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4 record.

5 **IN THE COMPETITION**

Case No:1579/4/12/23

6 **APPEAL**

7 **TRIBUNAL**

8
9 Salisbury Square House
10 8 Salisbury Square
11 London EC4Y 8AP

12 Monday 10th July – Wednesday 12th July 2023

13
14 Before:

15
16 Hodge Malek KC
17 Michael Cutting
18 Derek Ridyard

19
20 (Sitting as a Tribunal in England and Wales)

21
22 BETWEEN:

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24
25
26 **(1) C r lia Group Holdings SAS**
27 **(2) C r lia UK Limited**

Applicants

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29 V

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31
32 **Competition and Markets Authority**

Respondents

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35
36 **A P P E A R A N C E S**

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38
39 Brian Kennelly KC and Alison Berridge (On behalf of C r lia) Instructed by Willkie
40 Farr & Gallagher (UK) LLP

41
42 Robert Palmer KC and Mike Armitage (On behalf of Competition and Markets
43 Authority)

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51 **Monday, 10 July 2023**

1 (10.30 am)

2
3 **Housekeeping**

4 **THE CHAIR:** Some of you are joining us livestream on our website, so I must start,
5 therefore, with the customary warning. An official recording is being made and an
6 authorised transcript will be produced but it's strictly prohibited for anyone else to make
7 an unauthorised recording, whether audio or visual, of the proceedings and breach of
8 that provision is punishable as contempt of court.

9 Mr Kennelly.

10
11 **Submissions by MR KENNELLY**

12 **MR KENNELLY:** Good morning. May it please the tribunal, I appear with Ms Berridge
13 for the applicants. My learned friends Mr Palmer KC and Mr Armitage appear for the
14 CMA.

15 The tribunal, by way of housekeeping, should have, if we are using hard copy, one
16 core bundle, three hearing bundles, the first of which contains two skeletons, and then
17 two volumes of the parties' internal documents and three volumes of disclosure
18 provided by the CMA. Then we have five volumes of authorities.

19 I am sure I can give the tribunal electronic bundle references. I am working from the
20 hard copy.

21 **THE CHAIR:** I am checking if I have everything. Yes.

22 **MR KENNELLY:** As Mr Palmer reminds me, there is a confidential marked-up bundle
23 the tribunal was sent on Friday.

24 **THE CHAIR:** Yes.

25 **MR KENNELLY:** That reflects the agreement between the parties as to what can and
26 can't be read and how it should be read out in open court, the colours delineating the

1 parts that must not be read and the colours delineating what must be read with care,
2 so as not to identify any confidential information.

3 **THE CHAIR:** Okay.

4 **MR KENNELLY:** Subject to the tribunal, we have divided the time. I will take, if I may,
5 all of today, some of the morning. Mr Palmer will have the same amount of time,
6 following me and I will have about an hour or so in reply. We should finish well within
7 the time.

8 **THE CHAIR:** We'll see how we get on and we'll assess where we are.

9 One thing that I would like to have is a table of cross-references where you say there's
10 an error in respect of the evidence or where you say the evidence is misleading or you
11 have not been given a proper gist. I want what you say the error is, then give the
12 reference to the pleadings for both sides, with the page reference in the bundle, the
13 reference to where it is dealt with in the respective skeleton arguments of both parties,
14 and insofar as it's in, for example, one of the annexes, I need to know which page of
15 the bundle that annex is in.

16 Then where it's covered in the Final Report and then any other references. But,
17 Mr Kennelly, you have lost your pen.

18 **MR KENNELLY:** Yes.

19 **THE CHAIR:** What I don't want it to be, is an argumentative document. It just needs
20 to be a document with all the references, so when it comes to looking at the material,
21 everything I need to have and look at is on that relevant piece of paper for each
22 allegation. So if we can have that by Wednesday. I am sure, Mr Kennelly, you won't
23 do it but the people behind you and your junior will do that and once you've done your
24 effort, then send it to Palmer's lot and any reference they want in, let them have it in,
25 so I can just see what I need to look at. But the idea is if we can have that by close of
26 business on Wednesday, that's a good start.

1 One of the things I need to get my head around and it may or may not make any
2 difference to the result, is whether or not, when you are provided with the gist of the
3 evidence, that gist is not misleading because people challenging merger decisions
4 and tribunals, at the end of the day, will want to be sure they can be confident the gist
5 has adequately been summarised. Obviously, mistakes will occur and there may be
6 differences of emphasis and fact. I don't mind that. But if there is anything that is
7 positively misleading, where they say: this is fact A but, actually, there's nothing to
8 support fact A, they've got something that says the opposite to what they are saying,
9 I need to know whether this is that type of case.

10 This isn't the first case I've done where there's a root and branch challenge to an
11 assessment by the CMA as to evidence. We had that in Tobii. But it's all a question
12 of fact and degree. The basic test is I am not -- there may be minor errors, okay. But
13 if there's no evidence at all to support an allegation of fact or finding, that's one thing.
14 We can clearly intervene. If it's merely a question of how you assess different pieces
15 of evidence and the two different people may come to a different view on the evidence
16 below, that's not really a job for the tribunal and that's not really a ground. You
17 understand what the levels are.

18 But there may be something in between, where you have a situation where a factual
19 statement is made and that that is actually positively misleading in the light of what the
20 CMA has and that may be a situation where it doesn't quite fall within one, it doesn't
21 fall within two either because you can say: well this is part of their assessment of the
22 evidence, but I'd like to know to what extent are we dealing with that type of scenario.

23 **MR KENNELLY:** All right. Just taking them in turn. First of all, in relation to the first
24 request, of course we will ensure that we produce that and provide it to the CMA in
25 time for Wednesday, close of play. On the second point, and the question of gist and
26 misleading summaries, there is a distinction in our grounds and I will make in my

1 submissions, between the substantive irrationality of the CMA's assessment and the
2 procedural errors we say they made and hopefully, as I develop my submissions, you'll
3 see that distinction.

4 The primary case in relation to their substantive errors is not a case about gisting.
5 Now, finally, we have the underlying evidence base that the CMA relied on and I will
6 present that to you and hopefully demonstrate by reference to it, that no reasonable
7 competition authority could have found an SLC on the basis of that evidence.

8 On the final point, the question of whether reasonable people would disagree and
9 absence of evidence, I will come to that in my legal submissions.

10 **THE CHAIR:** Yes, of course you will.

11 **MR KENNELLY:** But there are two different issues, as you'll see in the submissions.
12 One is substantive irrationality which I have just mentioned and the other is procedural
13 unfairness arising from misleading gist being provided or consultees not being properly
14 appraised of the matters upon which they are being consulted. And that's a procedural
15 issue and I will come back to that as I get to that ground in my submissions.

16 But I have the chairman's warning about the proper scope of an irrationality challenge
17 well in mind.

18 **THE CHAIR:** It's not a warning, don't worry, I know you know what the test is, don't
19 worry.

20 **MR KENNELLY:** So what I propose to do, subject to the tribunal, is to introduce our
21 case, then go to the authorities and then the grounds in order.

22 **THE CHAIR:** Yes.

23 **MR KENNELLY:** In summary then, as the tribunal has seen, this case concerns,
24 essentially, whether the CMA has established to the requisite standard the particular
25 competitive constraint that the merger would remove and its importance relative to the
26 other competitive constraints. In this case, the CMA's alleged constraint is very

1 specific. The CMA found that grocery retailers exercise a threat over the parties. What
2 is the threat? The threat is that if one of the parties does not offer a good deal on price
3 or quality, the retailer will switch in whole or in part from private label to Jus-Rol
4 products and vice versa.

5 The CMA found that retailers used this threat to play the parties off against each other
6 to obtain better terms and services and that this threat was so important that its loss
7 was enough to create an SLC. The problem for the CMA is that this important threat
8 does not exist. There is no probative evidence that it exists. There is no evidence of
9 a retailer saying to Cérélia or Jus-Rol: if you do not improve your price or quality, I will
10 buy less from you and more from Cérélia or Jus-Rol.

11 CMA's answer to this is that the threat is implicit and it was so successful and well
12 understood that it never required any articulation, not even in the parties' internal
13 documents. Now we say that's inherently unlikely, where large, sophisticated traders
14 negotiate aggressively, as we will see in this case and there's extensive evidence that
15 the retailers are well able to threaten the parties when they choose to do so. The
16 simple fact is that retailers do not threaten Cérélia with Jus-Rol or vice versa to get
17 better terms because from the retailer's perspective, they do not have that level of
18 control over what their customers purchase.

19 You will see in the evidence that customers are not a blank canvas, they have
20 preferences. If a shopper walks into Tesco, looking for a private label product, there's
21 relatively little that Tesco can do to persuade them to buy Jus-Rol instead or vice
22 versa. If Tesco does use the levers that it has, like price or taking some products off
23 the shelves, it risks upsetting its customers and losing sales to other retailers. That's,
24 fundamentally, not what retailers do and the evidence makes this crystal clear.

25 In this case, critically, the CMA's SLC concerns the retailers and their perspective.
26 The CMA accepts that when retailers buy dough-to-bake products, they do not directly

1 pit C r lia and Jus-Rol against each other. When they want private label services,
2 they pit C r lia against other private label suppliers, like Bells and Henglein, in
3 a tender process. When the retailers want consumer brand product, they negotiate
4 with Jus-Rol bilaterally, pitting it against other brands, like Northern Dough. Now that
5 does not mean there's no competition from a consumer perspective. The consumer,
6 at least to some extent, does regard the private label product and Jus-Rol as
7 substitutes, but this must not be overstated. You'll see in the evidence that consumers
8 switch between the two relatively seldom and brands like Jus-Rol command
9 a significant premium in price. But the documents do refer to some competition
10 between private label products and Jus-Rol in the supermarkets and Jus-Rol wants to
11 attract consumers away from private label products. And there's evidence that
12 retailers will stock more private label and less Jus-Rol, for example, if that is what their
13 consumers prefer but it does not follow and this is critical to our first ground, it does
14 not follow that the retailers will stock more private label and less Jus-Rol to secure
15 better wholesale terms.

16 That goes against the fundamental need to stock the product that the customers want.
17 To succeed in this appeal, the CMA needs to show that retailers will switch from private
18 label to Jus-Rol and vice versa, in order to get better terms from C r lia and Jus-Rol,
19 not because of consumer preference. They need to do it in order to get better terms
20 from C r lia and Jus-Rol and that C r lia and Jus-Rol appreciate that threat. In the
21 thousands of documents in this case gathered by the CMA, you will not see that.

22 Part of the reason for that is the highly differentiated nature of what C r lia and Jus-Rol
23 offer to the retailers. The CMA ignores all of that, at least in skeleton, and I will read
24 just paragraph 19.5. There's no need to turn up the skeleton now. It says:

25 "This case is about the biggest wholesale supplier of dough-to-bake products
26 acquiring its competitor, the second biggest wholesale supplier of dough-to-bake

1 products."

2 That summary has two major flaws. First, it treats Cérélia and Jus-Rol as if they are
3 directly competing in what they sell to retailers and even the Final Report doesn't say
4 that that is the case. But, second, the reference to their market share, the current size
5 of the market share they have, ignores the question of whether Cérélia's smaller rivals,
6 by market share, in fact have so much spare capacity that they could step in and
7 increase their share if Cérélia raised its prices.

8 Because as to that, as the tribunal has seen, the CMA finds that the merger would
9 allow both Jus-Rol and Cérélia to raise their prices over current levels. Now as regards
10 Cérélia's prices, we say that's a hopeless finding. There is massive spare capacity in
11 the private label manufacturing market. The evidence shows clearly that if Cérélia
12 raised its prices for private label supply, its rivals, with that massive spare capacity,
13 would step in and take the business.

14 But if you accept the CMA's own case that private label constrains brand, the same
15 point must apply to Jus-Rol. If Jus-Rol prices increase, on the CMA's case consumers
16 will switch to private label and we can demonstrate for sure that private label prices
17 are constrained by the spare capacity that Cérélia's rivals have.

18 Now that, in summary, is our ground 1A. It's our main ground and the other grounds
19 I will introduce as I come to them in order. But with that summary, I will turn, if I may,
20 to the authorities. My focus -- and I will deal with the authorities relatively briefly
21 because I am focussing only on the standard of review which I know is very familiar to
22 the tribunal, but in its skeleton, the CMA suggests that the tribunal has no role in
23 reviewing the probative value of or the overall adequacy of the evidence on which the
24 CMA relies. I will show you where I get that from in the CMA's skeleton and here, I
25 would ask the tribunal to take up the CMA's skeleton. If you have it in -- it's in the
26 hearing bundle 1, tab 2 at page 27, is the page I wish to go to first.

1 **MR RIDYARD:** Sorry, the reference?

2 **MR KENNELLY:** Hearing bundle 1, tab 2, page 27. It's paragraph 13.1 of the CMA's
3 skeleton. The CMA is here referring to the Law Society case and it says about two
4 lines down that:

5 "Where a rationality challenge targets the evidential basis for a public authority's
6 decision, the critical question is whether there was no evidence to support an important
7 step in the reasoning and not whether the evidence marshalled in support of a given
8 conclusion was adequate in the eyes of the applicant or the court."

9 13.2 begins on that same page, 27, but I am going to take you, if I may, over the page
10 to 28, to the very top of page 28, where the CMA says:

11 "The focus is thus on the presence or absence of evidence and not on the public
12 authority's evaluation of that evidence."

13 If you skip on to page 29, you'll see in paragraph 16, the same point is made about
14 halfway down 16. The sentence begins:

15 "But in any event, the complaint about the way in which the CMA assessed the
16 evidence it had is very different from a complaint that there was no probative evidence
17 at all in support of the SLC finding. The former amounts to an invitation to the tribunal
18 to second-guess the CMA's expert assessment of the evidence but as the discussion
19 of the law above makes clear, that's not an appropriate invitation in the context of
20 a rationality challenge."

21 If you skip back to paragraph 15, the previous page 28, this is the final extract from
22 the skeleton, one that raises real concern because about halfway down 15 on page 28,
23 the CMA says this:

24 "The tribunal is invited to read the summary of the evidence in the defence and ask
25 itself whether a reasonable regulator could conclude that the evidence justified
26 a finding that the merger would result in an SLC in relation to the wholesale supply of

1 DTB products in grocery retailers in the UK."
2 And they say the answer to that is yes.
3 So we say there are two things being suggested by the CMA here. The first is that it's
4 not open to you to consider the adequacy of the evidence supporting the various
5 stages of the CMA's reasoning. It's enough simply to show they had something.
6 Secondly, that the tribunal can properly limit its task to reviewing the CMA's own
7 summary of the evidence and decide on that basis that the SLC finding was justified.
8 Now on the first point, the tribunal's task, as I am sure the tribunal knows, is not simply
9 a binary question, is there some evidence or is there no evidence, the tribunal must
10 necessarily examine the evidence itself to see if it has some probative value.
11 On the second point, again the authorities are clear, the tribunal must examine the
12 evidence for itself. Now, of course, you must apply a rationality standard to it but you
13 should not limit yourselves to the summaries provided by the CMA.
14 Now as to the proper approach in the authorities, I will just show you two briefly, if
15 I may. The first is Stagecoach in this tribunal and that's in the first authorities bundle,
16 tab 19. You can put the hearing bundle away. I have finished with the CMA's skeleton.
17 But Stagecoach is in the first authorities bundle behind tab 19. It begins at 786 and
18 I would ask you to go to page 801, beginning at paragraph 43.
19 Here, the tribunal is considering the relevant judicial review principles and this, of
20 course, is a merger case and at paragraph 43, the tribunal refers to the Competition
21 Commission's reference to an earlier case, BSkyB, and the tribunal, where it quoted
22 from Wade & Forsyth as follows:
23 "It's one thing to weigh conflicting evidence which might justify a conclusion either way
24 or to evaluate evidence wrongly, it's another thing altogether to make insupportable
25 findings. That's an abuse of power and may cause grave injustice. At that point,
26 therefore, the court is disposed to intervene."

1 Then this, and this is important on the no evidence/some evidence point, indeed the
2 one I discussed --

3 **THE CHAIR:** Which paragraph were you looking at?

4 **MR KENNELLY:** Paragraph 43. It's the indented passage on page 801.

5 **THE CHAIR:** Yes.

6 **MR KENNELLY:** It's paragraph 43. I am reading the indented passage from Wade &
7 Forsyth cited in BSkyB, the second part of the indented passage:

8 "No evidence does not mean only a total dearth of evidence. It extends to any case
9 where the evidence taken as a whole is not reasonably capable of supporting the
10 finding or where, in other words, no tribunal [in this case, no regulator] could
11 reasonably reach that conclusion on the evidence."

12 That no evidence principle has something in common with the principle that perverse
13 or unreasonable action is unauthorised and ultra vires.

14 At 45, that was a point put to it by the Competition Commission and the tribunal says:

15 "We accept the Commission's analysis of the case law on this point and we agree that
16 the hurdle that Stagecoach has to overcome in order to make good such a challenge,
17 is a high one."

18 We don't resile from that:

19 "When Stagecoach asserts there's no or no sufficient evidence, they have to show
20 either there is simply no evidence at all to support the Commission's conclusions,
21 [which is the CMA's point] or [and this is mine] that on the basis of the evidence, the
22 Commission could not reasonably have come to the conclusions that it did."

23 That is the point I will seek to make good by reference to the evidence, the raw
24 underlying evidence itself today. But I fully accept, as we said in our skeleton, the fact
25 that the evidence might have supported alternative conclusions, the fact that
26 reasonable people could disagree, to use the chairman's phrase, is not determinative

1 of unreasonableness in respect of the conclusion actually reached by the CMA.

2 To finish on this issue, if you go back to IBA in the Court of Appeal, that's the same
3 authorities bundle, tab 12 this time. Tab 12, it begins at 486 and I would ask the
4 tribunal to go to page 514. At paragraph 93, it's near the bottom of page 514 and
5 starting halfway through paragraph 93 on 514:

6 "Under the present regime, the issue for the OFT is one of factual judgment. Although
7 the question is expressed as depending on the subjective belief of the OFT, there's no
8 doubt the court is entitled to enquire whether there was adequate material to support
9 the conclusion."

10 And just turning over the page then and going down to paragraph 95, there is
11 a reference to the House of Lords in the CCSU case and the passage from the CCSU
12 that's indented I will read because it's referenced in the CMA's skeleton:

13 "Irrationality was defined as a decision which is so outrageous in its defiance of logic
14 or accepted moral standards that no sensible person who had applied his mind to the
15 question to be decided could have arrived at it."

16 That passage, of course, as I said, is cited in the CMA's skeleton against us. But then
17 this:

18 "However, his reference to *Edwards v Bairstow*, the reference by Lord Diplock, was
19 simply in relation to his view that irrationality could now stand on its own feet without
20 resort to the inference of mistake of law. The actual decision in *Edwards v Bairstow*
21 from where the word 'outrageous' came, could certainly not be described as
22 outrageous in any sense, at least without gross unfairness to the tax commissioners
23 who made it. The issue was whether a particular transaction was an adventure in the
24 initial trade. The House of Lords accepted that it was an inference of fact and they
25 found that the Commissioners' view was the only reasonable conclusion."

26 There was no need to actually find anything outrageous, despite the use of that term:

1 "The concluding remarks of Lord Radcliffe's speech are often overlooked."
2 It says there, Court of Appeal, at paragraph 96.
3 If you could skip down, please, in the next indented passage between G and H:
4 "The court is not a second opinion where there is a reasonable ground for the first but
5 there is no reason to make a mystery about the subjects that the Commissioners deal
6 with ..."
7 And I would say the CMA deals with:
8 "... or to invite the courts to impose any exceptional restraint on themselves because
9 they are dealing with cases that arise out of facts found by [I would say] the CMA.
10 Their duty [your duty] is no more than to examine those facts with a decent respect to
11 the tribunal appeal point, and if you think that the only reasonable conclusion on the
12 facts found is inconsistent with the determination come to, to say so without more ado."
13 Finally, paragraph 100 on page 517, between B and C, beginning:
14 "However, the essential question was no different from that which would have faced
15 a court dealing with the same subject matter [this is the essence of the test]. The
16 question was whether the material relied on by the OFT could reasonably be regarded
17 as dispelling the uncertainties highlighted by the issues letter."
18 Of course, IBA concerned a decision to refer, it wasn't a final SLC decision:
19 "That question was wholly suitable for evaluation by a court. It involved no policy or
20 political judgment which would be inappropriate for the kind of review that I have just
21 described."
22 So it's not simply a question of whether there is any evidence at all to support the
23 CMA's conclusion, even in a rationality challenge. It's a proper part of your role to
24 review for yourselves, the evidence base on which the CMA relies, to consider it as
25 a whole and determine whether it's reasonably capable of supporting the ultimate SLC
26 finding made.

1 **THE CHAIR:** In Tobii, I put it as any evidence of any probative value.

2 **MR KENNELLY:** Indeed.

3 **THE CHAIR:** It probably has the same effect.

4 **MR KENNELLY:** In my submission it does. The CMA, in its own skeleton, in
5 a separate part, appears to accept that but I was concerned with the suggestions in
6 the paragraphs I took you to, to dispel any notion there is anything inappropriate in the
7 tribunal reviewing in full the evidence base that the CMA considered and asking the
8 rationality question which is: is it reasonably capable -- is it evidence of probative
9 value, capable of supporting the ultimate SLC finding?

