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IN THE COMPETITION
APPEAL
TRIBUNAL

Salisbury Square House 8 Salisbury Square London EC4Y 8AP (Remote Hearing)

Monday 1 November – Friday 19 November 2021

Case No.: 1380/1/12/21

Before:

The Honourable Mr Justice Marcus Smith Bridget Lucas QC Professor David Ulph CBE

(Sitting as a Tribunal in England and Wales)

BETWEEN:

BGL (Holdings) Limited

Applicant

V

Competition & Markets Authority

Respondent

<u>APPEARANCES</u>

Daniel Beard QC and Alison Berridge (on behalf of BGL)
Marie Demetriou QC. Ben Lask and Michael Armitage (on behalf of the CMA)

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1	Thursday, 18 November 2021
2	(9.30 am)
3	Closing submissions by MR BEARD (continued)
4	THE PRESIDENT: Mr Beard, you had a fourth point that you
5	were saving up for us.
6	MR BEARD: You ask with a sense of anticipation, but I feel
7	like I am going to let you down, sir.
8	So fourth point: yesterday, as you will recall,
9	I was dealing with the contextual points that Ms Ralston
10	had made, none of them saying this is the only metric
11	but pointing out that the CMA just had not
12	contextualised the promotional deals issues that they
13	were relying upon.
14	The next one I want to go to is just what has been
15	referred to as the, sort of, share of possible
16	promotional days table, if I may.
17	If we pick it up in our submissions, you will see it
18	at paragraph 353 I think is the relevant reference
19	I am sorry, no.
20	MS LUCAS: Mr Beard, do you mind if I just take a pause?
21	I am struggling to sign into Opus for the realtime
22	transcript.
23	MR BEARD: Just one question. Does your domain name at the
24	top have uk05 or does it have uk60?
25	MS LUCAS: Even that may be above my pay grade.

- 1 MR BEARD: I am so sorry. The only reason I ask is because 2 that has been a problem that we have all encountered, that we found we were using the wrong one. 3 4 MS LUCAS: I am sorry. 5 THE PRESIDENT: It may be a general problem because I am trying to sign in and the sign-in worked but I have a 6 7 ... (Pause) MS LUCAS: We are in, thank you. Sorry to take you out of 8 9 your stride. MR BEARD: No, absolutely no problem at all. I will just 10 11 check that the Chairman is in as well. 12 THE PRESIDENT: I am good to go, thank you. 13 MR BEARD: Can I just check, Professor Ulph, are you also 14 signed in okay? 15 PROF ULPH: Yes. MR BEARD: Perhaps I will start again. 16 17 If we could go to $\{A/9/102\}$, please, on the EPE, 18 since we now all have it, just to recall what we are 19 talking about, this is the table -- it was previously in 20 Ms Ralston's first report, but it is replicated here. 21 You will see active numbers of promotional deals, 22 providers, promotional months, promotional days, and 23 there are essentially two points that can come from
- One is you can look at it as a contextual table, how

24

this.

many promotional deal days are going on as compared with how many there might be, but actually the reason that it is there, the primary reason, is just indicating the lack of change between the relevant period January 2016 to July 2017, a 19-month period, and the post wide MFNs period.

You see that in the percentage numbers of promotional months and promotional days proportionate to the potential.

In other words, you are not seeing overall any great shift in the number of promotional deal days or promotional deal months that are overall occurring.

Then, as I say, it is put in context, because one looks at it in terms of the number of potential days that there were.

PROF ULPH: Mr Beard, one point that somebody could make about that table is the reason why you get those quite small numbers is that you are dividing by some very big numbers and therefore it is not too surprising that they do not change very much particularly when you just do them to one decimal point or even just to the whole percentage point. So it is almost like the converse of the argument where if you look at the change from 6 to 9, that looks like a big percentage change because you are dividing by a small number, which is your objection

to doing the headcounts, so one might argue that the

converse objection works here that you are dividing by

very big numbers and therefore nothing changes very

much. So how would you respond to that?

MR BEARD: Well, I would respond to it in two ways. One is you are still looking, when you are talking about the question we are asking ourselves, which is, is there a substantial effect before and then after in relation to promotional deals, it is relevant to be looking at it as part of bigger numbers.

Now, I will come on to how Professor Baker and the CMA are saying, well, those numbers are too big, but they are still big numbers, so it gives us a sense of context, and then in relation to the changes I will go on and I will break it down particularly focusing on the wide MFN covered HIPs only.

We still do say what we are seeing are very small numbers. We are seeing small numbers in absolute terms, given we are talking about a three-and-half-year period, we are looking at small numbers in absolute terms in relation to promotional deals, we are looking at small numbers in terms of changes, which is why we criticise the use of percentages of these very small numbers, and we also say that when you look at this in context you are seeing very little going on or not enough to suggest

that there is some sort of wholesale change in competition going on before and after, which is of course what is needed to be shown in order to show that you have a non-insignificant effect here.

2.2

So we do still say they are meaningful. I entirely take your point you end up with a small percentage because you are using a big number, but that in itself is instructive.

Let me deal with one or two of the criticisms that have been levelled at these tables by Professor Baker. Paragraph $353\ \{B/64/120\}$ in our closing submissions.

Professor Baker had two objections to the analysis. First of all, he said the numbers assumed an insurer can simultaneously promote on PCWs. Under cross-examination he accepted that that was just arithmetically wrong, he had just misread the table. That is fine.

Then he said but not all 32 insurers would simultaneously promote because they would want to ensure they are in the top five, and therefore rather than using 32 HIPs potential days you should only use 20 effectively. We said we do not accept that because promotional deals can be ones where you do not end up in the top five, but even if you take that you are still looking at a very big number overall, and you are not changing the way in which you look at a shift in

behaviour because that does not alter anything.

There was a third point that was raised which is to do with what you include in that table. The way in which Professor Baker approaches this is to say, well, what you should look at is which promotional deals were agreed during the relevant period and agreed afterwards, because those would be affected by the wide MFN at the point of agreement, potentially, and, therefore, that is the meaningful measure.

Ms Ralston says that is not the sensible way of doing it. It is not a matter of consistency. We accept that Professor Baker adopts a consistent approach on this, but it is not a sensible way to do things.

Ms Ralston is just asking for the sake of understanding the level of promotional deal activity and the level before and after how many promotional months and days were actually going on during these two periods.

The problem with Professor Baker's approach is if a deal is agreed before the relevant period, he excludes it. He excludes it entirely. The problem with that is -- well, there are a number of problems with that. First of all, what you are doing is failing to recognise that there is relevant promotional deal activity going on during the relevant period which risks then skewing

your overall analysis by suggesting that there was less going on beforehand than in fact there was, so that is a problem.

The second is it becomes highly sensitive to when renewals or reconsiderations of deals occurred which would be a moment at which you could say, legally, on the CMA's theory, the wide MFN was biting, and he accepted he has not really looked at those issues.

So you have those two problems. So you can skew and you have these difficulties in relation to renewals, but of course there is a third problem that he does not really recognise at all.

The wide MFNs in question did not spring into being in December 2015. These wide MFNs were operating beforehand and then they stopped in November 2017, so in fact by excluding deals that started beforehand, he is failing to recognise that actually that was conduct that was essentially contrary to the CMA's case on the wide MFNs. So he was undercounting effectively the effect of the wide MFNs just because he sort of lives in denial about the period beforehand. So we think there are three criticisms all of which are essentially solved by Ms Ralston's approach.

So we say the way that Ms Ralston has done it is sensible, and the way in which Professor Baker has done

Τ.	it is not, and this is not just a theoretical issue
2	because if we could just go to {F/317/9}
3	PROF ULPH: Sorry, Mr Beard, just before you do that, if
4	I am understanding your final point, your point is that
5	there is a distinction between the period of time over
6	which wide MFNs operated by ComparetheMarket were in
7	place and the relevant period as defined by the CMA?
8	MR BEARD: Yes.
9	PROF ULPH: That is your point? Okay.
10	MR BEARD: Yes.
11	PROF ULPH: Just to make sure.
12	MR BEARD: In fact in relation to the example I am going to
13	go to, which is Legal & General, if the wide MFN was put
14	in place back in 2011 or something, and so when it
15	entered into a deal in, say, August 2015, it was doing
16	so contrary to the CMA's interpretation of the operation
17	of the wide MFN.
18	So if that deal then runs on during the relevant
19	period, it is a bit weird to say, "Oh, no, no, no, I do
20	not count that as promotional deal activity contrary to
21	the wide MFN, I just exclude it because of the time the
22	deal was entered into", so I do make the three points,
23	but I am just pointing out how that works.
24	PROF ULPH: So essentially these were deals which were
25	agreed while the wide MFN was in place, that is your

1	point?
2	MR BEARD: That is my third point.
3	PROF ULPH: That actually corresponds to Professor Baker's
4	definition. He wants to look at promotional deals that
5	are in place, when the wide MFN was in place. The fact
6	that the relevant period was defined by the CMA might be
7	slightly different than that, I think. It does not get
8	round the point that on his own definition those deals
9	would be included.
10	MR BEARD: It is difficult, I cannot ask him this now, but
11	I see your point, Professor. The point is he excluded
12	this deal on that basis, so I see, Professor, your
13	point, which says, well, actually on Professor Baker's
14	own approach he is slightly incoherent, but the point
15	I am making is a very simple one, which is Ms Ralston's
16	approach effectively solves all these problems because
17	it is just looking at activity during the two periods
18	rather than trying to do these sort of taxonomies about
19	renewals and when it was entered into and so on, and
20	also avoids the risk of skewing.

Anyway, just let us pick up, if we may, {F/317/9}.

That is not the right page, so could we turn on if you would not mind, just flick on another page. No, could we go down to {F/317/19}? No. It is the wrong reference. I will come back to that.

The point I am going to make in relation to that

Legal & General, which is the deal that is excluded, is

that in the material provided by Legal & General it

said, "We entered into a deal in August 2015. It was

supposed to end in December 2015, but it was effectively

run on", they say to November 2016. In fact it was

only June. The point we make is that even if

Professor Baker were right about looking at dates where

you re-engage in fact Legal & General reengaged and

effectively extended that agreement in December 2015.

But we have to go through detailed evidence in order to get to that point. I will come back to it.

As I say, you get some context from this. You get an indication of not significant changes.

In its closings, although this is not coming from a witness, the CMA in their first appendix have tried to rework some of these tables. If we could just look at that, we have not been able to work through all of the numbers that they have used, and we are a bit doubtful about the numbers they have used in relation to three of the tables, but thankfully -- sorry, appendix 2 to their submissions {B/67/1}.

It is somewhat unusual. We do not have this from a witness, because all of these tables have previously been provided by witnesses. The CMA have decided they

will go off and rework these tables, and essentially
what they have done is that they have tried to break out
from Ms Ralston's table non-covered HIPs and covered
HIPs, and they have tried to use promotional day
denominator just using 20 HIPs rather than 32. That is
what they appear to have done. But we are not confident
that some of the other numbers in these tables are
right.

Here you have -- there are four tables, if we just go over the page {B/67/2}. So they have broken them out and they have tried to put them into different categories, and you will see that on some of them they have excluded the Legal & General deal that I was just referring to, which we say is just wrong.

Then if we go back just back up to the first page {B/67/1}, the key table here is effectively the covered HIPs table because the covered HIPs table of course is asking whether or not there was a material change in behaviour in relation to the covered HIPs when they became uncovered HIPs.

So going back to our discussion about spillovers and effects yesterday, that is the crucial thing, because that is the thing that would act as this notional trigger in changing the way competition works.

You will see -- I think I have used these numbers

previously that the move from five promotional deals
to nine is tiny, it is a tiny number. Yes, it generates
a big percentage, but that really is not meaningful. If
you are saying that incremental change is four
promotional deals, the idea that that is triggering some
general change in the market that is going to have some
broad effect is just not a plausible story in and of
itself.

The other point to make here -- and this goes to,

Professor Ulph, your point -- here we are dealing with
a smaller category. We are still getting tiny

percentages in relation to promotional days, actually
the change as a percentage of promotional days, from
tiny number to 1% larger tiny number, but more than
that, this is excluding that Legal & General deal, and
what we have done overnight is look at what happens to
this if you include that Legal & General deal.

I am not sure we have it electronically, which may deprive Professor Ulph of the benefit. I have hard copies of it. I am very sorry, particularly since, Professor Ulph, this is something -- I can -- it is going to be emailed over now to Professor Ulph.

Can I pass these up?

THE PRESIDENT: Please do and, Professor, if you let us know when you have received it. (Handed)

- 1 MR BEARD: Professor Ulph, has that been received?
- 2 PROF ULPH: Not so far.
- 3 THE PRESIDENT: I do not know, Mr Beard, if you want to try
- 4 another point and wait for the email to arrive. I would
- 5 not want us to lose time due to --
- 6 MR BEARD: Yes. Sir, I will give you the headline in
- 7 relation to it. The headline, Professor Ulph, Tribunal,
- 8 is that when you include back in the Legal & General
- 9 deal, what you get are still tiny numbers, and you see
- 10 no change in percentage terms before and after when you
- 11 use the 32 HIPs promotional deal base or the 20 HIPs
- 12 promotional deal base. Since this is supposed to be the
- 13 key change that acts as the trigger, this is clear
- 14 evidence that the CMA does not have a story about some
- iterative shift in the competition.
- 16 I will come back to that when Professor Ulph has the
- 17 email, but if I could move on, I have made the headline
- 18 point.
- 19 THE PRESIDENT: Yes.
- 20 MR BEARD: Shall I press on?
- 21 THE PRESIDENT: Please do.
- 22 MR BEARD: If we could then just move on, then, to
- paragraph $355 \{B/64/121\}$ in our closing submissions.
- This is about some flawed data gathering. I am not
- going to labour the point, I have made it previously,

about the shifting nature of definitions in questions, the ambiguities in questions, the failure to specify what is really important in the questions posed, and you will see in paragraphs 358 and 359 we have set out in particular the changes in definitions that were used in relation to promotional deals.

Now, we anticipate the CMA's answer to that is going to be, yes, but we had a data set of 68 or 69 promotional deals, and we weeded it to make sure we were only dealing with promotional deals where we know that the premium changed and in those circumstances what we know is that even on the narrowest version of wide MFNs those deals are notionally within scope. In other words, we have gone and checked.

Now, we have not been able to do a full and comprehensive analysis, but we just do not think that is right.

In order to assist, I am just going to go back to the CMA's submission, closing submissions. This is at $\{B/66/1\}$.

In {B/66/1} to their submissions the CMA have included a table that sets out all of the 69 promotional deals across the three-and-a-half-odd years that we are talking about, and you will see it is by PCW, then the HIP involved, the HIP and brand, agreed during and

after, covered by the wide MFN, retail discount, PCW contribution, start date, end date, type of deal and then some notes.

You will see that in the "type of deal" column they have said, well, look this was a price discount, except for some of them where they have said it was a cashback.

Now, we say that where you have got a cashback, there is not a good reason to treat those as necessarily within the scope of the wide MFN. You would need to have very clear evidence that in relation to those deals actually the cashback was fed in right at the start to discount the premium, and it was not a situation where you got a headline premium and a cashback later or the cashback was separated out because if that were the case it does not fall within the scope of the arrangements. So we do not think those should be included.

Then you have some at the bottom like the one at the bottom of the page, which is a shopping voucher, and again, we say plainly that should not be treated as a promotional deal that would be subject to prohibition.

Now, obviously the CMA has recognised this in some of these cases, and on some of their analysis, they have included these deals, and in other of the analysis they have taken them out. So there is rather a mixed bag and we think that is totally unsatisfactory because it means

that the basis on which you can read various of the tables is unclear because in some of them they appear to be using a data set that includes deals that would not otherwise be prohibited by the wide MFN which we say is a wrong approach.

But the problem is worse than that because it turns out that some of the types of deal price discount examples they are relying upon do not appear on the evidence to be price discount deals.

Now, we have not done a comprehensive audit of this, but if we pick it up in our submissions at paragraph 159 {B/64/52} and I will try do this without going into private, you will see that we gave an example in relation to RSA Insurance Group (More Than) about their promotional deals evidence.

RSA Insurance Group (More Than), on occasion deals that RSA Insurance Group (More Than) did are referred to as cashback deals, but there are several deals in this table with RSA Insurance Group (More Than) that are said to be price discount deals.

So far as we can see they have only got evidence for one of those other deals being a price discount deal, and in relation to the rest we think they have misread the evidence from RSA Insurance Group (More Than).

If we could go to $\{F/535/2\}$, please --

1	MS DEMETRIOU: Sir, I am really sorry to rise, but I may be
2	able to short-circuit this discussion. It may help
3	Mr Beard.
4	THE PRESIDENT: Of course.
5	MS DEMETRIOU: We have reviewed obviously we put this
6	together over the weekend, and there are indeed two
7	deals after the relevant period with this HIP which are
8	reflected in this table. One is on page {B/66/2}, just
9	in case this short-circuits Mr Beard's submissions, at
10	the bottom of page 2, the penultimate entry I do not
11	know what page of the bundle that is again, but it is
12	the same table, the following page.
13	THE PRESIDENT: Yes, I have it in hard copy.
14	MS DEMETRIOU: That says "Price discount", but it was in
15	fact a cashback deal.
16	On page $\{B/66/3\}$ there is one on the middle of the
17	page, there is the same HIP, seven down, and that
18	again so it is dated the start date is 4 May 2019,
19	if you can see that. So that also should say cashback
20	deal, and the other deals of this HIP are correct. So
21	those are the only two errors that we have identified on
22	this table in case it assists.
23	THE PRESIDENT: Ms Demetriou, that is very helpful and I am
24	sure you can provide in your own time an updated version
25	correcting those points.

1	From our perspective, this is of course a helpful
2	collocation of material provided it is just that,
3	a collocation of material that is already in evidence,
4	and I wonder if when you provide an updated table you
5	could just give us an indication of the source of the
6	data in the record.
7	MS DEMETRIOU: Of course.
8	THE PRESIDENT: Because we are very happy to accept, as it
9	were, reworkings of existing evidence. What I think we
10	would not want to have is fresh material that obviously
11	will not have been subject to the process that we have
12	gone through in the last couple of weeks.
13	MS DEMETRIOU: Sir, of course, we entirely accept this. It
14	is not new material. If we had had time we would have
15	put sources, but we will provide a corrected table with
16	the sources.
17	Sir, just to be clear, the other table which is the
18	next appendix that Mr Beard took you to, that is really
19	just a reworking, it is not new evidence as such, it is
20	just a reworking of Ms Ralston's table but making an
21	adjustment, so it is

THE PRESIDENT: Indeed, that I got. This one, one can be
fairly confident the material is somewhere, but I think
if I were to go back and try to check it I would not be
able to do that.

- 1 MS DEMETRIOU: Of course, we will do that, sir.
- THE PRESIDENT: That is very helpful.
- 3 MR BEARD: There are a couple of points to make.

4 First of all, in relation to the overall data in the 5 table, leaving aside the categorisation, that data is CMA data set that we have had access to. Indeed, there 6 7 was a point in cross-examination where I put an extract of a promotional deals table, I think it was to 8 Ms Glasgow, and that was actually drawn from this data 9 10 set. So the basic data set, no issue. But I am not 11 content with the idea that the CMA can now come along 12 and provide corrected versions of this table 13 re-categorising items within it, and that is what Ms Demetriou is saying she wants to do, and the reason 14 15 I say that is it is fine for Ms Demetriou to say, "Okay, 16 we see your points you have made in relation to this, we see your points. Actually, you are right, you are 17 18 right, we did not get these ones categorised correctly", 19 because that illustrates the point we are making that 20 the way in which you asked questions and the way you interpreted evidence was wrong, and I do want to go to 21 22 $\{F/535/2\}$ just to make this point. I accept the concession by Ms Demetriou, but it is important for the 23 Tribunal to understand that it is not just a matter of, 24 oh, we knocked two out, because if you knock two out of 25

1	the after period then of course you get different
2	comparisons going on.
3	Ms Demetriou will say, well, there are only two, but
4	of course we are dealing with small populations, and the
5	point I want to make in relation to this is that if you
6	look at the top of the page where there are five deals
7	referred to, the two deals Ms Demetriou are now saying
8	should come out
9	MS DEMETRIOU: Sir, just to clarify, we are not saying they
10	should come out. I will make my submissions afterwards,
11	we are not saying they should come out, because we think
12	cashback deals are caught.
13	THE PRESIDENT: That is fine. Just so that you are both
14	clear as to how we will be approaching this sort of
15	material, the problem with competition cases is you have
16	disputes running at two levels. You have a dispute as
17	to what the data is and you have then a dispute as to
18	what the data means once you find out what it is.
19	MR BEARD: Yes.
20	THE PRESIDENT: We will, I am quite sure, be doing our own
21	reworkings as to what the data actually is before we go
22	on to working out what it implies.
23	So you are absolutely right to make the points you
24	are making, Mr Beard, and Ms Demetriou you will be

absolutely right to respond, because this sort of

Τ.	re-categorisation is precisely the solt of thing that we
2	will be looking at, but you are right, Mr Beard, to
3	stress that the fact of re-categorisation does indicate
4	a certain controversy about the data, which we entirely
5	take on board.
6	MR BEARD: This is the reason I do not want to just leave it
7	there, particularly because Ms Demetriou is saying we
8	are not going to take these out of consideration.
9	THE PRESIDENT: I understand.
LO	MR BEARD: So if I may
L1	THE PRESIDENT: Please do. I just wanted you both to
L2	understand where we are coming from.
L3	MR BEARD: Obviously what we have been doing in the main in
L 4	our submissions is saying, you know, taking the data as
L5	the CMA have been looking at it, they did not do
L 6	a proper job in relation to it, but we are also saying
L7	your analysis of the underlying data is wrong at a more
L8	granular level. We can only do that by example, and
L 9	this is one that we are pointing to.
20	If we look at this, you will see this is a response
21	from RSA Insurance Group (More Than) to various
22	questions from the CMA, just under Section 26.
23	Actually, could we just go back a page {F/535/1} so the
24	Tribunal can see the main questions being asked? Thank
25	you.

So you will see it in 1 that the CMA understands
that 14 agreed Promotional Deals with PCWs.

Can you identify them, start and end date, agreed discount, and if we just go over the page again, thank you very much $\{F/535/2\}$.

Then they came back with this table.

Now, the two deals that Ms Demetriou is referring to are the first and the fourth on that table, I believe.

The first and the fifth, I apologise.

Up until now, these have been categorised as price discount deals. That is obviously not correct, and, as we understand it, the reason for this, if you go down the page, is effectively these have been treated as price discounts on the basis that the cashbacks were fed into the price premiums, and if you look at (d):

"Explain how the retail prices for the relevant products under the Promotional Deal were reduced on the relevant PCW and whether other retail prices on other PCWs were changed ..."

So they are asking about how they did this. Before
I do that, it is just worth noting that in this table
you have three deals that are cashback and two which are
rate reduction, so the question is asked generally about
all promotional deals, and you have three cashback and
two rate reduction, and the answer is:

"In terms of how prices were reduced [14] supplies
[these] prices to the PCWs via a data feed. Those
prices are then displayed to potential customers
accessing PCW's website. During the period of
a Promotional Deal involving a rate reduction, [14]
sends reduced prices via the feed and these are viewed
directly by potential customers.

"A Promotional Deal agreed with one PCW does not result in changes to the prices displayed via any other PCW. There may be unrelated changes ..."

Now, in the Decision -- I am not going to take you to it, but it is, just for your reference, at {A/1/233} and the relevant footnote is 833. I am sorry, the relevant footnote is 834. You will see on the right-hand side about five lines from the bottom, the reference to RSA Insurance Group (More Than's) name, and it is a reference to this document that I am in now, and if we just go back up the page so we can see what the footnote is saying, it is footnote 834, and you see 7.191:

"In particular, the CMA asked 13 providers how they implemented promotional deals and in every instance the providers told the CMA that they reduced the price on the relevant PCW during the promotional deal."

So that is why I say what the CMA was doing was

saying, we can count these in because actually this was a price reduction.

If we then go back to the document we were in, which is {F/535/2}, just reading that answer, it is at best ambiguous what was done with cashbacks because the reference is to reduced rates being fed through in pricing, so it is at best ambiguous whether or not RSA Insurance Group (More Than) was actually reducing its prices fed through in relation to premia in relation to the cashback deals because that answer is about the reduced rate deals that they have.

But actually it then becomes clear when you read the next answer (e):

"Explain whether [14] checked that the price changes outlined at (d) were implemented and if so how."

So it has talked about price changes on rate reductions, it is a bit ambiguous as to whether or not it is also talking about cashback -- we say, actually, it is pretty clear that the CMA must be treating it as at best ambiguous:

"All [such] price changes undergo a testing and sign-off process. This involves a separate testing team running test cases through the rating engine and ensuring the correct premiums are returned. Attached to this letter is sign-off documentation for the two

1	Promotional Deals in the above table which involved
2	a rate reduction. We also monitor our premiums after
3	a price change is implemented"

Now, the natural inference there is, reading it all, yes, where there was a rate reduction deal, the pricing was fed through and there was a reduction in rates, no surprise, but in relation to the cashback deals that was not happening.

Now, I agree it does not say, "And we did not do this in relation to cashback deals", but because all of these answers are specifically about rate reduction, the inference is cashback did not do this, and it is notable that the insurer sends through the two sign-offs of rate reduction having been checked by its team in relation to rate reduction deals but not in relation to any others.

THE PRESIDENT: I am not for a moment inviting you to take us to this documentation, but just so that I have an idea of what you and your clients have been able to see, have you seen the sign-off documentation there referenced and is it in the --

- 21 MR BEARD: I do not believe we have.
- 22 THE PRESIDENT: -- bundles?
- MR BEARD: No.

- 24 THE PRESIDENT: Right.
- 25 MR BEARD: I think to be fair to the CMA --

- 1 THE PRESIDENT: You have not asked?
- 2 MR BEARD: No, we have not asked, but we have been looking 3 at these points about what the definitional problems in 4 questions would potentially result in. Because this is 5 going back to our broader point about: you did not ask the right questions and you have an unstable evidential 6 7 base here. So we were looking and we were thinking, well, hang on a minute, they categorised some of these 8 as cashbacks, what have they done in relation to the 9 10 others, and then we went back through and we identified 11 this.

No, we have not asked, but it is fairly clear that the two are about those rate reduction deals, because that is what is said here. So I imagine that even if you asked, what you will get is confirmation that those two are covered, but you do not get anything in relation to cashback deals.

The point I am making is the broader one.

THE PRESIDENT: I understand.

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MR BEARD: I do not want to lose sight of that. I accept

Ms Demetriou's point that this ends up meaning two

promotional deals in the after period are taken out.

I am sorry, to be fair to Ms Demetriou, she is not

saying they should be taken out. We say they should be

taken out because it is plain that if a cashback does

not result in a dropped premium on the agreed terms as to what constitutes a wide MFN, those are not prohibited because you are not changing the headline quotation on the site.

So we say there is a vast amount of ambiguity that has been engendered by the way in which these questions have been asked and this is a concrete example of the problem that arises, and it feeds through into the promotional deals database and we are dealing with relatively small numbers, pretty tiny numbers in some of the cuts on promotional deals, and here we have it, that at least two that are in the after period, and, therefore, are supposed to be indicating this change in competitive dynamics, actually should be out.

So you have my points both broad and specific on this, I think.

If we could just go back to some other data issues, so if we could go back to -- if we could go to 367 {B/64/123} of our closings, this is really just for your notes, this is part of our closings from 365 to 367 where we deal with the time of agreement for deals not being the right metric, not being the right basis to consider these issues, and that is spelt out there.

Then if we go on to -- I have dealt with 368 $\{B/64/124\}$, which is dealing with the -- sorry, I have

dealt with some of 368 but we do need to briefly go to {A/9/104} because I do not want to lose sight of the further work that Ms Ralston did on the before and after analysis where she also took into account the value of deals and carried out analysis as to whether or not pre or post the average daily value of promotional deals had gone up or not.

What you see in that table is of course a situation where, apart from the 19 month versus 19 month window, in relation to all of the other windows, so where you are comparing 12 months before, 12 months after, 9 months before, 9 months after, 6 months, 6 months and so on, you get a negative effect. In other words, you are not seeing any change in the -- upward change in the value of average daily value of promotional deals being done.

I have dealt with the criticisms that

Professor Baker levels at this for saying that is the

wrong measure, you should use the date of agreement, so

I am not going to go through that again.

He also says, well, 19 months, that is the relevant period, because if you assume all of these spillover effects, they might take a long time to unwind and therefore you need to take this long period rather than a shorter period, but with respect to Professor Baker,

there is just nothing in that point.

We have evidence that actually people could change their position relatively rapidly, and that is not only in terms of Ms Glasgow talking about being able to do a deal in a day or two, but more generally how people could change their position.

