us park econometrics 9 10 for the moment, because we have had a big debate there about whether it is relevant at all. You have explained 11 12 the CMA's position on that and we will hear the experts 13 on that in due course.

But let us just consider the evidence not garnered that could have been garnered by a regulator looking into a question that is before it.

Now, let us say, it is interviewing a number of 17 market participants in order to work out what their 18 perception of a particular clause is. So you have got 19 20 100 market participants and the regulator might say: 21 look, we just cannot do all 100. We are a public body, 22 we have limited resources, we are just not going to be able to engage with all 100. So we are going to pick 23 24 a number, we are going to sample it.

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Now, it seems to me that one would be hard-pressed,

1 as an addressee of that decision, ultimately reached, to 2 say that a sampling process was a bad approach. It is obviously justifiable. But I do think it would be 3 4 incumbent upon the regulator to say: this is the basis 5 for our sampling, this is why we have picked the 25 people out of 100 that we approached. If, for instance, 6 7 you had omitted number 70 and yet number 70 is a massive and significant player, then I think you would be 8 entitled to say: I am terribly sorry, but I see the 25 9 10 you have picked, but you have not gone to someone that 11 absolutely ought to be in your 25 and, I'm afraid, I am 12 going to draw an inference regarding the fragility of 13 the evidence of your 25, because you have not spoken to someone that you should have spoken to. 14

Now, that is an extreme example, and I make clear I am not regarding it as this case at all, but it does seem to me that there is, in that case, a relationship between the evidence that you adduce and the evidence that you do not adduce.

You cannot simply say: these are the 25, read them and weep, that is it. Because number 70, my hypothetical number 70, ought to have been part of the sample and might have either strengthened or weakened the case and because you have not engaged with number 70, our hypothetical 70, it damages the purity or force,

however you want to put it, of the 25 sample that you
 have put in.

3 I think that is what Professor Ulph is getting at, 4 he will correct me if I am wrong, but I do not think you 5 can say: just look at the 25 and shut up. MS DEMETRIOU: No, sir, I agree with what you have said. So 6 7 I agree that, on that hypothesis, if the CMA decided not to call evidence from a certain group of market 8 participants, then that is something which the Tribunal 9 10 can take account of. Of course, the CMA has in this 11 case, as an analogy, has decided not to contact 12 particular insurers and has explained, as you have said, 13 sir, in the decision, the basis on which it has made that decision and that is something for the Tribunal to 14 15 weigh in the round.

I think I was making a slightly different point. 16 Well, it is a related point, but in relation to the 17 18 econometrics, the point really that I was addressing was 19 one that emerged from discussion yesterday, which was 20 that somehow the CMA has to show that it was impossible 21 to conduct an econometric analysis, that there is some 22 hard-edged approach to the type of evidence it has to 23 garner in this case.

24 So we are not -- we think that that is wrong, that 25 that principle, if that submission is being made, that

that is wrong, because there is no hard-edged approach to the type of evidence that the CMA needs to build its case on. So that is why --

4 THE CHAIRMAN: No, I see what you are saying and I can see 5 why you are saying it, given the way I parsed the questions that were in my assessment arising out of the 6 7 econometric expert evidence. But I think I better try 8 and be clearer about what I was saying, because the 9 point I was making was that it is not enough for you to 10 show that CTM's expert has failed in her task to show no 11 effect. You do have to do that, but it is not enough, 12 because it is possible that a differently instructed or 13 different economist could do that job.

Now, I am not being very complementary to CTM's 14 15 expert here, because I am basically postulating a bad job by that expert, but I think you do need to say that 16 the reason you did not adduce econometric evidence 17 18 yourself is not because ComparetheMarket's expert could 19 not do it, it is because no expert with reasonable 20 resources or with reasonable certainty, or for whatever 21 reason, could do the job that meant it was a useful 22 exercise for you to do.

23 So I am not putting it as the level of 24 impossibility. What I am saying is you have got to, in 25 just the same way as the sampling exercise has to be

justified as something that meets the SSNIP test, you
 have got to justify the reasons why you did not go down
 the route of econometric analysis.

That may be because it is not going to produce useful results. It may be because it cannot be done, because the sample is the wrong size. It may be that it is simply too expensive given the other evidence that you have got. All sorts of reasons for it, but those reasons do have to be unpacked.

10 MS DEMETRIOU: Sir, I think that we are then on the same 11 page. So we do, of course, say -- and it may be that 12 I misunderstood, I am sure I misunderstood 13 Professor Ulph's initial point that he was putting to me -- but I think we are on the same page in the sense 14 15 that the CMA has explained, in this case, why it did not conduct econometric evidence. So it has explained that 16 and, of course, that is something that will be explored. 17 18 THE CHAIRMAN: Of course.

19 MS DEMETRIOU: As you have just said, sir, another important 20 factor in relation to this into whether or not -- into 21 a decision not to conduct econometric evidence is the 22 other evidence. So in circumstances where the CMA took 23 the view following its investigation that the other 24 evidence was adequate, well, that is a good reason in 25 itself not to conduct econometric evidence. That is one

1 of the reasons that the Tribunal can take account of 2 when assessing all of this and we say that is why the 3 primary question for the Tribunal is whether that other 4 evidence is sufficient.

5 Now, of course, when analysing whether the other 6 evidence is sufficient, you will of course take into 7 account the econometric evidence advanced by 8 ComparetheMarket. But highly relevant to the question 9 of was it reasonable, was it reasonable for the CMA not 10 to conduct an econometric analysis, is the evidence it 11 did look at.

12 That is all I am really saying. So I was really 13 addressing the more hard-edged way, if I can put it that 14 way, that the debate sort of evolved yesterday, which is 15 that the CMA has to show somehow that it is an 16 impossibility to conduct an econometric analysis in 17 order for the decision to stand. We would not accept 18 that.

19 THE CHAIRMAN: No. I see we have two hands up. Professor,20 you first, and then Mr Beard.

21 PROF ULPH: I think we are in danger of taking what you 22 thought was a small point and making it into a very big 23 point. But can I just try restating my argument to you 24 and I may have misunderstood your argument you were 25 making. I do not disagree with you that the CMA was not required in law to do an econometric analysis, I accept that point. Nor do I disagree with you that if we take all the evidence you presented and we find that compelling, and we reach a judgment on the basis of that evidence, that leads to a particular conclusion.

7 What I was saying was that I do not think that 8 second point is a reason why the CMA legitimately choose 9 not to do econometrics. It seemed to me that you were 10 saying, and I may have misunderstood you, that if we 11 were to find the CMA's evidence compelling, that would 12 be a reason for not doing the econometrics.

13That cannot be the case, because you would not know14at the time you are producing your evidence, whether or15not we would find this evidence compelling. Obviously,16you would hope that we would find it compelling, but you17would not know that.

18 So is that really a reason for not doing econometrics? That was my question to you. 19 20 MS DEMETRIOU: Thank you. So I think what you are asking, 21 if I can just make sure that I have understood it, is 22 that it would not be safe for the CMA in taking its 23 decision or it is arguably not safe for the CMA in 24 taking its decision not to do an econometric analysis, 25 because the Tribunal may end up disagreeing with the CMA

1 as to the qualitative evidence that was before it. So 2 the Tribunal may end up disagreeing that it was 3 unnecessary to conduct an econometric analysis. 4 Have I understood that correctly, Professor Ulph? 5 PROF ULPH: I am saying that we might not find the 6 qualitative analysis compelling. 7 MS DEMETRIOU: Yes. PROF ULPH: That does not necessarily tell you what 8 additional evidence should have been done. I am leaving 9 10 it open that there are many other forms of evidence one 11 can provide and maybe different types of qualitative 12 analysis would have been more compelling. I am not 13 saying it has to be econometrics. I am just saying you cannot use the fact that we would find the evidence 14 15 provided compelling as a reason for not doing the econometrics, because at the time you were making the 16 decision, you would not know what our view would be of 17 18 the evidence. It is a rather simple --19 MS DEMETRIOU: Yes, I understand. I understand. So, no, of 20 course -- at the time, of course, the CMA would not 21 know. I mean, the CMA reaches its own view as to what 22 evidence is sufficient at the time, but, of course, it 23 cannot prejudge what the Tribunal may think. So it 24 cannot say: well, it is absolutely certain that 25 the Tribunal is going to find this analysis compelling,

therefore, that is a good reason not to conduct an econometric analysis. I agree with you, Professor.

On the other hand, the Tribunal -- the CMA does have to take a view at the time, which it did do, as to whether the evidence it has got in front of it is sufficient or whether it needs to go on and do more.

So, in this case, it took the view it was sufficient. Of course, it is for the Tribunal now to examine whether it was correct to take that view, that is the purpose of this appeal, but I do agree with what you have put, now that I have understood it properly. Thank you.

13 PROF ULPH: Thank you.

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THE CHAIRMAN: Thank you, Professor. Mr Beard. 14 15 MR BEARD: I have got my hand up for a very, very mundane reason, which is page 16 of the transcript, sir, you 16 were referring to the CMA's expert and I think 17 18 throughout you actually wanted to use a different 19 acronym. I think you wanted to be referring to 20 "ComparetheMarket" or "CTM's expert". 21 THE CHAIRMAN: I was absolutely wanting to do that. 22 MR BEARD: I think everyone understood that, but I thought 23 for the purpose of the transcript, and just in passing, 24 I think that it is important not to lose sight of part

of the submission we are making in relation to

considering evidence in the round, that econometric evidence can influence the way that you look at qualitative evidence. It is a sort of reflective equilibrium. I do not want that to be lost. I think that is part of what Professor Ulph is potentially talking about.

But I will leave that for now and I will not intrude
on the flow of submissions, since I had a very, very
mundane intervention.

10 THE CHAIRMAN: But, thank you, nonetheless.

11 MS DEMETRIOU: Thank you. Just also, so that we do not lose 12 sight of a point that, in this debate, which we have now 13 explored a little more, just so that we do not lose sight of a point, of course, that we do make, which is 14 15 that that the CMA, of course, in this case, did consider -- so it is not that it did not -- we are not 16 facing a case where the CMA did not consider at all 17 whether to conduct an econometric analysis. Of course, 18 19 it did consider it very carefully, because 20 ComparetheMarket was asking it to, was saying: you 21 should be conducting an econometric analysis.

It is a point that it made during the investigation and the CMA did, of course, consider whether to do that at the time and decided that it would not be robust, which is why it did not do it. That, of course, will be

1 explored in the evidence.

2 I am now going to move on to my fifth and final 3 point on the law and points of principle, and this 4 really relates to concerns, the weight to be placed on 5 different types of evidence. So it is a different point to the one I have just been making and you will have 6 7 heard that a recurrent theme of Mr Beard's submission is that little weight should be placed on various parts of 8 the qualitative evidence considered and relied on by the 9 10 CMA, because the CMA has not called witnesses from the HIPs. Of course, it has called a witness from a rival 11 12 price comparison website.

I just want to take the Tribunal briefly to three
authorities. Then I am going to make some short
submissions.

The first authority is a case called Gestmin and 16 that is at $\{G/116.1\}$. This is a now well-known 17 18 exposition by Lord Justice Leggatt, as he then was, 19 about the limitations of witness evidence. Really, the 20 point I want to make, the point I want to extract from 21 it is that where one has contemporaneous documents, 22 contemporaneous documents, those are the best evidence 23 of what happened at the time.

24 If we could turn to page 7, please {G/116.1/7}, so 25 the passage starts at paragraph 15, so evidence based on

1 recollection. What the judge does there, from 2 paragraphs 15 to 18, through to 18, is explain, set out, explain how memory is fallible and therefore that there 3 4 are vulnerabilities in ex-post oral evidence. 5 Then you see at paragraph 19, over the page {G/116.1/8}, an additional point being made, which is 6 7 that witnesses may well have a stake in the result of 8 the litigation. Then you see at 20, interference with memory 9 10 introduced in civil litigation. 11 Then you see paragraph 22, if we could look at that, 12 that is really the key paragraph that I want to draw 13 your attention to: "In the light of these considerations, the best 14 15 approach for a judge to adopt in the trial of a commercial case is, in my view, to place little if any 16 reliance at all on witnesses' recollections of what was 17 said in meetings and conversations, and to base factual 18 19 findings on inferences drawn from the documentary 20 evidence and known or probable facts. This does not mean 21 that oral testimony serves no useful purpose - though 22 its utility is often disproportionate to its length. But 23 its value lies largely, as I see it, in the opportunity which cross-examination affords to subject the 24 25 documentary record to critical scrutiny and to gauge the

1 personality, motivations ..."

2 If we can go over the page, please $\{G/116.1/9\}$: 3 "... working practices of a witness, rather than in 4 testimony of what the witness recalls of particular 5 conversations and events. Above all, it is important to avoid the fallacy of supposing that, because a witness 6 7 has confidence in his or her recollection and is honest, evidence based on that recollection provides any 8 reliable guide to the truth." 9

10 So essentially -- and this is a point which is taken up in practical terms in the new practice direction that 11 12 the business and property courts have adopted, and which 13 now governs evidence, factual evidence in those courts, in the practice direction, which is not in the 14 15 authorities bundle, but we can add -- I am sure that at least some members of the Tribunal will be familiar with 16 it -- states that it is not appropriate for a witness to 17 18 be used as a vehicle for giving a narrative to the 19 contemporaneous documentary record.

20 So, really, the short point I make on this, is that 21 where the CMA has relied on contemporaneous documents 22 and, by that, I mean "contemporaneous" in the true sense 23 of the word, not meetings after the events with the CMA 24 or responses to section 26 notices or witness 25 statements, but actually the contemporaneous

1 communications or internal documents of the company's at 2 the time, and where those documents, on their face, 3 allow a particular factual finding to be made or an 4 inference to be drawn, those documents should be taken 5 at face value and there is no need then to call 6 a witness to provide any kind of gloss or explanation 7 for them.

So that is really the first point that I wish to 8 make. The reason I make it is because at times, in his 9 10 submissions, Mr Beard -- and we will come to this when I come to show you the evidence in the submissions -- at 11 12 times, in his submissions, Mr Beard said: well, really 13 what the CMA should have done is called X witness to give evidence in relation to this, so we could test it 14 15 in cross-examination.

Really, my short point, is where the CMA is relying on contemporaneous documents, and is not trying to say that those documents should be interpreted in a different way, but is rather trying to say they should be taken at face value, there is no need, there was no need for the CMA to do that.

Rather, if CTM want to be saying: these
contemporaneous documents should be disregarded or -Mr Beard, again, is shaking his head, he has the
opposite of a poker face, but I will try not to let this

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put me off my stride, it is probably encouraging.

2 So if CTM want to say that there is a document that 3 should not be taken at face value or should be 4 disregarded, of course, it was open for CTM to go and 5 seek a witness to say: well, that document at the time says this, but actually it should be taken in 6 7 a different way or disregarded, because of this or that. 8 So they could have done that. But my point is it is not for the CMA, when it is 9 10 relying on contemporaneous material, to have to call 11 witnesses to back up that contemporaneous material when 12 it is relying on what they say on their face. So that 13 is the first point. THE CHAIRMAN: How does that fit with paragraph 22 of 14 15 Gestmin? MS DEMETRIOU: Can we go back, please, to paragraph 22. 16 THE CHAIRMAN: Back a page {G/116.1/8}. 17 MS DEMETRIOU: Sir, your point on paragraph 22. 18 19 THE CHAIRMAN: Well, he is saying -- I mean, this is what 20 I say is The Ocean Frost case. 21 MS DEMETRIOU: Yes. 22 THE CHAIRMAN: Where Lord Goff said years ago: look, the 23 documents are king, because people just cannot remember 24 what is going on and that -- I mean, one needs no persuasion of that as a commercial litigator. 25

1 MS DEMETRIOU: Yes.

THE CHAIRMAN: The importance of documents is when you get that rare case where you do not have any documents and suddenly you realise that they are incredibly helpful. But the point Mr Justice Leggatt, as he then was, is making in 22 is you have got to see the documents in context and there may be a whole raft of questions about what actually this document means in context.

9 So, I mean, the great danger of looking at documents 10 is that, yes, of course, they say what they say, but 11 just as with everything, you need to see the context in 12 which they were made.

13 That is why I think the judge is referring to the importance of cross-examination in paragraph 22. 14 15 MS DEMETRIOU: Sir, in response to that, then, I can see -so I think one needs to distinguish different types of 16 case, so if there is documentary evidence from 17 18 a particular insurer, which, on its face, calls for 19 explanation or is inconsistent with other 20 contemporaneous documents at the same time, then 21 a contextualisation from a witness as to their 22 recollection of the documents may be helpful.

But where, as I will show you is the case here,
there are documents, contemporaneous documents from
particular insurers, which are clear on their face, then

1 calling a witness to say -- and where there is no 2 conflict on the face of those documents about what they 3 mean, so they are clear on their face, they say, 4 for example: here we are being offered a promotional 5 deal and we are rejecting it, because of the wide MFN. So that says what it says on its face. There is then no 6 7 need to call a witness to explain that, because it is clear on its face. 8

Now, what I am saying is that if ComparetheMarket 9 10 wishes to say: well, reliance should not have been 11 placed on that, because there is some contextual 12 feature, which means that it does not actually mean what 13 it says on its face, then, of course, it is open to them to call a witness. But the CMA, it is not incumbent on 14 15 the CMA to contextualise by way of witness evidence, documentary -- the documentary contemporaneous documents 16 at the time where those are clear on their face. 17

18 It may be that if there is a dispute on evidence as 19 to what happened at a particular meeting and 20 a documentary record is incomplete, then, of course, 21 what is being said in paragraph 22 is that 22 contextualisation can be useful and there can be -- as 23 can the opportunity to cross-examine.

24 But the point is a more limited one in paragraph 22, 25 in my respectful submission. What that does not say is

that where you have documents, which are clear on their face, it is nonetheless incumbent on the party relying on them to call a witness to explain them. Indeed that would go contrary to the practice direction and the recent approach of the courts.

6 So, sir, that is really what we say about 7 paragraph 22 and really it is a straightforward point 8 about the importance of the contemporaneous written 9 record.

10 Of course, if there are conflicts, on the face of the documents, that is a different question. But what 11 12 the CMA was entitled to do, is accept, at face value, 13 those documents, when they are clear in their effect. That is something I am going to come back to when I am 14 15 going to look at some of the underlying documents. THE CHAIRMAN: I mean, I anticipate that there is going to 16 be some pretty significant pushback from 17 18 ComparetheMarket on this point and it may be that one 19 needs to go back to first principles about how evidence 20 works. I mean, if one dials back to the bad old days, 21 when you had an awful lot of formality about evidence, 22 instead of it all just being about weight, what you would be doing, you would be putting in a Civil 23 24 Evidence Act notice saying, "We are relying on these 25 documents for the truth of which they say."

You would be saying, "We do not want to call the witness to speak to those documents for the following reasons", and whatever those reasons might be, who knows?

5 But if that is the way one needs to analyse it, it does seem to me that you are obliged at least to tender 6 7 the witnesses or to make it clear why you are not doing 8 so. But to say: we are going to go through the 9 documents that we have, using our position as regulator, 10 obtained from other people in the market, but if you, 11 the addressee of the decision, do not like what we have 12 produced, off you go and find someone to rebut it, I am not sure that that is quite how it ought to work. 13 You have got to present your case warts and all and it is 14 15 for Mr Beard to have the opportunity to probe the deficiencies. 16

MS DEMETRIOU: Sir, of course, he can have the opportunity 17 18 to probe the deficiencies. But taking, first of all, 19 your point about Civil Evidence Act notices, of course, 20 we are now a long way from that point. That is why the 21 recent practice direction deprecates the idea of calling 22 witnesses to explain or narrate contemporaneous 23 documents. Because, of course, there will be lots of 24 contemporaneous documents in a case where -- which do 25 not call for explanation, because -- this is the point

of the more recent approach in the practice direction.
 They speak for themselves and actually calling a witness
 to narrate them or to explain them to the court is
 superfluous and unnecessary. That is why it has been
 deprecated.

6 So we have moved a long way from the starting point 7 that we were years ago, where one was looking at Civil 8 Evidence Act notices, and so on, in relation to these 9 documents.

10 Now, of course, in this case, many of the documents 11 relied on by the CMA were ComparetheMarket's own 12 documents. So, in those circumstances, what we are 13 saying is that the CMA was entitled to look at those 14 documents, decide what they say on their face, or draw 15 inferences from them, and reach findings, which, of 16 course, it has done in its decision.

Now, the CMA cannot be then criticised for not 17 calling a witness from ComparetheMarket. That would 18 19 obviously be ridiculous. It is entitled to examine the 20 documents, reach conclusions from them, and if 21 ComparetheMarket want to say: well, this document does 22 not actually support the finding you have made, because we had something else in mind, then it could have very 23 24 easily have called its own witness.

25 THE CHAIRMAN: No, I think you are pushing at a pretty open

1 door when it comes to ComparetheMarket's witnesses.

I think if you were to try and extract a statement from one of Mr Beard's client's own witnesses, you would get some pretty hefty pushback otherwise. I think you can take it that there is a distinction between the witnesses of the addressee of the decision and third parties.

But third parties, I do think that there is an 8 element in which one needs to avoid the impression --9 10 I stress, it is just the impression -- of 11 cherry-picking. In other words, if you are coming to 12 court with a case, you have got to say what it is and as 13 part of the price of bringing that case and asking the court to believe it, you have got to deliver the 14 15 mechanism for testing it.

Now, I quite recognise that that mechanism is a nuanced one, when you are talking about the documentary record as opposed to something that can be added, and you can take it, we will obviously take that into account. We are not in the bad old days of calling witnesses just for the sake of calling them.

22 But neither are we at the other extreme saying: here 23 are the documents, that is that. 24 MS DEMETRIOU: Sir, can I just respond in two ways to that? 25 THE CHAIRMAN: Please, please. 1 MS DEMETRIOU: So the first thing I want to say is really 2 a point of principle, that there is a distinction --3 and, of course, I accept that this is all a question of 4 weight and nuance and so on, so there are no hardline 5 rules.

But I do want to draw a distinction between two 6 7 different types of situation. The first is where the 8 contemporaneous documents might be said to speak for 9 themselves. In those circumstances, then we say very 10 great weight should be given to the contemporaneous documents, very great weight should be given to them. 11 12 The fact that the CMA has not called a witness to narrate them, as it were, or to be tendered for 13 cross-examination, we say should not be something which 14 15 is conversely given any great weight by the Tribunal.

Now, a different situation would be where there is on the face of a document, for example, a conflict or an uncertainty. Now in those circumstances, one might see that more weight might be placed by the Tribunal on a failure to call a witness to explain a conflict where the CMA has drawn a particular inference.

22 So, sir, that is the first point on principle. 23 The second point that I wish to make is that you say 24 that I am pushing at an open door in terms of witnesses 25 from BGL, from ComparetheMarket. Well, of course, the

fact is, in this case, Mr Beard yesterday made two particular comments about witnesses. He said that -- he remarked on the fact that we did not call a witness -the witness from Aviva (Quote Me Happy). He has actually given a witness statement in the investigation, you will recall that.

7 THE CHAIRMAN: Yes.

8 MS DEMETRIOU: He also made a comment in passing that we did 9 not call someone from AXA. I am going to come back to 10 the evidence in these in relation to the decision. 11 But, sir, in fact, the CMA did approach these two 12 HIPs and they did approach the witness who gave 13 a witness statement during the course of the

14 investigation and we will, of course, disclose the 15 relevant communications and put this into the bundle. 16 But they did approach -- the CMA did approach them to 17 ask whether they would give evidence in this case.

18 Sir, the position is that as regards AXA, which is 19 one of the HIPs referred to by Mr Beard yesterday, they 20 said that they were unwilling to do so, because of their 21 continuing commercial relationship with ComparetheMarket 22 and they said that giving evidence would result, in 23 their view, to a breakdown in that relationship and 24 substantial financial losses.

25

As regards the gentleman who did give a witness

statement, he said that he was unwilling to give one,
 because he was concerned it would affect his future
 employment relationships. So a similar reason.

4 So I have obviously waived privilege in those 5 communications. We will put them into the bundle. But 6 I do want to explain to the Tribunal that those 7 witnesses referred to by Mr Beard were approached and 8 they refused to give evidence.

9

Now, sir, this --

10 MR BEARD: Excuse me, if I might intervene. This is 11 evidence being given from the bar. We have not seen any 12 of this material before. Ms Demetriou is now suggesting 13 she is going to waive privilege in relation to the 14 enquiries made by the CMA in relation to witnesses.

15 If she is waiving privilege in relation to that topic, she needs to waive privilege generally. 16 She cannot pick and choose in relation to these matters. 17 18 This is not a course that can be adopted at this point. 19 We have had no opportunity to deal with any of these 20 matters. It is the first time that this has been put to 21 This is an inappropriate use of evidence at the us. 22 bar. MS DEMETRIOU: I really do not understand why Mr Beard is 23 24 getting so worked up.

25 THE CHAIRMAN: No, no, I think we need to tread quite

1 carefully here. First of all, I understand why you are 2 making the point and I think we perhaps need to think quite carefully about how evidence of market practice is 3 4 adduced in these cases. So I am interested, because it 5 does go to weight, in the steps that the CMA has taken in terms of marshalling its case, the case for the 6 7 prosecution, as it were, though of course the CMA decided the case as well. 8

9

That is important.

10 But, I think you need to think very carefully about the extent to which you want to open up, at this stage, 11 12 how the CMA has conducted its investigations, because 13 I think -- and I am speaking entirely provisionally here, I think that whilst you are entitled to make 14 15 general points about the difficulty of herding witnesses, who really have no interest in assisting the 16 17 CMA, which is why the CMA has its compulsory powers, you 18 are perfectly entitled to say that, and I am quite sure 19 that no-one is going to be saying that the CMA is trying 20 to withhold evidence, that it could easily call, from 21 the court. I do not think anyone is going that far.

22 So you can make the general point, but if you are 23 going to be waiving privilege in a specific instance and 24 say: look, Mr Beard made a bad point yesterday, because 25 actually we really tried to get hold of Mr X and Mr X

just told us to take a running jump and was really going to be an unwilling witness. Well, I think if you are going to do that, then you are going to have to lift the lid on everything.

