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IN THE COMPETITION APPEAL TRIBUNAL

1517/11/7/22

Salisbury Square House 8 Salisbury Square London EC4Y 8AP

Monday 24 March – Friday 4 April 2025

Before:

The Honourable Justice Michael Green Ben Tidswell Professor Michael Waterson

Merchant Interchange Fee Umbrella Proceedings

APPEARANCES

Matthew Cook KC, Sonia Tolaney KC & Owain Draper on behalf of Mastercard (Instructed by Jones Day and Freshfields LLP)

Daniel Jowell KC, Jessica Boyd KC, Isabel Buchanan, Ava Mayer & Aislinn Kelly-Lyth on behalf of Visa (Instructed by Linklaters LLP and Milbank LLP)

Kieron Beal KC, Philip Woolfe KC, Reuben Andrews, Flora Robertson & Oscar Schonfeld on behalf of the SSH Claimants

1	Monday, 24 March 2025
2	(10.19 am)
3	THE CHAIRMAN: Good morning, and welcome back.
4	MR BEAL: Good morning, sir. By way of representation
5	sorry.
6	THE CHAIRMAN: Before you start, I just need to
7	MR BEAL: Of course.
8	THE CHAIRMAN: read the notice for the live stream.
9	Some of you are joining us live stream on our
10	website, so I must start, therefore, with a customary
11	warning. An official recording is being made and an
12	authorised transcript will be produced, but it is
13	strictly prohibited for anyone else to make an
14	unauthorised recording, whether audio or visual, of
15	the proceedings and breach of that provision is
16	punishable as contempt of court.
17	Mr Beal.
18	MR BEAL: May it please the Tribunal. The representation
19	before you this morning is I am leading Mr Woolfe KC and
20	Ms Flora Robertson, Mr Oscar Schonfeld and
21	Mr Reuben Andrews for the claimants.
22	My learned friends Matthew Cook KC and Owain Draper
23	are for Mastercard, and my learned friends
24	Daniel Jowell KC, Jessica Boyd KC, Isabel Buchanan,
25	Ava Mayer and Aislinn Kelly-Lyth are for Visa.

THE	CHAIRMAN:	Familiar	faces.

2 Opening submissions by MR BEAL

3 MR BEAL: I welcome Ms Robertson so she doesn't have to
4 shout from the back of the court, which was her role
5 last time.

In terms of what is open to me this hour that lies ahead of me, what I am proposing to do is to set out some initial observations and then deal with essentially what the issues are between the parties but looking, first, at some evidence from the merchants, then at some evidence from the acquirers, and, finally, at some previous regulatory and court decisions and then giving you perhaps a one-line answer for each of the different issues that have arisen.

As with Trial 2A, this part of the case necessarily proceeds on a series of assumptions. The first is that liability has been established in respect of each of the multilateral interchange fees or MIFs. Secondly, that none of the MIFs was lawfully set. Thirdly, that the unlawful level of the overcharge was the full extent of the MIF since the correct counterfactual is settlement at par and therefore zero MIFs. The fourth assumption is that the unlawful overcharge has been paid by the acquirer to the issuing bank.

We recognise that we have the burden of establishing

that the unlawful overcharge suffered by the acquirers
has then been passed on to us, and in order to discharge
that burden, we rely on a number of sources of evidence.

First, the evidence from the merchants themselves that was considered by this Tribunal in Trial 1 and also in Trial 2A.

Secondly, the available material from the acquirers, which consists principally of publicly available documents.

Thirdly, the previous regulatory and court decisions that have looked at this issue.

Finally, the expert evidence from Dr Trento in the form of Trento 3 and Trento 4.

Now, in terms of the expert evidence, it is possible to explain the various different ranges that the parties have landed upon. Firstly, as the Tribunal is well aware, everyone agrees that IC+ or IC++ contracts represent mechanical acquirer pass-on or APO in full.

I shall probably slip into saying IC+ rather than breaking into IC+ or IC++ but I hope you will forgive me that administrative ease. The claimants seek a finding to that effect, i.e. that there is full pass-on for IC+ contracts and we say that the full practical consequences of that can be dealt with at Trial 3. We have some outline suggestions that I can no doubt go

through in closing if it would be appropriate to do so.
One option we have noted is to have an exceptions
process whereby the claimants have the option of
electing to prove that they had IC+ pricing for all or
a substantial period of the claim period. Another would
simply be to apply a presumption of a particular rate of
pass-on for claimants possibly within with
segmentation for turnover if that is what the Tribunal
considers to be appropriate. But it largely depends, in
a sense, on how the evidence falls out and what
the Tribunal's findings are. So whilst we can give some
outline suggestions, we have not committed ourselves to
any one at this stage. If you want further detail, we
will of course provide it in closing.

Now, the second point is that Visa and the claimants are agreed that APO for merchants with turnover exceeding 100 million is 100%, albeit for different reasons. So we, for example, do not accept that it is appropriate to necessarily provide segmentation for this particular market. There is not a distinct market sub-sector as such based on turnover value. Firms with turnover both above and below the magic line of £100 million per annum are either on blended or IC+ contracts, there is no rhyme or reason why they fall one side or the other, save that in practice one sees

- 1 a prevalence of IC+ pricing for larger merchants, other
 2 things equal.
- Where the claimants and Visa part company is to

 suggest that for smaller merchants, i.e. those which

 Visa demarcates as being below the £100 million level

 per year, the APO should be 75% on the basis of

 Mr Holt's evidence.
- Mastercard, in contrast to that position, disagrees 8 9 with segmentation as well. Ms Webster advances a range 10 of 60 to 80% for blended contracts in general, and within that level, Mastercard, as a defendant, has 11 12 plucked 63% as the percentage to be applied and so therefore Mastercard's position is you have got full 13 14 pass-on for IC+ contracts and 63% for everything else, as we understand it. 15
- Now, it is important --
- THE CHAIRMAN: You are saying that, in relation to Visa, it
 was turnover of more than 100 million was the dividing
 line.
- 20 MR BEAL: Yes.
- 21 THE CHAIRMAN: Was it not 50 million card usage?
- 22 MR BEAL: That is annual card --
- 23 THE CHAIRMAN: Card turnover.
- MR BEAL: -- annual card turnover is 50 million.
- 25 THE CHAIRMAN: Right.

1	MR BEAL: Mr Holt has used a proxy that 50 million annual
2	card turnover equates to roughly 100 million
3	THE CHAIRMAN: Oh, I see.
4	MR BEAL: actual turnover per annum. That is the basis
5	he has gone on. We are not necessarily seeking to go
6	behind that as a proxy, we just do not think that there
7	is this bright line division between those above and
8	those below £100 million turnover.
9	Now, at the risk of stating the obvious and at
10	the risk of this coming back in a jury point against me,
11	it is obvious that the schemes are seeking to knock off
12	hundreds of millions of pounds off the claim value, and
13	indeed Mastercard openly acknowledges that at
14	paragraph 8 of their skeleton argument {RC-A1/3/3}. We
15	do say here that it is important to realise some of
16	the practical consequences of the arguments that are put
17	before the Tribunal. I hope I may be forgiven for
18	borrowing a warning given by Lord Justice Sedley in
19	the Court of Appeal in a VAT case involving Royal and
20	Sun Alliance v HMRC. At paragraph 54 of his judgment in
21	that case his Lordship stated:
22	"Beyond the everyday world, both counsel have
23	explained to us, lies the world of VAT, a kind of fiscal
24	theme park in which factual and legal realities are

suspended or inverted". [As read]

The reason I give that warning is that we do end up, we say, in this case with, on our analysis, a relatively straightforward, traditional common law exercise of working out what the recoverable loss is, i.e. there has been an overcharge, it has been suffered by the acquirers, have they passed it on to us? We say the answer is yes, and that can be proven by qualitative and quantitative evidence.

In contrast, we say, the defendants' case leads to a position that is both counterintuitive and contrary to commercial and common sense.

So if we start with the proposition that a substantial proportion of the claim value is attributable to consumer debit MIFs and we then, for example, take as an estimate of what -- roughly what the value of the claim is that is attributable to domestic debit MIFs is around 50% for the SSH claimants, for example, then the combined claims in respect of consumer debit MIFs run, on any plausible valuation of the claims, to many hundreds of millions of pounds. Yet on the schemes' case, the acquirers of smaller merchants on blended contracts absorbed, on Mastercard's figures, up to 37% of all of the MIFs charged by issuing banks for consumer debit MIFs for the period from 2010 to 2024. So in other words, you take something like

a consumer debit MIF, the plain vanilla MIF that is applied on a consumer debit card transaction, and Mastercard says 37% of that MIF has simply been swallowed by the acquirers rather than passed on in the form of elevated MSCs and that obviously triggers the hundreds of millions of pounds that they say and recognise is in issue, paragraph 8 of their skeleton argument.

But, of course, two implications follow from that. Firstly, debit card MIFs have actually remained largely the same over time. They have been hovering at or around 0.2% for the entirety of the period from essentially 2010/2011 through to 2024, in part because of the IFR introducing a 0.2% threshold for consumer debit card MIFs.

The second implication is that smaller merchants, all else being equal, will have lower bargaining power than larger merchants, and that seems to be, I will not say common ground because common ground rarely is, but it seems to be a general proposition that is echoed by each of the parties.

Now, in contrast, the acquirers are recognised to have passed on all of the MIF to larger merchants, despite their higher bargaining power, so we end up with this counterintuitive result whereby the party with

lower bargaining power, smaller merchants, is somehow able to force the acquirer to swallow up to 37% of the plain vanilla cost that has remained largely unchanged over the entire claim period, while larger merchants, seemingly who have the higher bargaining power, have nonetheless been forced to suffer the full extent of the MIF unlawful overcharge for consumer debit card transactions, and that in itself should give pause for thought.

Now, the only way we reach that counterintuitive result, we say, is because the schemes have, in practice, chosen to concentrate on the impact of price decreases in the MIF and downplay the response to price increases in the MIF. Mr Holt, for example, has acknowledged, in his 13th report at paragraph 346 (RC-F1.4/2/128), that acquirer pass-on will generally be complete for price increases, but he has then sought to rely on a series of much lower estimates of pass-on for price decreases in order to dilute downwards the overall figure.

Ms Webster has only considered, in terms of reliance on an estimate, she has only considered the PSR data relating to the IFR event, which, for the groups which the PSR analysed, related to a reduction in the consumer MIFs. She did not focus, as far as we can see, on any

of the price increases as an event study.