10 I will turn now, if I may, to the merger assessment guidelines, the questions the CMA
11 should have addressed in this case but failed to do so and that's in the fifth volume of
12 authorities behind tab 56. Just to ground ourselves in the CMA's own guidelines. And
13 it's behind tab 56, page 4014.

14 **MR RIDYARD:** Sorry, can you give that again?

15 **MR KENNELLY:** The fifth volume of authorities, sir, tab 56, page 4014. Authorities
16 4014. I will take you first, just to the heading. It's "Horizontal unilateral effects", and
17 that's the basis for the SLC in this case. And over the page, page 4015, you see the
18 next heading "Differentiated products", and plainly we are concerned in this case, as
19 the CMA accepts, with differentiated products. If I could read you 4.6 down to 4.8:
20 "Unilateral effects may arise in differentiated product markets because a price
21 increase becomes less costly when the products of the two firms are brought under
22 common ownership or control. Absent the merger, firms face a trade-off when
23 considering whether to raise prices or reduce quality, range or service. On the one
24 hand, the firm will incur a cost because some customers will switch away and the firm
25 will lose the profits that they would have earned on those customers; on the other
26 hand, the firm also gains because it makes a bigger profit on the customers that remain

1 because of the higher price or the lower cost associated with reduced quality.

2 "The question is after the merger, it would no longer be as costly for the merged entity
3 to raise prices or reduce quality. It would recoup the profit on recaptured sales from
4 those customers who had switched to the products of the other merger firm."

5 Then this:

6 "In differentiated markets, horizontal unilateral effects are more likely where the
7 merger firms are close competitors or where their products are close substitutes. The
8 more closely the merger firms compete, the greater the likelihood of unilateral effects
9 because the merged entity will recapture a more significant share of the sales lost in
10 response to a price increase or other worsening in the offering, making the price rise
11 more profitable. The merger firms need not be each other's closest competitors for
12 unilateral effects to arise, it's sufficient that the merger firms compete closely and that
13 the remaining competitive constraints are not sufficient to offset the loss of competition
14 between them, resulting from the merger."

15 So these, the CMA agrees, are the basic requirements for analysis and these
16 paragraphs are themselves cited in the Final Report.

17 We ask no more than that these tests are applied. The applicants are not, as the CMA
18 says in its skeleton, laying down a highly prescriptive approach. The merger
19 assessment guidelines themselves provide the approach and they tell the CMA that
20 when examining whether a merged entity can raise prices more than the
21 counterfactual, the CMA needs to do a basic, and it can be a very basic, cost benefit
22 analysis. Will the likely downsides of raising prices outweigh the likely benefits?

23 Now in this case, the merged entity's conduct depends on what its customers, the
24 retailers, will do. The SLC depends on the retailers threatening in a credible way to
25 replace private label with Jus-Rol and vice versa, to secure better terms from C er lia
26 and Jus-Rol. So the CMA needs to ask, to see if that is a real and credible threat: if

1 the retailer did that, what would happen? What would happen to the retailer? Would
2 the costs that the retailer saved by switching, switching from one to the other, outweigh
3 the cost of upsetting its customers, who wanted to buy the product that had been
4 replaced and would not buy the replacement product?
5 What about the supplier, who is supposed to be threatened by this possibility? Do
6 they earn more or less profit if the retailer switches in whole or in part from private
7 label to Jus-Rol and vice versa? In this case we say the CMA failed to ask these basic
8 questions and I will turn then to the ground 1A itself. That's by way of background.
9 I would ask you now to go to the Final Report itself. The basic argument in ground 1A
10 is that the evidence that I will show you is not reasonably capable of supporting the
11 SLC finding. Before I get into the specific evidence itself, I will show you some
12 background in the Final Report and then explain why those basic preliminary questions
13 that I've mentioned just now are so important to the CMA's analysis.
14 So first in the Final Report, it's in the core bundle, tab 3 and if you go, please, to
15 page 105. Here, by way of background, the Final Report -- and this is not
16 controversial -- is setting out the distinction between private label and consumer
17 brands. 5.12 -- actually, I would ask the Tribunal, perhaps, if you don't mind, to read
18 this yourselves, to read paragraphs 5.12, 5.13 and 5.14 over the page. The last is
19 useful because it tells you who are the four top grocery retailers and their market share.
20 **MR RIDYARD:** I am sorry, can you give me anyway, the electronic reference because
21 I am struggling to follow that.
22 **MR KENNELLY:** Sorry, I don't have -- sorry, it says -- I am told it's core --
23 **THE CHAIR:** 105.
24 **MR KENNELLY:** Core 105.
25 **MR RIDYARD:** 105. Okay. I will get the paper one.
26 **MR KENNELLY:** That should work on the electronic bundle.

1 **MR RIDYARD:** It doesn't.

2 **MR KENNELLY:** We are encouraged not to use hard copy ones. I don't want to be
3 party to a deviation from the tribunal's preference but ...

4 **MR RIDYARD:** I am with you.

5 **MR KENNELLY:** It's, as I said, behind tab 3, page 105. If you could read, as I say,
6 paragraphs 5.12 to 5.14.

7 **(Pause)**

8 **THE CHAIR:** I have read that, yes.

9 **MR KENNELLY:** Now the supply process. It's in the same Final Report, this time
10 page 139, from paragraph 7.18.

11 **THE CHAIR:** Where do you want me to go to?

12 **MR KENNELLY:** Page 139, sir.

13 **THE CHAIR:** I have 7.18.

14 **MR KENNELLY:** If you could read that down to 7.22, the bottom of 7.22. **(Pause)**

15 **MR RIDYARD:** In 7.21, it says "Wholesale prices are, to an extent, fixed." Are they
16 fixed or are they not fixed?

17 **MR KENNELLY:** My understanding is they are generally fixed following those supply
18 agreements but the volumes change, the volumes do change.

19 **MR RIDYARD:** I can see how the volumes might change but the wholesale prices,
20 are they set in stone or not?

21 **MR KENNELLY:** I will have to -- there's usually a provision for exceptional
22 circumstances, I am told. I don't see that in the Final Report. If there is a reference to
23 it, we will dig it out.

24 But the two points that we take from -- I ask you to take from these two paragraphs,
25 first of all, the tribunal has seen how easy it is for a retailer to switch from one private
26 label supplier to another, to switch volumes from one to another. And that's very

1 relevant when we come to see how C r lia is constrained by the fact that Bells and
2 Henglein can step in easily and take private label volumes. But also the reference to
3 the Grocery Supply Code of Practice, the GSCOP. There is a particular regulatory
4 regime in play in this case and it means that when volumes are cut, written notice and
5 reasons are required to be given. So you would expect a paper trail, if retailers were
6 switching between private label and brand and vice versa.

7 So unusually in this case, there is a reason why one would expect, even to a greater
8 degree, a paper trail, if the switching which the CMA depends upon actually occurred
9 or is even threatened.

10 The next issue is differentiation and, again, I rely on findings made in the Final Report
11 itself and for this, I would ask you to go to page 291, paragraph 9.335:

12 "We found the parties' offerings to retailers are differentiated and the constraint
13 between them does not typically manifest itself through direct competitive interactions.
14 In particular, through head to head competition in tenders."

15 Just pausing there, one sees straight away the unusual nature of this case and how
16 novel it is in this respect. An SLC is found in a market where there is not, typically,
17 direct competitive interaction. In particular, there's no example of head to head
18 competition in tenders but the CMA says:

19 "This lack of direct competition reflects the nature of competition in the market in which
20 a grocery retailer selects its preferred supplier within each of the distinct channels."

21 There's no doubt that within the channels, there's very, very strong, we say,
22 competition but that's certainly where the competition mainly occurs, even on the
23 CMA's case:

24 "For the reasons set out in earlier sections, an assessment limited to direct competition
25 would not fully reflect the nature of competition in the market, in particular the
26 competitive tension that exists between the PL and branded channels."

1 Then we find the core finding, the core finding at page 142. It's page 142 and
2 paragraph -- we see first of all the heading, at the bottom of 142, "Cross channel
3 competition", and that's just the heading. I take you to paragraph 7.34, if I may, over
4 the page. I am going to take you in some detail to the core finding because there's
5 some suggestion by the CMA in its defence that the SLC finding is not as narrow as
6 we claim and so I want to take you to the detail in that core finding, so you can see
7 precisely what they decided. I begin at 7.34, where the CMA finds:

8 "There's an ongoing process by which retailers select their optimal volume mix of PL
9 and branded products best served their end customers and their commercial interests.
10 We refer to this mechanism as rebalancing or flexing between PL and branded
11 products."

12 Over the page at paragraph 7.35:

13 "DTB suppliers will consider the impact of their offering across PQRS on expected
14 volumes which, in turn, drive profits. The supplier is therefore incentivised to provide
15 the retailer with a good deal because if it does not, it raises prices too much or fails to
16 develop new products, the retailer may switch to another supplier for that channel or,
17 subsequently, allocate more shelf space to the other channel. For example, during a
18 tender or renegotiation of a PL supplier's offering, the supplier is constrained not only
19 by the risk it will be replaced by an alternative PL supplier but also by the prospect that
20 if it remains a selected PL supplier, it may lose sales to the branded channel. As
21 a result, there's competition between DTB suppliers not only within the PL and
22 branded channels but also across the channels."

23 No evidence cited for that paragraph, the evidence that's relied on comes later. For
24 that, I need to go to page 200. First the heading, "Our assessment." This is having
25 set out the initial evidence in the preceding paragraphs, the CMA says this at 9.67.

26 They note:

1 "The largest retailer customers of the parties overall articulated a broadly consistent
2 and coherent view that there is an implicit but important constraint between the parties
3 which will be lost as a result of the merger."

4 As I hope to show the tribunal, that is an irrational finding, based on the evidence I will
5 show you. There is no broadly consistent and coherent view that this constraint is
6 important but implicit.

7 Then at 9.70 over the page, page 201 -- this is following the tendering evidence, the
8 CMA says:

9 "We have found that retailers' decisions about how much product to purchase across
10 the two channels is not agreed as part of the tender process but is determined through
11 ongoing discrete orders, where retailers can flex their demands between the private
12 label and branded options. It is through this competition for retailer shelf space that
13 the constraint between the parties occurs."

14 Then 9.152 on page 239. So page 239, please, 9.152:

15 "The evidence from third parties indicates the parties are close competitors. While
16 some DTB suppliers were focused on within channel competition, third parties
17 generally considered Cérélia and Jus-Rol to be competitors. The largest retailer
18 customers of the parties [and I will be focusing on those two] that make up a large
19 majority of the overall market, articulated a consistent and coherent view that there
20 was an implicit but important constraint between the parties which will be lost as
21 a result of the merger. In particular, they explained they value the ability to weigh up
22 the parties' offerings across the PL and branded channels, in order to get a better deal
23 in negotiations, particularly in terms of price and quality."

24 Again, to be absolutely clear, that's the constraint. It's not enough to simply be aware
25 of the price in one channel and have that informed pricing, especially at a retail level
26 in the other. They need to use their ability to switch between private label and Jus-Rol,

1 to negotiate better terms and services from Jus-Rol and Cérélia, the exercise of the
2 constraint.

3 **MR RIDYARD:** Doesn't this switching happen at the retail level, depending on what
4 price the retailer sells these products at to the consumer?

5 **MR KENNELLY:** There is a degree, and I will show you how much. Not as much as
6 the CMA suggest but a degree of switching which is consumer driven and that happens
7 and the retailers, as we'll see, respond to consumer preferences. The CMA's theory
8 of harm is different. The CMA's theory of harm is not that the retailers buy more or
9 less private label or Jus-Rol, based on their consumer preferences. Their SLC is
10 based on a finding that in order to obtain better terms and services for the retailer, they
11 can threaten, even implicitly, Jus-Rol and Cérélia to switch from one channel to the
12 other. With that threat, they can obtain better terms and services from Jus-Rol and
13 Cérélia and vice versa.

14 **MR RIDYARD:** Can we just unpick that a little bit because the merger guidelines that
15 you took us to earlier give a nice clear account of what an SLC, in the classic case,
16 looks like and it's really about, as described there, how the merger will change the
17 incentives for one or both parties to raise price. That's why I asked you a minute ago
18 about whether the private label contracts can change the price during the course of
19 a contract because that seems to me, quite important.

20 The classic SLC story would be because of the merger, the merging firm has an
21 incentive to raise price that it didn't have before the merger. So in the case of private
22 label products, if we are saying that the prices are fixed for the duration of the contract,
23 the only time at which you could exploit your newly gained market power, having done
24 the merger, would be when there was a new contract, unless it was possible to change
25 price during the contract.

26 So that seems quite an important sort of fact to understand. If it's possible to change

1 the price during the course of a contract, then I do a merger, I decide I have more
2 market power, so I raise the price of my private label product. Then you might expect
3 the retailer to say -- it might not be happy about it but let's say they accept it because
4 they have no alternative for some reason -- they then reflect that in higher retail prices
5 and then so when you and I, as consumers, go into the store, we find the price of
6 private label has gone up and, therefore, we decide to maybe switch our purchases or
7 divert our sales to another product, maybe the branded product. And that will be the
8 normal mechanism in a retail setting, how an SLC happens. Are you saying the CMA
9 is not describing that process, when it talks about the SLC?

10 **MR KENNELLY:** No, that's not the constraint the CMA is describing, that's not the
11 constraint they identify in this case. And that's why I am focusing so much, before we
12 get into the evidence, on the particular SLC they identify. They are very clear. The
13 constraint upon which they base their case is a separate one which is that because
14 they, the retailers, can switch volumes -- contracts, sure, but also volumes -- relatively
15 easily out of private label and into brand, they use that ability to switch, as a negotiating
16 tool, to get better terms from C er lia, when they negotiate their contracts and Jus-Rol,
17 when they negotiate with them.

18 **MR RIDYARD:** But if the supermarket has a fixed price from the private label supplier
19 for the duration of the contract, then there's nothing to flex and no reason to do any
20 flexing, is there? It's only when something bad happens, like a price rise happens,
21 that the retailer might try and flex their muscles.

22 **MR KENNELLY:** First of all, they can exercise -- they can do it when the contract
23 comes up for renewal and the tendering process which is where we'd expect to see
24 this negotiating threat, if it existed in the tendering process but also in the volumes.
25 They can say: we are going to switch out -- we have a price with you but we'll switch
26 out volumes if you don't do something for us and we'll switch our volumes to a branded

1 product.

2 **MR RIDYARD:** But if the wholesale price has gone up and the retailer decides to
3 reflect that in the retail price, then it's consumer choices that will change the volumes
4 that are sold. It's not some independent thing the retailer does on a whim, it responds
5 to what the consumer does when they go into the store.

6 **MR KENNELLY:** That's not what the CMA found. The CMA is not saying the
7 supermarket is doing this, prompted by particular consumer choices, they are saying
8 it's a negotiating lever that retailers can exercise for themselves in trying to get the
9 best terms and conditions from C r lia or Jus-Rol. The threat of switching from
10 branded to private label and vice versa.

11 **MR RIDYARD:** I am sure Mr Palmer will come back on this in due course. Sorry to
12 interrupt you, it's very helpful --

13 **MR KENNELLY:** No, it's absolutely central to our case because I am sure the CMA
14 can come up with other theories which might be supported by the evidence. We don't
15 see them, but we have to focus on the CMA's SLC finding in the decision.

16 9.152 and other paragraphs I have shown you are really clear. If you go to their overall
17 conclusion at 291, so page 291, paragraph 9.336:

18 "Large grocery retailers have told us that their ability to trade off the parties in their
19 negotiations ..."

20 So the negotiations are presumably the tenders for the private label contracts and the
21 bilateral negotiations with Jus-Rol and other branded products. So in those
22 negotiations, their ability to trade off Jus-Rol against C r lia is an important constraint
23 which enables them, the retailers, to get a better deal. They say for consumers but in
24 the first instance, they are using this constraint to get a better deal, better pricing and
25 services for the retailers at the wholesale level:

26 "Grocery retailers told us they may not typically pit their private label supplier against

1 their branded supplier but that it is a source of competitive tension that would be lost
2 by the merger, thereby reducing their ability to protect against potential price rises by
3 a particularly large supplier covering both supply chains."

4 Now the CMA says in its defence that the SLC finding isn't only based on this implicit
5 rebalancing threat. But no other negotiating lever is suggested in the Final Report,
6 apart from this threat, the threat to stock different products in order to get better terms
7 and services from Cérélia and Jus-Rol.

8 Now my --

9 **MR RIDYARD:** Can I just try again, just to go through a sort of thought experiment
10 here. So we get to the end of a private label contract and the supplier says -- which
11 must be happening quite a lot these days: oh, sorry, my costs have gone up by
12 10 per cent, so I would like to carry on supplying you the private label but it's going to
13 be 10 per cent higher. That's not good news for the supermarket, so it tries to push
14 back on it, using whatever power it has. Would it not say: if you do that, you put
15 through a 10 per cent price increase when this contract is renewed, I am obviously
16 going to have to put up the retail price because I have to earn my living and that's
17 going to lead some consumers to switch away from the private label product to
18 something else, possibly the branded alternative. Therefore, I am going to end up
19 buying less from you, if you do push through this price rise. So that would be where
20 you might expect a normal commercial negotiation. I am sure the actual negotiations
21 are much more lively than that but that would be the basis of that negotiation. The
22 retailer would say: because your price is going up, I'm going to have to reflect it in my
23 downstream retail prices and that's going to lose you volumes, so don't raise by
24 10 per cent, please, raise it by five.

25 **MR KENNELLY:** Indeed, but again, that's not the analysis that the CMA did. That's
26 not the way the constraint works in the SLC finding the CMA made.

1 **MR RIDYARD:** But you see, sorry, in that story, the retailer would be going back to
2 the supplier, saying: you are going to lose volume if you push through that price rise.
3 The reason for that is something that's going to happen downstream but the retailer
4 doesn't necessarily have to go through that with the wholesale supplier, it's just
5 saying: if you raise price, you'll lose volume. So are they not sort of flexing volumes
6 between the private label and the branded channel in this made up negotiation that
7 I just described?

8 **MR KENNELLY:** In that negotiation, yes, but it's not the constraint that the CMA
9 identified.

10 I mean imagine a Jus-Rol product, again a thought experiment, sold to retailers for
11 60P and it sells well at £1. If Jus-Rol raises the wholesale price to 70P, the retailer
12 will lose margin, just as you described to me, sir, so what can the retailer do? It can
13 absorb the price increase and do nothing and it will retain sales but lose margin. It
14 could pass on the price increase. It could make the retail price 1.10, with
15 consequences for consumers which I think is what you put to me. But then it could do
16 these things and this is what the CMA focuses on. It could de-list the product across
17 its complete store portfolio, it could de-list the product across some of its store portfolio
18 or give the product fewer shelf inches in the stores where it's stocked.

19 Those last three options are the ones the CMA focuses on.

20 **THE CHAIR:** On that last option they can say: well, look, if you are going to increase
21 the price, let's say of Jus-Rol, they will say: well because you are going to increase
22 that price, we are going to have to increase our own price. Consumers will buy less
23 of it, they will buy more of our PL product, and so you are going to get less shelf space.
24 So the retailer itself could be looking at what it thinks a consumer is likely to do in
25 reaction to a price increase.

26 **MR KENNELLY:** Indeed, and that's --

1 **THE CHAIR:** So what then happens is the retailer is not only just looking at the
2 position as between the two parties, but it's looking at the competition on the retail side
3 in order to make decisions as to how much product it's going to take.

4 **MR KENNELLY:** Indeed. There are two things, two points to make about that, sir.
5 The first is the tribunal's assuming a high level of consumer diversion between private
6 label and --

7 **MR RIDYARD:** Just some.

8 **MR KENNELLY:** We'll come to how much there is. There's far less than you might
9 think. That question of how much diversion there was between them is a question the
10 CMA could well have asked but didn't and that's my second point. The analysis that
11 the tribunal is undertaking is not one the CMA undertook. The CMA's analysis is much
12 more crude. It was the very one I have shown you which is that without getting into
13 ultimate consumer reaction or working out, as I say, the cost benefit analysis, how
14 consumers react, will this negotiating tool ultimately benefit or not benefit the retailer
15 who is doing it? The CMA is not looking at any of that. They are simply saying the
16 fact of cross channel switching is a negotiating lever that the retailers use against
17 Cérélia and Jus-Rol, to get better terms for themselves, full stop.

18 They, the CMA, did not say: let's look at the diversion ratios and work out what
19 a constraint might be, where retailers would say: our consumers are likely to divert,
20 you will lose shelf space, therefore you have to change your price or offer special
21 services in order to offset this likely ultimate consumer reaction. That was not the
22 constraint they identified.

23 **THE CHAIR:** What's the CMA's case within each channel? So if Cérélia is saying: on
24 the PL side, we are going to increase the price by 15 per cent, the retailer could
25 say: okay, we'll just go to someone else for that.

26 **MR KENNELLY:** The CMA's case is competition within the PL channel is weak. They

1 say the rivals don't have --

2 **THE CHAIR:** Enough capacity.