5 I anticipate that that is something that, 6 practically speaking, is not going to be possible and 7 might well be undesirable for all kinds of other reasons 8 as well, because the CMA, I think, is entitled to 9 a degree of discretion, by which I mean non-probing by 10 the Tribunal or the other side in how it carries on its 11 affairs.

12 So I think I am going to tell you not to proceed 13 with those submissions, at this stage. But think how you want to and if you want to deploy specific points in 14 15 response to the matters that Mr Beard made. But if you choose to go down that route, we will have a case 16 management problem in terms of how it is fed into these 17 18 proceedings and I think you will have a lifting of the 19 lid problem, because I think if you are going to be 20 answering specific points, there will be a huge amount 21 of questions about, for instance, your approach to 22 econometric analysis before the meerkat said you need to 23 have it.

So this is a difficult question.
MS DEMETRIOU: Sir, may I respond, please?

THE CHAIRMAN: Yes. Mr Beard, do not worry, we see your
 hand up as well.

3 MR BEARD: Understood, I am sorry.

4 MS DEMETRIOU: So, sir, just taking it step by step. The 5 points that Mr Beard made in opening, which were, you will recall, directed in particular to particular 6 7 witnesses, including the witness who did give evidence 8 in the investigation. These were points which he 9 emphasised, which were not put to the CMA, so they do 10 not appear, as far as I can see, in their pleadings. 11 They are points which have been emphasised for the first 12 time at trial.

Now, we are -- and the submission that is being made by ComparetheMarket is that, because the CMA has failed to call Mr X, for example, as a witness, then little weight should be placed. That was the clear submission that was being made. Little weight should be placed on the findings made by the CMA in relation to that particular HIP.

20 Now, I am going to come back to deal with the 21 substance of that, because we say that there is a lot of 22 good contemporaneous evidence in relation to that HIP. 23 But taking the point of principle and taking Mr Beard's 24 submission, he is saying: you did not call Mr X, who 25 gave a witness statement, therefore the Tribunal should give little or no weight to the findings made in
 relation to that insurer. A new point which they had
 not made before.

4 Now, the CMA is entitled to defend itself in 5 relation to that point. We will come to the Tesco decision in a minute, because there the Tribunal says 6 7 that the reason why the CMA has not called a particular witness may be -- is something which obviously can be 8 taken into account. That must be right, because if the 9 10 CMA has tried to call a witness and they are 11 unavailable, that is something that should be taken into 12 account. We will have a look at that in a minute.

13 So the CMA is entitled to defend itself.

14 Now, I do not accept -- obviously, if we are going 15 to be explaining why we did not call Mr X, then I am 16 waiving privilege to that extent. So we have thought 17 about this, it is not something that I am doing on the 18 hoof. We thought about Mr Beard's submission yesterday 19 and we, the CMA, will waive privilege in relation to the 20 communications with Mr X.

21 Now, sir, I do not agree, with respect, that this 22 entails waiving privilege over other aspects of the 23 investigation or preparation for this trial, because 24 that is not how the case law operates, we say. One is 25 waiving privilege in respect of a particular point. We

1 are not cherrypicking the point. I am responding to 2 a provision. I am not cherry-picking. The approach to 3 econometrics is nothing to do with this issue and if the 4 CMA were not entitled to respond to the submission made 5 by Mr Beard, that no weight should be placed on the evidence from this HIP, because of failure to call 6 7 a witness. If we were not entitled to respond, I would be defending this appeal with my hands tied behind my 8 back. 9

10 THE CHAIRMAN: Right, just pausing there. I am not, at the 11 moment, going to accept your waiver of privilege and the 12 reason I am not going to do it is because I want the CMA 13 to be very clear in their understanding of the 14 implications of what they may be doing.

I am not, at this moment, saying that if you make this waiver and produce this material, the lid is going to be lifted on everything. What I am saying is, I see it as an outcome that is on the cards.

So you may want to think about exactly how we proceed in terms of allowing both sides, and I want to stress it is both sides that are engaged in this, to defend themselves.

But speaking for myself now, I frankly do not see
how you can say: we have got an answer to Mr Beard's
"you did not call this witness" point, because, look, we

have tried to bring this witness in. It seems to me,
 you have got to do that, then, for every witness that
 you could have called.

Now, I am not deciding this, but I am trying to
tease out the implications of your waiver.

But Mr Beard is saying: look, you have put into 6 7 place all of this documentary evidence, you are saying to the Tribunal and indeed to ComparetheMarket, "Read 8 this documentary evidence and weep, it makes our case." 9 10 Mr Beard has made the general point, buttressed by 11 specific examples, that the documentary evidence needs 12 to be seen in context and part of that context is what 13 the witnesses say.

14 So frankly, it is not, I think, going to be an 15 answer to the examples that Mr Beard articulated to deal 16 with those examples. So it seems to me that your waiver 17 will have to be across all of the persons who could 18 speak to these documents and we would need to know just 19 what the CMA did and did not do, in order to get live 20 witnesses into court.

Now, that is one area. I am not deciding it, but
I am giving you a heads-up as to what might happen.

Equally, the point has been made that you should have, just before ComparetheMarket raised the point, you should have gone to town on the econometric evidence. It is a point that Professor Ulph was making earlier.
 Again, are we to expect that we will have an answer as
 to why that road was not travelled?

4 MS DEMETRIOU: Sir --

5 THE CHAIRMAN: It is a point different in kind, but I would suggest similar in quality to what was Mr Beard's point 6 7 regarding the witnesses. Now, I do not want you to 8 respond to this now, because I am not going to make either side commit on this. So, as I say, I am not 9 10 accepting your waiver at this point, because I do not 11 want the toothpaste to erupt from the tube in 12 circumstances where it cannot be squeezed back. I want 13 you to think about it. I know you have thought about it already, but you will not have thought about it with the 14 15 warning that I am giving you now.

I am not saying that it is going to be carried 16 17 through, because I am speaking in response to something 18 that has erupted more or less out of nowhere, but I do 19 think you need to factor in the potential implications. 20 We can have an argument about limited waiver and you can 21 show me the case law to show that my approach is, albeit 22 provisional, wrong. That is absolutely fine, but I think we probably do need to have that argument and 23 now is not the time. 24

25

So both sides need to think about this.

I think it is also a point that is related to the question that we raised yesterday about the universe of documents which the CMA is relying upon. You recall the first of the three points I raised at the end of yesterday was: could we have a group of documents?

Now, thinking about it overnight, the point I made 6 7 yesterday, was really we did not want to miss points that either side were making in order to ensure that we 8 9 take everyone's good points and everyone's bad points 10 into account when we write the judgment. But I am 11 wondering if there is not a more fundamental point, 12 which is tied more closely to the evidence on which the 13 CMA actually relies.

I am delving back into my own ancient history here, when I was a baby junior in the Lloyds litigation, we had an interesting situation that we were the claimants but with no witnesses. We were alleging, without any live witnesses at all, just with experts, that the underwriting of certain syndicates had been negligently conducted.

The judge on Day 1 of the trial said, "Well, what is your case?" We said, "It is in the documents. There are 50 lever-arch files of documents, that is our case." Nick Phillips erupted in a sort of quiet way and said, "Well, you are not going to get away with that. You are

1 going to have to set out, with specificity, each and 2 every document you rely upon and why you rely upon it 3 and I will give you five days to do it." That is what 4 we did.

5 We produced a schedule which identified each and every document which we relied in support of our case, 6 7 so that the other side knew. I am not going that far, but I do think that one of the virtues of identifying 8 9 the documents that you are relying upon, is that it does 10 give everyone clarity as to the case that they have to 11 meet on the facts. I am quite sure that every document 12 will have been referenced and probably referenced many 13 times in the decision.

But the more I see of the way the submissions are going in this case, the more I think that we need to have an evidential baseline, which constitutes the CMA's case and the documents which go to rebutting it.

Now, I think that is part and parcel of the debate we are having now, about what additional material in the shape of witness evidence ought to be adduced, should have been adduced, in light of that documentary material. But one cannot determine that without an idea of what exactly the documents are that you are relying on.

25 MS DEMETRIOU: Sir, in relation to that --

1 MR BEARD: Just before Ms Demetriou comes back, because 2 I understand she wants to respond, I am sure. But 3 I just want to be clear. It is not only the substance 4 issues on this supposed waiver of privilege that give 5 rise to significant concerns. There is a timing issue 6 and a fairness issue, what, I think, sir, you were 7 adverting to, by referring to case management matters.

8 Because, just to be clear, throughout this process, 9 going back to the interactions that ComparetheMarket had 10 with the CMA, prior to the SO, after the SO, in relation 11 to the letter of facts and the second letter of facts, 12 it was throughout saying: the documentary material you 13 have got from these insurers and also from the PCWs does not make out your case. You will see that from all the 14 15 documents.

16 What I have added is reference to authority in 17 relation to these matters.

18 Now, that does not change the nature of the case that we have been putting forward at all in relation to 19 20 this. We have been saying: you have not got a good 21 basis for treating these documents as clear. In those 22 circumstances, when I go back and refer to authorities 23 that go back a decade talking about what the obligations 24 of the OFT and CMA are, in relation to -- ambiguities in 25 relation to documentary material and section 26, that is

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not in any way a new case.

There is nothing ambiguous about the position we have been adopting. We have been saying: your material is not sound. What we have explained in the authorities is simply what that analysis means in terms of previous case law about how you overcome those difficulties and how the burden of proof works.

8 If the CMA is going to say, we have not previously 9 raised the burden of proof, I will provide all the 10 references in relation to that, I do not see that that 11 is the position.

So it is a case management issue as well, that if there were to be waivers of privilege, whether the cherry-picked versions or a broader version, and we say it would have to be broader, there is a practical problem here of how we then go away and deal with these matters. Because it is not for Ms Demetriou to give evidence about these things.

19 THE CHAIRMAN: No. Ms Demetriou, you will be allowed to 20 come back on this, but I just want to respond in part to 21 what Mr Beard has said, so that you can deal fully with 22 the point that I think is being made.

The cover pricing cases say what they say. I think it is important to understand though that the documents in that case were of a very peculiarly specific sort. 1 So the case that I dealt with, there was a particular 2 point about a ringed round figure, where someone, not 3 the person who had authored the document, but someone 4 was saying the significance of this ringing round 5 entails particularly naughty behaviour and the fact was 6 the document was ambiguous.

7 MR BEARD: Yes.

8 THE CHAIRMAN: You could see the point about the ringing 9 round. What you needed was someone to speak to the 10 document and to have questions put, so that you could 11 work out what it meant. What we said in that case was: 12 we see your point, but we can see 16 other points as to 13 how this particular document could be construed and you 14 are just not going to get home on it.

15 Now, I think that these documents, the ones that the CMA are relying on here, are somewhat different in 16 quality. One does not have that sort of debate about 17 18 what was meant, but one does have questions which go to 19 weight, which I am not going to come close to addressing 20 now, because we have to decide this in due course after 21 we hear all the evidence, where Mr Beard is making the 22 point that he needs something more than the mere 23 document.

He may be right about that, he may be wrong about that. We will look at the documents in the round. We

are certainly not going to refuse to admit them. We
 will look at them and we will assess them for what they
 are worth.

But I do think that Mr Beard is entitled to make the point that who knows what might have been said if the author of the document was called.

Now, we do not know. So we do get back to the case
I articulated yesterday, which is in Wisniewski v
Central Manchester Health Authority, about what
inferences one can draw, regarding the evidence not
called, when it might have been called.

12 That is, at the end of the day, where we end up.
13 MS DEMETRIOU: Sir, yes, sorry --

THE CHAIRMAN: Now, the question is: what do we do about 14 15 this at the moment? I have already given an indication that we are not going to be going down the route that 16 the CMA is anything other than a public body, that is 17 18 entitled to the full benefit of our assumption that they 19 are acting in the public good and trying to do these 20 things in the public interest, and that an investigation 21 and decision like this is conducted carefully and 22 responsibly. That is something which we are prepared to 23 accept.

24 But I do not think that can close out the particular 25 points on weight that Mr Beard is making. He is not

making a criticism beyond saying: you have chosen not to
call a particular witness -- he may have perfectly good
reasons for not calling it. That is, in a sense,
relevant, but it does not diminish Mr Beard's point. We
are not going to be keen, at this stage, to go down
a minute evaluation of the assessment of who you could
and who you could not have called.

8 So we are not going to be saying you are culpable in 9 not calling these people, but I think we are going to be 10 saying, if and to the extent that we formulate an issue 11 or question, where we would have liked to have known the 12 answer, it is going to affect the weight that we can 13 attach to the written document.

14 MS DEMETRIOU: Sir, yes.

15 THE CHAIRMAN: That is very much a provisional sense and it 16 may be that I am going to have to articulate how we are 17 going to approach the evidence, before we actually hand 18 down a final judgment. I will think about whether that 19 is necessary, so that both sides know where we are 20 coming from.

I have not spoken either to Professor Ulph or Ms Lucas about this, so it is me riding solo on this, but that is how I see it at the moment. MS DEMETRIOU: Sir, I do not demur from any of that. So, of course, the Tribunal will have to look at the

1 documentary evidence and will have to decide what weight 2 to place on it. Of course, you are completely right and 3 I accept that if the Tribunal takes the view on 4 a particular document or in relation to a particular 5 category of evidence, that it calls for explanation, then in those circumstances, the Tribunal would be 6 7 entitled to place weight on the fact that there is no witness being cross-examined in relation to those 8 documents. So I do not demur from that at all. 9

10 I just make two points. The first is, I think, completely consistent with what you have just said, sir, 11 12 which is that it all depends on the context. So if 13 there are documents which speak clearly for themselves, in those circumstances, the Tribunal is likely to place 14 15 less weight on the fact that there is not a witness speaking to them than in circumstances where a document 16 is ambiguous or calls for explanation. 17

18 So that is really a point as to a degree of weight 19 and we say it is all factual, it is all fact specific 20 and that must be right.

The second point to make is that, of course, there are lots of documents, in this case, from BGL, from ComparetheMarket, which the CMA say can be taken to mean factual conclusions have been drawn by the CMA from what those documents say. We do make the point that in

circumstances where ComparetheMarket wished to say that
 the documents meant something else, they could have
 adduced their own witness.

Now, of course, in lots of regulatory appeals, the
appellant does adduce factual evidence from the business
to rebut factual findings made by the CMA.

7 So those are really the two points that I make in8 response.

9 In relation to privilege, I have heard everything 10 that you have said and we will take that away with us 11 and I will come back and give you our response in 12 relation to the points I was making in relation to the 13 two witnesses.

14 THE CHAIRMAN: I think that will be helpful. I mean, what 15 is informing my warning shot to you is, first of all, 16 I am not sure, at this stage, how useful that material 17 is actually going to be.

Secondly, if it is useful, then that I think rather indicates that there is going to be an expansion of the work that needs to be done in terms of waiver.

Then, thirdly, if that is right, there is what are called the case management, but it is actually pretty fundamental case management questions of how one deals with such matters in the context of a hearing, where we are now on Day 3.

1 MS DEMETRIOU: Sir, I take all of that on board and we will 2 take it away with us and I will come back with 3 a response having heard what you have said. 4 Could I just, before leaving these points, show 5 you -- because I think they are consistent, unsurprisingly, with the observations you have been 6 7 making, but can I just show you Tesco and also Flynn in the Tribunal, just because they are relevant to the 8 debate that we have just been having. 9 10 THE CHAIRMAN: Yes, of course. MS DEMETRIOU: So Tescos at {G/116/49}. Again, I am just 11 12 showing you these, sir, and members of the Tribunal, for 13 completeness, given the debate we have just been having. You see at paragraph 115, Tesco has been extremely 14 15 critical of the OFT's approach to witness evidence: "In argument, Counsel for Tesco laid considerable 16 emphasis on the OFT's failure to interview witnesses 17 18 during its investigation or indeed to call witnesses for 19 this appeal. This failure, it was said, could not be 20 justified and substantially undermined the OFT's case. 21 The Tribunal should, argued Tesco, (a) decline to draw 22 inferences in favour of the OFT's case and (b) should draw adverse inferences from the OFT's failure to call 23 certain witnesses." 24

Then we see, if we look at paragraph 116:

1 "The importance of the issues raised by Tesco calls 2 for a return to first principles and the restatement of 3 some familiar but, fundamental, propositions. First, 4 the evidence on which the OFT wishes to rely in support 5 of an alleged infringement of the 1998 Act is a matter for it during the administrative stage. Of course, the 6 OFT must act fairly. The OFT must also put to the 7 parties the evidence on which it relies to establish the 8 infringement alleged. There is no rule of law, however, 9 10 that, in order to establish a Chapter I infringement, the OFT has to rely on written or oral witness 11 12 evidence~..." {G/116/50}. 13 There is then a discussion, which has moved on in the sense that the Tribunal is looking at the OFT's then 14 15 powers of investigation, which have --MR BEARD: Sorry, it is written and oral evidence, just for 16 the transcript, not witness and oral evidence. 17 18 MS DEMETRIOU: Sorry. My copy is so small on the screen and 19 my eyesight is obviously getting worse with age. I am 20 very grateful. 21 MR BEARD: I am sorry, Ms Demetriou, I did not mean to 22 suggest that you had intentionally misread it. I hope you understand, it is just correcting it for the 23 24 transcript as we go along. 25 MS DEMETRIOU: No, I am grateful for the intervention, thank

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you very much.

2 THE CHAIRMAN: That is helpful. Can I make one point on 3 transcripts. First of all, I know that they are cleaned 4 up at the end of the day anyway. But it is obviously 5 very helpful for the more egregious errors to be pointed 6 out, just so that we have a belts and braces approach.

But just to make clear my approach on transcripts. When they are used and quoted by us, in the course of the judgment, we take a somewhat stern editorial approach to the transcripts on the basis that we will revise them to fit what we think was said, rather than what is transcribed. Usually that is a matter of complete clarity.

14 If there were to come a point where we were 15 genuinely in doubt as to what was said, and it mattered, 16 then we would, of course, come back to the parties. But 17 you can certainly take it that we regard the transcript 18 as an extremely helpful tool, beautifully put together 19 by the hard working transcribers, but the last word on 20 what was said will be ours rather than theirs.

Just so that I could put to bed any worries about mistranscription. But, Mr Beard, please do carry on correcting mine and Ms Demetriou's errors, because it is very helpful.

25 MS DEMETRIOU: Thank you. Can I just check if Mr Beard's

1 hand is --

2 MR BEARD: I didn't mean to have my hand up. No, no, 3 absolutely not.

MS DEMETRIOU: Okay. Thank you. So I was saying that
paragraphs 117 onwards are dealing with the then powers
of investigation, which have since been beefed up. So
those points are not directly pertinent.

8 But if we can move on to page 51, to paragraph 120
9 {G/116/51}:

10 "We do not think that the OFT could be fairly criticised if it had asked an individual to attend an 11 12 interview, the individual in question had refused to 13 co-operate and the OFT had decided to rely on other 14 evidence available to it in order to prove its case. We 15 would expect any responsible public body at least to ask itself whether there are witnesses who might be able to 16 provide evidence of a material fact or shed light on an 17 18 alleged infringement."

19This goes to what they should be doing during the20investigation:

21 "By declining to contact relevant individuals to 22 ascertain whether they would be willing to co-operate, 23 there is a risk that a public body forgoes potentially 24 promising lines of inquiry."

25

I show you that, sir, because it is completely

1 consistent with what you put to me earlier, which is if 2 the CMA decides in an investigation not to contact 3 a particular category of individual, then it needs to 4 explain why it has not done that. We say here, where it 5 did not contact some of the HIPs, it has indeed 6 explained that in the decision.

Then we see at 121 to 122:

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8 "The fourth point, closely linked to the third, is 9 that the OFT's failure to call witnesses runs a risk 10 that, on an appeal, the Tribunal may ultimately conclude 11 that the OFT has failed to prove the alleged 12 infringement."

Again, that is consistent with the point that you put to me, sir, which is why I am showing it to you, that it is relevant and it is something that may be relevant and it is something which may go to weight:

"If the OFT chooses to base its case on what turns 17 18 out to be incomplete, inconclusive or inconsistent 19 documentary evidence, then that evidence may not be 20 sufficiently strong to satisfy the Tribunal on the 21 balance of probabilities, that an infringement has 22 occurred ... We note that, even where the OFT does choose to rely on witness evidence, that is of course no 23 guarantee of success before this Tribunal." 24

So, of course, that is correct and we accept that;

1 that the question for the Tribunal is: has the evidence 2 that the CMA has relied on, is that sufficient in all the circumstances? If the Tribunal considers that the 3 4 evidence is not sufficient, and that it should have been 5 supplemented by calling oral evidence, or additional oral evidence, I should say, then that is something of 6 7 course it can take into account, which is the point you put to me, sir, which is why I am showing you this. 8

Then we see:

9

10 "Tesco invited us to modify our approach to, and assessment of, the available evidence simply because the 11 12 OFT had chosen not to rely on witness evidence. That is 13 a proposition that seems to us to go too far. It is not the task of this Tribunal to speculate as to why the OFT 14 15 did not interview particular witnesses, still less do we consider it appropriate to refrain from drawing 16 17 inferences that seem appropriate to us on the basis of 18 the evidence presented."

19So I do draw attention to those words. So if20the Tribunal thinks the CMA is correct to have drawn21inferences, factual inferences from the documents, then22it is going too far to say we should not draw those23inferences, because witnesses were not called:

24 "Ultimately, the Tribunal must consider the merits
25 of the decision in the light of all the direct and

1

circumstantial evidence placed before it."

2 So again, we respectfully endorse that. You will 3 see from page 55 {G/116/55}, paragraph 129, that in this 4 case -- perhaps we can go to that, page 55. You see 5 that:

"Counsel for Tesco submitted that the Tribunal 6 7 should draw adverse inferences from the OFT's decision not to call witnesses (which Tesco termed a 'failure') 8 if there was no good reason for the decision. Tesco's 9 10 case was that the OFT should have called witnesses to 11 give evidence on key issues of disputed fact; by not 12 doing so it deprived Tesco of the chance to test parts 13 of the OFT's case in cross-examination."

So a similar submission. You see on the facts of this case, of that case, and again, everything is case-specific, I acknowledge that, we see paragraph 136 (G/116/5).

18 THE CHAIRMAN: 130, just pausing there, is setting out the 19 case that I have mentioned three times already, but it 20 is good to see it there.

21 MS DEMETRIOU: Sir, thank you {G/116/5}:

"Applying the principles [in that case] in
Wisniewski ... the Tribunal is satisfied ..."
So that is the upshot of applying those principles
in this case:

1 "... the Tribunal is satisfied that a credible 2 explanation has been given for witnesses' absence, 3 namely the OFT's position is that its case stands or 4 falls on the documents. The explanation may not be 5 wholly satisfactory because it might mean that the Tribunal cannot resolve certain issues of fact. Indeed, 6 Tesco argued that a number of the documents relied upon 7 by the OFT were far from clear and noted that 8 explanations had not been available because of the OFT's 9 10 decision not to gather evidence from the authors and/or 11 recipients of the documents. We shall address that 12 argument in the factual context in which it arises. As 13 noted above, in light of the OFT's decision not to seek witness evidence, any doubt in the mind of the Tribunal 14 15 as to the content or meaning of documents relied on by the OFT must operate to the advantage of Tesco, as the 16 undertaking alleged to have infringed the Chapter I 17 18 prohibition. We do also bear in mind, however, the 19 OFT's observation that evidence in cases of this sort 20 may often be fragmentary in nature." {G/116/58}.

21 So again, sir, all of this is consistent -- and that 22 is why I am showing it to you, consistent with the 23 points that you have been putting, including the 24 Wisniewski case. What the Tribunal did here was decline 25 to draw adverse inferences, looked at all the documents 1 on their merits. You saw the point at paragraph 122. 2 If the Tribunal agrees with the inference drawn by the 3 regulator, by the CMA, in respect of a particular 4 document, you do not then go on to say: well, we are not 5 going to make the -- we are not going to accept the 6 inference that the CMA made simply because no witness 7 has been drawn.

8 So that is the case that was rejected by 9 the Tribunal and we agree.

Sir, just before we leave this issue, can I just go back to the Flynn judgment in the Tribunal, because this relates to section 26 responses.

13 THE CHAIRMAN: Yes.

MS DEMETRIOU: Mr Beard took you to some of this, but I want to show it to you again {G/128/32}, and paragraphs 84-85. You see Mr Hoskin's submission for the CMA there, it is a question of weight and you can see --I am not going to read it, you have seen that already, but essentially, that submission was accepted at paragraph 85.

Then we see -- so that is an important point, we say that is the right approach to section 26 [break in audio], a matter for you to decide what weight they have, look at them on their own merits, look at the surrounding evidence to see to what extent they have 1 been corroborated.

2 Then you see, at 85, that submission is accepted. 3 Then, at 86, whether adverse inferences should be drawn: 4 "Finally, we note that Pfizer and Flynn each 5 submitted that the Tribunal was entitled to draw adverse inferences from the CMA's failure to call witnesses, in 6 7 particular from pharmacies and the [department of health]. Each cited the judgment of the Supreme Court 8 in Prest~..." 9 10 Then if we go on to paragraph 87, on the next page, 11 page 33 {G/128/33}: 12 "We do not think that this is an appropriate case in 13 which to draw such an adverse inference. Notwithstanding the observations we have already made in 14 15 relation to the DH, the evidence on which the CMA wishes to rely, whether at the administrative stage or on 16 appeal, is a matter for it. It is not for us to 17 18 speculate as to why the CMA did not call factual 19 witnesses. A failure to call witnesses or otherwise to 20 base its case on what may transpire to be incomplete 21 evidence could expose the CMA to the risk that it will 22 fail to convince the Tribunal that it has proven the alleged infringements. In this case the CMA has chosen 23 24 to rely on Section 26 Responses, including those from 25 the DH and other documentary evidence in support of its

case and we will determine the appropriate weight to be
 afforded to the specific evidence."

3 So again, we say that is consistent with the debate 4 that we have been having. So I just wanted to show you 5 that for completeness, because we do say that is the 6 right approach.