But we do say it is important to recognise that, conceptually, it is the response to a price increase which better reflects the analytical process that is required to determine whether an unlawful overcharge was passed on to a merchant, and that is because it is a price increase that better corresponds to what I have described as "the common or garden -- common lawyer approach" to establishing loss. There has been loss suffered; it has been suffered by the acquirer; we are an indirect purchaser; has that acquirer in fact, as an act of mitigation, passed that loss on to us? Obviously IC+ pricing, it is done mechanically; we say implicitly in the pricing mechanism that is adopted even for blended contracts, there is a full pass-on of that cost.

So the key issue to be determined, and I would like, briefly, to have a quick look, please, at the *Trucks* judgment in the Court of Appeal at paragraph 151, that is authorities bundle {AB-D/43/52}. We can there see how the Court of Appeal has framed the test.

Paragraph 151 --

22 THE CHAIRMAN: Which page is it?

23 MR BEAL: Page 52, not 22.

In 151, there we see the court says:

25 "In terms of factual causation, DAF could only

succeed in its argument on SPO if it could establish 1 2 that the prices charged by Royal Mail and BT to their customers were higher because of the overcharge, in 3 other words if it could establish ... that 4 the overcharge had been passed on to those customers. 5 The CAT was unanimous as to this requirement ... of its 6 7 judgment where it said: 'we consider that DAF must prove that there was a direct and proximate causative link 8 9 between the Overcharge and any increase in prices by 10 the Claimants. That means that there must be something more than reliance on the usual planning and budgetary 11 process ...'" 12

what we have to show. We are not seeking to rely on ordinary budgetary processes, we are seeking to identify a pricing mechanism, either explicit, IC+, or implicit, in blended, whereby what the acquirers have done in practice is to pass on the unlawful overcharge of the MIF that they have suffered and we say it is incumbent upon us to show the direct and proximate causative link in that process, which is what --

23 MR BEAL: Yes.

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- 24 THE CHAIRMAN: Yes.
- 25 MR BEAL: I am trying to describe what we are saying

THE CHAIRMAN: You are accepting the burden.

1 the legal approach is.

2 THE CHAIRMAN: Yes.

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MR BEAL: Simply because Mastercard in their skeleton said

our legal approach was hopeless as a matter of law, what

I have sought to do is to lock my submission in to

the clear finding from the Court of Appeal in Trucks,

which I would respectfully suggest is not hopeless, as

a matter of law.

Now, here, what we do not need to have is a counterfactual analysis to determine the level of the MIF as an unlawful overcharge because it is clear from the finding of the Supreme Court in Sainsbury's that the correct counterfactual for assessing the unlawful overcharge is settlement at par with zero MIFs. So that gives us the prima facie measure of loss. The prima facie measure of loss is necessarily the full extent of the MIF. Where one is not dependent upon that counterfactual analysis for ascertaining the level of the overcharge, it is important that counterfactual analysis is then seen in its proper context. Here, we say, importantly, the counterfactual cannot contain any illegality. It is assumed for the purposes of Trial 2B that all permutations of the MIF were unlawful and arise as a result of a restriction of competition in setting the MIF. It therefore follows that the counterfactual

1	analysis cannot envisage any lawful MIF being set, it
2	must proceed, therefore, on the basis that the MIF never
3	existed, and that is true, we say, regardless of
4	the ambit of any claim brought by the CICC
5	Class Representatives.
6	THE CHAIRMAN: So it is no MIF?
7	MR BEAL: No MIF at any stage, because it necessarily
8	THE CHAIRMAN: Because it is all unlawful? We are assuming
9	it is all unlawful
10	MR BEAL: The assumption is from liability issues in
11	Trial 1, the assumption is that the schemes have lost on
12	every point at Trial 1, therefore full liability for
13	every MIF, because otherwise you get into exemption
14	issues as well and the whole thing becomes redundant.
15	The salami slicing that we have had for these trials has
16	necessarily proceeded on the basis of assumptions,
17	otherwise the assumptions become quickly undermined by
18	the scheme saying: "Well, we have not established
19	liability yet". So for these purposes, it has been
20	common ground, as I understand it well, at least
21	I have not heard an objection, that the necessary
22	precondition to the analysis for Trial 2A and Trial 2B
23	is that liability is established, and liability is being
24	established in Trial 1, in our submission, on the basis
25	of each of the MIFs in question.

1	So what that means is it is not open, we say, to
2	Mastercard to invite this Tribunal, when looking solely
3	at the CICC claims, to say, well, it is only
4	the commercial MIF that is unlawful, everything else is
5	fine, because that necessarily builds into Mastercard's
6	posited counterfactual analysis an illegal situation,
7	because in fact the consumer debit and credit MIFs are
8	not assumed for these purposes to be lawful
9	transactions. Indeed, to build in an unlawful MIF into
10	the counterfactual would be to fall foul of
11	the requirement in the Court of Appeal's judgment in
12	Dune, we do not need to turn it up, paragraph 39. For
13	your note, $\{AB-D/35.2/18\}$, where I think it was
14	Lord Justice Newey said:
15	"The counterfactual must assume there is no

"The counterfactual must assume there is no restriction of competition." [As read]

Of course, here, the restriction of competition is the scheme rules acting in conjunction with issuers and acquirers in setting the overall nature of a MIF regardless of whether it is a commercial MIF, a consumer debit MIF or a consumer credit MIF. It is the scheme rules implementing the combined collective agreement to price for a MIF that is the restriction of competition.

So Mastercard, but we note not Visa, also wants to assume that there was a lawful MIF until the start of

the claim period. That, of course, also necessarily 1 2 posits that a lawful MIF can exist, which is again 3 contrary to the assumptions made for Trial 2. We also note that it leads to highly impractical consequences 4 with different claimants having different 5 6 counterfactuals depending on when their claim period 7 begins. Some claims only go back a few years, but for the purposes of Trial 1 on liability, some of the claims 8 9 went back to 2007. For Trial 2A, of course, we know 10 from the Merricks claim that matters covered all the way back to 1992. We also note, for the avoidance of any 11 doubt, that Irish and non-UK based claimants in the SSH 12 13 claim can go even further back in the light of 14 the CJEU's ruling in Heureka. So (a) claims can go back 15 beyond the 2016 start period, for example, for the CICC 16 claim, (b) those claims have in fact gone back beyond 17 those periods, and (c) the evidence at Trial 1 and 18 Trial 2A has also encompassed a broader scope than 19 simply the most recent period for, for example, the CICC 20 claim.

We also respectfully suggest that Mastercard is wrong to suggest that our approach to the counterfactual analysis is new. For your note, we made the same point about the role of counterfactual analysis in Trial 2A in our skeleton at paragraphs 20 and 21. Again for your

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note only, that is {RC-A/1/11}. At paragraph 30 of that opening skeleton, we stated that any counterfactual must be one in which it is assumed that there are no MIFs and a prohibition of ex-post pricing. So this is a redux of the line that we took for Trial 2A, in exactly the same way we cautioned against reliance exclusively on a counterfactual analysis, largely for the reasons given by the Competition Appeal Tribunal in Trucks, endorsed by the Court of Appeal in Trucks, namely that the proper test is to analyse has there in fact been a pass-on of this loss to another party so that the recoverable loss of that other party is the recoverable loss, not the loss of the acquirer.

Our responsive case, it is true, for Trial 2B, at paragraph 20 {RC-A1/1/11} and 26 {RC-A1/1/14}, has addressed the limitation period arguments run by Mastercard, but that is because they raised it in their positive case in Trial 2B and we responded to it.

So we do say that a crucial distinction between the parties is that the counterfactual here must be one in which the MIF never existed, or at the very least, if one wishes to have a more bounded view, did not exist after the Commission Mastercard I decision, because the Commission Mastercard I decision, in December 2007, ruled unlawful the intra-EEA MIF, and indeed Mastercard,

in response to that, had an 18-month period in which it reduced the intra-EEA MIF to zero. So we recognise that factually it might be said that that is at the very least the point at which one should go back. We would say you should imagine that no MIF has ever been lawful in any sense, but if one wishes to have a more practical application of that principle then the Mastercard I decision would be a reasonable cut off. What, of course, that means is you have got a prolonged period before 2011/2012, when the claims that are left start incepting, in which there has been a zero MIF landscape.

Now, can it plausibly be suggested if there is a zero MIF landscape that MSCs would still have reflected 60% of an overall cost of the MSC when it did not exist? The MIF, on average, one sees varies between 45% and 85% of the value of the MSC, picking a rough mid-level in that, which is also the level chosen in the Mastercard I decision of 60% as a cost component, is to be expected on the schemes' case that pricing for MSCs necessarily contained this 60% cost component which was simply never there in the counterfactual. We say that is an implausibly high margin reflecting a cost which, in the counterfactual, has to be assumed simply not to be there.

Imagine then what the MSCs would have looked like if the MIF had never existed. Well, it does not take, with respect, a great deal of thought to think what the answer would be, because we know from the evidence that acquirers would have either carried out an explicit form of cost-plus pricing or an implicit form of cost-plus pricing, and so the merchants would have paid in the counterfactual scheme fees and they would have charged an acquirers' margin. For IC++ pricing, that would have been an express pricing mechanism, and for blended contracts, we say it would have been necessarily implicit because blended rates were set intentionally to recover MIFs and scheme fees. That is some of the evidence that we will be looking at from the acquirers. So with the MIFs gone, the acquirers would have looked to cover the scheme fee and obtain an appropriate acquirer margin. But we do say it is implausible that that acquirer margin would then have reflected a 60% value cost that simply was not there any more.

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Reliance on a counterfactual in which the MIF would suddenly have been removed, which is the approach that only Mastercard suggests, is therefore inappropriate, we say, as a matter of law. The question is not how much would MSCs have fallen when MIFs were abolished in

1	the counterfactual, but how much did the schemes'
2	unlawful MIFs increase MSCs? Indeed, we note that Visa,
3	but not Mastercard, recognises that the Tribunal should
4	not restrict its analysis to the impact of and
5	I quote "a sudden dynamic reduction in MIFs", see
6	paragraph 11 of their skeleton $\{RC-A1/2/1\}$, and for
7	the reasons we have given, the cliff edge scenario, in
8	which one posits a sudden reduction in
9	the counterfactual from a given rate of MIF to zero,
10	produces the counterintuitive results that I have
11	suggested, whereby applying that to an increase in
12	the costs leads to 37% of a main variable cost of doing
13	business over a 14-year period simply being swallowed by
14	acquirers. We say that is wholly at odds with
15	the publicly available information from the acquirers
16	themselves, some of which I will have a quick look at in
17	a moment.

We also note that there is an air of unreality about the submission. Now, we of course recognise that there can be asymmetric reactions in pricing in response to cost increases as opposed to cost decreases. That is the well-recognised "rockets and feathers" approach that we looked at in Trial 2A. All of the experts have accepted in principle during the course of Trial 2 more generally that this feature should not persist in

the long run. Over time, the competitive forces of the market will bring about an equilibrium state.