If you look at paragraph 375 on page {B/64/126} in our closings, we had speculation from Professor Baker that in the first few months after withdrawal of wide MFNs these deals may not be representative because the firms are figuring out what to do, but it was pure speculation on his part. It is pure speculation in circumstances where we know that insurers both with wide MFNs and without wide MFNs promoted during the relevant period, so they could figure out how you did these things, and we know -- and there is clear evidence -- that PCWs have the capability of offering a promotional deal readily, or at least relatively readily. They do not need long periods to arrange these things, and that these are very sophisticated entities that will think hard about how they do pricing at any particular point.

Of course, as we emphasised, these will be the same insurers that have been round the houses in relation to motor insurance, and so in terms of thinking strategically about these things, Professor Baker just

had no reason why it was you needed to take 19 months, ie the longest period in order to carry out this assessment.

The point we are making is we are not taking any particular period. We are looking at a range of periods. There is no reason to take the longest period that he has taken for these purposes, and if you look at any of the others, you are showing that there is not an overall increase in the daily average value of the promotional deals. It is another indicator that you are not seeing some significant effect here. We are not saying "only indicator", we are just saying "another indicator" here.

With that in mind, if I could move on then to 377 $\{B/64/127\}$ in our closings.

I will not go through this in any detail, but you have a range of reasons why it is that you might have a situation where people do not want to enter into promotional deals, they do not have the same incentives. I have already taken you to those pieces of evidence that Ms Ralston cited about how actually a number of people came back saying, well, they did not do a lot for us, but we also know there is a real risk of cannibalisation with promotional deals because of course in the first instance they are intra-brand competition,

you are competing on one PCW against yourself on other PCWs and against your direct channel, and in those circumstances strategically it may not just be a good idea for you to be engaging in these sorts of things, or you may have other priorities, and so there may be a whole range of good reasons why actually you do not care about this stuff at all and why it is not in any way near as significant as has been suggested.

Then the final thing that I need to go to -- I do not want to lose sight of this, because there is a danger that one loses sight. Ms Ralston actually did econometric analysis of these promotional deals, and just to pick that up, {A/5/180}, please.

You will see there at 9C.3 considering of econometric analysis as the prevalence of promotional deals. So rather than doing these very simplistic headcount analyses that the CMA has been engaged in, what Ms Ralston did was actually try to carry out some econometric analysis in relation to it, and there is a wonderful irony, the CMA say we have not got enough data points in order to do econometrics here. Well, if you have not got enough data points, it is not suggesting that actually very much is going on here, but let us leave that to one side. Ms Ralston controlled for those issues and explained her position, and what

she does, if you go over the page {A/5/181} is carried out an analysis which reaches the conclusion that when you do the econometrics you do not identify any material effect before and after in relation to promotional deals, both in terms of number and value.

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So promotional deals, which is the key plank of the CMA's story about how you engender a change in competition that was somehow stymied by wide MFNs, not considered in context, when we look at the numbers they are very small, when we look at the changes in numbers we do not see significant changes in numbers, and particularly when we look at the core, the wide MFN HIPs' promotional deals -- actually we saw a number of them were doing them during, a number were doing them afterwards, but the overall change is not material, even in relation to that small amount. You have a range of reasons why they might not want to do these things, we do not have any basis for considering that actually there was a significant change here driven or rather that during the course of the operation of the wide MFNs during the relevant period there was some undermining of competition and material effect in relation to promotional deals.

Then we pick up at 385 $\{B/64/129\}$ in our closing, the further point that of course the CMA has not looked

1	at at all but the FCA did, which is what are promotional
2	deals and new business discounts actually doing in the
3	market, are they doing any good for the market, are they
4	doing any good for consumers, when you look at these
5	things in the round? We know the outcome of that. We
6	know the outcome is that the FCA have said new business
7	only discounts, which is what the PDs are that are at
8	issue here, they are only new business discounts, they
9	should not effectively be allowed to operate any
10	further.

Now of course that is in a broader context in relation to price walking, we accept that, but they are part of the problem in relation to that. I am sorry, sir?

THE PRESIDENT: Indeed. What I am going to put to you is what Dr Walker would say, which is, yes, this is a problem, price walking is an issue. It is just not a problem that we need to trouble ourselves about. It is great that one has discounts being offered to first time purchasers and we will handle, but not in the context of this appeal, the price walking on renewals. I raise it because that I think is what Dr Walker would say, and I am inviting your response.

MR BEARD: I think the answer -- and I am sorry, I have just been logged out, I am going to steal -- yes, I can see

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As you put it, sir, the problem is price walking, we

do not need to trouble ourselves, it is great that one

has discounts being offered. Yes, I know, I see the

problem.

THE PRESIDENT: Provided one is regulating the renewal market and killing off price walking, then what is not to like?

MR BEARD: Well, what is not to like is the fact that you cannot regulate the renewals market and the insurance market without, as the FCA finds, killing off promotional deals new business discounts. So the reason I was just looking at the transcript is the key issue is the FCA are saying, no, they are not great, that is the point, they are not great, these promotional deals, and there are two reasons in fact. The one is they facilitate price walking, which is overall bad, so to say this is an effective measure of competition is somewhat perverse in the state of the FCA's findings, but there is also that study that we referred to which is saying this sort of discounting activity is actually bad for consumers because they make bad choices in relation to it.

Now, when you are asking yourself as a Tribunal has there been an appreciable adverse effect on competition,

it will be something very, very strange about concluding, yes, yes, there is an adverse effect on competition in relation to a reduction in a form of discounting that confuses consumers, on the basis of the FCA study, and facilitates overall a problem in relation to insurance pricing, and it is not like we are looking at some kind of different market here, we are looking at the same customers and their pricing over time in relation to home insurance.

So that is the point that we are making here additionally, and of course the major point is there is just no consideration of this in the Decision at all. That is the issue. This enquiry has been running with the FCA since October 2018, and yet there is no consideration of whether or not you should think about promotional deals actually creating problems here.

THE PRESIDENT: Leaving on one side the second point you are making, which is that promotional deals incentivise bad choices, so let us park that, but focusing on your primary point I think what you are saying is that if there were effective regulation of price walking and protection of the renewal business such that renewers got as good a deal as new business, promotional deals would effectively disappear in the shape that we see them now. Is that your point?

1 MR BEARD: Yes, that is absolutely right. We know that as 2 well, I will just give you the reference, that actually in MoneySupermarket's own end of year report, annual 3 report, in 2020, which is {F/715/10}, they actually say, 4 5 even before this has happened, before the conclusion of the FCA report, they say, well, we expect that we are 6 7 not going to be able to do promotional deals once the FCA's steps have been taken. 8 THE PRESIDENT: I am trying to work out -- and I am 9 certainly not going to be able to do it now; it is 10 11 something for the judgment, but I am trying to 12 articulate how this point needs to be, as it were, 13 categorised in terms of an effects analysis, because I think what you are saying is that -- let us assume for 14 15 the sake of argument that wide MFNs have a material 16 effect on promotional deals, so contrary to your earlier 17 points. 18 MR BEARD: Yes, I take the hypothesis. 19 THE PRESIDENT: So we have an effect. You are not saying 20 that the effect of wide MFNs is beneficial, you are not 21 trying to justify that under 101(3), we know that. 22 I think what you are saying is that this is not a relevant effect for purposes of infringement even if 23 24 it is material because it is simply not

anti-competitive, it is a bad thing. If incidentally

1	that bad thing is suppressed by wide
2	most-favoured-nation clauses then that is great, you are
3	not putting it forward as a justification for wide
4	most-favoured-nation clauses but you are saying that in
5	terms of our spectacles of infringement we should not
6	regard it as a material effect, not because it is not
7	material in the sense of having an effect, but because
8	it is not material in broad competition terms.
9	MR BEARD: It is not adverse, I think is the easiest way to
LO	couch it.
L1	THE PRESIDENT: Yes.
L2	MR BEARD: Because if you think about it, if you say, well,
L3	these arrangements again, I am not talking about
L 4	these deals, but if you had a situation where the
L5	accusation was you did something and you promoted
L 6	competition but obviously that is no basis for an
L7	infringement.
L8	THE PRESIDENT: Yes.
L9	MR BEARD: When we talk about prevent, restrict or distort
20	competition what we are talking about is an adverse
21	effect on competition, so what we are saying here is,
22	okay, we do not accept any of your story about
23	a material effect on promotional deals, but if there
24	were to be one, what you have not shown is it is
25	actually adverse, it is the adversity that you have not

Τ	properly considered, because if there are in fact
2	problems created by promotional deals for these
3	customers who are buying in and then being price walked,
4	you just have not thought about the context of this.
5	So I think that is why I emphasise adversity here.
6	You need to have an adverse, a material adverse effect
7	on competition, rather than just some effect, because if
8	you are just talking about some effect you are not
9	infringing in those circumstances, we would say.
10	THE PRESIDENT: Yes, this is very helpful more I think to
11	ensure that Ms Demetriou can push back on this.
12	MR BEARD: Certainly.
13	THE PRESIDENT: I take your point that the flavour of the
14	debate is probably adverse versus not adverse. The
15	reason I think the point is difficult or at least
16	interesting is because there is a judgmental question in
17	terms of whether it is or whether it is not adverse.
18	Now, you quite properly take us to what the FCA says
19	about this. To what extent ought we to say that the
20	question of whether something is or whether something is
21	not desirable in terms of competition involves a degree
22	of, well, regulatory discretion in terms of the CMA
23	taking the view that we like price discounts to first
24	time buyers, we think, contrary to the FCA, that price
25	walking can be regulated in a different way, and

1	essentially if your wide most-lavoured-nation clauses
2	are preventing discounts being given to first time
3	buyers of insurance products, then that is a bad thing
4	because we say so.
5	MR BEARD: Well, I think because "we say so" obviously it
6	may be seen as something of a redundancy because it does
7	not strengthen the Decision at all. I think the
8	question is to what extent is there a discretion in
9	making these assessments, and I see the point that
10	inevitably in deciding whether or not something is
11	adverse to competition there will be a degree of
12	discretion on the part of the CMA, but I make two
13	points. There is no
14	THE PRESIDENT: Discretion or judgment
15	MR BEARD: Yes, sorry, I am not
16	THE PRESIDENT: It was my word.
17	MR BEARD: (Overspeaking) discretion and to disagree with
18	you in relation to judgment.
19	THE PRESIDENT: It was my word but probably not the right
20	word.
21	MR BEARD: That was not the issue I was taking. The point
22	I am making here is I mean, during the course of the
23	enquiry we said things like, look, when people put in
24	place promotional deals on one PCW they actually push
25	prices up elsewhere and this is in the context of price

walking more generally. Now, I should be clear, we did not come forward with the contents of the FCA study and we did not try and say, well, you can decide that the whole price walking means that you cannot reach a conclusion here. That was not the point we put.

We put the point that in order to decide whether or not you have a problem with the promotional deals, you do need to take into account these broader scenarios.

As it turns out, the FCA turns up and says, actually, there is a real problem here, and so the point we are making primarily is you, oh CMA, did not even begin to exercise your judgment in relation to these issues, because you did not focus on these points when it was continuing, and I should say, of course the FCA decision has come out subsequently, but there is no suggestion that the conditions of competition that we are talking about here were materially different, because there was price walking going on in relation to these issues.

So that is why we say, first and foremost, even if, sir, you are right that there is a significant degree of judgment, you needed to exercise that judgment, you could not assume that lower new business prices were necessarily adverse. You had to actually assess them in the broader context, which is of course what the FCA has

done, exercising competition powers, it is not doing it under its general market regulation powers, this is using competition analysis.

So that is the first point, but then moving on from that, had they exercised that judgment, there are still parameters to that judgment, because if you have another regulator saying, well, we have actually carried out detailed analysis and we think it genuinely is adverse, even if the CMA had exercised its judgment, we might well be standing here going, "Well, actually, you got that wrong", and even if there may be margins of judgment and discretion in how you do it, the conflict between the two means this Tribunal should prefer the way the FCA has analysed it.

So I am not going to say no judgment, no discretion, that would plainly be a wrong submission, but how do we deal with this here? We are saying something is missing, it has been evidenced by what the FCA have done. In fact the FCA have gone further, because of things like the study and their analysis, they have spelled out why there is a systematic problem with new business only discounts.

THE PRESIDENT: I understand. If I may -- and really to enable Ms Demetriou to push back -- if I can repackage what you are saying, I think you are saying that there

	is no particular reason why the CMA might disagree with
2	the FCA in terms of this. Your point is that they have
3	not actually articulated that disagreement and so that
4	is a failing in terms of the assessment of the
5	anti-competitive effects, assuming they are such, of
6	suppressing promotional deals, and we do not really get
7	to the is the disagreement a reasonable one or not
8	because it has never been articulated in the Decision.
9	MR BEARD: Let me be fair to the CMA. We are not saying you
10	needed to articulate your disagreement with
11	THE PRESIDENT: No, because they came later.
12	MR BEARD: because it came later.
13	THE PRESIDENT: I understand that.
14	MR BEARD: But with that qualification the broad point is
15	the FCA is looking at whether or not there are
16	potentially adverse effects from new business
17	discounting and the CMA just did not consider that,
18	notwithstanding us saying things like, well, look,
19	actually, overall, people are using these things to push
20	prices up and you have to think about the problems in
21	this market more broadly given price walking is going
22	on, in circumstances where we cannot possibly do the
23	sort of analysis that the FCA could do or indeed the CMA
24	could do in relation to these sorts of issues, so that
25	is the way to look at it.

1	Now, I stress again we only get to this if we work
2	on the basis that they have actually shown that there
3	was a material impact
4	THE PRESIDENT: No, we are assuming that, absolutely.
5	MR BEARD: I do not want to lose sight of that in this
6	discussion, but it is a further reason why when we are
7	thinking about what the CMA has done here, it just has
8	not looked at things properly in the round. It is not
9	good enough to say, ah, well, this is a mechanism that
10	has been essentially undermined or stymied and therefore
11	in and of itself that is problematic, because of course
12	going back to the case law when you are talking about
13	effects, you are talking about effects on the parameters
14	of competition, and we are talking about adverse effects
15	on those parameters of competition like price, quality
16	and so on.
17	Unless the Tribunal has further questions in
18	relation to promotional deals matters, I was going to
19	move on to some of the specific evidential issues.
20	I obviously place the caveat that I tried in opening
21	to go through some of the evidential material.
22	Inevitably we are not going to be able to cover it all

Inevitably we are not going to be able to cover it all now, so I am going to deal with some examples, pick out certain issues, but also refer the Tribunal to some of the materials that we have submitted.

For example, the table that is at the back of the closing submissions where I am not pretending that it is a comprehensive compilation of all potentially relevant evidence. It is at $\{B/64/140\}$ I believe.

What we have been trying to do here, without trying to be comprehensive, is just looking at each of the insurers by name, whether or not they had a wide MFN, broadly what their share of sales was, and then if you go to the far right-hand side that is actually the most important element of this because this is the key part of the CMA's case as to what mechanism of competition was suppressed, we have evidence of interest in promotional deals.

What we have done is we have categorised each insurer by the terms of the extent of their appetite for promotional deals during and after and whether or not there is evidence that they changed their position, because it is that change that is critical here.

In the middle, we have also done a similar thing in relation to differential base pricing, albeit that the CMA quite properly have not majored on differential base pricing in relation to the way in which they set their closings, and that is for the obvious reason that most people that engaged in uniform pricing kept general uniform pricing and those that did some differential

base pricing just kept going with it afterwards, and so

you have no indication of any change there.

It works through the various insurers, and I do commend that as a useful point of reference given that we are analysing the counterfactual here.

I will also point the Tribunal to various parts of our written closing submissions. I am going to deal with it in three parts. I am going to deal briefly with the CMA's reliance on CTM's own materials. Then I will deal with the HIPs, then the PCWs and then I will pick various points up at the end.

If I could just pick up the CTM material, in our submissions that one can find at page 82 in bundle B/64 beginning at paragraph 241 $\{B/64/81\}$.

If I can just start there, because the CMA has placed a great deal of emphasis on this. So I provide you the reference there.

Now if I could, I just want to go to the CMA's closing submissions, and it is at paragraph 29 which I think is in $\{B/65/16\}$.

What the CMA has sought to suggest is wide MFNs were integral, they were our primary tool in relation to price competition, in relation to home insurance and so on.

None of it is true, and none of it is evidenced.

1	What is interesting is what they say are the key
2	documents. 29:
3	"The contemporaneous evidence shows that CTM was
4	acutely conscious of this at the time."
5	If we just go up to the preceding paragraph so we
6	can see the context:
7	"It is trite to say that CTM wanted best prices; of
8	course it did But the importance of [wide MFNs] in
9	that context was that they enabled CTM to achieve (at
10	least) price parity without competing on price, ie
11	without having to reduce its commissions; it could
12	simply rely on the contractual clauses. Once the [wide
13	MFNs] were removed, then CTM would have to compete to
14	achieve the same aim of best prices or price parity."
15	You see, in that paragraph, what is notable is that
16	the CMA does not talk about home insurance. It just
17	talks about these things in general terms, and then it
18	goes on in 29 to say:
19	"The contemporaneous evidence shows [this]."
20	Then we work our way through six document
21	references. I am just going to note a couple of things
22	in relation to each of them.
23	29.1, July 2014, so before the relevant period, and
24	it is a slide pack:
25	"Impact of [the] Ban on Wide MFN."

1	Now in 2014, what wide MFNs had been banned? Motor
2	insurance. So this slide pack pre-dates the relevant
3	period and was all about motor insurance.
4	If we go to 29.2 {B/65/17}:
5	"In July 2014, CTM prepared a slide pack,
6	'Relationship Management The way forward in 2014/15'
7	Slide 8 states that 'Prohibition of wider MFNs will
8	potentially cause differential pricing across PCWs'."
9	Again, document 2014, entirely concerned with motor
10	insurance. The same is true then of the document at
11	29.3.
12	THE PRESIDENT: Was this document, I mean you may not be
13	able to answer29.2 provided in the course of this
14	investigation, or was it provided in the course of other
15	enquiries?
16	MR BEARD: I will check with those behind me because they
17	will know. I think it was provided in the course of
18	this investigation. So I think the breadth of the
19	information requests or document requests was so broad
20	that they encompassed this sort of material.
21	THE PRESIDENT: Which is fair enough.
22	MR BEARD: We are not objecting at all.
23	THE PRESIDENT: I quite understand, because of course the
24	articulation of the relevant period follows the
25	investigation (overspeaking)

1	MR BEARD: Absolutely. We are not taking any issue
2	(overspeaking). Indeed, I am going to come on to the
3	point that we did provide a vast amount of documentary
4	material and what is relied upon is all to do with motor
5	insurance.

Now, we had lots of documents which were concerned with what we were doing in the motor insurance market.

What we do not see are documents internally expressing concern, reliance upon, or the importance of wide MFNs in home insurance.

Now, the CMA may say, well, you were not going to express that because of course they had not been banned in home insurance at this stage, but the point is to rely on contemporaneous documents which are concerned with a reaction in a different market where there was much wider coverage in relation to wide MFNs and then turn around and say, well, that shows that this was your principal tool in home insurance just does not follow. That is the key thing.

So they are holding all these documents against us and they are not to do with home insurance.

29.4, June 2015, by which time the March PMI had come in, about best prices:

"Partners have used the prohibition of wide MFNs to try to drive down CPAs \dots "

1	Yes, in motor insurance.
2	If we go over the page $\{B/65/18\}$, 29.5, this is
3	during the relevant period I should say, that is true,
4	but it is all about PMI, what is relied upon.
5	29.6, the DLG price test, August 17, so again,
6	during the relevant period, no discussion of issues to
7	do with home insurance, it is to do with PMI.
8	If I may, to assist the Tribunal in relation to
9	this, and to shortcut these submissions, could we just
10	go to $\{A/2.7/1\}$, please.
11	You will see this is annex 7 to our notice of
12	application, and this is headlined:
13	"The CMA's reliance on internal CTM documents
14	relating to PMI rather than home insurance."
15	If we go on to page $\{A/2.7/4\}$ of this document,
16	there is a narrative, and then you will see there is
17	a table that then deals with the documents that have
18	been relied upon, and I can run through and explain how
19	each of the six documents I have referred to are dealt
20	with in this table, but essentially sorry, I should
21	say 29.2 in the list just provided is not in this table
22	but all of the other documents are covered here and
23	explanations given in relation to these documents.
24	Let us be really clear. What is being said by the

25 CMA is: we can hold it against you that it was critical

to your pricing strategy that you had wide MFNs in place in relation to home insurance and look at all this evidence of it, and none of it is about home insurance.

We say, well, hang on a minute, we have said we do not accept that wide MFNs were significant in relation to home insurance, we do not accept that at all. We say it was one tool that may have been used on occasion, but it was not the key to our strategy in the slightest.

What we have emphasised throughout is that we wanted best prices, and I will just touch on one other issue here.

We have heard evidence, of course, that in fact
ComparetheMarket was in many circumstances in relation
to many risks the cheapest, not the equal cheapest, but
the cheapest in relation to risks being priced.

Now, if you are the cheapest in relation to risks being priced you are not relying on wide MFNs at all because you are going below price parity, and of course we do not have a proper analysis of that issue in the CMA's Decision at all.

We do have some examples in the back of Ms Ralston's report where she has explained that actually you do not see us just pricing continuously at parity and actually a lot of the time we are significantly lower for certain sorts of risks as compared with other PCWs, but we say

this CTM material is not showing that we were relying on wide MFNs when it came to our overall pricing strategy.

With that -- I am so sorry, Ms Lucas?

MS LUCAS: Yes, I do have a question about that. The CMA may say, I do not know, but they might, that it is fair to assume that the position regarding wide MFNs in motor insurance would be the same in home insurance and that if you wanted to explain that the position was not the same you could have tendered a witness to say so in this appeal. I do not know what the answer to that would be.

MR BEARD: Well, we have in our submissions explained that
we were going after best prices and that the wide MFN
was simply a tool that we had, but it was not central to
our pricing strategy. So we have put that in in various
submissions. I will provide the references to you.

So in relation to that, and indeed that was said by representatives of CTM at various meetings with the CMA and we have transcripts of that as well, one of the people involved was someone that -- a man called [redacted] who made certain of those statements.

Unfortunately he was involved at the relevant time but left the business and went off and worked elsewhere subsequently. So we do not have him here to be able to talk to these things, but we do have various points of evidence in relation to those issues about what it was

1 that was important.

But there is a broader point here. If your best evidence is in relation to a different market in relation to these issues and you have had this huge document trawl, it is not fair in those circumstances to say one can draw a very broad inference in relation to these materials.

We say we understand that when wide MFNs were removed in relation to motor insurance it did cause a range of consideration, but even in relation to motor insurance it was not being said that that was the sort of key strategic tool in all circumstances or indeed at all. What was actually being said is we have got to react to what is going on here because the conditions have changed, but that was very different because that was in relation to motor.

So you cannot just, even in relation to these documents, take them as saying this was part of our primary strategy, and, as I say, if you really wanted to test this what you look at is whether or not we were pricing more cheaply and that is a useful indication that of course it is not part of your primary strategy.

THE PRESIDENT: That is very helpful. I think Ms Lucas is making a broader point which probably is worth getting your response on the record, which is you have made

a number of points regarding the CMA's failure to call
witnesses in respect of the material contained in, say,
the Section 26 responses.

4 MR BEARD: Yes.

5 THE PRESIDENT: We will make of those points what we do in the judgment.

7 MR BEARD: Yes.

THE PRESIDENT: But the same point can be made against you

that there are, I am sure, a whole raft of

ComparetheMarket executives who can speak to the points

that you are making who the CMA could cross-examine, and

is it what is sauce for the goose is sauce for the

gander, or is it --

MR BEARD: There must be a degree of that. I know that they have said that consistency is the hobgoblin of a small mind, but I recognise the point can be made against me, and that is why I go to these documents because we say to proffer a witness in relation to documents concerning motor insurance is not necessary in these circumstances in any event because we say, look, you cannot just extrapolate from documents concerned with an earlier period in relation to a different market and infer that these matters are equally important or are an indication of equal importance and we go back to the burden of proof in relation to these matters.

I will not get into the extent to which in fact there are CTM executives who could actually speak to these documents because that is a separate issue, but I do not think that would be -- I think all I can say is it would not be right for the Tribunal to assume that that is in fact the case, and I do not think I can go further than that.

I of course recognise that the CMA can say, well, if it were the case that we had documents in relation to home insurance that indicated that it was clear that this was your critical strategy and you do not produce someone to disabuse us of that, then I think there is more force in the point that you make, but when you produce documents that are not about home insurance and then say, well, actually, you need to turn up and justify why it is we cannot make broader inferences from one market to the other, I think that is a very different proposition in terms of overall litigation.

But I recognise the point can be made against us, but we say in relation to this that is not a good point to be made against us given the nature and terms of the documents we are dealing with.

THE PRESIDENT: More generally it is one of the things that goes into the mix.

MR BEARD: Well (a), it is one of the things that goes into

1	the mix but also I do not want to lose sight of the fact
2	and I am sure the Tribunal is not doing, it is for the
3	CMA to prove this. They had a vast amount of material,
4	we were in meetings with them, they asked us questions,
5	we have all that material. That is the material.
6	I mean, it is notable that the CMA does not turn up
7	referring to any of that transcript material and saying,
8	well, actually, here you are, this is what is critical,
9	because of course that transcript material does not say
10	anything of the sort.
11	THE PRESIDENT: Yes, thank you.
12	MR BEARD: If we could move on in our submissions, I would
13	like to pick it up if I may at around paragraph 170.
14	I am slightly conscious of time. Is now a good moment
15	to have a short break?
16	THE PRESIDENT: Yes, indeed. We did start early, so should
17	we resume at 11.10. Will that work?
18	MR BEARD: Yes.
19	THE PRESIDENT: That is 15 minutes. We can do two breaks of
20	10 minutes?
21	MR BEARD: I am concerned that I have a reasonable amount
22	still to get through both in relation to some of the
23	evidence and also some issues in relation to penalty
24	which I do not want to leave to a total hurtle. I am
25	also conscious that Ms Demetriou is going to want to be

1 on her feet as soon as possible today and I quite 2 understand that. 3 THE PRESIDENT: Let us start again at 11.05. 4 MR BEARD: I am grateful, thank you. 5 THE PRESIDENT: One thing I think we absolutely need to hear 6 from you on penalty because that has been the Martha of 7 the hearing so far but in terms of taking us through the specific documents I think you can take it that we will 8 be doing quite a lot of work ourselves in looking at 9 10 these things, and inevitably both of you will have to be 11 pretty impressionistic in what you select and if you are 12 going to be exercising a scalpel to your submissions, 13 that is probably where you should employ it. MR BEARD: I will do that. I have in mind that perhaps 14 15 I will probably go through one example in relation to 16 more detailed contemporaneous documents and then otherwise make cross-references so that you have at 17 18 least one perspective on one and then I will deal with 19 it otherwise by cross-reference. 20 THE PRESIDENT: That is fine. Obviously you will take your 21 own course, but in terms of chasing things through --22 (overspeaking) --23 MR BEARD: Yes, except I cannot do that in relation to even 24 the 17 HIPs that the CMA contacted.

THE PRESIDENT: You can probably assure yourself that we

1 will be doing that exercise and that ties into the 2 exercise the CMA is doing in terms of pulling its supporting material. MR BEARD: Of course. 4 5 THE PRESIDENT: It is very live in our mind, but I am not sure how far oral submissions will help us on what is 6 7 actually quite a big job. MR BEARD: Understood. 8 THE PRESIDENT: 5 past. 9 (10.59 am)10 11 (A short break) 12 (11.08 am)13 THE PRESIDENT: Yes, Mr Beard. 14 MR BEARD: I am going to seek to speed the plough on 15 evidence. If I could pick it up in our closing submissions at 16 page 57, so $\{B/64/57\}$ starting at 168. I am sorry, if 17 18 we could go back one page $\{B/64/56\}$, apologies. This is where we pick up a summary of the evidence 19 20 issues on various -- on HIPs. This is obviously to be 21 read accompanied with the table that we have provided 22 that I have already directed the Tribunal to. 23 Obviously in focusing on this, what we are 24 interested in is what evidence goes to whether or not there is a change. That is what we are most interested 25

in, whether there is a change with the withdrawal of the wide MFNs.

I am going to make a couple of points that the Tribunal is very well aware of. First of all, as we highlight at paragraph 170, before turning to the evidence supplied by individual HIPs contacted by the CMA, it is important always to have in mind that there were 45 HIPs on ComparetheMarket but there were well over 60 that were actually out there providing home insurance business, and many are not listed on PCWs at all.

This is not some kind of long tail. We are talking about very big players like Direct Line red telephone, like Aviva own brand, Hiscox, NFU and those sorts of people.

So we must not lose sight of them when we are thinking about the context and the relevance of the allegations of effect here, because of course the CMA focuses more and more on the 32 and then a subset of the 32. You need to start with the 60, then it is 45, and of course 13 of the insurers on ComparetheMarket did not have wide MFNs.