3 **MR KENNELLY:** Lack of capacity, lack of reputation in the market, lack of willingness
4 and we'll come to that. That, as I said in my opening, that's my fallback. It's a very
5 important fallback which is even if I am wrong about the implicit rebalancing threat,
6 there's this other massive constraint on Cérélia. Cérélia can't raise private label prices
7 because there are rivals with very large spare capacity, producing quite homogenous
8 product that will come in and take their market share. The CMA relies on the fact
9 Cérélia currently has a big market share for PL supply but that's not the question
10 in a bidding market, the question is what spare capacity do its rivals have? I will come
11 to that after -- you may have to wait quite a long time, sir, for me to get to that issue
12 because I need --

13 **THE CHAIR:** I don't want to take you out of your natural order, that's fine.

14 **MR KENNELLY:** So if I may come back to the point.

15 **THE CHAIR:** Yes.

16 **MR KENNELLY:** The real failure, and this is the point I made in opening, the CMA
17 fails to answer those basic questions that the merger guidelines prompt which is: did
18 the retailers have the ability and incentive to carry out this implicit rebalancing threat
19 by reference to their own customers, the very discussion we've been having. Even if
20 they did, would that threat have been effective against Cérélia, the point you raised
21 with me because, in fact, apart from the threat from the suppliers, was Cérélia
22 indifferent as to whether they stocked private label or Jus-Rol because Cérélia was
23 manufacturing for both.

24 That's the first question and I have three. I am taking my challenge in three ways. The
25 second is the retailer evidence and internal documents can't reasonably support the
26 SLC finding. So my first point is they failed to ask those basic questions I have been

1 discussing with the tribunal. The second is, in any event, the evidence does not
2 reasonably support the SLC finding. Third, even if the implicit rebalancing threat
3 existed, the merged entity couldn't raise prices or reduce quality because, as I say,
4 Bells and Henglein would step in and constrain it.

5 So I want to go first, before I get into the evidence, to the basic economic analysis
6 which the CMA, we say, failed to undertake and that, I think, goes directly to the points
7 Mr Ridyard has been raising with me, the ability of retailers to exercise this threat.

8 I will go first to the finding in the Final Report. It's in the core bundle again, tab 3,
9 page 157.

10 I see the time. Are we stopping for a shorthand writer break?

11 **THE CHAIR:** We will do but we'll do it -- how long is this next point going to take?

12 **MR KENNELLY:** Probably about 15 minutes.

13 **THE CHAIR:** Okay, we'll take our break now then.

14 **(11.36 am)**

15 **(A short break)**

16 **(11.50 am)**

17 **MR KENNELLY:** I am, as I said, approaching the challenge to the SLC in three
18 different ways. I am beginning with the basic questions about what the retailers have
19 by way of ability and incentive to carry out this implicit rebalancing threat, and that's
20 an exercise we say the CMA did not undertake. I think that's the very question that
21 has been put to me by Mr Ridyard before we broke, and in his thought experiment the
22 retailers were undertaking this kind of cost benefit analysis, based on their own
23 diversion prediction.

24 **MR RIDYARD:** Based on what was happening when they were selling the products
25 in the store.

26 **MR KENNELLY:** Precisely. As I hope to explain in this section, even on that thought

1 experiment, even if that were the constraint which the CMA identified which they didn't,
2 it still wouldn't be, on the evidence before you, a credible threat because of what you'll
3 see in relation to consumer preference and consumer diversion, that for the retailers
4 to de-list which they need to threaten credibly to do, they'd end up losing significant
5 customers entirely.

6 **THE CHAIR:** Can you just give me the cross-reference to where you are in your
7 skeleton?

8 **MR KENNELLY:** That's very difficult for me.

9 **THE CHAIR:** I know you're working from your notes, I appreciate that.

10 **MR KENNELLY:** I am on ground 1A and I am in my skeleton -- I don't know if this is
11 the very beginning of ground 1A. Paragraph 15. I am tracking the same structure in
12 my skeleton, this is not completely different.

13 **THE CHAIR:** No.

14 **MR KENNELLY:** First part of the ground 1A challenge. I am asking the tribunal to go
15 to the Final Report, paragraph 7.90.

16 **THE CHAIR:** Yes.

17 **MR KENNELLY:** This is the core finding I challenge. 7.90:

18 "Switching from existing suppliers. Rather than switch to a new supplier, retailers may
19 choose to switch volumes between existing suppliers. Since supply agreements
20 typically do not specify the volumes to be purchased, this can be varied at short notice,
21 assuming suppliers don't have capacity constraints."

22 And this:

23 "Switching volumes between existing suppliers is likely to be relatively easy and
24 costless."

25 Relatively easy and costless to switch.

26 But then the CMA finds that:

1 "For private label [next paragraph], retailers normally have one existing supplier and
2 for branded, one existing supplier, so that when it finds that switching between existing
3 suppliers is easy and costless, it's referring to switching between private label and
4 Jus-Rol."

5 You see that at paragraph 7.91:

6 "Such switching could take place within the PL or branded channels if retailers use
7 more than one supplier. However, as we set out above, it's unusual for retailers to
8 have more than one supplier for a given DTB product type in each channel. Switching
9 volumes between existing DTB suppliers therefore would typically occur across the PL
10 and branded channels through the rebalancing or flexing mechanism described
11 above."

12 And it is that switching, therefore, that the CMA is describing as relatively easy and
13 costless.

14 Now as a matter of contract, it's common ground that a retailer can change volumes
15 relatively easily, as we were discussing earlier. I rely on that to show how C er lia is
16 constrained by Bells and Henglein if they want to have two PL suppliers. But what
17 about the retailers' customers? Whether, in reality, it's easy and costless for the
18 retailer to switch from private label to Jus-Rol and that depends on how the retailers'
19 customers react which is the very discussion I was having with Mr Ridyard and that's
20 a question the CMA never addressed and it needed to be asked because of the other
21 finding the CMA made.

22 If you go to 7.8 in the same Final Report, 7.8, "Grocery retailers' purchasing decisions",
23 you'll see what they say here:

24 "Grocery retailers' purchasing decisions are informed by what their customers, end
25 consumers, want to buy."

26 **THE CHAIR:** Sorry, what paragraph are we on?

1 **MR KENNELLY:** 7.8 on page 137.

2 **THE CHAIR:** Yes.

3 **MR KENNELLY:** One retailer commented:

4 "Our start place for ranging decisions is coming from a position of how do we best
5 serve the needs of our customers."

6 Another retailer:

7 "And our decisions on which products we sell in which stores are customer and
8 category led."

9 I will rely on that later:

10 "Grocery retailers are responsive to the demand preferences of their end consumers,
11 based on the quantities of DTB products being bought at the retail level and retailers
12 respond to these retail demand preferences by purchasing more or less of the
13 products at the wholesale level."

14 That's not controversial and corroborated by third party evidence. As one said:

15 "If there's more volume, if there's demand on one line, you buy more of it as a result
16 of that."

17 Then 7.11 on page 138:

18 "Customers want choice."

19 This is obviously material to the ease with which retailers can de-list products.

20 7.11:

21 "The large retailers, the big four, generally choose to stock both branded and PL DTB
22 products to give end consumers more choice. They offer the cheaper one as an entry
23 point to the category and branded DTB products offer a wider range but at a higher
24 price point."

25 And one of their retailers confirms that by saying:

26 "Customers want a choice of products at appropriate and reasonable price points."

1 There's no question that Jus-Rol is more expensive. You'll see that customers can't
2 be expected to switch easily to the more expensive product and as you'll see, many
3 Jus-Rol customers will not switch to private label. For that, if you go to the findings
4 again in the Final Report itself at page 229 on paragraph 9.120:

5 "While private label products are sold for lower price points, branded products such as
6 Jus-Rol are typically sold for a higher price. The willingness to pay this brand premium
7 indicates that some end consumers consider branded products to be of a higher
8 quality than the equivalent PL products. Other reasons for the willingness to pay the
9 brand premium may be that consumers value the quality assurances provided by
10 brands, the more exciting packaging, new recipes and use suggestions."

11 Putting those findings to one side, we come to look at the underlying documents
12 themselves.

13 The reason I am taking you to these, as I said a moment ago, is to show that it's very
14 far from easy and costless for a retailer to switch between private label and Jus-Rol
15 which is obviously an important question that one asks, if one is asking whether this
16 alleged constraint is credible or not.

17 So I would ask you to go first to the parties' disclosure bundle, the second volume,
18 tab 58. This is a Jus-Rol document. Go, please, to page 1035. It's from March 2020.

19 **MR RIDYARD:** Sorry, we are in disclosure bundle; yes?

20 **MR KENNELLY:** Yes, the parties' disclosure bundle, PDB bundle.

21 **THE CHAIR:** What page?

22 **MR KENNELLY:** 1035.

23 **THE CHAIR:** Okay, I have it. I will work from the hard copy. I can't find it on ...

24 **MR KENNELLY:** It may be, sir, because there's MDB and PDB.

25 **THE CHAIR:** Probably. Let me -- so what do I get, which one?

26 **MR KENNELLY:** PDB, parties' disclosure bundle, volume 2.

1 **THE CHAIR:** Yes.

2 **MR KENNELLY:** And it's behind tab 58, page 1035. We are looking at, from Jus-Rol's
3 perspective, substitutability within the chilled pastry and dough category. I am
4 focusing on switching, the top half of that table in front of you and I am looking at the
5 yellow comment box on the right-hand side. That yellow comment box tells you what
6 percentage of shoppers will switch brand if their favoured product is not available.
7 Brand for these purposes includes Jus-Rol and private label brands.

8 **MR RIDYARD:** How do we know that?

9 **MR KENNELLY:** Because in the top of this table, when we are asking about diversion,
10 there's nothing else that covers diversion to private label. The top half of this table is
11 looking at switching and there's no other way -- unless they are saying nobody
12 switches from Jus-Rol to private label, it wouldn't be covered.

13 The rest of this presentation which is very long, suggests that private label -- in fact, if
14 you look at the page immediately before it, private label is behaving like a brand. Do
15 you see the 1034, right-hand side? My main point is I don't think this table at 1035
16 can be understood unless brand means Jus-Rol, other brands and private label.

17 The important point is it tells you the percentage of shoppers that would switch to
18 another brand or private label if the Jus-Rol product was not available. This is very
19 revealing because if you subtract that percentage that you see in the orange comment
20 box from 100 per cent, then you have the percentage of shoppers that will not buy
21 either another brand or private label if Jus-Rol isn't available. They won't buy any
22 dough-to-bake product at all.

23 Those are --

24 **MR CUTTING:** Sorry, can you say that again. What's your proposition?

25 **MR KENNELLY:** The proposition is that the percentage you see, the percentage
26 stated in the yellow block, is the percentage of shoppers that will buy -- in my

1 submission, if Jus-Rol isn't available, they will buy a rival brand like Northern Dough
2 or a private label brand. But if Jus-Rol isn't available, if you subtract that number from
3 100, you have a larger number which is the percentage that will not buy any
4 dough-to-bake product in the chilled pastry and dough category. They simply won't
5 buy it.

6 **MR CUTTING:** I am sorry, obviously I don't know your survey but even on that slide,
7 it's 43 per cent walk away. Some of those go to another store, so they may have
8 bought. They may actually be so loyal to your product that they go to another store to
9 buy it.

10 **MR KENNELLY:** Yes.

11 **MR CUTTING:** So I don't see how -- because you are trying to support the proposition
12 that 70 per cent loyalty, effectively -- I am not sure even your slide says that.

13 **MR KENNELLY:** No, no, sorry, I am describing people who won't buy in that store.
14 These are the shoppers who won't buy dough-to-bake product in the store they are in.
15 So in the top half of the table -- this is why I said to Mr Ridyard I am inferring that brand
16 means Jus-Rol and the private label.

17 **MR CUTTING:** Yes.

18 **MR KENNELLY:** Top half of the table, "Bought and size amount, bought another type
19 or flavour", those are the switchers -- sorry, they are the people who are buying other
20 sizes or amounts of the Jus-Rol product and the type and flavour of the Jus-Rol
21 product and then at the bottom are the brand, the people who are buying either
22 another -- if Jus-Rol is not available at all, another brand or, I infer, private label
23 because otherwise switching to private label isn't covered at the top of this table.

24 Do you see? I appreciate the word "brand" is confusing here but we are discussing
25 switching in the top half of this table and bought another size or amount, bought
26 another type or flavour, is Jus-Rol, so bought another brand must be switching to either

1 Jus-Rol or private label, because otherwise, switching to private label isn't covered.

2 Now I am not seeking to argue that this percentage figure is determinative. I am not

3 inviting you to make a finding this is the right number. I will show you some other

4 numbers. The CMA never analysed diversion between private label and Jus-Rol

5 within the stores, in the way that diversion is often examined by the CMA.

6 The point here is if this is right, one sees a significant loss by the retailer of customers

7 who would otherwise buy a dough-to-bake product because their favoured product

8 isn't available.

9 Now the CMA points to lower percentages of those Jus-Rol customers who would not

10 buy private label and they rely on a different document. I will show you that now. It's

11 in the same volume but this time tab 67.

12 **THE CHAIR:** So you are saying someone turns up, they have in their mind they want

13 to buy a particular product and if it's not in the supermarket, 43 per cent of those

14 people will just go somewhere else or not buy at all?

15 **MR KENNELLY:** I am not saying numbers --

16 **THE CHAIR:** The retailer doesn't get the sale at all.

17 **MR KENNELLY:** The retailer doesn't get the sale.

18 **THE CHAIR:** At all?

19 **MR KENNELLY:** At all. That retailer does not get a dough-to-bake sale at all.

20 **THE CHAIR:** At all, I know, because 43 per cent will say: if the product I wanted to

21 buy is not available, I am just going to walk out and buy it somewhere else or not buy

22 it at all, buy it another day.

23 **MR KENNELLY:** Sorry, not 43 per cent, I am talking about people who -- the top half

24 of the table --

25 **THE CHAIR:** I am looking at the second half.

26 **MR KENNELLY:** The second half, sorry, yes, they will walk away entirely.

1 **THE CHAIR:** So the retailer won't have a sale at all?

2 **MR KENNELLY:** Yes.

3 **MR RIDYARD:** But that's not what this says, is it, because it's only a very small
4 number who go to another store. Some go hungry and buy nothing, some buy
5 something else in the store. It's quite complicated, isn't it?

6 **MR KENNELLY:** It's not that -- Mr Ridyard is right, so walk away, how that's split up,
7 5 per cent go to another store -- again, these figures are confidential, so my
8 understanding is this whole document is confidential.

9 **MR PALMER:** It's your document.

10 **MR KENNELLY:** Okay. Well, no, it is confidential, so I am not saying numbers.

11 **THE CHAIR:** So whose document is this?

12 **MR KENNELLY:** It's GMI's document, a Jus-Rol document. But, hopefully, we can
13 manage. There aren't many numbers. The walk away figure that's being quoted is
14 split between going into another store, and Mr Ridyard correctly points out, buying
15 something else instead of the category. So buying something that isn't chilled pastry
16 and dough, there is a percentage for that. But some people buy nothing and then
17 others will say they will: buy it on my next trip, but that's still a walking away.

18 So you have my primary submission on the people who won't buy a dough-to-bake
19 product at all in that bottom of the brand bar. I also rely on the walk away figures
20 because that also demonstrates what happens if the Jus-Rol product isn't available.

21 This whole slide is demonstrating the costs that a retailer incurs if it de-lists a product
22 that's favoured by the consumer. Far from being costless and easy, de-listing is
23 difficult and expensive and upsets customers and if you go to the document the CMA
24 relies on --

25 **MR MALEK:** It does not have to be all or nothing because he can reduce the volume,
26 can't he?

1 **MR KENNELLY:** Yes, he can.

2 **MR MALEK:** Have less shelf space, so the product may still be available but just in --

3 **MR KENNELLY:** He can but the reason why I am emphasising this is because I am
4 setting the scene before I come to the evidence.

5 **THE CHAIR:** Okay.

6 **MR KENNELLY:** The CMA says the switching is easy and costless between Jus-Rol
7 and Cérélia, in order to tee up the evidence for its theory of harm. My point is if you
8 look at the consumer preferences and the retailers' attitudes, it's very far from easy
9 and costless to switch between Jus-Rol and private label. It means that it's
10 counter-intuitive to expect them to threaten Jus-Rol and Cérélia with the kind of
11 switching that the CMA says is easy and costless.

12 **MR RIDYARD:** That's one thing that was noticeable in your skeleton. You put a lot
13 of emphasis on de-listing as the threat but isn't the threat to just change my proportions
14 between private label and branded products, you know, from 70/30 to 60/40? You
15 could do that. That's still harming -- a threat to the supplier but it doesn't require me
16 to de-list. Why do you put so much emphasis on de-listing? Is that crucial to the
17 CMA's case?

18 **MR KENNELLY:** No -- it isn't and because the point is it's about de-listing but also
19 reducing volumes. If you reduce -- if the shelf space contains less of a product the
20 consumer wants, my point is still good, the consumer is still less likely to get the
21 product that he or she wants and if it isn't available -- that lack of availability can result
22 from de-listing but also from reduced volumes and these consequences follow.

23 The important point is there's no evidence at all as to how these de-listing or volume
24 reduction decisions impact retailer sales. It's not there, it's a basic question the CMA
25 could have asked and should have asked in order to make good this theory and it's
26 just not there. It's far from intuitive and we'll come to the documents -- you have this

1 document and I will come now to the document the CMA relies on. Because it's not
2 just de-listing, the problem arises both with de-listing and reduced volumes.

3 The next document, as I said, is the same PDB volume 2, behind tab 67, page 1311.
4 This is an email. It's from a retailer to Jus-Rol. I am looking at the word
5 "Substitutability", the heading of "Substitutability", near the bottom of 1311. Now you
6 see the word "range" in that paragraph. There is a dispute between the CMA and
7 ourselves whether that means Jus-Rol range or includes the retailers' private label
8 range but even if it means private label, if you subtract those percentages from 100
9 that you see, you have the customers that will not buy any dough-to-bake product if
10 Jus-Rol isn't available because those figures describe switching. But then one
11 subtracts those figures from 100 per cent and one has substantial percentage of
12 customers that will not switch to another product in the range or to a JR sheet. So the
13 retailer will lose those customers in this category.

14 These are, without doubt, costs of forcing Jus-Rol customers to buy private label. So
15 we are looking at diversion from Jus-Rol to private label. But what about the costs of
16 forcing private label customers to buy more Jus-Rol.

17 **MR RIDYARD:** It's just this use of the term "forcing". How does the retailer force the
18 customer to do anything?

19 **MR KENNELLY:** It's because what is constraining the retailer. The CMA's theory is
20 that the retailer says to Jus-Rol and C  r  lia: you need to give us better terms and
21 conditions, better quality or lower prices, otherwise we will switch volumes away from
22 you to Jus-Rol. It's not enough simply to say you are (inaudible) compared to them,
23 there has to be a threat to switch from one to the other. How credible is that threat, in
24 circumstances where customers will not buy the replaced product in significant
25 numbers? For that threat to be credible, the CMA needs to analyse the analysis the
26 retailers would do before making that threat. The threat is no use if it's a bluff, the

1 retailers have to calculate: if we reduce volumes or de-list for this product, what will
2 the costs be, how will we lose customers? Because the CMA's case is not the retailers
3 go to Jus-Rol and Cérélia and say: our customers think you are a bit expensive or
4 don't like your quality and they are shifting in numbers and therefore you need to
5 change your price or quality. That's not the thesis. The thesis, as you saw in the Final
6 Report, it's a negotiating lever which the supermarkets can use to get better terms and
7 conditions from Jus-Rol and Cérélia. The threat they can switch easily and costlessly
8 from one to the other.

9 **MR RIDYARD:** Surely the CMA's basic thesis is that the merger will lead to an SLC
10 which is most easily thought of as a price rise. It's a prediction that because of the
11 merger, Cérélia will increase the price of either the private label or the branded product
12 or both, and the analysis the CMA does is to say: we think that the post-merger firm
13 will have more incentive to raise price than the pre-merger firm did. And the reason
14 for that is because some of the sales that we would pre-merger lose to some other
15 entity, we will now capture because some of those sales are diverted back to us and
16 that's the thing that creates an SLC, isn't it?

17 **MR KENNELLY:** That is the broad guideline in the MAGs but that's not the constraint.
18 The CMA have said there's a risk that prices will increase compared to the
19 counterfactual because this implicit replacement threat will be lost. The CMA's SLC
20 is a very narrow finding. They've said the reason why prices will go up is because
21 retailers will no longer be able to say to Jus-Rol and Cérélia: if you don't give us lower
22 prices or better quality, we will switch from private label to branded and vice versa.
23 That is why I am focusing on the constraint. That's the constraint they find and that's
24 the basis of the SLC. They say: when that's removed, there is a risk that prices will
25 increase.

26 It's just not a real constraint. It's not there. Before we get into the evidence itself, you

1 can see why it's not there because retailers cannot credibly threaten to switch in that
2 way without assessing, first, the costs of losing or upsetting customers if the products
3 they want aren't available. I am showing you the analysis the CMA hasn't done, before
4 we get to the evidence itself.

5 Mr Ridyard, the point -- you are absolutely right, there is a broad thesis which could
6 ground an SLC but it's not what the CMA found and it wouldn't be supported by these
7 facts in any event because what you see in the evidence, when I come to it, is that
8 customers have preferences and that's what drives the retailers' decisions and there's
9 no realistic constraint between Jus-Rol and Cérélia. They are not competing in the
10 way that the CMA describes, so there's no customer harm. For that reason, there's
11 no constraint which will be lost and prices will not be increased and in any event,
12 there's excess capacity in the PL market which I will come to now.