Mr Holt, in contrast to his position in Trial 2A, now says that out of the many markets he has reviewed in these proceedings, the acquiring market may be an exception, and that will have to be, we say, explored in cross-examination with Mr Holt.

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Can I please note the consequences of a failure to pass on a decrease in the MIF. That consequence is commercially very different for an acquirer than a failure to pass on an increase. We have accepted, and I can understand why, commercially, an acquirer would be keen to pocket the benefit of a cost reduction in the short term if it can get away with it. But the recoverable loss suffered by a merchant still includes the reduced MIF, since that still represents a major component cost of the MIF -- sorry, of the MSC, which, as a matter of fact, has been passed on to the merchant. So the fact that there has been a reduction in the MIF which has not been passed on, does not mean that the reduced level of the MIF has not nonetheless formed a cost component of the MSC which has then been passed on because of an implicit or explicit form of pricing.

Now, it still represents a major component cost of the MSC which the acquirer has through the pricing

mechanism built into the prices that the acquirer is charging. In contrast, when there is an increase in the MIF which is passed on to a merchant, the level of overcharge does change. So if you have a price increase in the MIF which is reflected in an increase in the MSC, the overall level of the recoverable loss necessarily increases. When you have a reduction in the MIF, the recoverable loss is still the reduced level of the MIF, even if the full benefit of the reduction is not entirely passed on, because you are claiming only the MIF rate as applied by the acquirer to the issuing bank. That is always the recoverable loss. So the fact that it would only be in a sense if an element of that recoverable MIF, the reduced MIF rate, is somehow swallowed by the acquirer that you would not have the pass-on mechanism.

Now, this is not, we say, to fall into the trap of equating pass-on with cost recovery as the scheme sought to do in Trial 2A. In the event of a MIF decrease, the full extent of the reduced MIF is still passed through to the merchants in the MSCs because the acquirers have consciously set their pricing to recover all of the MIFs and all of the scheme fees when setting the MSC. So we are relying on the pricing mechanism and the evidence that the acquirers

deliberately set their pricing to recover scheme fees and MIFs and then a margin to establish the pass-on mechanism. That is not the same as budgetary process leading to cost recovery in the long run.

Our overall submission is that these common sense propositions should help analyse APO in Trial 2B. We have focused on establishing as a matter of fact that the unlawful overcharge was passed on to the claimants and that should be grounded in practical reality, not diverted into excessively theoretical mind games on a putative counterfactual. We say that the qualitative evidence in Trial 2B is therefore important and it is telling that the schemes have largely sought to downplay it, we say without good reason.

Just a word of warning, there are various factual assertions in the skeletons from the schemes which we were unable to identify a substantiated evidential basis for. They have levelled that charge at us and we will deal with it when it arises, but just simply a word of warning on that.

So, as with my roadmap, I will now move on, with your permission, to have a quick look at some of the evidence from the merchants. Please would the Tribunal look at in the bundle {RC-F1.1/1/17}. This is our positive case. If we could start, please, at

1	paragraph 38. We there summarise the witness evidence
2	from Trial 1 with references from the Trial 1 bundle and
3	then updated references in the margins for the Trial 2
4	folders. Please would the Tribunal be kind enough to
5	cast an eye over paragraphs 38 through to 44.
6	(Pause).
7	THE CHAIRMAN: Where are we going to?
8	MR BEAL: 44, please. Just to the end of 44 $\{RC-F1.1/1/19\}$,
9	where Mr Hirst says:
10	" the MIF component was 'non-negotiable'."
11	THE CHAIRMAN: I should have asked at the beginning, we are
12	okay being in open session through, what, the opening
13	submissions?
14	MR BEAL: Confidentiality in this case is rather
15	challenging.
16	THE CHAIRMAN: Yes.
17	MR BEAL: Because it is the designations happened quite
18	late. There are some designations which do not make
19	sense to us because they refer to figures that are in
20	the public domain, principally through the PSR reports.
21	THE CHAIRMAN: Right.
22	MR BEAL: I am going to refer to the PSR reports in a moment
23	where some of those figures come out. I do not,
24	respectfully, suggest they are confidential. If my
25	learned friends object to me reading out a public report

which gives figures that are in the public domain, no 1 2 doubt they will leap up and try to persuade you that they are still confidential. 3 THE CHAIRMAN: So that public report was not redacted in any 4 5 way? 6 MR BEAL: No, not for the figures I will be taking you to --7 THE CHAIRMAN: Right. MR BEAL: -- because I am going to take you to 8 9 the non-confidential public report. 10 THE CHAIRMAN: Well, I do not see there can be much objection to that. 11 12 MR BEAL: We will see how that goes. 13 I mean, what the consequence is in due course for 14 the redactions that are being claimed is a different 15 point. 16 THE CHAIRMAN: Yes. MR BEAL: Could we then, please, look at {RC-I4/52/1}, still 17 18 on evidence from the merchants, so I am going to have 19 a very quick canter through some documents. This is an 20 email from CMS Payments to an individual at one of 21 the SSH claimants whose identity is confidential, and 22 essentially, we see in the third paragraph down on that 23 email that they have carried out a procurement exercise 24 and they are delighted to have achieved a 37% saving of the costs above interchange. 25

Τ	If we then please look at {RC-14/53/1}, we see that
2	the procurement exercise has been set out in
3	a PowerPoint presentation. Could we turn, please, to
4	{RC-I4/53/4}. The "Executive Summary" shows what
5	the benefits are of the proposed changes. See
6	paragraph 1, they identified:
7	" five figure annual savings from reduced
8	merchant acquiring costs whilst retaining current
9	suppliers, i.e. there was no need to switch to
10	[obtain the benefit]."
11	Page 5 {RC-I4/53/5}, please, has a breakdown of
12	the savings. If the Tribunal would be kind enough to
13	look in the table at the third row down, one sees that
14	the savings for interchange are constant throughout
15	or rather, sorry, the interchange fees are constant
16	throughout, there is no saving from those. That is
17	the bottom line payment that will be made for
18	interchange fees, regardless of which of the acquirers
19	is ultimately successful in this procurement exercise.
20	THE CHAIRMAN: So this is a document. Whose document is
21	this?
22	MR BEAL: This is a merchant's document.
23	THE CHAIRMAN: A merchant document.
24	MR BEAL: Merchant is confidential. They have gone to
25	a company called CMPsi to conduct, essentially, a mini

Τ	producement exercise, try and see it they can get
2	a better rate for their
3	THE CHAIRMAN: From the acquirers.
4	MR BEAL: card-acquiring services, and they were able to
5	do so.
6	THE CHAIRMAN: Okay.
7	MR BEAL: But they were able to do so on the basis that it
8	was the interchange was taken as fixed.
9	THE CHAIRMAN: Right.
10	MR BEAL: And we see, in the left-hand side, the descriptive
11	element of this particular slide. The company that is
12	being charged with trying to secure the savings is
13	delighted to have achieved 37% savings, annual costs
14	above interchange, so the interchange is simply being
15	taken as the fixed, immovable object.
16	Could we then, please, have a look at some
17	briefly at some emails {RC-I4/12/2}. We have an email
18	a charity was being consulted about savings offered
19	by acquirer B, to use the terminology that the parties
20	have adopted, through switching to IC+ pricing and also
21	using a Dutch subsidiary. So if one looks at the email
22	that begins:
23	"Hi Sarah"
24	There is then a reference to a conversation with
25	acquirer B and various different options are put

1	forward, including switching to an interchange plus
2	pricing structure and also switching to a cross-border
3	programme using a subsidiary in a different country.
4	Could we then please look at ${IC-4/9/2}$. At
5	the bottom of that page, there is a follow-up email
6	relating to the proposal that has been put forward, and
7	underneath the heading that begins:
8	"Interchange Plus (IC+) Proposal"
9	The acquirer B representative is agreeing:
LO	" that there are advantages in moving
11	the acquiring cost model from a blended pricing across
12	to IC+ pricing"
L3	It would give the charity "increased transparency".
L 4	Then there is a line that begins:
L5	"Fortunately the recent changes in Interchange have
16	been positive for [the charity] and we have passed these
L 7	savings across as they were applied. In the future no
L8	changes would be required by [acquirer B]."
L 9	So the two aspects of that evidence. Firstly,
20	savings have been passed on to a charity even though it
21	is on a blended contract, and secondly, that process is
22	going to become more transparent if the charity moves to
23	IC+ pricing.
24	That particular approach, we say, is consistent with
2.5	the terms and conditions that are set by acquirers, ever

1	for merchants that are not as large as some of the ones
2	we have been looking at. Please could we look at
3	$\{RC-I4/29/1\}$. This is a set of conditions from
4	acquirer A to a company that is identified in the top
5	left-hand side. We see under "Changes to your charges
6	and fees", halfway down the page, that it says:
7	"By way of partial derogation to [a numbered]
8	condition \dots of the merchant terms and conditions \dots
9	we may not introduce new charges and fees for
10	the existing service and we may only change the rate or
11	basis of the charges and fees for the existing services
12	in the following circumstances:
13	"(i) if there is a change in the interchange fees
14	and/or scheme fees levied on us by any of the card
15	schemes or through a change to any of the scheme rules."
16	Now, that does not say, "If there is an increase we
17	can pass it through", it says "if there is a change" and
18	that change could be a price increase or a price
19	decrease.
20	THE CHAIRMAN: That is obviously a partial derogation, it
21	says, to the normal condition, is it?
22	MR BEAL: The normal condition would be that the pricing has
23	been set and is not going to be renegotiated. So within
24	a contract, you will have a set series of well, we
25	can have a look at them. On {RC-I4/3} there is a series

of breakout charges. What we see under the "Card Payment Profile" is that there is an annual volume of transactions that is assumed for the pricing schedule that is set out and then an annual card turnover. Then we have the "Merchant Service Charges" that are broken out by reference to individual percentage rates for the MSC by reference to the various different types of card transaction, and then the refund figure of 0.6 is the same throughout.

Then if we turn over that page, please, to {RC-I4/29/4}, we see some "Additional Service Charges" in a further table which have all been negotiated.

Those are not going to be changed, it would only be the MSC that would be changed because it would only be the MSC that was including the MIF or the scheme fees.

So the way that a contractual change to the other prices would take effect would be either a different variation clause in the contract, the terms and conditions, or an acquirer and a merchant agreeing to the new terms of a new contract. But this is a unilateral variation provision that is open to acquirer A to change the MIF rates -- sorry, the MSC rates that one sees in the table above if there is an underlying change in the MIF, which would include both an increase or a decrease.