Now, they are smaller ones in general, and a question was asked about -- the smaller ones but not always small, and there was a question asked about why

1	it was, and we have made enquiries, but this slightly
2	goes back to the point that I was making elliptically
3	earlier about who knows what about relevant period, and
4	we are not in a position to say that there is any sort
5	of systematic issue. We think it came up in
6	negotiations. It depended on the people involved and
7	what was going on.
8	We cannot do more than that. What we can tell you
9	is that in the negotiations handbook that we have wide
10	MFNs are not even referred to as a relevant
11	consideration, so when people are sent into
12	negotiations, that is not something that the negotiation
13	handbook in any way emphasises. It does not even
14	mention it. But we just are not in the position to
15	assist the Tribunal, I am sorry.
16	But what we can say is nothing systematic, and
17	obviously the CMA had screeds and screeds of
18	documents from us, and I do not think anyone has
19	identified anything there.
20	THE PRESIDENT: Well, thank you.
21	MR BEARD: My point is you start with 60, you have 45, 13 of
22	those are not covered by the wide MFNs. This makes
23	a difference to how you analyse effects here. It makes
24	an important difference.
25	Then we get on to the 32. Obviously, 15 of those

were not contacted at all. Now, we had the discussion the other day about what one can infer in relation to the 15 from the other material, and we recognise that if all the other material were absolutely clear and pointing all in one direction in relation to these issues then perhaps one can make inferences about people you do not contact. We can see that. But as we say, that is not the picture you get from the evidence overall, and, therefore, it does matter that 15 were not contacted.

Then when we get into the 17, this is picking it up at paragraph 174 {B/64/57}, we have those where there is no observable impact, and, as I say, unapologetically we are looking at the evidence to see whether or not there is evidence of observable impacts of the operation of the wide MFNs, because that is what matters for your counterfactual analysis here.

So I am just going to zoom through these if I may.

So picking up at paragraph 176 {B/64/58}, over the page, I am not going to refer to names, I will use the codes.

So Zurich, and just picking up the highlighted text:

"[Zurich] did not adjust its premiums at the time

that these commission amounts changed. MFN clauses did

not play a factor in Zurich not adjusting its premiums

1	at these times."
2	Then if we go down to paragraph 177 $\{B/64/58\}$, again
3	underlined, highlighted {B/64/59}:
4	"[Zurich's] approach regarding pricing by a PCW has
5	not changed over the Relevant Period. It has not been
6	affected by the decision of a PCW to introduce or remove
7	a Wide MFN, or replace it with a [Wide MFN]."
8	If we go to Ageas, again highlighted text in
9	paragraph 179, I am not going to read it out having
10	mentioned the name.
11	Nor am I going to read out the highlighted text in
12	180. If I may, I will just allow the Tribunal to do
13	that so I do not breach confidence.
14	THE PRESIDENT: Yes.
15	MR BEARD: If we could go over the page $\{B/64/60\}$, so you
16	could read the highlighted text in 180. Question 18.
17	THE PRESIDENT: (Pause) Yes.
18	MR BEARD: The next one, M&S Bank/HSBC, just picking up the
19	highlighted text:
20	"[M&S Bank/HSBC] does not consider the Wide MFN
21	clauses to have affected its commercial activity in
22	respect of the Home Insurance during the Relevant
23	Period."
24	These are very clear and direct statements from
25	these insurers. I know Ms Demetriou says, ah, well,

look at the contemporaneous material, but that is putting all of this in context. These are people coming back and explaining why it is that they do not see any effect, and of course these are HIPs who, if they have an appetite for doing things, are not small entities and can well say that they would like to take advantage of particular opportunities.

Indeed, if the wide MFNs were having such effects, you would have thought you would have a cry from these HIPs about the significance of it for them. You are getting the opposite.

If we just go over the page $\{B/64/61\}$, still with M&S Bank/HSBC, picking it up at 183:

"[M&S Bank/HSBC's] strategy for the negotiation of Commissions, and the level of Commissions paid by [M&S Bank/HSBC] to PCWs, in respect of Home Insurance have not been affected by the presence or possible presence of any Wide MFNs over the Relevant Period."

At the bottom of the page we are picking up Co-Op, if we could just go over the page $\{B/64/62\}$, 185, Co-Op -- sorry:

"... [the wide MFN or narrow MFN] has not affected the premiums for Home Insurance as we do not have a separate PCW product and therefore we have one pricing strategy across both our PCW and Direct Channels."

In other words, we do not vary at all because we just have a single portfolio pricing strategy, but that is very clear and emphatic evidence that the existence of the wide MFNs are having no impact on this entity.

Allianz is the next one:

"We can find no evidence of an impact of the Wide

MFNs on Commission levels in home insurance and there is

no evidence that our experience of Wide MFNs affected

our strategy with our PCWs as they were present in

almost all of our agreements. Having exited the market

in early 2016 we saw no material differences to

Commissions ..."

Then we go down, Liverpool Victoria (LV=). I just would like to pick up the non-highlighted quote in relation to Liverpool Victoria (LV=) because it may be of interest in particular for Professor Ulph but more generally for the counterfactual:

"The removal of a Wide MFN (and replacement with narrow MFN) has not affected the premiums for Home insurance set by [39]. This is because we do not have an appetite at this time to offer cheaper prices ... on other PCWs."

Then over the page $\{B/64/63\}$:

"... if narrow MFNs were not in place, we may then seek to offer lower Sales prices for customers who

1	choose to purchase directly from us"
2	So they are saying no impact of wide MFNs, but
3	actually their concern is much more to do with narrow
4	MFNs here.
5	We then move down to various other HIPs who
6	preferred not to engage in promotional deals either
7	during the relevant period or afterwards.
8	So picking up with Autonet (Homenet) from
9	paragraph 189, you will see the highlighted text in
10	relation to the third of the quotes:
11	"[39's] pricing strategy, during the period
12	identified as well as more generally, has therefore not
13	been influenced by CTM's MFN's clause."
14	Then 190:
15	"Unsurprisingly, [39] [this is our text in 190]
16	reported no change to its pricing strategy since the
17	[wide MFN] was disapplied in its response"
18	It says:
19	" there have not been any changes to pricing
20	strategy since November 2017."
21	Then we come to 33, you see 33 did not materially
22	change its pricing strategy. It actually changed its
23	whole business orientation, as you will see, if we go
24	over the page $\{B/64/64\}$ at 192. Sorry to be whirling
25	through.

Τ	192, you will see it actually changed its business
2	structure, but still, even though it has changed its
3	business structure, you will see at 193 the underlined
4	quote.
5	Then finally we see in relation to Paragon
6	(Thamesbank Insurance) in the highlighted quotes.
7	"There has been no occasions where a promotional
8	deal was discussed/proposed but not taken forward."
9	At the bottom:
10	"There have been no changes to our aggregator
11	pricing strategy at all."
12	So there we have nine all very clear about how it
13	has no effect on them.
14	I am going to come and deal with some of the others,
15	but I am going to just divert, if I may, to just one
16	more detailed example that I said I would deal with.
17	I am going to pick Legal & General, and I am going
18	to try desperately hard to stay in public in relation to
19	Legal & General by trying not to refer to names or the
20	identity of the HIP.
21	If we could first of all have the Decision at
22	paragraph 8.106 {A/1/284}.
23	Now, I am not picking Legal & General arbitrarily.
24	I am picking Legal & General because this is the HIP
25	that in their submissions the CMA really do emphasise

1	very heavily and therefore we are taking essentially the
2	case at its highest in relation to, at least one of the
3	HIPs. I am sure Ms Demetriou will say they are all
4	terribly high, but we say that is not the case, but I am
5	not ducking dealing with the key allegation.
6	If we could have, it is $\{A/1/284\}$, I think.
7	8.106 says:
8	"CTM's wide MFN was also a factor in [Legal &
9	General's] decision not to enter into promotional deals
10	with CTM's rival PCWs."
11	Then:
12	"[Legal & General] stated that ' there were some
13	occasions where the presence of the Wide MFN in the
14	[CTM] agreement had been a contributing factor in
15	not proceeding"
16	That was one of the statements it made. As we will
17	come on to, when we come to look at this overall, what
18	it actually said was it made no material difference to
19	its pricing or strategy, but it mentioned a contributing
20	factor.
21	In their closing submissions essentially what the
22	CMA say is that there were four promotional deals that
23	Legal & General would have entered into that they were

effectively prevented from doing or undermined because

of the wide MFN, and the first one was in February 2017,

24

L	and then if we go over the page $\{A/1/285\}$, the next was
2	in August 2017. The following one was, as we understand
3	it, October 2017, and then the final one
1	was November 2017.

So that is what we understand to be the four $\label{eq:promotional} promotional \ deals \ that \ were \ effectively \ stymied \ by \ the$ wide MFN.

Now, we think that that list is essentially derived from a Section 26 submission made by Legal & General which is at $\{F/317/28\}$. You see the question:

"Please explain whether there have been any occasions in which either [Legal & General] or a PCW have proposed an Exclusive Deal ..."

So this is an early Section 26.

"... but an Exclusive Deal was not agreed. If so, please provide up to ten examples of such failed negotiations and, in relation to each failed negotiation, please explain the reasons ..."

I should say that some of the questions that were asked clearly expected that there were going to be lots and lots of instances. This is actually one of the examples of the Section 26 notice from 2017 where there are quite a few examples. Most of the others do not have anything in response to this question 16, but let us leave that.

It is all slightly out of order in date terms, but you will see row 1, and there is a reference to the PCW question, the date discussed, the type of offer, and then the reasons for not proceeding, and you will see the reasons for not proceeding there totally unrelated to the wide MFN.

Not hugely surprising because of course we are in December 2017 there, which is after the withdrawal of the wide MFN. So it is just interesting -- of course there are all sorts of reasons why HIPs do not want to enter into promotional deals.

Then 2, and this is the last of the four that we were referring to, same PCW, November 2017, PCW approached 32 to work with them on a print above the line campaign, and then reasons for not proceeding, the first two are confidential, I am not quite sure why, PCW needed a response by X date, and HIP was not able to review.

Then HIP also had concerns, again I do not understand why it is confidential, and then the presence of the CTM wide MFN was also flagged as a risk, was also flagged as a risk.

Then if we keep going -- and I am going to come back to the relevant documents underlying this. So that is one of the four. Then 3, PCW, April 2015, and the

reason given was the relevant person involved left, so that is obviously not relevant.

Then the fourth one, {F/317/29}, that is July 2015, the PCW had no appetite to enter into the deals. I will come back to that, because one of the points we make about Legal & General which is ignored in the analysis in the Decision and ignored by the CMA in its closings, was not only did it have a deal in 2015 running into 2016, it had actually approached PCWs in relation to these matters all the time subject to the wide MFN.

Then 5, this is August/September, so this is another of the four, PCW approached 32 to work with them on an above the line campaign, and there you see the concerns being expressed, and the indication:

"The risk of breaching the [CTM] Wide MFN was raised."

Then number 6, this is February/March 2017, PCW approached 32 and then this one just says:

"Wide MFN clause in [CTM] agreement."

So that seems like it is the strongest, and that is one of the four examples that are cited by the CMA, and then 7 is unrelated, it is to do with a different set of reasons why it was not proceeded with.

I think that is the end of that table. Can we just confirm that? Yes, so that is the end of the table.

Ţ	What you have there are three of the supposed four
2	referred to by Legal & General. What I just want to
3	briefly do is look at the underlying documents in
4	relation to those three and indeed this notional fourth
5	that in fact does not exist.
6	Let us do it in date order. We will start
7	with February/March for 32, and we think the relevant
8	document here is $\{F/321/1\}$.
9	Here we have a situation where if you look at the
10	bottom, you will recall perhaps the name of the person
11	who sends the email at the bottom because we looked at
12	some of her emails in cross-examination, and so this
13	is February 2017:
14	"We've been approached by [X] who would like to run
15	an above the line marketing campaign with them to
16	include a provider exclusive offer such as 10% off or
17	a voucher"
18	So obviously we know that vouchers would not be
19	prohibited anyway.
20	"As you know we have a wide MFN clause in our
21	agreement with CTM, which [reads] as follows"
22	Then it is quoted:
23	"Please could I have your view on whether you see an
24	issue from a CTM contractual perspective of entering
25	into an exclusive price offer with [X]."

1 Then if we go back, you see:

2 "Hi ...

"I am not satisfied that we can operate the ...

proposition without breaching the CTM clause ... The

contractual defined terms in my opinion ensure that the

clause applies to all household contracts sold under

the ... brands and available directly from the website

or a different source ...

"The only option might be that MSM gives its own discount/cashback, and this is operated by [X] at source. So the price reduction given by [PCW] and not [HIP]. I need to give this a bit more thought but I feel it may be an option worth testing."

So there is an expression from that person expressing concern about compliance of that offer with the wide MFN. That is undoubtedly true. No doubt about it, but we do not actually know what the final reasoning was for rejecting it. We have seen what Legal & General said in its table, but it is worth then going to {F/284/1}. That was a February email, and it is worth going to {F/284/1}, and I will refer to this as the breakfast email because you will recall that the writer of it was trying to catch up during someone eating breakfast.

Then you will see at the bottom an email from the

1	PCW:
2	"Hello! Hope you're feeling better. One of the
3	things we were going to catch up about was the ATL
4	conversations and my suggestion for the mid May-mid June
5	slot. Did you find out whether you'll be able to work
6	to that timeline?
7	"Give me a shout"
8	Then:
9	"Apologies I was [backed up] and just trying to
10	catch up now while [X] is eating breakfast!
11	"At the moment I'm still working on whether we could
12	do this contractually which is the major hurdle I need
13	to overcome, and would be the show-stopper for us if we
14	can't."
15	This is all part of the same discussion. So we had
16	the material that indicated there were concerns. Then
17	clearly there have been other discussions, and it is not
18	resolved whether or not there is a contractual problem
19	with it.
20	We know that the deal did not go ahead, so far as we
21	are aware, fine, but we do not actually have closure of
22	this loop.
23	Yes, it is absolutely true that Legal & General, in
24	its table, referred to the wide MFN as the cause, but on

the face of it, it is just not as clear as one might

_	expect, even in relation to that very emphatic example.
2	Let us just leave that one and move on to August.
3	This is the second of the notional four.
4	Can we pick it up at $\{F/320/5\}$, please.
5	This is, first of all, 1 August 2017, and it is from
6	someone within Legal & General to other people within
7	Legal & General:
8	"Please find attached a few slides detailing:
9	"(1) the cause, effect and implications of
10	[full-time employee] shortage
11	"(2) the proposed course of action to improve
12	capacity and minimise commercial and customer impact.
13	"(3) points that require a steer/decision from the
14	leadership team on"
15	Then if we could just scroll down $\{F/320/6\}$, we get
16	a bunch of stuff about business issues. If we could
17	scroll down again {F/320/7}:
18	"A steer/decision is required from leadership team
19	regarding:
20	"A) the opportunity to be part of [PCW] campaign in
21	September. This would require offering [PCW] customers
22	a discount. Although supportive in principle, Trading
23	have highlighted the following risks"
24	You will see there five risks that are adumbrated.
25	There is a reference in (iii), but it is only one of the

1	five, to the most-favoured-nation clause.
2	So supportive in principle, but there are a bunch of
3	risks.
4	If we go up the slides, sorry, if we could go back
5	up, I think it is page {F/320/3}, I have just lost it in
6	my notes, I apologise. If you could go to page
7	$\{F/320/2\}$, I am sorry, we need to introduce this email.
8	This is 2 August, same person:
9	"I'm on the train to Cardiff, fortuitously sat with
10	some colleagues."
11	"We've run through the pack and the following points
12	have been raised."
13	So they are then running through, and there is
14	a discussion about who is meeting who to discuss things,
15	and I am not going to run through all of them, but if we
16	scroll over the page, $\{F/320/3\}$, lots and lots of things
17	being discussed on the business issues and if we go over
18	again {F/320/4}, (8):
19	"Both [X and Y] agree that the [PCW] opportunity
20	isn't something we should pursue in [September] given
21	the risks we've raised. In light of this can we explore
22	introducing a rate increase in [September] please"
23	So what we see here is that a range of risks were

identified and the conclusion being given was, well,

given all those risks, let us not go ahead with it, but

24

25

there is no sense that the wide MFN was somehow the driving force or the critical causative part of this, and that of course reflects the idea that what had been done was just this thing being flagged, but no sense that this was actually changing the way in which overall they thought about it, and insofar as it was being raised, it certainly was not being emphasised as in any way determinative.

I should just pick up that around this time, if we could go to {F/713/1} just to join a couple of dots, you will recall this was an email chain that was put in cross-examination, and this was about enquiries being made concerning potential cannibalisation of growth if you ran a promotional deal, which was of course one of the concerns that was raised, and it was raised in the context of potentially raising issues in relation to call centre capacity, which of course was one of the issues amongst the risks that we have just seen.

The point we have here is that there were issues of discussion, but the idea that you can conclude from this documentation that the wide MFN was somehow effectively preventing this deal going ahead or was critical to the way that Legal & General thought about going for this deal is just a huge leap from the documentary material that you are seeing. You cannot safely conclude that.

1	If I could just deal with the third of the four,
2	the October 2017, interestingly in the Decision all that
3	is really referred to is the June briefing pack that
4	Ms Demetriou was so keen to take you to in opening.
5	That is at $\{F/324/1\}$, and you will recall this.
6	THE PRESIDENT: Yes.
7	MR BEARD: She put it was in preparation for a discussion
8	with the PCW, and the slide she most likes is at
9	$\{F/324/5\}$, just so that you have it. She emphasised all
LO	sorts of bits of this, but I think there are a couple of
L1	things that are very important.
L2	This is not about any specific promotional deal so
L3	far as we can see. So the idea that this is indicating
L 4	that Legal & General did not enter into a promotional
L5	deal does not stack up.
L 6	It is interesting, of course, that the Section 26
L7	notice that I referred you to did not refer to any
L8	problem in relation to October 2017, but then more than
L9	that of course this is a June document, and we have just
20	seen discussions going on from August.
21	In other words, you had this document but then you
22	did have discussions about a potential deal with this
23	PCW going on in August, the documents I have just taken
24	you to.

So the idea that these topics for discussion which

have been set out were determining how Legal & General
would deal with these strategies is just not tenable or
the face of contemporaneous documents, never mind
whether we get into all the ambiguities because these
documents have not been explained by a witness.

Then if I could just go to the November example, we understand this November example, so this is the fourth of the four in Decision 8.106, it is at $\{F/318/1\}$. You see it a note saying:

"[PCW] above the line campaign."

"Next steps.

Then if you look two paragraphs up above the table -- sorry, if we just go -- you have a heading saying "ComparetheMarket ... contract breach", and then you have a discussion of those issues, and then it says, "Next steps", because the top of the paper is suggesting a deal, then you have this concern and then you have:

"If the committee agrees the following activities will be progressed with a view to an extraordinary committee to make the final decision once the following has been determined ..."

If we just go over the page $\{F/318/2\}$. Then there are three matters, including, first, having a look at the impact of running deals.

So it is absolutely true that in that document the

wide MFN breach is being flagged, but what you cannot tell from this document is what the actual decision was in relation to any promotional deal, and what the cause of any decision in relation to any promotional deal was here.

So we say, look, the problem you have is we see that Legal & General is on occasion referring to these matters, but you do not have a clear evidential picture of the degree to which it mattered to Legal & General, and that, as I say, is important in a situation where, first of all, we know that Legal & General had entered into a deal under the wide MFN back in 2015 that ran through into 2016, so we know that during the currency of the wide MFN it was not complying with it.

There are concerns being articulated, but they are not stopping it having discussions in August 2017.

Of course, here we are dealing with documents in November 2017, and of course this HIP received a letter at the end of November 2017 saying, actually, that wide MFN does not apply anymore, but what we do not see is any material from the HIP in any of this saying, actually, look, the coast is clear, we can head on now, that deal that was being proposed we can really push on with it. You have nothing like that.

If we could just go to document $\{F/319/1\}$, please.

1	This was just one of the emails I actually took
2	Ms Glasgow to.
3	This is from July 2015, and this is during the
4	summers of the wide MENI was will recall that I am

currency of the wide MFN, you will recall that Legal & General was saying, well, we might be interested in doing some promotional deals, not significant, but we might, and then the PCW coming back and saying, actually, we are not interested in it.

So not only had they done a deal, but they were expressing interest in it at the time of the wide MFN. Later, in other instances, they expressed doubt, but we do not know how significant that is, and that is why it is important, because it is not that we just have those contemporaneous emails, we have this other information, but then of course we also have the subsequent material from the HIP itself in response to Section 26 notices.

If we could go to paragraph 150 which will be I think page 50 in our closing $\{B/64/50\}$:

"In the SO response to the CMA [HIP] said ...

"'[it] does not consider that, absent the wide MFN, it would have had a greater incentive to enter into promotional deals with other PCWs.

"'At most the Wide MFN had only constrained [X] on the edges of its actions; it has had no material impact on pricing, strategy or profitability."

1	"'The	wide	MFN	has	had	little	or	no	impact	on	PCW'	S
2	negotiatio	n of	comn	nissi	.on 1	rates."						

If we go back earlier, its 2018 Section 26 response:

"Generally speaking, [X] is not aware of any change in competition between PCWs as a result of the removal of CTM's Wide MFN."

In addition, this was one of the HIPs that did actually meet with the CMA, this is June 2018, and the representatives were very clear in stating in that meeting no material impact on pricing, strategy or profitability.

So the CMA had ample opportunity to clarify all of this, and what it was getting from the HIP itself was, no, none of this was material to us.

We say the contemporaneous documentary material is inconclusive in relation to this because the CMA have not followed it up. At its highest, we have one incident in February/March 2017.

I should also add that of course we have the evidence from a PCW in relation to these matters, and that evidence from the PCW, which we pick up in paragraph 156 {B/54/52}, where the key person involved in the negotiations, of course we heard from a witness who was not at the coalface of these negotiations who said that on one occasion she had had a conversation

where she thought that the CTM-wide MFN had been mentioned, but when the CMA actually asked the person at the coalface of negotiations for this PCW, she referred to the fact that the one email that had been referred to as suggesting that there was some sort of impediment to a promotional deal, that was very much the exception and her interview material explains how she did not consider these things significant.

2.2

I have called out that one because that is very heavily emphasised by the CMA. The CMA will no doubt argue about the interpretation. We can see that there may be different views on that material. The point we make is, any benefit of any doubt comes to us, and in the context of an entity that had been doing a promotional deal, says that it does not matter to it that the wide MFNs exist, in those circumstances it is very important that that material is entirely inconclusive.

If we may then I will just go back and zip through the remainder of the evidential points. I will have to do this very quickly now.

If we could pick it up at paragraph 196 in our submissions which should be at around page 65, I think $\{B/64/65\}$.

Here we are dealing with One Call. It did two

promotional deals during the relevant period. As we set out in 198 -- so it was not actually complying with the wide MFN during the relevant period. It explains at 198 various reasons why other deals failed for various other reasons, and so actually that HIP is not providing any good evidence of a significant effect of the wide MFN, but it is worth picking up, if we could go forward to page {B/64/81} paragraph 240, it should be. Actually, can we go back to page {B/64/80}, thank you. {B/64/79}. This was one of the alleged six examples of enforcement, and we have just dealt with them very briefly here. There is more material on enforcement, I will just provide the reference to you, which is in our annex 2 to our notice of application, {A/2.2/1}, which we refer to there.

You will see over on page {B/64/80} you will see the position in relation to One Call is dealt with at the bottom. What we say is, yes, there were queries raised about pricing, but it all petered out, and so to treat this as some sort of emphatic story of enforcement just does not stack up.

That is also true, for example, if we just go over the page $\{B/64/81\}$ in particular of the HIP at (f), which is Swinton, and indeed a number of the others are overstating this notion of enforcement entirely.

1	If we d	could just	go back	to p	aragraph	201	on p	age
2	{B/64/66},	please.						
3	THE DDECTDENT.	Mr Beard	T harro	more	than hal	lf an	0770	on

the clock and I think what I am going to do is I am going to actually stop you on this. I would not ordinarily do it, but I am conscious first that we do need to hear from you on penalty and secondly, I think I am going to try to apply a fairly hard guillotine that you sit down probably before 1.00 simply because you will want time tomorrow for a reply, and I absolutely do not want Ms Demetriou to feel under any time pressure herself.

I say it simply because we are going to be reading this including chasing the references with particular care, and I think the cost/benefit in terms of time is just going to distract rather than otherwise.

So apologies, but --

MR BEARD: If the Tribunal is content I am very happy to move on. We would note the points about coverage because obviously there are arguments about coverage, we deal with those in paragraphs 225 onwards {B/64/74}.

The headline point is a simple one, which is taking some sort of monolithic approach to coverage is not the right way of doing things. None of the case law requires that in terms of analysis of the counterfactual

1 at all. We deal with that a	at 228	$\{B/64/75\}$.
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We also deal with the cross-examination of

Ms Ralston at 229 where Ms Ralston was cross-examined on
how she carried out an effective coverage analysis, and
we very fairly, I hope, accept that Ms Ralston is not
the determinant of factual findings in relation to this
case.

What she did was she tried to carry out an analysis.

Ms Demetriou took her to various documents which plainly

Ms Ralston had not been looking at. It showed that

Ms Ralston's overall approach was not complete in this

sense but what she was endeavouring to do was point out

how systematically one might look at these issues to

suggest there was not complete coverage.

That is essentially a matter for the Tribunal to undertake, but I think it is also important to bear in mind that to some extent the irony of that cross-examination was of course that the out-turn was that these matters were mixed, as Ms Demetriou put it.

Well, matters being mixed are matters that do not make out, we say, a sufficient discharge of the burden of proof.

THE PRESIDENT: Mr Beard, if it helps, we obviously will have to consider quite carefully the way it operates, but what I think we will try to do is, particularly with

Ms Ralston's evidence, is actually to disaggregate the quantitative evidence on which we will take a view without, so far as possible, Ms Ralston's evidence and the econometric stuff which is her evidence and which we will want to weigh quite carefully.

There is obviously a degree of bleed across in the sense that -- particularly on coverage, which you are addressing, Ms Ralston felt, we understand why, obliged to look at the whole picture when seeking to include and exclude. We will nevertheless try to apply the same bright line approach there and treat Ms Ralston's evidence as really going to the econometrics so far as possible.

MR BEARD: I think that is entirely sensible and right.

I think the important thing to bear in mind is that

Ms Ralston was very clear that the econometric analysis

and the analysis of comparative data or the contextual

numbers she provided, they were not dependent on

anything she had done in relation to coverage analysis.

What she said was that the material she was getting at

in relation to econometrics and context and so on were

consistent with actually there being a lower effective

coverage than was being asserted by the CMA, but none of

what she did in relation to the materials that you are

talking about depended on any of the coverage analysis.

1 So three quick other remarks on evidential matters.

First of all, just picking up paragraph 234 and onwards in our submissions {B/64/78}, holding against us the fact that we engage in price monitoring is not a fair criticism because everyone is engaged in price monitoring quite properly, that is very clear. It is ubiquitous, essential and entirely proper.

The next point just to touch on, we have dealt with at paragraphs 250 onwards {B/64/84}, the allegations that refusing to remove, when there was still consideration of whether or not these clauses were valid, we say is not something that can properly be held against us in these circumstances.

Then finally I will just make one remark in relation to the heavy citation of Ms Glasgow in the closing submissions from the CMA.

The assertion seems to be that they can just rely on the witness statement as it stood. The Tribunal has heard the cross-examination of her. She is not someone that was in a position to corroborate widespread compliance with the wide MFN. She was not at the coalface. She was the wrong witness for that, and in fact she was generally very helpful but much more in relation to dynamics of competition and online issues.

She did have a vague recollection of the wide MFN

Τ	being referred to once in a conversation with her, but
2	that, frankly, is not significant, and when it comes to
3	the strategic issue she talks about I am just going to
4	emphasise two terms. One is quotability and the other
5	is any strategies heading towards price parity, those
6	matters are important in relation to these issues.
7	With that I will move on to penalty, if I may.
8	THE PRESIDENT: I am grateful.
9	MR BEARD: If we could pick it up in our submissions at 394
10	$\{B/64/132\}$, I have two grounds that I have to deal with,
11	but I can deal with this relatively swiftly, I think.
12	The first is whether or not any sort of penalty is
13	appropriate here applying the relevant case law tests.
14	We say plainly it is not. The case law test is set
15	out in 394 or the variant applying reference to the wide
16	MFNs.
17	It would have to be that BGL or CTM could not have
18	been unaware that its conduct had the effect of
19	appreciably restricting competition and so ought to have
20	known that.
21	We simply say that is not something that we could
22	not have been unaware of or ought to have known.
23	It is a case dealing with complex and novel issues.
24	We have touched on the ComparetheMarket documents that
25	have been referred to by the CMA. None of them, as

I say, are to do with home insurance. It is simply not something of course that CTM was coy about, the arrangements it had in relation to home insurance, because it was engaged with the CMA throughout the DCT study explaining why it was it thought that these things were okay.

2.2

The idea in those circumstances that it was aware that they were having an actual appreciable adverse effect is just not tenable. We were not being coy, there was nothing being hidden, and there is nothing in any of the documents suggesting that somehow we were aware of these issues in relation to home insurance at all.

I have mentioned the fact that we did not even include the wide MFN referred to in the negotiations handbook. That is referred to in our NoA, $\{A/2/79\}$.