7 In this case, the CMA has rested its case on the 8 documentary evidence and on the oral evidence it is 9 calling from Ms Glasgow, and has adduced its own 10 economic evidence to support and to explain why it has not conducted econometric evidence in this case. You 11 12 will hear all of that evidence. That is the basis on 13 which the CMA is defending the decision and opposing this appeal. 14

15 The Tribunal will look at the documentary evidence. I am going to show you portions of it very shortly and 16 will reach its view as to weight. The point that we 17 18 make is that if you agree with the inferences drawn by 19 the CMA from the evidence, then there is not -- you do 20 not then disregard those inferences or say that they 21 cannot be made, simply because oral evidence has not 22 been called. Those points are made firmly in these 23 cases and we say they are important points.

24 So, sir, that has taken a bit longer than I had 25 anticipated. I hope it has been of some assistance.

I wonder if this is a good time for a break.
 THE CHAIRMAN: No, thank you. For my part, I think it has
 been very helpful to have the battle lines articulated.

4 I have got three things before we rise. First of 5 all, I know that you are going to be producing the schedule of documents, as it were, that you rely upon. 6 7 The documentary record, as it were. I am going to formalise that into a direction. The reason I am going 8 to do that is because I think it is important that 9 10 everyone knows what the CMA's case is and what we are 11 evaluating and what Mr Beard is responding to.

12 So I am not particularly fussed about a time, but 13 you will have to produce what the CMA says is its documentary case. A list of documents in chronological 14 15 order and by reference to person and I want that schedule to be backed up by a folder of the documents 16 themselves. Those documents shall not be redacted for 17 18 confidentiality. We will keep it under wraps as 19 something only for the Tribunal for the moment, but I do 20 not want any highlighting or anything like that to 21 identify confidentiality.

22 What I do want highlighted are the passages in those 23 documents that the CMA relies upon, so that we can zone 24 in on exactly what the CMA says its case is.

25

I am making that a direction, because I want there

1 to be no later debate about what is and what is not the 2 CMA's case. It seems to me that is important for the 3 protection of everyone in this hearing. 4 MS DEMETRIOU: Sir, may I just make one observation about 5 your directions? THE CHAIRMAN: Yes, of course. 6 7 MS DEMETRIOU: Yesterday, the way that you put it was that we should provide the documents both chronologically and 8 by HIP. 9 10 THE CHAIRMAN: Yes. 11 MS DEMETRIOU: I am a little concerned that if what you are 12 asking for goes beyond a reorganisation of the 13 documents, because the documents are all in the bundle -- but I do understand the utility of what you 14 15 have asked for in terms of a reorganisation of those documents and highlighting the parts in particular that 16 the CMA would wish the Tribunal to read. 17 18 But if what you are asking for goes beyond that, 19 I am a little bit concerned in the sense that we are, of 20 course, defending the decision and not some other 21 factual basis for the decision. 22 So I do not want it to be said that -- because, of 23 course, it is very important that we do not change the 24 factual basis for the finding of infringement during the course of the appeal. I am very conscious of the fact 25

1 that the case law states that the CMA is defending its 2 decision and, of course, can respond to points made by 3 the appellant, but should not be changing the 4 fundamental basis for its case.

5 Of course, we do say that the basis for the finding of infringement is all in the decision. 6 7 THE CHAIRMAN: I am not doubting that at all. To be clear, and this will come to be articulated in my second 8 direction, which I will be coming to in a moment, I am 9 10 obviously not expecting you to go outside the parameters of the decision and if you were to do so, then I think 11 12 you would get pretty significant pushback from Mr Beard. So I am sure you will not be doing that. 13

14 So, yes, there is no reinventing of the decision.

All I want clear is a baseline, so that if, at some later point, we look at a document and say: hello, that looks interesting, we will check and if it is in your schedule or in your folder of documents, we will deal with it. If it is not, we will not be and we will not be criticised for it, because we will have the cover of this direction.

It is very much giving Mr Beard a target to tilt at and it is giving us the confidence that we know what we need to look at for the CMA's defence of the decision that it has reached.

1 MS DEMETRIOU: I understand, sir. I had mistakenly thought 2 that what you were asking for was a narrative of the 3 documents, but I can see that you are not. 4 THE CHAIRMAN: Absolutely not. The narrative, you may want 5 to produce that for your closings and, of course, you can do that. No, I want a schedule which just lists the 6 7 documents, so we know what they are, and then the 8 documents themselves, so that we can look at them. But 9 I do not want any analysis or supplementation beyond the 10 physical documentary evidence and what it is. 11 MS DEMETRIOU: Could I just ask: would it be most helpful, 12 so, for example, where there is a response to 13 a section 26 request and only part of it is -- part that the CMA is relying on, would you like the whole document 14 15 or would it be easier just to have the relevant page? THE CHAIRMAN: I suspect it would be easier to have the 16 17 relevant page, provided the context can be seen. That 18 is why the list of documents is so important, so that 19 when you put in just a page, we know what it is we are 20 looking at. I know you will exercise your judgment. If 21 it is a three-page document and you think we ought to 22 see all three pages, even though pages 1 and 3 do not really add very much, well, put it in. If it is 23 24 a 400-page document and you are referring to page 52, 25 you obviously do not put it in and there will be a whole

1 range of things in between.

2 Mr Beard, I had envisaged it to be a joint document. 3 I do not think it should be now. This direction is made 4 to the CMA. You will, of course, have liberty, it is 5 not a direction, but liberty to put in your own bundle, 6 which provides, as it were, the context for the 7 materials on which the CMA relies.

Again, it is going to be confined to the universe of documents that are in the record now. We are talking about a tidying up process, not a reinvention of the wheel process. But you are obviously entitled to say: well, frankly, the CMA should have put in the following extra pages, because they are relevant to understanding that which the CMA is saying.

Let me be clear, I will not want a narrative as to why we should be placing little weight on what the CMA says. That will come in your closing submissions and not in the response to this schedule. So I am just interested in the documents, that is it.

20 Next direction. Whilst I think the CMA is entitled 21 to waive privilege, if it wishes to, I think in reality 22 the application that you are making is an application to 23 adduce new evidence and I think that is how we should 24 see it.

25

I am not inviting the application, I think I have

probably done the reverse, but if the CMA wishes to make it, then I think it should be a formal application to admit evidence and a corollary of that is a waiver of privilege, if the documents are privileged. But I think it is important that everyone understand what the CMA is doing by this application if it is made.

7 So I think it is appropriately characterised as an 8 application to adduce new evidence. That is what I am 9 going to call it and I think it will need to be made 10 with a degree of formality, because I think Mr Beard 11 will have something to say about the application.

12 Whether he is resisting it or whether he is saying 13 it can only be granted on certain conditions, who knows? 14 But I think we need to see the colour of the CMA's money 15 in terms of what it wants to do.

So those are two directions that I am making. 16 The third point is simply timing. We have had 17 18 a very productive morning, but I anticipate you have 19 been taken somewhat out of your planned route through 20 the submissions you wanted to make. Do you need us to 21 sit longer to enable you to have a little bit more time? 22 MS DEMETRIOU: Sir, that is very kind. Can I take stock at 23 lunchtime and see how much progress I have made then? 24 THE CHAIRMAN: Of course, absolutely. I think we can probably find you some more time today. I do not think 25

we want to push you into tomorrow, because that disrupts the timetable for tomorrow. But you absolutely need to have the time you need, to make the points you want to make. It is no criticism of anybody, but the Tribunal has been a little bit more interventionist this morning than it was during Mr Beard's submissions and that is one of those things. There we are.

8 We will rise for ten minutes, because it is -- I am 9 sorry, Mr Beard.

MR BEARD: Back on mundanities. Just in relation to the directions.

12 THE CHAIRMAN: Yes.

MR BEARD: I think it might be useful, I am not trying to put undue pressure on the CMA, but we do need to have a sense of when this schedule is going to be provided, because we need it sufficiently in advance of closing.

I am not going to make a point about the fact that it would have been better before we get into cross-examination, because I think that ship has sailed. But I think if we are going to have this, we not only need the CMA's approach, but we need it in sufficient time that we are not spending our time during our closing preparation trying to factor in new documents.

24 So that is just something that I think needs to be 25 factored into how you structure the direction perhaps. THE CHAIRMAN: I understand. I have quite deliberately not
 given a date.

3 MR BEARD: Okay.

4 THE CHAIRMAN: But I know Ms Demetriou will take away what 5 I have directed and add it to the consideration that her 6 team will be making about what can be done by when.

I am not going to press you now, Ms Demetriou, but,
of course, Mr Beard makes an entirely fair and proper
point, but I anticipate that is something you are
already carefully considering.

11 MS DEMETRIOU: Sir, yes. But can I just be absolutely clear 12 to offer Mr Beard some reassurance, we are not going to 13 be producing any new documents at all. These are all documents that are referred to in the decision, so there 14 15 is no question of taking Mr Beard by surprise or having had to have produced this in advance. It is really 16 a reorganisation of the documents already in the bundle 17 and referred to in the decision. 18

19 MR BEARD: I completely understand, and therefore, I am not 20 trying to make any fuss about it. The point is, if you 21 are going to be specifying what you are relying on more 22 clearly, that is relevant for the way that we will 23 structure our closing and I want to be able to take that 24 into account when we are preparing closing. It would be 25 unfortunate if this came at a point where we cannot

1 really factor it into closing and we are spending time 2 dealing with materials you are not going to be 3 specifying. It really is as simple as that. That is 4 the only reason I raise the timing point. 5 MS DEMETRIOU: That is fine. Can I ask a supplementary question? Just in order that we implement the direction 6 7 in a way that is as helpful as possible to the Tribunal, 8 because you will have seen that in the decision, the CMA analyses all of the relevant evidence and where, 9 10 for example, there is evidence which is inconsistent, it 11 takes that into account and explains its view of it. 12 Now, do you want us to include those documents as well? I anticipate that Mr Beard would want to add 13 them. 14 15 THE CHAIRMAN: Well, I think that it behooves the CMA to, as it has done in the decision, take the burden with the 16 benefit. In other words, it is largely pointless for 17 18 you to put in something which is out of context, so 19 I think you should include the context. 20 Again, we are talking about only documents that are 21 in the record as it stands now. If you want to bring in

22 something else, then by all means make an application, 23 but I think you should attempt to make Mr Beard's job as 24 limited as possible in that you will want to show, 25 because it goes to weight, the evidence in a complete

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way.

2 Really, what I am trying to do is I am providing 3 Mr Beard with a safety valve to which he is entitled to 4 say: well, this is a point which you do not regard as 5 significant, but we do, you need to see this as well. 6 MS DEMETRIOU: Very well, sir, I understand. The reality of 7 this is that these documents are all in the F bundle on the system, and so the documents that are relevant and 8 taken into account, so it will be essentially 9 10 a reorganisation of that material, both chronologically 11 and by HIP. 12 THE CHAIRMAN: One moment, let me just get the -- well, I 13 mean, I suppose the question is simply this: if you are telling us that we need to read tabs 1 through 712, and 14 15 that is the case, well, we will do it. But I think your case is a little bit more focused than that and it is 16 that distillation, if it is such, that we are looking

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at.

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19 But you will obviously have to take your own course. 20 We have done a lot of reading, but we have not, I think, 21 strayed very far into bundle F and obviously you are 22 going to be taking us to some points.

But the basis for my direction is that I want set 23 24 very clearly in a direction, a baseline, so that we can 25 say, this is the CMA's documentary case. There are

1 other parts to its case as well, but when it comes to 2 the documents, this is the CMA's case. So that you 3 cannot say, we did not take it into account, and 4 Mr Beard cannot say: I do not know what the case was. 5 Now, Mr Beard may be streets ahead of me and knows exactly what in bundle F matters and does not, but I do 6 7 not know what matters and does not and I think we need 8 to.

MS DEMETRIOU: Sir, very well. I think the fact is that all 9 10 of the documents in bundle F are relevant and are 11 referenced in the decision. They are relevant, because 12 the CMA places weight on them or they are contextual 13 documents which Mr Beard would want to rely on. Now, not every part of every document is relevant, which is 14 15 why I made the point about shortening the documents. THE CHAIRMAN: Yes. 16

MS DEMETRIOU: But as far as we are concerned, I would not 17 18 feel comfortable. They are all documents which have 19 been referred to in the decision and relied on. 20 Obviously, some are more compelling than others, but 21 I would not want to be in a position where we are 22 saying, well, we are not relying on these 50, because they are all relied on in the decision. That is why 23 24 they have been produced in the F bundle.

25

Now, what we can do to make the Tribunal's work,

1 I hope, a little easier is reorder the documents and 2 strip out those bits of them, which are just not 3 relevant, so you have a shorter bundle. We can do that 4 chronologically and we can also do it by HIP. But I am 5 not anticipating leaving out in their entirety, any of these documents, because they were referred to by the 6 7 CMA in their decision and they are all relevant in one 8 respect or another.

9 MR BEARD: Can I make a brief suggestion? If that is the 10 plan on the part of the CMA, might it actually be easier 11 if they do the reorganisation and simply highlight 12 rather than actually trying to take pages out of 13 electronic bundles?

14THE CHAIRMAN: Maybe the answer is that we simply go through15and highlight in a particular colour, the F documents16that you rely upon, and find some way of electronically17ordering them chronologically and by person, so that we18can simply jump from highlighted point to highlighted19point.

20 What I am anxious to create in this situation is an 21 electronic version of a post-it note, so that you can 22 flag up the bits that we need to look at. Because at 23 the moment, I mean, I have no idea what the volume of 24 these documents are, but we are talking about 712 tabs. 25 Now, even if each tab is a single document, that is two

lever-arch files. Since I anticipate some are more than one-page long, we are talking probably five, six lever-arch files, if we can move to the old money. We are, I think, all of us, entitled to know exactly what we are tilting at.

MS DEMETRIOU: Sir, may I take advantage, please, of the 6 7 short break we are going to have for the transcribers? Just to take instructions from the CMA as to what they 8 9 think would be the most useful approach for 10 the Tribunal. Would that be acceptable? 11 THE CHAIRMAN: That would certainly be acceptable. To be 12 clear, this is something which the CMA, I think, has the 13 right to a significant discretion in how it wants to put its case. This is your case. All I am trying to do is 14 15 ensure that we can give, as a Tribunal, due weight to I think with all the best will in the world, simply 16 it. having bundle F sitting there like this runs the risk 17 that we are going to miss points that the CMA sees as of 18 19 significance. That is really all we are getting at. So 20 it is the best way of achieving that.

21 MS DEMETRIOU: I am very grateful and so long as it is 22 understood that we have some flexibility in how we 23 present it, but having heard of course everything you 24 have said, then we will take that away with us and do it 25 as expeditiously as we can. 1 THE CHAIRMAN: Absolutely. Yes, to underline, you have the 2 helm in this, so we are willing to give you a great deal 3 of flexibility. At the end of the day, we will tell you 4 if it is useful or not, but I think you know now what it 5 is that we are looking to you to produce.

6 But at the end of the day, this is your 7 justification of your decision and therefore the 8 justification must be framed as you would wish to make 9 it.

Let me be clear, if you say, we can only understand the facts of this case by reading every one of these documents, we will read every one of these documents. That is understood. But I just do not think that is quite what you are requiring us to do.

15 MS DEMETRIOU: No, I understand, sir, thank you very much. 16 MR BEARD: Before we rise, apparently that bundle runs to 17 36,000 pages, so there may be a degree of be careful 18 what you wish for.

19 THE CHAIRMAN: 36,000 pages, how many lever-arch files is 20 that? Can we divide that by 300?

21 MR BEARD: Divided by 3 -- 36,000, is 12, is it not?

22 THE CHAIRMAN: Is it only 12?

23 MR BEARD: Not 120? No, it is 120. I am sorry, I am an
24 order of magnitude out.

25 THE CHAIRMAN: You are an order of magnitude out.

1 It is 120 lever-arch files. I do not think we 2 really want to read 120 lever-arch files. 3 MR BEARD: I am sure that is something all members of the 4 Tribunal and no doubt counsel agree, so that may be 5 a good point at which to rise. 6 THE CHAIRMAN: Ms Demetriou, as ever, I am very grateful to 7 you. It is 12.20, we will resume at 12.30. (12.20 pm) 8 9 (A short break) 10 (12.31 pm) 11 THE CHAIRMAN: We are live. Over to you. 12 MS DEMETRIOU: Thank you very much. For the remainder of my 13 oral opening submissions, I want to take the Tribunal to the decision, please, to highlight particular points in 14 15 the decision and take you to some of the underlying documents in the F bundle. 16 Could we start with $\{A/1/10\}$, paragraph 1.2. I know 17 18 the Tribunal knows this, but I want to show you some 19 basic points and basic parameters in terms of the 20 decision. So paragraph 1.2 $\{A/1/10\}$ sets out the 21 relevant period, so the relevant period relates 22 to December 2015 to December 2017, 1 December in each 23 case. We see, if we could turn to page 49, please 24 25 $\{A/1/49\}$, paragraph 2.63, that three of the big four

price comparison websites, so GoCompare, Confused, as well as ComparetheMarket, historically had wide MFNs in their agreements at least for private motor insurance and home insurance sectors. We see from that paragraph when they started using them. So you have that there.

Then at paragraph 2.65, on page 50 $\{A/1/50\}$, you 6 7 see, as I said, at the outset yesterday of my opening 8 submissions, that Confused and GoCompare removed their wide MFNs, in December 2012 and March 2015 respectively, 9 10 once the writing was on the wall as regards motor insurance. But ComparetheMarket did not do this, of 11 12 course, until this investigation had commenced and it 13 then removed them on 1 December 2017.

14 You can see from paragraph 2.66 that therefore wide 15 MFNs had been a feature of the market for almost 16 a decade before the relevant period.

Then moving forward, please, or rather moving back 17 18 to page 35 $\{A/1/35\}$, paragraphs 2.22 to 2.23, I am not 19 going to read these out, but they explain how PCWs 20 operate. I am sure, by this stage, the Tribunal has 21 seen and read these paragraphs. But really the key 22 point being that the insurer sets the price and sells 23 the policy, which is marketed on the price comparison 24 website, but the insurer sets the price and makes the sale and the insurers pay the PCW a commission fee in 25

1 return.

Then we see at 2.24, over the page, page 36 (A/1/36), the big four PCWs in the UK operating in home insurance. You have seen them referred to in the decision.

6 Moving on, this is all background contextual 7 matters, moving on to page 39 {A/1/39} of the bundle, 8 paragraph 2.34 explains the importance of the price 9 comparison website channel. So you can see the figures 10 there that for new business, in 2016, PCWs were the most 11 important channel used by providers for new business and 12 accounted for approximately 54% of new business.

13 You then have the next most important channels explained. You see -- I just want to pause here 14 15 actually because, of course, this is an important contextual fact, the importance of the channel, that is 16 taken into account by the CMA in looking at 17 18 appreciability of effect. Before I go on in this 19 section, it might be a good idea just to show 20 the Tribunal now, so you have got the points in mind as 21 we go through the decision, what the factors were that 22 were taken into account by the CMA on appreciability.

You will find those much later in the decision, if
we could turn up page 372 of the decision and the
summary is at paragraph 9.144 {A/1/372}. You can see

there the summary of why the CMA found that the effects of the wide MFNs in restricting competition were appreciable and did not only have an insignificant effect on the market for the following reasons.

5 I just want to show and remind the Tribunal of those 6 points, so that you have got them in mind as we go 7 through the decision.

8 The first is the market position of CTM. Now, of 9 course, there is going to be a point about market 10 definition on this, and I am not going to be addressing 11 that further in my oral opening, because we are going to 12 have evidence on that.

Secondly, at B, on page 373 {A/1/373}, the market position of CTM's rival PCWs. So their market position was less than 50%, CTM's market position was more than 50%, we have seen that from A.

17 Then at (c) the market position of the providers and 18 the CMA has found that the providers did not 19 collectively or individually exert countervailing buyer 20 power to limit the market power of CTM in the relevant 21 period.

22 So, again, that is going to be something that is 23 going to be examined under market definition, but this 24 is a factor relied on by the CMA. Fourthly, market 25 coverage, fifthly, the nature of the clauses on page 374 1 $\{A/1/374\}$ and in particular the fact that they impacted 2 directly on an important dimension of competition 3 between PCWs and between providers competing on PCWs; 4 namely price. So, in other words, it is accepted, it is 5 common ground that price is an important parameter of competition in this market and the clauses directly 6 7 impact upon price, so they are not looking at some 8 tangential competitive parameter.

9 Then the role and importance of the wide MFNs in 10 CTM's own competitive strategy. Again, we will look at 11 some of the documents on this. Then at (g) widespread 12 compliance and again we will look at this but I just 13 want to show you at this stage the factors relied on by 14 the CMA.

15 {A/1/375}. Then over the page at (h) nature of the
16 competitive effect. The CMA has found that the effects
17 were market wide because they had spillover effects,
18 they reduced competition even between providers that
19 were not covered by them. Then (i) barriers to entry
20 and expansion.

21 Sir, I am not elaborating on those for the moment, 22 but I just want the Tribunal to have them in mind as we 23 go through the material in the decision.

If we could go back, please, to where I was, so page 39 of the decision -- sorry, page 40 of the

decision, {A/1/40}. You can see there that the figures that I took you to, in terms of the importance of the PCW channel, are indicated in this figure. At 2.3, you have got the figure there, which shows the importance of the channel.

6 Then at 2.37, you can see that the CMA find that the 7 growth in importance of the big four PCWs and the sale 8 of home insurance can be observed both in terms of 9 volume of policies sold by year and revenue generated 10 and essentially it is getting more important.

So you can see that it is increasing and you see, at the bottom of the page, the revenue generated has materially increased by more than 90 per cent from approximately, and there is a confidential figure, in 2012, to over -- and you see the other confidential figure, in 2018 {A/1/41}.

17 So there is a very large increase and then you see 18 the increase in CTM's revenue from the home insurance 19 sector over those years.

Then at 2.38, on page 41, this concerns the market position of ComparetheMarket. So the table at 2.3 shows the share of the big four PCWs of home insurance sales to consumers expressed in volume percentages it made using the PCW channel during that same period of 2012 to 2018 and you see that CTM achieved the highest share of volume of home insurance channels in every year from 2 2012 to 2018 and you see the figures there, which are 3 confidential figures. Then you see at (b) that CTM is 4 the only PCW to have consistently grown its business and 5 share of volume, with its sales growing, and you have 6 the percentage growth there.

7 Then if we could please turn on to page 45, $\{A/1/45\}$ and paragraph 2.49, that gives some contextual 8 information about commission fees, so negotiation of 9 10 commission fees is an important aspect of the relationship and they are typically structured on a cost 11 12 per acquisition basis, meaning that for every quote successfully converted to a sale the provider pays 13 a flat fee, different levels may be agreed depending on 14 15 volumes.

Then we see, if we can go on to page 48, $\{A/1/48\}$ at 16 the bottom of the page, under the heading "The terms of 17 18 the wide MFNs" and you see there the CMA found that in 19 almost all of the 32 agreements the wide MFN was in 20 materially the same terms, so had materially the same 21 effect, and was expressed as a contractual obligation on 22 providers. An example is given over the page at 2.59. Now, you have seen the annex that Mr Beard took you to 23 24 and you will recall that in his opening Mr Beard sought 25 to make a point about the wording of the clauses and

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I just want to deal briefly with that.

2 He sought to suggest that they are narrower than 3 might at first seem to be the case and he made a point 4 that they do not stop PCWs offering other forms of 5 incentive, including gifts to consumers, and the CMA's case is that what they do do is they restrict the 6 7 quotation of lower prices on other PCWs and that that is 8 a significant restriction because price is so important and I am going to come on to show you the sections of 9 10 the decision. THE CHAIRMAN: But just so that we understand each other, it 11 12 is just price, so the cinema tickets on Wednesday or the 13 cuddly toys, or whatever else it is that is offered as an inducement, that falls outside the effective ambit of 14 15 the clause? MS DEMETRIOU: That is correct, sir. Toys and cinema 16 tickets fall outside the effective ambit of the clause 17 18 and the CMA's case is that price is an important -- the 19 restriction on price is still significant because 20 for example, as I will come to show you later on in the 21 decision, a price discount will move a provider up the 22 rankings on a PCW whereas giving a gift does not and so

23 it is an important point.

Now, Mr Beard also made the point that there are -sorry, Professor Ulph.

1 PROF ULPH: Yes, I just wanted to make a point about price. 2 So if I buy a product I have to hand over X amount 3 of money, but in return for that I get a token that 4 I can spend in a restaurant that was worth Y amount of 5 money, and I would have gone to that restaurant anyway, so it is a valuable token to me, as an economist I would 6 7 think of the net price as being X minus Y. So the fact that there is a restriction on X but 8 other PCWs are allowed to offer inducements like Y, as 9 10 an economist I would think about that as being 11 a variation in price because it is what you 12 ultimately -- what matters to an individual's budget as 13 a consequence to making that purchase. MS DEMETRIOU: Professor, yes I understand that and I am not 14 15 suggesting that other non-cash incentives are irrelevant, so we are not saying -- it is not the CMA's 16 case that these wide MFNs restricted all types of 17 18 competition. But we do say that one cannot simply look 19 at it as the overall price. I do understand the point 20 you are making as an economist, but, as we will come on 21 to see in the decision, the price, so the price of the 22 premium leaving aside any gifts are what matters in

terms of the ranking on the page and that is a really important factor for competition between the HIPs. So giving a meerkat or a toy meerkat or a cinema

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1 ticket would not affect the rankings on the page and so 2 that is one reason why you cannot look at it purely in those economic terms. I do understand the point that 3 4 you are making, but that is our response to it. But we 5 are certainly not saying that all competition was removed, so there was still the opportunity to compete 6 7 in relation to these non-cash incentives. PROF ULPH: That is very helpful, thank you. 8 MS DEMETRIOU: Thank you, Professor. Mr Beard also made the 9 10 point that differences in question sets meant that 11 a wide MFN could potentially be circumvented. He made 12 that point in opening, too, and that is something that 13 the CMA took into account and can I just show you where? Obviously we will deal in more detail with these points 14 15 in closing but I want to highlight them for you now in opening. 16 If you turn to page 338 of the decision, please, 17 18 $\{A/1/338\}$. You will see at the bottom of that page 19 footnote 1239. So you see there: 20 "As CTM's wide MFNs related to providers not quoting 21 lower prices on rival PCWs for the same risk profile 22 CTM's rivals may still have been able to gain a

competitive price advantage if, for example, differences
in Question sets meant that for the same consumer the
risk information CTM's rivals provided to providers

differed to the risk information provided by CTM. As set out in Annex P, the CMA has found limited evidence that in Practice providers sought to circumvent the wide MFN clause ..."