13 **MR RIDYARD:** I understand that point but just to press you on that, you are saying
14 the parties' products don't compete or -- I mean surely they do compete to some extent
15 at the retail level?

16 **MR KENNELLY:** At the retail level, there's some competition. That's common ground.
17 The question though, for us is, what is the competition at the wholesale level? From
18 the retailers' perspective, to what extent is Cérélia competing with Jus-Rol and what
19 constraint do they exercise on each other? If the constraint is there, if it's a significant
20 one and it's removed, the CMA can show its SLC finding. But if there's no real
21 constraint between them, then its removal will have no impact on competition and
22 prices going forward.

23 **MR RIDYARD:** But when CMA talks about the implicit threat and they do talk about
24 derived demand, doesn't that incorporate an idea that what matters is what happens
25 downstream at the retail level but it gets fed through to the wholesale level from the
26 retail decisions?

1 **MR KENNELLY:** No analysis at all of what's happening at the retail level. They talk
2 about drive demand but, again, in a very crude way. There's no analysis that retailers
3 would do this examination and say: we will be better off even if some of our customers
4 don't get the product they want because we'll get better prices from Jus-Rol or Cérélia.
5 There's no analysis of that at all. There's no analysis of diversion or impact on sales
6 at the retailer level.

7 The constraint is as crude as I described it and that's why the SLC can't stand. It's
8 important the tribunal doesn't project into the decision, an analysis that's not there.

9 **MR RIDYARD:** No, understood.

10 **MR KENNELLY:** This document again indicates potential diversion and the lack of
11 an easy and costless route to this implicit replacement threat.

12 The next document I want to take you to is on page -- it's in the MDB bundle, the
13 CMA's disclosure bundle. Now we are looking at the costs of encouraging -- I won't
14 use "forcing" but encouraging customers to buy more Jus-Rol. So if the threat is
15 credible, the retailers have to think: well if we are going to have more volumes of
16 Jus-Rol for our private label customers, what impact will that have? So let's see what
17 the evidence says about that.

18 I go first to the second MDB volume, tab 105. This is notes of a hearing. It's one of
19 the retailers. Page 875. If you go to page 883, we are focusing here, now, on the
20 costs of encouraging --

21 **MR RIDYARD:** Sorry, I am lost on where we are.

22 **MR KENNELLY:** Sorry, it's in MDB, the March disclosure bundle, volume 2, tab 105.

23 **MR RIDYARD:** Sorry, disclosure bundles 1 and 2?

24 **THE CHAIR:** It's the CMA disclosure bundle.

25 **MR RIDYARD:** Sorry, I am slow.

26 **THE CHAIR:** What page are you on?

1 **MR KENNELLY:** I am on page 883.

2 **MR PALMER:** The point I rose to make is that the bundle we provided at the end of
3 last week contains the selection of documents which we are both most likely to refer
4 to from the March disclosure bundles. Only referring to the version in that bundle won't
5 automatically show the tribunal, as well as the advocates, which bits are sensitive from
6 a confidentiality point of view and which bits are less so. So I am just encouraging,
7 just because there might be questions from the tribunal about some of the contents of
8 these documents, use of the bundle which has been specifically prepared --

9 **THE CHAIR:** On 883 there's no issue.

10 **MR PALMER:** Not on that one page, no.

11 **MR KENNELLY:** I will warn the tribunal when we come to it and I will be very careful
12 myself to -- the problem with using the bundle that Mr Palmer indicates is it contains
13 extracts of documents and unless it's going to be -- well we'll see.

14 **THE CHAIR:** We'll see how it goes. Don't worry, that's fine.

15 **MR KENNELLY:** Page 883 and I will ask the tribunal to read from line 2 to the end of
16 883, actually, and then I will make my points.

17 **THE CHAIR:** Yes.

18 **MR KENNELLY:** Thank you. **(Pause)**

19 What I take from this is the comment given by the retailer at the end of page 883, that
20 it is more difficult, the options are more limited to encourage own brand customers to
21 buy Jus-Rol because of the price issue. Private label is the entry price point into the
22 range.

23 So you can't as easily impact sales of own brand. You can't steer the private label
24 customers into Jus-Rol because of the price point.

25 Then in the same bundle, tab 84.

26 **THE CHAIR:** But they can pull back on own label, can't they, as per the last two lines

1 from the end?

2 **MR KENNELLY:** You can reduce own label volumes, yes.

3 **THE CHAIR:** Yes.

4 **MR KENNELLY:** But customers -- it's very difficult to steer them into a more
5 expensive product because they want to buy the cheaper product. It's extremely
6 intuitive and so what they are saying there is -- remember, the point is, is it easy and
7 costless for retailers to switch between them? They are making the obvious point in
8 response to the CMA's questions, that their options are limited in steering customers
9 from the cheap private label product into the more expensive and has a significant
10 premium, Jus-Rol product.

11 We see that again behind tab 84, the same bundle, page 652, at the beginning,
12 a further discussion with the same retailer. And paragraph 12. This is making
13 a slightly different point but it's the point about:

14 "This retailer is unlikely to consider de-listing a product that's important to customers
15 or reducing the volume of product stocked. They can prioritise products but, ultimately,
16 the decision is formed by the importance of a particular product to customers and the
17 impact on profitability of carrying that product. But if it's important to customers, the
18 retailer is unlikely to consider even reducing the volume of the product stocked."

19 If you go now to the third volume, third volume of the CMA's disclosure, tab 113.

20 **THE CHAIR:** Can we not just use this volume or not, the one we have open already?

21 **MR KENNELLY:** No, it's a different volume, sorry, sir.

22 **MR PALMER:** It's in the single --

23 **THE CHAIR:** If you have tab --

24 **MR PALMER:** (Inaudible due to overspeaking) mark-up and refer back. Rather than,
25 in the process of writing a judgment, having to cross-refer to another bundle to see
26 what is confidential --

1 **THE CHAIR:** If it's in this bundle, then I'd prefer --

2 **MR PALMER:** -- it's better just to use this single volume. It's the same page numbers.

3 **THE CHAIR:** If it's the same page number, then it should be fine.

4 **MR KENNELLY:** I am happy to give you -- it doesn't matter to me, sorry, because it
5 is whatever is the most convenient to the tribunal. It's on page 982, at the beginning
6 of the page. It's the same tab at 113 and page 996. So one sees the question from
7 the CMA at line 6.

8 **THE CHAIR:** Sorry, let me make sure I have the right page. What page?

9 **MR KENNELLY:** 996, sir. It's a different retailer this time and the question is being
10 asked between lines 6 and line 13. The answer I rely on until line 22.

11 **(Pause)**

12 The core point here is, is it easy and costless for the retailers to switch between private
13 label and Jus-Rol, in order to make their negotiating threat credible, when they are
14 negotiating with Jus-Rol and C er lia to say: we'll switch away from you and get more
15 volumes with Jus-Rol. Is it easy and costless? No. Three main points arise from the
16 documents I have shown you. The first is, for Jus-Rol customers who are faced with
17 private label products, a significant proportion will not buy them. For private label
18 customers who are facing Jus-Rol products because their product isn't available
19 because of a lack of volume, reduced volumes or de-listing, the private label customer
20 is unwilling to buy the more expensive Jus-Rol product. They have limited options to
21 steer their customers that way. What is paramount? What the customers themselves
22 want. Do they want the cheaper private label product or do they want the premium
23 brand? That's what drives the retailers' decisions first and foremost and that's what
24 informs whether it's easy and costless for them, as a negotiating lever, to say to C er lia
25 or Jus-Rol: we will stock less of your stuff unless you give us better prices.

26 Everyone knows that the primary question is customers buying what they want and

1 the customer reactions if the product they want isn't on the shelf, whether because of
2 de-listing or reduced volumes and that informs whether it's a realistic constraint or not.
3 The next question that the CMA failed to address is would this alleged implicit threat
4 even be effective? Because, remember, Cérélia are supplying both the private label
5 retailers and manufacturing for Jus-Rol. If Cérélia's margins are similar for both, what
6 does it care if a particular retailer stocks more of a private label and less of Jus-Rol or
7 vice versa? And that's an important question in asking: is this implicit rebalancing
8 threat even credible, if it's being made towards Cérélia?

9 For that, we go to the core bundle, back to the Final Report, page 235. Before I get
10 into the paragraph, just to recall the questions I said, it's whether the alleged
11 rebalancing threat that the retailers are supposed to have is credible. Do the retailers
12 think it will be effective to compel Cérélia and Jus-Rol. And we look at paragraph 9 in
13 the Final Report, the finding of the CMA. Paragraph 9.40 and 9.40A. You see
14 Cérélia's submission about its view on this question. The CMA says:

15 "We consider the position is not fully supported by the underlying evidence."
16 The CMA quotes the information provided by -- based on the information provided by
17 Cérélia, we see the CMA's finding about margins. I would ask you to read down to the
18 end of (a). **(Pause)**

19 So there is evidence they have already about the similarity of the margins that Cérélia
20 charges. There is a reference there to a preference. But even if Cérélia preferred
21 private label because of a margin difference, how realistic, again, is it that retailers will
22 say -- because if there's any point about margin difference at all against us, it's: well
23 there might be a preference for a private label, but how realistic is it that retailers will
24 say: give us better terms, Cérélia, or we will encourage our customers to buy more
25 Jus-Rol?

26 We have seen how hard it is for retailers to force or encourage or whatever the word

1 is, their private label customers to buy Jus-Rol. If you go to page 307, this is the
2 post-merger analysis, at 9.388, the CMA acknowledges the point:

3 "We also acknowledge that if manufacturing margins are similar across private label
4 and branded channels or a larger branded channel, it would appear, in theory, to not
5 make economic sense for the merged entity to degrade the Jus-Rol channel for its
6 merger, if the expectation were that customers would divert from Jus-Rol to private
7 label in response. Under these conditions, the margin on any sales recaptured in their
8 private label channel will be offset by the loss of the manufacturing margin in the
9 branded channel. However, an incentive to degrade the Jus-Rol offering could be
10 present if the manufacturing margin in the private label channel was greater than in
11 the branded channel."

12 Now paragraph 9.389, next paragraph, the CMA fails to make a definitive finding on
13 the margins. You see what the CMA says about the margin data. The CMA says:

14 "We can't consider we can fully rely on the current margin data in order to assess the
15 parties' incentives. However ..."

16 And this is an important acknowledgment, the tribunal can read that:

17 "... even for the case about the manufacturing margin, the incentive for the merged
18 entity to divert sales from the more profitable branded channel which benefits from the
19 Jus-Rol brand to the private label, is likely to be limited."

20 So in any event, the CMA itself finds there's only limited incentive to degrade Jus-Rol
21 to increase private label sales. So we have findings here that the merged entity
22 doesn't have a material incentive to drive customers from Jus-Rol to private label
23 which is what we've just seen and we know, and it's obvious, that retailers cannot
24 realistically drive customers from private label to Jus-Rol. So what is left? And we
25 see it at 9.390:

26 "On the other hand, we note that even if the incentive for the merged entity to degrade

1 the Jus-Rol product relative to the private label channel post-merger is limited, there
2 is still some loss of constraint on Jus-Rol in the branded channel because pre-merger,
3 Jus-Rol was ambiguously worse off, if grocery retailers switched to the private label
4 and Jus-Rol was under a competitive pressure to ensure its offering remained
5 attractive, relative to anything in the private label channel."
6 So the CMA's case ultimately hangs on this pre-merger constraint on Jus-Rol because
7 they have not shown -- and I will come to it, any constraint on Cérélia.
8 So before we get into the evidence itself, the retailer evidence, the landscape is like
9 this: the CMA could see the retailer stocked private label and branded products,
10 primarily based on the customers' preferences. Customers wanted both. Diversion
11 between private label and Jus-Rol was potentially not strong at all but the extent of
12 diversion was not investigated. They could see that substantial numbers of customers
13 would buy nothing in the category, in the dough-to-bake category, if Jus-Rol product
14 was unavailable and retailer stressed the difficulty in getting customers to switch from
15 the cheaper private label to the more expensive Jus-Rol. And Cérélia itself appeared
16 to be materially indifferent as to whether retailers sold more or less private label or
17 Jus-Rol. The CMA has not established otherwise.
18 So in those circumstances, it's highly unlikely that this implicit threat to divert volumes
19 between channels was real. It cried out for compelling evidence. One would expect
20 any actual rebalancing between channels arising from a threat like this to be
21 documented, not least because of the regulatory regime mentioned. And before we
22 get into the evidence, I will quickly show you that need for documentation. It goes to
23 how unlikely it is that if the threat existed, there would be such an absence of
24 documentary proof.
25 That is in the authorities bundle, the fifth volume, A5, tab 61. This is the Grocery
26 Supply Code of Practice.

1 **THE CHAIR:** Can you give us the reference.

2 **MR KENNELLY:** I am sorry, in the fifth volume of authorities. A, authorities 4086 and
3 the paragraph I rely on is on authorities 4095. It's paragraph 16, the duties in relation
4 to de-listing.

5 I am looking in particular at subparagraph 2:

6 "Prior to de-listing a supplier, a retailer must provide notice to the supplier, including
7 written reasons."

8 And the second bullet:

9 "Inform the supplier of its right to have the decision reviewed by a senior buyer."

10 So this is, of course, about de-listing, not about changing volumes. But in substance,
11 it creates a regime where retailer can effectively threaten a supplier by saying: we will
12 de-list you, here is your notice. You've got a chance to have the decision reviewed,
13 so it's not a final decision, by a senior buyer and, of course, in that review discussion,
14 it's possible for the supplier to say: we can give you better terms, we can change our
15 offering before you de-list.

16 So if de-listing was being threatened, we would see this regulatory regime reflected in
17 documents and we do, to a very limited extent.

18 Sorry, the definition of de-listing includes a change of volume. 4089. Sorry, "de-list
19 means to cease to purchase or significantly to reduce the volumes" -- I am very
20 grateful to Ms Berridge:

21 "... for significantly to reduce the volume of purchases made from that supplier."

22 **MR RIDYARD:** That's really confusing to me. So if you've got a contract with a private
23 label supplier to supply product X at 10P a unit and it turns out that product becomes
24 more or less successful from one month to the next, are you saying that this code
25 requires the retailer to go back to the supplier, saying: oh, your volumes have
26 increased or decreased by more than 10 per cent, this firm, I've got to trigger this

1 process, this de-listing process?

2 **MR KENNELLY:** It's one way, if they want to de-list or reduce the volumes. If
3 a product is struggling and they want to reduce volumes or de-list, yes. Significant
4 reduction of volumes requires them to notify. It is not an onerous documentary process
5 but it must be in writing. Normally, it's done by email, briefly recent emails but we'll
6 see them when we look at the documents itself.

7 **MR RIDYARD:** Lots of products must go up and down. Think about sales of beef
8 burgers when the sun shines and barbecues are happening. I mean volumes must be
9 moving all the time. It seems remarkable you would have to trigger this process for
10 every change in volume.

11 **MR KENNELLY:** The code arose from concerns that were raised as --

12 **MR RIDYARD:** Yes, I know why the code -- I am just curious about how it works in
13 practice, when volumes change.

14 **MR KENNELLY:** Presumably it's when volumes change because of factors that are
15 predicted or not within the control or not because of any fault on the part of the supplier.
16 The reduction in volumes or de-listing doesn't require the process. Perhaps it's agreed
17 it may not be -- it may not require the use of the GSCOP but it's regularly used when
18 volumes are required to be changed or products de-listed.

19 The reason why I mentioned de-listing in particular and not volumes is because we do
20 see in the documents, references to GSCOP, when ranges are being de-listed and
21 short reasons given, an opportunity given to challenge the decision before it's taken
22 finally.

23 But as far as I am aware and I will be corrected if I am wrong, this is used for significant
24 rebalancing and is required to be used by the large retailers.

25 The key point here, of course, is that it's exactly why one would expect to see written
26 evidence of a threat to reduce volumes or de-list, if that threat existed.

1 Now we go to the findings on this issue in the Final Report. That's page 194 in the
2 core bundle again, tab 3. I am simply going to give you the references because the
3 core findings on the evidence are summarised between paragraphs 9.52 and 9.70.
4 9.70 goes up to page 201. This is the analysis of the evidence from grocery retailers
5 on competition between the parties.

6 I am not going to track every document by reference to every footnote and finding
7 between 9.54 and 9.70. Subject to the tribunal, I propose to go straight to the
8 documents that are cited here and I will do it by retailer.

9 But I will be taking the tribunal to each and every document that is relied upon and
10 other documents disclosed to us, because if I am to say to the tribunal, as I do, that
11 looking at the evidence as a whole, it does not support the SLC finding on a rationality
12 standard, I do need to take you to the underlying documents and not cherry pick. And
13 in the time available to me, it will be possible to do that and so that's the course that
14 I propose to follow but I will not be going back to the Final Report and showing where
15 each and everything is done. If I miss something, of course Mr Palmer will point it out
16 to you but I have tried to be comprehensive.

17 With that, I would ask you to go first to the CMA disclosure bundle, volume 2, tab 70.
18 I am conscious that Mr Palmer wants me to use the other bundle. The reason why I
19 am not using it is because, of course, I marked up my bundles before they were
20 reduced.

21 **THE CHAIR:** I know, I will be working from the CMA bundle because it's clear he
22 wants to refer to this and I want you to refer to the same volume.

23 **MR KENNELLY:** I was going to say --

24 **THE CHAIR:** Yes, Ms Berridge will give me the references as you go along.

25 **MR KENNELLY:** For precisely that reason, to make sure --

26 **THE CHAIR:** Yes, that's fine.

1 **MR KENNELLY:** So this is minutes of a discussion with the retailer in question. As
2 I said, I am going to deal with each retailer in turn. The retailer was concerned to
3 ensure that it had a choice of private label suppliers. That's obvious from the material
4 I am going to show you. The key point for this retailer, just to step back, is how its
5 evidence developed in the course of the investigation. The CMA relies very
6 heavily -- it, in fact, is cherry-picking on evidence from this retailer at the beginning of
7 the investigation and less so at the back end, but the tribunal will look at it as a whole.
8 If you look at paragraph 11 on page 474, you see:
9 "If, in the course of the negotiations, the retailer doesn't achieve what it wants or is
10 finding terms imposed by Jus-Rol are unreasonable, then it will consider giving more
11 importance to its private label products or potentially raise the retail price of the
12 branded products."
13 But you can see this, the rest of that paragraph 11.
14 It's said to be a lever. Then if you go down to paragraph 15 -- sorry, before I go to 15,
15 14. Recalling, of course, the CMA relies primarily on rebalancing on the shelf, the
16 retailer says:
17 "If the negotiations weren't fruitful, [it] would look to distribution points in terms of
18 number of stores rather than mix around how many shelves it allocates to branded
19 versus private label products."
20 But it's done it both ways.
21 Then in paragraph 15, we see the concerns about the transaction and I draw the
22 tribunal's attention to the speculative nature of these concerns. **(Pause)**
23 So one sees at the end of paragraph 15 the concern that's been raised but, of course,
24 it needs to be substantiated and that's what the CMA sought to do. It begins with the
25 phase 1 questionnaire and that's from April 2022 and we have that behind tab 76 in
26 the same bundle.

1 **THE CHAIR:** You have to give me the reference again. I was just noting the last
2 point.

3 **MR KENNELLY:** It's tab 76. It begins at page 537. Go, please, to 548. **(Pause)** 548,
4 question 15:

5 "Have you de-listed any Jus-Rol products in the last 3 years? If yes, please explain
6 which were de-listed and why and whether they were replaced by other branded or
7 private label."

8 You see the reason for why they were de-listed: poor performance. We see the
9 reasons there. Product reformulation. But not, I emphasise, because of unsatisfactory
10 commercial terms being offered by Cérélia or Jus-Rol.

11 Where they de-list, it's not saying here: we de-listed because we exercised our
12 negotiating threat and it didn't work out and, therefore, we followed through by
13 de-listing Jus-Rol products.

14 Then question 16, "Price determination":

15 "With regards to the process of wholesale price determination, please explain at (c)
16 whether the wholesale prices of private label products are a factor in determining the
17 wholesale prices of branded products."

18 The kind of thing you'd see if they were competing even indirectly because it only asks
19 are they a factor in determining wholesale prices and the response to (c) is: "No."

20 Question 17:

21 "With regards to the process of retail price determination [so now at the retail level]
22 within the gift of the retailer, explain how they set prices."

23 And then (c):

24 "Whether the retail prices of private label products are a factor in determining the retail
25 prices of branded products and vice versa."

26 We turn over the page to (c):

1 "No. Own label and branded retail prices are not linked in our price setting
2 consideration."

3 The concern then is expressed about the acquisition at paragraph 18 and so the
4 retailer does raise a concern and the tribunal can read it to themselves but, again,
5 I would say it cries out for substantiation which is what the CMA sought to do and I will
6 come to how they did that in the next document.

7 The CMA followed up in April 2022 and we see that behind tab 80 in the same bundle,
8 tab 80, page 589. If you go over the page to 590, you see the CMA saying:

9 "I recall in March you said that you might lose leverage", and you see the concern that
10 was raised, and the CMA wants them to expand on that statement and say how does
11 the leverage work in practice, what is the basis for the lever. The tribunal can see how
12 it's described below (a).