Now, we have seen here, for example, even though

this is a tiered blended contract, not an IC+ contract, that the individual components are still broken down for different types of transactions, so business cards, for example, are treated differently to premium cards, which are treated different to consumer credit and debit cards.

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Now, the merchant service agreements adopted that sort of pricing approach even before the development of a more mechanical IC+ contract. If we look, please, at $\{RC-I4/35/2\}$, this is part of a contract from a very early date, 1 June 2005, between an acquirer and a merchant, and one sees that the relevant rates are broken out for credit cards, debit cards for the different schemes, and then separately for commercial cards, for example. So even in a very old contract, blended did not -- certainly for many clients, did not involve a single headline rate that was payable regardless of the transaction, it involved this tiered approach which therefore still enabled, for example, this specific MIF cost of a commercial card transaction to be reflected in the price that was charged for commercial card transactions, which helps explain why the commercial card rate is substantially higher, for example, than the credit card rate.

I could give other examples. I think probably time

Τ	does not permit me to do so. We can set those out in
2	our closing submissions if we need to do so.
3	Can I move on, please, to evidence from
4	the acquirers. Could we look, please, at {RC-I4/23/28}.
5	This is a note to the financial statements, and we see,
6	in the second paragraph down on that page, that this
7	particular acquirer is classifying:
8	"Revenue based on the consideration which the
9	Group expects to be entitled [to receive] in a contract
10	with a customer The Group recognises revenue when it
11	transfers control of a product or service to a customer.
12	The revenue comprises."
13	Then they break it down into:
14	"Gross merchant service income
15	"Interchange fees"
16	Which are said to represent:
17	" fees paid to the cardholder bank typically on a
18	transaction basis. The cost is netted against gross
19	merchant services income as Global Payments acts as an
20	agent."
21	This is a publicly available document and therefore
22	I have mentioned the acquirer.
23	This particular acquirer was not treating revenue
24	that was derived from interchange fees as being revenue
25	in the hands of the acquirer, it was separating it out

and treating it essentially as something that was going to be paid across to the cardholders' banks because Global Payments was essentially acting as an agent for the transfer of the money. So in accounting terms it was treating it as an agency transaction rather than as a full receipt of revenue, because otherwise you end up overstating your declared revenue in a statutory account, which accountants are loath to do.

Could we then please see {RC-I4/23/33}. That is reflected then in the classic breakdown of revenue and operating profit in the P&L account, and we see that "Gross merchant service income" is identified, then it -- or a deduction is made for "interchange fees" and a deduction is made for "scheme fees". It is then "Net merchant service income" which is considered against other income in the income section and the revenue section, and the "Operating profit" is then calculated on the basis of the net merchant service income or the net total income with deductions for the costs properly recognised under section 7.

In terms of another set of accounts for another acquirer, please could we look at {RC-I4/47/4}. Here, again, we see "Net revenue" is defined. "Financial highlights", this particular acquirer gives the "Net revenue" figure, and then in the note to the account, it

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1
             says:
 2
                 "Net revenue is defined as revenue less interchange
             and scheme fees."
 3
                 Could we then please look at page \{RC-I4/47/51\}. We
 4
             see headline figures for "Revenue" are given. There is
 5
             then a deduction from that revenue for "Interchange and
 6
 7
             scheme fees", which is a substantial chunk of
             the overall revenue, to produce the "Net revenue" figure
 8
9
             that the trader then uses -- the acquirer then uses in
10
             order to present its financial welfare. It is, overall,
             how is this business doing? It is on the net revenue
11
12
             basis that it then calculates gross profit and EBITDA.
13
         THE CHAIRMAN: Are you saying it is significant where this
14
             appears, the interchange fees?
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         MR BEAL: They are treating this as not money that is coming
16
             into their hands --
17
         THE CHAIRMAN: Right.
18
         MR BEAL: -- they are treating this as money that is going
19
             across to the issuing banks because it is -- they are
20
             acting in a quasi-agency capacity, and we can see --
21
         THE CHAIRMAN: So it is taken off before calculating gross
22
             profit?
23
         MR BEAL: Exactly.
24
         THE CHAIRMAN: Yes.
25
         MR BEAL: It is not treated as a cost simpliciter, it is
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1	treated as revenue that never comes into the business.
2	We then see, please, at {RC-I4/47/51}, rather than
3	just taking my word for it, we see how Worldpay, in this
4	case, describes what it is doing. In the third
5	paragraph up from the bottom, it says:
6	"Net revenue, defined as revenue less interchange
7	and scheme fees"
8	And it:
9	" is presented and discussed in this section as
10	the Directors believe that this best reflects
11	the relationship between revenue and profitability.
12	Underlying EBITDA, being earnings before interest, tax,
13	depreciation [etc.] excluding separately disclosed
14	items, is considered by the Directors to give a fairer
15	view of the year-on-year comparison of underlying
16	trading performance."
17	So they have stripped it out, they have not treated
18	it as a cost simpliciter, they have treated it as
19	revenue that is simply not received into the hands of
20	the business.
21	Then, please, later, at {RC-I4/47/68}, in the third
22	row down, it says:
23	"Presentation of financial information. During
24	the year, management proposed a number of changes to
25	the presentation of financial information including

the introduction of 'net revenue' (being total revenue less interchange and scheme fees) on the face of the income statement."

The reason then given is:

"The Committee considered management's proposals and agreed to adopt them. Net revenue was introduced as it was felt that it enables a simpler discussion of the relationship between revenue and profitability following recent changes in regulation around interchange and scheme fees."

Now, for example, if we then look at page {RC-I4/47/100}, on the scheme fees case, up to 37% of that figure for interchange -- sorry, let me start again. If one strips out scheme fees and assume that they are not a significant proportion of interchange and scheme fees for this particular period, 2015, scheme fees have increased in time since the IFR, see the PSR's report, but interchange fees would have accounted for the lion's share of this particular revenue item at that time. On Mastercard's case, 37% of that figure has in fact simply been absorbed by Worldpay over the length of the claim. That is the natural consequence of them seeking to knock off hundreds of millions of pounds from the claim value.

MR TIDSWELL: You are obviously not suggesting that these

Τ	amounts, having been paid and then received, and with
2	differential timing, I mean, they go through
3	the accounts and so therefore, from a cash basis
4	MR BEAL: They do.
5	MR TIDSWELL: they are properly recorded as income and
6	expenditure. But you are just the point you are
7	making, I think, is that the way they have been
8	presented is to identify them as being effectively
9	a pass-through.
LO	MR BEAL: Yes.
L1	MR TIDSWELL: Yes.
L2	MR BEAL: Partly that, and also, what is the consequence of
_3	Mastercard's case for what that would show as a dent in
_4	the revenue, i.e. they are treating it as effectively
15	a swallowed cost?
L 6	MR TIDSWELL: Yes.
L7	MR BEAL: It has not been presented as a cost, that is my
_8	first point. If it had been presented as a cost, these
9	figures would have looked astonishingly different. So
20	how plausible is it, we say, that the sorts of figures
21	that are being bandied around by Mastercard in
22	particular are realistic for this sort of acquirer?
23	Could we then please look at {RC-I4/50/145}. This
24	is a prospectus that was issued by Worldpay. Worldpay
2.5	has been through various changes of ownership over

the years and this was a one of the prospectuses for
a sale of the business. If you look, please, under 3.2,
the second paragraph in that section, there is a section
that begins:

"In an attempt to have its gross MSC reflect its costs ..."

Please would the Tribunal read that paragraph.

(Pause).

In the next sentence, it says:

"As a result of the Group's ability to set prices which correspond to the level of interchange and scheme fees paid, the Group has maintained a robust net revenue margin profile during the periods under review ..."

So they have factored in interchange and scheme fees into the gross MSC that gets set and they have still been able to obtain a robust net revenue margin profile on top.

Could we then please look at {RC-Q5/5/2}. In our responsive case we have pointed out that we have not heard back from Worldpay on various issues, one of which was how they dealt with increases in the MSC post-Brexit, which is dealt with on the previous page but I will deal with that either in cross-examination or in closing. This, however, is dealing with how it sets prices. Please would you read that first paragraph in

1	red, beginning "Worldpay" and ending with "transaction
2	volumes".
3	(Pause).
4	The final paragraph then says:
5	"Finally, for merchants that contract under
6	Worldpay's"
7	Then it refers to various different options:
8	" detailed transaction breakdowns are made
9	available to them, which contain information at
10	the transaction level including the MSC, interchange
11	fee, and relevant scheme fees."
12	So we have, even on the blended options offered by
13	this particular acquirer, the customer still gets
14	the breakdown of the interchange fee and the relevant
15	scheme fees.
16	Finally, in terms of acquirer information, please
17	could we look at $\{RC-I6/4.3/1\}$, and please would you
18	read the second highlighted paragraph on that page
19	beginning:
20	"For all merchants on"
21	(Pause).
22	I am now going to move on to look at some previous
23	regulatory and court decisions. As the Tribunal will
24	recall in the ${\it Mastercard}\ {\it I}$ decision, at paragraph 458 to
25	460, the Commission described the MIF as setting a floor

1	to the MSC. I do not think we need to turn that up,
2	that will be very familiar news to the Tribunal, it is
3	not news.

Could we have a quick look at the Sainsbury's CAT decision, that is {AB-D/13/125}. What we see in paragraph 201(3) is a reference to a column in a table that is over the page, dealing with:

"... the 'blended' MIF ... which is the rate of MIF actually paid by Sainsbury's ... expressed as a percentage of the value of sales ..."

If we could then turn over the page {AB-D/13/126} to 202, you will see that the blended MIF is then identified all the way through the transactions with the various different acquirers. The Tribunal had no difficulty identifying those acquirers in a public document.

Page {AB-D/13/129}, please, paragraph 205, the -aggregating the position, we see that the total for all
debit Mastercard transactions over the claim period led
to a blended MIF of about 0.36%, the total from Maestro
transactions was lower, that was 0.19%, and the total of
all transactions over the claim period for debit card
transactions was 0.2%. So given that the Sainsbury's
claim went back to 2006, this is making good my
proposition that the debit card MIF, on average, was at

1	0.2%	well	before	the	IFR	came	into	effect	in
2	Decer	mber 2	2015.						

At paragraph 206, we see that some of the MSCs had a per unit rather than an ad valorem element to them and those were then identified. Footnote 128 at {AB-D/13/130} confirms that the IFR had no impact in this case for the simple reason that the transactions were taken as -- the transactions within the claim stopped in November 2015, so the entirety of the claim was pre-IFR in terms of its impact.

At paragraph 207, which I think is on this page, we see the figures that are then given for Visa are blended, and at page {AB-D/13/132}, paragraph 208, we have the overall blended rates for credit and debit cards for Visa. Admittedly, the ones for Visa, to be fair, are higher than 0.2, it is 0.26.