5 Can I just take you briefly to the relevant part of annex P so that you have got in mind where that is. So 6 7 page 668 of the decision $\{A/1/668\}$ and you will see 8 there at paragraph 32, at the bottom of page 668, Mr Beard's submission that he made to the Tribunal was 9 10 a submission made by BGL during the investigation about 11 circumvention because of different question sets and 12 what you see is how the CMA deals with that. Can I just take you to page 670 and paragraphs 37-38. You see that 13 the CMA found BGL in support of its submission: 14

15 "... provided several examples of home insurance providers [this is at paragraph 37] referring to 16 technical reasons ... as an explanation for price 17 18 discrepancies ... However, the examples provided by BGL 19 do not show that the home insurance providers in 20 question were referring to technical issues in order to 21 deliberately circumvent their wide MFN obligations, as 22 opposed to such issues being the genuine reason either 23 in whole or in part, for the pricing discrepancies 24 identified by CTM. Where CTM was not satisfied with the 25 explanation received from the Provider, CTM would

persist in requiring explanations and remedial action to be taken and would escalate its enforcement actions. Therefore, the CMA considers that it would have been difficult in practice for a provider to consistently use technical excuses to conceal from CTM persistent deliberate breaches of CTM's wide MFN outside of CTM's compliance tolerance thresholds ..." {A/1/670}

Then you see at P.38:

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9 "This is supported by the fact that the CMA has only 10 identified one example of a provider apparently 11 deliberately trying to circumvent its wide MFN 12 obligations ..."

13 So, again, I just want to show you at this stage 14 that the CMA grappled with that point in the 15 investigation and responded to it and that is its 16 response.

17 THE CHAIRMAN: Ms Demetriou, just to put some colour on 18 this, and I understand in the abstract exactly what you 19 are saying. But obviously each price comparator has got 20 the questions that it asks the proposed insured in order 21 to generate the quote and I infer that those questions 22 are broadly speaking the same.

If you are talking about circumventing wide MFN clauses, how exactly does the HIP do that because they presumably do not have control over the questions that

1 the price comparator is asking, so how would 2 I manipulate it just as a sort of concrete example so 3 I can picture how this works? 4 MS DEMETRIOU: I think it is a point that Mr Beard was 5 making and he was saying that there are differences in 6 the questions that PCWs ask in respect of particular --7 THE CHAIRMAN: Right. MS DEMETRIOU: -- insurers. So PCW A may ask different 8 9 questions in relation to HIP B's insurance product as 10 compared to PCW B and that those differences can be 11 exploited by the HIPs to avoid complying or to avoid the 12 implications of the rule. 13 THE CHAIRMAN: Right, okay. So it is at the level of the 14 price comparison website differences --15 MS DEMETRIOU: Yes. THE CHAIRMAN: -- that the manipulation occurs. So if, 16 for example, one had a price comparison website that 17 18 just went entirely off piste and asked 20 questions 19 where ten would do, you would obviously expect the 20 ratings engine in the HIP to produce a significantly 21 different outcome because the information would be that 22 much more granular. But what you are saying is because the general thrust of the questions -- because one does 23 24 not want to ask the consumer too much because they get 25 bored with filling in lots of questions -- because the

1 general thrust of the questions asked by the price
2 comparison websites are essentially the same, in order
3 to allow the slightly different questions to affect your
4 quote by HIP you are actually taking a technical point
5 rather than one of substance in terms of the quotes that
6 you are producing?

MS DEMETRIOU: Sir, yes. Can I just show you -- it may be
that the best way of answering your question is just to
look at page 670. Can I show you that because that does
provide an example {A/1/670}.

11 So you see there that is Legal & General, so this is 12 the example that was identified by the CMA, do you see 13 that?

14 THE CHAIRMAN: Yes.

15 MS DEMETRIOU: They say they found one example of this going 16 on. So prior to the relevant period Legal & General 17 designed a promotional deal. This is prior to the 18 relevant period, but it is an example of how it works in 19 practice.

20 THE CHAIRMAN: Sure.

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21 MS DEMETRIOU: "... designed a promotional deal with 22 Confused that sought to take advantages of differences 23 in the question sets used by Confused and 24 [ComparetheMarket] as a 'work-around'."

Sir, do you see that?

1 THE CHAIRMAN: I do.

MS DEMETRIOU: So then because of the differences in 2 questions then essentially the argument will be that you 3 4 are not comparing like with like and so you are not 5 bound by the clause. Really what the CMA has found is that in practice this is not something which happened so 6 7 they have examined the point. It is not that they have ignored this point; they have taken it into account, 8 they have examined it and they have only found one 9 10 example. THE CHAIRMAN: No, I understand. I think all I was trying 11 12 to see was actually the ability to evade involves taking 13 advantage of the difference in the questions posed by the price comparison websites --14 15 MS DEMETRIOU: Yes. THE CHAIRMAN: -- and leveraging that difference which, I am 16 sure for most cases is a difference without any meaning, 17 18 leveraging that difference to evade the clause. 19 MS DEMETRIOU: Yes. 20 THE CHAIRMAN: But if, for instance, you had a price 21 comparison website that just went down a different way 22 of rating, you would actually automatically enable the HIPs behind it to sidestep the wide most-favoured-nation 23 24 clause because they would be given different information. 25

- MS DEMETRIOU: Yes, but that is not a point that is being
 made.
- 3 THE CHAIRMAN: No, no, Ms Demetriou, do not worry. I am not 4 trying to make Mr Beard's case here, I am just trying to 5 understand how this point works.
- MS DEMETRIOU: Yes, and of course also of relevance to this, 6 7 you will have seen and we will come to CTM's internal tolerance levels. So when it was monitoring prices on 8 the other price comparison websites it applied a certain 9 10 tolerance level before it intervened and that tolerance 11 level reflected the fact that questions could be 12 different or the product sold might be slightly 13 different, it might be. So those tolerances reflected that fact, so they would not intervene unless the 14 15 tolerance levels were exceeded and so it is also relevant to this point, sir. 16

Sir, just moving on. Can I just show you at this 17 juncture -- I am moving on to a slightly different 18 19 point, but can I show you, by way of background, 20 page 436 of the decision in annex C and I am sure you 21 have seen this, $\{A/1/436\}$, but it is the list of 22 insurers that ComparetheMarket listed on its platform. This is at 436 and it is divided into those insurers 23 24 with which it had wide MFNs, so that is the first table, C.I., and there are 32 of those if you count them. 25 We

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have heard that figure several times now.

2 At C.II. there are the remaining 13 with which it did not have wide MFNs, although narrow MFNs were in 3 4 place $\{A/1/437\}$. Then can I just show you so that you 5 know where it is again on page 444 in annex E, $\{A/1/444\}$. You can see this broken down, you can see 6 7 the shares of home insurance providers shares of supply 8 on the big four PCWs and it is broken down by each insurer and by year, so that is 2017 and over the page 9 10 you have 2016 {A/1/445}.

11 Then what you see there in the second column, or the 12 second main column, it indicates whether or not that 13 insurer had a wide MFN, so you can see that the top, by 14 sales, insurer Legal & General did then number 6 did, 15 number 9 did, number 10 did. So you can see there them 16 reflected in that table.

I want to take you on now to section 7 of the 17 18 decision and when I skip out parts of the decision it is 19 partly because of time and partly because some of this 20 is going to be addressed in the evidence, and I do not 21 want to tread on the toes of those giving evidence. But 22 also it is a question of time. What I am doing in opening is highlighting some key parts to understand the 23 24 infringement found by the CMA.

25 THE CHAIRMAN: Quite.

1 MS DEMETRIOU: You know, and we can see from page 161-162, 2 so 161, nature of competition, and {A/1/161} we know and 3 it is common ground that price is a key parameter of 4 competition between PCWs and also between the home 5 insurance providers operating or selling through PCWs. We have a summary of the findings in this section of the 6 7 decision at 7.3-7.6, {A/1/162}, and essentially at 7.3you see that retail prices are an important dimension of 8 competition both between the PCWs and between providers. 9

10 $\{A/1/161\}, 7.4,$ the importance of price competition 11 between PCWs is reflected in the strategies of the big 12 four PCWs. I am going to come to these points in more 13 detail but by way of overview to see what the conclusions are. 7.5 the strategies of two of CTM's 14 15 rivals amongst the Big Four included incentivising providers to offer the lowest price on their platform by 16 adopting differential pricing strategies. 17

18 Then at 7.6, for providers competing on PCWs the 19 importance of price competition is reflected in their 20 monitoring behaviour and pricing strategies.

Then we see at 7.7 that promotional deals were an important strategy for two of the Big Four PCWs during the relevant period.

24Just to take those findings, so this is what the CMA25does in the remainder of section 7 of the decision, is

take those findings one by one and explain why it has reached those conclusions and just to take you through some of the steps.

4 On page $\{A/1/164\}$, you see at 7.12, that 5 obviously -- this is addressing the question of multi-homing or multi-sourcing, so multi-homing relates 6 7 to consumers, multi-sourcing relates to providers. What 8 the CMA is saying is that if you have a high proportion 9 of multi-homing consumers or multi-sourcing providers, 10 that generally means that a PCW faces greater direct 11 competition from other PCWs. That makes sense. I do 12 not think that there is any dispute about that.

13 With regard to consumers, we see this at 7.14, a 14 majority of consumers single-homed, that there is 15 a material proportion which multi-homed.

So we can see at 7.14(b), the figures are confidential, but you see that they vary according to the PCW in question. But in each case, there is a material number, although not the majority, who multi-homed, so who visit more than one PCW.

Then at 7.16, on page {A/1/165}, you see that in terms of the multi-sourcing of home insurance providers, the evidence is overwhelming. The vast majority multi-source and we can see that in the table at 7.1 on page 165. 1 THE CHAIRMAN: Yes, I see.

2 MS DEMETRIOU: Sir, I have just noticed the time. Is this 3 a convenient time to pause? THE CHAIRMAN: If it is for you, Ms Demetriou, yes, indeed. 4 5 Should we resume at a quarter to 2, would that 6 assist? 7 MS DEMETRIOU: I think it would, if everybody is happy to do that, and if it is not too much on the Tribunal or the 8 9 transcribers. 10 THE CHAIRMAN: I hear deafening silence, so I will take 11 silence as consent, which I should not do, but I will. 12 We will start again at a quarter 2. 13 MS DEMETRIOU: Okay. 14 THE CHAIRMAN: Thank you very much. 15 (1.02 pm) 16 (The short adjournment) (1.45 pm) 17 THE CHAIRMAN: Ms Demetriou, we will just go live in 18 19 a second, I hope. Ms Demetriou, over to you. 20 MS DEMETRIOU: Thank you, sir. I was taking the Tribunal 21 through the building blocks of the decision and if we 22 could please turn up $\{A/1/169\}$, paragraph 7.25. This is the point I was making a little earlier in 23 24 response to Professor Ulph's question about rankings and you will see that home insurance products are listed in 25

retail price order by default on the Big Four PCWs, with
 the lowest price product being listed first as the top
 ranked result.

4 You see then the evidence obtained by the CMA in the 5 DCT's market study, from three of the Big Four, shows 6 that the vast majority of sales of home insurance made 7 through their platforms were made through providers 8 ranked in the top five results. You have there the 9 figures.

10 So that shows the importance of the rankings and the 11 link between retail prices and rankings.

Now, if you could please turn to page -- actually, the same page, page 107. 7.27 and 7.28 explain that price is important for consumers when choosing a specific insurance provider on a PCW. So the CMA finds the two linked factors, retail prices and the ranked results, are particularly important matters for consumers.

You see over the page at 7.28 {A/1/171}, the evidence, which is then explained in detail, the summary of the evidence that the CMA has taken into account in reaching that conclusion. So the CMA has assessed the sensitivity of consumer demand to changes in home insurance providers' retail prices on PCWs, taken into account consumers' views from consumer research and

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assessed evidence from PCWs and providers.

2 So those are the three strands of evidence that have 3 been taken into account.

Then you have an analysis, and there is not time now in opening, but you have an analysis of those strands of evidence in the following paragraphs of the decision.

7 If you could now -- I am just going to point to a few key paragraphs, if I may, so if you could turn to 8 page 174 $\{A/1/174\}$, you see here the heading at 7.C, 9 10 "How PCWs compete for consumers". Again, you see that 11 an important parameter is price competition and again 12 that is not disputed by ComparetheMarket and it was not 13 disputed in the investigation. We see that recorded at 7.53, which I do not ask you to turn up now. 14 15 THE CHAIRMAN: What you are saying, Ms Demetriou, is whilst the ranking is a matter for each particular price 16

17 comparator, what the consumers are looking for is best 18 value for money and so delivering what the consumer 19 wants, the price comparison website gives you the 20 comparison on price.

21 MS DEMETRIOU: The two things are interlinked, sir, just to 22 make sure that I am not misunderstanding your question. 23 So the consumer is price sensitive, that is what it is 24 looking for, it is looking for the cheapest product 25 because it is an important parameter of competition. So 1

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consumers value price, lower prices, and we see that from the assessment carried out by the CMA.

But also lower prices translate into the rankings on the page. So when you do a search on a price comparison website, you end up with rankings and they are in order of price, starting from the lowest price. So they are the first ones you see on the page.

8 THE CHAIRMAN: Yes, and as you say, the two are linked. But 9 suppose, hypothetically, the proposed insurer market 10 became very interested in the extent to which claims are 11 paid within 21 days and not disputed by insurers, and 12 that became a really important decision-making item as 13 well as, let us say, price, there is nothing to stop price comparison websites comparing on other criteria. 14 MS DEMETRIOU: Not at all. 15

16 THE CHAIRMAN: It is just that they have discerned that 17 price is the driver, so that is what they deliver by way 18 of comparison.

MS DEMETRIOU: Yes, of course. We do say that other parameters of competition, so differences in what is being offered -- the example you gave, sir, is a good one -- that those are also parameters of competition which operate in this market. So we are not saying they are insignificant or negligible, but we are saying that price is very important and that is what the CMA has 1 found and --

THE CHAIRMAN: No. I see Professor Ulph has his electronic
hand raised. You are on mute.

4 PROF ULPH: I unmuted before I spoke. Just to make a couple 5 of points here. One is related to Marcus' point about other parameters of competition and that might affect 6 7 not so much what product you buy, but which channel you 8 go for. So, for example, if a consumer has read 9 a damning report about some -- or a very good report, 10 about some home insurer, that they processed all the claims very quickly, that might affect the consumer's 11 12 decision as to whether to go to a PCW or to go to the 13 home insurer's site, because they have already been persuaded that that home insurer is giving them the kind 14 15 of product that they want.

The other point about price comparisons, isn't it 16 the case that the price comparisons that a PCW will 17 18 return is just between those HIPs that choose to list on 19 that site? So it does not guarantee necessarily you are 20 getting the lowest price, amongst all possible HIPs. It 21 only gives you the lowest price on the HIPs that are on 22 that PCW and if savvy consumers recognise that there might be different HIPs listing on different websites, 23 24 or different PCWs, that might be the reason why they are 25 multi-homing.

1 They may say: I have got a very low price here, but 2 this other website might have a different sort of HIPs 3 listed on it and they may give an even lower price. Is 4 that correct?

5 MS DEMETRIOU: So yes, that is all correct. We recognise 6 that -- in relation to your first point, we recognise 7 there is some constraint from HIPs direct channels, but 8 that is what is analysed in the market definition 9 evidence. I am not going to trespass on that. The 10 question is: how much of a constraint is it?

In relation to the second question: yes, you are quite right that not all HIPs appear on these price comparison websites. So some do not use price comparison websites at all, although we have seen that most of them multi-source on at least three and in most cases, four, you are right, that there is not -- it is not 100% on all of them. So there are some differences.

18 One of the points obviously that we make or that the 19 CMA makes in this case, is that competition between PCWs 20 is very important and that is what was being inhibited 21 by the wide MFNs.

22 So we do say that there is a proportion of customers 23 that multi-homed and that ideally what you would like to 24 see is HIPs competing with each other on these price 25 comparison websites, so HIP A offering lower prices on price comparison website B, so as to offer a competitive
 price and avail the consumer of the benefits of price
 competition.

But we do agree with the points that you have made.
PROF ULPH: Thank you.

6 MS DEMETRIOU: Thank you for your intervention.

7 THE CHAIRMAN: Ms Demetriou, I think you may have8 inadvertently muted yourself.

9 MS DEMETRIOU: I have, thank you so much. It was very kind 10 of you to pick me up straightaway and not let me go on 11 for five or ten minutes.

12 Now, if we could turn, please, to page 177 13 $\{A/1/177\}$, we see at 7.47, the CMA finding that retail prices quoted by home insurance providers are an 14 15 important dimension of competition between the Big Four PCWs. So in order to attract consumers to their 16 platform, which is obviously what they want to be doing, 17 18 and expand, each of them needs to implement competitive 19 strategies aimed at securing the lowest price or at 20 least the equal lowest price compared to their rival 21 PCWs. Such strategies include incentivising providers 22 to quote lower prices on their channel than they quote on the other -- on their competitor's channel. 23

24 We see at 7.49 {A/1/178}, the point made about the 25 link with the rankings. So particularly important for

PCWs to ensure that products ranked in the top five
 positions are competitively priced.

Then at 7.50, we see the evidence underpinning this finding explained. Again, I am not going to read it out. I am locating these key building blocks now. I do not have time in opening to read all of these paragraphs. I know you have read them already, but I do want to highlight the key building blocks of the decision.

10 Now, what we see, if you could turn, please, to page 181 $\{A/1/181\}$, we see that the CMA's 11 12 investigation -- you see the heading above 13 paragraph 7.55, on page 181, the CMA's investigation found that all of the Big Four PCWs implemented 14 15 strategies focused on securing competitive prices from the insurers in order to compete with their rival price 16 comparison websites. 17

18 Then I have made the point already that Mr Beard 19 says repeatedly, he says: well, of course, CTM was 20 trying to achieve price parity, which PCW would not be 21 trying to achieve price parity? We agree with that.

The question is: how do you achieve price parity? Is it by competing on price or is it by resting on these clauses? That is really the key question in this case, one of the key questions.

1 Then if you look at 7.56, at the bottom of the page, 2 this paragraph summarises the key strategies used by the PCWs. In summary, they are competing on commission fees 3 4 in return for a reduction in retail price. That is (a) 5 at page 182. (b) is temporary deals affecting the structure and level of commission fees. Over the page, 6 7 on 183 {A/1/183}, is (c) promotional deals and it says 8 there:

9 "MoneySupermarket and Confused were the main users 10 of promotional deals [at that time] ..."

11 Then what happens in terms of the structure of the 12 decision is that -- if you turn to page 185 {A/1/185}, 13 is that the CMA then considered each of the big four 14 price comparison websites pricing strategies in turn. 15 There is a wealth of evidence, in our respectful 16 submission, in respect of each PCW.

17 If we look, first of all, at MoneySupermarket, we 18 see there at 7.61, that it was the second largest PCW 19 during the relevant period. At 7.62, a key aspect of 20 its strategy was to ensure that consumers should be able 21 to find a cheaper alternative to both their renewal 22 quote and quotes found on other PCWs.

23 So that is a key part of its strategy and 24 consistently with that, it implemented something which 25 it referred to as its "best price strategy". You can

1 see that on page 186, at paragraph $7.64 \{A/1/186\}$. This involved, and we see this from 7.66, so its 2 best price strategy, which was to deliver more sales and 3 win market share. 4 5 This involved, you see, at $7.66 \{A/1/188\}$: "For the second element of the strategy, ie. 6 7 strengthening its reliance on promotional deals ... decided to target particular providers and/or particular 8 consumer segments ... in order to reduce retail prices 9 10 quoted on its platform compared to its rivals and therefore drive more sales on its platform." 11 12 You see then in the paragraphs that follow, an 13 explanation of how it went about deciding on these promotional deals. 14 15 Then if you look at 7.71, on page 188, this relates to Legal & General. So we see there that 16 MoneySupermarket's strategy was also observed by Legal & 17 18 General, which told the CMA that: 19 "... earlier deals with aggregators were largely 20 informal and it was often [it] that would propose offers 21 and ideas to PCWs. More recently, MSM 22 [MoneySupermarket] have been very keen to do offers with it'." 23 Then, at 7.75, on page 189 $\{A/1/189\}$, we see that 24 25 MoneySupermarket provided evidence to the CMA:

"... that CTM's wide MFN impacted on its ability to
 implement its Best Price Strategy in the Relevant
 Period."

Of course, this is something on which we are calling
evidence from Natasha Glasgow, who is referred to in
that paragraph.

7 THE CHAIRMAN: Yes.

MS DEMETRIOU: Then at 7.81 on page 191, {A/1/191}, you see
the conclusion in respect of MoneySupermarket:

10 "... the CMA finds that in the Relevant Period 11 MoneySupermarket pursued a strategy focused on 12 incentivising providers to implement differential 13 pricing strategies in order to secure the lowest price from providers when compared to their rival PCWs ... 14 15 considered this strategy to be successful during the Relevant Period and has continued to seek ... lower 16 prices ... after the Relevant Period as a core part of 17 18 its Best Price Strategy."

19Then we have evidence from Confused, you see20immediately following that. If you look at 7.85 on21page 192 {A/1/192}:

22 "Confused also told the CMA that achieving 'price
23 competitiveness' by incentivising differential pricing
24 by providers through the use of promotional deals is a
25 major focus for it in both motor and home insurance."

Then over the page, please, on page 193 {A/1/193},
 you see at 7.88, that:

3 "The evidence obtained from Confused shows that,
4 during the Relevant period, Confused's pricing strategy
5 did not prioritise the negotiation of commission fees
6 (outside the context of promotional deals) as a way to
7 gain a competitive edge over its rivals, choosing
8 instead to focus on promotional deals ..."

9 So it was seeking cheaper prices to attract more 10 consumers, but it did it through promotional deals 11 rather than negotiating on general commission fees.

Then you see at 7.89 that its:

13 "... willingness to agree promotional deals in home
14 insurance has continued after the Relevant Period."
15 Then you see the conclusion at 7.92, on page 194

16 {A/1/194}.

12

17 Then you have GoCompare, at 7.94, on page 194, it 18 too was focused on price competitiveness, but rather 19 than using -- it did it in a different way. So:

20 "Rather than using temporary promotional deals, 21 however, it focused on incentivising providers to quote 22 their best prices on GoCompare primarily through the 23 structure and level of its negotiated commission fees, 24 including through a tiered commission structure ..." 25 Then at 7.98, {A/1/196}, you see that actually:

1 "Since the Relevant Period, GoCompare has run 2 promotional deals in home insurance for the first time, 3 specifically, three promotional deals with three different providers as of June 2019." 4 5 Just for the Tribunal's note, two of those new promotional deals are with providers who used to be 6 7 covered by wide MFN, and who, since the removal of the 8 wide MFNs, approached GoCompare and asked to do a promotional deal. We see that from 7.99. 9 10 Then we have ComparetheMarket itself, so looking at page 197 {A/1/197}. Paragraph 7.102: 11 12 "... [ComparetheMarket] did not agree any 13 promotional deals in home insurance [during the relevant period] ..." 14 15 The CMA finds that a reason for that: "BGL told the CMA that this was because it had 16 limited confidence that insurance providers would pass 17 18 on the commission fee reduction through lower retail 19 prices and this was one of the reasons identified in 20 some internal contemporaneous document." 21 So the CMA accepts that that was a reason, but it 22 finds an additional reason. We see that at 7.102, in the middle of the paragraph, was that: 23 "... CTM's preference was to secure lower prices by 24 25 maintaining and enforcing its wide MFNs ... "

1 Can I just take the Tribunal, at this stage, to one 2 of the documents in the F bundle. This is at F, tab 124, page 2 $\{F/124/2\}$. This is a document that 3 relates to motor insurance, and it is an internal 4 5 ComparetheMarket document, and it relates to a discount trial that it ran in relation to motor insurance. 6 7 What you see there is them saying that: "-- Other PCWs have increasingly been discounting 8 [commissions] to gain lower prices for customers. 9 10 -- CTM has chosen not to do this in the past, on the 11 basis that we expected that it would (i) reduce 12 profitability; (ii) we have previously relied more on 13 WMFNs; and (iii) we don't want to start a ... discounting war." 14 15 Then they have run this trial. What you see in the remainder of the slides, which, because of time, I am 16 not going to turn up all of them, is that this trial was 17 18 rather more successful than ComparetheMarket had been 19 expecting. This is a trial in motor insurance once 20 they'd had to abandon their wide MFNs. 21 If we just go to page 8 of that clip of slides 22 $\{F/124/8\}:$ "Trial summary 23 24 We can ... our way to ..." So in the context where wide MFNs are no longer 25

1 being relied on, what CTM is finding here is, yes, we 2 can run -- we can offer discounts and we can, through discounts, buy our way to pricing parity. In other 3 4 words, through competition and not through reliance on 5 the clauses. If we can go back to the decision at $\{A/1/198\}$, what 6 7 we see at 7.103, is the submission that BGL stated that it is sceptical of the benefits of promotional deals and 8 explains why it is sceptical, including, as we have 9 10 seen, that -- and we see this at --MR BEARD: Sorry, could I just pause? I am sorry, 11 12 Ms Demetriou. 13 You are, in fact, on occasion reading out material that is marked up as "confidential". 14 15 MS DEMETRIOU: I had seen "buy" and "price parity", but I had not appreciated that those words -- they were 16 highlighted, but they did not seem to me to be at all 17 18 confidential, because you have used the words "pricing

19 parity" throughout your submissions. So I assume that 20 was an error.