13 The key point here is having -- the real concern was having two suppliers for private
14 label, but the concern they were expressing is that if there was a lack of supply for
15 private label that would be a problem for the retailer. The reference to adjusting and
16 benchmarking again we'll come to.

17 Then (c), whether there had been any occasions when this leverage took place. The
18 CMA is asking the very questions we asked when looking at the Final Report.

19 "Are there any occasions when this leverage took place and what were your actions
20 in response? Please provide as many examples as you see fit."

21 The CMA knows that it needs substantiation for these claimed concerns.

22 Then the response is that the leverage is exercised regularly but no action was needed
23 because it always played its role. So it's entirely implicit. The CMA has asked for
24 examples, any substantiation. It has nothing.

25 Then we come to the CMA's next question, that's a phase 2 questionnaire, and this is
26 at tab 86, page 677.

1 **MR RIDYARD:** Sorry but is that right, that it has nothing? Doesn't this response
2 say: we do use leverage or we could use leverage, but because we can use leverage
3 we don't have to? It's a bit like a nuclear deterrent, isn't it? You don't need to go -- you
4 know, you don't need to carry out the threat if it's credible.

5 **MR KENNELLY:** There are two answers to that, if I may. The first is the nuclear
6 threat is intuitive because we know there are nuclear weapons and they are very large
7 and very powerful. Here, the CMA goes into this exercise hopefully with real concerns
8 about whether this kind of threat is credible at all because they know already, or they
9 will learn, how costly and difficult it is for the retailers to switch between private label
10 and own brand -- sorry, between private label and Jus-Rol, from the perspective of
11 their customers, the most important people from their perspective.

12 So already this implicit rebalancing threat is very counter-intuitive before one asks the
13 retailers: well, how does it happen? The retailers say, at least at the beginning, it's
14 implicit and it never needs to be articulated because it always works. That again is
15 highly unlikely in a market where there is competition, where the parties are
16 negotiating, and that is why the CMA, far from saying, "Okay, fine, at this stage that's
17 good enough for me", the CMA goes on to ask questions.

18 Where the CMA went astray was it continued to ask the questions and, with some
19 exceptions, asked questions that were obviously necessary, but then instead of
20 saying: well, we just don't have the material, you just have not given us any
21 substantiation for this, it's just completely unlikely and unreal, they say: well, okay,
22 fine, we'll go with this and we'll hang our -- our whole SLC will be based on these
23 claims which are unsubstantiated.

24 Just to show the lack of substantiation, we go to page, as I say, 677, which is the
25 phase 2 questionnaire, and page 685. 685 -- I am sorry, 684, question seven:

26 "Please indicate whether your shelf space allocated to private label has changed in

1 the last 5 years. The magnitude of change is not available."

2 But then:

3 "Why has the allocation to private label changed?"

4 The explanation given there:

5 "Rationalisation, certain things don't perform well, others have declined because of
6 consumer preference."

7 It's not said here: we've allocated shelf space to private label or the allocation has
8 changed because we wanted to apply pressure on Cérélia or the other or Jus-Rol to
9 obtain better terms. This is where we would see evidence of the application of that
10 pressure, if it existed.

11 Similarly, at question eight:

12 "Please indicate whether your shelf space allocated to branded dough-to-bake
13 products has changed. Why has it changed?"

14 Has it changed because you are following through on your threat to switch volumes to
15 get better terms?

16 "No, as consumer buying habits changed, space was allocated accordingly."

17 Why the consumer shift, we see at question nine. What about the promotional
18 opportunities granted to private label? And of course promotional opportunities is
19 a thing that makes a difference between whether customers buy private label or not
20 and it makes the point that private label/own label is not promoted.

21 Sticking to this questionnaire response, we now go to page 688, question 14:

22 "Negotiations with suppliers. Please provide examples of negotiations you have
23 undertaken for dough-to-bake products and any supporting internal documents where
24 available."

25 This is exactly where you would see the GSCOP proposals to de-list or reduce
26 volumes. Those would be the kind of documents that would be available, if they

1 existed.

2 This of course is a discussion about negotiating with private label -- there's
3 a discussion here of private label supplier negotiations. It describes how the
4 negotiations take place with the private label suppliers, and you will see absolutely no
5 mention of a threat to switch to Jus-Rol, expressly or implicitly.

6 At 15:

7 "What options are available to you if you are not happy with aspects of your current
8 private label product?"

9 So if you are not happy with Jus-Rol, do you say to them: you better get better or we'll
10 switch volumes to -- sorry, if you are not happy with your current private label product,
11 so you'd say to C er lia: we are not happy with your price or quality, we will switch
12 volumes to Jus-Rol. Is that what we see? Is that an option available to you? We see
13 the scenario. They discuss the approach they take.

14 One option is given as a last resort. You see that in the box. Finally, a supplier review
15 process would be launched. No mention of a threat, express or implicit, to switch
16 volumes to Jus-Rol.

17 Question 16:

18 "What options are available to you if you are not happy with aspects of your branded
19 product supplier's offering?"

20 Here, there's no mention of a shift threatened, express or implicit, to private label.

21 17:

22 "What impact do you consider the merger will have on your negotiations with your
23 private label and branded product suppliers?"

24 So it's asking not just about negotiations with private label suppliers but also branded.

25 So again you would expect to see here: when we are negotiating with Jus-Rol, we'll
26 say give us a better price or we'll switch volumes away from you to private label. If, if,

1 that came up in negotiations, even implicitly, you'll see nothing to that point here. It's
2 all about negotiations with private label product suppliers, which was the retailers'
3 concern from the beginning. It had nothing to do with losing a constraint between
4 Cérélia and Jus-Rol.

5 On page 695, paragraph 26:

6 "How do you decide how much private label and branded products to sell and how do
7 you set their retail prices?"

8 Again the CMA undoubtedly asks for the documents to support the answer, if there
9 are any, and we see the answer over the page, the decision on how much space is
10 offered to private label and branded is based on a number of factors and it sets out
11 what they are.

12 **THE CHAIR:** Sorry, what page are you on now?

13 **MR KENNELLY:** 696, electronic bundle 280. It is the box at the top that is giving the
14 answer to the question: how much private label and branded do you sell and how do
15 you set their prices. In deciding how much space to offer to private label and/or
16 branded on the shelf, what are the factors? And we see them. They try to offer both
17 so that customers should have choice.

18 Pausing there, they don't say how much space we offer to them is determined, even
19 in part, by the exercise of our rebalancing threat which we use to get better terms and
20 conditions from Cérélia and Jus-Rol.

21 "Retail prices are set taking into account multiple factors."

22 Again no suggestion that they are priced by reference to Jus-Rol or vice versa.

23 Then paragraph 29 on page 697:

24 "Please provide the total number of" -- I am so sorry, I have just -- I am nearly at the
25 end of this document. I apologise I have gone over.

26 **THE CHAIR:** That's all right. Let's finish this document anyway.

1 **MR KENNELLY:** So paragraph 29:
2 "Factors driving decisions to stock. Please provide the total number of stores and the
3 percentage of your stores that stock private label and Jus-Rol."
4 Again what are the factors driving decisions to stock particular products, and we see
5 the factors there: space availability, ability, preferences, profit. No reference to the
6 result of the alleged negotiating lever. There's no reference to the fact this allocation
7 is driven in part by the outcome of this negotiation that we have to get better terms
8 and conditions from C er lia and Jus-Rol. No one says it's the reward for better
9 commercial terms between channels.
10 Then page 698. Here, we have questions 31 and 32. You'll see this in part of our
11 ground 1B about the inappropriately leading nature of these questions because the
12 questions are leading and in an inappropriate way.
13 "If the wholesale price of private label products were to increase beyond the level you
14 thought reasonable, would you consider buying more of the equivalent branded
15 products instead? Yes.
16 "Is this option an important constraint in your supplier negotiations with them? Please
17 explain and provide any documents."
18 The answer is in the box.
19 In 32, question 32, the same question is asked the other way round and the answer
20 is:
21 "Look at the answer to question 31 above."
22 Two points to make about this. First of all, on one view this answer is inconsistent with
23 the evidence that the retailer has given in the previous answers. But, secondly, there's
24 no substantiation for it at all and no documents provided to support the answer. It
25 cries out for evidential support, and we will see what came when that was sought
26 subsequently.

1 Then paragraph 33 and these are relied upon by the CMA also:

2 "What is your concern about the merger?"

3 We see the concern expressed in paragraph 33 and again it's just about private label
4 supply.

5 We will come to the credibility of a concern about private label supply when we look at
6 what actually happened in the market when Cérélia lost supply in the course of the
7 investigation to a major rival with spare capacity.

8 Then, unsurprisingly, faced with these single sentence responses and no
9 substantiation or documents, the CMA goes back and we see that -- sorry, I shall stop
10 here because I am well over my time. That's an appropriate moment for me and --

11 **THE CHAIR:** Yes, that's fine.

12 **MR KENNELLY:** -- I will continue this ... we are moving on to a new document after
13 the break.

14 **THE CHAIR:** Okay. We'll rise. 2 o'clock.

15 **(1.10 pm)**

16 **(The luncheon adjournment)**

17 **(2.00 pm)**

18 **MR KENNELLY:** Thank you. So I was sticking with the first of the four retailers and
19 moving on to a document from August 2022, behind tab 100 in the CMA disclosure
20 bundle, volume 2. So tab 100.

21 **THE CHAIR:** Yes.

22 **MR KENNELLY:** The CMA's bundle, the confidential documents bundle, again
23 tab 100, page 838. This is the difficulty, the font is tiny and so you will forgive me if
24 I have to hold it up to my face. You need a magnifying glass for this one.

25 **THE CHAIR:** This one is pretty small.

26 **MR KENNELLY:** I am going to take it in three stages, this page, 838. I'll begin, if

1 I may, at the bottom email which tells you the question that's being asked. So the part
2 that's highlighted in purple repeats what the retailer said to the CMA in the March call
3 which you have already seen.

4 **THE CHAIR:** Yes.

5 **MR KENNELLY:** And then the CMA says:

6 "It's very important for it that it follows up and it asks specifically for those claims to be
7 substantiated with documentary evidence, to show the leverage is being used."

8 You see that in bold. The CMA now quite properly appreciates it is getting these very,
9 very high level claims from the retailers but it needs substantiation in order to grant an
10 SLC.

11 If you go up the page, you see the response and if you go first to numbered
12 paragraph 1, that asks for instances to make good this alleged leveraging between the
13 channels over the last 5 years and any documents.

14 You see the response in italics immediately below it. There's one reference in pale
15 blue that simply refers to pricing pressure -- that is not highlighted -- pricing pressures
16 and profitability. There is a reference to a switch and a reference to negotiation, better
17 commercials. There is a reference to the reverse of that happening but no specific
18 reference to negotiating better commercial terms but it's largely, it says, a verbal
19 process.

20 So, again, no documentary substantiation and, critically, no quantification, no
21 reference to how material these discussions were in monetary terms.

22 Then this, importantly, at the top of that email and the retailer is referring back to the
23 concern that it had made on 11 March which, of course, is the concerns which
24 prompted the request from the CMA and the retailer says:

25 "The concerns raised on the call, raised by it, were forward looking and speculative."

26 They say:

1 "There's little by way of documentation that we can substantiate our forward looking
2 and speculative concerns."

3 They go on to say it's:

4 "It's unlikely that anything we are describing will be recorded by email."

5 By definition, since we know that significant switching by volume or de-listing has to
6 be recorded in writing under GSCOP, it begs the question how significant the very
7 small number of switching decisions that are referenced here, undocumented, how
8 material were they, if they weren't documented at all?

9 But even the retailer says the concerns they are raising are speculative.

10 These are sophisticated retailers. They are not using words lightly. These interactions
11 between the CMA and the retailers are coming from the retailers in-house legal teams,
12 they know precisely what they are doing and the meaning of what they are saying.

13 The interactions that are referenced that I took you to were very recent. They are
14 a year or two earlier. Still, no documents, no quantification, nothing to substantiate
15 them. That's why in this context we say this is not probative evidence, this is not
16 sufficient upon which to base an SLC finding.

17 With that in mind, no doubt the CMA continues to ask the question and we move on
18 now to September 2022 and we come to tab 105, page 875. This is notes of a hearing
19 with that same retailer. We go to page 881. We see the question at line 5. So the
20 CMA is asking:

21 "Does the dynamic come into mind, as you say you are doing [a thing] which gives rise
22 to the constraint against the other and we are asking about competition."

23 We see the response from the retailer. They talk about manufacturing the same
24 product:

25 "There would still be a mixed impact of decisions we can take."

26 So they say they have leverage over the mix but they say it might not be a volume

1 impact, that's at line 14. So they are saying themselves, to that extent the impact is
2 limited.

3 Over the page, at 882 to 884, so we start at 882 and we see lines 2 to 3 and the retailer
4 says:

5 "We shared previously a cross shop between brand and own label. Own label does
6 not really compete on promotions, it's an everyday low price offer. The brand can
7 compete through promotions in terms of moving volume from own label to brand."

8 That's the retail level, we say.

9 So that's the only element where there is some competition and the CMA presses:

10 "There's competition in store for a consumer [that's common ground] and there's
11 competition for your business upstream. When you are talking about the competition,
12 you are talking about the upstream competition, for you to buy more of Cérélia versus
13 buying more of Jus-Rol. How does that competition for your business play out?"

14 And the question is repeated by the CMA from lines 19 to 25:

15 "I really want to make sure I am clear about how Jus-Rol and Cérélia are competing
16 to supply you. You talked about how you wanted those firms, is it about pricing to
17 you."

18 The answer is at 883. The answer is yes, but then it is asked the critical question:

19 "How does that materialise? When you are having conversations with them, do you
20 say: it's too expensive, I am going to switch ..."

21 And the tribunal can read to themselves the answer on page 883.

22 **THE CHAIR:** Yes, we've got to 883. So where do you finish on 884?

23 **MR KENNELLY:** Sorry, 884, "The dynamic is playing out on brands", they say. If you
24 go down to question -- line 10 from the CMA, again they are pressing. Because what
25 you've seen before does not tell you anything about negotiating leverage on the part
26 of the retailers to switch between Cérélia and Jus-Rol. So the CMA is pressing and

1 saying: is this what you are saying? And then the question is from 10 to 13. They are
2 saying:
3 "You have not said that to C  r  lia."
4 It says -- this is the actual alleged constraint:
5 "Have you actually put it to C  r  lia?"
6 And the answer is:
7 "Not to my knowledge, no."
8 They've never actually articulated the threat.
9 Now the CMA says: well it's all very implicit but it's extremely odd and odd to the point
10 of irrationality, if this is all they have, this set of evidence, that this important threat
11 should exist and never be articulated, even in tough negotiations between the retailers
12 and their suppliers.
13 Then we go to page 88 -- sorry, before I leave, you note again, the one way nature of
14 the constraint, even on the CMA's case, lines 16 to 20, because there might be
15 a constraint one way but less so the other way around because it's harder to
16 encourage consumers to switch to buy the dearer Jus-Rol product if they want the
17 private label.
18 Then page 887, lines 21, again the CMA is asking for practical instances of that trading
19 off which is the heart of their SLC claim:
20 "If Jus-Rol increase their prices or you don't like the quality of their product, do you say
21 ..."
22 And then they articulate how the threat would be expected to be articulated, 887 and
23 over the page.
24 There is a reference to one email, the example in the email was short crust pastry
25 which I think was from two years ago, from memory, 2021:
26 "We took a decision in relation to shortcrust pastry."

1 I'll come back to that email. But then down to line 22 -- sorry, before we get to line 22,
2 the CMA asks:

3 "Why are there not more examples of your dealings? The parties have put to us they
4 don't see this dynamic. They do not have a record of where retailers are trading them
5 off against each other in this way. Are you able to articulate why that is or is it more
6 of an implicit threat and you're looking at the performance data? If one is
7 underperforming the other, then you will switch the other way. You don't need to
8 verbalise this. Perhaps you can provide some colour."

9 Pausing there, simply looking at the performance data and switching, based on
10 consumer preferences which is rather like what Mr Ridyard put to me earlier, isn't the
11 constraint that is alleged or found in the Final Report. It's not a purely consumer driven
12 reaction at the heart of the SLC finding. If the tribunal will recall, it's a specific finding
13 that the retailers will implicitly threaten to switch volumes between Jus-Rol and,
14 Cérélia, and vice versa, to obtain better terms and services from them. But then this
15 answer from lines 17 to 22 on page 888:

16 "I think unjustified inflation means too high a price.

17 Pausing at the end of line 22, again it appears, even on its own terms, to be speculative
18 and it's completely unsubstantiated. This is no more than a vague and speculative
19 concern. It's not rooted in any actual experience or documentary competitive
20 interaction, even over the last 5 years the CMA is asking.

21 **THE CHAIR:** Speculative can have more than one connotation. If speculative means
22 "I haven't a clue, I am just guessing out of the air", I can see that's just pure
23 speculation. Another way of looking at it is to say: look, I don't really know for sure
24 which way it's going to go but my opinion, knowing the market and my experience, is
25 that this may arise. That's not necessarily speculative in the pejorative sense.

26 **MR KENNELLY:** And I don't mean -- of course, sir, I will accept that and I don't mean

1 in a pejorative sense, the retailers have an underlying concern. Something is
2 bothering them for sure. It's largely about worrying about a competing private label
3 supplier, as we've seen. But that is not enough. The unsubstantiated and vague, and
4 that word I use advisedly, concerns of the retailers are not probative evidence for the
5 purpose of a rationality challenge. These retailers are expressing concerns to the
6 CMA. The CMA cannot, we say, rationally base its SLC finding on this without
7 substantiation which is what they are asking for and it's telling the more they ask, the
8 less they get. It's becoming more and more diffuse and this, when it comes from
9 sophisticated complex businesses with in-house legal departments and aggressive
10 sales negotiators, it demonstrates that there is no safe basis for the constraint which
11 the CMA ultimately found. Because the constraint, as I keep saying, is a very specific
12 one. It's that these retailers can threaten Jus-Rol and C er elia to switch from one to
13 the other in order to obtain better terms and conditions. Not simply because they are
14 reflecting consumers actual preferences, it's in order to get better deals from Jus-Rol
15 and C er elia. That's what they are asking for.

16 They are saying: you are suggesting this exists, where is it? And the answers they
17 are getting demonstrate it's not a real constraint, there's nothing to back it up.

18 What's telling is that we know from the material you've already seen that there are
19 regular negotiations between the retailers and their suppliers, where questions of price
20 and listing and volume are negotiated. It's just not credible that this important
21 constraint is never ever mentioned. Other levers are used. There's no question that
22 levers are used within channels: C er elia, if you don't do a better job, I'll switch to Bells
23 or Henglein. Similarly, Jus-Rol, we expect more from a brand within the Channel,
24 sure, but the cross channel switching threat that's alleged, we just don't see it.

25 Then at 891, the question is asked at lines eight to ten:

26 "To what extent are you confident that the importance of retailer as a route to market

1 will prevent any increase in prices or deterioration?"

2 **THE CHAIR:** What page are we now?

3 **MR KENNELLY:** 891.

4 **THE CHAIR:** Yes.

5 **MR KENNELLY:** "Will still be a significant part of the volume."

6 There is a reference to the leverage that the retailer itself will have.

7 But then this. And this is very important because it was suggested -- well certainly
8 one can understand the concern underlying, perhaps, Mr Ridyard's questions to me
9 earlier. Are we being too clever, are we focusing on the CMA's error, while behind us
10 there is some consumer harm that will go unchecked if this merger is not prohibited?
11 Here we have the retailers' insight into whether there's actually likely to be
12 deterioration in price and quality and here, the retailer says from 16 to 20:

13 "The current dynamics in this category is actually a growing category. While these
14 dynamics are there, it is in no one's interest to halt the growth of the category through
15 either innovation or through investment and promotions range, et cetera."

16 I would add excessive prices. So while the category is growing which it is, the retailer
17 does not expect a deterioration in quality or price, it expects innovation and investment
18 to increase but the concern arises in the context in the highlighted section which
19 follows the end of -- of lines 19 and 20.

20 So the concern that there might be some consumer harm at the end of all this is quite
21 unreal and I will come to that too, when I come to the constraint exercised by other
22 private label suppliers.

23 That is the material from that retailer. In my submission, this is not consistent and
24 coherent evidence in favour of the existence of this implicit threat to switch volumes
25 between C r lia and Jus-Rol to get better terms and conditions. We've seen the
26 material from this sophisticated retailer and it's not there. I will turn now to the next

1 retailer and for that, you need to go to the first CMA disclosure bundle behind tab 10.
2 Tab 10, forgive me.

3 The point, the overall point with this retailer is that it never raised this alleged
4 rebalancing threat until it was prompted by the CMA and this retailer provided nothing
5 to substantiate that threat. I will begin in January 2022 on tab 10 of this bundle.
6 Pages 90 to 91.

7 The real concern again from this retailer, is the lack of an alternative to a private label
8 supply. Their concern is itself based on an error. If you look at the bottom of page 90,
9 there is a reference there to who they think is the only other supplier for own brand
10 chilled pastry. That's a reference to Henglein and we know and, more importantly, the
11 CMA knew, that Bells was a powerful competitor in this market and won a major
12 contract from one of the four big retailers at the time of the Final Report.