Could we then please look at $\{AB-D/13/261\}$, paragraph 459, and halfway down that paragraph, there is a sentence that begins:

"As Sainsbury's witnesses explained, and as we accept, Sainsbury's did not operate on a 'cost-plus' basis. In this, Sainsbury's business is readily to be distinguished from that of Acquiring Banks, who obviously did price on a 'cost-plus' basis: the MSC comprised essentially the MIF plus a little extra. But

Τ	it was always possible for a Merchant to disaggregate
2	the elements of the MSC."
3	Now, to similar effect, please could we see in
4	${AB-D/15.2/27}$, we see paragraph 103 of
5	Mr Justice Phillips' decision in Sainsbury's v Visa,
6	where he recognised that:
7	" the MIF reduces competitive intensity as to the
8	level of Interchange Fees to nil.
9	"Second, the MIF acts as a de facto floor that
10	Merchants must pay."
11	Now, for your note, the Supreme Court decision
12	endorsed this approach. That is {AB-D/21/5}. At (v)
13	the Supreme Court said:
14	"The MSC is negotiated between the acquirer and
15	the merchant. Typically, it is set at a level that
16	reflects the size and bargaining power of the merchant,
17	the level of the acquirer's cost (including scheme fees
18	payable to Visa and Mastercard, and any interchange fees
19	payable by the acquirer to the issuers), and
20	the acquirer's margin."
21	If we could then please look at $\{AB-D/21/7\}$ (x) in
22	the same paragraph, we have recognition that:
23	" the MIF typically accounted for some 90% of
24	the MSC."
25	That is higher than the figure of 60% I gave you

earlier:
 carrer.

"Acquirers pass on all of the MIF, and the scheme fee, to the merchants through the MSC, with negotiation between acquirers and merchants in respect of the MSC being limited to the level of the acquirer's margin."

Could I just apologise for a clerical mix up in our positive case at paragraph 27.1. The reference -- no need to turn it up -- was {RC-F1.1/1/13}. We cited paragraph 7 of the Supreme Court's judgment in Merricks v Mastercard, not in Sainsbury's. That was a clerical error, it merged the two, but the side notes for the positive case do at least direct you to the right authority, unlike the text, so I apologise for that.

THE CHAIRMAN: We would have probably worked it out.

MR BEAL: I am sure.

Could I say a couple of brief things about some of the PSR reports. Firstly, the PSR report 2021 has obviously assumed a large significance in this case so I will need to go through it with the experts and also it will be the subject of closing submissions. But if I could just highlight one particular paragraph, that is {RC-J2.2/86/1}. That is the report itself. Then paragraph 5.66. I have not given myself the page number, which is not massively helpful. It will be somewhere around {RC-J2.2/86/85}. Please could you read

1	paragraph 5.66. It is dealing with scheme fees, not
2	with interchange fees, I make that clear.
3	(Pause).
4	THE CHAIRMAN: Yes.
5	MR BEAL: Could we then please look at the PSR 2024 report
6	and turn straight to $\{RC-J9/3/35\}$. At paragraph 4.12,
7	there is a finding that most of the increase in outbound
8	MIFs were passed on:
9	" 95% of all the outbound increases were
10	passed on to UK merchants either immediately (80%) or at
11	some point (15%)."
12	It is talking about there the percentage points
13	within the 95% figure:
14	"Only around 5% of these increases were 'absorbed'
15	by a small number of UK acquirers and never passed on to
16	merchants."
17	Could we then please look briefly at {RC-J9/3/72},
18	paragraph 6.6 and 6.7, the headline figure is really in
19	6.7. In terms of a split between IC+ pricing and
20	everything else, at the time of this report it was
21	roughly 80% of all transactions were IC+, 20% were on
22	fixed or blended pricing contracts, and everyone is
23	agreed that fixed can be largely ignored because they
24	are so de minimis that it does not alter things and my
25	understanding is the experts simply band fixed contracts

1	in with blended contracts.
2	Could we then please look at $\{RC-J9/3/122\}$,
3	paragraph 9.141, we have the the schemes in this
4	in responding to this report have said there is no point
5	in imposing a cap on inter-regional fees because it will
6	not be passed on by the acquirers to the merchants
7	therefore it will not produce any benefit. 9.141 to
8	9.143 are the PSR's response to that. They find that
9	the benefit would be passed on to merchants, and please
10	can I invite to you read those paragraphs, 9.141 to
11	9.143.
12	(Pause).
13	Finally, in the trilogy of reports from the PSR, we
14	have a report on scheme fees. I accept this is scheme
15	fees, not interchange fees, but it is telling. The 2025
16	report came out in March. Could we look, please,
17	$\{RC-I4/41/63\}$, and could I please invite you to read
18	paragraphs 4.150 to 4.151.
19	(Pause).
20	THE CHAIRMAN: Yes.
21	MR BEAL: I am now going to turn, if I may, to identify six
22	core themes, some of them necessarily broad, that arise
23	for this Trial 2B. They are: (1), the nature and impact
24	of the counterfactual; (2), the impact of asymmetric
25	pricing; (3), the question of time frame for

1	the analysis; (4), issues relating to the market for
2	acquiring services; (5) is data issues, a broad bag; and
3	(6) is methodological issues, again, a broad bag. Can I
4	just give you
5	THE CHAIRMAN: How long are you going to be?
6	MR BEAL: I am going to take less than a minute for each of
7	those six.
8	THE CHAIRMAN: Okay. All right.
9	MR BEAL: I am going to give you a one-sentence answer to
10	the extent I am able to do so.
11	So nature and impact of the counterfactual. You
12	have had my submission on this in opening already.
13	There is a difference between the parties as to whether
14	counterfactual analysis should envisage no MIF at any
15	stage, or a sudden cliff edge drop. We say no MIF at
16	any stage.
17	Relatedly, the "rockets and feathers" effect.
18	Because that feeds into is a decrease or a price
19	increase the better comparator, we say, we recognise
20	there is a "rockets and feathers" effect, but we also
21	say one does not need to worry unduly about that,
22	because, in the long run, we understand the parties
23	ought to be accepting that it will not play
24	a determinative role, certainly Ms Webster and Dr Trento
25	agree on that, Mr Holt takes a different view for this

1 particular market.

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Three, time frame for analysis. Again, on a related basis, there is a nuance. We have not in fact suggested a long run analysis for the econometric evidence. We recognise that a short to medium term focus is appropriate when evaluating the econometric evidence, and that is Dr Trento's position. We say that follows because, firstly, the question is: to what extent, after a MIF change, a new equilibrium level of MSCs reflects the MIF change? Secondly, there is a clear and direct mechanism for pass-on via cost-plus pricing or profit maximising pricing by acquirers. And thirdly, we would expect that mechanism to take effect to a large extent in the short to medium term so that new equilibrium MSC prices are reached fairly quickly. In practice, we have also expected that pass-on is likely to take place in the short to medium term, as our submissions in Trial 2A have emphasised. In the long run we are all dead, in the long run all costs will be recovered, but that is not the analysis.

Fourthly, as Dr Trento notes, reliance on a longer period for analysis can lead to confounding factors producing counterintuitive results such as, for example, where a pass-on rate is lower at the 12-month stage than it is at the three-month stage.

Fifthly, to the extent that the pricing mechanism sometimes takes longer to take full effect, in particular due to the feathers phenomenon, it is difficult for the econometric models to capture the full extent of pass-on via the new equilibrium price and that is because of increasing confounding effects over time.

We also say that the short to medium term analysis better fits the direct and proximate requirement set out in *Trucks*.

In terms of the market for acquiring services, it is the fourth theme, that covers a number of points.

Firstly, the level of competitive intensity, and we say that this is a market in which there is sufficient competitive level of tension. Secondly, the role of payment facilitators. Visa suggests the role could be important, we say it is not. Thirdly, the role of contractual switching or acquirer switching, i.e. stay with the same acquirer but switch contract, or secondly, switch acquirers altogether. We say switching can be seen in the market and there are no barriers to switching. The schemes seem to take a different view.

Finally, the question of whether or not there are two separate markets for larger and smaller merchants.

We do not understand anyone contending for a bifurcated market analysis, but it necessarily is implied perhaps

1	by treating smaller merchants differently from
2	larger merchants for the purposes of pass-on.
3	Data issues. Different people seem to have had
4	different problems with the data at different times.
5	That will need to be explored in cross-examination.
6	Methodology issues. We have identified seven within
7	this sixth theme. So I am sorry about this it
8	does broadly correlate with the 12 issues I identified
9	at some point, I think, in the responsive case.
10	One data aggregation issues: to what extent is it
11	appropriate to use aggregated or disaggregated data?
12	Secondly, data cleaning issues: how is it
13	appropriate to deal with outliers in the data?
14	Thirdly, general regression analysis versus event
15	studies. Ms Webster adopts a general regression
16	analysis, the other two experts plump for event studies.
17	Fourthly, models in logs versus model in levels. At
18	Trial 2A, you will recall, pretty much everyone tried to
19	do models in both. That seems now to be a bone of
20	contention.
21	Fifthly, normalisation issues. There is a discrete
22	issue as to the method by which account should be taken
23	of the value of transactions. We say, ultimately,
24	the issue goes nowhere, because Dr Trento used the same
25	normalisation techniques as everyone else for his event

1	studies.
2	Sixthly and this is a very technical area
3	there is a difference between ordinary least squares and
4	weighted least squares in the regression analysis that
5	I need to understand properly before I put it in
6	cross-examination. I am not yet there.
7	Finally, time trends. Do we need a time trend in
8	the modelling, and if so, what impact does it have on
9	the figures?
10	As I have indicated already, the consequences of
11	the rates that are derived will need to be factored
12	in in due course, and I am very happy, in closing, to
13	address any concerns that the Tribunal might have, but
14	it will perhaps become clearer as to how they slot in
15	once we have been through the expert evidence.
16	Unless I can be of any further assistance, that is
17	our opening.
18	THE CHAIRMAN: A whirlwind tour. Thank you very much.
19	Right, so I think we will take our break now,
20	ten-minute break. Do we think we are going to finish by
21	lunchtime with the opening submissions?
22	MR COOK: Absolutely, sir, I think.
23	THE CHAIRMAN: Yes? All right.
24	MR JOWELL: Mr Cook will be kicking off, with your
25	permission.