21 MR BEARD: Sorry, no. We are going on the mark-up that you 22 are relying on.

23 MS DEMETRIOU: Right, okay.

24 MR BEARD: You cannot in those circumstances selectively 25 choose those positions. We have indicated previously

1 that we are willing to lift confidentiality. I am 2 alerting you to the fact that you are referring to 3 material openly that is confidential. 4 MS DEMETRIOU: I am sure Mr Beard -- Mr Beard also made 5 errors during his submissions and I did not interrupt each time. 6 7 THE CHAIRMAN: Let us not get too heated about this, but I think we all make mistakes. I think I have made one 8 myself, but I think until we have sorted out the 9 10 question of confidentiality, they are mistakes and we do 11 need to avoid them. So it is in that spirit, I think, 12 that Mr Beard is making the point and I think he is right to do so. 13 MS DEMETRIOU: No, I accept that. I am not intentionally 14 15 going to read out anything. THE CHAIRMAN: No, no, I understand. But the fact that they 16 may not be confidential is, I think, at this stage, an 17 18 irrelevant point. These are highlighted yellow and we 19 must not do it. I know it was inadvertent, but he is 20 right to raise it. 21 MS DEMETRIOU: Sir, that is fine. Let us move on. Now, where was I? Yes, so 7.106 $\{A/1/199\}$, on 22 page 199, we see that CTM's view was that it -- so it 23 24 viewed reaching price parity as being critical. We see 25 that from 7.106, but CTM's view was that this should not

be achieved by sacrificing growth in commission fees.
Of course, that would be its view, which price
comparison website would not want to sacrifice -- would
want to sacrifice growth in commission fees?

5 "Further, the CMA notes that BGL has not submitted 6 contemporaneous or other analysis supporting its 7 assessment of the relative risks of volume-based 8 discounts and promotional deals in terms of pass through 9 to lower retail prices."

10 So although it is said that one reason -- this was 11 why it avoided promotional deals, it did not actually 12 provide evidence to support that.

Then we see, if we move on to 7.109 {A/1/201}, the CMA finding there that -- and it goes on to look at this in more detail in the next section of the decision, that wide MFNs were integral to ComparetheMarket's competitive strategy during the relevant period.

As I say, I am going to come on to look at this inmore detail.

Then what we see is that since the relevant period, it has entered into two promotional deals. We see them say at 7.112, on page 202 {A/1/202}, that it does not consider this to be significant or something that arose as a result of its disapplication of the wide MFNs. But the CMA, at 7.113, finds that:

1 "... it is highly relevant that, having preferred to 2 rely on wide MFNs in the Relevant Period to achieve its 3 pricing strategy and also having expressed the view in 4 this Investigation that promotional deals are not 5 attractive to PCWs, CTM has started to discuss and agree promotional deals since stopping enforcement of its wide 6 7 MFNs." That is something the CMA does place reliance on. 8 Then at 7.114 $\{A/1/203\}$: 9 10 "In addition, while CTM has stated that it considered that the 'trial' deals in home insurance were 11 12 either unsuccessful or inconclusive, it has subsequently entered into further promotional deals, including 13 another with the provider with which BGL considered its 14 15 'trial' deal to be unsuccessful ... " So again, that is something on which the CMA has 16 placed some weight. We see the conclusion in that 17 18 regard at 7.115. 19 Then moving on in the decision, in terms of the 20 building blocks, we see at 204, section 7D, {A/1/204}, 21 we are now turning -- the CMA is now turning to home 22 insurance providers and how they competed on retail 23 prices on PCWs. We see at 7.119, on page 205 $\{A/1/205\}$, the CMA's 24

25 conclusion that retail prices -- so the structure is the

same, it reaches its conclusion, it foreshadows its
 conclusion, in 7.119, that:

3 "... retail prices are a particularly important
4 dimension of competition between providers competing on
5 PCWs. It is clear that the pricing strategies employed
6 by one provider depend on the pricing strategies of
7 other providers."

8 Then you have a summary, at 7.120, of the basis on 9 which the CMA made that finding and you see at (a) 10 evidence on the price sensitivity of consumers, at (b) 11 the views of home insurance providers and (c) the 12 pricing strategies of home insurance providers.

Again, these are then addressed in turn in thefollowing paragraphs of the decision.

15 If we look at page 208, at 7.125, at the bottom of 16 that page {A/1/208}:

"The CMA's analysis ... shows that providers 17 18 accounting for the majority of sales through PCWs 19 (approximately 65% in 2017) used differential pricing 20 during the Relevant Period whether on base retail prices 21 and/or through the use of promotional deals. It also 22 shows that more providers have done so after the Relevant Period. This was in spite of the existence of 23 24 a number of factors {including the existence of the wide MFNs] ..." 25

1 So what is being found by the CMA is that there is 2 an appetite for differential pricing, not surprisingly, given the price sensitivity of consumers and how 3 4 important price is as a parameter of competition. 5 Then you see a section, on page 209, {A/1/209}, addressing the base pricing strategies. 6 7 Then at 7.130 to 7.131, $\{A/1/210\}$, you see that commission fees are a relevant factor in setting the 8 retail prices. 9 10 Then moving on in the decision to page 214 $\{A/1/214\}$, you see, at 7.141, the CMA finds that: 11 12 "... seven home insurance providers ... (accounting 13 for ... [29%] of PCW sales in 2017) engaged in differential base retail pricing in the Relevant 14 15 Period." Most of these were subject to CTM's wide MFNs, but 16 they either operated their differential base retail 17 18 pricing strategies in a way that was compliant or they 19 faced enforcement action. 20 There is then a description of the differential 21 pricing strategies. I am going to come back to this in 22 the next section of the decision. If we look at 7.143, for example, which relates to 23 24 Legal & General, which, as we know, is the largest HIP judged by sales through PCWs. We see there at 7.142 25

that they adopted a differential base pricing, retail
 pricing strategy, from early 2015.

This is 7.143:

3

"... whilst it was alert to and abided by the terms 4 5 of [the] wide MFN, this generally did not conflict with its differential pricing strategy ... However, on at 6 7 least on one occasion, in early 2017, when [it did 8 conflict], this led [Legal & General] to consider putting a proposed price increase on CTM on hold in 9 10 order to 'adhere to the clause ..." 11 Let me just show you that document. So we see that

12 at bundle F/350, page 1 {F/350/1}.

13 PROF ULPH: Ms Demetriou, could we go back?

14 MS DEMETRIOU: Yes, of course.

15 PROF ULPH: Could we go back to 7.141? {A/1/214}.

16 MS DEMETRIOU: Yes, Professor.

17 PROF ULPH: Okay, my question is just -- you have lost it 18 now.

19 MS DEMETRIOU: I think it is page 214.

20 PROF ULPH: 214. You were going through these paragraphs 21 quite quickly. So you found that seven home insurance 22 providers engaged in differential retail pricing in the 23 relevant period. So how does that square with your 24 argument that the wide MFNs were closing down 25 competition or restricting competition?

1 MS DEMETRIOU: Well, because what is being said by 2 ComparetheMarket is that there was no appetite for differential retail pricing. So they say there was no 3 4 appetite for this and so nobody would have done it 5 anyway. So what we are saying is that in relation -that even with the wide MFNs, there was an appetite for 6 7 differential base pricing. What we are going to come on to see is that the wide MFNs inhibited that. 8 THE CHAIRMAN: When you say "appetite" -- I am sorry, 9 10 Professor -- are you just referring to promotional 11 offers or are you referring to something more strategic? 12 MS DEMETRIOU: No, here this is looking at differential base 13 retail pricing, so where a PCW and a HIP agree that in return, for example, for lower commission fees, the HIP 14 15 will pay -- will sell on that PCW at a lower price, at a lower retail price. 16 PROF ULPH: But my point is a slightly different one. 17 18 I think this goes beyond just having appetite for 19 differential retail pricing. 20 Because if it is just having an appetite, but you 21 could not realise that appetite, because of the wide most-favoured-nation clauses, then you would not 22 actually see any differential retail pricing. But you 23 24 are saying: well, actually, we did see differential retail pricing, so how -- I am just slightly puzzled --25

1

MS DEMETRIOU: I understand.

2 PROF ULPH: -- how you square that with the argument that 3 wide MFNs were closing down the competition. 4 MS DEMETRIOU: I see. We are not saying, it has never been 5 part of the CMA's case that the wide MFNs totally stopped differential pricing. We are saying that it 6 7 softened it. So it softened price competition. We are 8 not saying that in the presence of the wide MFNs, there 9 was absolutely no price competition on retail prices and 10 now there is. So there was to some degree, some degree of price competition, and what happened was that it 11 12 softened it compared to the counterfactual. 13 What we are showing here -- sorry, Professor Ulph, does that answer your question? 14 15 PROF ULPH: Well, it just throws up another puzzle, which is how do you measure the degree of differential retail 16 pricing that would have taken place in the 17 18 counterfactual, if you are saying it is softening 19 relative to that level? Where is the evidence as to what that level would have been? 20 21 MS DEMETRIOU: So, Professor, we are going to come to the 22 evidence, but the way that the CMA has approached this on the evidence is two-fold. Just to foreshadow where 23 24 we are coming from. 25 So they are looking at the qualitative evidence of

1 what the actors in the market did and so they are
2 showing that on the documents, what happened was it did
3 affect their pricing behaviour and so that had a likely
4 effect on prices. Secondly, there is an analysis of the
5 promotional deals, which we will come to.

6 So that is the way the CMA has approached it on the 7 evidence. It has not measured or quantified the effect, 8 no. What it has done is relied on these two strands of 9 evidence.

10 PROF ULPH: Thank you.

MS DEMETRIOU: Then moving on to page -- sorry, I was going to go to bundle F, tab 350, page 1 {F/350/1}. This relates to Legal & General and it is the point being made in the paragraph that I was on previously, paragraph 7.143 of the decision. Please, we do not need to go to it now.

17 But again, we see here:

18 "Hi all ..."

Sorry, I am reading out something which I think is
 confidential. I am so sorry, if the Tribunal can read
 that sentence.

22 THE CHAIRMAN: Yes, of course.

MS DEMETRIOU: "... a 1% increase for CTM is recommended."
That is in commission fee:

25 "In light of the conversation regarding the

'Most-favoured-nation' clause, a differential rating
 approach to the Aggs based on their performance against
 plan has been put on hold."

So we say that that is evidence of Legal & General
saying that they are recommending a 1% increase for CTM,
but a differential approach based on performance has
been put on hold because of the WMFN.

Then if we could go back to the decision at 8 $\{A/1/217\}$, page 217. Now, this concerns One Call. So 9 10 this is paragraph 7.148, concerns Once Call, and you can 11 see that they told the CMA that outside of any 12 promotional deals, its pricing will generally be the 13 same across PCWs. However, it agreed a different commercial model with one of the competitor price 14 15 comparison websites, in 2015, resulting in cheaper prices for a cross-section of consumers. 16

Again, if we could just pick up bundle F at page 11
{F/382/11} and in response to question 4:

19 "Please describe to what extent changes in the 20 Commissions paid by [this HIP] to PCWs have affected the 21 premiums set by [it] for Home Insurance on PCWs or on 22 other Channels, over the Relevant Period. Please 23 explain why changes in commissions were (or were not) 24 fully passed through ..."

25 Then you see:

1 "If a PCW reduced our commission, this reduction 2 would be passed on entirely to the consumer's premium for that specific PCW. This would not impact the 3 4 premiums on other PCWs. Prior to the removal of MFN, we 5 wouldn't have been able to do this and the discount would have been spread across all aggregators. This has 6 7 now allowed us to pass the full commission reduction onto consumers that have bought on that specific channel 8 and advertising this on the relevant site for true 9 clarity." 10

11 So again, the response is explaining that now after 12 the wide MFNs, what it can do is reflect lower 13 commission fees in lower retail prices on that channel.

Then if we can go back to the decision, please, to 14 15 7.151 {A/1/217}, at page 218 {A/1/218}, here you see that many providers adopted a strategy of generally 16 setting the same base retail prices, so they did not all 17 18 have differential retail prices during the relevant 19 period. You see there that there are a number of 20 factors which incentivised providers to set uniform 21 based retail prices. One of those factors is the wide 22 MFN.

Then if we can move on, please, to page 221
(A/1/221). This concerns promotional deals, which again
was another key way in which price competition was

1 conducted.

2 We see at 7.159 that they were used by 21 providers during the relevant period, accounting for approximately 3 4 80% of sales. The providers accounted for the sales, 5 not the promotional deals. We see at 7.168 -- and again, this is just a piece 6 7 of evidence to take into account, on page 224 {A/1/224}, what MoneySupermarket says there. So I am not going to 8 read it out, because it is confidential, but 9 10 the Tribunal will see the point in terms of that factor 11 having an impact on numbers of requests that are made 12 for promotional deals. 13 Then if we could move on to page 225, please. $\{A/1/225\}$. We then see there is evidence on providers' 14 15 approaches to promotional deals. That is set out in the paragraphs following. 16 Again, I am locating it for the Tribunal. I have 17 18 shown the Tribunal the upshot. I know you have read 19 this, but I want to take you through necessarily at some 20 speed, the building blocks of the decision. 21 You see that the upshot, the conclusion at 7.178, on 22 page 228, {A/1228}: "The CMA therefore finds that promotional deals were 23 24 an important means of competing through differential 25 pricing that providers were generally willing to Engage

1 with."

2 Then at page 230 $\{A/1/230\}$, paragraph 7.183: 3 "The CMA's analysis finds that promotional deals: 4 (a) Led to a decrease in providers' retail prices on 5 the relevant PCW and an improvement in the retail price quoted by the provider on the relevant PCW relative to 6 7 rival PCWs. (b) Led to a relative improvement in the provider's 8 ranking ... " 9 10 Again, you see that explained further. I am not 11 going to read it out, but just so you can locate it, in 12 187-188, on page 231-232, $\{A/1/231\}$, that describes the 13 reduction in price as a result of promotional deals, both in absolute terms and relative to other PCWs. 14 15 Then you see at 7.196, the CMA's conclusion on rankings, on page 234. $\{A/1/234\}$ 16 So, of course, just standing back from this, the CMA 17 18 has found in this section, that price -- that during and 19 after the relevant period, price is an important 20 parameter of competition between PCWs and also between 21 insurers competing on PCWs, and that efforts to engage 22 in price differentiation focus on both base retail prices, driven in part by commission fees, and on 23 24 promotional deals. 25 This, of course, is a very important piece of

1 context for the analysis of the wide MFNs, because those 2 clauses deliberately and specifically targeted price, 3 which is a key parameter of competition. As I explained 4 at the very outset of my submissions, yesterday 5 afternoon, there is a clear mechanism through which the wide MFNs have an impact on price competition through 6 7 the theory of harm, that I described and summarised at the outset. 8

9 Now, the next part of the decision I want to turn to
10 starts on page 238 {A/1/238}, and it relates to how
11 ComparetheMarket used its wide MFNs.

Again, I am just going to take the Tribunal to some key parts, so that you can see the structure, and I can highlight key facets of the evidential basis relied on by the commission in reaching its conclusion.

16 If you could turn, please, first of all, to 17 paragraph 8.16, which is on page 245 {A/1/245}, you see 18 here that CTM was, of course, unsurprisingly aware that 19 competition authorities and other regulators were 20 considering the potential for wide MFNs to have 21 anti-competitive effects.

You see one of its employees, who is named there,
you can see his position referring to the OFT's
investigation, saying that:

25

"The MFNs in question are, to my knowledge [this is

the OFT's Amazon investigation] the same as the ones we operate, albeit the situation is very different given Amazons [sic] dominance."

Then it says:

4

5 "[X] and I were already clear that the MFNs [sic] we 6 operate would not be defensible should we have 7 a dominant market share, albeit of course our share is a 8 long way off dominant at 8% of sales. I still believe 9 we have a good opportunity to maintain the status quo 10 and the development below does not change anything, 11 albeit the timing is unfortunate ..."

Now, the 8 per cent, we are not sure and the CMA is not sure, what that referred to and they were asked about that, and they did not have any good answer to what market the 8 per cent referred to. Of course, we know that, in this market, their market share is very, very much higher.

18Then at 8.18, we see 8.18 {A/1/245} through to 8.2119{A/1/246}, we see the CTM recognising that these wide20MFNs were under scrutiny.

21 If we could, please, have a look at 8.21, so the 22 slide in the deck highlighted that:

"CTM had trialled discounting commission fees
previously and 'in all instances the outcome has been
negative for CTM'. At the time CTM therefore regarded

1 its wide MFNs, at least in private motor insurance, as 2 effective in reducing the need for it to invest in 3 offers to insurance providers to secure the lowest 4 prices ..."

If we turn, please, to bundle F, tab 199 at page 1
{F/199/1}. If we could turn -- we can see what this is.
We can see the date is 29 September 2014. If we go to
page 9 on this slide {F/199/9}. So what we see here is
a slide saying:

10 "Ensuring CTM consumers are not disadvantaged 11 through the display of offers on partner direct sites." 12 So that relates to the narrow MFNs: 13 "Exclusive Offers -- Work more closely with our 14 partners to secure exclusive offers/discounted pricing."

16 "Ensuring CTM are receiving the sales income driven 17 through our first class distribution."

Then if we can go to page 10 $\{F/199/10\}$:

15

18 If we go back to, please, the decision at 19 paragraph 8.25, on page 249 $\{A/1/249\}$, what we see here 20 is that by January -- really, the point -- sorry, if 21 I can just finish on the previous point that we see at 22 8.21. CTM, as Mr Beard said repeatedly, it is important for it that it has a price parity. What it does not 23 24 want to do is achieve that through discounting 25 commission fees, because obviously that eats into its

1 profit. So what it is relying on, the CMA finds, are 2 these wide MFNs at least in part $\{A/1/247\}$. 3 MR BEARD: Sorry to interrupt, just to correct, I did not keep saying "price parity", I said "best prices". 4 5 I referred to "price parity" in relation to other topics. It was "best prices". 6 7 MS DEMETRIOU: Right, that does not make any difference to my point. But I am happy to accept that clarification. 8 If we go to paragraph 8.25, on page 249 $\{A/1/249\}$: 9 10 "By January 2015, CTM had observed a noticeable shift in the approach of 'a large number' of insurance 11 12 providers to negotiating commission fees and offering 13 discounted pricing, including through the use of promotional deals." 14 15 You see reference there to a slide deck, which states that: 16 "'Following the announcement in Sept14 that narrow 17 . . . " 18 19 That is a typo, that must be a mistake, because it 20 must be wide MFNs are to be prohibited, because that relates to the motor insurance: 21 22 "... we've seen a shift in approach from a large 23 number of partners: -- Increased resistance to CPA [commission fee] 24 increases 25

1 -- Higher instances of lower pricing on other PCWs 2 and direct websites -- An expectation that CPA [commission fee] 3 reductions will be offered for exclusives ... 4 5 -- Attempts to drive competition among PCWs -- An awareness that PCWs must avoid 'equivalent 6 behaviours' to an MFN." 7 So this is a contemporaneous acknowledgment that 8 since the prohibition of the wide MFNs in the motor 9 10 insurance sphere, this is what CTM observed as being the 11 impact at the time. 12 Then could we turn to $\{F/353/1\}$, please. Yes, 13 Mr Beard's "best prices" here, he is right, that is quite often the term that is used. 14 15 If we could look at page 8 $\{F/353/8\}$, we have seen it is June 2015, these slides, so page 8: 16 17 "Trading environment 18 Partners have used the prohibition of wide MFNs [so 19 partners being the insurers] to try to drive down 20 [commissions] in return for best prices. 21 This has been a constant challenge, not helped by 22 the continuous drip feed of the CMA findings." 23 Then: "Despite aggressive [commission] discounting from 24 25 our competitor, CTM's [commissions] remain the highest

1 in the market and continue to grow ... 2 MSM, Confused and Google have been aggressively discounting in an attempt to steal market share. 3 This is continuing, but MSM have resorted to now 4 5 only offering discounts on specific customer segments." 6 If we could look also at page 16 here {F/353/16}: 7 "Summary -- Insurance pricing is complex -- there are 8 multiple factors effecting prices ... 9 10 -- The market has evolved and made achieving best 11 prices more difficult, in particular the prohibition of 12 wide MFNs and an increase in [commission] discounting." 13 So this is their internal observation as to the effect of the wide MFNs being prohibited in the context 14 15 of motor insurance. If we could turn to bundle F, tab 224, page 1, 16 please $\{F/224/1\}$. So this is an executive finance 17 18 update of April 2016. If we could turn to page 30 19 $\{F/224/30\}$. This again considers the ban of wide MFNs for motor insurance: 20 21 "-- The commercial landscape for PCWs and insurers 22 has changed over the last 24 months. -- The prohibition of WMFNs has had the biggest 23 24 impact, restricting our ability to get best prices." So again, a clear internal acknowledgment of what 25

they were using the wide MFNs for. But yes, this is
 motor insurance, but it is important because it feeds
 through into their desire to hang on to these wide MFNs
 when it comes to home insurance.

5 Then if we could turn to bundle F, tab 124, page 1 6 {F/124/1}. August 2017, just to show you the date, if 7 we could look at page 2, please {F/124/2}. I have 8 already shown you this document, I am sorry, we do not 9 need to go to it again.

10 If we can turn back to the decision, so page 11 $\{A/1/257\}$, what we see is that despite the fact that CTM 12 was aware of the risks involved and aware of the 13 regulatory and competition scrutiny, it continued to maintain and enforce its wide MFNs in home insurance and 14 15 indeed included them in new contracts, as late as October 2017. As the decision comes on to describe, 16 it was escalating its enforcement action. 17

18 So the CMA says that plainly these wide MFNs were material to BGL's strategy and when it comes to 19 20 assessing the submission they make now, which is: well, 21 these were of no effect at all, they did not have any 22 effect because they were ignored and they were not 23 complied with and they did not cover any particular 24 segment, any wide segment of the market. We say it is 25 very important to look at the contemporaneous evidence

and what BGL, what CTM, thought at the time. What they thought at the time was that they were important.

1

2

If we look, on the same page, at 8.48, {A/1/258}, we see that what they did is -- it is an important section this of the decision, because it shows that insurers wanted the clauses removed and asked -- several insurers asked for the clauses to be removed and CTM rejected their requests.

9 We say that this is direct evidence of an effect on 10 the ability of insurers to engage in price competition. 11 If we look at page 259 {A/1/259}, we see at 12 paragraph 8.50 that AXA requested the removal of its 13 wide MFN clause from its contract on at least four 14 occasions and this was resisted.

15 I am going to come back to some of the documents in relation to AXA, but could I ask you to look here at 16 sub-paragraph (c), on page 260 $\{A/1/260\}$. We can see 17 18 that on the date, which is highlighted, that HIP, so 19 that is AXA, requested that CTM remove the wide MFN and 20 it was made at a time when AXA wanted to enter into 21 a promotional deal with that rival PCW, which would put 22 it in breach of its wide MFN obligation.

23 We see that it highlighted the pro-competitive 24 impact of the removal of wide MFNs in private motor 25 insurance and the request was escalated within CTM.

Can we look perhaps at bundle F, tab 329, starting
 at page 5 {F/329/5}.

If that could be made bigger, please. If we could go to the bottom of the page, because the e-mails work backwards in terms of order. So you see there an e-mail saying:

7 "... it would be good to arrive at a final positon8 on this ...

To summarise my view of the current status: [AXA] 9 10 believes that there has been a clear increase in 11 competition in the market for private motor insurance 12 (PMI) since the ban of wide MFNs. We have noticed an 13 increase in promotional offers being presented across PCWs, as insurers are now able to leverage promotional 14 15 deals with selected partners in order to drive commercially advantageous arrangements. We'd also 16 expect to see insurers begin to vary their pricing by 17 18 channel. This allows insurers greater flexibility to 19 target specific customer groups and work dynamically 20 with PCWs - a clearly pro-competitive outcome to the 21 benefit of all PMI customers, and one the CMA clearly 22 sought to achieve.

Equally, as PCWs can no longer guarantee the 'cheapest' price on PMI we've experienced a change in our relationships with some PCWs, who are now more

1 willing to work smarter to achieve 'best price' in a far 2 more mutually beneficial way, as opposed to being able 3 to simply rely upon contractual provisions to guarantee 4 this."

5 Then moving up, please -- sorry, moving up in the 6 document, so the top of the page, back to where we were. 7 Thank you. "No response", we see at the top of page 5: 8 "... no response from you on the below ... I've

9 tried to call you ..."

Can we go to page 4 now, please, {F/329/4} to the
bottom of the page.

Perhaps we can start from page -- we need from page 3 {F/329/3}. Sorry, can we go back to page 1 and work through the document. I am sorry, it is difficult working off a screen, when I do not have the hardcopy {F/329/1}. The upshot is, so we do not have to come back to it, is at the top of this page. It says, you can see that:

19 "I can confirm that we wish to retain the wide MFNs20 for Van & Home insurance in our contract."

If we go down to page 2 {F/329/2}, we see a response to the various points that have been put about increased competitiveness and really a resistance to lifting the wide MFNs.

25

You see the upshot at the beginning, at page 1, that

1 I have already taken you to.

2 Then if we could go back to the decision, to 3 page 261, at paragraph 8.51 $\{A/1/261\}$, we see that this 4 insurer, Aviva (Quote Me Happy), also requested removal 5 of its wide MFN in 2012, 2013, and again, in 2015. Again, that was resisted. 6 7 We see a similar point made in relation to insurer 32 at 8.5.2. {A/1/261}. 8 If we could again look at the e-mail exchange, so go 9 10 to bundle F, tab 346, page 1 $\{F/346/1\}$. So this is in relation to Legal & General. If that could be made 11 12 bigger, please: 13 "Having reviewed the commercial position ahead our lunch tomorrow, our main priority is getting the wide 14 15 MFN clause removed, before we will consider an increase in [commission]. 16 This is because we know ... " 17 18 So CTM are obviously asking for an increase in 19 commission and this is what is being said by e-mail: 20 "This is because we know that by keeping the wide 21 MFN clause and taking an increase in price [in 22 commission that is], we will be worse off compared to 23 our competitors as we have to both keep prices aligned 24 and take a [commission] increase. We know that two of 25 our main competitors ... do not have wide MFN clauses in

their agreement, and as a result our position is being harmed on the other aggregator sites as we are unable to compete.