13 If you look at the views and impact of the transaction on competition on page 91, you
14 can read that to yourselves, you will see no mention of any competitive constraints
15 between C r lia and Jus-Rol, no mention of any ability to flex volumes between them
16 as a negotiating lever. Nothing. Nothing like that.

17 Then the CMA followed up in March 2022. For that, you need to go to tab 71. I am
18 just checking to see if it's in your CMA bundle. Yes, so it's in the confidential bundle
19 as well. The minutes of a discussion with that same retailer. You see that from
20 page 477. I would ask you to go, please, to page 480. Paragraph 24. There is
21 a reference here to whether Jus-Rol and C r lia are competitors but when you read
22 that paragraph 24, you see what they are referring to is retail competition.

23 In paragraph 25 there's a reference to them not pitching against each other and that
24 is said to create a challenge for the retailer. At 26 there is a description of how the
25 competitive tension plays out.

26 But this tension appears to be entirely consumer led, the consumer's perspective, as

1 it's being described, and this goes to the heart of many of the retailers' responses.
2 When they discuss competition, they are looking at competition between private label
3 and Jus-Rol, vis-a-vis consumers on the shelves. There's no suggestion of this retailer
4 actually trading C erelia off against Jus-Rol to get better terms and conditions, in the
5 negotiations with them.
6 Then the CMA follows up with a phase 1 questionnaire. That's on tab 74, also in the
7 confidential bundle. Page 509 it begins. Please go to page 519. Question 15 and,
8 again, you'll see this questionnaire popping up for each of these retailers:
9 "Have you de-listed any Jus-Rol products in the past three years? If, yes, please
10 explain why they were de-listed and whether they were replaced by branded or private
11 label products."
12 We see the answer:
13 "There has been some de-listing", they say.
14 Then response to (b), in answer to the question were they replaced by other branded
15 products or private label:
16 "They were not replaced or replicated. This was not a rebalancing."
17 Question 16:
18 "What about the wholesale price determination for these products? What are the
19 factors that inform wholesale price negotiation for private label products and for
20 branded products?"
21 Again, if there was competition in the sense the CMA describes between them, you
22 would see something but the answer from the retailer is nothing. They choose not to
23 respond to this at all.
24 When we come to see the concerns expressed about the transaction, the fact they've
25 chosen not to say anything about price competition is material to the weight you give
26 the comments that you see later.

1 It will be a key indicator of a competitive dynamic between C r lia and Jus-Rol, if one
2 exists. 521, question 18:

3 "Whether you have any views about the impact of competition on this acquisition and
4 any concerns about competition arising from the transaction."

5 Over the page, again nothing.

6 This must --

7 **MR RIDYARD:** So you are saying -- this retailer did express concern, didn't it, about
8 the effect of the merger on prices for private label products?

9 **MR KENNELLY:** Yes, the concerns about supply on the private label side, yes.

10 **MR RIDYARD:** Maybe this is an unfair question but why do you think it had that view
11 if it didn't think there was any interaction between -- any impact on their bargaining
12 power?

13 **MR KENNELLY:** Well, that's a very good question but one the CMA needed to ask
14 and they did. I will show you. They go on to press them on that because on the one
15 hand, they say they are concerned about competition to supply them with private label
16 products. It's not clear to the CMA, it seems to me, in this discussion they are having,
17 what the role is of Jus-Rol in that scenario. They may have concerns about who is
18 going to compete with C r lia to supply the private label but that has nothing to do
19 with Jus-Rol and what the CMA is struggling to establish here is: what is your concern
20 about this merger if Jus-Rol has nothing to do with the problem you are telling us
21 about? So that's where this goes.

22 **MR RIDYARD:** Yes.

23 **MR KENNELLY:** The answer is it doesn't have anything to do with the problem that
24 they raise and that's not a problem either because of the tension from Henglein and
25 Bells. But the primary answer is it has nothing to do with the particular merger in this
26 case.

1 The CMA follows up at tab 79 this time, on page -- it begins on page 568 but I would
2 ask you to go to -- yes, 568. Start at 569 and the answers are on 568. So we'll go
3 first to 569. The email from the CMA to the retailer, referencing a comment made on
4 a call, where the retailer referred to the fact that Jus-Rol and Cérélia were no longer
5 pitched against each other in both the categories of own business and the CMA wants
6 to know what that means.

7 Those are the questions (a) to (d) that the CMA asks them about: how does it work in
8 practice? What is the extent of this alleged leverage? What is its source? And,
9 critically: any examples, any examples to show us that this is a real thing.

10 We see the answers on page 568. When asked to give an example exercising this
11 leverage, they said:

12 "By reference to business plans, we increased our range of Jus-Rol to improve
13 performance and ...(Reading to the words)... expense of private label."

14 So one was expanded at the expense of the other.

15 So the CMA would say: well, this shows at least one is being expanded at the expense
16 of the other. But what it's not evidence of is any exercise of leverage. This could just
17 as easily and, in fact, it looks like it is, be a response to consumer preferences. What
18 we don't see here is an exercise of leverage vis-a-vis Cérélia or Jus-Rol or Cérélia and
19 Jus-Rol being pressed to improve their prices or conditions because of the threat of
20 a rebalancing in favour of one or the other.

21 The simple fact that supermarkets can move product around their shelves isn't
22 enough. There has to be a demonstration that there is some kind of leverage being
23 exercised vis-a-vis Jus-Rol and Cérélia.

24 That is the constraint. If that leverage is not being exercised, even implicitly, then
25 there's no constraint and its removal has no impact on competition.

26 The interactions described here really reflect retail competition, where consumers

1 might prefer one product over the other to a varying degree and that then drives
2 retailers to buy one more than the other. That's not the same as the retailers going to
3 Cérélia and Jus-Rol and saying: if you don't improve your price or conditions, we will
4 switch to your rival and exercising that leverage as a way of obtaining better terms and
5 conditions from their suppliers.

6 There's not even a suggestion that this change they refer to was used even implicitly
7 to secure better terms from either Jus-Rol or Cérélia. That's the key. They are not
8 saying: this view we took to switch from one to the other was used to get better terms
9 from Jus-Rol or Cérélia. There's no suggestion they even had that in mind. That's
10 what you would expect to see if this constraint existed.

11 Then we come to the phase 2 questionnaire and that's at tab 88, also in the CMA's
12 bundle. Page 729, question seven:

13 "Please indicate whether your shelf space allocated to the private label has changed
14 in the last five years."

15 Page 730, we see the answer:

16 "So we de-listed tailor range as a consequence of negotiations."

17 Tailor range is the end of range product which is often dispensed with because it's less
18 attractive to consumers and that was:

19 "We de-listed as a consequence of negotiations with the branded supplier. We didn't
20 need both private label and branded offering for that part of the range."

21 So, again, no suggestion here of negotiating leverage. This could just as easily be
22 a reflection and appears to be of consumer preferences.

23 Then question eight on page 730:

24 "Please indicate whether your shelf space allocated to branded dough-to-bake has
25 changed."

26 "There has been some change."

1 And how has that arisen?

2 "Commercial negotiations could see distribution increasing in return for a different
3 investment via promotional support or range review outcomes."

4 Not: we have been allocating more to branded dough-to-bake as an outcome of
5 negotiating pressure placed because of a threat to switch to more private label. No
6 suggestion and at this stage, the retailer knows the potential theory of harm the CMA
7 is raising. There's no suggestion here of any implicit replacement threat.

8 Then question 13 about retail prices:

9 "Please explain the extent to which dough-to-bake product suppliers are involved in
10 aspects of the product offering. So to what extent are the suppliers involved in product
11 offering, for example, setting retail prices."

12 There's a reference over the page, 733, to competitive tension. If you look at
13 page 7 -- sorry, this is question 13 and there's a reference to competitive tension in
14 relation to pricing. The tribunal can read that to yourselves. But this, as you can see
15 from the box as a whole, is about retail pricing. This is how this retailer sets its retail
16 prices and is referring to competitive tension in the supermarket between brands and
17 private label that do compete, there's no doubt about that, facing consumers. That's
18 the trade-off. It's not a trade-off between Jus-Rol and Cérélia in negotiations with
19 retailers.

20 Question 15 on page 734:

21 "What options are available to you if you are not happy with aspects of your current
22 private label product supplier?"

23 So here, again, we'd expect them to say: well we could switch volumes to brand. You
24 see what they say there. As I will show you later, this retailer is actually under
25 a misapprehension as to available suppliers of private label. A misapprehension
26 which the CMA ought to have remedied and did not and it's an important point because

1 this retailer isn't aware of the actual spare capacity in the market, as this answer
2 demonstrates. We know that because of the fact that one of them obtained a very
3 significant contract with one of the other retailers during this process.

4 But critically, for my purposes, to the direct question: if you are not happy with your
5 private label supplier, what are your options? There's no reference here to any implicit
6 replacement threat that could be used to improve the options offered by the private
7 label supplier.

8 Question 16:

9 "What options are available to you if you are not happy with your branded supplier?"

10 Again, well, if the CMA was right, they would say: well we would say to them: you
11 better improve or we will switch volumes away from you to private label. That's not
12 the answer they give, nothing like it.

13 Then page 740, question 26:

14 "How do you decide how much private label and branded products to sell and how do
15 you set their retail prices?"

16 Again, the box, when you read it, is all about retail pricing. There's nothing here to
17 support an implicit replacement threat theory.

18 743, we come to the leading questions 31 and 32 and, again, if I may say so, rather
19 surprisingly, a view of what they've said so far on the questionnaire, when asked the
20 leading question:

21 "If your wholesale price of private label products were to increase beyond the level you
22 thought reasonable, would you consider buying more of the equivalent branded?"

23 The answer is "Yes." Yes for 32 and -- 32(a), forgive me.

24 The question:

25 "Is this an important constraint?"

26 Over the page, 744. Now the CMA looking at this, again as a rational regulator, would

1 note first of all, just how vague this statement is and, again, the complete lack of
2 supporting documents. There's also a clear reference in this text to retail competition
3 and a preference to buy within the channel. That's the starting point. You buy within
4 the channel rather than cross-channel.

5 But, ultimately, they want their customers to have the most competitive product offer,
6 range choice and price and they reiterate this point about range being critical which
7 goes to the constraints that operate on a retailer in switching between Jus-Rol and
8 Cérélia.

9 Ultimately though, they are tracking customers' preference. Because, in my
10 submission, of the vague nature of this response, the CMA goes back to them in
11 August 2022 and we see that at tab 93. Tab 93, page 789. Actually, please go to 788
12 first. At the bottom of 788, we see an email from the retailer to the CMA. They say:
13 "We don't have any documentation. We have not had a tender in the last five years,
14 so we can only provide written evidence for the following."

15 And it lists where it thinks it could provide written evidence and the tribunal can read
16 that, which does seem to refer to de-listing of own label, preferring one over the other.
17 And the CMA, above that, says: oh actually, yes, we'd like to see that written evidence
18 on those points, where there was such de-listing, where there was this interaction
19 between brand and private label, by reference to cost, supply and customer need.

20 Then 787, there are also some direct questions for the retailer below and the CMA
21 asks:
22 "Do you have a preference for stocking private label or branded and what factors
23 influence your preference? How often do you run these tenders. Are they run on
24 a fixed or ad hoc basis?"

25 The answer to all of these are on page 786.

26 First of all, two emails are attached to this document and I'll go to those emails now.

1 The first email is in tab 94 of this bundle. It's also in the CMA bundle. Page 798.
2 There is a confirmation of our decision to de-list. You can see why. Pursuant to
3 the -- this is a GSCOP email, following a performance led review -- sorry. **(Pause)**
4 Please read the email in its entirety. **(Pause)**
5 So there's no mention, even indirectly, of any implicit replacement threats. There's no
6 comparison with any other supplier, there's nothing even indirectly along the lines
7 of: because you failed -- we are getting a better offer or potentially better offer from
8 Jus-Rol or C er lia and if you don't match it or beat it, we will switch to them. The kind
9 of replacement threat that one would see if they were genuinely being used by way of
10 negotiating lever in negotiations between retailers and suppliers.
11 I appreciate the CMA's case is that it's implicit, so we look to see where the clues are
12 here that would disclose an implicit replacement threat and there just isn't anything.
13 There's nothing here to suggest that any comparison is being made between Jus-Rol
14 and C er lia.
15 The second email, the second email is on tab 95, also in the CMA bundle, page 799.
16 Again, when you read this, you will see no mention of any kind of replacement threat.
17 Nothing to suggest an implicit replacement threat. If you go over the page -- just to
18 help you before you read it, on page 800 there is a reference to branded products but
19 specific SKUs are referenced at the top of page 800. Those aren't even available in
20 private label. There's nothing here to suggest the exercise of implicit replacement
21 threat or anything like it.
22 I would ask the tribunal to read that -- it's confidential in its entirety. **(Pause)**
23 **THE CHAIR:** But a threat can be, as you say, can be implicit and it can still be credible
24 without you saying it exists, can't it?
25 **MR KENNELLY:** Yes, but forensically, the CMA, in order to establish the thing exists
26 at all, in order to make sure that it's not an unsubstantiated assertion by retailers that

1 have some other concerns about the merger that aren't necessarily linked to CMA's
2 own theory of harm, it's incumbent upon them to check if it's realistic. Of course, if it's
3 implicit by definition, it will not be express but there has to be something to
4 substantiate. There has to be some probative evidence to demonstrate to the CMA
5 and the tribunal that behind this, there's an implicit threat that if these suppliers do not
6 give better prices or services, the retailer will switch volume or de-list in favour of
7 Cérélia or Jus-Rol. But that's what we are looking for and that's distinct from: we are
8 going to stock less of you because our consumers prefer the other guy. We are looking
9 for a negotiating lever, where we say: we will switch between you to get better terms
10 and conditions.

11 **THE CHAIR:** But let's say you go down the alley of orange sellers and there are four
12 orange sellers in a row. When you go to the first orange seller and start arguing about
13 price, you don't need to tell them, actually, there is another orange seller you could go
14 to, there's an alternative. But if all four orange sellers are owned by the same guy, it's
15 a different scenario.

16 **MR KENNELLY:** Absolutely. It's a bit like a nuclear deterrent threat. In both of those
17 scenarios, it's blindingly obvious that there's a rival willing and able to step in and take
18 your business if you don't offer the customer a good deal or in the nuclear threat, if
19 you don't act, a bad thing will happen.

20 Here, the CMA accepts these products don't compete directly in their channels. They
21 don't compete head to head. They don't compete in the traditional way and there's
22 very good reason for that. First of all, because they are not identical products. They
23 are differentiated which the CMA accepts. From the retailers' perspective, facing
24 Cérélia and Jus-Rol, they are differentiated, even if the consumer in the shop thinks in
25 some situations they may be similar. The second reason is the retailer is driven by
26 consumer preferences and I come back to where I began, the risk he will lose

1 customers and business if he doesn't stock the particular product. A very different
2 case if the CMA had undertaken a proper diversion analysis and worked at the impact
3 on sales for retailers and worked out if there had been a constraint that somehow, the
4 retailers would exercise by reference to their customers' demand. We wouldn't accept
5 that even then there is a constraint because we can see that customers, if they don't
6 get the product they want, will leave in significant numbers. So there's no constraint
7 there either --

8 **MR RIDYARD:** That's just not right, is it, because there's some diversion between
9 private label and branded products and you accept that?

10 **MR KENNELLY:** Sorry, spoke too quickly, there is some diversion but the reason why
11 there's no constraint is because in our submission, whatever cost savings the retailers
12 could make if they drove a better bargain, relying on this, we say, pretty theoretical
13 switching threat, those savings would not outweigh the costs they will suffer by
14 upsetting and losing their customers' business. But the tribunal does not need to ask
15 that question. The CMA never asked that question. They never undertook the
16 analysis to test that thesis and that is a different decision which is not the one before
17 you. They skipped that and they went straight to this crude constraint which is that the
18 retailers will say: if you don't give me better terms and conditions, I will switch away
19 from you to Jus-Rol or Cérélia. Not just comparing prices or benchmarking but to be
20 a real constraint, they have to be a credible threat, switching away from Jus-Rol to
21 Cérélia and vice versa. It's just not there. It's not on the evidence at all. What you
22 see is a concern about consumer competition and private label supplier concern but
23 the constraint the CMA identify just isn't here.

24 Sorry, you have seen that second email and I hope you have had a chance now to
25 read it. But, again, as I said, you'll see no reference there to anything like an implicit
26 rebalancing threat or --

1 **THE CHAIR:** Is it part of your case the reason why there's no evidence of the implicit
2 threat is that if they'd made it explicit, it would have nothing behind it?

3 **MR KENNELLY:** Yes, it must be but logic --

4 **THE CHAIR:** Because the options to the supplier may be -- I mean the retailer may
5 be limited because of the consumer preferences.

6 **MR KENNELLY:** Absolutely.

7 **THE CHAIR:** So they could say on one level: okay, we'll go to the branded product.
8 But it's not a credible threat because they know if they did that, they'd be cutting their
9 own private label and they've got a following for that. If it's the other way round, you
10 would have the same point going the other way round which is that it wouldn't be
11 a credible threat.

12 **MR KENNELLY:** And that's apart from the fact they were trying to threaten C  r  lia.
13 If C  r  lia is indifferent because its margins are very similar, whether supplying Jus-Rol
14 or private label, again it's not a credible threat. You are quite right, sir, if this threat
15 were to be expressed in an email, the response would be: so what, it's just not real,
16 which is why we say it's even more surprising because the CMA's case is the diametric
17 opposite. They say this threat is so important and so well known, not only does it need
18 to be expressed but it always works. It always works which is why we never see an
19 email saying: well notwithstanding the understanding that I'll switch away from you,
20 you have ignored me and so I am now switching.

21 **THE CHAIR:** It doesn't have to always work to be a threat. Not all threats need to be
22 carried through. I am just trying to work out how credible the threat is because if there's
23 no credible threat, then you may go down a different route.

24 **MR KENNELLY:** It's both because the CMA is -- I maintain the position because they
25 say it's so well known and so important that it's implicit, it is well understood and,
26 secondly, and they say this because they were told it by one of the retailers, that: oh,

1 there's no documents evidencing any of this because it works. We've not had to
2 complain about the suppliers not understanding the threat because it's always worked.
3 So the CMA's case is it's so important it's universally understood and, effectively,
4 always successful, so we never see any documents saying: we are very surprised you
5 didn't get the well understood threat, so now we are going to switch away from you to
6 Jus-Rol or Cérélia. And that's just completely unreal, when one looks at the cost
7 benefit concerns that retailers have which you've seen and all this documentation
8 which talks about everything under the sun, except a threat to switch from one to the
9 other, in order to obtain better terms from Jus-Rol or Cérélia.

10 **THE CHAIR:** It can still be a threat and you don't actually implement it.

11 **MR KENNELLY:** Of course, but in asking if the threat is real -- the problem I have is
12 I am proving a negative. In proving its existence, in proving it exists, there here has
13 to be something the CMA can point to, to show its execution or the understanding of
14 the execution being a possibility. It's just not there. I am sorry I am labouring this point
15 and taking you through reams of material because I don't want it said against me at
16 the end, well I cherry picked or skipped over bad documents. I am taking you to the
17 whole evidence base and you'll see it isn't there.

18 May I continue because it's --

19 **THE CHAIR:** No, of course, it's fine, it's not a problem.

20 **MR KENNELLY:** I completely understand, I am not saying implicit threat is an
21 impossibility. Of course, threats can be implicit, especially threats that are extremely
22 obvious and intuitive, like the oranges threat or them nuclear weapon threat. They are
23 implicit because they are so obvious as to require no articulation. We are a million
24 miles away from that in this case, for the reasons I have been explaining.

25 **MR CUTTING:** Can I complicate things slightly or maybe not. In the documents you
26 have taken us through from supermarkets A and B let's call them --

1 **MR KENNELLY:** Yes.

2 **MR CUTTING:** -- it looks through the documentary run as a whole, of those interviews
3 or meetings or hearings, that the relevant individuals answering those questions at the
4 supermarket, at least believed that they could make that threat. So I just wonder how
5 that plays in? Because leave aside the question of testing and apart from anything
6 else, they are hypothesising as well, about a future scenario that's not yet come to
7 pass, the closing of the merger, but there's evidence there they clearly believed they
8 had the ability to threaten.

9 **MR KENNELLY:** May I just unpack that because it's the last point you made. They
10 clearly believe. When one looks at the oral statements that were given in those
11 interviews and in those meetings, it's not clear, in my submission, that they really do
12 believe it. They make certain statements upon which the CMA relies and some of
13 them are prompted by the CMA's questions, others not. But when one looks at the
14 statements in their context, often they are confusing this concern with either consumer
15 competition which is undoubted and the concern about stopping the merger, because
16 they think it will protect them from excessive prices on the private label supply side
17 which is a misplaced concern, as I will come to. But one has to drill down into what
18 those retailers' employees have to back up that concern they do express to the CMA
19 and that's why, in our application, we don't say the supermarkets express no concerns,
20 we say the CMA's irrationality was to rely uncritically on the evidence of these
21 individuals. But I can't deny -- you have seen I am taking you to where they say it
22 themselves but the question is that the CMA has to make a rational judgment as to
23 whether this is real or not. And it's not rational for them simply to say: well, we were
24 told it by this retailer; we asked for substantiation, we didn't get any, but that doesn't
25 matter, we are going to just rely on this unevicenced assertion, in the face of the
26 material I have shown you which is that it's extremely costly and difficult for retailers

1 to reduce volumes of products their customers want.