In the course of considering these issues in these proceedings, of course what we hear are complicated and difficult arguments about how it was that you might make an assessment of a possible appreciable adverse effect, as the CMA puts it, but of course it is only with the benefit of the CMA's data gathering that we can actually carry out any of this sort of assessment. It is not the sort of assessment that we could carry out in relation to all of these issues without data being gathered.

Obviously, we had the consumer intelligence data set, but the idea that we should have been aware that there would have been a change in retail prices or a change in commissions, it is obviously outlandish in circumstances where even the CMA has not come forward and actually proffered evidence of that sort.

What it has done is relied on documents that only it could gather.

To suggest that it was plainly foreseeable is just not a sustainable position and relying on individualised instances, as the CMA does, does not mean that we must have foreseen these matters, and of course added to that is the fact that none of these issues about how these matters should be dealt with were clear in the context of a broad market which we see the FCA investigating.

So it is not just a matter of looking narrowly at the way in which the CMA considers these things, but those concerns and discussions about how you have to see this in a broader context become all the more important when you are asking about was it foreseeable that there would be an actual appreciable effect, adverse effect, here.

As I say, and we have highlighted in paragraph 400 at page $\{B/64/133\}$ the novelty here.

If we could turn to $\{B/39/3\}$, actually, can we go

1	back to page $\{B/39/1\}$, I am sorry, just so you can see
2	what it is.
3	Can we go back one page, I think it is the cover.
4	Oh no.
5	So this is the digital market study update paper,
6	the date is March 2017.
7	This is in the course of the digital market study
8	that was going on during 2016/2017:
9	"This paper provides an update on our market study
10	of digital comparison tools We are now six months
11	into the project, and are due to publish our final
12	report by September 2017.
13	"DCTs play a major role in a variety of markets, and
14	many consumers use them to shop around. They offer
15	substantial benefits in reducing hassle for people and
16	in increasing competition.
17	"For those benefits to be maximised, a number of
18	conditions need to be met: consumers need to be
19	confident enough and have enough trust to use DCTs; DCTs
20	need the ability to operate effectively; competition
21	needs to be effective; and regulation of DCTs needs to
22	be appropriate."
23	So trust is considered, competition is considered,
24	all of these things are being considered.
25	If we could then go on to page {B/39/5}, please,

1	Here we see a rough summary of the benefits that bots
2	can offer. You will see at 1.16:
3	" for [the] benefits to be maximised
4	"Consumers need to have enough confidence and
5	understanding
6	"DCTs need access to the right information to be
7	able to offer effective comparisons
8	"Competition needs to be effective
9	"Regulation needs to be appropriate"
LO	All of these things are being considered.
L1	If we go on to page $\{B/39/7\}$, you will see there the
L2	subheading "Competition" just above 1.27 and if we could
L3	go over the page {B/39/8}, paragraph 1.30:
L 4	"We are considering four types of practice which
L5	might raise [might raise] competition concerns."
L 6	So this is March 2017. This is after the PMI
L7	investigation. This is six months into a study by the
L8	CMA and the CMA is not saying we recognise that there
L 9	are competition concerns by any particular class of MFN
20	in any particular sector. They might raise competition
21	concerns. The first category is wide MFNs; the second
22	category is narrow MFNs; the third is bidding
23	limitations; and the fourth is the effectively
24	non-resolicitation clauses.
25	Then if we jump on to page $\{B/39/97\}$, please,

picking it up at 7.49:

"In the PMI market investigation, the CMA found that wide MFNs were not necessary to deliver any potential pro-competitive benefits over and above those of narrow MFNs, namely credibility and the prevention of free-riding ... As part of this market study, one DCT has maintained that wide MFNs enable DCTs to offer a 'strong customer proposition' and that there is a particularly strong case for wide MFNs being used to instill consumer confidence in markets where DCTs are underdeveloped. We are interested in exploring these arguments, as well as arguments around the potential harm from wide MFNs, in more depth in the next phase of our study."

Now, it is no secret who the one DCT referred to there is, but what was clear was we were expressing these views completely openly about what our position was in relation to it, and the CMA was perfectly open-minded at this point, or so it appeared, saying, look, we are exploring these issues, we do not know the answer, we are looking at issues of potential harm, which must translate into actual effects or potential effects at that stage as well, and we will be looking at it in more depth in the next phase of our study.

But at that point in March 2017 the idea that we

1	should have known, it was entirely foreseeable, we could
2	not have been unaware that here there were actual
3	adverse effects, is just not tenable. The CMA did not
4	know. It had lots of material, it had made lots of
5	enquiries. We did not know either.
6	I just want to go to another document $\{F/36/1\}$,
7	please.
8	This is April 2017, and obviously we only found out
9	about this subsequently, but it is instructive.
10	It is a meeting with AA. Paragraph 4:
11	"The CMA explained that its intention was to deliver
12	an authoritative, evidence based review of the sector,
13	and that it still had some way to go. The update paper
14	only contained initial views and the CMA was keen to
15	hear thoughts on those. The CMA reassured [AA] that it
16	was keeping an open-mind on the issues in the update
17	paper and that it had not yet reached a final view."
18	Then it says:
19	"There is more history in relation to MFNs (because
20	of the previous work on PMI), but the CMA still had
21	a lot to hear on the issue."
22	So that is April 2017.
23	So we are dealing with a novel issue. It was
24	subject to enquiry where the CMA was not saying in March

or April 2017, it is obvious to us, or, you cannot be

unaware that there is a problem here, and of course it was in a situation where there had been an investigation into PMI, and what was being considered was: is this different here?

In those circumstances, it was not fair or appropriate for the CMA to conclude that after a year-long DCT study which had followed on from a long investigation in relation to an adjacent market, a year-long DCT study, followed by a three-year investigation in relation to this infringement, where what is put forward on the basis of so-called qualitative evidence is not something that we say is good evidence of effects.

The idea that we cannot have been unaware of actual appreciable effects is just not a tenable position, and the fact that other PCWs had decided earlier to withdraw wide MFNs does not tell whether or not we should have been aware of adverse competitive effects at all.

Some of them did not operate wide MFNs to begin with. Others withdrew them at different times. That is not instructive as to what we should have known or been unaware of.

In those circumstances, we say it is plain that the relevant test is not met in relation to issues of intention and negligence, and this is not a case where

it was appropriate for the CMA to impose a penalty in those circumstances.

THE PRESIDENT: It is fair to say, Mr Beard, that the CMA's position is that this was an intentional or alternatively a negligent infringement.

MR BEARD: Yes.

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THE PRESIDENT: Just to get your answer to this, what would your response be if we were to approach this at an altogether higher level of abstraction to say, look, we have been hearing on the substance two weeks of material, it obviously raises a whole series of difficult questions, but you were aware from before the relevant period that wide most-favoured-nation clauses in general have been the subject of regulatory concern and scrutiny, including but not limited to the question of motor insurance. You have intentionally maintained in your contracts wide most-favoured-nation clauses. You are perfectly entitled and you have fought against the CMA's contentions regarding effect, both in the investigation and here, but if you lose here then this is a case where you have intentionally maintained a provision that does have the effect of restricting competition, and the fact that you have lost, hypothetically speaking, on the arguments means that, although you subjectively believed that there was no

1 effect, the fact is you have lost and the penalty 2

follows because at that high level of abstraction the

3 provisions of the statute have been met.

MR BEARD: Well, two points. First of all, the test that I articulated about not being unaware, could not have

been unaware and ought to have known, that is intention

7 and negligence.

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THE PRESIDENT: Indeed.

MR BEARD: So the intention issue does not matter for those 9 10 purposes. Here we are dealing with a situation where of 11 course we are not denying that we intentionally kept 12 clauses in place because we thought it was entirely 13 appropriate to do so, but it is not sufficient in those circumstances to say, okay, well, we have assessed you 14 15 have lost in those circumstances you get a penalty 16 because this further step of: could you have been unaware, essentially, that you were going to lose, using 17 18 the high level of abstraction. I know that is 19 conflating two issues because there is a difference 20 between a finding of unlawfulness and the awareness of 21 the consequences, so just to preempt Ms Demetriou on 22 that, but just using your high level of abstraction, if 23 you test it that way, we could not have been unaware 24 that we were going so lose this, obviously is a proposition that is not met in relation to this, after 25

just the process of going through this exercise.

But let us assume that actually you are saying, well, you ran the risk. Again, that is not sufficient, because it is not whether you are running a risk; it is you could not have been unaware that there were actual effects, and that is why this matters. Because we have had so few effects cases, the Tribunal has not really had to grapple with what this threshold means in effects world, because of course in object world it becomes much easier because you say, well, if you knew or were negligent about operating that particular conduct, because it is inherently of the sort that is beyond the pale so far as competition law is concerned, in those circumstances you are stuck, and then it becomes easy.

The difficulty is as soon as you include effects, what is it that you actually need to have been unaware -- could not have been unaware about about effects? We say, look, when you are talking about appreciable effects on competition in these circumstances, given all that we are talking about, and having to analyse, and look at, including material we could not have had access to, what you end up doing is the CMA simply saying, well, you did have the clause and occasionally you mentioned it and we say that you enforced it on occasion, and that is enough for an

1	overall appreciable effects analysis, and we say that is
2	just a vast extrapolation, and that is why we do
3	interpose between your putative loss, which obviously
4	I do not work with, your putative loss and the natural
5	following on to a penalty, because that is not, even at
6	that high level of abstraction, the way that things
7	should be dealt with.

THE PRESIDENT: Thank you.

MR BEARD: Sorry, I should pick up on the regulatory issues as well.

The regulatory points have been raised elsewhere, but of course the regulatory record is essentially saying, look, we are not quite sure how we deal with these things, so it is not that you have some kind of case law, whether in Germany or the US or wherever else, where you can say, well, yes, we have a real problem, it is undoubtedly having effects. We have a whole range of different markets, different situations. Regulators are sometimes using different laws, and I think invariably in those cases saying, "This is quite difficult", and in the main what they end up doing is saying, "Okay, commitments or prospective bans" if they think there is a problem. They do not come along and say, "Okay, we should have known and we are going to whack a great big penalty on you", that is not what you are seeing here in

any of that regulatory activity.

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So why it is, the fact that things are being debated, does not mean that we were aware in relation to this market or should have been aware -- because it is in fact an objective test, we accept that; it is not just our subjective -- it is an objective test that we should have been aware that there were appreciable adverse effects here. So the regulatory matters do not actually assist the CMA because all they do is say, this is all being debated, how it all works. The very fact that we end up in the course of this having debates about economic literature that says things like, well, actually the narrow MFNs can create precisely the outcomes of the wide MFNs, how on earth are we supposed to -- even if you have executives within CTM who are conversant with industrial economics literature and have reviewed those sorts of things, how are they supposed to be able to take anything away from it even if they knew it?

Then it all comes back to, well, you had a clause, and you mentioned it, and we say you enforced it on occasions, but that is not dealing with the overall story which of course, as Ms Demetriou would put it, is their theory of harm about all of this and how it plays out across the market.

That then really takes me to ground 8, I think,
unless I can assist further in relation to the intention
negligence threshold test.
THE PRESIDENT: Thank you.
MR BEARD: Here, if I may, I would like to redirect the
Tribunal back to the notice of appeal. So that is at
$\{A/2\}$ starting I think at page $\{A/2/94\}$.
The reason I redirect there is because in many ways
a slightly fuller account is dealt with there than in
other pleadings, albeit we have referred to it from
paragraph 402 onwards in our closing submissions
{B/64/135}.
I should say in our closing submissions one of the
things we emphasise sorry, if I could just dance
around for a minute. Could we go to $\{B/64/135\}$.
I do just emphasise that we have included here case
law about the full jurisdiction of the Tribunal in
relation to these issues, because I think the CMA on
occasion drifts towards, well, we impose this fine, we
are the guardians of the guidance and you should really
defer to us.
We say we understand that obviously the Tribunal
must take account of what the CMA does in relation to
applying the guidance, but having heard all the evidence

in this case, having been able to consider these issues

in the round, the Tribunal is in a very, very different position to appraise these matters and has full jurisdiction and frankly should not defer to the CMA in relation to what is one of the largest fines that has ever been imposed in the UK in relation to allegedly anti-competitive behaviour.

We say it is just wholly out of proportion. Before we get into the details, it is just out of proportion to what we are talking about here, given the levels of uncertainty and novelty, the way in which we operated in a candid and open way in relation to DCT in relation to these matters, and of course what we have heard about the FCA analysis here and the concerns about the broader market.

These factors all point far away from any suggestion that it is necessary and proportionate to impose a penalty of that sort of level at all.

In the submissions we do highlight that of course what the CMA does is it takes as the starting point the relevant market share, all of the turnover that we have in relation to the market as defined.

Now, we recognise that in cases and in guidance that is the way that these matters have been approached. We do understand that is the case, but on the other hand what it does is it takes you to a starting point that

effectively amplifies the sense of importance of the infringement that you are putatively identifying.

Therefore, because you start at that point, it is something that again causes a disproportionality in the way in which the penalty is calculated overall.

So we are not going to quibble about case law. What we are concerned about is that when you start by effectively using that case law that in a way amplifies the impact of the infringement, that is something that creates further problems down the line.

We have emphasised in particular here the concerns we have about issues relating to novelty.

If you pick it up at $\{A/2/96\}$, you will see we have articulated how the CMA has used the penalty guidance applying the starting point methodology, how likely it is for this type of infringement at issue by its nature to harm competition and the extent or likelihood of harm to competition in the specific relevant circumstances.

Those are key points that it relies upon, as is general deterrence.

These are matters that are set out in the penalty guidance, and for your notes the penalty guidance is found at $\{B/42/8\}$ in the bundle, but I do not think we need to go there just for the moment because we have extracted key elements in these submissions.

When we come to the nature of the alleged infringement and whether or not it is the type of infringement -- how likely is this type of infringement by its nature to harm competition, we say that essentially in considering these issues the CMA has started from a position where it effectively treats wide MFNs as very likely to harm competition in circumstances where that just is not fairly borne out by literature, particularly in circumstances where you are talking about the incremental effect of wide MFNs, and that of course crosses us over into the extent or likelihood of harm to competition in the specific relevant circumstances, because there of course you are looking at the incremental effect of wide MFNs against a background including narrow MFNs.

2.2

In those circumstances, to effectively have taken the upper end of what they refer to as the mid-band, because as the Tribunal will be familiar, the way in which the guidance works is to take a range of up to 30% of the relevant turnover and then decide in broad terms how serious the infringement is. The highest level of percentage of relevant turnover that is used as a starting point will be for truly egregious cartel behaviour where you have concealment, heavy policing, massive output restrictions, where it is not only

1	obvious that this was entirely contrary to competition,
2	but was having egregious effects on the market as well.
3	You then have a mid-band which is between 10 and
4	20%, and we set out the penalty guidance as relevant at
5	paragraph 353 of the notice of application:
6	"The CMA will generally use a starting point between
7	21 and 30% of relevant turnover for the most serious
8	types of infringement those [which] are most likely
9	by their very nature to harm competition. In relation
10	to infringements of Chapter 1 prohibition and/or
11	Article 101, this includes cartel activities
12	inherently likely to cause significant harm"
13	Then:
14	"In relation to the infringements of Chapter 1
15	prohibition and/or Article 101, a starting point between
16	10 and 20% is more likely to be appropriate for certain,
17	let serious object infringements"
18	Because, of course, cartels are infringements by
19	object.
20	" and for infringements by effect"
21	But of course what you are impliedly saying there is
22	the top end of that range, if it is going to cover
23	effects cases, will be only for the most serious sorts
24	of effects cases.
25	Now, it is not just that. There is a range going

down to zero, there is a lowest band, and effects cases

can fall within that as well.

What we say is, picking 18% almost at the top of that band, suggesting this is one of the most serious sorts of effects cases, is just departing from reality in terms of what we are talking about here.

How it is the CMA can turn up and say: this is one of the most serious type of effects cases, when it has not even shown that there are actual impacts on market prices or commissions overall because it just did not do that analysis, is something that is miles beyond us. It is simply not a tenable position.

It is driven by this sense that wide MFNs, they have decided here, are inherently problematic. So they are infected with this sense that they are some kind of surrogate object infringement. Indeed, you see that when they end up comparing them with resale price maintenance, because resale price maintenance is a vertical restriction that is treated as an object case, at least in Europe and the UK if not the US now, but by simply referring to that you get a window into the way in which the CMA are looking at how you should band the starting point.

We say that is plainly wrong, plainly inappropriate. We think if you are imposing a penalty here it should be

nominal, but if it is not nominal, then because of the novelty, because of the way that we have behaved and so on, if it is not nominal it should be in the lowest bracket or at the bottom end of this range at the very most, because you do not have the justification for setting it at the top end.

So you start off with this sort of amplified turnover effect, which is part of the case law, and then you impose this very, very high percentage on it, so you end up getting as a starting point very significant numbers very quickly, and, as I say, that is just departing from a sensible and proportionate approach to penalty in these circumstances.

Just dealing with the specific relevant circumstances, of course here is a case where the CMA is not coming along and saying, well, actually, we have not got any evidence of the particular impact on consumers, no evidence of that, and that again is important in terms of the relevant circumstances.

Dr Walker was so emphatic about, "It is all to do with commissions", but then there is not the analysis of how pass on of commissions might work if they are in fact augmented, and, as I took you to and as I will come back to in a moment of course what we see is the plots in relation to commissions that go beyond the relevant

period do not suggest that there was any impact on commissions at all even before we get into the technical econometrics.

In those circumstances, if the commissions are not changing, on what basis is it said that there is some broader impact here at all?

So we say again that is missed in this analysis. It is important, and in those circumstances goes to reduce the seriousness and starting point in relation to the penalty.

Then we have general deterrence. Well, general deterrence, just to be clear, is about deterring the world, not just deterring us.

We are dealing with a novel case where there has been a wide-ranging discussion about how these matters are to be treated. Whatever is said at the end of this sort of process will be looked upon carefully by platforms, by people thinking about how these issues are to be considered.

There is no sense that there is a necessity to impose a greater penalty here on us in order to deter other people in relation to these matters, and the reason I raise it is because in relation to general deterrence it is often referred to as a basis for maintaining these high starting points, and that is

1	effectively precisely what we see if we go on to 360
2	{A/2/98}:

"The CMA considers that the high starting point of 18% is also justified by the need for general deterrence ..."

So we say, no. No. You have the wrong starting point. You have a disproportionate approach to the starting point percentage. That is flawed, and you do not have a basis in general deterrence for maintaining that alternatively.

Indeed, the suggestion that "the persistence of these practices in online commerce in the past, notwithstanding the considerable scrutiny of the negative effects of wide MFN clauses by the CMA and other competition authorities reinforces the need," now, with respect, that reasoning is just perverse, because what we saw, for example, in the DCT study, was the CMA trying to grapple with whether or not there are serious problems here. I have just taken you to that material in the context of ground 7.

In those circumstances, to be saying, ah, well, this is effectively something that has persisted over time and it has been terribly clear that it should not have happened, that is just not a tenable position to adopt.

In fact what the regulatory position shows is a lack

of clarity, a lack of certainty, about how to treat
these wide MFNs, and, therefore, the idea that you need
to deter people when they did not know how they should
be treated is just wrong and false, and in those
circumstances again you do not have a justification for
the level of penalty that you are imposing here.

In terms of those elements of the starting point the CMA have, frankly, gone very badly wrong and it has not taken into account, even if you were to make an eventual finding, the nature and extent of the evidence here or the context properly in relation to these issues and, as I say, referring to RPM is a very dangerous but indicative signal as to how the CMA has thought about these things.

Then we come to excessive duration. I am not going to repeat the points I made in the context of ground 7. What the CMA has essentially said is, well, this started in December 2015, the relevant period, ended in November 2017, we should therefore multiply it by two because it has crossed two years.

Now, we say that is just not fair in these circumstances. We recognise that in other cases where you have something like a cartel running across two years you say, okay, well, you multiply the starting point by two, we can see that, but in circumstances

where, as I have indicated, there was an investigation and enquiry going on, which we were engaging with, the CMA said they were approaching with an open mind, to multiply the period of infringement is quite wrong.

In those circumstances, actually what you should be doing, even if you say, well, that was not sufficient to mean that no penalty should be imposed under ground 7, it should nonetheless be taken into account in terms of the discretion whether or not to extend duration because these are effectively exceptional circumstances. We were being told in March 2017 that the position is not clear. That is six months before we withdraw the clause. Therefore to multiply in those circumstances is quite inappropriate and unfair.

We recognise that this is not a matter that is specifically dealt with in any guidance. We quite understand that, but here is an issue where the Tribunal needs to consider these matters in the round and the duration in the circumstances is excessive.

Also, as I noted at the outset talking about this, none of this takes into account the point that we have raised in relation to the particular mechanism that the CMA focuses on, these promotional deals, and the treatment of those by the FCA when one is thinking about the proportionality of penalty in the round. It is just

ignored, and I do not just mean the FCA output but the considerations that underpin it.

Then of course we go to issues to do with mitigating factors. Here I pick this up at 9.3, so page $\{A/2/99\}$.

The CMA applied a 5% discount only to take account of BGL's decision to disapply the clauses on 30 November 2017.

Just bear in mind what had happened was the DCT study had been published and within two months we had taken those wide MFNs away, and that is why we emphasise the DCT study so heavily.

We engaged with it, we thought we were being dealt with with an open mind. When it came out and said actually we are not happy with the operation of these wide MFNs more generally, and we have done things like econometric analysis in relation to them, at that point we went, okay, we will withdraw them, and that is why our engagement with DCT is so important, because once we heard that the DCT had reached conclusions overall about concerns in relation to wide MFNs, we did withdraw them. That goes to all the points I have already made, but it also should go to a significant mitigating factor.

We were not being tin-eared, we were listening to what regulators were saying here, and we acted quickly, and yet we only get a 5% discount for that.

We say you should feed that into the whole proportionality exercise, but in particular we say when you are talking about these huge starting points, a 5% mitigation is quite inadequate in those circumstances.

We should also note that we have come forward with commitments saying, look, we will get rid of them even sooner, so in October, and the CMA said, no, we are not interested in that, notwithstanding that, as I have already mentioned in other regulatory contexts, that is precisely the sort of thing that has been undertaken in relation to online clauses and platform clauses in particular, but then we look at the other mitigating factors that effectively the CMA fails to consider properly or at all.

Even if you were to reach some conclusion that there was an appreciable adverse effect, which we say we just do not see the basis for, the nature and scale of that effect is very, very limited we say, and the other point to bear in mind is that you just do not have evidence that actually prices to consumers, as I say, have in any way gone up because of this conduct. There is no evidence. There is not even really an allegation of that having happened.

There are specific references to specific promotional deals meaning that particular prices came

down on particular PCWs, but an overall market effect,

that just has to be inferred and we do not have evidence

of that, and, therefore, we say that is wrong.

Indeed, there is one interesting case of enforcement in relation to one of the HIPs. My recollection is it is 19, where there was a suggestion that there had been a promotional deal and that CTM came along and said, "Hang on a minute, we have spotted that you have got much lower prices, oh HIP, on a different PCW and we really do not like that", and this was I think in May 2017.

The outcome of that was not that the promotional deal got removed. It was that a discount was then given to CTM.

Now of course that is held against us as being some kind of draconian enforcement. We do not accept that at all and we have set out our evidential position in relation to it.

When you are thinking about effects, what you have there is a situation where consumers then on two PCWs had these lower prices being applied, and yet that ends up being held against us.

In those circumstances we say limited, at most, effects, we say none. We say we were, as I have indicated, entitled not to treat the wide MFNs as

somehow illegal pending the completion of the DCT study.
We acted reasonably in doing so. We continued acting in
good faith and co-operating with the CMA's
investigation.

This was not a circumstance where either during the DCT study or during this investigation, there was a process of teeth being pulled from CTM or obstruction. We proffered the relevant individuals to meet with the CMA so they were available to ask questions. That included [redacted] before he left the business.

We have provided vast amounts of material covering a whole range of issues, going back over many years, including in relation to motor insurance because we were asked about it. There was not obstruction. There was full co-operation. There was full engagement. Yet again, that is not being recognised properly in the way in which the penalty is being set.

Our overall conclusion in relation to penalty is that the CMA has got into a mindset of wide MFNs being horribly problematic and has looked at the issues of penalty wearing those glasses, looking at it from that perspective, and in doing so has simply lost sight of the proper proportionality of approach to penalty here. We say no or a nominal penalty would at most be appropriate, but if it is to be more than that, which we

1	say is quite wrong in all of the circumstances, then
2	this would be a case where the actual penalty that is
3	being imposed is wholly disproportionate and should be
4	fully revisited by the Tribunal.
5	That takes me to the end of ground 8, unless I can
6	be of further assistance to the Tribunal on those
7	matters.
8	I am then left with in fact I did not sweep up
9	questions 13 onwards, so just briefly, if it would
10	assist the Tribunal, I was going to run through I hope
11	not too quickly some of the answers to 13 to 20 just so
12	that they are on the transcript, if that would be
13	useful.
14	THE PRESIDENT: No, that would be helpful.
15	MR BEARD: But obviously subject to any questions that the
16	Tribunal has.
17	So picking it up at 13:
18	"To what extent is the perceived or alleged
19	anti-competitive object of an agreement or provision
20	said to constitute a restriction on competition relevant
21	to determining whether or not that agreement or
22	provision has an anti-competitive effect? In such
23	a case, to what extent (if at all) is it relevant to
24	consider pro-competitive 'objects'?"
25	Now, obviously there is an extent to which this

question is dealing with a different world in the sense that this is not an object case, the CMA are not pursuing it as an object case.

THE PRESIDENT: No, it is not. But what provoked the question were certain statements which -- and you made the point yourself -- might be consistent with an object case, and that is why I think we have put the question in there, because it does seem to us that there is a theoretical basis for the effects case which would sit as comfortably, one might say, in an objects argument.

MR BEARD: We are not going to say that economic theory is irrelevant to the way in which you consider evidence.

Of course we do not do that. So insofar as economic theory can say, well, these sorts of clauses can have adverse effects it would be wrong to ignore that, but I think the economic theory is much more nuanced in the way that it approaches these matters, particularly when we are talking about the incremental impact of wide most-favoured-nation clauses, and in those circumstances I think one needs to be very cautious about adopting a surrogate object approach in an effects case in circumstances where doing so may jaundice the way in which you look at the evidence, and of course in those circumstances lead you into error in terms of giving the

benefit of the doubt.

Now, in saying all of that, I am not moving away from what is accepted case law that evidence of intent can be relevant to the assessment of the likelihood of effect or any of those sorts of points, but I think there is a danger, and it is a danger I think that the CMA over all the Decision exhibits of seeing this as an object case and then squeezing evidence to fit into that, and that is the real problem with it. It is not that you ignore the theory that may tell you how you get problems in relation to it; it is that if you buy into that theory too hard too soon, when you come to actually doing the effects analysis you end up looking at it with a jaundiced eye which is plainly wrong and contrary to the proper burden.

So I think there is a real danger with trying to import object concepts into this because of the way it can damage your perspective of an evidential assessment, but, as I say, that does not mean one ignores the economic theory.

I should say that obviously we have been through the case law which talks about the imperative of looking at actual effects, and, therefore, that is why wearing a tint of object in your glasses can be dangerous in these circumstances, we say.

25 14:

"When considering network effects, is there a rebuttable presumption of compliance? What is the correct approach ...?"

Well, again, we would be concerned about the idea that the only rebuttable presumption being imposed in relation to any evidence, because that is not the territory we are in here. This is not like a cartel case where because of the object nature of it, if you join in, then unless you specifically publicly distance yourself, you are presumed to be participating in the object infringement itself.

We are not in that territory at all. That is not the way this works because you are in effects territory, and, therefore, we would be concerned about the use of rebuttable presumptions.