CTM are eroding value by ..." 4 5 So the point here is being directly made at the time in 2015, which -- by this HIP, by Legal & General. It 6 7 is saying this MFN clause is damaging for us, because we have to accept your increase in commission and what we 8 9 have to do is keep our prices aligned and we know that 10 some of our main -- we cannot do anything about retail, 11 we cannot reflect that increase in commission in 12 a higher retail price on your site, because of the wide 13 MFN. We have to keep the retail price aligned to the prices on other price comparison websites. Two of our 14 15 competitors do not do this, do not have these wide MFN clauses and so our position is being harmed vis-à-vis 16 17 them.

18 Then if we look at page 2 {F/346/2}, so {F/346/2}.
19 EPE OPERATOR: This is the EPE operator, there is no page 2
20 to this document.
21 MS DEMETRIOU: I am sorry, you are quite right. Can we go

to -- I am sorry, thank you for that.
MS LUCAS: Just before we move off this document, am I right
in thinking this is an internal document? I think, at
one point, I got the impression from what you were

1 saying that this was sent to CTM.

2 MS DEMETRIOU: Yes, I am sorry, I did not mean to give that 3 impression. I am sure I misspoke. It is an internal 4 document, which is internal to this particular HIP and 5 it is obviously considering the commercial position 6 vis-à-vis ComparetheMarket. So, I am sorry if 7 I misspoke. MS LUCAS: Thank you. 8 MS DEMETRIOU: The document, for the EPE operator, that 9 10 I wanted to go to next is 347, page 1 {F/347/1}. 11 If that could again be made larger. It is really 12 the bottom of the page: 13 "... we believe we had agreed a 1% increase subject to CTM finances team signing off ... " 14 15 Then you see what is said in -- can I just ask the Tribunal to read the highlighted text yourselves, 16 17 please. 18 Then can we go on to page 2, please, to the operator 19 $\{F/347/2\}$ and could that be enlarged, please? 20 Can you please scroll down a little bit. I am so 21 sorry, if the Tribunal just bears with me a moment to 22 find the part in the document. (Pause). It is right at the top of the page, please, and 23 24 really it is the first part at the top: 25 "... this is the perfect storm scenario when they

1 know we are under market pressure and expect us to take
2 a significant increase, they won't back off from MFN so
3 expect us to either absorb this cost or to pass onto
4 customers across the whole market, instead of just to
5 them."

Again, what we are saying is that this is direct 6 7 contemporaneous evidence from this HIP, really 8 describing, in practice, the theory of harm that 9 I explained at the outset, which is that 10 ComparetheMarket are seeking to increase its commission 11 fee, but instead of accepting as a response the ability 12 of the HIP provider to increase the retail prices 13 commensurately on that site, indeed that HIP has to be passed on to consumers across the whole market, because 14 of the wide MFNs. So that is in action a facet of the 15 theory of harm that I summarised at the beginning of my 16 17 submissions yesterday.

Now, if we could please go back to the decision, to
page 263, paragraph 8.54, {A/1/263}.

Again, I am not taking you to the document, in the interests of time, but you see there in relation to the same HIP, reference to an internal slide. So again, another internal document, in June 2017, noting again that they have pressed, as part of the commissions negotiation, they have again pressed for removal of the

wide MFN. However, this is currently non-negotiable
 with CTM.

Now, the factual evidence, as the CMA goes on to 3 4 show in the next part of the decision, goes on to 5 explain the factual evidence, is that consistently with this, ComparetheMarket actively monitored its wide MFNs. 6 7 You can see from paragraphs 8.56 to 8.58, a description of -- and, indeed to 8.60, a description 8 of how it went about doing that $\{A/1/263\}$. You see 9 10 there was a detailed document, at 8.57, prepared each 11 month setting out the level of price parity for each 12 insurance brand and these snapshots recorded the 13 internal and external actions taken or to be taken. I will just show you an example, so you have one in 14 mind. It is at F/259 and I think it needs to be clicked 15 through to an Excel spreadsheet from that page. 16 $\{F/259/1\}$. If it is possible to call the Excel 17 18 spreadsheet up, thank you so much. 19 It has not appeared as yet. It does not matter. 20 I will move on and we can come back to that if there is 21 time. 22 Sir, if we could move forward in the decision, 23 please $\{A/1/274\}$: "The CMA finds that there was widespread compliance 24 [by insurers] with [the] wide MFNs ..." 25

Just pausing there, we say that that is not surprising, because the clauses were of course contractually binding. We say that is a point the Tribunal should take into account, as the CMA did, when making findings as to the likelihood that these clauses had an effect, on the one hand, or were simply ignored, on the other hand.

8 If we look at paragraph 8.65, on page 267, $\{A/1/267\}$, we see that point being made, that the 9 10 relevant providers took their contractual obligations 11 seriously. I am going to come back to some of the 12 individual examples, at 8.67, so we can skip over those 13 now and perhaps turn on to page 270 {A/1/270}, you see the heading at the bottom of the page: 14 15 "CTM communicated to providers the importance it placed on compliance with its wide MFNs." 16 It did so: 17 18 "The CMA found clearly and repeatedly ..." 19 This, to go back to a point made by the Chairman 20 yesterday, it is reasonable to infer and the CMA did 21 infer: 22 "... gave rise to a reasonable belief or apprehension on the part of providers that they could 23 face enforcement action if they engaged in differential 24

25 pricing."

1 Then again, I am going to take you now to 2 paragraph 8.80, on page 273 $\{A/1/273\}$, so another point made by the CMA. Again, this is then explored in 3 subsequent paragraphs. So a structured decision, you 4 5 have seen, is that a conclusion is foreshadowed. Then it has explained the basis on which the CMA reached that 6 7 conclusion. So 8.80: 8 "Home insurance providers also had a strong 9 10 incentive to comply with the wide MFNs because CTM was an important source of new business." 11 12 We have seen its power in the market from the 13 figures that I showed you earlier. Then if we can turn, please, to page $275 \{A/1/275\}$: 14 15 "The CMA found in this section that most providers adopted pricing strategies that were consistent with the 16 wide MFNs." 17 18 If you look at paragraph 8.86, towards the bottom of 19 the page, you see that: "The CMA obtained information from 17 providers with 20 21 wide MFNs about their pricing strategies. These 17 22 providers accounted for over 35 per cent of sales made through PCWs and over 90 per cent of sales made through 23 PCWs by providers with wide MFNs." 24 So you see the footnote, and this goes back to a 25

point that we were canvassing this morning, in terms of evidence not sought:

3

"As described in annex B ..."

I am not going to take you to annex B now, but it is further explained how the investigation was -- how the evidence was gathered:

7 "The CMA's evidence sought to balance the need for 8 the CMA to operate efficiently and effectively with avoiding unnecessary burdens on business. The CMA 9 10 prioritised its limited resources by focusing on 11 obtaining information from a representative sample of 27 12 home insurance providers, 17 with wide MFNs and 10 with 13 narrow MFNs in their agreements with CTM. These insurers accounted for 80-90% of sales by volume made 14 15 through PCWs in 2017."

16 So that is the explanation. The CMA has for 17 proportionality reasons and to avoid undue burden on 18 businesses has focused its investigation on the number, 19 but they are a number that accounted for a very large 20 proportion of the relevant sales.

21 THE CHAIRMAN: Yes.

22 MS DEMETRIOU: What the CMA finds is that, you see this at 23 8.87, is 13 of the 17 providers with wide MFNs that were 24 contacted by the CMA, priced the same across PCWs or 25 consistently priced lower on CTM, such that their pricing strategy was consistent with the wide MFNs and
 those 13 providers accounted for nearly 30 per cent of
 sales made through PCWs in 2017.

We see that the other four, so the other four out of the 17, from the remainder of that paragraph, they sometimes priced in non-compliance with their wide MFNs, but then faced enforcement action.

8 Now, of course, what CTM -- sir, you have your hand 9 up.

10 THE CHAIRMAN: Ms Demetriou, yes. Just to provide us, at 11 a later stage, I take it the requests for information 12 made to markets participants are somewhere in the F 13 files. I think it would be helpful, do not do it now, 14 but just have a few example instances of the first touch 15 or second touch of the request made by the CMA to the 16 relevant market participants.

Do not take yourself out of it now, but while It think of it, I would like to look at a couple of those.

20 MS DEMETRIOU: Of course, sir. I will come back to those,
21 if I may.

I do have to emphasise that in opening now, I necessarily cannot take you to everything that is of relevance to the decision. What I am seeking to do, I hope in a way that is helpful -- and I am conscious

I am doing it quickly because of time, but I am seeking to highlight the planks or building blocks of the decision, so the Tribunal has an overall picture of the basis on which the CMA reached its decision.

5 I hope that that is -- obviously, in closing, we 6 will come back to this in more detail and in more 7 granular detail, but I hope that it is helpful in 8 framing the debate that is going to follow in terms of 9 the evidence and so on.

10 THE CHAIRMAN: Ms Demetriou, it is helpful. Obviously, you 11 will appreciate this, but it bears saying we understand 12 the very considerable burdens that both teams labour 13 under in terms of the considerable amount of material 14 and we will do, as we have done, pretty extensive 15 reading around the subject.

16 What we will also do is where there is material that 17 we feel we ought to have specifically drawn to our 18 attention, we will make that known to you, so that at 19 some point in the course of the process -- and it may be 20 after the hearing, but at some point, that material can 21 be identified to us and taken into account.

22 So we have well in mind the difficulties that you 23 are labouring under. It is extremely helpful, but we 24 know that you cannot possibly be comprehensive and you 25 are hitting the high points and we know that. 1 MS DEMETRIOU: I am very grateful, sir. I will move on and 2 I bear in mind your request and we will return to that 3 and show you the material.

I want to just make a responsive point to a point that Mr Beard made in his opening submissions. So CTM say that actually showing consistent -- showing the adoption of pricing strategies that are consistent with the wide MFNs, they say that is not enough, because it does not show that the wide MFNs had any effect. He said it does not show that there is a causative link.

11 We make broadly two responses to that point. We 12 say, first of all, it is good evidence in support of an effect, in circumstances where the CMA has established 13 that there was significant appetite for differential 14 15 pricing. So where you have an appetite for differential pricing, on the one hand, and we say that has been 16 established in section 7, and then you see evidence of 17 18 compliance with the wide MFNs, we say that is good 19 evidence, that despite the appetite for differential 20 pricing, there is nonetheless compliance with the wide 21 MFN. That is evidence that they are having an effect.

22 We say, secondly, of course, the CMA has not stopped 23 here in the decision. So it has not said: well, we have 24 shown that they have complied, their pricing has 25 complied with the wide MFNs. So that is it, we have

1

established an effects case.

2 Of course, it has not only relied on evidence of 3 compliance, it has relied on other evidence too, which 4 I am in the process of showing you and will show you, 5 but that is, we say, one relevant part of the evidential 6 matrix. It is not to be disregarded, it is part of it 7 and it is an important part of it.

8 We then see, just moving forward, I just glance at 8.91, on 277, $\{A/1/277\}$, which makes the same point 9 10 about the providers that were not contacted and explains that they only accounted for 5 per cent of sales made 11 12 through PCWs. Again, the point that is made here is that none of these providers -- so what the CMA did look 13 at is all of CTM's monitoring material in the relevant 14 15 period, so none of them were highlighted in this very detailed monitoring material as requiring follow-up 16 action. So in those circumstances, it can be inferred 17 18 that they did price consistently and compliantly with 19 the wide MFNs. So there is evidence of that, because 20 they were not picked up.

21 Now, 8.92 to 8.93, on page 278 {A/1/278}, I am not 22 going to read out these points, but just for your note, 23 that the issue I made yesterday, that I illustrated 24 through HIP A and HIP B, if you recall that discussion, 25 so HIP A, who does change its pricing behaviour and HIP B, who might not have wanted to engage in differential
 pricing and says to the CMA: we did not want to do that
 anyway.

I made the point that that response is in relation to the competitive position it faced, which was a world with the wide MFN network and that, if, as the CMA found, the removal of the wide MFNs in the counterfactual world with no wide MFNs would have resulted in more pricing competition, HIP B may well have had to engage in differential pricing.

11 That point is made at paragraphs 8.92 to 8.93 of the 12 decision. I am not reading it out, I am just locating 13 it for you. The point I want to go on to make now is that there is important evidence in this case of 14 15 insurers in the HIP A category, so insurers which, where the evidence demonstrates, that they specifically took 16 into account the wide MFNs when determining their 17 18 pricing and the wide MFNs had an impact on their 19 pricing.

If we could please turn to paragraph 8.96 at page 279 {A/1/279}, we see a summary of that. So we see that the CMA found that there were providers accounting for a significant proportion of sales on PCWs, that specifically took into account the wide MFNs in determining their pricing strategy. In particular, this

1 included three of the largest providers with wide MFNs, 2 which together accounted for approximately 18% of sales through PCWs and over 20% of sales made through CTM in 3 4 the relevant period.

5 We do say that this is an important plank of the evidence for the CMA, because in response to a point put 6 7 to me yesterday by Professor Ulph, the network effect 8 that the CMA has found obviously depends on there being 9 some providers, who have complied with the wide MFNs and 10 whose behaviour has been affected by them.

11 If the CMA -- so the CMA considers, and this is just 12 to explain the overview of the CMA's case, that it has 13 established that. I am going to show you some of the highlights of the evidence in respect of those large 14 15 providers that fall into the A category. It is from that, that we say these network effects follow and that 16 other -- the behaviour of other providers was affected 17 18 in the market.

19 If you could look, please, at 8.97, {A/1/279}. This 20 is AXA. You see that AXA told the CMA that its wide MFN 21 was ingrained in its pricing principles and explained to 22 the CMA that if it wanted to reflect changes in 23 commission fees, then it would need the ability to vary 24 custom premiums on a like-for-like basis {A/1/280}. 25

Perhaps we could turn to bundle F, tab 291, at

page 5, {F/291/5}. Is there anything more on that page?
 Otherwise, I have a wrong reference.

Sorry, it is quite right. Sorry, it is my own note
that I am not reading. So if we can look at
paragraph 2, so if we read the question, first of all:
"Please describe to what extent changes in the

7 commissions paid by this HIP to PCWs have affected the
8 premiums set by the HIP for home insurance on PCWs or
9 other channels over the relevant period."

10 And if we look at the response and I am looking at11 the second paragraph:

12 "Operating under wide MFNs has meant that 13 variability in commission by PCW has not been accounted for at the channel level but at the product portfolio 14 15 level. Principally if AXA wanted to reflect unique changes in commission by passing them straight through 16 to leads generated by each PCW, then it would need the 17 18 ability to vary customer premiums on a like for like 19 basis. This is something which has been impossible under wide MFNs. Variable commission and blended 20 21 customer premiums result in underlying differences in 22 profitability by a channel but again this has been 23 managed by portfolio and in aggregate. In the future without wide MFNs insurers will be able to consider more 24 granular allocation of commission by PCWs insurers pass 25

1 on these cost increases by channel providing a lever for 2 insurers to negotiate commissions. With wide MFNs 3 commissions can be increased by PCWs knowing that the 4 prices offered to their consumers will not be adversely 5 impacted relative to other PCWs. Essentially this is tantamount to removing competition between PCWs in 6 7 respect of price resulting in a scenario whereby PCWs 8 who charge lower commissions are subsidising those charging higher commissions, commission has increased 9 10 steadily over the relevant period."

11 So this insurer is explaining, in terms, that it 12 considers that the theory of harm has eventuated, the 13 theory of harm resulting from the MFNs has eventuated. 14 If we look, please, at page 4 of this document

15 {F/291/4}. If you look, please, at the second main 16 paragraph and the last sentence:

17 "Where wide MFNs still apply, no promotional or18 exclusive discounts can be offered."

19 If we look, please, at page 12 {F/291/12}, and the 20 response to question 10:

21 "Please explain the importance of exclusive deals to 22 AXA's home insurance business, and the frequency with 23 which exclusive deals have been proposed to or requested 24 by PCWs over the relevant period."

Then you see:

25

1 "The ultimate value to AXA of exclusive deals is not 2 understood due to the prevalence of wide MFNs and the 3 continued enforcement until recently by ComparetheMarket 4 in recently supporting a rival's promotion which 5 supported an offering of [and you can see the amount] promotional discount to new home insurance customers AXA 6 7 was accused of breaching the wide MFN provision in our 8 agreement with ComparetheMarket. The breach was primarily driven by a lack of internal clarity within 9 10 this HIP as all other PCWs had agreed not to enforce 11 wide MFNs. Therefore the ComparetheMarket position was 12 not widely understood in relation to home insurance. 13 The exclusive deal allowed both the HIP and the rival PCW to collaborate in delivering a powerful promotion to 14 15 UK consumers and promote both..." If we could go over the page, please, $\{F/291/12-13\}$: 16 "... Both brands. AXA had limited budget to support 17 18 product specific above the line advertising so this 19 provided an invaluable opportunity to promote the brand 20 ___ THE CHAIRMAN: Ms Demetriou, just one moment, I see that 21 22 Mr Beard has been replaced by a black hole. MS DEMETRIOU: That sounds dramatic. 23 24 THE CHAIRMAN: I do not know whether, Mr Beard, are you 25 there?

1 MR BEARD: I am here. I have not been sucked into a black 2 hole. We had noticed that the camera had stopped registering me, that should not detain the Tribunal. We 3 will see whether it revives itself. 4 5 THE CHAIRMAN: Very good, as long as you are there in some 6 capacity, that is great. 7 MR BEARD: I can see you. You cannot see me. THE CHAIRMAN: Excellent. Do proceed. 8 MS DEMETRIOU: Thank you very much. Perhaps if the 9 10 situation gets worse, Mr Beard -- he is back. There we 11 go. It is a different camera angle. I can see 12 Ms Berridge, too. There we go. That is very 13 reassuring. THE CHAIRMAN: We are very relieved, yes. 14 15 MS DEMETRIOU: So if we could go back, please, to page 13 and this is explaining that it was an invaluable 16 17 opportunity: 18 "This is the first time that AXA had participated in 19 a truly co-branded ATL campaign with a PCW." 20 Then could I just ask you to read the words that are 21 highlighted. Then could we, please, look at the bottom 22 of the page, {F/291/13}, at question 11: Please explain the HIP's views of the overall success of exclusive 23 deals. 24 25 Could I ask you just to read the response. (Pause).

1 THE CHAIRMAN: Yes.

2 MS DEMETRIOU: Then, please, could we go over the page, to page 14 $\{F/291/14\}$ and have a look at question 12: 3 4 "... any [other] occasions in which either AXA or a PCW have proposed an exclusive deal, but an exclusive 5 deal was not agreed." 6 7 Then again, I think you have seen this document, but can you just refresh your memory as to what is said 8 there. Some of the words are highlighted, so I think it 9 10 is easier if the Tribunal reads the response to itself. THE CHAIRMAN: Yes, we will do that. Yes, thank you. 11 12 MS DEMETRIOU: Just pausing there, I am going to go to one 13 further page on this slide, but a point that Mr Beard made when he took you to this document yesterday, was he 14 15 said: well, because the reason was not disclosed to the price comparison website, there is no real evidence that 16 the reason these subsequent deals were rejected was 17 because of the wide MFN. 18 19 I want to come back to that when we look at the contemporaneous evidence in a moment. But if we can go, 20 21 while we are on this document, to page 16 {F/291/16},

22 and question 16, I will just go to the answer:

"In the absence of wide MFNs on [motor insurance]
AXA has been able to leverage future Exclusive Deals for
immediately lower Commissions."

1 Then you see that it has been able to negotiate a reduction in commission on motor insurance: 2 "... in consideration for [it] support[ing] 3 co-funded pricing offers ... Without this flexibility 4 ... such a strategy would be impossible." 5 Now, going back to the decision and if we can go to 6 7 page 280 {A/1/280}. Sir, I am conscious that we need a break for the 8 transcribers. If everyone could bear with me for two or 9 10 three more minutes, then I will finish on this HIP and 11 that would be a convenient time. I have not forgotten 12 about the break. THE CHAIRMAN: Very good. 13 MS DEMETRIOU: So looking at 8.98, we see that this -- and 14 15 8.99, that this HIP has explained $\{A/1/280\}$ -- this is a reference to these deals that were rejected in 2017. 16 Could we look, please, just at the internal e-mails from 17 18 this HIP, which are referred to in the footnotes. 19 So if we go to bundle F again. So {F/496/1}, the bottom of page 1, I want, I think. If the bottom could 20 21 be magnified, that would be great, thank you. 22 So if we look at this, I just wanted to -- this is 23 an internal e-mail from AXA. I just wanted to make you 24 aware and please note the date: 25 "I just wanted to make you aware of a situation with

1 Compare the Market as this may end up in them escalating 2 things to you and I want to be sure that you agree with 3 the position we are taking."

4 Can we go over the page, to page 2, please,
5 {F/496/2}. Then it is outlined, so it says at the top:
6 The CMA investigation into private motor insurance
7 banned the wide MFNs:

8 "In the months that followed, PCWs made commitments 9 to remove wide MFNs across adjacent personal lines of 10 business, such as house insurance. The exception to 11 this was CTM who were still enforcing wide MFNs across 12 non-PMI products with little regard for the sentiment 13 offered by the rest of the market.

14 "In 2016... the CMA had also kicked off their review15 into Digital Comparison Tools..."

"In May/June 2017 AXA was approached by 16 MoneySupermarket to participate in its summer campaign 17 18 where AXA needed to provide a material promotional offer 19 on its direct household insurance product of X per cent 20 in return for X worth of paid media to support the 21 co-branded campaign including TV. The working 22 assumption was that this offer could be supported as the CTM position was not widely understood. 23

24 "As the ... team worked through the MSM offer it was25 felt that given the heightened focus by the CMA on wide

1 MFNs and the fact that the market had all but agreed to 2 banning wide MFNs or private household insurance, that 3 we stood a good chance of negotiating the clause out of 4 our contracts.

5 "The negotiations became protracted due to the low level of engagement at CTM resulting in crunch talks 6 7 with the senior stakeholders. At this stage media had 8 already been secured by MSM and CTM refused to reconsider their position on wide MFNs. At this stage, 9 10 CTM demanded that in order to allow AXA to operate 11 outside of the contract that we could simply match the 12 MSM offer, but that we had to offer at least three 13 promotions in 2017 ... to which we agreed under a level of duress two. 2 x 10% on household insurance and 14 15 1 x 5% on motor insurance.

16 "Where are we now:" and you can see that price
17 comparator 1 and CTM have received:

18 "... promotions equivalent to a 10% discount on 19 AXA's household insurance for 1 month. (CTM received 20 a targeted 15% discount of two-thirds of new business at 21 zero cost to CTM."

22If we go to the next page. {F/496/3}:23"CTM expect AXA to honour the [two] remaining24discounts in December.

25

"The CMA have issued their findings on DCTs and ..."

Have commenced a competition law investigation.
 Then it says, can you read, please, the words that are
 highlighted, so I do not read that out. (Pause).

Then:

4

5 "Given the change in landscape, and our fundamental belief that the removal of wide MFN's is in the best 6 7 interest of UK consumers and competition, we aim to renege on our commitments to CTM in relation to the 8 other [two] remaining discounts. Such promotions are 9 10 not in our best interest commercially and were forced 11 upon by applying contractual terms which we have always 12 believed to be unfair and are now potentially in breach 13 of competition law.

14 "CTM will probably escalate this quickly given our 15 change in stance and may use the fact that the 16 investigation is ongoing as a reason why AXA should not 17 rely upon it. We can think of 'other' things which they 18 may want, but previously these were not accepted ... 19 Consequences of this could be:

20 "1) CTM resist sighting breach of contract which 21 technically we are..."

22 I think that should be citing:

23 "2 CTM resist and threaten to remove AXA from its24 panels."

25

So again, it is looking at potential enforcement

action that could be taken for breach of the wide MFNs: 1 2 "3 CTM concede and accept AXA's position. 3 "4 CTM concede but request some other mechanism by 4 way of compensation. 5 "5 CTM concede but penalise AXA operationally. "6 CTM concede by penalise AXA commercially -- CTM 6 7 have already made aggressive overtures relating to the next round of commission negotiations which could be 8 exacerbated." 9 10 Then if you could just read, I think, the first of 11 the highlighted bits. (Pause). 12 Then if we go to the next page $\{F/496/4\}$ --13 actually, if we can go back to the top of page 1 14 {F/496/1}. 15 You see in the middle of the page: "Thanks for escalating. 16 "I think they will threaten 2 below with some vigour 17 but I support your stance." 18 Then further down: 19 "I think under 1 below, that any normal person would 20 21 not do this as the wide MFN clause is highly likely to 22 be held legally unenforceable ... " And then you see the words that are highlighted. 23 So essentially what you see here is a description of 24 25 the response, the reaction by ComparetheMarket, to the

May/June 2017 deal that was concluded by AXA with
 MoneySupermarket.

3 You see that what CTM required was that the deal was 4 replicated and, in fact, further benefits were conferred 5 on CTM at no cost to them for, in effect, the contractual clauses to be waived and for that deal, 6 7 in May 2017, to go ahead. What AXA is saying here is: 8 actually, we want to renege on the last onerous bit of that deal, which is that these further reductions should 9 10 be given to ComparetheMarket down the line, but they are 11 very worried about the effect of the wide MFN and what 12 the consequences could be, including delisting them from 13 their website.

When you turn to the decision, and this is -- I am 14 15 about to stop for the break. But if you turn to the decision, you see at paragraph 8.100, on page 281 16 $\{A/1/281\}$, the reference -- so in the previous 17 18 paragraph, we have seen that there were then two 19 subsequent deals, which were offered to AXA, which they 20 turned down in the immediate aftermath of this, of 21 the May/June 2017 deal. So, two further deals were 22 offered. If we go back to page 280, perhaps at the bottom of the page, you see one of them $\{A/1/280\}$ is the 23 24 one at (a), so you see the date and the PCW. 25 Then over the page, the other one is the one at (b)

1 {A/1/281}. Then at 8.100:"AXA confirmed that the reason 2 that it was unable to support -- the second of these and 3 it has made the first point in relation to the first of 4 them -- was because of the wide MFN.

5 So what we have is evidence in response, in the 6 section 26 response saying: well, that is the reason we 7 did not pursue these two other deals in August 2017, 8 because we had already been stung on the May -- and 9 enforced against on the May 2017 deal.

You see direct evidence of -- contemporaneous
evidence of AXA's reaction to the enforcement that was
taken against them in respect of the May 2017 deal.