1	THE CHAIRMAN: Okay, fine.
2	Ten minutes.
3	(11.32 am)
4	(A short break)
5	(11.45 am)
6	THE CHAIRMAN: Yes, Mr Cook.
7	Opening submissions by MR COOK
8	MR COOK: Sir, this trial is concerned with what should be
9	a simple issue of causation. I mean, it may be
10	factually complex, but the basic question, with respect,
11	is a simple one, and it is the fundamental causation
12	question in tort law, namely: was the alleged
13	infringement the "but for" cause of the alleged loss,
14	words missing from my learned friend's submissions this
15	morning. The "but for" test involves comparing
16	the factual world, which included the alleged unlawful
17	conduct, with a counterfactual world without
18	the infringement, and in the context of APO, that means
19	that the Merchant Claimants have to show that
20	the relevant alleged infringement, and as I will show
21	you, that differs between the different proceedings, was
22	the "but for" cause of higher MSCs, or in other words
23	that the prices that merchants would have paid would
24	have been lower in the absence of the relevant
25	infringement and by how much.

1	On the facts of this case, since
2	the Merchant Claimants have claims that are limited to
3	specific periods, we say, with respect, it was common
4	ground up until receipt of the Merchant Claimants'
5	responsive case that this involved the relevant MIF or
6	MIFs reducing to zero at the commencement of
7	the relevant claim periods. We set out at our skeleton
8	argument at paragraph 18 {RC-A1/3/5} the position
9	the Merchant Claimants adopted in their positive case
10	and which form the basis of Dr Trento's analysis, and
11	I will just refer to them without a need to go to them
12	particularly. The positive case stated in terms
13	the relevant counterfactual is a drop in MIFs to zero
14	and it noted that Dr Trento has sought to estimate
15	the extent to which acquirers would have reduced MSCs
16	had MIFs been reduced to zero. At that point we were
17	all agreed it was a reduction to zero. Dr Trento's mair
18	APO report considered the effect on MSCs of a drop in
19	MIF rates to the counterfactual level which he said he
20	was instructed was zero, and then the same thing in his
21	reply report.
22	That is also the counterfactual case which the
23	claimants advanced throughout Trial 2A and we can see
24	that from their written closing submissions, which

refers to them putting exactly this proposition to

Τ	the witnesses. If we could have up on screen
2	$\{RC-S/1/67\}$, and it is paragraph 139. It talks about
3	this is addressing Mr Holt's evidence, saying:
4	"Mr Holt considered that the firms did not need to
5	know about the change specifically"
6	Goes down and says:
7	"Ultimately, his contention appeared to be that
8	increases in MIFs would be factored into overall
9	[pricing]."
10	The starker position was then put to him as follows,
11	about seven lines down:
12	" if a firm had not taken notice of a fall in the
13	MIF level to zero (as in the counterfactual)"
14	Then goes on to make some submissions from there.
15	But that was repeating the proposition that leading
16	counsel for the SSH claimants put to Mr Holt in
17	cross-examination, a fall in MIF level to zero as in
18	the counterfactual. That was the case.
19	THE CHAIRMAN: Right. On merchant pass-on?
20	MR COOK: On merchant pass-on.
21	THE CHAIRMAN: Right.
22	MR COOK: But ultimately we are dealing with, with respect,
23	the same thing, which is, you know, are we dealing with
24	a fall, but, I mean, the same point, it is the fall in
25	the MIF level to zero. So, at that stage, we are

1	just we are dealing one stage removed further down
2	the chain, but the starting point is a fall in the MIF
3	level to zero.
4	THE CHAIRMAN: Right.
5	MR COOK: The Merchant Claimants, with respect, are now
6	hunting around for an alternative case because
7	the evidence indicates substantially incomplete pass-on
8	in the correct "but for" scenario. Now, their first
9	attempt in their responsive case was to dispute the need
L O	for counterfactual analysis at all, where they argued
L1	that irrespective of any difference in MSCs between
L2	the actual and the counterfactual worlds, merchants are
L3	still paying an inflated MSC that reflects the MIF.
L4	That is paragraph 55 of their responsive case
15	{RC-G1.1/1/26}.
16	Now, it did not figure in their skeleton argument.
L7	My learned friend returned to it in his oral submissions
L8	today. I mean, that is simply trying to airbrush out of
L9	the law of causation the test of "but for". There has
20	to be a difference between the factual and

today. I mean, that is simply trying to airbrush out of the law of causation the test of "but for". There has to be a difference between the factual and the counterfactual. I am afraid this is very basic, but it is a basic point that their case runs into and tries to hide from is, there has to be that difference between factual and counterfactual. You cannot say a price had something reflected in it without trying to find out

what would have happened without that. Obviously, all 1 2 businesses, to some extent, are alive to their costs, 3 but that is, my learned friend was very eager to tell us during MPO, does not mean pass-on simply because 4 5 businesses want to recover their costs. 6 MR TIDSWELL: Do you accept his point that we are trying to 7 find out what has actually happened, this is an inquiry into something that has actually happened, as to whether 8 9 or not the MIF has been passed on? I mean, that is 10 a matter of history, is it not? The thought experiment helps us understand what might have happened, but 11 12 whether or not it has happened is a matter of history, 13 is it not? 14 MR COOK: No, with respect, that is not the case. I am 15 saying all "but for" causation requires you to address 16 the: what would happen without the wrong? Now, in many 17 cases it might be really, really obvious. If I am in 18 a road traffic accident and I get run over crossing 19 the road, it might be fairly obvious that I have got 20 a broken leg because I was hit by the vehicle and the counterfactual is the vehicle was not there and 21 22 I did not get a broken leg. That, really simple, but

nonetheless it is still factual and counterfactual. So

you do have to look at both and see to what extent there

is a difference between the two scenarios. Would there

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have been a difference? That is the essence of all causation; sometimes it is really easy, sometimes it is more complicated, but it is always that comparison.

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Now, the Merchant Claimants' responsive case also included a second attempt to advance an alternative case, which was the suggestion that the appropriate counterfactual -- it is now accepted there needs to be counterfactual analysis -- is not a sharp, sudden decrease in the MIFs at the start of the claim period, but rather a steady zero MIF from long before the start of the claim periods, and that is paragraph 87 $\{RC-G1.1/1/37\}$. They seek to justify this in their skeleton argument on the basis that the counterfactual must be untainted by the illegality, a term which now appears to encompass absolutely anything they want to argue was unlawful, whether there is a pleaded case to that effect or not and regardless of the time periods covered by their claims. My learned friend tried to support that this morning by the suggestion that it was agreed that the assumption for this trial was that all MIFs were unlawful. With respect, that is simply wrong. The assumption for pass-on in relation to the Merchant Umbrella proceedings was that the allegations of infringement succeeded and they do cover all MIFs, but there has never been any assumptions about infringement

in relation to claims that are not and cannot be brought by the Merchant Claimants, so that is claims that relate to time-barred periods.

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So the assumption is only about MIFs, and it is an assumption because we do not know the outcome of either Article 101 or Article 101(3), but it is just MIFs in relation to the claim periods. There has never been any assumption about the CICC claims, because they were not in Trial 1 or Trial 2A. As we will come to see, that is a much narrower claim and it needs to be looked at on its own facts, and with respect, that is, as we will see, their pleaded case is the counterfactual is just a change to commercial MIFs. So there has never been any assumption about all MIFs being unlawful in relation to that claim, because there is not even a pleading that other MIFs, other than commercial card MIFs, are unlawful. With respect, we say this is a transparent attempt on the timing point to try and evade limitation and on the wider point to try and advance a claim they have not brought.

Turning to the timing point first. With

the exception of some minimal foreign claims there is no

evidence about acquiring in any non-UK market,

the Merchant Claimants are limited to claims going back

six years prior to the commencement of their

proceedings. In the Merchant Umbrella proceedings, they have sought to extend that claim period, but that has been rejected by the Tribunal and more recently by the Court of Appeal. As I will show you shortly in relation to the CICC proceedings, the CICC Class Representatives expressly limit their claim so it only goes back six years prior to commencement, they have not even tried to extend the claim period, and they only advance a claim that the commercial card MIFs were unlawful.

The Merchant Claimants are therefore barred from advancing a claim that there was unlawful conduct pre-dating their claim periods and the CICC claimants are absolutely barred from advancing an unpleaded allegation of unlawfulness. The counterfactual must be based on the specific claims advanced by the relevant claimant, not some wider claim that is not -- longer claim that is not open to them in the case of the Umbrella Claimants and not some wider claim that has never been advanced at all in relation to the CICC Class Representatives.

THE CHAIRMAN: For the purposes of looking at

the counterfactual, are you able -- are you bound by

the limitation period, or do you, in order to test what

has happened within the claim period, you can look at --

1	test it by reference to something that might have
2	happened before?
3	MR COOK: It is a different point whether one has a case
4	which is evidentially you can say there is some
5	you know, if there was some evidence in relation to
6	something that happened in Australia or New Zealand as
7	there has been in other cases, that might be relevant
8	evidence, but the question of whether one changes
9	the counterfactual to assume to remove from
10	a counterfactual historic conduct which there is no
11	claim about, and that is what I am saying they simply
12	cannot do.
13	THE CHAIRMAN: But it is a counterfactual, it is not what
14	actually happened.
15	MR COOK: No, absolutely. But the purpose of
16	the counterfactual is to test what the effect of
17	the impugned conduct is.
18	THE CHAIRMAN: Yes.
19	MR COOK: So one takes out just the impugned conduct from
20	the counterfactual and then sees what would have
21	happened in that counterfactual.
22	THE CHAIRMAN: Right.
23	MR COOK: So you cannot you know, so CICC, we say, is
24	absolutely clear, and I will come on to show you what
25	they have said and what they have pleaded, but they just

- 1 plead commercial card MIFs are unlawful.
- 2 THE CHAIRMAN: You say it has to be this sort of cliff edge
- 3 thing so that at the start of a claim period, there is
- 4 a sudden disappearance of a MIF?
- 5 MR COOK: Well, they cannot change history -- you know,
- 6 history in relation to the time period that there can be
- 7 no allegation of unlawful behaviour.
- 8 THE CHAIRMAN: Right.
- 9 MR COOK: So we say that is simply the case, and I will come
- on to deal with *Trucks*, which is a very different kind
- of case.
- So, I mean, there is a very peculiar suggestion from
- the Merchant Claimants that it is not a problem to sort
- 14 of advance time-barred infringement allegations on
- the basis that limitation extinguishes remedies and not
- 16 rights. With respect, it is precisely because
- 17 limitation means they cannot advance claims going back
- 18 before the claim periods that they cannot ask this
- 19 Tribunal to assess damages on the basis of time-barred
- 20 allegations of wrongdoing by removing those from
- 21 the counterfactual. So if you do that, you are not
- 22 assessing the effect of the conduct that you are
- impugning, you are trying to assess the effect of some
- 24 conduct you are impugning and other conduct which you
- cannot.