We do recognise, of course, that if there were to be a series of agreements and someone turns up and does not say anything about whether or not they are being operated effectively or complied with and so on, that it might be perfectly proper for the Tribunal to infer that actually they were being complied with properly in those circumstances. One could have an argument about the strength of the inference one can draw there, but if you have nothing coming back and there is a dearth of evidence then you may have to make a call on it, but

1	I would be circumspect about it because of course the
2	problem with drawing that inference is how is that
3	consistent with overall the burden being on the
4	regulator, because what it may mean is the regulator has
5	just not done enough to show that in fact they were
6	being complied with.
7	So 15:
8	"In terms of assessing anti-competitive effects
9	"(1) In terms of assessing 'appreciability'"
LO	There is this reference to the 3% pass through.
L1	I dealt with that quite extensively. It is not common
L2	ground, it is not even the CMA's case that that is
L3	actually what happens. That is quite fundamental and
L 4	important, not just for this litigation but for more
L5	generally how we deal with these issues and it is also
L 6	very important for the SSNIP test, so I hope I probably
L7	dealt with that sufficiently yesterday:
L8	So (2):
L 9	"To what extent does the CMA's Decision rest on a
20	tacit assumption that narrow most-favoured-nation
21	clauses are not anti-competitive?"
22	I dealt with this, again, yesterday. We are not
23	clear exactly what the CMA's position is on it.
24	Dr Walker's position was lawfulness does not matter, and
25	I have touched on things like Paroxetine and we can deal

1		with that.
2		(3):
3		"To what extent can it be said that the econometric
4		analysis relied upon by the ComparetheMarket is
5		evidentially valueless as opposed to of potentially
6		variable weight?"
7		Then there are a couple of further questions.
8		The position we take is it is plainly not
9		evidentially valueless. Indeed, we think it is highly
10		meaningful and the way the CMA has approached this is
11		quite flawed.
12		In those circumstances we do not say you just ignore
13		qualitative evidence, but we do say it is a very potent
14		ingredient to be stirred into the pot. Indeed, we would
15		say that is where the beef lies in relation to this
16		particular pot stirring, and the CMA, when it is talking
17		about effects, to have failed to consider those matters
18		has really erred fundamentally, but I have dealt with
19		that question quite quickly, there are some elements to
20		it. Is there a further question?
21	THE	PRESIDENT: No, I think in a sense you are right, this
22		is the nub of the case, and the reason it is in the list
23		of questions, but I think you have addressed it, is
24		really how we treat the evidence in our judgment. Do

25 we -- it seems to us we probably need to at the outset

1	work out whether one can properly relegate it to, we are
2	just not going to look at this, or without in any way
3	saying anything about weight, treat it as part of the
4	pattern of evidence that one needs to look at and
5	evaluate, "as it were, issue by issue what weight needs
6	to be given to it.
7	MR BEARD: Yes.
8	THE PRESIDENT: But the purpose of the question is does it
9	just go at the outset into the bin, and you say it is
10	valueless and therefore we do not need to consider it in
11	a more granular way. Your position is very clear, but
12	I suspect the CMA's position will be equally clear but
13	just not in the same direction. But it is important
14	that it is addressed.
15	MR BEARD: Yes.
16	THE PRESIDENT: I think you have done so.
17	MR BEARD: You have our submissions on valuelessness very
18	clearly.
19	I think the way we have put it is we see, when you
20	are talking about effects case, and you can do this sort
21	of econometric analysis, so you are looking across the
22	whole market, and you are not just focusing on anecdote,
23	it is particularly powerful and particularly important.
24	We do also say that we recognise that there is sort

of a reflective equilibrium that one reaches in relation

1	to different components of evidence where one rooks
2	backwards and forwards at how it all fits together, we
3	entirely see that as well.
4	"What relevance if, any, should the Tribunal ascribe
5	to the CMA's previous use of econometric analysis in
6	respect of the private motor insurance market?"
7	I think I have probably covered that one.
8	<pre>(5):</pre>
9	"To what extent ought the Tribunal to take into
10	account the fact that apart from Ms Glasgow no
11	witnesses capable of speaking to the market were adduced
12	(by either side)"
13	Well, we have set out our position in closings on
14	the law on witnesses. That is at paragraphs 124 to 136,
15	just for your notes {B/64/43}.
16	It is for the CMA to prove its case. It is
17	imperative in those circumstances where there are
18	ambiguities, that we are able to clarify them.
19	Otherwise we get the benefit of the doubt. Yes, we can
20	understand that issues can be raised on both sides, but
21	this is not symmetric in these circumstances.
22	"In opening, ComparetheMarket suggested that 'cover
23	pricing' decisions of the Tribunal where the OFT
24	had the ability to require evidence to be called, and
25	did not do so applied here. To what extent is this

1	a precise analogy?"
2	I think I have dealt with that one fully.
3	THE PRESIDENT: You have dealt with that.
4	MR BEARD: "How far, if at all, is it relevant that certain
5	lacunae may exist in the facts found in the Decision."
6	For example:
7	"It appears to be an open question whether price
8	comparison websites asked materially similar questions
9	of those seeking a quotation"
L 0	Let us take it in stages. First of all, gaps in the
L1	Decision, they may be very significant, and we say the
L2	gaps in the Decision that one sees on the qualitative
L3	evidence and the clarity of the qualitative evidence are
L 4	very significant, but it does depend on what lacuna one
L5	is talking about.
L 6	In relation to the particular issue that is being
L7	raised there about whether or not there are material
L8	differences in question sets between PCWs that can
L9	result in pricing differences for the same HIP, we have
20	dealt with that in the sense that from our point of
21	view, if you are asking yourself how does it matter in
22	terms of an appreciable effect, it does not matter

whether or not it was an intentional ignoring of the

different question sets because you are getting

wide MFN or simply sidestepping these issues by means of

23

24

1	different prices, and so I am not sure that that is
2	critical in terms of lacuna at this point given how we
3	are approaching matters, but we will wait to hear what
4	Ms Demetriou says on those issues.
5	"It appears to be an open question whether the
6	prevalence of narrow most-favoured-nation clauses was
7	such as to replicate the effect or minimise the
8	impact"
9	Again, I think I have dealt with that in touching on
10	the Johansen & Vergé paper and the significance of this,
11	but the key point is you have to feed it in to the
12	counterfactual analysis so that you are ensuring you are
13	doing an incremental assessment.
14	Then we go on to evidential points:
15	"What is the evidential position as regards the
16	levels of commission payments charged by CTM
17	and other PCWs during and after the Relevant
18	Period?"
19	If we can call up the chart at $\{F/724/1\}$, I think
20	this was the material that I was referring to
21	previously. So we see that.

We know that the compound annual growth rate is actually -- it looks flatter than that, it is effectively less than 1% a year, but the key question is, is there any material variation, particularly in

relation to the CTM commission rate, and we say, no, none at all.

It is worth bearing in mind, just for your notes, Decision paragraph 9.5, at $\{A/1/322\}$, the CMA relied on an expectation that negative effects on the level of PCWs' commission fees can be expected with a reasonable degree of probability.

So it was assuming that wide MFNs would have had a negative effect on commission fees, ie they would have gone up, but that that would mean that the withdrawal of the MFNs would have meant they go down.

You are not seeing that, and of course it is our MFNs, CTM's MFNs, that are critical there, and it is very, very striking that the CMA had this data and it is plain that they did not consider it.

The fact that Dr Walker quite candidly said, "No, no, no, I have not looked at any commission material beyond 2017", we say is quite a remarkable admission in the circumstances, where that is the central proposition that Dr Walker in particular was saying was critical here.

22 17:

"Which of the Promotional Deals promoted on PCWs ...

during and ... after the Relevant Period involved a PCW

taking a reduction in commission?"

1	We have not done a full audit of the table that was
2	provided in appendix 1 of the CMA's closings, but that
3	does indicate zero or no commission change on the basis
4	of it. We have already criticised it for other reasons,
5	but I think without doing an audit that at least is
6	supposedly indicating those matters.
7	18. Why did some HIPs have narrow MFNs and not

18. Why did some HIPs have narrow MFNs and not wide. I have dealt with that one. Sorry, I cannot progress matters further:

"Which HIPs (or brands) listed on PCWs are subject to narrow most-favoured-nation clauses and ... which ... to PCWs?"

We think this material is probably available in the CMA's data set, but I do not think it has actually been provided to the Tribunal yet, and, therefore, it may be something we can discuss with the CMA about providing that.

THE PRESIDENT: Yes, I think so far as these questions go to specific factual questions, what I think we will do is to the extent that we need to go looking and are finding it is taking a long time, we will revert to the parties and ask, after we have finished, for assistance and I am quite sure it will be provided with the usual helpful way in which the parties have assisted us so far.

MR BEARD: 20 then probably falls into that category as

1	well.	21:
1	well.	

"What does the evidence tell us about the extent of spending by both covered and uncovered HIPs on ... TV and online advertising?"

Could we just call up $\{F/731/1\}$.

We have the data in relation to the PCWs. I think, as I explained when I talked to that table, and it was an issue raised by Professor Ulph, I do not think we have the data in relation to HIPs. We would not obviously in any way be able to obtain that data, but we are not aware that the CMA has done so.

We have made our submissions on the significance of those spends by PCWs and by HIPs in relation to online, particularly, and how that is particularly important, and I will not repeat those, but I think in terms of data we may not able to take matters further unless the CMA has done something that we are not aware of.

Then there is a further question:

"Has either party assessed the cost structures applicable to direct channels and the extent to which direct channels would be required to increase marketing and advertising costs", etc.

I think although it is a question directed to both parties I think it is pretty obvious that CTM is not going to be in a position to get that sort of material.

1		We can see why, given the chains of questioning, that
2		might be of interest, but obviously that is a matter for
3		the CMA and we do not, as Ms Ralston recognised, have
4		this sort of statutory powers to be able to do those
5		sorts of things.
6		So in those circumstances I am not sure I can take
7		it much further in relation to question 21.
8		Unless I can assist the Tribunal further in relation
9		to any matters, those are the closing submissions of the
10		appellant in this matter.
11	THE	PRESIDENT: Well, thank you very much, Mr Beard. I do
12		not think we do have any questions. We are very
13		grateful.
14		Ms Demetriou, I think we will start fresh at 1.45 to
15		give a little bit more time.
16		We will give you a similar indication that at the
17		outset, just so you can manage your time, we absolutely
18		understand the importance of the qualitative data that
19		you refer to in your submissions and of course
20		elsewhere.
21		For our part, we will be reading these submissions
22		with great care. You do not, unless you want to, need
23		to take us to that material because we know it is
24		important and we will look at it.
25		So we found the first part of your submissions

1	extremely helpful, but do not feel obliged to take us to
2	it unless you want to. I am not going to say what you
3	can and cannot say, but there are obviously questions in
4	which we are likely to be more assisted by your
5	submissions because they are difficult in a different
6	way.
7	The quantitative [sic] evidence I think is difficult
8	because we need to get a grip of what it says, and that
9	is I think a matter of cold towels and reading rather
10	than hearing you say what the documents tell us.
11	So I hope that is a helpful indication.
12	MS DEMETRIOU: Very helpful.
13	THE PRESIDENT: Just to give you the opportunity to maximise
14	the use of your time.
15	MS DEMETRIOU: Thank you very much.
16	THE PRESIDENT: As I say, we will start again at 1.45, and
17	we can go a little later than 4.30 if that assists
18	because I do not want anyone to feel that they have not
19	had the opportunity to take us to what they want to take
20	us to in oral closing.
21	MS DEMETRIOU: Thank you, sir, shall we see how we get on.
22	I just wonder whether if we do need to add more time in
23	whether it might be possible to start a little earlier
24	tomorrow rather than sit late given that we started
25	early today.

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         THE PRESIDENT: I do understand, and that is of course
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             a very helpful submission for those who are assisting us
             in running this. We will give some thought to that over
             the short adjournment but I cannot see that that will be
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 5
             a problem.
         MS DEMETRIOU: Perhaps we could take stock later on in the
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 7
             afternoon.
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         THE PRESIDENT: Indeed. That is what we will do, so thank
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             you very much.
                 Sorry, Mr Beard?
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         MR BEARD: It is just one of those transcript quirks,
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             I think line 22, page 128, I think you meant qualitative
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             rather than quantitative.
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         THE PRESIDENT: I keep misspeaking, so do please feel free
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             to auto correct my errors.
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         MR BEARD: When you read these transcripts back, it is very,
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             very hard to correct that sort of thing or ask whether
             or not it should be corrected later. So sorry to
18
             interrupt.
19
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         THE PRESIDENT: I am very grateful. Thank you. 1.45, thank
21
             you very much.
22
         (12.58 pm)
23
                           (The luncheon adjournment)
24
         (1.46 pm)
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THE PRESIDENT: Ms Demetriou.

1	Closing submissions by MS DEMETRIOU
2	MS DEMETRIOU: May it please the Tribunal, I am going to
3	start by giving the Tribunal a very short overview of
4	what we say is the right way to approach this case, and
5	I am going to do this in summary form so that the
6	Tribunal has it in mind when I then respond to each of
7	the main issues raised by the appeal.
8	What we say is that there is a bedrock of evidence
9	in this case which forms the basis for the CMA's
10	Decision.
11	We see it set out in the Decision, and we have
12	highlighted it in our written closing submissions, and
13	we say that this shows that the wide MFNs have had an
14	effect, an adverse effect, on the parameter of
15	competition which is price.
16	Now Mr Beard is right to say that that is not just
17	qualitative evidence because it also comprises data, but
18	I think we have been referring to it by way of shorthand
19	as "qualitative evidence", but that is not to overlook
20	the fact that it comprises data as well as accounts of
21	what market behaviour was at the relevant time.
22	Now, what we say and I am going to return to that
23	evidence, but mindful of course of the chairman's

remarks to me before lunch, which are that of course the

Tribunal will read the relevant documents and form its

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own view but, as I say, we say that those documents
clearly demonstrate that price competition by
significant market participants was constrained by the
wide MFNs, and the documents of course include
contemporaneous documents of HIPs and rival price
comparison websites from the time, at the time when they
were seeking for example to negotiate promotional deals,
and we also have accounts given to the CMA through
primarily responses to Section 26 notices which explain
ex post the position of the business.

Now, one point which I am sure the Tribunal is aware of is when you see in the Decision footnote saying "Section 26 response" some of those footnotes are to contemporaneous documents contained in the response because the response will be: an account plus will append documents.

So sometimes the fact that a footnote says
"Section 26 response" may not mean that it is not
a contemporaneous document, if I can put it that way.

Of course, we also say that the CMA has identified an effect of the wide MFNs on promotional deals and has shown that promotional deals increased after the relevant period post disapplication of the wide MFNs.

I will come on to this towards the end of my submissions. BGL of course seek to chop and change the

data in relation to promotional deals, but one thing that they do -- and this is notable throughout their submissions -- is that they are very careful only to look at the data relating to the covered MFNs rather than the market-wide data. We say that is because the market-wide data is much clearer in the CMA's favour.

Yesterday, the chairman asked Mr Beard a question about whether or not -- I think you asked whether it was sufficient for the CMA to show that the wide MFNs had an effect on a parameter of competition price behaviour or whether we needed to go on and demonstrate that there was an effect on prices paid by consumers.

Sir, our position on that question is that of course subject to the question of appreciability that it is sufficient to demonstrate an effect on price competition. So the CMA, if it has demonstrated an appreciable effect on price competition, on the structure of price competition, that is sufficient.

We dealt with that in our opening submissions, and we took you to the GSK case and the Socrates case in that context.

Really what they say is that Article 101 protects the structure of the market, protects competition itself as a process, and not only the interests of consumers. So that is what we say about that.

In any event, sir, the CMA has inferred that there was an appreciable effect on retail prices as a consequence of the effect on pricing competition that has been revealed by the documents.

In relation to the documents, and, as I say, I am going to come back to the documents briefly in light of the Tribunal's comments, but may I just show you at this stage two documents. It is really to go back to something that Mr Beard was saying in relation to Legal & General.

You will recall that he said at best these contemporaneous documents show that the wide MFNs may have had an impact on a February 2017 deal but that there was no link otherwise between the wide MFNs and any other particular deal, because you will recall that the CMA relied on four.

Now, let us look at, please, document $\{F/234/5\}$. That must be a wrong reference. If you just bear with me a moment, please.

I think it is {F/324/5}, I am sorry. You will recall that this is the slide pack that Mr Beard took you to that was produced in advance. If we go to page {F/324/1} we can see -- the front page will be familiar to you, and so it was produced in June 2017 ahead of a meeting between Legal & General and MoneySupermarket,

and if we go to slide 5, $\{F/324/5\}$, which Mr Beard took
you to, which is the slide you will remember he said
I am very keen on, and I am, I am very keen on this
slide. He said, look at this, there is absolutely no
link between what is said here and any particular
promotional deal, but he did not take you in this slide
to the last paragraph.

Let us have a look at that last paragraph:

"Ahead of the CMA decision, should we decide to provide cheaper rates to non-CTM customers, we ultimately risk CTM switching us off. We have spoken to MSM about pencilling us in for the ... slot in October 2017, once the CMA decision has been made. However, they cannot hold this for us unless we are 100% confident that we will do the offer even if the CMA rules don't change and we could up in breach with CTM."

So Mr Beard is wrong, this does link, even if it were right, and we say it is not, that the -- even if it were right that looking at the evidence what you have got to do is disregard it unless you can show a precise link with a promotional deal, which we say is far too narrow a prism through which to look at the evidence, but even if that were right, this document passes that test.

Now, let us look at another document.

_	THE PRESIDENT: Just pausing there, it goes, i think, to
2	a point that I am sure you will be coming to that
3	Mr Beard has made much of, which is weight in the
4	context of not having a witness to speak to this.
5	MS DEMETRIOU: Yes.
6	THE PRESIDENT: One of the points one could make in respect
7	of this document is that it is written in the context of
8	a clear understanding that wide MFNs are under
9	investigation and an expectation that these clauses will
LO	in this market also in due course be banned, and one
L1	wonders how far this document has been written with sort
L2	of half an eye on a change in regulatory regime and
L3	whether that is something which one might want to ask
L 4	questions of whoever wrote this document.
L5	I mean, I pick it as an example, but these are
L 6	questions which we simply cannot answer or ask.
L7	MS DEMETRIOU: Sir, let me address that if I may in two
L8	stages.
L 9	The first thing that I say is that of course what
20	the Tribunal will need to do is decide for itself how to
21	interpret these documents in their context, and that
22	means looking at all of the surrounding documents, and
23	so the second document I was going to show you, it is
24	just one more, but if I can show you because it
25	illustrates the point. If we go to {F/318/1}, again

a document that Mr Beard took the Tribunal to, so
$\{F/318/1\}$, we see here at the top that MoneySupermarket
has approached this HIP with a proposal for a campaign
in January 2018, so we see that at the beginning.

Then we see at the end:

"Following the launch ..."

We see a reference to the DCT investigation, and we see that this HIP has challenged CTM on this clause on a number of occasions, now awaiting the outcome of the investigation, that the view is that it is still applicable, and the worst case scenario is that CTM could terminate their agreement with us which represents a very high proportion of their sales.

So it is a clear recognition on the one hand that this is under review by the CMA, but secondly, we say, a clear recognition that this is a constraint because it is not a toothless thing, this clause. Ultimately, CTM could delist and deprive this significant HIP of a large proportion of their business.

So, sir, the first stage of my answer to your question is that the Tribunal needs to consider all of these documents in context alongside the other documents in the case, and in relation to Legal & General, the CMA has not acted selectively as Mr Beard is keen to suggest. Indeed, when you go to the Decision, as I know

you have been to it and you will go back to it when you are considering this, you will see that the CMA has directly grappled with the fact that statements in submissions and indeed in a meeting with the CMA after the event downplayed and gave a different picture of the importance of the WMFN, and the Tribunal, like the -- the CMA took a view about that, so the CMA's view was, well, we recognise this tension, so they fronted up to it, we recognise the tension, but what we need to do is reach a view and the CMA essentially preferred the contemporaneous documents.

The Tribunal will have to decide whether it agrees with the CMA. Obviously that is the key question we say in this appeal, not only in relation to Legal & General but in relation to the other HIPs and also the other evidence from CTM itself and from the price comparison website rivals of CTM.

In a similar way, the CMA has concluded that CTM placed great weight on its wide MFN clauses and enforced those clauses, and the CMA says, well, it is implausible for CTM now to say, well, these were of no effect. Of course they were of effect, we can see in their contemporaneous documents they thought they were of effect, and that is something that the Tribunal will have to look at the documents, see them in context and

1	reach a view as to whether the CMA was correct.
2	Now, sir, in relation to
3	PROF ULPH: Ms Demetriou, sorry, can I just ask a question
4	at this point?
5	MS DEMETRIOU: Yes.
6	PROF ULPH: If I look at that sentence about the worst case
7	scenario, in any decision situation you have to think of
8	a range of scenarios and there will be a worst case
9	scenario. That will not necessarily be the factor that
LO	drives one's ultimate decision. So, for example, if
L1	I were thinking of going out into St Andrews this
L2	afternoon the worst case scenario is I get knocked down
L3	by a car and killed, that does not stop me going out
L 4	into St Andrews. So the mere fact that somebody has
L5	identified a worst case does not necessarily take you
L 6	through evidence about how that has affected their
L7	behaviour. You have to think about what is the
L 8	probability that this worst case could happen? What are
L 9	the other scenarios that could emerge.
20	So is your argument that these are the factors that
21	we would have to weigh up in judging this evidence?
22	MS DEMETRIOU: Sir, precisely so. Sir, if I may just adopt
23	the rather alarming analogy that you drew, the point

that you put to me is that there is a risk you may go

out in St Andrews and you think there is a risk that

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you may be knocked down by a car, but you still go out anyway, and so when you are analysing as it were -- if a court were then analysing whether that risk influenced you then the court would reasonably conclude that it had not influenced you very much because you had actually gone out despite this risk playing in your mind.

Now, that is what we say the Tribunal needs to do here, as the CMA did .

So this deal was not concluded, and the February 2017 deal was not concluded because of the wide MFN, and we can see that in the document.

So, sir, yes, I agree with you in principle, absolutely, the Tribunal needs to be looking at the documents, questioning them and assessing them in context and asking exactly the kind of question that you pose, but the answer will depend on context and will depend on what the document says and will depend on what inferences can reasonably be made.

Going back to the chairman's question and the second stage, which is Mr Beard's alarmist view that unless we call witnesses in respect of each of the Section 26 responses, somehow we cannot rely on this evidence, we say that it is actually -- and this is a forensic point, but it is true. This point has suddenly gained a huge amount of currency in this trial. It really did not

appear in their notice of appeal. I am not taking
a pleading point. What I am saying is that we think it
is reflective of the lack of confidence that BGL have in
their case on the documents that they are now saying,
oh, well, it is very unfair because you have not called
witnesses, and what we do say is that it is important,
it is very important to be precise as to the complaint
Mr Beard is making.

Now, BGL are not saying that this evidence is inadmissible. They have said the opposite. It is admissible. So it is admissible evidence for the Tribunal to consider.

Mr Beard is not inviting the Tribunal to draw adverse inferences from a failure to call witnesses. He made that clear, it is clear in their written submissions. If he were going to do that he would have had to have done a lot more work. He would have had to have identified the adverse inference and explain why it should be drawn.

There is a generalised, if I can put it that way, complaint of what he calls unfairness because they say they have not been able to test evidence, but it is very important, in our submission, to identify precisely where that complaint goes.

Now, there are of course rules of civil procedure

which ensure fairness in litigation, and those include, in this case, that the CMA needs to prove its case on a balance of probabilities. We accept that. Aside from the oral evidence of Ms Glasgow in this case, the CMA is relying on the documents. That is what it is doing. So the question for the Tribunal, as I have said, will be: do these documents in the round, do they show -- is the CMA correct to say that they show on the balance of probabilities an appreciable effect on price competition? If they do, the CMA succeeds. If they do not, BGL succeeds. That is really the question in this case.

Now, if in respect of a particular document the Tribunal thinks there is an ambiguity, well, the Tribunal will need to do its best to resolve that ambiguity by reference to the surrounding documents, as I have said, but in doing so, and if it thinks it cannot resolve the ambiguity, well, then no doubt that is a point that will count against the CMA. I do not demur from that point.

If in fact you take the view looking at this evidence in the round that Legal & General were not at all influenced or it were ambiguous that they were influenced by their wide MFN then that is a point which is unhelpful for the CMA, I understand that, and I fully

accept that point, but in approaching this the Tribunal should bear in mind, we say, three things.

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First of all, one needs to give quite careful thought to who is this phantom witness that would come and explain Legal & General's position in relation to each of these documents? When Legal & General provided Section 26 responses, these are corporate responses drawing on information from the whole of the corporation in response to questions that have been asked by the These documents have all, no doubt, been drafted by different people, so there is a very real question as to how a witness could possibly help the Tribunal. is all very well for Mr Beard to say unfairness, cannot test, but one has to think very carefully. Let me put it this way: this is not a case of he said/she said. So it is not a case where there is a debate, that you have one person's account of what happened in a meeting, and there is a conflicting account, and the CMA is coming to the Tribunal saying, well, we rely on this witness statement of the account.

In those circumstances, I can quite see that the appellant would be able to say, well, you cannot just rely on the witness statement, if it is all about the witness' testimony, then you need to tender the witness, but we are very, very far from that position.

We are in a situation where we are looking at an accumulation of corporate information and documents, and really, where does this all this go? If it were right that it is unfair for the CMA to rely on all of this material that it has gathered and to rely on all these Section 26 responses without calling witnesses, there would never be an infringement decision like this. It would be simply impossible to present a defence before the Tribunal calling any number of witnesses.

THE PRESIDENT: Well, Ms Demetriou, I do not want you to proceed on, as it were, a misapprehension of how we have understood the points that Mr Beard is making, it may be that we have misunderstood the point that he is making, but we, I think, can see the force in your point that to adduce hundreds of witnesses to speak to each document, even if that were possible, would make the process unworkable.

MS DEMETRIOU: Yes.

THE PRESIDENT: But there is, one might think, a middle ground of having someone who is a genuine expert in the market because they are a party to the marketing and pricing strategies in one of these HIPs or PCWs or both who can say, "Look, I have been in this market for a decade, my experience is that we were constrained in some way from doing our promotional deals because wide

most-favoured-nation clauses meant that we had to offer it to everyone because we abide by our contracts, and that is my commercial experience. I cannot point to any particular instance, but this was something which informed our thought", and tender that witness for cross-examination to say, "Well, no, you are gaming the system, you want to achieve this end for other reasons", and we would then have something which -- obviously it would depend on the nature of the witness, but something which would have real heft in the sense that one would be able to actually explore how the market worked.

Now, that would not be speaking to a particular document, but it would be, let us say, speaking to a particular HIP or particular price comparison website, and I must say I think that is how I took Mr Beard's point about no witnesses, and let us be clear, Ms Lucas' point expressed this morning about the same being true of ComparetheMarket does seem to me to have some force in that where one is saying we were anxious to have the lowest price on our website, and this was our strategy and wide most-favoured-nation clauses were part of that, again, that is something which would colour the very interesting facts that we are dealing with in a quite significant way, and I think that is how we see -- speaking for myself, and only provisionally -- but that

1	is l	how	we	see	the	significance	of	non-expert	factual
2	evi	denc	e.						

3 MS DEMETRIOU: Sir, let me try and address that if I may.

I entirely understand the point, but I think, in my respectful submission, one has to be a little bit careful about first of all identifying what is actually the area of dispute on the documents.

Now, the ground has shifted as far as this is concerned because what we had initially, we have had three attempts at it by BGL. First of all, we have the attempt in their notice of appeal which takes a very binary approach which the Tribunal indicated during openings was not appropriate, and Mr Beard has rowed back from.

Secondly, we have the effective coverage assessment of Ms Ralston that takes up 70 pages of her first report but which has now been abandoned effectively; and now what we have is a third attempt in their closing submissions in this table appended to them, again to go through the documents and showing consistencies in the documents.

So, sir, the nature of the dispute is about whether the documents show that individual HIPs were influenced by the wide MFNs, and in my respectful submission, there is not very much that one witness who has experience in

the market could say about those documents because the essence of my learned friend's points are, well, look at these documents, they are not consistent with what Legal & General told the CMA. They are not advancing a case that promotional deals did not happen in the market.

Yes, they advance a case that they were not very significant, but there is no root and branch attack on the CMA's careful factual findings about how this market operated.

Instead, what they are doing is seeking to make points and point to discrepancies in the documents and so, sir, my response is that is why one has to be very careful in relation to the submission made by Mr Beard because one has to ask, well, what would this witness say? Would the witness be able to explain -- so on Legal & General Mr Beard's client relies on what they said in their submissions for example in response to the SO, to the CMA. They say that is very different to what the CMA is taking from these contemporaneous documents. Well, in my respectful submission, sir, somebody from another HIP or somebody who had experience in the past of the industry would not be able to resolve that inconsistency for the Tribunal, and, sir, if actually BGL wanted to come here and say the CMA has reached the wrong conclusion, of course they could have approached

any of these witnesses and called them to say the inference that you have drawn is wrong.

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So there is no property in a witness, of course there is not, so there is no unfairness point. So that is why we say it is all very well -- and Mr Beard of course was very emphatic about all of this, and it is what he leads with in his closing submissions, but we say it is very important to really nail down what a witness would be doing and who is this witness, so what sort of person would you be calling, because what the courts have said -- and we see this reflected in the new Tribunal Practice Direction -- is that the courts deprecate calling witnesses to simply narrate documents, and so on the key issue for the Tribunal which is in relation to -- they are very granular points, I am afraid, but in relation to these documents what do they show on the balance of probabilities? Do they show that Legal & General was influenced by the wide MFN or has the CMA got it wrong on the balance of probabilities? That question, we say, not much light would be shed on that question by having a generalist, if I can put it that way, giving evidence because it really is a granular question, and that is why I say that we have to approach Mr Beard's cri de coeur, as it were, with a pinch of salt, or look at it very carefully.