2 So that's the issue.

3 **MR RIDYARD:** It's costly for them to de-list products just sort of for the sake of it, as
4 it were. But I keep coming back to the SLC hypothesis which is post-merger, the firm
5 will have incentive because of the merger to raise the price of one or other or both of
6 the products, so isn't that the scenario we should be thinking through all the time? The
7 CMA's hypothesis is post-merger, Cérélia will choose to increase the price of, let's say,
8 private label products unilaterally because they keep coming back to because of retail
9 level competition, some of -- when it does that, it will follow through to higher rate,
10 retail private label products and some of that will then get diverted to the branded
11 products and post-merger, Cérélia will enjoy that in a way that it didn't enjoy it
12 previously. That's really the SLC theory of harm and it's a retail level of concern but it
13 does feed through to what happens at the wholesale level.

14 So there, if that's the scenario, then the retailers are not just willy-nilly rebalancing
15 things. The question is given that the wholesale price of one of these products has
16 increased because of the merger, does that change the way the retailer is likely to
17 behave at the retail level and, if so, if that changes the way consumers behave, then
18 is that going to result in a rebalancing of volumes between the two channels?

19 **MR KENNELLY:** I understand. There are three answers to that. The first is you have
20 to ask what is the reason that the CMA says that the competition will be harmed
21 post-merger. What is the basis for this concern about price increase? They say it's
22 the removal of the constraint that Jus-Rol and Cérélia exercise on each other because
23 retailers trade them off against each other to get better terms. I keep zeroing in on
24 that.

25 **MR RIDYARD:** Yes.

26 **MR KENNELLY:** Because that's the hook on which they hang their case. If that's not

1 there, there's nothing.

2 **MR RIDYARD:** So if that happens indirectly as a result of what has happened
3 downstream, you are saying it's not good enough. It has to be independent conduct
4 that occurs at the wholesale level, irrespective of what happens at the retail level.

5 **MR KENNELLY:** No, I said I had three points. The second is the point about the
6 private label suppliers. That's a very important point because even on the thesis that,
7 sir, you outlined to me, that thesis, where there would be this overspill into Jus-Rol as
8 a result of price increases by the merged entity, we can show you -- and we'll come to
9 this -- the constraint is exercised by the other suppliers of private label products which
10 the CMA has massively, irrationally, underestimated.

11 **MR RIDYARD:** Okay, we'll come to that.

12 **MR KENNELLY:** We'll come to that and that's very important.

13 **MR RIDYARD:** I understand that.

14 **MR KENNELLY:** The third point though, this is about consumer harm, is that if I am
15 right that the private label suppliers exercise a constraint on C er lia and on the CMA's
16 own case, if people do switch, as sir, you've outlined to me on your thesis of consumer
17 switching from private label to Jus-Rol, if private label is constrained by those other
18 suppliers of private label products, that constraint will keep private label prices down
19 and Jus-Rol prices down. That constraint will operate across both. In fact, in this
20 case, because the merged entity will be looking after both Jus-Rol and private label,
21 the risk of high prices is reduced, not increased overall. Because assuming I am right
22 that the private label suppliers exercise that constraint, retailers, when negotiating with
23 the merged entity, can say: well, there's our private label negotiation and I have you
24 over a barrel because otherwise, Bells or Henglein will come in and take your business
25 and by the way, I want you to do me a favour on these other lines too, including
26 Jus-Rol. So retailers are in a stronger position, if I am right about the private label

1 constraints, than they are currently.

2 **MR RIDYARD:** The retailers are not saying that, are they? That's not an argument
3 any retailer has come up with, as far as I know.

4 **MR KENNELLY:** No, retailers haven't but that's partly because at least in one case,
5 one retailer has manifestly misunderstood the extent of constraint offered by the other
6 private label suppliers and the CMA has irrationally failed to bring that to their attention
7 and it's relying on their evidence, even though the CMA knows it's erroneous. One
8 retailer said to the CMA: we don't believe this supplier has capacity and the CMA
9 knows and knew it had capacity and didn't correct that retailer and, instead, it relies
10 on the retailer's comment. I will come to that. It's a very important point.

11 Returning to the documents and the lack of evidence of implicit rebalancing threat or
12 anything like it. We are now 1 September 2022 and the second volume. This is
13 tab 107, page 900. Follow-up questions to the same retailer. Beginning on 899 and
14 they are asked, before the merger:

15 "How C r lia and Jus-Rol compete to supply dough-to-bake products to yourself. How
16 can you use this competition to get a good deal? And please provide examples."

17 And if the tribunal reads the rest of 899, especially the very last sentence and over the
18 page to the top of 900.

19 **(Pause)**

20 The first point to take from that red text is that we are not seeing here, a replacement
21 threat at all. The retailer is using the costs of Jus-Rol and C r lia as benchmarks. It's
22 useful information to have in their separate negotiations but they say they don't
23 disclose commercially sensitive information. It appears they don't actually bring it even
24 to the attention of Jus-Rol or C r lia that they are bearing in mind the costs of the
25 other, when they negotiate with Jus-Rol and C r lia. It goes no further than that.
26 There's no question here of any kind of even implicit threat to say: we will switch away

1 from you to a different channel, in order to induce you to provide better prices and
2 better services.

3 Now they do say at the very bottom of 899 there could be examples where there are
4 limited opportunities for direct decision between own label and branded but that's very
5 limited. That's not the main way in which they say competition works. All it is is internal
6 benchmarking. There's no replacement threat understood by Jus-Rol or Cérélia or
7 expressed in any way.

8 Page 901, they are asked about a single example. At 2014, there is a reference to
9 a de-listing:

10 "Please give us context. What does it mean in terms of cost, supply and consumer
11 need. Quantify it, please. Was there any response to improve terms?"

12 It's the kind of thing you'd see if there was a replacement threat actually existing. But
13 you see the response, as we noted when we submitted to the CMA this was an
14 anecdote, an anecdote.

15 The tribunal can read for themselves the rest of that section.

16 This is not, in my submission, coherent and consistent evidence of the existence and
17 exercise of an implicit rebalancing threat. There's follow-up by the CMA,
18 unsurprisingly, in September 2022 and that's at page 903. The follow-up questions
19 there to the next page.

20 **THE CHAIR:** So on 901 and 902, you'll say although they thought they had this, you
21 are saying in fact they didn't?

22 **MR KENNELLY:** I am sorry?

23 **THE CHAIR:** 901, 902, you look at the answer they've given to question 14.

24 **MR KENNELLY:** Yes.

25 **THE CHAIR:** And then you look at the end, where they talk about "the presence of
26 more than one viable supplier that creates competitive tension in our negotiation

1 process."

2 **MR KENNELLY:** Yes.

3 **THE CHAIR:** Clearly they believe that but you are saying --

4 **MR KENNELLY:** They say that but the CMA looks back at the reasons for the de-list
5 and it doesn't include that.

6 **THE CHAIR:** No.

7 **MR KENNELLY:** This is extremely vague, speculative and unsubstantiated. Which
8 is why, no doubt, the CMA comes back and asks for more.

9 But one sees follow-up questions on page 903:

10 "Explain what the retailer would do if Cérélia increased the price or degraded the
11 quality."

12 What would they do if that happened in the case of Jus-Rol products. One is private
13 label, two is Jus-Rol. The tribunal can see the answers. The word "might" is used,
14 "We might decide to de-list." Even then, there's no suggestion they would say to
15 Cérélia: if you do that, we will switch volumes to Jus-Rol. This is a confidential
16 document. It's inconceivable why they would not say that to the CMA, if that was
17 genuinely a negotiating lever that they had.

18 The concern, the extent of the concern you can see from the word "our expectation",
19 because again, are we really concerned about genuine risks of consumer harm? You
20 can see under one, what the retailers' expectation actually is that Cérélia would do
21 and that should tell the CMA that they are barking up the wrong tree. Not only is the
22 evidence so weak as to not give a rational basis for a decision but even the retailers
23 don't think that there will be such a harmful move.

24 Then 28 November, tab 113. One is still in -- you have this also in the CMA bundle,
25 I have it in MDB3, tab 113. It begins at page 982. I would ask you to go, please, to
26 998. The question at line 3 comes from a staff member. Panel member asks

1 a question at line 5 -- I would ask the tribunal to read from line 10 -- asked a question
2 about -- acknowledges they're not playing one explicitly off against the other but:
3 "Can you show us any sort of reaction from the alternative supplier? Is there
4 a recognition from the other supplier that they are subject to this implicit rebalancing
5 threat? And if not, why not?"
6 You see the answer from line 17. There's reference to innovation. The supplier who
7 loses shelf space might try and do a little bit more. Over the page, 999, however, not
8 really seen significantly more innovation, in fact, and haven't seen improvements.
9 So in answer to that direct question, that is the answer. At most, it's a reference, again,
10 to consumer choice driving everything, but no suggestion of anything to support an
11 implicit replacement threat.
12 If we go back to 996, the same tab, we saw this earlier, this again is the fact that,
13 actually, it's the consumer that drives everything, the consumer that drives the
14 negotiations between the retailers and Jus-Rol on the one hand and Cérélia on the
15 other. It's not an implicit rebalancing threat that drives shelf allocation between them.
16 When asked about how competition between Cérélia and Jus-Rol works, this
17 employee of the retailer didn't say: it's also very important, in addition to help keeping
18 consumers happy, to get the best deal from Cérélia and Jus-Rol and we will threaten
19 each -- or they understood they would be switched away from, if that deal wasn't good
20 enough. We would change allocations from one to the other if they didn't give us
21 a better deal.
22 And that's it. That's the evidence on this retailer. So we see the concerns being
23 expressed for sure, but our application is that the CMA relied, uncritically, on those
24 unsubstantiated statements and when they asked for substantiation, they were given
25 this. And faced with that, a rational regulator would have stopped and said, "We can't
26 base the SLC on this. In the face of repeated requests for substantiation, we are

1 getting nothing", and it was counter-intuitive to start off with.

2 The next retailer is at tab 73.

3 **THE CHAIR:** We will look at that after the break.

4 **MR KENNELLY:** Forgive me, yes.

5 **THE CHAIR:** Okay.

6 **(3.15 pm)**

7 **(A short break)**

8 **(3.26 pm)**

9 **THE CHAIR:** Yes.

10 **MR KENNELLY:** We are on next retailer and phase 1 questionnaire. This is, as I say,

11 tab 73 which you have in the CMA bundle. If you go, please, to page 506, where we

12 see the answer to the question relied on by the -- I am so sorry, it's question 18, 508.

13 Page 508, question 18. So it's tab 73, page 508.

14 They are asked:

15 "Have you any views about the impact on competition as the acquisition? Please

16 provide us with an explanation."

17 You see the explanation they give, upon which the CMA relies.

18 Now I make the point here that this answer is still consistent with concerns about the

19 amount of competition in each of the channels and not about the fact that some

20 cross-channel tension will be removed. But in any event, when given specific

21 questions, this retailer is much more equivocal. If you go back in the same

22 questionnaire to question 13 on page 505:

23 "Please explain what is involved in switching manufacturing and packaging suppliers

24 to the supply of private label products. So what's involved in switching from private

25 label, cost, time, motivations behind the switch, available alternative options."

26 And we see the answers.

1 We have in the second line, as relied upon, as private label as an alternative if Jus-Rol
2 became uncompetitive. But in our submission, that language we see in that second
3 sentence is extremely equivocal and it's limited to frozen, whereas the focus of the
4 SLC is on chilled dough-to-bake. That's the main focus of the SLC. We see at
5 question 15 on page 506:

6 "Have you de-listed any Jus-Rol in the last three years?"

7 Again, very familiar now with these questions and we see the response in the box and
8 it suggests that there was a de-listing of Jus-Rol, the branded product and
9 a replacement by a private label in part.

10 It's not clear that that is, in fact, accurate, in view of the other evidence that this retailer
11 gave. If you go to the phase 2 questionnaire. It's on tab 85. This is what the CMA
12 ought to have done. Tab 85, page 666:

13 "Please indicate [this is question 12] whether the product range of the branded
14 dough-to-bake products you sell has changed in the last five years. Please distinguish
15 between private label and branded."

16 And we see a magnitude of change and there is a magnitude of change there. It's an
17 increase and there is a reference to the explanation. There's no suggestion of
18 a decrease in the product range of the brand that we saw in question 15 on page 506.
19 So there's a real inconsistency, an important inconsistency because the CMA relies
20 on this evidence at page 506, within the retailer's own evidence and this goes to the,
21 again, queries that a rational regulator would undertake. Without having made those
22 queries and bottomed this out, it's not rational for the CMA to rely on this evidence
23 which is contradicted by the retailer itself.

24 Then we look at question 15. Even if that's correct, even if there was this de-listing,
25 it's not said it was de-listed because Jus-Rol failed to respond to even an implicit
26 replacement threat. It does not say why there was a replacement in favour of private

1 label or to what extent.

2 Then paragraph 16, question 16, with regards to the process for wholesale price
3 determination -- you've seen this question before, question --

4 **THE CHAIR:** Are we back on --

5 **MR KENNELLY:** Forgive me, yes, I'm back on the phase 1 questionnaire, page 507.

6 My point there, Mr Cutting, was, actually, since I didn't give you the proper reference,
7 I go back to 506. The point I was making at 506 was even if the answer to question
8 15 was accurate and as I suggested, it doesn't appear that it is, but even if it were
9 accurate, it still doesn't support even implicit replacement theory because being asked
10 what's the explanation for the replacement, there's nothing to suggest that it was
11 driven by the exercise of a replacement threat, either implicit or explicit.

12 Then question 16 on page 506:

13 "Are the wholesale prices of private label a factor in determining the wholesale prices
14 of branded products?"

15 The answer you see at (c) but it's by reference to the price points that consumers
16 expect. There's no reference, again, to any replacement threat.

17 Paragraph 17:

18 "As regards the process of a retail price determination, how do you set them, and how
19 do you set your prices for private label products? 17(c) and, again, an entry price
20 point.

21 Moving on then to page 672, this is the phase 2 questionnaire. I will begin, if I may, at
22 question 25. Question 25 on page 672. Competition between dough-to-bake
23 products:

24 "Do you consider Cérélia and Jus-Rol compete with each other in the supply of
25 dough-to-bake products?"

26 And you see the answer. The answer is "Yes", and the explanation is given.

1 To the extent the CMA relies on limited shelf space, it's not in dispute that
2 supermarkets have limited shelf space but the fact that there is limited shelf space and
3 retailers decide how to mix their allocation, does not make good the implicit
4 rebalancing threat, the fact such a constraint exists. Apart from the fact that, and we
5 made this point in our application, the CMA has not explained how merely having more
6 shelf inches induces a customer to buy the product that is given more prominence on
7 the shelf rather than the product they would otherwise want. Simply seeing more of
8 one product on a shelf rather than less of the product you want, we said to the CMA,
9 isn't going to make you stop buying the product you want and buy more of the other
10 product. The CMA has not engaged with that point at all. It simply asserts increased
11 shelf space is the competitive dynamic. For the reference for our application, that's
12 paragraph 66 of the Notice of Application. But the key point here is that simply
13 referring to limited shelf space does not prove that the retailers, when negotiating with
14 Jus-Rol and Cérélia, has a threat, implicit or explicit, that they will switch from one to
15 the other, in order to get better terms from one or the other. The fact of limited shelf
16 space does not make that point good of itself, they need to show the constraint exists.

17 Question 26:

18 "How do you decide how much private label and branded products to sell and how do
19 you set their retail prices?"

20 And, again, you can see in paragraph 26 what the answer is and there's no reference
21 to an implicit or explicit replacement threat in deciding how much of private label or
22 branded a retailer decides to sell. It's driven by customers, as we've seen numerous
23 times. At no point do they say:

24 "And it's driven by whether the supplier, Jus-Rol or Cérélia, responds to the threat,
25 implicit or explicit, that we will switch away from them if they don't give us better terms."

26 It's nowhere here.

1 In question 27, there is a reference to a question:
2 "Do these products compete with each other? Do you sell both private label and
3 branded?"
4 And the answer you see in the box, why they say they compete with each other is
5 because of retail competition. They are referring to consumers.
6 675, we have the same questions we saw before, questions 31 and 32, and the answer
7 you see in the box, in the yellow box. The same answer is given over the page at 676,
8 in answering question 32. There's no explanation as to why this is an important
9 constraint, if it is. There's no reference to negotiations and, obviously, no documents
10 at all and no examples.
11 A rational regulator, again, having seen what the tribunal has seen, would follow up
12 on this and expect detail and documents to back up this assertion, otherwise it's not
13 safe to rely upon it for the purposes of an SLC. It's an unsubstantiated assertion which
14 contradicts much of the hard evidence they already have.
15 If you go next to the follow-up the CMA did do in August 2022. It's on tab 91, page 770,
16 September 2022. The CMA writes in the email at the bottom of the page -- they're
17 following up on their response to question 33 of the questionnaire, where concern was
18 expressed about competition and the CMA is saying: please give us some examples
19 and give us instances. The tribunal can read for yourselves. The CMA is asking for
20 the very detail which I say they needed in order to make a rational finding and we see
21 the answer at the top of the page:
22 "I wouldn't have any specific emails I could share with you on this matter."
23 Again, a vague and unsubstantiated impression and then this concern at the end of
24 that sentence. The concern is about ceasing to supply products entirely and that's not
25 the SLC. That's not the concern the CMA expresses anywhere in the SLC, that
26 concern they could be cut off. It's completely illogical that the merged entity would

1 | cease supplying one of the four big retailers in the UK. It begs the question why would
2 | they bother buying Jus-Rol, if they would cut off their own arm and cease to supply
3 | one of their own major customers, not least because of the competitive threat from
4 | other private label suppliers.

5 | Moving on then to tab 108, and this is the meeting. It begins at page 905. Page 909
6 | and 910. Line 19, the question is asked:

7 | "How do you decide how much of the dough-to-bake you stock and how much of it
8 | should be private label and how much Jus-Rol?"

9 | And the answer is given in yellow. I can't read it. 909, over the page to 910.

10 | I ask you to read down to line 16 on page 910. **(Pause)**

11 | Again, this emphasises the point we've seen again and again that how they stock and
12 | how much they stock depends on what the customer wants. It's driven by the
13 | customers. When customers start switching. At no point do they say: how much we
14 | stock and whether we stock one or the other is as a result of our negotiating threat
15 | with them to switch volumes, if they don't offer us better terms and services. That
16 | dynamic isn't referenced at all. They are being led by their customers and they are
17 | deciding on the range allocation based on what the customers are saying, which is
18 | not -- I just come back to Mr Ridyard's concern -- the SLC that the CMA identifies. It's
19 | a separate point. The CMA is saying, putting to one side the customers' preferences,
20 | the retailers themselves exercised that negotiating lever over the suppliers, to say
21 | that: if you don't supply us according to the terms and conditions we want and prices
22 | we want, we can switch away from you. And that's not dependent on demonstrating
23 | customer preferences, that's a power the retailers are said to have vis-a-vis Cérélia
24 | and Jus-Rol.

25 | **MR RIDYARD:** I am still wondering how realistic it is to separate these things out
26 | because the shelf space, shelf allocation, is sort of where it all comes to a point, isn't

1 it? If, as a retailer, I have a limited shelf space for these products and my job, I am
2 trying to maximise the profitability of that shelf space, so as these answers are saying,
3 they are going to look to see how the different products perform and you'd normally
4 expect them to analyse the data in some detail and decide that product A is performing
5 better than product B and, therefore, it makes sense to give it more space or give the
6 successful products more space and the unsuccessful products less space because
7 then I will make more money overall.

8 So isn't, potentially, that mechanism, whereby given I have limited shelf space for this
9 category of product, given that there is some competitive interaction at consumer level
10 between the products, this is the forum within which competition between branded and
11 private label products occurs and then if one of these products is performing poorly,
12 then one of the things you might expect the retailer to do is to have a word with the
13 supplier, saying: at the moment your product is underperforming on my shelf. In order
14 to justify it carrying on being there, I would like a better price or a better quality product.

15 **MR KENNELLY:** It's that last bit is what the CMA focuses on and that's what's
16 missing. Everything until that point is consumer driven and is not a function of
17 wholesale competition. Retailer facing competition between Cérélia and Jus-Rol.

18 The point, sir, you put to me was at the end of that consumer reaction, do the retailers
19 say: your product is faring badly? If you don't give us -- improve your product or lower
20 your price, we will switch away from you to Jus-Rol or Cérélia, we will do so. That's
21 the bit. That's the bit, that's the constraint the CMA say exists and that's what's
22 missing. What actually happens is that doesn't happen. What happens is the
23 consumers make a preference and the retailers follow their consumers and they list or
24 they change their volumes on that basis, full stop. They just stop there.

25 They don't go on to say: and by the way, because you are failing on the shelves, or for
26 whatever other reason, you need to improve your offer, lower your prices or change

1 your services, otherwise we'll switch to your rival. The implication being: and if you do
2 improve your promotions or lower your prices, we will not switch away. And that's
3 what we don't see and that's the constraint the CMA say exists and that's just not there.

4 **MR RIDYARD:** I see. Thank you.