That is, we say, even more apparent from paragraph 11 of their skeleton argument {RC-A1/1/7} which suggests the counterfactual must be one in which the MSCs are not inflated at all, including by time-barred MIFs. Now, quite apart from the fact that whether an MSC is inflated or not begs the question, and at the moment we do not know if any MSCs were inflated because that is what you are doing the counterfactual analysis to test. I mean, the reality is, you know, we are acknowledging there is likely to be a certain degree of pass-on, so that is likely, but you cannot just assume the entire MSC is inflated, as they are doing there, that is begging the question. But their attempt to exclude what they say is the potential effect of time-bar MIFs reinforces the fact that they are seeking a remedy which depends in part on time-barred claims and that is what it means to say the remedy is barred by limitation.

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Now, even if this new counterfactual argument was not legally flawed, with respect, we say it is far too late for them to advance an entirely new counterfactual case of this kind. There is no pleading by any other merchants that the relevant counterfactual is zero MIFs from any time before the respective claim periods.

Trial 1 only considered Article 101 issues in relation

to market conditions during the claim periods. There was no evidence or argument in relation to prior periods. Mastercard, had there been Mastercard, would have had potential defences in relation to what was happening in market conditions at those times. Evidence on submissions for Trial 2B had focused on market conditions in the claim periods, not stretching back decades, and it is far too late to address how the payments market might have evolved over time if MIFs had not existed for an extended period prior to the claim periods.

Now, the Merchant Claimants' skeleton argument now includes a third and further reformulation of the counterfactual issue, which we see at paragraph 12 {RC-A1/1/7}. Now they say the correct question is not how MSCs changed in response to a particular rise or fall in MIFs, though my learned friend, and I will come to, said something rather different this morning.

The question is: what would the equilibrium level of MSCs have been, assuming that no MIFs were ever charged? This goes back even further than the responsive case and I now suggest the Tribunal should consider what would have happened if no MIFs had ever existed. Well, Visa notified its cross-border MIF to the European Commission in 1977. We will be going back a very long way if we

started trying to do what is now being suggested should be done.

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But all of this gives rise to the same objections: it is time-barred and raises practical evidential issues that no one has dealt with because that was not the case that was being advanced. But more importantly, none of the experts have addressed what would have been the equilibrium level of MSCs if MIFs had never been charged, and this case, of course, comes with the responsive case at the point when evidence was essentially closed. The 2B experts have looked exclusively at changes in MIFs and analysed the extent to which those changes in MIFs were passed on and it is far too late to be saying, after the event, that all of that hugely time consuming and no doubt expensive work was looking at the wrong issue. With respect, it also contradicts the entire basis on which Trial 2A proceeded. Again, all the experts' analysis was looking at changes in costs to see what would have been the effect of a change in the MSC. It is far too late to say everyone was looking at the wrong question.

It is also worth seeing what the Merchant Claimants say in their closing submissions in Trial 2B -- sorry, Trial 2A, and that is $\{RC-S/1/67\}$.

THE CHAIRMAN: We are in the unusual position of being able

- 1 to rely on their closing submissions that have not yet
- been delivered.
- 3 MR COOK: Well ... yes.
- 4 THE CHAIRMAN: But yes, you are entitled.
- 5 MR COOK: It is paragraph -- sorry, it is paragraph 103.2,
- 6 which is probably going to be about {RC-S/1/57}. So if
- 7 we could try page 57. If we could go back one page and
- 8 it is probably going to be two or three then. Yes,
- 9 103.2 {RC-S/1/51}, thank you. So this is saying and it
- is referring to Dr Trento's evidence, and it is 103.2:
- "Dr Trento does not consider that it is possible
- simply to have resort to the 'long run' as do Mr Holt
- and Mr Coombs. In the real world, prices may never
- reach a supposed long-run equilibrium."
- So they are now asking you to adopt an equilibrium
- case while they were arguing in Trial 2A that
- 17 "a supposed long-run equilibrium" may never happen. So,
- 18 again, it is just none of this makes, with respect, any
- 19 sense at all.
- 20 THE CHAIRMAN: I think Mr Beal talked about a short-term
- 21 equilibrium price.
- 22 MR COOK: Well, yes, I mean --
- 23 THE CHAIRMAN: I do not know whether that makes
- 24 a difference.
- 25 MR COOK: Well, I mean, the problem with that is, you know,

you still have to start with equilibrium from what, and it comes back to, at a certain point in time, you are starting with either the factual world or a change to that factual world, so ...

There was then what I would say is a fourth new formulation in my learned friend's oral submissions, that the relevant question is what would happen for a price increase, and he referred in that context to the Trucks Court of Appeal judgment. But what is the increase in MIFs which my learned friend is suggesting happened in this case? He does not identify it, because there is no MIF increase he can point to during the claim period as being the problem. Now, in a cartel case like Trucks, of course the cartel generally will, and it will certainly be often assumed to, lead to an increase in certain prices, and it is then the pass-on of that increase which is then relevant, and that is what is being addressed in the Trucks Court of -- well, both Trucks judgments.

However, that simply is not the factual situation in this case. We are not starting with conduct which leads — which is being suggested changed the price, the MIF upwards, it is simply saying at a certain point in time, now it is being said that that is unlawful behaviour. The reason is limitation, but that does not alter

the fact that the impugned conduct is conduct that is on a particular day and is not being said is an increase at that point in time. So, with respect, it is the critical bit of "but for" causation and by reference to a counterfactual which reflects the removal of the impugned conduct, not anything wider and not anything longer.

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Then to make good my position in relation to the CICC claim, and we can best, very briefly, go through just a couple of paragraphs of the pleading which make absolutely clear what is being said here, that this is a commercial card MIF claim only. So there are two pleadings in the bundle, the opt-in and opt-out claims against Visa, there are material identical ones against Mastercard which are not there. I am going to go to the opt-in Visa claim, because the Merchant Claimants refer to a specific paragraph from that. All of the relevant paragraphs are in all four pleadings, the numbering is different unhelpfully, but because they are materially identical, we do not need to worry about the limited variations. So it is $\{RC-C/71/5\}$. Then if we turn over the page $\{RC-C/71/6\}$. So this is setting out the proposed claim:

"The claimants relate to one specific category of Merchant Interchange Fees ('MIF'), namely Commercial

Card MIF (of all types) on [the various cards] ..."

So that is a very clear plea, their claim is limited to commercial card MIFs. It is just worth noting, the amendments that were made, which is the history was that the original CICC claims posed claims in relation to commercial card MIFs and inter-regional MIFs, that permission was refused initially, and they modified their claim to drop the inter-regional claim, so it is now limited to commercial card claims. So not only are they not running a wider claim, when they did, they actually specifically dropped it.

If we then go to {RC-C/71/90} in this document, which sets out -- and it is paragraph 218 in particular which sets out the specific allegation of breach of statutory duty, in this case by Visa, and this is the paragraph my learned friend's skeleton argument particularly relies upon. It says:

"The decision and/or agreement and/or concerted practice to establish, maintain and/or abide by the Visa Scheme Rules whereby acquirers are to pay issuers the applicable Commercial Card MIF set by Visa in respect of all Commercial Card Transactions ..."

It goes on to explain the nature of the allegation. That is quite clearly an allegation limited to the commercial card MIF, not anything broader or wider.

1	The argument is put, at paragraph 16.1 of the claimant's
2	opening $\{RC-A1/1/8\}$, that the infringing agreement is:
3	" the Schemes' rules requiring the payment of
4	the MIFs set by the Schemes from time to time."
5	So they are trying to widen this out from commercial
6	card MIFs to MIFs generally, and with respect, that is
7	just impossible on the language. They are not
8	challenging all MIFs; they are making a specific and
9	limited challenge to commercial card MIFs. Yes, they
10	are challenging a combination of Visa's rules and
11	the commercial card MIFs, but not against in relation
12	to a wider category of MIFs.
13	Then if we can go to $\{RC-C/71/107\}$, so "Loss and
14	Damages", they plead, at paragraph 262:
15	"The measure of the class members' damages is
16	the pecuniary loss measured by the overcharge
17	incorporated in the MSC, i.e. the difference between
18	the MSCs that they have paid and continue to pay
19	(with"
20	If we go over the page {RC-C/71/108}:
21	" the unlawful Commercial MIF) and the lower
22	MSCs that they would otherwise have paid (assuming
23	a lawful level of Commercial Card MIF, if any)."
24	Paragraph 264, they claim damages from 1 June 2016.
25	In 265:

Τ	"The appropriate counterfactual in relation to which
2	the class members quantify their losses is the level of
3	MSC that would be set in the absence of any Commercial
4	Card MIF"
5	So the claim is limited to commercial card MIFs, it
6	is limited from the period 1 June 2016 onwards, and
7	the pleaded counterfactual is the absence of commercial
8	card MIFs, not anything broader and wider and not
9	anything longer, going back further in time. So
10	MR TIDSWELL: They do plead reliance, don't they, on
11	the Commission's decision in Mastercard I and the Court
12	of Justice decision and so on. That is all pleaded, is
13	it not?
14	MR COOK: It is pleaded as being, you know, there are legal
15	principles one gets from those cases.
16	MR TIDSWELL: Well, they plead it for more than that, do
17	they not? They say they rely on them for their full
18	effect, but in relation to liability as well as
19	causation and loss is as I understand what they are
20	saying at paragraph 8 of the claim form.
21	MR COOK: They do, and there are legal principles one gets
22	from that and obviously the judgments and matters like
23	that and, you know, the extent to which, as happened in
24	Sainsbury's in the Court of Appeal, unless there was
25	a material difference, whether the reasoning could be

1	read across, for example. That is very different from
2	alleging that any form of MIF, other than commercial
3	card MIFs, in the present world, are unlawful and they
4	are just simply not doing that.
5	MR TIDSWELL: Well, but if they have put into their pleading
6	reference to decisions which have determined that
7	certain MIFs are unlawful, surely that has to be
8	recognised in the counterfactual, does it not? You are
9	not saying you can just ignore that, can you?
LO	MR COOK: I mean, the only decision which established
L1	something unlawful was in relation to Mastercard's EEA
L2	MIF, which was then removed and then a new one was set
L3	at a level the Commission indicated it thought was
L 4	exempt, and that was in 2008/2009, and other ones left
15	issues like exemption open, for example.
L 6	MR TIDSWELL: To the extent they expressly rely on
L7	the outcome of Trial 1, which of course we do not have
L8	an outcome from, but if we did have an outcome of
L9	Trial 1, would you say the position was different? If,
20	hypothetically, Trial 1 found that all of the current
21	MIFs which are in issue in Trial 1 were unlawful, are
22	you saying that they can then
23	MR COOK: Well, firstly, Trial 1 will not find that on
24	the basis that all it is doing $101(1)$.
) 5	MP TIDSWEIL Wall for that nurness was