13 So you ask yourself, well, is the response in the section 26 notice, which says: well, the reason we did 14 15 not enter into these two other deals three months' later was because of the wide MFNs, is that a plausible 16 response? Well, of course, it is a plausible response. 17 18 Of course, it is, because we have seen the enforcement 19 action that was taken in response to the May 2017 deal 20 and what internally AXA thought about it, which is that 21 it was terrible and anti-competitive and they were 22 facing potential delisting action.

23 So we say it is really incorrect for 24 ComparetheMarket to suggest there is no evidence on this 25 point. As we say, this HIP has stated in terms in

1 response to a 26 request for information and it came hot 2 on the heels of the enforcement action. Of course, that is a reasonable inference for the CMA to make --3 a reasonable factual conclusion for the CMA to make. 4 Sir, if that is -- I am sorry, I have gone on a bit 5 longer than I thought. If that is a convenient time to 6 7 stop. THE CHAIRMAN: Not at all. Yes, thank you. Before we rise, 8 how are you doing for time? That is not in any way 9 10 a criticism of the speed you are going at, you are going 11 as quickly as you can. 12 MS DEMETRIOU: I think I have got a fair shot at finishing 13 by 4.30 if the Tribunal is prepared to sit until 4.30. THE CHAIRMAN: Well, certainly, we will do that. I think we 14 15 can run until 4.45, if that helps. I think, after that, we begin to get into the law of diminishing returns in 16 terms of attention and transcription and just general 17 18 tiredness. 19 MS DEMETRIOU: Of course. THE CHAIRMAN: But if you want to have until 4.45, then do 20 21 take it.

MS DEMETRIOU: That is very kind and I will do my best to finish by 4.30, but it is very good to know that I have got an additional 15 minutes, if needed. Thank you. THE CHAIRMAN: Very good. Thank you very much. We will

1	resume at 20 to 4. Thank you.
2	(3.31 pm)
3	(A short break)
4	(3.46 pm)
5	THE CHAIRMAN: Ms Demetriou, we will just wait until the
6	livestream is up and running.
7	Ms Demetriou, over to you.
8	MS DEMETRIOU: Thank you, sir. I have just shown
9	the Tribunal evidence in relation to AXA, showing that
10	there is contemporaneous evidence, in relation to
11	the May/June promotional deal, that were the subject of
12	enforcement action in relation to that deal, which was
13	to their disbenefit and to the disbenefit of competition
14	and that they then rejected two subsequent deals shortly
15	afterwards on the basis of the wide MFNs in light of
16	that experience.
17	I am now going to ask you to turn to page 281 of the
18	decision, so $\{A/1/281\}$, and we are going to look at HIP
19	number 41. You can see from 8.101 that this is the HIP
20	in respect of which the CMA took a witness statement
21	during the investigation and that was referred to by
22	Mr Beard yesterday. So you can see that explained at
23	8.101.
24	Mr Beard did not take you to any of the documents,

24 Mr Beard did not take you to any of the documents,25 the contemporaneous documents, in relation to Aviva

1 (Quote Me Happy) and I just want to show you some of those, because like HIP~19, Aviva (Quote Me Happy) also 2 rejected promotional deals, because of CTM's wide MFNs. 3

4 You can see from 8.102 on page 282 of the decision 5 $\{A/1/282\}$, that it rejected at least two promotional deals in home insurance offered by MoneySupermarket and 6 7 Confused.

Could we just turn, please, to bundle F, tab 392 at 8 page 3 {F/392/3}. 9

10

At the bottom of the page, first of all: 11 "As discussed yesterday we are keen to keep up 12 momentum... We do have additional investment funds 13 for September and we would like to work closer with you to drive sales. 14

15 "Our feelings are anyone implementing [it says 'narrow' MFN but the CMA has concluded, and they must be 16 right given the context, that this is meant to refer to 17 18 wide MFNs given the context] anyone implementing a 19 narrow MFN clause are on shaky ground. It would appear 20 anti-competitive to us especially if parties are using 21 it to stop lower premiums in the market and the update 22 from the CMA in a couple of weeks could be interesting." Just going on to the next page, page 4, $\{F/392/4\}$: 23 24 "If you have concerns around the above we could look to run a price cut offer without advertising the fact or 25

bringing attention to it. We would also be happy to add
 7 day cancellation notice to the deal should you need to
 react to any pressures quickly."

So that is MoneySupermarket communicating with
HIP~41, showing interest in a promotional deal,
recognising the constraint that is placed on it by the
wide MFN.

8 If we could go to page 2 of this document {F/392/2}. 9 Could you please, first of all, read the e-mail at the 10 bottom which is highlighted. (Pause).

11 So this is direct evidence of them rejecting a deal, 12 because of the wide MFN. May I just pause as well. So the second paragraph in that e-mail, which refers to 13 a different type of offer, just to go back to a question 14 15 that Professor Ulph put to me earlier about incentives, so this different kind of offer might be, for example, 16 a stuffed meerkat or some cinema tickets, so what Aviva 17 18 (Quote Me Happy) is saying is: how about that? No 19 doubt, because that is not banned by the wide MFN.

Then if we go up the same page:

21 "Unfortunately I am not getting any traction on an 22 ancillary investment. They want to use the funds to 23 invest in price [in price] in line with company 24 strategy."

25

20

Then if we look at page 1, please, {F/392/1}. Can

1 you please read the bottom, the response. (Pause). 2 Then: "No worries... You need to get out of that 3 contract!" 4 5 Obviously meaning the wide MFN. 6 THE CHAIRMAN: Yes. 7 MS DEMETRIOU: So this is, again, direct contemporaneous evidence of one of the larger insurers having to reject 8 a promotional deal that it is being offered, because of 9 10 the wide MFN and that being recognised explicitly is the 11 reason in correspondence between them and the price

12 comparison website in issue.

Going back to 8.102, on page 282 of the decision (A/1/282}, this relates to another deal with one of the other PCW rivals. This is sub-paragraph (b) and you see the response from Aviva (Quote Me Happy) on a promotional deal offer from that PCW stating:

18 "Rather embarrassingly I have forgotten that we have
19 a wide MFN clause in place which is stopping this ...
20 Looks like we cannot do it."

And then again you see what is said after that.They try again:

"The short answer is no I'm afraid. We have a rule
that we cannot knowingly break legally enforceable
contract terms. Given these terms are still legal, we

1

are not in a position to contravene the terms."

Now, that is Aviva (Quote Me Happy). I want to now
look at Legal & General, which is addressed in
paragraphs 8.103 and the following paragraphs at the
bottom of page 282. {A/1/282}.

Now, yesterday, in his submissions, Mr Beard, at the 6 7 end of Day 1 and at the beginning of yesterday, Mr Beard addressed this home insurance provider, so this is Legal 8 & General, he cited various documents, which he said 9 10 supported CTM's case that the wide MFNs had no material 11 impact. Those documents included this provider's 12 response to the statement of objections, for example, 13 you will recall that.

But again, he did not go to the contemporaneous 14 15 documents relating to this HIP. He did not go to any of The CMA, on the other hand, did address that 16 that. decision and they did explain, at 8.103, why they did 17 18 front up to the points made by Mr Beard, so they 19 considered them and they explained why they preferred 20 the contemporaneous evidence. So they noted that what 21 was being said in submissions and in a meeting with the 22 CMA, for example, was inconsistent with that 23 contemporaneous material.

24 If we look, if we could perhaps go to {F/321/2} and 25 perhaps to page 2, first. 1

25

At the bottom of page 2, we see here:

2 "Please could I have your view on whether you see an
3 issue from a CTM contractual perspective of entering
4 into an exclusive price offer with MSM."

5 If we go to the top of page 1, {F/321/1}, and then 6 if that could be enlarged, please:

7 "I am not satisfied we can operate the MSM
8 proposition without breaching the CTM clause ... The
9 contractual defined terms in my [view] ensure that the
10 clause applies to all household contracts ...

11 "The only option might be that MSM gives its own 12 discount/cashback and this is operated by [the HIP] at 13 source. So the price reduction is driven by [the PCW] 14 and not by [the HIP]. I need to give them a bit more 15 thought."

16Just to see the context, at the bottom of the page,17you see what is being said -- if we can just go to the18bottom of page 1, please. This is in the context of:

19 "We have been approached by MSM who would like to 20 run an above the line marketing campaign with them to 21 include a provider exclusive offer such as 10% off or 22 a voucher etc.

23 "As you know we have a wide MFN clause in our
24 agreement ... which reads as follows:.."

So again, this is direct evidence, in February 2017,

of the HIP being approached by a price comparison
 website and it rejecting this offer on the basis that it
 is bound by the wide MFN.

If we could go now to bundle F, tab 284, page 1
{F/284/1}. If we start at the bottom and you can see
who the e-mail is from, and it is to this HIP, so it is
from MoneySupermarket to this HIP:

8 "One the things we are going to catch up about was 9 the ATL conversation so my suggestion of the mid-May 10 mid-June slot. Would you be able to find out whether 11 you will be able to work to that timeline?"

12 If we can scroll up the page, please, we see the 13 response:

14 "At the moment I am still working on whether we 15 could do this contractually which is the major hurdle I 16 need to overcome and would be the showstopper for us if 17 we cannot."

Again, evidence of a promotional deal, an offer for a promotional deal being rejected on the basis of the wide MFN.

If we could go now to {F/324/1} and if we look, first of all, at page 1, to see what it is. This is dated June 2017 and it is an internal briefing pack produced by this HIP for a meeting with MoneySupermarket, ahead of a meeting with MoneySupermarket. If we look at page 3 first {F/324/3},
 "Account discussion topics" and you see item 3,
 "Exclusive offers", and "CTM wide MFN".

4 So here you see this HIP is planning a meeting with 5 MoneySupermarket and high up on the agenda is its wide 6 MFN with CTM.

7 Then if we look at page 5 {F/324/5}, "Topics for discussion", and then you see, "Exclusives -- MFN 8 blocker", that is what they are saying. They say: 9 10 "The [Legal & General] CTM agreement includes a wide 11 MFN clause. This clause states that [Legal & General] 12 cannot offer cheaper rates on any other Agg or Direct. 13 The other three Agg contracts only have narrow MFN clauses, which mean that we cannot offer cheaper quotes 14

15 Direct or with MSM.

"The wide MFN in the CTM agreement prevents us from 16 being able to work with MoneySupermarket on exclusive 17 18 pricing offers such as the above line activity that MSM 19 are running with [another insurer, presumably not 20 covered, I think definitely not covered by the wide MFN] 21 "The CMA is currently completing a market study on 22 Digital Comparison Tools and has highlighted wide MFNs as one of four types of practice that might raise 23

24 a competition concern.

25

"As the CMA's private motor insurance market study

banned wide MFNs in 2015 but did not state there would be a read across to other products, it is reasonable to expect that CMA will ban this clause in the current DCT review."

5 "We suspect that CTM has partners that do not have the wide MFN for home insurance particularly where they 6 7 have a joint motor/home agreement with CTM, and the wide MFN removal has then removed this clause for all 8 products. As part of this year's CPA negotiation we 9 10 have again pressed for the removal of the wide MFN, 11 however, this is currently non negotiable with CTM, 12 until the current CMA review is completed."

13 "Ahead of the CMA decision, should we decide to provide cheaper rates to non-CTM customers, we 14 15 ultimately risk CTM switching us off. We have spoken to MSM about pencilling us in for the partner above the 16 line slot in October 2017, once the CMA decision has 17 been made, however they cannot hold this for us unless 18 19 we are 100% confident that we will do the offer even if 20 the CMA rules do not change and we could end up why 21 broach with CTM."

22 So again, this is evidence which really could not be 23 clearer that this HIP wants to do an offer with 24 MoneySupermarket, wants to do a deal with 25 MoneySupermarket, has spoken to MoneySupermarket about

1 pencilling them in for the deal, but cannot act on that 2 appetite to do the deal, because of the wide MFN. Again, it is direct evidence at the time of pricing 3 4 competition, potential pricing competition being 5 suppressed. 6 Now, if we could please also look at F, tab 318 at 7 page 1 {F/318/1}. This is an internal paper of November 2017 prepared for the pricing committee to 8 assess the impact of a proposed deal with 9 10 MoneySupermarket. If we could just enlarge that a little bit, please. 11 12 Could you please read the first paragraph because it 13 is highlighted, so I do not want to read it (Pause). THE CHAIRMAN: Yes. 14 15 MS DEMETRIOU: Perhaps if you could just read the entire document rather than me reading it out and then I will 16 make the point I want to make. 17 THE CHAIRMAN: Yes, of course. 18 19 Yes, thank you. 20 MS DEMETRIOU: Thank you, sir. Again, they are saying they 21 have been approached for a deal from MoneySupermarket 22 and that they cannot act on that. They say the worst case scenario is that CTM could terminate their 23 24 agreement. They cannot act on it specifically and expressly, because of the wide MFN, and what they are 25

1 fearing in the worst case scenario is that CTM will
2 switch them off, not list them. You see why that is
3 problematic in terms of the percentage of their sales
4 that is referred to at the bottom the page.

Just pausing, these three insurers that I have taken you to, as the CMA said a little earlier -- made up earlier -- in the decision, made up more than 18 per cent, these three insurers are significant insurers and together they made up more than 18 per cent of sales through PCWs.

We say that plainly this is direct evidence, direct contemporaneous evidence of the wide MFNs having an actual effect on the price competition that these insurers sought to engage in.

15 It really, we say, is impossible to say on the basis 16 of this material that there was no effect on price 17 competition, because these documents are showing the 18 insurers wishing to engage in price competition and 19 being prevented from doing so expressly because of the 20 wide MFNs.

Now, the next part of the decision concerns
enforcement of the wide MFNs and let me just show you,
please, the structure of that.

24If we could turn to paragraph 8.115, on page 291, or25on page 290. {A/1/290}. You see figure -- in fact, it

1 was 291, I wanted $\{A/1/291\}$. Figure 8.3, you see an 2 extract from CTM internal document "Non-car WMFN enforcement negotiations." What you see in this part of 3 4 the decision is a description of how enforcement took 5 place. So there was, first of all, a contact made to the insurer, you see this from 8.117, to identify the 6 7 reason why pricing was outside the tolerance levels 8 identified in the monthly documents.

9 Then you see at 8.121, on page 293 {A/1/293}, that
 10 where -- and you see this at 8.121:

11 "Where CTM's concern ... was not resolved, CTM took 12 a risk based approach to the prioritisation of pricing 13 differences that it wished to pursue further..."

14Taking into account the significance of the volume15of customers and the extent of the price difference and16so on. Then it escalated its enforcement action with17six providers during the relevant period.

18 So this is escalated enforcement. We have already 19 had a description of the more -- the enforcement below 20 the escalation level where the phone was picked up and 21 discussions were had. That is in the previous 22 paragraphs. 23 Then what you see at 8.122 is that:

24 "The CMA has obtained evidence that CTM took action25 against six providers during the Relevant Period, which

1 together accounted for nearly 15% of sales through PCWs
2 in 2017."

3

The names are included there.

4 I have already taken the Tribunal to some of the 5 documents, more particularly some of the documents relating to AXA, to the AXA deal with MSM, which gave 6 7 rise to direct enforcement action. I have taken you to 8 those documents. I am not going to go back to that. But can I take you, please, to page 296 of the 9 10 decision $\{A/1/296\}$ and you see there paragraphs 8.130 11 through to 136, concern a different HIP. This is 12 Deeside (Aim 4) and this shows -- so Deeside (Aim 4), 13 you can see from 8.130, is relatively small, but CTM still enforced. 14

15 If you turn to 8.134, on page 297 {A/1/297}, is that 16 the wide MFN was discussed by CTM with this HIP on 17 several occasions during the context of negotiations on 18 commission fees.

So it was used in that context too as a bargaining
tool. Then what we see, at 8.135, is that:

21 "During exchanges regarding the proposed increase in 22 relation to commission, CTM reiterated on several 23 occasions its WMFN obligation and its internal documents 24 then showed it was satisfied with the progress it had 25 achieved, we see this in 8.136, in ensuring that this 1

HIP was pricing consistently with the wide MFNs."

And we give an example there of a snapshot for June. Then we see that the upshot is for the remainder of the relevant period its pricing appears to have been regarded by CTM as generally within the compliance threshold.

So one point, I just pause to make here, is that
what I have shown to you, what I have been showing you
recently are direct pieces of evidence where you see
a HIP say: we want to enter into this promotional deal,
we are stopped from doing it, because of the wide MFNs.
That is direct evidence of effects of the wide MFN.

13 But, of course, the wide MFN can have effects and the CMA found did have effects that are a little bit 14 15 more difficult to pin down in the sense that you do not have evidence of a promotional deal being refused, as is 16 the case with the HIP that I have just been looking at. 17 18 But what you do is you have CTM waving the wide MFN 19 around in the context of negotiations in relation to 20 commission increases and then you see them falling back 21 into line.

A further example is at page 298 and this HIP is Grove and Dean. {A/1/298}. You see a heading above paragraph 8.138 and 8.139 you see that Grove and Dean applied a temporary increase and you see the amount there, which is confidential, on its quotes on CTM in home insurance to reflect CTM's higher commission fees. So what you would expect of course, absent the wide MFNs, is that. If CTM increase its commission fees that is reflected in higher charges just on its website and that is what Grove and Dean did.

7 Then you see the consequence over the page at page 299, $\{A/1/299\}$, described at paragraphs 8.140 to 8 8.141. You see that there is a meeting in March 2017 9 10 with CTM where CTM question this HIP on the application -- on the wide MFN and it confirmed in 11 12 a follow up e-mail, CTM confirmed that it was enforcing 13 the wide MFN in home insurance and you see an internal e-mail from the HIP saying they have given: 14

"'... us a ticking off for applying different pricing on bike, van and home across other aggregators. Car is fine as this has been legally challenged and quashed!' as well as noting that 'it is on their radar now, so I would imagine this will be reviewed monthly from now on."

Then you see at 8.141 that, as a direct result, they confirmed that they removed the increase and thereafter continue to provide price consistently across PCWs for home insurance. So what they sought to do is increase the retail price on CTM in response to an increase in commission fees and that has been quashed, squashed
 because of the wide MFN. If we just look at -- perhaps
 there is not time to take you to the documents, but
 those documents referred to are contemporaneous
 documents which are then footnoted.

Now, at 8.142 you have another HIP, One Call. 6 7 I have already shown you I think the section 26 response 8 of this HIP and so I am not going to go back to it, but 9 I would ask the Tribunal to read these paragraphs I am 10 not going to read them out now, but I have taken you to the section 26 response already and you can see that 11 12 enforcement action was taken against this HIP when it entered into promotional deals with rival PCWs. 13

14 Now, if we go on to 8.148 on page 302, {A/1/302} 15 this concerns Qmetric (Policy Expert) and we see that again CTM took enforcement action against Qmetric 16 17 (Policy Expert) and we see what sales they account for 18 and we see that at 8.149 that it monitored its pricing 19 and that when CTM identified that its pricing were lower 20 on a rival it raised the issue and was not satisfied 21 with the response and escalated its enforcement action. 22 If we go over the page, please, $\{A/1/303\}$ we see, at 8.151, that the HIP explained that during a telephone 23 24 call CTM made a specific threat to delist it, due to its poor levels of compliance, it told the CMA it took the 25

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matter very seriously at this stage and genuinely believed that it would be delisted.

3

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5

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Then you see at 8.152:

"As a result of the delisting threat this HIP cut short a promotional deal and reduced its prices on CTM."

You see in the footnote that the response -- and 6 7 this is a document that Mr Beard took you to -- the response to the section 26 notice said: well, we would 8 9 have terminated it early anyway, the promotional deal, for other reasons. So again that is something that the 10 11 CMA took account of but it found, and was entitled to 12 find on the basis of the document, if you look at the 13 wording in the footnote told the CMA it believes it would have terminated this deal shortly after that date. 14 15 The fact was that it did terminate it before as a result of the wide MFN; so even if it would have terminated it 16 even earlier. You see at 8.153, $\{A/1/304\}$, that the 17 18 result of this enforcement action in relation to this 19 HIP was recorded in an internal CTM presentation and 20 again obviously that is contemporaneous material which 21 the CMA took account of.

22 Now 8.154 relates to Swinton. You see the heading 23 above 8.154 on page 304. Again, what you see is a 24 description of how CTM queried Swinton's prices on 25 several occasions and you see that at 8.156 it sent it

an e-mail in February 2017 querying the divergences,
 8.157, it escalated the issue.

3 {A/1/306} 8.158, a further chaser. 8.160, the HIP
4 replied saying it was taking the issue seriously:

5 "We have been taking some time here to look into 6 this issue carefully explaining that a number of factors 7 may give rise to the difference in pricing and stating 8 we are concerned about the issues you have raised in 9 your earlier e-mail. Would like to discuss these."

10 So what actually then happened is that all of this 11 got caught up in events so the CTM withdrew its wide 12 MFNs of course on 1 December and so this did not go any 13 further. But what you see is clear evidence here of the 14 HIP being concerned about the enforcement action.

15 Now, again moving on in the decision to section 9. What the CMA has done in section 9, which starts on 16 page 321, $\{A/1/321\}$, is it has taken account of all of 17 18 that evidence that I have shown you and further evidence 19 in section 9 in reaching its conclusions on appreciable effect and it has also carried out in section 9 an 20 21 analysis of the promotional deals, which, as I have 22 shown the Tribunal, were an important means by which competition on price took place during the relevant 23 24 period both between insurers and between PCWs. 25 If we look at the summary at page 326, $\{A/1/326\}$,

paragraph 9.21 at the bottom of the page, we see the conclusion being foreshadowed:

3 "During the relevant period providers that had 4 a wide MFN agreed substantially fewer promotional deals 5 than those that did not and since CTM stopped enforcing its wide MFNs more promotional deals have been agreed by 6 7 providers previously subject to CTM's wide MFNs when 8 compared to the relevant period and more providers previously subject to CTM's wide MFNs have agreed 9 10 promotional deals when compared to the relevant period." 11 So you then see how that -- if you then look, you 12 can see at paragraph 9.24 in table 9.1, $\{A/1/328\}$, on 13 page 328 that during the relevant period, the number of deals agreed by providers subject to wide MFNs was much 14 15 lower than the number of deals reached by agreed by providers without the wide MFNs. We say that that is 16 a significant point on which the CMA was entitled to 17

18 place weight.

19 If we look at table 9.2 on page 331, {A/1/331}, we 20 see that after removal of the wide MFNs -- so it is 21 looking at the 19-month period prior to removal and the 22 19-month period afterwards -- the number of promotional 23 deals agreed went from five to nine. Mr Beard says that 24 is just four more, but in the context, and we will 25 address this when we look at the evidence, but in the

1 context of the overall figures that is significant
2 because it has almost doubled. Then you see that the
3 number of providers that engaged in promotional deals
4 has jumped up from three to seven.

5 Then if we look as well at page 333 at 6 paragraph 9.35, {A/1/333}, we see that:

7 "... two providers previously subject to [the] wide
8 MFNs ... that used uniform base retail pricing during
9 the Relevant Period have invested in updating their
10 pricing models..."

11 Since the end of the relevant period. In fact 12 I skipped over, but I should not have done, on page 331 13 to 332, paragraphs 9.33 and 9.34, which again relate to 14 the activity that has gone on since the removal of the 15 wide MFNs {A/1/331}.

We also see, and this is a point that has come up in 16 discussion, if we turn to page 363, {A/1/363}, the 17 18 heading a third of the way down the page that the CMA 19 found that the softening of competition between providers subject to the wide MFNs, those providers 20 21 making up 40% of the market, softened competition 22 between providers more generally and we see that explained in those paragraphs and of course we can see 23 24 that reflected in the promotional deals concluded by 25 insurers without wide MFNs.

1 If we look at page 368 at the table at the top of 2 the page, $\{A/1/368\}$, we see there the overall numbers of 3 promotional deals that have been concluded afterwards 4 compared with before. So they have increased from 20 to 5 29 and the number of providers entering into them have increased from five to ten. So we say that this 6 7 evidence is all consistent and what it shows is an increase in activity both in the number of promotional 8 deals concluded after the removal of the wide MFNs and 9 10 also the number of providers that are willing to enter 11 into them and that evidence needs to be seen alongside 12 the qualitative evidence that I have shown you where the 13 providers and the PCWs are at the time and subsequently explaining the effect of the wide MFNs on their pricing 14 15 strategy.

Now in those circumstances we see that it is not surprising then that CTM's rival PCWs considered the wide MFNs to be a barrier to expansion and if we look for example at the Confused response to CMA information request at {F/242/6}, and the response to question 6 and it is asking about barriers to growing its business, and you see there at the bottom of the page:

"We believe that Confused's growth in the home
insurance market has been restricted due to the wide
MFNs imposed by another PCW. HIPs have been unable to

return a cheaper price to Confused's customers due to
 this contractual restriction."

Then we see a similar response from MoneySupermarket at {F/282/3}. So you see at 6: three significant barriers to entry within the home insurance sector and you see the middle one is wide MFNs. Prevent or restrict other PCWs from being able to invest in pricing with a provider to enable cheaper products to be offered to consumers.

10 In relation to promotional deals Mr Beard sought to 11 place weight on the FCA report and let me just tell you 12 briefly what our response is to that. He said that it 13 establishes that promotional deals are bad for consumers. Now, it is not clear precisely what 14 15 consequences it seeks to draw from this. Mr Beard seemed to be saying that in light of the FCA report 16 17 the Tribunal somehow has to disregard the findings made 18 in the decision about an adverse effect on promotional deals but we say that that would be a remarkable 19 20 submission because of course promotional deals were an 21 important way in which price competition manifested 22 itself during the relevant period. So they were an important means, and we have seen this in section 7, in 23 24 which HIPs and PCWs competed on price.

25

Now it may well be post-FCA remedy that promotional

1 deals will not be the key means of competition because 2 discounts will have to be extended to renewal customers, 3 so that will mean that HIPs and PCWs, because price is 4 such an important parameter of competition, will have to 5 find other ways in order to compete on price. But the question for the CMA was: was there an adverse effect on 6 7 price competition? You cannot ignore the means by which 8 price competition manifested itself at the time in order 9 to determine that question. That is really what we say 10 about the FCA report. Sir?