1	THE PRESIDENT: Ms Demetriou, before you go on, I am
2	back-tracking a bit to Professor Ulph's unfortunate but
3	I find rather helpful St Andrews example, and you made
4	the point that if, despite his worst case scenario, the
5	professor did take his walk in the streets of St Andrews
6	and braved the risk, that would be I think you put it
7	that that would be an indication against, as it were,
8	the risk being a material one, or an appreciable one,
9	but I am wondering if that is right.
10	MS DEMETRIOU: It may not be. I may have been too quick to
11	have
12	THE PRESIDENT: The reason I am suggesting this is, clearly
13	one has to go out for certain purposes, you would be an
14	extremely strange person if you did not go out at all,
15	but you would say, I anticipate, given what you have
16	submitted, that if the professor altered his behaviour
17	in that he went out less frequently, he did not go for
18	a morning stroll in the park because he was worried
19	about the risk, but he goes out to get food and see the
20	doctor, now you would have then metrics of the
21	professor's exit from his house and it might be rather
22	difficult to measure the metrics of the walks not taken.
23	MS DEMETRIOU: Yes.
24	THE PRESIDENT: But I think you are saying that the walks
25	not taken are, to move over to the competition, they are

1 relevant, but they are affecting -- moving to our 2 competition world, they are affecting competition in 3 a way. 4 So the change in behaviour is the thing that 5 matters. Of course, if you can show that because of his concern about the risk of running over he does not go 6 7 out at all, that is great, and particularly if you can show over time that changed, that is great, but your 8 case does not turn on that. 9 10 MS DEMETRIOU: No, it does not. 11 THE PRESIDENT: Obviously if we find that, that is great, 12 but you are saying these materials, if we take the view 13 that there has been an adjustment of conduct, albeit one that you cannot measure, you get home. 14 15 MS DEMETRIOU: That is right. THE PRESIDENT: Obviously a fortiori if you can show it, but 16 we are talking about the more extreme case in the other 17 18 direction. MS DEMETRIOU: Sir, yes, thank you. That is exactly what we 19 20 say, and so I was rather too quick to put it in such 21 black and white terms, but that is exactly what we say, 22 and at the risk of taking this particular analogy too 23 far --THE PRESIDENT: Sorry, Professor, we do apologise. 24 MS DEMETRIOU: -- of course in this case we say that one 25

is -- at all times the CMA was tasked comparing the real world in the relevant period with the counterfactual world in that period of no wide MFNs, and of course the CMA takes the view and has concluded that in that counterfactual world of no wide MFNs there would have been enhanced price competition, and so this comes back to a point -- and I am not going to stretch the analogy by going back to St Andrews, but it goes back to the point I made in opening which is that one does not only look at observable changes, so an email which says, "We cannot enter" -- we have that in respect of this HIP, but one is not only looking at that because even for HIPs which at the time did not operate any differential pricing strategy, so for those HIPs, they were not operating a differential pricing strategy in a world in which there were wide MFNs and there was less price competition, but if you think about the counterfactual world where there is more price competition, then a HIP which was very happy not to enter into promotional deals may have been forced to enter into a promotional deal in response to what others were doing, in response to the increased competition.

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So it is a very nuanced analysis, and the CMA as the expert regulator, of course there is a full merits appeal, I am not making a point about that, but the CMA

1	has had to take account of those types of those very
2	nuanced points when one is conducting a hypothetical
3	counterfactual analysis.
4	So, sir, yes, I agree with what you have said, and
5	one can take it further.
6	THE PRESIDENT: Thank you. Before I forget, and it is not
7	for now, but I wonder if you could provide us, or it may
8	be Mr Beard would be better, you have mentioned
9	delisting as a worst case scenario. I think it would be
10	helpful if we just had the reference to CTM's terms of
11	business so we can see what the worst case scenario
12	would be in the event of a breach of the wide
13	most-favoured-nation clause. Thank you.
14	MS DEMETRIOU: Sir, so, yes, I am still on my overview which
15	has become a longer overview, but anyway, it is very
16	helpful, if I may say so, that we are having this debate
17	up front.
18	Now, BGL of course seek to rely on their econometric
19	evidence, and our response to this and I am going to
20	obviously come back to this in more detail, but our
21	response is that Ms Ralston's econometric analyses do
22	not assist one way or the other with the question of
23	whether there is an appreciable adverse effect on
24	competition.
25	Now, as Mr Beard said yesterday, and this is common

ground, they cannot -- those analyses cannot prove that
there is no effect.

It is true that they do not rule out a zero effect, so they do not rule out the null hypothesis of zero, but they also do not rule out a positive effect, and so the CMA's position is that this evidence is not helpful one way or the other. It was not helpful to the CMA, so the CMA could not say, well, let us take these results and they bolster our case. Plainly they do not, but equally it is not helpful to -- the opposite case, it is not helpful to a hypothesis, it is not helpful to an argument that there was no effect, because they do not exclude an effect, and that is what the CMA -- PROF ULPH: Ms Demetriou, I am just intrigued by the question about proving no effect.

Can you point us to some kind of test that could be done to prove there was no effect?

MS DEMETRIOU: Do you mean an econometric test?

PROF ULPH: I am not saying it has to be econometric. I am just saying your argument is that BGL have not proved there was no effect. That would be a powerful argument if you could point to some test that could have been done to prove no effect and BGL just has not done that test.

So my question is just: what test do you have in

1		mind that could have been done to prove no effect, that
2		BGL failed to do?
3	MS	DEMETRIOU: Professor, I do not say that there is a test
4		that they could have done to prove no effect. My point
5		is a slightly different point which is that in
6		determining whether the CMA was right to find on the
7		balance of probabilities that there is an appreciable
8		effect, BGL has adduced the econometric analysis.
9		Now, that, we say, is not helpful in this case.
10		I am going to come back to it in more detail and it
11		might be better for us to wait in terms of the steps of
12		my argument to when I get to that point, but in
13		a nutshell what we say is that it does not exclude
14		a zero effect but it equally does not exclude a positive
15		effect, and so the question is, what does the Tribunal
16		make of that, and we say that what the Tribunal makes of
17		that is that it does not actually help in relation to
18		the issue that the Tribunal has to decide and so the
19		Tribunal has to look at all of the other evidence in the
20		case. That is our position in relation to this.

THE PRESIDENT: Ms Demetriou, I think I accept what you say that it is not a slam dunk either way, if I can put it much more extremely than you are putting it, but what 23 24 I think troubles me a little is the suggestion that it says or tells us nothing because the fact that zero is 25

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- towards the centre of the higher probability curve does tell us that the effect is not large.
- Now, obviously that is not a complete answer to the

 CMA's case, but it does not mean to say it is

 irrelevant. The fact is we are in an area where the

 econometrics suggests -- and tell me if you disagree

 with that -- that if there was an effect it was a small

 one.

Now, it seems to me that that is something which 9 10 colours the way in which we need to see and approach the 11 evidence that the CMA does rely on because we are 12 talking about something which is by definition small, if 13 you are right. That is why I am putting to you the question that we have on our list: can it be right that 14 15 we simply take this evidence and do not consider it 16 alongside the other material? Whether it has great weight, that is a different question, but it is the 17 18 failure to incorporate it in the body, in the essence of 19 the Decision, that I think I am asking you about.

- 20 MS DEMETRIOU: Sir, I understand. Let me go on before
 21 I deal with --
- THE PRESIDENT: No, of course, I do not want to take you out of order.
- MS DEMETRIOU: I am going to deal now with econometrics.
- I was going to deal with things in a slightly different

Ţ	order and deal with market definition first, but I think
2	it may be helpful to make my submissions on econometrics
3	first since we are having this debate now, if that is
4	acceptable.
5	THE PRESIDENT: Of course. Well, thank you.
6	MS DEMETRIOU: I think just to unpick a little the point,
7	sir, that you were just putting to me. You put to me
8	that the effect is small. I would caveat that a little
9	bit by saying that it is obviously context specific, one
10	has to look at the context in which it is said to be
11	small. So, for example, we have made the points, we
12	have made the points in our closing submissions and
13	Professor Baker made the points about the promotional
14	deals analysis, so even if you do not go to the end of
15	the even if you do not go to the very end, the
16	right-hand side of the X axis, which is the largest
17	coefficient in the confidence interval, we still see
18	that for example, we saw in the bell curve in
19	relation to promotional deals that 0.51, you will recall
20	that, is just as likely as zero, and so
21	PROF ULPH: Ms Demetriou, I just want to make a point about
22	econometrics. You are actually absolutely right 0.51 is
23	just as likely as zero, and that is because both of them
24	have a probability of zero. If we were dealing with
25	a situation where you are tossing a coin or rolling

a dice or drawing a card from a pack of cards, there is a finite number of alternatives that are available, so it makes complete sense to say what is the probability of this particular alternative, and that is not what you are doing with econometrics. What you are trying to do is you are trying to determine the degree of association between one factor and another factor, in this case what is the degree of association between the presence of a wide MFN and, say, prices or commissions or the number of promotional deals done, and in principle that degree of association can be any number between minus infinity and plus infinity, so you have an infinite number of possibilities, so the probability of any one possibility is precisely zero, so the likelihood that it is zero is zero, the probability that it is 25 is zero, the probability that 3,824, these are all zero probabilities.

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All you can talk about sensibly is what is the probability that the true value is less than or equal to some number. So you can ask the question what is the probability that it is less than or equal to zero, what is the probability that it is less than or equal to 10, those are well-defined statements you can make, and what the confidence interval gives you is what is the probability that it lies between the lower bound and the

1	upper bound of that confidence interval, and what we say
2	is with 95% probability it lies between the lower bound
3	and the upper bound, but the point is you still do not
4	know where it is. You still do not know, even having
5	done the econometrics, what the true value is. You have
6	a central estimate of that true value, and you have
7	a huge range of other possibilities, and all you have
8	done is you have narrowed things down a bit to say you
9	have got a central estimate and we think with 95%
10	probability, not with certainty, but just with 95%
11	probability that it lies between this lower number and
12	that higher number. That is what you have learned from
13	doing econometrics and it is just wrong to say that the
14	probability of zero is the same as the probability of
15	0.51 implying that those probabilities are positive.
16	What you do is I am sorry.
17	MS DEMETRIOU: Sorry, I did not mean to cut across you.
18	PROF ULPH: Carry on.
19	MS DEMETRIOU: I am very hesitant to get into a debate
20	with I mean, if you have told me I am wrong about
21	something, I am sure you are right. I am not an
22	econometrician. All I was seeking to do was to make,
23	I think, a more modest point in response to the
24	chairman's question which is that Ms Ralston it may

be that this is not quite the right way of expressing

-	L	it, but Ms Ralston certainly accepted in
2	2	cross-examination that the 0.51 point is at the same
	3	height, if I can put it that way, of the bell curve, and
4	1	so I am sure that you are right, Professor, that one
1	5	does not speak in terms of probabilities, but she
(6	accepted in cross-examination that it is of the same
-	7	likelihood as zero, and the more modest point that I was
8	3	seeking to make in response to the chairman's question
(9	is that when one is talking about small amounts, 0.51
1(O	translates and again, this is common ground; this was
11	L	not disputed to a 9.4% increase in promotional deals.

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So one has to be very careful when you are looking at the figures about saying, well, that is a small figure, but, sir, the second point -- and so, Professor, I am not seeking to -- if I have it wrong about how precisely I have expressed myself then I apologise, but I was really seeking to make a slightly different point in response to the chairman's question.

THE PRESIDENT: No, and that point, I think, is well made. If I can reformulate it and see if the professor will agree, I put to you that what we got from Ms Ralston's analysis was that the effect was a small one. I do not want to be taken as saying that is our conclusion, and of course we are going to have to take into account all of the critiques that were made by the CMA's witnesses

on this analysis, but the more fundamental point is whether that assessment is something that needs to be, as I put earlier, woven into the fabric of the decision so that you have the complete picture in which to view your qualitative evidence which of course you say is decisive, but the fact is we are talking about weaving together strands of evidence into a tapestry which hopefully will point in a single direction or very firmly in the direction that is the case, and my point really is, as one of the straws in the wind, it is not the econometrics one.

MS DEMETRIOU: Sir, of course it is correct that the

Tribunal has to consider it, so of course that is

correct, so we are not saying shut your mind to it. The

CMA did not shut its mind to it either. I am going to

show you that. But what we do say is that, yes, one can

look at it this way in response to your question, sir.

You say, well, this has shown a small effect and we can

argue about what is small, but it is true that it is not

a huge effect, and Ms Ralston accepted that it is harder

in econometrics to show a small effect, so it is harder

reliably to show a small effect, and so it may well be

that when you are looking at the evidence, the

qualitative evidence, that you may say to yourself,

well, we can see from the econometrics that we are not

expecting this effect to be huge, so when we are assessing the evidence, we should be doing it with that in mind. We are not expecting a raft of evidence all going in one direction, but of course we say that that is nonetheless an appreciable effect, so I think to that extent I accept what you are saying, sir, but in terms of ultimately the question before the Tribunal which is, was the CMA correct to find an appreciable effect, then we say that actually on that question this directly, if I can put it that way, directly on that question, the results do not help because they are too imprecise and I will come back to explain precisely what I mean by that. So that is in a nutshell our answer.

Sir, there is a difference between a damages case like BritNed, for example, where one has already established an infringement and the parties are arguing about quantification and you have a different type of econometric analysis typically which is there to quantify the effect rather than test a null hypothesis, and one there is looking at all of the evidence in the round, and you can see that one expert says it is a 25% overcharge and the other expert says it is a 1% overcharge and one is looking at the details of the model and assessing all of the evidence in the round, but this is a different type of econometric analysis.

This is testing a null hypothesis of zero, and, sir, if I may say so, I am not going to take you to it now, but in our closing submissions we did rely on a paper that is in the bundle, by Leamer and two other authors, which really does touch on this, the difference between analyses which seek to quantify an effect and those which test a null hypothesis, and the risk of getting a type 2 error which is failing to exclude a null hypothesis of zero where one in fact exists, and what the authors say in that paper, which we do respectfully say is compelling, is that usually econometrics is used to quantify effects rather than test whether or not there is one in the first place, and if you see from the qualitative evidence what those authors, they are American authors, call the evidence of record, so the testimonies and the documents, if you can tell from that that there is an effect then normally you do not go on and test a null hypothesis of zero because you have what you need for from the qualitative evidence, and really the point of econometrics in those cases is to quantify the effect which is of course what we say does not need to happen in this case because we are just establishing an infringement, we are not in a damages case. So that is what we say broadly, and, sir, if we look

at -- so I did want to deal with the point that Mr Beard

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Τ	has made repeatedry. He has said repeatedry that the
2	CMA has failed to take account of econometrics in this
3	case, and it is a related point to the point that you
4	have just put to me, and we say that that argument is
5	perplexing because the CMA has not ignored econometrics
6	in this case. Shortly after the investigation opened,
7	BGL provided the CMA with the first of its econometric
8	analyses, and there have been quite a few, and, as the
9	Tribunal has seen, it then provided the CMA with others,
10	and the CMA carefully considered all of these analyses.
11	It did not ignore them. It assessed them.
12	If we look at the Decision, if we could turn up
13	annex R to the Decision and go to $\{A/1/766\}$, please. In
14	fact if we start, please, at $\{A/1/745\}$.
15	THE PRESIDENT: Yes, it is annex R, is it not?
16	MS DEMETRIOU: You see annex R. This is the annex which
17	assesses the analyses submitted by Oxera.
18	If we could turn now to page $\{A/1/764\}$, I just want
19	to show you two paragraphs.
20	So R.59 at the top of the page, and what this is
21	describing is the CMA conducting a sensitivity analysis
22	on one of Oxera's econometric analyses, and what the CMA
23	is saying there is that that leads to opposite findings
24	to those reported by Oxera, and so it is saying that:
25	" by controlling for time-varying brand and

PCW-specific unobserved factors, the analysis suggests that the removal of [the] wide MFNs had the positive and statistically significant effect of reducing prices which would be consistent with the CMA's case. The CMA has however decided not to rely on these findings due to their limited robustness and the fundamental issues described above (see ... R.III.(b))."

We do not need to go back to them, but they include the spillovers point. Well, let us maybe just have a quick look at it. It starts on page {A/1/755}. That is the section dealing with lack of robustness of overriding principles. If we go to R.35 on {A/1/756}, we have the key point made at 35(a) about the spillover effects and how a difference-in-differences -- how the difference-in-differences approach cannot adequately precisely estimate the effect given spillovers.

Then also if we can go to page $\{A/1/766\}$, we see another robustness -- another sensitivity analysis that the CMA has conducted. So:

"... differently from Oxera, the CMA has used a logarithmic transformation of the variables for its sensitivity analysis in order to allow for non-linear relationships between dependent and independent variables. Following this change, the coefficient of the (removal of the) wide MFN becomes statistically

significant ... This finding which -- if relied upon -- would be supportive of the CMA's case, appears robust across several alternative specifications."

So far from not engaging with the econometrics, the CMA really very carefully assessed Oxera's models and conducted its own sensitivity analyses, and moreover found that when it had done so, they gave rise to some results which were statistically significant in support of the CMA's case, in support of the CMA's case, but it did not then say, well, we are going to rely on these because it is helpful to our case. No, the CMA said we cannot rely on them because they are not robust in the present case because of the deficiencies we have identified in relation to spillovers.

So, sir, we say it is just simply not right, and it is very perplexing to be facing a submission that the CMA closed its mind to econometrics. It really quite obviously did not close its mind to econometrics. It reviewed and considered and conducted sensitivity analyses on Oxera's results but reached the considered view that the findings were not robust, even when they turned out in support of the CMA's overall findings, were not robust for the reasons that we have explained.

Now, sir, imprecision and precision.

Now, yesterday Mr Beard did not seem to have

1	grasped, if I can respectfully say so, what we mean by
2	imprecision because, in his response to our submissions,
3	our closing submissions, on imprecision, he seemed to
4	think it was a criticism of Ms Ralston's methodology,
5	and his response on precision was to say, well,
6	Ms Ralston has used well-recognised statistical methods
7	and should not be criticised. That is not our point
8	at all.
9	Our point is that the results do not show
10	a statistically significant result, and that is because,
11	of course, what is meant by that is that zero, the
12	hypothesis being tested, is in the confidence interval.
13	So that is what we mean by imprecise and, as I have
14	said, why is that important? Well, it is important
15	because, for the reason I gave at the outset, which is
16	that whilst the results cannot reject zero as
17	a possibility, neither can they reject a positive
18	effect.
19	THE PRESIDENT: Nor a negative effect?
20	MS DEMETRIOU: I am so sorry?
21	THE PRESIDENT: Nor a negative effect?
22	MS DEMETRIOU: Nor a negative effect. So in those
23	circumstances, given that they are not statistically
24	significant, given that they are imprecise and they
25	cannot reject effects from negative through to positive,

Τ	then we say that there is very little weight that can be
2	placed on them for the question that the Tribunal was
3	asking itself, which is, was the CMA wrong to conclude
4	on the balance of probabilities by reference to the
5	other evidence that there is an effect?
6	THE PRESIDENT: Ms Demetriou, you would have exactly the
7	same imprecision if zero was not in the range.
8	MS DEMETRIOU: No, you would not, sir, because imprecision
9	means that zero is in the range. That is what is meant
10	by imprecision. So imprecision means that zero is in
L1	the confidence interval. So to have found
L2	a statistically significant effect one would have to
L3	have the confidence interval to the right of zero on the
L 4	X axis. That is exactly what is meant by imprecision.
L5	THE PRESIDENT: Yes, but you would still have the range.
L 6	MS DEMETRIOU: Yes, but in those
L7	THE PRESIDENT: It would matter less because if you had this
L8	curve, this bell curve, shifted to the right by an order
L9	of magnitude, you would be able to say, look, there is
20	an effect, it is jolly large, I cannot tell you how
21	large it is because I have the same range of effects,
22	but because they are all effects, this is highly
23	supportive of our case.
24	So the problem you have is that the curve is going
25	over the zero point, zero is not in the centre, but it

1		is equivocal because it is pointing both ways. The
2		point of that is does it not show, subject to all of the
3		more granular criticisms you make of Ms Ralston's
4		approach, does it not show at least on the appellant's
5		case that the effect on an econometric basis pace
6		Ms Ralston is small if anything?
7	MS I	DEMETRIOU: Sir, no. It does not show that. Subject to
8		the point that if one is one may be able to
9		characterise the positive effects within the confidence
10		interval as small, I do not know, that has to be seen in
11		context, as I say, but, no, our response, it is
12		precisely the point you are putting to me, sir, which is
13		because it embraces, because the confidence interval
14		embraces all of these figures from negative to positive,
15		one simply cannot use it to decide whether or not there
16		is an effect because it does not exclude a positive
17		effect. Neither does it exclude zero, neither does it
18		exclude a negative effect. So what is the Tribunal
19		supposed to do with that? Well, what the Tribunal is
20		supposed to do with it is look at the other evidence in
21		the case. That is our position.
22	THE	PRESIDENT: That we are agreed on, but the issue I think
23		is of course you have quite rightly taken us to annex R,
24		but would it be a fair characterisation of the CMA's
25		approach to the econometric evidence that it has been

1 entirely negative, and let me explain what I mean by that. It has been, as it were, responsive to the positive evidence that has been put in. In other words, you have been knocking down the constructs that the appellants have put in play rather than doing your own work and saying this is what it shows.

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MS DEMETRIOU: No, I do not think that is fair because the econometrics were put in at a very early stage, or some of them were put in at a very early stage of the investigation, so really when the investigation had just opened, and of course BGL is a large company represented by very able legal representatives and economists, so they can be taken to be -- so before the CMA has even really progressed its investigation it puts forward its analysis, its econometric analysis, or one of them, and the CMA then does what it has to do and is supposed to do, which is examine that analysis, but it did not stop there, and you have seen that from annex R. It took the analysis and said, well, can we actually make some changes to improve it, and it found that actually it could produce a statistically significant result but having thought about it all, for the reasons it gives in annex R, it decided that it was not robust enough in the circumstances of this case, which we will come to.

So I do not think it is fair to say that the CMA

1	engaged in a wholly destructive exercise. It was
2	seeking to conduct robustness and sensitivity checks on
3	this.
4	Now, if what you are putting to me is, well, should
5	not the CMA have gone off and done something totally
6	independent? Well, no, I say that is unrealistic. It
7	was faced with the best shot, as it were, the first shot
8	in any event, of this very well resourced company, and
9	it considered it, and it does not think that there is
10	some different analysis, completely different analysis,
11	that it could have done that would have been better.
12	So that is really the position of the CMA in
13	relation to that. It has not turned its face away from
14	it. It has grappled with it, but there are good reasons
15	for thinking it is not robust.
16	So what you have, again, just
17	THE PRESIDENT: I am just wondering if the professor had
18	a question? I think I may have cut him off.
19	MS DEMETRIOU: I am sorry.
20	THE PRESIDENT: No, not you; me. Professor, did you have
21	a point?
22	PROF ULPH: It was more an observation on the points that
23	you were making. I think there is a danger here of
24	confusing two issues. One is the issue of precision
25	which is how wide is the confidence interval, and the

other is a question of statistical significance which,
as you say, is a question of whether or not zero lies in
the confidence interval.

One of the factors that drives precision is the number of data points you have in your sample. Broadly speaking, the more data points you have in your sample the tighter and tighter become the confidence intervals, so you get a really, really sharp curve around the central estimate and the confidence interval is very, very small, so the width of that confidence interval is a measure of the degree of precision.

There is a secondary question of, is zero in that confidence interval? Obviously the less precise your estimates are the wider and wider that confidence interval is, the more likely it will be that for any given central estimate it will be statistically insignificant, but you can have positive estimates which are very, very precise because you happen to have a very large data set and you can determine with a lot of precision that variable, certainly with 95% probability, you can say it is positive.

You still do not know what the true value is, but you can say with 95% probability it is positive. Here you cannot say that, and all the evidence says that you cannot reject the hypothesis of no effect. That is what

1 it means to be statistically insignificant. The issue 2 of whether it is small or large is a separate question, 3 and that does relate again to the degree of precision. 4 MS DEMETRIOU: Professor, yes, I think I would be foolhardy 5 to in any event, but I think I do actually agree with 6 what you have said, so I am not demurring from any of 7 that, but what we say of course is that here, for the reasons that the professor has given, you have 8 a confidence interval that embraces zero, so you do not 9 10 have a statistically significant result in other words, and although zero is not rejected, all the other points 11 12 in that confidence interval are also not rejected, and 13 that fundamentally is why we say that when it comes to the nuts and bolts of this case which are answering the 14 15 fundamental question of whether the CMA erred in finding 16 on a balance of probability that there was an effect, that really the main area that the Tribunal is going to 17 18 derive assistance from is the other evidence in the case 19 because if one just looks at these results, it is true you cannot reject zero but you cannot reject a positive 20 result or a negative result either, and so that is our 21 22 essential point.

Just going back to the relative pricing analysis and just to pause here, and it is a point we have made in our written closing submissions, to remind the Tribunal

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that we say of course that that analysis is not informative because of its very premise, maybe we should turn that up in our written closing so I can remind the Tribunal of that. That is at paragraph 342 which is at $\{B/65/158\}$. At $\{B/65/157\}$ I was going to say something about the relative pricing analysis, but I did not want this point to be forgotten, which is that -- of course what the relative pricing analysis does, which Ms Ralston says is her main approach, its premise is that if the removal of the wide MFNs had an adverse effect on competition, it would necessarily result in a reduction in the proportion of risks priced more expensively on CTM than on other PCWs after removal, and we say that that assumption is not reflective of the CMA's theory of harm in this case, because the CMA's position is that the proportion of risks priced more expensively on CTM after removal would not necessarily increase because it would all depend on how CTM itself reacted.

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So the premise that it would increase rather assumes that CTM itself is not going to do anything, it is not going to respond to competition in the market from others, and we say that it is likely that CTM would have responded to increased competition in the market and so in those circumstances whether or not the proportion of

risks it priced after removal of the wide MFNs increased or stayed the same or reduced would all depend on how that competition flushed out.

So it is a very important threshold point. We say that the way it is set up is just not informative because it assumes a theory of harm on the part of the CMA that really forms no part of the CMA's theory of harm. So I do not want that point to get lost. It is really fundamental, but the point I was going to make in the context that I was talking about previously is that of course — it goes back to, sir, a point you put to me about size, and the point estimate in that case is 0.027, and one has to interrogate what that means in the world. What it means is a 2.7% increase in the risks priced more expensively on ComparetheMarket. So again, I make the point that something which looks small, and is small in the sense of course it is not 80%, is nonetheless not insignificant.

THE PRESIDENT: I think we would be helped -- and again not now, but if the parties could translate the point estimates into, as it were, real money, that would, I think, assist us, it certainly would assist the non-economists amongst us to visualise the nature of the range.

MS DEMETRIOU: Sir, in fact Professor Baker did that in his

- 1 report. 2 THE PRESIDENT: Did he? 3 MS DEMETRIOU: I did put the figures to -- shall we have 4 a look at it so I can show you where it is? Is that 5 helpful? THE PRESIDENT: By all means. 6 7 MS DEMETRIOU: We are in $\{A/7\}$. Let me find the reference. If we look for example at $\{A/7/47\}$ -- I may have misled you. I am looking at this, and I think that what we 9 need to do -- what he has done is in relation to the 10 11 very outside edge of the confidence interval he has 12 given some percentage figures, but I think what we can 13 come back and do is translate the point estimate into sort of real world terms, as it were, and I hope that 14 15 that can all be done by agreement. 16 THE PRESIDENT: Yes, well, I would very much hope so. 17 simply when you point in relation to the PD bell curve 18 you said that the 0.51 estimate translated into 9.8%, and I think --19 20 MS DEMETRIOU: 9.4%. 21 THE PRESIDENT: 9.4%, I beg your pardon, but that sort of 22 translation perhaps done in reference to the diagrams 23 will I think assist us to put a degree of consequence to
- 25 MR BEARD: Ms Ralston is behind and is obviously listening

the figures.

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1	to what you are saying, sir, and we will do that and
2	liaise with the CMA in relation to it.
3	THE PRESIDENT: That would be very helpful, thank you.
4	MS DEMETRIOU: I think you have my point now, I think we
5	have explored through this discussion. You have my
6	point about the results not really being informative
7	either way in terms of whether there is an effect or
8	not, because they are simply not rejecting the
9	hypothesis, it is not rejecting the hypothesis of zero,

not move the dial.

I was going to turn to spillovers to look at spillovers, because this is obviously a key reason why the CMA did not consider that econometrics were robust or that the econometric analysis here that it was looking at and testing itself was not robust, and there is an important conceptual point to start with, if I may, and it relates to an observation made by Professor Ulph during the course of yesterday.

but equally other results cannot be excluded, so they do

Now, of course, this is a competitive market.

Everybody agrees that there is lots of competition on price, and if the CMA is right that the WMFNs constrained covered HIPs such that removal of the wide MFNs meant that they were more able to engage in price competition, then it is inevitable, in the CMA's

submission, that non-covered HIPs would have responded, and this is really a point that Professor Ulph yesterday was distinguishing between non-covered HIPs moving first, as it were, and non-covered HIPs responding, and of course both are forms of spillover effect, but I just want to focus on the second type which is response.