5 **MR KENNELLY:** On this same document -- so you've seen again, I think I have
6 everything I need from page 910. At page 911 now, just to make sure I am not cherry
7 picking, I am taking you to the bit the CMA relies on too. Page 911, question at line 8
8 and the question is from line 8 down to line 14. The answer is given -- and, if I may
9 say so, rather a leading question -- from line 15 to line 21. It makes this point about
10 limited shelf space. **(Pause)**

11 Then, over the page, 911 -- sorry, before I move on, on the basis of that answer, we
12 see from line 15 to line 21 that's the very kind of allocation we've been seeing that
13 I discussed with you, sir, Mr Ridyard. The point here is it's not suggested that if they
14 are not happy with the price increase from C erelia or Jus-Rol, they say: you better fix
15 that, otherwise we will allocate away from you, but if you do fix it, we won't. That bit is
16 missing, even on this answer. So, unsurprisingly, the CMA follow up and ask the
17 question at the top of 912 -- struggling here, really trying to get the answer they want
18 from lines 2 to 6. Again, a very leading question from 2 to 6 and although we see the
19 answers given at the beginning of line 7, we look at the rest of it between lines 7 and
20 15. **(Pause)**

21 Then page 913, the point is made between 912 and 913, it's harder on the branded
22 side. Top of 913, just for the tribunal's note because we'll come to this, there is
23 a question about who else can supply private label and you see there is a reference
24 to Bells and the source is from Europe, it's Henglein. There's obviously awareness of
25 other private label suppliers and if the prices were too high or poor service, they could
26 open a tender document to get different private label supply.

1 But then the next question from seven to 11, asking about these levers that are being
2 discussed. The questions between volume, mix and changing supplier and you see
3 the answer between 12 and 18. So there's flex in between private label and Jus-Rol
4 but there's no examples of ever actually using this flex as a lever. What we see from
5 these documents is from a retail perspective, products are moved around the shelves
6 and that has impact on what they buy at a wholesale level but it's never used as a lever
7 to get better terms from Jus-Rol or Cérélia, which is what's needed to show that it's
8 a competitive constraint, the competitive constraint found by the CMA.

9 Then at 915, line 2, the question again is coming from the CMA, asking about how this
10 constraint is supposed to work and a reference to negotiations. That's from lines 2 to
11 7. Looking for specificity. I would ask the tribunal to read -- and again, I can't read
12 this, it's all in yellow -- the answer from 915 all the way to 917. The reason why I ask
13 the tribunal to indulge me is that you won't see here a threat to switch channel, if
14 Jus-Rol doesn't offer a better deal. **(Pause)**

15 I emphasise line 10 on page 916.

16 **(Pause)**

17 At the top of 917, again the CMA is looking for specificity. You see that in the lilac
18 highlighted part. We get the answer. This is how your brand is performing and stuff
19 like that. We see what they say about monitoring them and targets. But none of it
20 involves a threat to switch away from Jus-Rol to Cérélia if Jus-Rol doesn't improve its
21 service or change its prices.

22 Then the question is asked:

23 "Well that's all about GMI, Jus-Rol. Is it different on the Cérélia side?"

24 Now we see they say "Not really", but then we look at the answer. Does the answer
25 actually support the CMA's case? It's all based on consumer performance.

26 Again, the question is being asked again and again: would you put pressure on Cérélia

1 to improve, would you flex this negotiating lever that the CMA thinks might exist? The
2 answers they are getting just don't demonstrate such a lever. 11 to 17.
3 Because the question is not just: if you are too dear, we will use more of the other; the
4 question is: are you using this as a lever to negotiate with Cérélia and Jus-Rol? It's all
5 retail driven.
6 Then if you go to 924, page 924, line 7:
7 "What would you do if Cérélia increased the price or degraded the quality of the
8 product, what would your response be?"
9 I suppose the question:
10 "Would you say to Cérélia, you've got to reverse that price increase because we'll shift
11 volumes to Jus-Rol; is that what they say?"
12 And the answer is:
13 "No, that's not what they say."
14 You see that from the answer given by the retailer in yellow and the rest of page 924.
15 **(Pause)** The very, very last, the section ends at the very top of 925.
16 Then 926, the CMA asks:
17 "What would you do if Cérélia, post-merger, increase the price or degraded the quality
18 of the Jus-Rol products?"
19 And see the answer from line 23 on page 926. They don't say: first of all, we would
20 switch away to private label, until line 2.
21 Just to understand exactly when this switching might occur, putting to one side the fact
22 it's not actually being put to Cérélia or Jus-Rol as a negotiating lever in any of these
23 examples, but just looking at what's required for a retailer to engage in cross-channel
24 switching in this way, what would prompt them to do it, that's what we are looking at
25 here, questions 12 to 14 on page 927, you would check whether there are other
26 branded alternatives but if there were not, you would refocus your volumes into private

1 label. This is if the Jus-Rol prices were too high. So:
2 "When would you refocus your volumes into private label?"
3 Look at the answer from 15 onwards:
4 "Only" -- and I am emphasising, of course, the words you see on line 16. That is the
5 extent of the price rise that would be required to prompt them to do the kind of
6 switching the CMA says is the constraint.
7 We are still not seeing any evidence that even with a price rise like this, they would go
8 back and say: you've got to reverse that price rise, otherwise we'll switch volumes
9 away from you and to the other channel. This, again, is not consistent and coherent
10 evidence of a threat that C r lia volumes would be replaced by Jus-Rol volumes and
11 vice versa, used by retailers to extract better terms from C r lia or Jus-Rol.
12 I am moving on now, if I may, to the last of the retailers. Phase 1 questionnaire on
13 tab 75 in the CMA bundle and MDB2, I think. Page 525, please. You can see which
14 retailer it is from its name in the middle of page 525. Question three:
15 "Please explain the reasons why you purchase private label products from a single or
16 multiple manufacturing packaging supplier."
17 The point is here you see it's a customer of C r lia.
18 Question four on 525, the answer is given for private label products. You see the
19 answer at the top of 527. So Jus-Rol is supplier of branded products. Then 536,
20 question 18 -- sorry, 535 is the question:
21 "Do you have any views about the impact on competition of this acquisition? Please
22 explain."
23 We see what this retailer says about its concerns about competition on 536, at the top
24 of 536.
25 If you go to the phase 2 questionnaire at tab 90, at page 750 it begins -- I am looking
26 at questions seven to 14. These go from page 577 and following. I am going to skip

1 over this relatively quickly because you've seen all these questions before. The
2 important point is there's no suggestion in any of the answers that any kind of
3 rebalancing threat is used, even implicitly, to drive better terms from C er lia or
4 Jus-Rol. If you go to question 17, if you switch to alternative supplier from private
5 label -- I am sorry, paragraph 17 --

6 **MR CUTTING:** Sorry, you said there's no evidence in this retailer's answer about
7 flexing; is that right?

8 **MR KENNELLY:** No, no suggestion of using replacement threat. There's evidence
9 of switching volumes of private label and Jus-Rol. It's the replacement threat. It's
10 evidence -- and I keep coming back to this, it reflects the discussion I had with
11 Mr Ridyard. It's not enough to say: consumers prefer one or the other, one does well,
12 one does badly and the allocation is changed on the shelf. The CMA focuses on the
13 next stage which is the retailer is saying to C er lia and Jus-Rol: either you better
14 change your price or offering or it's doing badly on the shelves but for whatever reason,
15 we will switch away from you to Jus-Rol or C er lia, unless you give us what we want.
16 That's the replacement threat. Even implicitly, that's the threat that's alleged and that's
17 what we don't see here.

18 **MR CUTTING:** Except in answer to question 17.

19 **MR KENNELLY:** Exactly. So look at 17 and, again, I can't read it out, but you see
20 about opportunities to flex margin of space to get more favourable terms and there is
21 a concern about private label margin erosion which is a difference but there is
22 a reference here to flexing space to get more favourable terms. I emphasise the words
23 might be; there might be. It's tentative but the real concern here again, as you see, is
24 that C er lia's prices would increase. We see that later in the same document.

25 So there is a suggestion here about using that flex to get more favourable terms but,
26 again, it's very vague and it's not substantiated. I come back to the point I made

1 earlier -- by the way, you read this bearing in mind what this same retailer said about
2 its concerns about competition in the phase one questionnaire I took you to. But if this
3 is to be relied upon, it needs to be substantiated, otherwise it's a bare assertion in
4 a single sentence.

5 We turn to page 765, question 25:

6 "Do you consider that C  r  lia and Jus-Rol will compete with each other in the supply
7 of dough-to-bake products in the UK?"

8 You see the answer. Then 768, page 768. Questions 31 and 32, again we've seen
9 many times. The "Yes" box is ticked. You see there what they say would be their
10 reaction if the prices were to increase.

11 The point is they would say: if the prices were too high, we would renegotiate better
12 terms or back our private label business.

13 There's no reference here that they would be threatening to switch to Jus-Rol or
14 C  r  lia. At best, it's a vague reference to potential renegotiations, where that
15 switching might be raised but it's not explicit. There's nothing explicit about switching
16 or, sorry, threatening to switch volumes in order to get better terms.

17 Question 32 again is all about following the customers, where the customers express
18 a concern. That's what drives them back to renegotiate. The CMA followed up,
19 looking for specificity on this, in August and we see that at tab 99. Tab 99, page 830.

20 If we begin at 831. I am sorry, yes, page 830. We begin on page 830. You see at
21 the bottom of 830, the question. The question the CMA has asked is in the lighter text.

22 They were looking for instances where leveraging of the competitive tension occurred.

23 The same question we see again and again and over the page, 831, at the very top,
24 this is the retailer's evidence of the existence or absence of leveraging.

25 Obviously, a data problem for the 4 years before the previous year but this is the
26 evidence that the CMA has from this retailer at this stage. It saw the bare assertion.

1 It looked for substantiation and it doesn't get any.

2 The next call, the follow-up from the CMA, was in September. Tab 112 this time,
3 a meeting with the same retailer. If you go, please, to page 962. I'm afraid here I am
4 going to ask the tribunal to read much of this on your own from 962 to 964 and then
5 I will show you what I need on 966. But if you could read from 962 to 964, down to
6 line 18, I would be very grateful.

7 **(Pause)**

8 **THE CHAIR:** Yes.

9 **MR KENNELLY:** So, again, they are dealing specifically with the query about flexing
10 shelf space between Jus-Rol and C  r  lia to get better terms from them, explicitly
11 asking about shifting shelf allocation from one to the other in order to get better terms.
12 And the response makes no reference to that kind of rebalancing threat. What we see
13 is the retailer making decisions driven by customer demand and reversing decisions
14 where they realise there was still a customer demand for the business that was
15 dropped and making decisions based on rationalisation.

16 In this lengthy answer dealing with the specific query, there's nothing to suggest the
17 exercise, even implicitly, of any kind of rebalancing threat to obtain better terms from
18 C  r  lia or Jus-Rol. If you go on to page 966, again line 9, they are asked about
19 whether C  r  lia and Jus-Rol are competing with each other and the answer, in my
20 submission, is all about retail competition and that's clear from the perspective of the
21 person that is referenced at the very last sentence at line 13.

22 Then a hypothetical suggested from line 15:

23 "If, before the merger again, Jus-Rol significantly increased its prices, would you have
24 considered stocking and therefore buying more private label products as a result of
25 that price increase?"

26 This answer is key:

1 "I think that would be considered in relation to what would happen to volumes with
2 customers."
3 They wait to see what happens with customers and then you read the rest of that
4 answer down to line 22. You see the kind of impact, the extent of the impact they'd
5 need to see on volumes before they would shift from one to the other and even then
6 they are not saying: and we'd go back to them and say: you better give us better terms,
7 otherwise we'll do this shift which is the exercise of the negotiating lever.
8 These are positing extreme scenarios which do not suggest this is an important,
9 universally acknowledged and constantly invoked implicit threat, driving competition
10 between Jus-Rol and Cérélia before the retailers.
11 Then page 968, they are asked:
12 "Post-merger, with Cérélia owning the brand, did that affect the negotiating position,
13 your ability to get a good deal?"
14 And we see the answer on page 968 from lines 7 to 8. Hardly a resounding
15 endorsement, in my submission, of the CMA's SLC.
16 Similarly, lines 14 to 17 on page 968.
17 Again:
18 "Post-merger, if Cérélia put their prices up, what are the options for you?"
19 Answer:
20 "We'd probably go back out to the market to see if someone could do these products
21 for us."
22 That's the private label constraint we'll come to. Then over the page, 969:
23 "So you'd go to the market and look what alternative supplier options there might be.
24 Would you be confident to find an alternative?"
25 He says:
26 "It's difficult to say. They'd consider what suppliers were in the UK. Equally, they'd

1 consider suppliers within Europe because there are suppliers out there."

2 I will come back to those when we discuss that part of it.

3 Now those are the four major retailers. You have my point that between them, from
4 what you've seen, that's not a coherent and consistent evidential base to support the
5 specific implicit rebalancing threat, specific theory of harm that these retailers threaten
6 Jus-Rol and Cérélia to switch volumes away from them if they don't improve the terms
7 and conditions they offer them. It's just not there. Other things are there for sure but
8 not that implicit rebalancing threat. There's one other retailer referenced in schedule
9 3, Notice of Application. I am not going to go to it, in view of the time, but the evidence
10 from that retailer also doesn't support the existence of the constraint alleged by the
11 CMA and you will appreciate I have been tracking the evidence that we referred to in
12 schedule 3 but in more detail to the Notice of Application.

13 But finally, there was one other retailer relied on by the CMA and I will show you how
14 they relied on it in the Final Report, core bundle-tab 3, page 194. This is
15 paragraph 9.54. 9.54, page 194. The CMA says -- this is on the question of grocery
16 retailer views on competition between the parties:

17 "Two-thirds of the grocery retailers, six out of nine, responded to our questionnaire,
18 told us there was a degree of competitive tension between the parties that they can
19 use as a lever in negotiation."

20 First of all --

21 **THE CHAIR:** Just give me the paragraph number.

22 **MR KENNELLY:** 9.54. Sorry, sir. On page 194.

23 Sorry, just to repeat them.

24 **THE CHAIR:** Yes, repeat.

25 **MR KENNELLY:** I was too hasty. The CMA says:

26 "Two-thirds of the grocery retailers, six out of nine who responded to our questionnaire,

1 told us there was a degree of competitive tension between the parties they can use as
2 a lever in negotiations."

3 Pausing there. You've seen the evidence base for that claim. There may be
4 competitive tension at the retail level that we see, as I have said many times now. No
5 probative evidence of it being used as a lever in negotiations.

6 But one sees among those retailers relied upon, you see one retailer named at the
7 very end of that list and the footnote 469, support for that proposition, gives the
8 phase 2 questionnaires that each of those retailers completed.

9 I just want to show you that retailer phase 2 questionnaire because it says no such
10 thing. That is in tab 138 of the confidential bundle. Question 17 is the question relied
11 upon by the CMA in its Final Report. Footnote 49 cites question 17 as the support for
12 this proposition that each of these retailers says there is a degree of competitive
13 tension they could use as a lever in negotiations.

14 So we go to page 1356 and we see question 17:

15 "What impact do you consider the merger would have on your negotiations with your
16 private label and branded suppliers?"

17 I would ask the tribunal to read the rest of that box under question 17. **(Pause)**

18 The tribunal can see this is a concern, that they felt better off negotiating with General
19 Mills because they were a bigger customer of General Mills. There's absolutely
20 nothing in this answer that had anything to do with competitive tension between
21 C  r  lia and Jus-Rol. There's nothing here that says there is a degree of competitive
22 tension between C  r  lia and Jus-Rol that they can use as a lever in negotiations. Now
23 the CMA says: this is only one retailer, what difference does it make? But for the
24 tribunal, this is typical, we say, of the errors and exaggerations you see in the Final
25 Report. I have not taken you back to how all of the evidence I showed you was spun
26 in the Final Report. That's really immaterial. The question for the tribunal is, is the

1 evidence that you've seen sufficient, rationally, to reach the SLC --

2 **MR CUTTING:** I wonder if I could ask you a question, thinking about what the CMA
3 says of this retailer's answers to question 17 which you've pointed out, doesn't talk
4 about the channel switching. But their answer to question 32, I just wonder whether
5 that's consistent with the CMA's interpretation?

6 **MR KENNELLY:** On page 1364 and 1365?

7 **MR CUTTING:** Yes. I mean that's about switching from branded own label, isn't it, in
8 response to a potential increase in price?

9 **MR KENNELLY:** Yes, the question about the extent of whether that's a constraint in
10 negotiations at all. The materiality of the constraint is questioned by the second
11 sentence in the box. But this is a long way from saying this is a direct negotiating lever
12 between Jus-Rol and C er lia. This is a long way from that. C er lia may not see
13 anything out of the suggested route that's taken here.

14 This doesn't bolster in any way the reliance the CMA can place on it for the purpose
15 of that critical finding at 9.54.

16 What you've seen overall, most of the large retailers did express concerns about the
17 merger at a high level but in my submission, when you look at their evidence, those
18 concerns were generally about having choice on the private label supplier side. It had
19 nothing to do with the substance of Jus-Rol and since Jus-Rol and private label
20 compete to an extent for consumers, in my submission, there is confusion as to the
21 impact of that consumer competition with the kind of competition that's being
22 discussed between the retailers and the CMA in these questions. There are
23 references to competitive tension between C er lia and Jus-Rol at the wholesale level.
24 Few references but there are some but in my submission, those are vague, speculative
25 and unsubstantiated, and when the substantiation was sought, it was lacking and an
26 inference should rationally have been drawn from that lack of substantiation.

1 The specific examples are documents that were given, did not show any threat of
2 replacement or any threat operating as a constraint on either of them. We would
3 expect, in these circumstances, to see documents. Out of the thousands of
4 documents before you, we'd expect to see from these sophisticated and extremely
5 cost conscious businesses, negotiating on a regular basis with C r lia and Jus-Rol,
6 emails saying: give me better terms or I will switch volumes to C r lia or Jus-Rol, as
7 the case may be.

8 You have my submission that that lack of documents is all the more striking because,
9 in substance, GSCOP does require de-listing volume reduction threats to be
10 documented.

11 Now true it is, as I think Mr Ridyard picked up, it can't be every change of volume, it
12 must be significant, but that is precisely the question the CMA should rationally be
13 asking. It's only a significant threat that generates the constraint which, if removed,
14 creates a substantial lessening of competition; and where there is going to be
15 a significant reduction in volume, notice does need to be given and the retailer does
16 get an opportunity to demand changes because no final decision is taken until the
17 senior buyer reviews the request to change the decision.

18 That is, in substance, an opportunity to exercise and use the lever that the CMA says
19 exists to say: we are going to reduce volumes significantly or de-list unless -- because
20 your price is too high or your service is no good, and that's not final until it's been
21 reviewed by the buyer, and we would expect to see in those emails evidence of the
22 replacement threat. Even an implicit one would have to be recorded, according to
23 GSCOP.

24 Now the CMA says in relation to this: well, retailers couldn't threaten explicitly because
25 it would be a breach of competition law to say, well, Jus-Rol is offering us X and so
26 you must offer us Y. That answer -- and we'll come to it in the internal

1 documents -- just isn't credible. These are large and well-advised businesses with
2 in-house lawyers, as we've seen. They negotiate hardball with suppliers every day
3 and they know well that they can use one supplier's offer to induce better terms from
4 another supplier without breaching competition law.

5 We'll see the ways in which they do that but not by reference to the implicit rebalancing
6 threat. Specifics do not need to be given if this were an effective threat. It's no breach
7 of competition law for a retailer to say to C er lia: your private label price is just too
8 high, relative to what I am being offered by Jus-Rol, and I am minded to switch
9 volumes away from you to the brand unless you give me a better price. That's not
10 a breach of competition and that's exactly what we don't see in these thousands of
11 documents from the retailers.

12 So what does the CMA do? It falls back on the internal documents from the parties.
13 So I am now going to go -- well, perhaps it may be for tomorrow -- to the CMA's case
14 by reference to the parties' own documents, having completed my survey of the --

15 **THE CHAIR:** Yes, we'll do that tomorrow. So how are we doing for timing?

16 **MR KENNELLY:** I am slightly behind but I will make sure I finish on time tomorrow.
17 I may have to be relatively brief --

18 **THE CHAIR:** When you say on time tomorrow, what time do you mean by that?

19 **MR KENNELLY:** Well, between Mr Palmer and I, we discussed me finishing at 12.30
20 tomorrow.

21 **THE CHAIR:** Okay.

22 **MR KENNELLY:** And me having an hour in reply, which would give him the same --

23 **THE CHAIR:** Shall we start at 10.15 tomorrow? That will give you a bit more time.

24 **MR KENNELLY:** Yes.

25 **THE CHAIR:** Because I don't want you to feel rushed.

26 **MR KENNELLY:** I am grateful, but I should be able to cut my cloth --

1 **THE CHAIR:** Yes, and, if need be, we can sit until five tomorrow so everyone can feel
2 there's a bit more time, because there's nothing worse as an advocate feeling that you
3 just have time pressure. You are making progress and I understand that your case
4 does require us to look at the materials.

5 So we will start at 10.15 and potentially we'll go up until five.

6 **MR KENNELLY:** I am grateful.

7 **(4.28 pm)**

8 **(The hearing adjourned until Tuesday, 11 July 2023 at 10.15 am)**

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