11 THE CHAIRMAN: It may be that this is a point that we need 12 to explore in reply because I think Mr Beard's point was 13 quite closely tied to the market in which we are 14 examining anti-competitive effects because I think his 15 point was that it is invidious -- and this is what the 16 FCA found -- invidious to differentiate between new 17 customers and renewals.

18 Now of course your decision but not the FCA decision is looking at a market and the effect in the market that 19 20 does not include renewals and so if you say: Look, we 21 are only looking at new business, people who go to price 22 comparison websites, then clearly your point has got much more force than if one should be looking more 23 24 widely. So it seems to me this is the point that really 25 we need to consider when we have got a greater grip on

the debate about the width of the market and what we
 should be looking at.

3 But let me put it this way; if you are right, and 4 I know we have got a lot of work to do in understanding 5 this, but if you are right that we are simply looking at new business to price comparison websites, then it seems 6 7 to me your point is quite a strong one, but is not 8 really affected by what the FCA says because it is looking at a different thing. If, on the other hand, 9 10 you are addressing the same sort of market situation as the FCA was doing; namely the distinction between old 11 12 customers and new, then you may have more work to do on the point. 13

I entirely take your point, but I think that 14 15 probably there is more work to be done on this but not now. Mr Beard, I see you have got your hand up. 16 MR BEARD: I have. I just want to be clear about our 17 18 position in relation to it. Obviously, sir, you are 19 right insofar as the market is wider then the whole 20 issue about price walking and the impact on renewals is 21 relevant. But the issue still arises in relation to the 22 FCA conclusion even if you are looking at the CMA's own 23 market and I think that is an important point to 24 emphasise because what was being found by the FCA was that if you have someone who approaches a website and 25

thinks, oh, there is a discount here on this product,
 they end up potentially making bad choices in relation
 to what the most suitable product is for them.

4 Now, what is being said by the FCA there is that 5 that is not an effective form of competition in relation to consumers. Insofar as you are saying one type of 6 7 price competition is not good for consumers we say that is a material consideration, at the very least, as to 8 9 how you treat these discounts because when the FCA is 10 saying: Actually, they just end up misleading people, 11 you cannot, as the CMA, treat that as a virtue even if 12 you have proved there is some notional impact, which of 13 course we do not accept.

14 So I think it is important that we recognise that 15 our case is not just predicated on a wider market 16 definition. It also applies when there is a narrower 17 market definition.

18 THE CHAIRMAN: Is that because the discounts are in some way 19 time limited or slanted to draw people in without --20 MR BEARD: Yes.

21 THE CHAIRMAN: -- considering a proper, as it were, 22 permanent price reduction?

23 MR BEARD: Well, I think there are two things going on.
24 What the behavioural study actually says is that
25 when you have cash discounts, or equivalent to cash

1 discounts, what you end up with is people essentially 2 being grabbed by those and then making poor choices about what the absolute best value is for their 3 4 particular product and, therefore, that is problematic 5 in and of itself. But the FCA is actually going further because it is talk about all new business only it is 6 7 talking about when you offer a discount only for your new business that sucks people in and then puts them on 8 the treadmill of the price walking which is itself 9 10 damaging.

11 So again what it is saying is that that element of 12 price competition, of driving down new business prices 13 by whatever means, is actually damaging overall to effective competition, which is why it needs to be 14 15 stopped. So it is both the flash effect and the new-business-only effect that they are targeting there 16 and we are saying: Look, what they are saying is that 17 18 is not effective price competition. So when you are you 19 talking about an adverse effect on price competition you 20 need to have that finding in mind because ironically 21 what you are saying in relation to promotional deals --22 I know Ms Demetriou puts it in terms of dynamics of price competition -- you are engendering price 23 24 competition that another regulator is saying is not 25 effective competition and not beneficial to consumers.

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THE CHAIRMAN: Okay, thank you, Mr Beard.

2 Ms Demetriou, back to you. 3 MS DEMETRIOU: Sir, yes, thank you. In respect of your 4 point about the interaction with market definition 5 I think I respectfully agree that that is a point for later on, once that has been explored, so the 6 7 interaction between this issue and the question of whether renewals are in the same market. So I would 8 like to come back to that once we have heard the 9 10 evidence.

11 In respect of the point that Mr Beard was just 12 addressing you on, so assuming now that the CMA is 13 correct on market definition, we do say that what the FCA found -- the FCA did not find that promotional 14 15 discounts were not effective price competition. They found that they had deleterious effects in terms of 16 17 price walking for renewal customers, so that was the 18 concern.

19 Mr Beard is shaking his head. He can make his 20 points later. He has already chewed up a chunk of my 21 time, so I am just going to tell you the headline points 22 that we make. We say that the way that price 23 competition manifested itself, at the relevant time, was 24 significantly through promotional deals. So when one is 25 testing was price competition softened, you cannot take

promotional deals out of the equation because that was the way, in fact, one of the two key ways in fact in which price competition took place at that time.

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4 So you cannot say, well, we are going to ignore that 5 because actually the FCA later found that for a certain category of consumers those things can be bad and so 6 7 they have imposed a remedy because that was, in fact, 8 how price competition was affected. Now, the fact that 9 had the remedy been in place -- so really the fact that 10 the remedy has been enacted one can test it this way; 11 had the remedy been in place at the relevant time, then 12 the HIPs and the price comparison websites would have 13 found a different means, a different mechanism through which to express their price competition. But in each 14 15 case you are still testing the same thing: was price competition softened? That is why we say it cannot be 16 ignored, but it was a point we will come back to, but 17 18 I did want to explain what our position is on this 19 issue.

THE CHAIRMAN: No, I quite understand and I am very grateful to you for doing so. I suppose the only point that raises itself in my mind, and it is certainly not for now but something that I will put on the record, is that of course price competition in the sense of undercutting can be bad as well as good. So if you have got your

typical margin squeeze then you have got a benefit in the short term of the consumer getting good deals. But in the long run, it is a bad thing because you are eliminating competition. I am not saying that this is by any stretch of the imagination this case, it is not.

But what you have got is you have got the age old 6 7 problem of the three infringers of competition law in 8 prison, one saying: I am in prison because I put my 9 prices too high; the other saying: I am in prison 10 because I put my prices too low; and the other one in 11 prison for not changing the prices at all. So these 12 things are slightly relative. I entirely take your 13 point, but how one factors into that point the notion that a price competition might be bad is something which 14 15 I confess I have not got my mind around, but it did seem to me at least worth raising. 16

MS DEMETRIOU: Sir, thank you. Can I just give you twoimmediate reactions to that?

19 THE CHAIRMAN: Of course.

20 MS DEMETRIOU: We will come back to it in more detail, but 21 the two immediate reactions are of course generally when 22 one is looking at lower prices being bad one is looking 23 at dominant undertakings and abuses, exclusionary abuses 24 and we are not in that territory here. We are looking 25 at an Article 101 Chapter I case. The second point to

1 make is of course CTM are not claiming that there are 2 pro-competitive benefits of these wide MFNs, so they are 3 not claiming that. They are not saying consumers were 4 salvaged, were saved as a result of these clauses 5 because otherwise there would have been more promotional deals which would have been bad for them. So it is not 6 7 a point they are making. I just leave those --8 THE CHAIRMAN: That second point I completely accept and we went into that yesterday, I think. But what I am saying 9 10 is not that there is an allegation of pro-competitive 11 effect, but that the anti-competitive effect that you 12 are alleging is more nuanced and is not 13 anti-competitive. I think that is for better or worse the thrust of the FCA point. 14

So it is a sort of curate's egg point. You have got your anti-competitive bit of the egg and then you have got the deleterious problems of price competition as part of the same point and that is, I think, the difficulty I am raising. I am not pretending to have a solution but I again think it is something that we need to have at least on our radar.

MS DEMETRIOU: Sir, I quite agree because it is the point that is being raised by CTM so they are saying, well, this type of price competition was no good so somehow you cannot count it. We will come back to it, but

I just wanted to explain in a nutshell what our response
 to it is, which I think you have got.

3 THE CHAIRMAN: Absolutely.

MS DEMETRIOU: But I am not pretending that this -- I am not
trying to say that this is an issue that we now brush
under the carpet and will not return to. Obviously we
will need to debate it in the course of these
proceedings.

THE CHAIRMAN: I think, just to be clear, obviously the fact 9 10 that it is the FCA saying this entitles it to a certain 11 degree of weight, but I am not sure that it creates 12 anything more than it is a part of the evidential 13 pattern; in other words, I will put it this way, I do 14 not find it at all surprising that two regulators in 15 respect of, broadly speaking, the same responsibilities may reach different outcomes on what are difficult 16 questions. So to the extent that you are going to want 17 18 to say that special weight needed to be attached to the 19 FCA that, I think, we would require some persuading of.

20 We will take it into account, clearly it is relevant 21 as you are accepting, but it is part of the pattern. 22 MS DEMETRIOU: Sir, thank you. In view of the time I am 23 going to just wrap up in 30 seconds, ahead of the 24 extended time that you gave me.

25

I think what I want to say is that I have shown the

1 Tribunal, in our respectful submission, clear 2 contemporaneous evidence and clear further evidence and 3 by that I mean responses not strictly contemporaneous 4 but responses to section 26 requests and so on, clear 5 evidence showing that these wide MFNs had an effect on pricing behaviour. So really it is impossible to ignore 6 7 that evidence, we respectfully submit, because it 8 demonstrates unequivocally that actors, and important actors in the market, were refraining from engaging in 9 10 price competition as a result of the wide MFNs.

11 That evidence is consistent with the predictions 12 made in the economic literature as to the effects that 13 you would expect these clauses to have. So we say that in light of the evidence which I have highlighted to 14 15 you, but of course of which there is more, we say that it is impossible, we respectfully submit, to conclude 16 that these wide MFNs had no effect on competition and 17 18 indeed such a conclusion would be implausible in light 19 of CTM's own attitude towards them at the time.

20 So it is implausible to say they did not have the 21 effect that the CMA has found because in view of how CTM 22 regarded them itself at the relevant time and so really 23 the question for the Tribunal is whether that effect is 24 more than de minimis, so whether it is appreciable and 25 we say, yes, it is more than de minimis for all of the

1 reasons that I took you to that were summarised at the 2 end of chapter 9 that I took you to just after lunch --3 it seems like a long time ago now -- but that were 4 summarised at the end of chapter 9 on the basis of the 5 evidence in the decision relating for example to CTM's market position and the importance of these insurers and 6 7 the network effect and the importance of price comparison websites as a channel for the sale of home 8 insurance. So, sir, we say really that is the critical 9 10 question.

11 Whether they had an effect we say is clear and we 12 say that is clear that there was an effect because you 13 can just see that on the face of the documents. The question is whether that effect was appreciable in the 14 15 sense of being more than de minimis. That is really where the key battleground lies and of course the 16 evidence that you are going to be listening to will shed 17 18 light on that question which we will address in more 19 detail in our closing submissions.

20 But unless I can assist further by way of opening, 21 that is what I wanted to say by way of overview of the 22 planks of the CMA's analysis in finding the infringement 23 in this case.

THE CHAIRMAN: Thank you very much. I do not know if
Ms Lucas or Professor Ulph have any questions for you.

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I see shaking of heads.

2 MS LUCAS: No, I am fine.

3 THE CHAIRMAN: No. Me neither. I think just one point that 4 I should put on the record just so that you can 5 understand how we are treating it. In a sense forensically you have, in opening, a rather harder job 6 7 than Mr Beard. I mean Mr Beard can conduct, as it were, 8 a smash and grab approach and identify those bits which he says the CMA have got wrong and of course you respond 9 10 to those. But we are very conscious that an immense 11 amount of work has gone into the decision which you 12 cannot read out or indeed cover in whole. But we have 13 of course got well in mind that we must view the points that Mr Beard is taking in the context of the decision. 14

15 You cannot originate new points, that is obviously right, you can only respond to the points that Mr Beard 16 is making by way of further articulated submission but 17 18 we will have throughout this hearing in mind the fact 19 that the decision needs to be regarded as a whole and 20 the attacks on it need to be seen in context of the 21 decision. So I know you have gone through matters at 22 a breakneck speed, but I do not think you need worry that that speed is in any way disadvantaging the CMA, so 23 24 thank you very much for your submissions.

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I had one point. It is not apropos anything beyond

1 wanting to understand whether there is evidence in the 2 record to which we should read, but I am intrigued by 3 the fact that we have got, I think it is 32 sign-ups to 4 wide MFN clauses in the CTM stable and I think it is 12 5 who have only signed up to narrow most-favoured-nation clauses and if there is material that we can read as to 6 7 why some fell into one camp and some fell into the 8 other, it would be helpful to have that reference to us. I do not want either of you to go haring off to find 9 10 new material, but if there is material that explains 11 those two camps, it cannot be bargaining power because 12 you have got some pretty big players in the wide MFN

13 camp, but it is just something which struck me and if 14 there is an answer I would quite like to have it, but if 15 there is not do not worry.

MS DEMETRIOU: Sir, of course. I believe it is a question that the CMA asked of CTM during the investigation and I think never got a satisfactory response to, but I will double check that and if there is anything then I will show the Tribunal where it is. I do not believe there is.

22 Sir, might I just raise one housekeeping query which 23 relates to the timetable going forward. We are all in 24 person I think, with the exception of Professor Ulph, 25 tomorrow and the order of events is that we are calling

1 Ms Glasgow to give evidence which in the timetable is 2 scheduled for the morning and then in the afternoon it 3 is Dr Niels on market definition. At the moment, 4 Ms Ralston on market definition is Friday morning and 5 then there is potentially a gap because Dr Walker cannot give evidence until Monday morning. Really the question 6 7 is: if we get through, which I am not sure we are likely 8 to, but if we get through Ms Glasgow and Dr Niels earlier than expected, are ComparetheMarket proposing to 9 10 call Ms Ralston before the end of tomorrow or will that 11 be Friday morning in any event? It would be quite 12 helpful to know just for planning purposes. THE CHAIRMAN: Before, Mr Beard, you answer that, I think it 13 raises the -- you will not have had a chance to consider 14 15 this because I think the outline of the questions that we had for Dr Niels will have come to your team during 16 the course of the court day, but I was slightly 17 18 horrified when I finished it last night that it ran to quite a lot of questions and obviously Dr Niels will 19 20 have some time, but not as much as one would like, to

But going through them is I think going to take some time since I am explicitly framing those questions to provoke debate because I think that is the best way Professor Ulph, Ms Lucas and I can understand the issues

consider those questions.

1 that are troubling us. So I think things are going to 2 go rather slower. Our present inclination is that we 3 treat the questioning of Dr Niels as I think Mr Beard 4 suggested, effectively, in chief. So the witness will 5 be called, his evidence will be put in and he will speak to it and make such corrections as necessary. We will 6 7 then I think put the questions to him and hear his answers and then this will be the same for Dr Walker, if 8 9 the parties are agreed.

10 Then whoever is calling the witness can ask whatever further questions they wish to conclude their, as it 11 12 were, examination-in-chief and I will signal now we would be pretty inclined to allow in the course of that 13 in chief leading questions just to explore matters 14 15 because, frankly, we are having a debate here and if something needs to be cleared up, I do not think we want 16 to be too elliptical about it, and then one moves on to 17 18 the cross-examination which can take into account the answers to the questions to the extent there is any 19 20 overlap, which there may or may not be.

21 But I can see it is taking quite a bit longer, so 22 I think the chances of us being finished with Dr Niels 23 tomorrow afternoon seems to me to be pretty unlikely but 24 I may be wrong. With that sort of caveat -- and 25 I appreciate neither of you will have had a chance to really look at the questions we have articulated -- but
 with that caveat I will hand over to Mr Beard to see
 what he thinks about the timetable.

MR BEARD: Actually, it fits rather with what, sir, you were just articulating. I have not had contact directly with Dr Niels, but I did have a communication from him saying, look, if we are going to run through these questions and we are going to have a discussion about them it might take more than Thursday afternoon was actually the message he sent.

11 THE CHAIRMAN: Yes.

12 MR BEARD: Now, in those circumstances I think to some 13 extent Ms Demetriou's question becomes academic because I think if the Tribunal is thinking that, we are 14 15 thinking that, I do not think we would be conceding anything by saying: Okay, Ms Ralston Friday morning at 16 the earliest. That is fine if that is of assistance to 17 18 the CMA. We have obviously got a little bit of space on 19 Friday because Dr Walker has been moved out of there, so 20 I do not see any knock-on effect, I do not see any 21 problems in that regard, and I am happy to give that 22 sense to the CMA so that insofar as Ms Demetriou wants to have confidence she is not going to have to be asking 23 questions of Ms Ralston immediately tomorrow afternoon, 24 that is absolutely fine. 25

1 In terms of the process of answering questions as 2 I have just anticipated in line with your comments, sir, 3 Dr Niels suggested that it was more sensible that those 4 questions and the interaction with you as the Tribunal 5 occurred before the cross-examination. It might take a little time, I am grateful for the indication about 6 7 examination-in-chief. At the moment, I am intending to leave the Tribunal, after we have sworn Dr Niels in, to 8 ask the various questions. I do not think there is 9 10 anything particularly I am intending to ask in 11 examination-in-chief. It depends where we get to in 12 those questions with you. I note the indication in relation to leading in exam-in-chief but we will see how 13 14 that is necessary or not.

15 But we were of the same mind as to how the process should work because if we do it a different way, where 16 17 I call Dr Niels, Ms Demetriou cross-examines, we then 18 end up with a situation of perhaps frustration for 19 the Tribunal where you may be seeking to interject 20 various of your questions along the way or sweep them up 21 at the end and that does not seem to me to be an 22 appropriate way having glanced at the list of questions 23 that you provided for which we are most grateful.

24 So that is our suggestion. I think that fits with 25 what Ms Demetriou was asking for in any event.

1 I do have one other timing question I would like to 2 bring up, but I will pause there because we are talking 3 about the next two days first. THE CHAIRMAN: Indeed. Ms Demetriou, two questions; first 4 5 of all, does that resolve your understanding of the 6 timetable? 7 MS DEMETRIOU: Yes, thank you. THE CHAIRMAN: But, more fundamentally, do you have any 8 point about the process that I have articulated? 9 10 MS DEMETRIOU: No, I have not been able to see the questions 11 yet, but I think that I do understand the process that 12 you have articulated and I think that sounds sensible. 13 I do not want to say anything about that. I am happy to follow that process. 14 15 THE CHAIRMAN: Thank you. MS DEMETRIOU: I just wanted to update the Tribunal, this is 16 on a different topic, in relation to confidentiality. 17 18 I do not know if you want me to do that now or if 19 Mr Beard wants to go first on his additional point. MR BEARD: My only point was in relation to timing for next 20 21 I just actually wanted to check what the position week. 22 is in relation to Professor Baker. At the moment we are currently envisaging that he is going to be 23 24 cross-examined or providing his evidence on the 10th and 25 11th, which is Wednesday and Thursday next week. Now,

1 I do not at the moment envisage that the exercise we are 2 talking about over the next two days will go beyond Friday and into Monday. Equally, I do not imagine that 3 4 there will be necessarily any spillover on Monday into Tuesday, but the question I have got is there must be 5 a risk because Mr Walker is down for half a day and 6 7 if -- I am sorry, Dr Walker, I apologise. Dr Niels, if he is indicating having seen the questions, it might 8 overall take more than half a day. 9

I am just concerned about the knock-on effects and what I wanted to be clear about was a) whether or not we have confirmed whether Professor Baker is going to be only on videolink, which is what I had previously assumed, or is he going to be live?

MS DEMETRIOU: I think we have confirmed that he is live.MR BEARD: I am grateful.

17 THE CHAIRMAN: Excellent.

18 MR BEARD: He then will be able to -- if there were to be 19 any knock-on effect, then he will be able to deal with 20 matters on the afternoon of the 11th, so I think that 21 the timetabling issues are not problematic.

I am grateful. I am sorry if I missed thatconfirmation.

MS DEMETRIOU: No, not at all. He would be available if necessary on the afternoon of the 11th. MR BEARD: It may not be necessary at all, but just so we
 are all square on timing.

3 THE CHAIRMAN: I think it is helpful to raise that because 4 I do not know how far the answers that Dr Niels provides 5 will actually be answers that Dr Walker will be happy with; in other words, given that we are really seeking 6 7 to clear up misunderstandings or a failure to understand how these markets work it could well be that by the time 8 Dr Niels is finished with me, he has cleared things up 9 10 sufficiently that Dr Walker has nothing to say.

But I think it is probably wise to proceed on the 11 12 basis that Dr Walker should have as much time as he wants to answer these questions and we ought to proceed 13 on the basis that he may not completely or at all agree 14 15 with what Dr Niels says. If he does, that is fine, but I am going to proceed on the basis that the indications 16 17 Dr Niels has given about length of time will apply 18 equally to Dr Walker and I think we should proceed on 19 that basis in terms of timetabling and see where we go. 20 MR BEARD: It seems to me that that does not seem to create 21 a problem because it is only the backstop at the end of 22 the week that creates the issue and since we have 23 confirmed the position there, I do not see any 24 difficulty with it. My experience with economists tends 25 to be that agreement may be more of a struggle than one

would hope but I live in hope not expectation in those
 circumstances.

3 THE CHAIRMAN: Thank you very much, Mr Beard.

Ms Demetriou, anything on that and then we will go
on to confidentiality?

6 MS DEMETRIOU: No, nothing on that, sir. I am happy with 7 that. On confidentiality it is just an update so we 8 obviously considered the point that you made, sir, about 9 confidentiality.

10 So one issue that the CMA faces in relation to this 11 is that one of the reasons why some of the HIPs at least 12 were expressing concerns about confidentiality was 13 because of their ongoing commercial relationship with CTM, so they were concerned that the information that 14 15 they provided to the CMA should not be revealed or at least that they had not revealed they were helping the 16 17 CMA in any way, so that was one of the confidentiality 18 concerns that the CMA was keen to protect.

So what the CMA has done has been to, in accordance with, sir, your provisional -- your proposal rather is to write to the home insurance providers, indicating the provisional view that the Tribunal took and asking them to come forward if they have any concerns about that approach. So that has been put in train and I hope that is acceptable. I think that if any insurers have

- a concern then they will approach the Tribunal because
 it is not really for the CMA to be arguing the case for
 them.
- 4 THE CHAIRMAN: Indeed. It seems to me you are very much 5 piggy in the middle there and if there is a problem it 6 is not really for you to articulate so I am very 7 grateful that you have taken the trouble to engage with 8 the third party interests and we will see what comes 9 out.

10 My inclination is that we will see what objections 11 there are. If there are none then what I am minded to 12 do is say: Look, let us keep a watching eye on the bits 13 that are yellowed, let us use our common sense, some things are obviously likely to be more sensitive than 14 15 others, but, on the whole, let us call spades spades and HIPs by their proper name. But let us see what emerges 16 in response. Mr Beard. 17

18 MR BEARD: I am really sorry. Only one quick coder on that. 19 I just want to be clear. CTM has seen all the names 20 of the HIPs. They have only not seen certain 21 substantive yellowed redactions in these documents. So 22 when Ms Demetriou was making submissions earlier about, 23 you know, threats and allegations they know full well 24 about the existence of that witness statement. They 25 have seen it. They have not seen all of it because it

1 was redacted.

2 So the course that the CMA are following we are not 3 criticising, but I think we have got to be alive to the 4 fact that actually the CMA have asked for redactions in 5 relation to this process that are greater than the protections that have actually been imposed in relation 6 7 to BGL, but we will leave that to another time. THE CHAIRMAN: No, I think -- and Ms Demetriou will correct 8 9 me if I am wrong -- what we have got is a kind of 10 grandfathering of promises that have been made in the 11 past by the CMA with a view to obtaining evidence, which 12 have persisted. 13 MR BEARD: I see that. But the scope of those promises is not that wide, that is the point I am making, because 14 15 the grandfather promises -- if the grandfathering is: Well, we are concerned about BGL, that has already 16 been -- I am not saying it (inaudible) just did not 17 18 matter and all this notion that BGL is looming over 19 people and threatening, I mean they are not. 20 MS DEMETRIOU: No. So I did not want to over -- if 21 I misspoke, I was not overstating the point. I think 22 I was clear to say part of the confidentiality concern relates to elements that have been redacted and that is 23 24 one of the issues. Part of it relates to matters being 25 read out in court because they proceeded on the basis

that they will not be read out in court and so that is
 all I was saying.

3 I was not intending to make a wider point than that 4 and we have attempted to follow, sir, your proposed course, which is to write to them to see --5 THE CHAIRMAN: No, I am very grateful, as I say, and 6 7 I suspect this is going to end up with no-one putting 8 their head above the parapet because they will be met with the usual question that I ask anyone who wants 9 10 redactions which is: Why do you need it? It is 11 amazing, when one circulates a judgment and the parties 12 come back, having labelled pretty much everything as 13 confidential, and you say: Right, we will have to have a hearing about this... The moment you have a hearing, 14 15 the yellowing miraculously evaporates and that I think is going to be the outcome here. 16

What I am seeking to do, and it seems to be working, 17 18 is to not oblige the CMA to take points that are not 19 actually its points. I am quite sure that if the CMA 20 itself had concerns about the importance of preserving 21 confidentiality then you would be advancing those with 22 great force. But what I do not want you to be in the position, Ms Demetriou, is of having to argue 23 24 a point that actually you are only arguing because you 25 are worried that someone will tell you that you should

1 be arguing it.

2	MS DEMETRIOU: Sir, thank you. We understood that and we
3	are grateful to the Tribunal for its consideration of
4	the CMA's position in that regard and, in accordance
5	with that proposal, we have contacted the insurers as
6	I have said. So I think we can then see what, if
7	anything, they say and take it from there.
8	Thank you very much.
9	THE CHAIRMAN: Very good. So 10.30 tomorrow. I do not
10	think we need to start earlier, but we are very happy to
11	if anyone sees any benefit in that. Deafening silence.
12	Excellent. Thank you all very much. We are very much
13	obliged to you all for the continued assistance you are
14	providing. Until tomorrow morning, 10.30. Thank you.
15	(5.00 pm)
16	(The hearing was adjourned until 10.30 am,
17	Thursday, 4 November 2021)
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1	I N D E X
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4	Opening submissions by MS DEMETRIOU1
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