What we say is that it is in fact utterly implausible that non-covered HIPs would have just sat back and watched the covered HIPs engage in more price competition and watch their market shares being eroded by their competitors, and Ms Ralston accepts that there is plenty of price competition in the market and that covered and non-covered HIPs respond to each other, and she also accepts -- and this is important. She accepts that if there is an effect on covered HIPs, so if there is a direct primary effect on the treatment group, then spillover effects are likely.

So her point is not that you do not get spillovers if there is an effect on the covered group. She says that there is no effect on the treatment group at all, and that is because she thinks that any effect would completely unravel.

Could we just look at again our closing submissions on this point. If we could go to $\{B/65/161\}$, please. Very, very unfortunately when we drafted this, we did

not put a page number on the first sheet so it means my hard copy does not match the bundle copy, so I apologise to the EPE operator, it is on the bundle 161, and it is paragraph 350.

We make the point there that Ms Ralston does not dispute that if there is a primary effect, if I can put it that way, if the wide MFNs had an effect on covered HIPs, there would be spillover effects. We say there what she said in her evidence, and as she also put it, "as competitors, there will be limits to the extent to which they can resist competitive pressure," and her position, of course, is there is no primary effect because of the unravelling argument.

To summarise on this point, on this conceptual point, it is common ground that if there is a primary effect, so if the wide MFNs had an effect on price competition by the covered HIPs that there will be spillover effects on the non-covered HIPs. That is common ground.

So the question for the Tribunal really becomes a simpler binary question in a way. The question for the Tribunal is: was there a primary effect at all? Was there a primary effect? Does the evidence show that some of the covered HIPs were affected, price competition by them was affected, or did any effect

completely unravel so that it is undetectable, as

Ms Ralston says? If there is a primary effect, then we
say that there will be spillover effects.

2.2

What we say is that the evidence, so the evidence considered by the CMA, amply shows, establishes, that there is an effect on the covered HIPs, and we have seen for example that some of the covered HIPs took account of the wide MFNs in their pricing behaviour, turned down promotional deals and so on, and that is utterly inconsistent with complete unravelling of the effects of the wide MFNs.

We can come back to this, and I will do it shortly in view of the comments of the chairman, but we have covered it in our closing submissions, and you have seen the type of evidence on which the CMA relies to say, of course there were effects, you have these HIPs that were subject to the wide MFNs, saying in terms, and turning down promotional deals in terms, because they were influenced by the wide MFNs. So that is inconsistent with the argument that there is complete unravelling of effects. You just would not see that.

Of course, there is also evidence which I will come on to when I look at the promotional deals data, of effects, there is direct evidence of effects on non-covered HIPs, because we see that they concluded

more promotional deals after the relevant period than during the relevant period.

Mr Beard's submissions yesterday proceeded on a wrong premise because he said, well, in order for the CMA to show spillover effects they have to show direct evidence, there has to be direct observable evidence in relation to the non-covered HIPs. We think we have that evidence, we know we have that evidence, but the premise for his submission is wrong because once we have shown that there is evidence in relation to the covered HIPs and we have shown a primary effect, then it is common ground that the non-covered HIPs would react and that there would be spillover effects.

So that is the conceptual point. The next question is, well, what is the impact of spillovers if they exist, as the CMA say that they do? Again, this is common ground, happily; this is an issue that is common ground. They will bias the coefficients downwards. So both sides agree that if there are spillovers the coefficients will be biased downwards, and this bit is not common ground because Mr Beard said the contrary yesterday, but we say that that is true whether the spillover effects are of the same magnitude as the primary effect or whether they are smaller. Either way, they are going to bias the coefficients downwards, and

1	Mr Beard's submission that somehow they have to be
2	exactly coextensive is just wrong and we do not
3	understand it.

MR BEARD: I am sorry, just to be clear, that is not the submission. We accept if spillovers exist then they will bias downwards, just to be really clear, what I was talking about was how you tested whether Ms Ralston's analysis was wrong and compared it with DCT's, and that is when you get into the issue about whether the spillovers are the same. So I do not think in fact there is a difference between us. If they are small, they still bias downwards.

MS DEMETRIOU: That is very helpful, thank you. Thanks to

Mr Beard for clarifying that. So we are in happy

agreement on this point, even if they are small they

bias the coefficients downwards.

Professor Ulph said yesterday to Mr Beard that it is necessary to distinguish two elements: the impact of spillovers on the coefficients on the one hand and then the impact on statistical significance and he put to Mr Beard that you have to distinguish those two things if I understood him correctly, and we say that those are indeed, we agree that those are two -- conceptually two different points, but we submit that the two issues whilst conceptually separate are very closely linked,

and that is because biasing the coefficients downwards
will pull the results closer to zero.

So in other words what you have is the confidence interval shifting left, and what that means is that that has an obvious effect on statistical significance because it makes it more likely that the confidence interval will include zero and the results will not therefore be statistically significant.

So in other words, the existence of spillover effects will bias coefficients downwards as compared to what they would have been had there been no spillover effects, and what that means, because they are biased downwards, is that the whole of the confidence interval shifts left across -- I am sure I am not putting this as an economist would, but it is how I visualise it -- shifts left on the X axis, and it makes it more likely that zero will form part of the confidence interval, and, therefore, that you do not get a statistically significant result.

So we agree with Professor Ulph that -PROF ULPH: Ms Demetriou, can I just clarify my point? My
point is that you have to distinguish between the effect
on the estimates of the coefficients and the effect on
the degree of precision of the estimate in the
coefficient, so how wide that confidence interval is.

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             Your argument is correct if it shifts the coefficient
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             down, but you keep the confidence interval exactly the
             same size, it would tend to make it more -- something
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             which is significant will become insignificant, but if
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             there is also an effect on the degree of precision it is
             less clear what effect there will be on significance,
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             and nobody as far as I can see has put forward arguments
             about how spillovers would affect the degree of
 8
             precision of estimates. That is what I think is missing
 9
10
             in your arguments.
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         MS DEMETRIOU: Professor, thank you. May I quickly take
12
             instructions from those who know more behind me just to
13
             make sure I am not going to say anything that is wrong.
         THE PRESIDENT: Ms Demetriou, I see the time. Do you want
14
15
             to have five minutes? We could take our break now.
16
         MS DEMETRIOU: I think I can give the answer very quickly,
             and then we could take our break. Oh, maybe we should
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18
             take it, because I am being told there is some nuance
19
             that I have not captured.
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         THE PRESIDENT: I am sure there is. We will rise for
21
             10 minutes and resume at 3.20.
22
         MS DEMETRIOU: Thank you.
23
         (3.09 pm)
24
                                (A short break)
         (3.23 pm)
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1	THE	PRESIDENT:	Ms	Demetriou.

MS DEMETRIOU: I am going to come back to Professor Ulph's distinction and I can happily say that we agree with the distinction, Professor Ulph, and if I can just show you on the transcript in fact where Professor Baker picked up on the same distinction, so transcript {Day10/163:1}.

You can see the answer there, and I am asking about -- I asked him in re-examination I think this was about the impact of spillovers, and he said that:

"... the entire confidence interval is shifted in the direction of zero so ... we might find, if you remember on the bell curve, the extreme point that I say, well, look, this includes ... economically significant effects as big as the one that was marked with the red circle there, but if there is a bias in estimating the effect in the first place, the whole confidence interval gets shifted most likely, and it could go in the direction of making that upper bound low although [and this is the point] actually what happened also depends on what happens to standard errors, so that is a little more complicated ..."

So, Professor, we agree that it is common ground and -- I think it is common ground anyway -- that the effect of spillovers means that the confidence interval shifts towards zero, so it is less likely -- it is not

agreed. Anyway, I agree with Professor Ulph that if there are spillover effects, the confidence interval shifts towards zero so it is less likely to result in a -- to yield a statistically significant result, but there is a separate point that Professor Ulph made which is what is the impact on the confidence interval itself, so does it mean the confidence interval gets bigger or smaller?

That is a separate point which I am not relying on for these purposes. I do not think anyone has made submissions on for these purposes of spillover effects, but we agree it is a separate point. Of course the Tribunal has my general point that we say that the confidence interval here is broad because it encompasses negative to positive results, so it is not a tight confidence interval, but on the specific point raised by Professor Ulph, yes, we agree with the distinction, but in relation to this point the one that we are relying on is the fact that the confidence interval gets shifted towards zero and so is less likely to yield a statistically significant result.

Now of course, as I have shown the Tribunal in annex R to the Decision, these are not points being made for the first time by the CMA in this appeal because there were points that the CMA made in the Decision in

response to Oxera's analyses and you have seen that even in relation to the CMA's own sensitivity checks it was unwilling to rely on them even though they looked positive because of these issues with spillovers and robustness.

That takes me to DCT on which Mr Beard places, it is fair to say, a lot of forensic weight.

He first sought to make the point that the CMA did not mention its commissions, DCT commissions regression, in the Decision.

Now, in a sense, that criticism is rather unfair because BGL did not make the submission during the investigation that it is now making in this appeal, so it did not say to the CMA that weight should be placed on the Oxera commissions analyses because a commissions analysis was also carried out in DCT. On the contrary, in the investigation, the thrust of its submissions was to distinguish everything that happened in relation to private motor insurance, but it is true, so far as it goes, that the Decision does not refer to those regressions.

We say -- and this is really the short point in response -- that it is plain on its face -- and this does not involve anyone giving evidence in closing submissions -- it is plain on its face -- and indeed,

Mr Beard made the point in his own cross-examination of Professor Baker -- that the analysis in DCT did yield statistically significant results of a positive effect.

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In other words, zero was not in the confidence interval in that case, and that meant that unlike the results in the present case, those results were indeed supportive of an adverse effect on competition and so were relevant to the analysis, and as I have said, had Ms Ralston's analysis also yielded a statistically significant result then they too would have been relevant, but that is really the key distinction between the two sets of regressions. There are differences in how the regressions were carried out and so on, but we do not have evidence in relation to those, and really the point that is important is that in that case even though there was likely to have been bias downwards because of spillover effects, the result was still statistically significant and so it was supportive of an effect, and in this case we do not have that.

Now, Ms Ralston says that there cannot have been spillovers because her five tests would have picked them up. The first point to make is of course that her view is inconsistent with the bedrock of evidence in this case on which the CMA relied which shows that there was an effect, a primary effect, on the covered HIPs, and

1	again, you have seen the nature of that evidence in our
2	closing submissions, and it is set out at length in the
3	Decision.
4	The second point to make is that none of
5	Ms Ralston's
6	PROF ULPH: Ms Demetriou, I think there is a distinction to
7	be made here between the issue of whether or not there
8	are spillovers and the issue of whether or not, if you
9	control for them properly, they change your results.
10	I think it is a mischaracterisation of what Ms Ralston
11	said to say that she thought there were no spillovers.
12	I think in her econometrics she was trying to conduct
13	tests which are alive to the possibility of spillovers
14	and was trying to find out whether that changed her
15	conclusions that she got from her original analysis.
16	MS DEMETRIOU: Professor, I am afraid I have to depart
17	company with you on this point because what we say is
18	none of her tests depart from her basic
19	difference-in-differences methodology which proceeds on
20	the very assumption that there are no spillover effects
21	because the control group that she is using, the
22	non-covered HIPs, are assumed for the purpose of the
23	difference-in-differences methodology to not respond to
24	the primary effect. That is the assumption.
25	All of her five tests involve either zooming in on

the difference-in-differences results or somehow changing the treatment group or the control group, but they do not change the fundamental nature of the analysis that she is undertaking.

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So we do not see this as Ms Ralston controlling in any way for spillover effects. What we say is that what she has done by these five tests is chopped and changed or zoomed in on or changed various elements of the difference-in-differences approach, but it is still a difference-in-differences approach which assumes no responses by the control group, and we also say that these tests all require very specific assumptions to be made about likely competitive responses, and these specific assumptions just do not reflect the real world, and we have covered them in detail in our written closing so I am not going to go through it in detail now, but if I can just state in summary what we say --THE PRESIDENT: Before we do that, I just want to make sure that I have articulated what you say about Ms Ralston's analysis of spillovers and I say it really to invite Professor Ulph to correct me so that we have a clear baseline of what it is you are submitting, but I think what you are saying is that Ms Ralston has done her analysis. She says that the analysis holds good and that is despite the potentiality of spillovers, and what she has done to make that analysis good is she has run her various cross-checks to determine that that is the case. In other words, she has sought to exclude the criticism that is made that spillovers make her results unreliable, but your point is that those efforts are insufficient to remove the concern that is expressed that spillovers remain a factor that makes her analysis something that we should put less weight on than she would urge us to.

MS DEMETRIOU: Yes, so what we say is that she has not

conducted some other type of analysis, so the fundamental problem is that the difference-in-differences analysis involves comparing the treatment group with the control group which is assumed not to respond. So the whole premise of this is that the treatment group -- sorry, the control group, the non-covered HIPs, do not respond to competitive efforts by the covered HIPs in response to removal of the wide MFNs, and that is how it proceeds, and what she has done with her five tests is she has essentially done the same difference-in-differences analysis, so it rests on the same premise of the control group not being affected, but she has tried to look at it in different ways and she has said, well, this will somehow overcome the downward bias problem, and we say it just does not,

and in summary the reason that we say it does not, so what test 1 does, test 1, if you remember, is the leads test, and what she is doing is zooming in on the results of -- sorry, the lags test, rather. She is zooming in on the results of her analysis, but it is the same analysis, and she is looking at it month by month, and she is saying -- her test 1 assumes that non-covered HIPs would not respond in the same month, and we say, well, that is not a plausible assumption.

So none of these tests are directed actually to the problem. They all suffer from the deficiency that the actual methodology, the difference-in-differences methodology is premised on there being no effect, no spillover effect.

Then test 2 assumes that non-covered HIPs would respond in a three-month period and then completely reverse its change, and so if you have a non-covered HIP that responds by way, for example, of reducing its base retail price in response to price competition, then in order for spillovers to be revealed by her test they would actually have to bump their price back up again at the end of the three-month period and we say that is not plausible.

Then test 3 simply re-performs the difference-in-differences with two HIPs, but we say,

well, that again suffers from the same problem. So it is exactly the same difference-in-differences test, but in fact by having fewer data points what you are doing is you are reducing the precision because you have fewer data points.

Then test 4 involves the assumption that some non-covered HIPs would respond to competition but others would not, and we say that that is not a plausible assumption.

Test 5 involves another assumption which we say is completely implausible and contrary to the CMA's theory of harm, and that is the assumption that commissions paid by both covered and non-covered HIPs to CTM's rivals would be unchanged, and we say, well, that is exactly contrary to the CMA's theory of harm which is that MoneySupermarket and so on were stopped from doing promotional deals and so on with the HIPs, and so we say that that just does not work.

What you end up with is a position where, despite these five tests you have this fundamental problem of spillovers which, as Professor Baker noted, and as Professor Ulph has described, shifts the whole confidence interval to the left and makes it more likely that you are not going to get a statistically significant result, which of course matters because if

you have a statistically significant positive result,
like in DCT, then those are results that the Tribunal
might well say, well, that is a helpful thing for the
CMA's case, that supports the qualitative evidence, but
we are not in that world, and spillovers is a very big
part of that story.

Sir, members of the Tribunal, the next point is common trends, and I can deal with this quite quickly. We have dealt with it in our written closings.

Again, it is not a new point, and I just give you the reference without turning it up, but it was referred to in the Decision at R.46 which is $\{A/1/760\}$. We do not need to go to it.

Again, it is common ground that the common trends assumption has to hold if the regression analyses are to be meaningful. We all agree that that is the case.

You will recall that yesterday Mr Beard chose to make his submissions on common trends by reference to the study that he is keen on carried out by the Nobel prize winner David Card, and his difference-in-differences analysis of the effect of a minimum wage increase on employment at fast-food restaurants in New Jersey. That is how he -- that is the prism through which he looked at common trends, and he notes, or rather BGL notes at paragraph 307 of their

1	written closing submissions $\{B/64/102\}$ that the study
2	used fast-food restaurants in Pennsylvania, where
3	minimum wage had not increased, as the control group for
4	the purposes of estimating the impact of the minimum
5	wage increase at the New Jersey restaurants.
6	Of course, just pausing, we say that you can see why
7	spillovers were not an issue why spillovers were not
8	an issue in that study because if you look at a map you
9	can see that there are geographical features that mean,
10	apart from anything else, that mean that employees would
11	be unlikely to flock from one side of this big river to
12	the other, but anyway, I am looking at this for the
13	purposes of common trends at the moment.
14	If we go in fact to BGL's closing submissions at
15	paragraph 341, so I think that is going to be
16	{B/64/116}. I think Mr Beard's document suffers from
17	the same defect as mine.
18	MR BEARD: Unfortunately, it does. Indeed I think mine
19	might be worse, because it varies between two pages
20	difference and three, I am sorry.
21	MS DEMETRIOU: That is the right page, thank you.
22	So we see at 341:
23	"As explained by Ms Ralston, empirical tests are not
24	determinative of the common trends assumption. Indeed

the minimum wage study mentioned above does not conduct

an empirical test for the suitability of the control group. Their choice of Pennsylvania as a control group is on the basis that 'seasonal patterns of employment are similar in New Jersey and eastern Pennsylvania' and that the New Jersey economy is 'closely linked to nearby states'."

Then what he said in closing submissions, if we just get this up, so at transcript Day 11, and we see at 14 through to 24, {Day11/153:14 - 24}, we see around line 20, {Day11/153:20}, he says:

"... it is interesting that there was no concern about issues of common trends [in that case] even though that might have been expected to be a significant issue ..."

Well, we had a look at that, and in fact precisely such issues have been raised about that study, and we see this from a leading econometrics textbook by

Joshua Angrist who, coincidentally, was the joint winner of the Nobel prize for economics alongside David Card, and if we look at {F/632/187}, we can see towards the bottom of the page that this -- so the key -- so it summarises the results and notes that these are the opposite of what economic theory might predict. We see that just above the start of the paragraph beginning, "How convincing ..."

1	Then	what	is	said	in	that	next	paragraph,	it	says
2.	that:									

"The key identifying assumption here is that employment trends would be the same in both states in the absence of treatment."

So there is an assumption that the common trends assumption holds.

Then if we look in the same document at the next page {F/632/188}, this says that the common trends assumption can be investigated by using data on multiple periods, and it refers to an updated study by the same authors in 2000, and then we see:

"Like the original Card and Krueger survey, the administrative data show a slight decline in employment ... in Pennsylvania, and little change ... over the same period. However, the data also reveal fairly substantial year-to-year employment variation in other periods. These swings often seem to differ substantially in the two states. In particular, while employment levels in New Jersey and Pennsylvania were similar at the end of 1991, employment in Pennsylvania fell relative to employment in New Jersey over the next three years ... So Pennsylvania may not provide a very good measure of counterfactual employment rates in New Jersey in the absence of a policy change, and vice

1	versa.'	•
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So what is being said here is that there are differing employment trends in the two states. In other words, there is a concern about whether the common trends assumption holds, which means that the authors are saying that Pennsylvania may not in fact for that reason provide a very good measure of counterfactual employment rates in New Jersey.

So we say that far from showing that the common trends assumption somehow is unimportant or does not matter, the Card study shows why it is so important and why you need to test for whether it holds, rather than just assuming that it holds.

If it does not hold, then you can get results that do not actually reflect the true effect of the treatment that you are investigating at all.

Now, of course, in the present case, Ms Ralston does test for the common trends assumption, and she carries out a leads test to see whether it holds, and those tests which Professor Baker has also performed -- oh, we have lost Professor Ulph.

THE PRESIDENT: You are quite right. Let us see if we can summon him back. (Pause)

We will rise until we have sorted it out and we will get someone in. Thank you.

1 (3.44 pm)

2 (A short break)

 $3 \qquad (3.47 pm)$

MS DEMETRIOU: Sir, I was just finishing off on common trends. We say that Ms Ralston and then Professor Baker carried out -- well, Ms Ralston carried out leads tests and we have seen Professor Baker, what he says about those, and there is no dispute as to what the data shows, so there are myriads of specific instances where the covered and the non-covered HIPs' prices are different, priced differently in statistically significant ways in earlier periods, even on Ms Ralston's symmetric approach.

Really, the response to that is not, well, that is not what the data shows. The response is, well, they fall back on saying, well, there are good reasons to think the two groups would react in a similar way, and we say that that is not really good enough because the results of Ms Ralston's own leads do suggest otherwise, and it is also inconsistent with the general approach that BGL are taking in this case which is to say, well, you need to test for everything. Well, here, this has been tested for. The results are not inconvenient, so they fall back on, well, there is no other evidence to support it.

Anyway, it is another reason why, as the CMA found in the Decision, the econometrics in this case are not robust.

I just want to finish on econometrics by returning to a question that Professor Ulph put to me at the beginning where I was making the point, which is common ground, that Ms Ralston's analyses do not prove that there is zero effect, and Professor Ulph asked me, well, how would you go about proving a negative, and I think the point that was being put to me was, well, can I point to some test that they could have done that would support a case of zero effect if we are saying this does not, and I just want to give a slightly more nuanced answer to the one I gave.

So we do rely -- I did not take you to, but we have taken you to, in our written closings, the Leamer article and we would ask the Tribunal to have a look at that. We have pointed you to the bits which we say are informative, but in answer to Professor Ulph's question, I think that if this were a case where the analyses showed zero, very close to the point estimate, and a very tight confidence interval, then things would be different in terms of weight, but we are not in that world.

The confidence interval is not tight at all. It is

1	very wide, and when we look at, for example, promotions
2	and we start looking along the confidence interval, then
3	there are percentages like 20%, 30% increase in
4	promotions. So these confidence intervals are broad,
5	and that is why we say that in this case that is one
6	of the reasons why we say in this case, we are not
7	saying in every case that results like this, testing
8	a null hypothesis cannot be informative, but we are
9	saying in this case they are not informative because of
10	the wide confidence interval. I just wanted to return
11	to that point.
12	That is what I was going to say about econometrics.
13	I can now deal with market definition. I have reversed
14	the order. Is it convenient for me to go to market
15	definition now?
16	THE PRESIDENT: Of course, thank you.
17	MS DEMETRIOU: I am going to start with the conceptual
18	points about market definition, and the first conceptual
19	point is one or two SSNIPs, if I can put it that way,
20	and the scope of debate on this issue is relatively
21	narrow in our submission.
22	BGL is not saying that the CMA has failed to examine
23	constraints on the consumer side of the platform. Of
24	course the CMA has done that. Indeed, that analysis
25	occupies most of the chapter of the Decision on market

definition. That is precisely what the CMA is doing there. It has applied its SSNIP to commissions and it is looking at assessing constraints on the consumer side of the platform: would consumers divert to direct channels in response to that SSNIP, but BGL says that that SSNIP in relation to the hypothetical monopolist PCWs' charge to HIPs, they say that that is not the only SSNIP that the CMA should have performed. It should also have tested a SSNIP in respect of the hypothetical monopolist's charge to consumers.

Now, of course, PCWs do not charge to consumers, and so BGL says, well, in that case the CMA should either have tested a degradation, an SSNDQ, in relation, for example, to marketing expenditure, or should have tested what would happen if PCWs start imposing charges to consumers, and the CMA's answer to this in one sentence — and I am going to then unpick it, but it is a one-sentence answer — is that the additional SSNIP was not necessary in this case because it was not relevant to understanding the relevant competitive constraints in this case, so the relevant competitive constraints.

I want to take this in stages.

The first stage is that it is common ground that market definition is not an abstract exercise, but is

Τ	conducted for a purpose. So one has to start by asking,
2	well, what is the purpose that we are conducting market
3	definition for? The purpose of market definition is to
4	identify the competitive constraints relating to the
5	competition concern being examined, and Dr Niels says
6	this, and we have set his evidence out, we have referred
7	to his evidence, in our closing submissions, if we could
8	pick it up at page {B/65/99}, paragraph 200
9	THE PRESIDENT: Well, yes, I think that is common ground,
10	but it may be that the difficult question is what
11	everyone means by identifying the competitive
12	constraints because my understanding and I will
13	articulate it now so that you can tell me I am wrong
14	my understanding is that the point or one of the points
15	of market definition is that you work out what happens
16	if well, no. You work out what alternatives let us
17	say a consumer in this case has to the product in
18	question.
19	MS DEMETRIOU: Yes.
20	THE PRESIDENT: You are trying to ask yourself whether there
21	are or are not alternatives.
22	MS DEMETRIOU: Yes.
23	THE PRESIDENT: One way of doing it and it is just one
24	way of doing it is to hypothesise the increase in
25	price in the relevant product and to see what happens to

- 1 the demand when that happens.
- 2 MS DEMETRIOU: Yes.
- 3 THE PRESIDENT: If the demand is having to stay put, if it
- 4 is inelastic, then you have very few competitive
- 5 constraints. If, on the other hand, you increase
- 6 a price and everyone flocks somewhere else then you have
- 7 got a real competitive constraint, and that is all it
- 8 does. There is no particular magic in it.
- 9 MS DEMETRIOU: Yes.
- 10 THE PRESIDENT: So if that is what you mean by competitive
- 11 constraint then we are ad idem, but all one is doing,
- 12 I think, is identifying the terrain in which the theory
- of harm is to be assessed, and I think that is where
- 14 I think there is a disagreement because in a way that
- I confess I am not quite clear yet there is in the CMA's
- 16 case, I think, a nexus or a link between the market
- 17 definition exercise and the theory of harm, and in
- a sense obviously there is a link because there is
- 19 a process, but what I think you are saying is that the
- 20 harm that is being looked for in some way affects the
- 21 exercise of market definition, and I think that is where
- we would be assisted by your submissions.
- 23 MS DEMETRIOU: Yes, I am going to take that in stages, but
- I agree with you entirely that that is the area of
- debate that the Tribunal has to grapple with, and I also

agree that when one is looking at constraints from consumers one is precisely doing, sir, what you have said, which is looking at what they would do if some relevant price, either a relevant price went up or some service was degraded to them.

So one is looking at would they divert away to competitor -- are there outside constraints that can prevent that market power being exercised. That is the nature of the exercise, and the area of debate -- I am going to take it in stages, but just to identify the area of debate. Of course, those constraints might materialise in different ways or will inevitably materialise in different ways depending on what it is that you are testing that consumers are responding to, if I can put it that way, the type of market power that you are positing.

So, for example, let me take Paroxetine as an example because my learned friend did not demur with how the Tribunal had dealt with market definition in Paroxetine. It is helpful, I think, because there the debate was -- so the appellant, GSK in that case, was arguing for a wider market definition and it said that its drug, Seroxat, was part of a wider market with other SSRI anti-depressants, and they produced evidence showing that those other SSRIs, so Prozac and so on, are

interchangeable from the perspective of doctors

prescribing and that, indeed, the drugs companies

themselves competed vigorously in marketing with each

other, so there was lots of evidence of the type

Mr Beard refers to and Ms Glasgow referred to of

competition between those different drugs manufacturers,

but the market, the CMA define the market more narrowly

as being a market for the generic version of GSK's drug

Seroxat, which is Paroxetine.

The Tribunal upheld that market definition agreeing with the CMA's expert, and the reason that it upheld it was precisely because it was saying, well, we are not interested in the landscape generally. So, for example, it may well be that if GSK had spent less on advertising its product with doctors, there would have been constraints preventing that happening because other people, other drug manufacturers, are competing vigorously, and that would have been a constraint, but that was not relevant to the case which was all about staving off generic entry.

So the point was, in that case the Tribunal adopted a definition of the market, upheld a definition of the market, which had regard to the competition concern at issue rather than generally trying to discern what constraints there might be in the landscape.

1	So, sir, if I can take our argument in stages
2	THE PRESIDENT: Just pausing there, though, in one sense
3	but I do not think it is a very helpful sense,
4	I entirely accept that the market you look at needs to
5	be informed by the harm that you are investigating.
6	MS DEMETRIOU: Yes.
7	THE PRESIDENT: I said in an unhelpful sense, let me give
8	you an example. Suppose you are concerned about
9	a competition abuse in the market for baked beans. It
10	would be pretty stupid to start investigating the market
11	for cough mixture in order to work out what the nature
12	of the abuse was in baked beans, so there is a certain
13	common sense as to where you look.
14	MS DEMETRIOU: Of course.
15	THE PRESIDENT: But it becomes much harder if you are, let
16	us say, looking at an abuse in the aspirin market and
17	you might have a very hard question working out whether

us say, looking at an abuse in the aspirin market and you might have a very hard question working out whether aspirin is the only product and it is the rival aspirin products that are only relevant or whether you need to look at paracetamol. That is something which you can only answer by considering, in some rational way, what the consumer alternatives are. If I put the price of aspirin up, will people flock to paracetamol or not? That is a question which is much harder, and that is the true market definition question. You are not talking

about baked beans and cough mixture. You are talking
about things which are difficult to differentiate.

Now, the question is, when you are in the paracetamol/aspirin debate where it is not clear, why does it matter when you are trying to define the market what harm it is that you are investigating?

MS DEMETRIOU: Because, sir, what you are doing is trying to -- you are looking at a competition concern and so here -- and I know -- I am going to move away from talking about theory of harm because Mr Beard did not like that expression and he tried to say that it is

putting the cart before the horse and so on. So I am

language is that you look at the agreement and the

conduct, and the agreement here is the wide MFN.

going to use his language and explain the point, and his

Now, what does that agreement do? The wide MFN stops HIPs from pricing more cheaply on CTM's rivals, stops them setting lower retail prices on CTM's rivals. That is what the wide MFN does. So what it is doing is constraining retail prices. That is the thing that we are looking at. That is the conduct, as it were, or the agreement we are looking at.

Now, what the CMA wanted to investigate is whether this allows the PCW -- so CTM -- to exercise market power. That is the issue that it is investigating. So

when it conducts the hypothetical monopolist test, it is looking at whether the hypothetical monopolist PCW can exercise market power. So one asks, market power in relation to what? Well, market power connected of course to the wide MFN, and what the wide MFN is all about is retail prices, constraining retail prices on PCW websites.

Now, we know that the PCWs do not set retail prices, so how could they exercise market power in relation to retail prices? Well, the primary way they do that is through commissions. So the SSNIP was applied to commissions which is the price they can control.

So it was tied very closely to the agreement under scrutiny.

Now, conversely -- and so what the CMA did is precisely, sir, what you are saying in your paracetamol and aspirin example. There is a lot of analysis, very careful analysis, in the relevant chapter of the Decision about precisely the question of whether consumers in response to the hypothetical monopolist PCW doing what it can control vis-a-vis retail prices, which is changing the commission, so sustaining a SSNIP in commission fees, that feeds through to retail prices, and precisely what the CMA has analysed is whether consumers, how they would react to that, so how price

sensitive they are, what their other options are, they looked at survey evidence and so on, and looked at the direct channels of the HIPs.

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So that is exactly what the CMA did. No dispute about that. It is common ground that is what the CMA did. I appreciate there are other down the line gripes about how the CMA did it, but no dispute that is what the CMA did.

Now, what is being said is that the CMA also should have tested whether or not, for example, a SSNIP vis-a-vis consumers, let us say a degradation of -a diminution in spending on advertising vis-a-vis consumers would have resulted in consumers fleeing and going elsewhere to the direct channels. But, sir, that is not informative of the competition concerns resulting from the wide MFNs because -- let us imagine for a moment that that exercise had been done and that the CMA had found that in fact there were constraints preventing that. So let us say a SSNIP had been conducted, as BGL say it should have been, and so what is posited is a 5 to 10% reduction in advertising spend, and in fact let us say the result of that is that you have consumers fleeing in droves to the direct channels. THE PRESIDENT: Right, okay, well, let us hypothesise that.

It does not matter how you test for it, but that is

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MS DEMETRIOU: If that is correct, so let us say that that
is what had been found, that is not capable of reversing
or negating or neutralising the fact that in relation to
the commission fee SSNIP, that exercise of market power
has not been constrained, because it is testing
something different, and it is testing something which
is not a competition concern in this case.

So to put it another way, the CMA is investigating the competition concern, to use Dr Niels' words, I want to come back to Dr Niels in a minute, his evidence, the competition concern that the CMA is investigating is a reduction of competition on retail prices and on commission fees, so let us put it broadly, resulting from the wide MFNs.

THE PRESIDENT: At the end of the day, the harm, and the mechanism by which it is transmitted may be something we have to consider more closely, but the harm that you are postulating is that consumers get a worse deal. That at the end of the day is what you are postulating, is it not?

MS DEMETRIOU: Sir, I do not want to interrupt you, but the critical bit is how do they get a worse deal? They get it through the wide MFN via the PCW. That is the harm that is being considered.

1	PROF ULPH: Ms Demetriou, can I just say that you are saying
2	that in this particular case the only way in which
3	competition constraints on consumers can arise is via
4	the impact of commissions changing retail prices. Is
5	that the essence of your case?
6	MS DEMETRIOU: That is the essence of my case because what
7	is being tested is the effect of the wide MFNs it is
8	whether what is being tested is whether a PCW, the
9	hypothetical monopolist PCW, can exercise market power
10	via the wide MFN, that is the competition concern, to
11	result in a worse deal for consumers in terms of prices,
12	and we know that the PCW does not set the retail price
13	and so how do the wide MFNs what is the mechanism
14	through which the wide MFNs would enable the
15	hypothetical monopolist PCW to exercise market power in
16	that way? Well, it is through commission fees.
17	So to put it another way, the competition concern is
18	nothing to do with spending less on advertising, that is
19	not what the CMA has investigated.
20	There could well be a separate exercise of market
21	power that a hypothetical monopolist PCW could sustain.
22	There might be another competition case or maybe the CMA
23	could also have investigated whether the hypothetical
24	monopolist PCW could diminish its offering to consumers.

That was the kind of issue that was at stake in Google

Τ	Android where the competition concern was it was
2	a market foreclosure case, and the competition concern
3	there was that there would be an adverse effect on
4	consumers because of reduced innovation and so on.
5	So had the CMA been concerned about that kind of
6	competition issue, then it would have been informative
7	to have tested an SSNDQ to test for constraints, but
8	that was not the competition concern being investigated
9	in this case.
10	So to put it another way, the SSNDQ could only have
11	revealed some other exercise, additional exercise, of
12	market power. It could not have actually revealed that
13	there were constraints relevant to the exercise of
14	market power that is the competition concern arising
15	from the wide MFNs.
16	THE PRESIDENT: Do you mind if I try and unpack that
17	a little bit, Ms Demetriou?
18	MS DEMETRIOU: Of course.
19	THE PRESIDENT: There are, I think, two tenets to your
20	position: first of all, that there is harm to consumers
21	and by "consumers", to be clear, we are meaning the
22	purchasers of home insurance policies, but critically
23	the second pillar is harm to consumers through the wide
24	MFNs.

MS DEMETRIOU: Yes, I would say that there is an effect --

1	rather than putting it in terms of harm to consumers,
2	there is an effect on the wide MFNs impact upon
3	retail prices to consumers.
4	THE PRESIDENT: Yes, and let us be clear, I have fully on
5	board your point that there may not necessarily be an
6	effect on prices because you are talking about the
7	structure of competition being harmed.
8	MS DEMETRIOU: Yes.
9	THE PRESIDENT: If I talk about harm to consumers and effect
LO	on prices, you can take it as read that I have your
L1	point there.
L2	MS DEMETRIOU: Yes.
L3	THE PRESIDENT: But let us try and keep it as simple as
L 4	possible. I am going to say harm to consumers, because
L5	it is a nice easy thing to say, but we know what we are
L 6	talking about, but through wide MFNs and because of the
L7	harm through wide MFNs you only look on one side, you
L8	apply the SSNIP to the HIP side and you then look to see
L9	how that harm is transmitted into the market.
20	MS DEMETRIOU: I do not like the words, if I may say so,
21	"only apply the SSNIP on one side", because what you are
22	doing is you are applying the SSNIP to the price
23	controlled by the hypothetical monopolist, but you are
24	testing the constraints on the consumer side as well, so
25	vou are looking very much, you are testing

Τ.	THE PRESIDENT: That is where I think it may be my concern
2	lies. So do excuse me for interrupting your
3	interruption to me, but let me set out my store and you
4	can go to town on why it is wrong.
5	MS DEMETRIOU: Thank you.
6	THE PRESIDENT: So looking at the harm to consumers, we are
7	talking about two things. Now, it may be they are just
8	potentialities, but the two things are fewer promotional
9	deals, because you are constrained through the wide MFNs
L 0	from offering promotional deals on one PCW because if
L1	you have wide MFNs you have to also offer it to
L2	ComparetheMarket at the very least.
13	Secondly, you have the lower premiums or
L 4	potentiality for lower premiums, and that works by
L5	greater negotiation on commissions which results in not
L 6	the 5 to 10% SSNIP that you are hypothesising on the HIE
L7	side but it results in the 1.8 to 3.4% higher level in
L8	the quoted premiums, I think that is roughly the figure.
L 9	So those are the two broad harms to consumers that
20	we are thinking about. Would that be fair?
21	MS DEMETRIOU: Yes. I mean, I do not think it is necessary
22	at this stage to distinguish them, because one is at the
23	sort of outset of investigations. You are doing market
24	definition at the beginning, and before you have even
25	started investigating promotional deals and so on what

one is looking at is essentially, what does the wide MFN
do? Well, it has an impact on retail prices charged to
consumers, because what it is saying is that the HIP
cannot charge lower prices on other price comparison
websites.

So at this stage you are not even having to split up the different harms to consumers. You are just looking at retail prices to consumers, because that is what the wide MFN does.

THE PRESIDENT: I think it is perhaps helpful to just focus on what you have found.

MS DEMETRIOU: Okay.

THE PRESIDENT: Because my point is, do you not need to know how the consumers, the purchasers of HIPs, are going to react to a less attractive offering on price comparison websites? In other words, why is it not relevant to ask if there is a higher price offered to purchasers of home insurance through price comparison websites, where will they go? Because is that not in itself a constraint on how both PCWs and HIPs will operate on their side of the market? If they see -- and we do not know what the position is because the analysis has not really been traversed, but if they see that a better deal can be obtained through the direct channels, will they not go there, and, if they do -- and who knows, but let us

1	assume they go in droves elsewhere is that not in
2	itself a constraint that you ought to be able to factor
3	in when considering the very harm you are considering?
4	MS DEMETRIOU: Sir, yes, but that is what the CMA has done.
5	That is precisely what it has done.
6	THE PRESIDENT: Right.
7	MS DEMETRIOU: You put to me: do you not need to see what
8	would happen if a higher price is offered to consumers
9	on the price comparison website, where would they go?
10	Yes, absolutely you need to see that, and that is what
11	the CMA's analysis does.
12	So what the CMA's analysis does is it looks at the
13	higher price to consumers resulting from the exercise of
14	market power by the price comparison website, so it
15	performs the SSNIP on commissions. It says, well, that
16	is going to be passed through to consumers, and it
17	precisely analyses it goes on for pages and pages,

precisely analyses -- it goes on for pages and pages, this is the bulk of the analysis in chapter 5, it precisely analyses whether consumers would divert to other channels. That is what the analysis largely is in the market definition section.

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So that is what the CMA has done, precisely what you have just put to me, sir.

The reason why it has done it through a SSNIP on commissions is because that is the price that the price comparison website controls. So when you asked me the question: the harm that you are looking at is a higher retail price and you are looking at what price comparison websites could do to manipulate that higher retail price as a result of the wide MFNs, which is the correct question, what they can do is they can raise commission fees, and that will have an effect on retail prices.

Now, what you do not have to test is what they would do, what consumers would do if price comparison websites suddenly decided to spend 10% less on advertising, because that is just not relevant to the wide MFN that you are looking at.

PROF ULPH: Ms Demetriou, may I make another point. So then an issue would arise which is that a lot depends on your theory of how wide MFNs are exercising their effect on the market. So you are essentially building in a lot of assumptions about how the wide MFN exercises the effect in order to determine how the test of market definition is conducted. So you are not just starting, it is wide MFNs we are concerned about, you are saying it is wide MFNs and the fact that in our story about how they exercise harm, or how they exercise their effects, they exercise their effects through these channels, and that is constraining the way in which you do your test of

1	(inaudible) market definition. So how would you respond
2	to that? It still raises the concern that the theory of
3	harm arises is somehow coming in before you do the
4	market definition test rather than afterwards.
5	MS DEMETRIOU: Well, Professor, to that I would say that it
6	is not, because what we are doing is we are just what
7	the CMA has done is just looked at the clauses. So it
8	has looked at the clauses. Perhaps we can go to the
9	Decision. If we go to $\{A/1/81\}$, the CMA here does not
10	talk about theory of harm. What it does at 5.22, it
11	says the investigation it looks as Mr Beard would
12	like, it looks at the agreement. It says:
13	"As the agreements under investigation are wide
14	MFNs which place contractual restrictions on the
15	retail prices quoted by home insurance providers on
16	PCWs"
17	So the retail prices are really the starting point
18	when identifying competitive constraints, and then it
19	goes on to say, well, PCWs do not set retail prices, and
20	they are not likely to start charging customers
21	directly, so we are not actually concerned that these
22	wide MFNs are going to result in PCWs, the hypothetical
23	monopolist charging a consumer directly.
24	So what do they do? Well, they can affect retail
25	prices through commissions, because that is the price

that they control. So, Professor, we would respectfully say that it does not -- we are not making lots of assumptions about effects or what the outcome is, but what the CMA has done, and what it has to do, in our respectful submission, is identify at the outset what is the competition concern that we are worried about.

So to that extent, Professor, you are right, it has to identify what the competition concern is that it is investigating, and the competition concern is nothing to do with a degradation of marketing expenditure, and so there may be constraints that prevent that, there may well be, but that does not actually shed light on how retail prices may rise as a result of the wide MFNs and an exercise of market power through the PCWs.

So that is really the nub of it, and that is why
I drew the analogy with the Paroxetine case because in
that case, as I say, there was lots of evidence that had
GSK reduced its marketing expenditure it would have been
constrained by competitor SSRI drugs, but that was not
relevant because it was not relevant to the competition
concern at issue.

To that extent then I agree that one has to be thinking a little bit about what the competition concern is that you are looking at because, returning to your question, sir, there could be different constraints for

different exercises of market power, so the answer is not necessarily the same.

So just as here, the CMA found that if the hypothetical monopolist PCW exercises market power by raising commission fees, that would not be subject to competitive constraints from the direct channel, so that is what they found. They looked at all of that.

That answer may be different in relation to different competition concerns, and actually whether it is different in relation to different competition concerns is not terribly informative for this case.

That is really what is meant by not defining the market in the abstract and that is why the Tribunal in Paroxetine rejected the idea that you look at this wider market because you could identify constraints in relation to particular types of exercise of market power.

THE PRESIDENT: I think the concern I have is that you are not properly testing the consequences to the HIPs of a change in price in the insured purchasing market because you are -- and it may be for perfectly good reasons, you are watering down the SSNIP on the insured side of the market, first of all by postulating a lower increase than is normal, and secondly by hypothesising the existence of narrow most-favoured-nation clauses as

a means of ensuring that there is in fact no difference between the prices quoted on comparison websites and the prices quoted on direct channels.

I am not saying that you are wrong. These may be perfectly sensible approaches to analysing the market. What I am saying, I think, is that it is important to understand the context in which consumers will move from one product, the price comparison service, to the other, the direct purchase, because if you do not work out what makes them move you run the risk of asking the wrong question.

So we are talking today on the basis that narrow most-favoured-nation clauses are not a problem at all, and maybe that is right. The problem is you are inserting them into your SSNIP on the insured side of the market and using that as a means of saying there is an inelasticity in the demand for price comparison services because there is no incentive to shift because the prices on the direct channels stay the same.

That, as I say, may be right, but what you are doing is you are cutting away a portion of relevant questions, or at least what seem to me to be relevant questions, which ought to be asked because you might get a different view of the market, and it may be that this case is actually not about wide most-favoured-nation

1	clauses but about narrow most-favoured-nation clauses
2	because they are sitting there unquestioned.
3	They may be absolutely fine, but if you say the
4	villain of the piece is the wide most-favoured-nation
5	clause and therefore we are going to postulate
6	acceptable narrow most-favoured-nation clauses, you are
7	allowing the harm that you are testing to drive the
8	market that you are defining, and that seems to me, to
9	be blunt, to put the cart before the horse.
10	I am not saying you are wrong, but what I am saying
11	is there are a series of questions that have not been
12	asked.
13	MS DEMETRIOU: Sir, you have made two points, as it were,
14	together, and I understand that they are related points,
15	but can I try and deal with them separately.
16	THE PRESIDENT: Of course.
17	MS DEMETRIOU: The second point you made was about narrow
18	MFNs, I am going to come to that. The first point you
19	made is you are concerned that the SSNIP may be
20	a watered-down version because it is passing on to the
21	retail prices the commission fee increase, so you end up
22	with a 3 to 4% increase in retail prices rather than the
23	5 to 10% increase. I think that is your first concern.
24	In relation to that, sir, we say that it is not
25	a problem because one has to ask this. We are concerned

here with exercise of market power, we are testing whether the hypothetical monopolist can exercise market power. That is the purpose of this exercise.

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The hypothetical monopolist cannot exercise market power by raising retail prices because it does not set them, it cannot do that directly. So the hypothetical monopolist, it is the HIPs that set retail prices, so the wide MFNs, which is what is being investigated, they do not enable the hypothetical monopolist PCW directly to raise retail prices, that is just truism and common ground.

What they do do in terms of the market power of the hypothetical monopolist is they allow the hypothetical monopolist to raise commission fees. That is what they permit.

So when one is looking at exercise of market power by the hypothetical monopolist that is enabled by the wide MFN, that is really what you have to examine, and so the CMA has examined what would happen if the hypothetical monopolist sought to raise retail prices by 5 to 10%, and the CMA has looked, first of all, on the HIP side at whether HIPs -- whether there would be diversion on that side, and then they have looked at consumers if you assume that all of that has been passed through to consumers in the form of retail prices.

Ι	But what you do not have to do, because it is not an
2	issue in this case, because the price comparison
3	websites cannot set retail prices, the wide MFN does not
4	enable a direct exercise of market power in that way, so
5	the only way that that can happen as far as the
6	hypothetical monopolist PCW is concerned, is through the
7	commission fees.
8	Then the CMA really did look very closely at the
9	diversion questions that you are looking at on the
L O	consumer end, and so that is why we say it is not
L1	a watering down, and can I just take you, because I was
12	going to take it in stages, and a lot of it has been
L3	overtaken by events.
L 4	THE PRESIDENT: We have been interruptive, I am sorry.
L5	MS DEMETRIOU: It might just be helpful to look at sorry,
L 6	I misspoke, so Mr Lask has told me that I misspoke and
L7	said we looked at whether the hypothetical monopolist
L8	could raise retail prices by 5 to 10%; of course I meant
L 9	commissions. I just say that for the transcript.
20	THE PRESIDENT: Yes.
21	MS DEMETRIOU: Could we just turn up our written closings
22	please at paragraph 201, so I think it is {B/65/99}.
23	What we see is that there is, sir, quite a lot of
24	common ground in terms of approach on this point because
25	Dr Niels does not say he does not say it is always

necessary to carry out a direct SSNIP on both sides, he does not say that. In fact he says the opposite. He says whether or not it is necessary depends on the competition concern. That is what he says in his first report.

When I put to him the question of how the SSNDQ might be thought to shed light on the competition concern in this case he did not have a good answer. He really did not. He said, there is no direct link. Can we see this if we go to page {B/65/101}, paragraph 206. I said to him.

"Question: ... do you agree that the second SSNIP is not going to tell us whether the theory of harm [I am going to delete now mentally the words "theory of harm" and put "competition concern"], whether the [competition concern] which comprises the increase in commission fees can take place?

"Answer: It is a good question. I am just thinking aloud. I do agree, that it is absolutely right, that competition on advertising and marketing would not constrain an increase in commission, on the basis of the premise."

So what he is saying is that if you tested consumer diversion in the event of a degradation on marketing spend, any constraints you identify there would not

1	constrain this separate exercise of market power which
2	is the commission fee one, and he says again, I asked
3	him the question again and he said:
4	"Answer: Yes, I would say not directly."
5	He goes on to say:
6	"There could be indirect links"
7	But he never said what they were, and really we say
8	it is really completely speculative to say that there is
9	some abstract indirect link which has not been
10	articulated by anyone in these proceedings which might
11	mean that it is necessary to carry out an SSNDQ on the
12	consumer side.
13	So nobody has articulated what this link is which
14	might show us how constraints which might prevent
15	a degradation of marketing expenditure could constrain
16	the commission fee increase that really is what the wide
17	MFNs enable the hypothetical monopolist to do.
18	Sir, that is what we say in relation to the first of
19	your points. I am going to go on to talk about narrow
20	MFNs. It may be that we leave that particular pleasure
21	for the morning, looking at the time. I do not know
22	what you would like to do.
23	THE PRESIDENT: Yes, I think we need our wits about us when
24	we come to look at those, so now is a good time.
25	PROF ULPH: Sorry, could I ask a follow-up question?

1	THE PRESIDENT: Sorry, yes.
2	PROF ULPH: Supposing the CMA had come up with an
3	articulation of harm which said the (inaudible) of
4	competition between PCWs and between PCWs and direct
5	providers would lead PCWs to spend less on advertising,
6	because it was less necessary to do that because the
7	whole environment was less competitive, would the CMA
8	then have felt the need to test the effects of
9	advertising on consumer behaviour?
10	MS DEMETRIOU: Professor, absolutely, yes. If the CMA were
11	concerned that the wide MFNs could harm consumers by
12	leading to a decrease in expenditure, then absolutely
13	PROF ULPH: No, not harm consumers, harm competition. We
14	are not talking about the effect on consumers here. We
15	are just saying supposing your theory of harm was that
16	one channel one of the manifestations of lesser
17	competition that has been generated by the wide MFNs
18	would be less spending on advertising, would the CMA
19	then have felt the need to test that?
20	MS DEMETRIOU: Professor, yes, of course. In that
21	situation, then the SSNDQ would have been precisely what
22	the CMA would have done, but it was not investigating
23	that. I am not facing a complaint that the CMA has
24	investigated too little. I can imagine that if this
25	were an appeal, if there were a judicial review by one

of ComparetheMarket's competitors and, say,
MoneySupermarket applied for judicial review of the
CMA's actions saying, well, what you should have done
is you were wrong not to pursue this other avenue in
the investigation which consists of harming consumers
through reduced spending in advertisements, and then we
would be talking about the necessity for an SSNDQ.

But here we are not facing a complaint that the CMA has failed to investigate another potential competitive harm. So the question here is whether the competition concern which the CMA has investigated, what is the appropriate market definition for that competition concern?

Now, the CMA might, in any case, choose to investigate lots of different competition concerns. It depends on what their concern is, how they define the market, and to sort of anticipate a thought that people might be having, that is not putting the cart before the horse because we are not defining the market by reference to some preconceived idea. The CMA is identifying a concern that it wishes to explore, here the concern being the effect on commission fees and retail prices through the wide MFNs and then is asking itself what are the possible constraints that could stop the hypothetical monopolist exercising that kind of

Τ	market power, but I do absolutely, Professor, agree with
2	you that had the CMA identified another, an additional
3	concern, that comprised degrading advertising
4	expenditure, then it would have had to have carried out
5	that further SSNIP, yes, no doubt that would have been
6	the proper way to proceed.
7	PROF ULPH: Okay, thank you, that has been very helpful.
8	THE PRESIDENT: Before we discuss when we resume tomorrow
9	morning, I hesitate to give out additional homework, but
10	I think this is actually quite important for the
11	decision we are going to have to reach.
12	Question 1 of our questions asked the extent to
13	which the parties agreed with the approach to
14	ascertaining whether there was a by effect infringement
15	of Article 101(1) and I referred, for better or worse,
16	to the Sainsbury's v MasterCard formulation,
17	paragraph 105.
18	Mr Beard has said he likes it, he is happy with it
19	as a test, and I think it would be helpful to know, and
20	I am sure you would have answered this question, helpful
21	to know what the CMA's view of that test is.
22	The reason I raise it now is because looking at that
23	formulation, it is pretty clear that that test
24	articulated in 105 is a test directed to a non-two-sided
25	market I appreciate that Sainsbury's w MasterCard

1	concerned a two-sided market, but I can tell you,
2	because I wrote it, that what was in my mind was the
3	exercise in a conventional situation, and I think what
4	would be of assistance is for both parties, if they
5	can and you may not be able to do it overnight, but
6	for both parties to frame the test or approach that
7	should apply when one has a multi-sided market, and what
8	I want to stress is I do not think we will be helped by
9	"The test ought to be this in this particular case".
10	What I am looking for is something that is more abstract
11	than that to serve as a guide so that tribunals know
12	what they are supposed to be looking for, because
13	I think that may be the problem, or one of the problems,
14	that is concerning us at least, that we actually are
15	left with a situation where in the case of two-sided
16	markets one has an answer that is very much the size of
17	the Lord Chancellor's foot in terms of how one
18	approaches things. You know, you say, oh, well, we
19	define this bit of the market in this case, that bit of
20	the market in another case, and it all depends, as
21	Dr Niels very fairly put it, it all depends on the
22	nature of the linkage between the markets, what we
23	define and what we do not define. I think I am being
24	a little bit oversimplistic in my statement of what
25	Dr Niels was saying. He is much more granular than

1 that.

But we do not, I think, have a process where you work out what it is you have to satisfy yourself in, and I want to be absolutely clear, I do not think there is such a process defined in our case law. Mr Beard, of course, has taken us to the Commission's work on two-sided markets and that does seem to me to be very useful in articulating the problem, but speaking for myself I am keen to have our ducks lined up in a row so that we can work out whether what in this specific case has been done by the CMA is right or wrong. So that is something which I think we would find extraordinarily helpful.

I think it is a very difficult job, I may be wrong about that, but I think it would be a very helpful approach if we could, as it were, subcontract that part of our judgment out to the parties to work out what the answer is.

MS DEMETRIOU: Sir, we will certainly give that some thought and do what we can to assist.

THE PRESIDENT: Of course, if it comes back later on then we are more than happy because I do think this is a difficult issue. I appreciate of course that you are saying that what has happened in this case is absolutely right, and we will listen very carefully to the argument

1	on that point, but it cannot be right that it is simply
2	"it depends" on each specific case. I think everyone is
3	entitled to a degree of certainty as to how one
4	approaches these questions in the future so one at least
5	has a bit of certainty going forward.
6	MS DEMETRIOU: Sir, I apprehend, I will come back to you,
7	and I obviously need to discuss with my clients, but
8	I do apprehend that to some extent it will be very
9	difficult to lay down a sort of blueprint because
LO	obviously the CMA's position is you obviously have
L1	the conceptual framework of the SSNIP test which is
L2	often used, it does not have to be used in every case,
L3	but is often used as a conceptual framework and that, as
L 4	Dr Niels says, enables the right questions to be asked,
L5	but when you are deciding, for example, what parameter
L 6	the SSNIP should apply to or parameters, then we do say
L7	that that depends on the competition concern at hand.
L8	So it may well be that our answer is not in
L 9	a sense it goes to the heart of it may be that there
20	is no blueprint in a sense, but it will, I think,
21	inevitably depend on the facts of each case. But we
22	will do what we can to assist. We understand the
23	question.

THE PRESIDENT: Fair enough. Then, I think, if it depends on the facts of the case, you have to articulate what

1	those facts are. In other words, you have to identify
2	how one incorporates or what facts one is looking for in
3	order to work out now, it may be that your case
4	is that you have to start with the harm one is looking
5	at in order to inform the investigation. It may be that
6	is the answer.
7	MS DEMETRIOU: Yes.
8	THE PRESIDENT: But moving away from two-sided markets and
9	going back to the happier world of a single interface,
10	I do not think that is the way it works. I think one
11	does it in the way we articulated it in Sainsbury's
12	which is one starts with the market definition and then
13	one looks at the theory of harm, but that was, as
14	I say paragraph 105 was not focused on difficulties
15	of two-sided markets.
16	MS DEMETRIOU: Well, sir, can I just say one thing about
17	that.
18	I think in Sainsbury's, if I remember correctly,
19	before you get to theory of harm, when you are on market
20	definition, I think that says in terms that you are
21	looking at market definition in relation to the effect
22	of the particular agreement, and so that in a sense is
23	what we are saying when we say competition concern.
24	I mean, I do not think that it is very different.

THE PRESIDENT: It may not be. One of the things that you

1	will be addressing, but I suggest we leave it for
2	tomorrow, is whether you agree or disagree with
3	Sainsbury's v MasterCard.
4	MS DEMETRIOU: I will address that tomorrow.
5	THE PRESIDENT: The fact is Mr Beard is in agreement, and
6	you may very well be also, but I do not think the test
7	articulated at 105 incorporates in any way, shape or
8	form the sort of question that we are debating now, and
9	that is a failure of paragraph 105, but it is one that
10	probably did not matter in Sainsbury's, I think it does
11	matter here.
12	MS DEMETRIOU: Sir, thank you. We will take that away with
13	us. We understand and we will do our best.
14	THE PRESIDENT: Well, thank you. It will be helpful to have
15	it tomorrow but, please, take the time you need.
16	MS DEMETRIOU: Thank you.
17	THE PRESIDENT: Of course the same applies, the invitation
18	is also to Mr Beard.
19	MR BEARD: Thank you.
20	THE PRESIDENT: What time would it assist if we started
21	tomorrow? We have been very disruptive of your
22	submissions, Ms Demetriou.
23	MS DEMETRIOU: No, not at all. You have obviated large

tracts of my submissions by the questions you have

asked, so it has not taken up any more time. I am

24

25

1	wondering if we could maybe start at, say, 10.00 and
2	I think that if that would be okay, then that I think
3	that would be easier in terms of making sure that
4	Mr Beard has enough time for reply and so on.
5	THE PRESIDENT: Indeed. As I say, we do not want you to be
6	under any excessive constraints, so 10.00 it is.
7	MS DEMETRIOU: Thank you.
8	THE PRESIDENT: Thank you both very much. We will resume at
9	that time.
10	(4.47 pm)
11	(The hearing adjourned until 10.00 am on
12	Friday, 19 November 2021)
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