Τ	MR COOK: Yes. Well, it is only showing restriction, at
2	most, so it is not and then there is $101(3)$, which is
3	meant to be
4	MR TIDSWELL: Yes, I understand. I understand.
5	MR COOK: But, no, just simply looking at the claim as
6	pleaded, of course they could have pleaded a wider
7	different claim and they would have needed to satisfy
8	the CICC Tribunal, which obviously you are very familiar
9	with, of, you know, the justification of bringing
10	a wider claim. But the claim they have brought,
11	the pleaded claim and the pleaded counterfactual case is
12	I have just shown you it is narrow and limited and
13	they cannot now advance a counterfactual case which is
14	based on some unpleaded allegation of wrongdoing,
15	whether it would have been open to them to do it or not.
16	So with respect, we do say that it is simply not
17	permissible to try and run a wider claim for damages
18	which does not reflect the claim as pleaded and
19	the counterfactual should be accordingly, you know,
20	reflective of the case as advanced.
21	THE CHAIRMAN: Does that actually change things in the end
22	if they are relying on something a bit broader than what
23	they have pleaded? Does it actually affect the outcome?
24	MR COOK: Well, I mean, of course they are trying to do so
25	because they think it does affect, because what they are

1	saying is you should think about what would have
2	happened to commercial card MSCs if all MIFs entirely
3	had disappeared. That is a completely different
4	question from what would have happened if commercial
5	card MIFs had disappeared on their own
6	THE CHAIRMAN: And everything else had stayed the same.
7	MR COOK: Yes. So that is the difference between us, is,
8	you know, if MIFs entirely had been swept away, what
9	would have happened, versus what would have happened is
10	just the allegation of wrongdoing is removed. So
11	whether it turns out to make a difference
12	THE CHAIRMAN: That is what Ms Webster did, did she?
13	MR COOK: Well, what we are doing in relation to that is
14	identifying, you know, that there are arguments in
15	relation to what happens in relation to narrower
16	categories of MIFs, for example, which we will come to
17	THE CHAIRMAN: Right.
18	MR COOK: But, you know, nonetheless that is whether it
19	makes a difference at the end is another question, but
20	what is legally the right test is the important point
21	for the moment because we both are worried it does make
22	a difference, which is the reason why we are making
23	these submissions, or worried that it might make
24	a difference.
25	MR TIDSWELL: But if you put aside that pleading point,

1	I understand the pleading point, but put it aside for
2	a minute, are you inviting us to accept a counterfactual
3	which has got unlawful elements in it on the hypothesis
4	that Trial 1 is adverse to you, which is the way in
5	which Mr Beal is putting it. He says we have to assume
6	that for present purposes, otherwise we do not have
7	a reference point. So if that were right, we would be
8	putting an unlawful element of the counterfactual by
9	assuming that all the other MIFs remained at the current
10	levels, would we not?
11	MR COOK: Well, a couple of points to make in relation to
12	that. One, Trial 1 will only find a breach of
13	Article 101(1).
14	MR TIDSWELL: Yes.
15	MR COOK: That is a restriction. That is not a finding of
16	a legality at all
17	MR TIDSWELL: Yes, and I think Mr Beal recognised that. But
18	I think the point he is making is you that can't you
19	have got to go one way or the other on this. I mean,
20	how do we decide this without having if this is an
21	important point, how are we going to decide it without
22	knowing what the answer is to Article 101(3)? Are you
23	saying we just cannot actually decide this until we know
24	the answer to that?

MR COOK: Well, no, I am saying when somebody has said this

_	conduct has caused you know, this is a conduct
2	I impugn, this is a conduct I am saying has caused loss,
3	you test that proposition.
4	MR TIDSWELL: But if the proposition involves putting an
5	unlawful element potentially unlawful element into
6	the counterfactual, are you saying if we do not know
7	the answer to that I mean, Mr Beal is saying in those
8	circumstances we should assume that it is unlawful
9	because that is the premise on which he says Trial 2 has
10	been conducted. Now, you disagree with that, obviously,
11	but then what is the answer? Is the answer to
12	the question we just have to wait see what happens after
13	Trial 3 and only then will we know whether
14	the counterfactual works or not?
15	MR COOK: No, I am saying it is perfectly fine to make
16	the assumption in a similar way to what is being done
17	with the Merchant Claimants, which is, assume
18	the rightness of the allegation of infringement is made.
19	You cannot but not going further than that
20	MR TIDSWELL: Well, but you are asking
21	MR COOK: because if they had wanted to advance that
22	case, then they would have been free you know, they
23	would have been free to do so.
24	MR TIDSWELL: Well, but that is a little bit unhelpful from
25	our point of view. It is a pleading point is it not?

1	And there is a point of substance here, which is: what
2	are we supposed to treat as the counterfactual? If you
3	are inviting us knowingly to accept a counterfactual
4	which may turn out to have an unlawful element to it,
5	that is a bit of a problem, is it not? So, logically,
6	is your position not I mean, you could take
7	the position that we should assume it is lawful, which
8	is is that what you are saying?
9	MR COOK: That is what I am saying. If somebody has not
10	suggested and pleaded a case and advanced a case that
11	I mean, the world may have all sorts of illegality and
12	unlawfulness taking place, but if you are not pleading
13	or advancing a case in relation to any of it, then you
14	just assume everything is lawful unless it is
15	specifically impugned. I mean, he who asserts must
16	prove, would be the basic proposition there, so
17	MR TIDSWELL: Yes, but that is a slightly artificial
18	position when we have just had a trial about liability
19	and we know we are going to have a trial unless
20	something else happens, we know we are going to have
21	a trial about 101(3). I mean, this is a live piece of
22	litigation in which all these issues are in play so I do
23	not understand quite what you are inviting us to do on
24	that basis. If we were to accept that everything's
25	lawful and then we get to 101(3) and find against you,

Т	then now does that work? We have ended up getting it
2	wrong, have we not?
3	MR COOK: Well, because in fact, you would not be, you would
4	be reflecting the case that has been put in front of you
5	so In the same way if it was if it was
6	a standalone piece of litigation, so, you know, if there
7	was not Trial 1 and Trial 3 in the background, you would
8	just be doing this and saying nobody has suggested there
9	is anything unlawful more broadly; there may or may not
10	be. You know, if we settle out with everybody that is
11	left, as we are relatively close to doing in relation to
12	the Merchant Umbrella proceedings, for example, that
13	might not happen. So Trial 3 might not happen in that
14	regard.
15	So, again, you know, you simply deal with the case
16	as it is advanced.
17	THE CHAIRMAN: So are you saying we have to look at the CICC
18	claimants differently to the Merchant Claimants because
19	they have limited their counterfactual to commercial
20	cards?
21	MR COOK: Yes.
22	THE CHAIRMAN: Whereas the Merchant Claimants, what is their
23	counterfactual pleaded as?
24	MR COOK: I do not think it is pleaded in quite those clear
2.5	terms, but their case their allegation is that all

- 1 MIFs and a variety of other rules are unlawful.
- 2 THE CHAIRMAN: Right.
- 3 MR COOK: So they have a --
- 4 THE CHAIRMAN: You say they cannot assert that properly as
- 5 their counterfactual?
- 6 MR COOK: Sorry, no, in relation to that, no. I accept, in
- 7 relation to where they have a claim within their claim
- 8 period, of course the Merchant Claimants have said
- 9 everything is unlawful and that is in relation to --
- 10 THE CHAIRMAN: Right, okay. All types of cards?
- 11 MR COOK: That is what they have said and they have pleaded
- 12 it, and so --
- 13 THE CHAIRMAN: Yes. Okay, so --
- 14 MR COOK: -- that is --
- 15 THE CHAIRMAN: Right.
- 16 MR COOK: -- you know, that is the claim advanced and
- 17 the way this has happened is we are --
- 18 THE CHAIRMAN: So your point against them is the timing one?
- 19 MR COOK: Yes, it is a timing point in relation to
- 20 the Merchant Claimants. They cannot go back in time --
- 21 THE CHAIRMAN: Right. Okay.
- 22 MR COOK: In relation to the --
- 23 THE CHAIRMAN: CICC.
- 24 MR COOK: CICC --
- 25 THE CHAIRMAN: It is then --

- 1 MR COOK: -- they cannot go back in time --
- 2 THE CHAIRMAN: Yes.
- 3 MR COOK: -- and they cannot broaden out their claim in
- 4 the way that it does not reflect.
- 5 THE CHAIRMAN: Okay. All right.
- 6 $\,$ MR COOK: So -- and I mean the reason to some extent why all
- 7 of this potentially makes a difference, and we say one
- 8 it is trial by ambush, which should just never be
- 9 permitted, and trial without proper evidence, because
- 10 this was not the position that was being advanced up
- 11 until now, but there is a recognition there may be
- 12 asymmetry of pass-on rates, whether it is just a timing
- point or in terms of level between MIF increases and MIF
- 14 decreases, and that is why this is something that there
- is disagreement between us in relation to these issues.
- 16 So it is accepted by the Merchant Claimants in their
- 17 responsive case that part of the benefit of a MIF
- 18 reduction may be pocketed by acquirers in the short to
- 19 medium term. So there is this recognition of
- 20 a difference. My learned friend potentially sort of,
- 21 this morning, suggested anything longer term might not
- meet the test of proximate cause, so he has to then, by
- 23 the sound of things, focus his case on showing what
- 24 would have happened in the short to medium term, in
- 25 which case, you know, he is acknowledging that, if I am

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right about the counterfactual, then I am -- you know,
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 2
             subject to the exact numbers -- right that there will
 3
             potentially be some that is not being passed on because
             acquirers will take the benefit of any -- within
 4
 5
             the short to medium term of any MIF decrease. That --
         THE CHAIRMAN: Do you say the same -- sorry. Is the same
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 7
             legal test as set out in Sainsbury's for acquirer
             pass-on as it is for merchant pass-on or you are saying
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 9
             it is just the straight "but for" causation test?
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         MR COOK: Sorry, I am not sure which particular test you are
             thinking of. Where we have got to now is having had
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12
             the Tribunal resolve all the issues of legal causation
13
             already, what we are left with is the issue of factual
14
             causation.
15
         THE CHAIRMAN: Okay.
16
         MR COOK: Which is "but for" causation, simply. So we do
17
             say that is what is left, which must be --
         THE CHAIRMAN: What about issues of proximity?
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         MR COOK: Well, that is what -- issues of proximity -- and
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20
             obviously there are a lot of submissions you will hear
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             on this, you know, in the next week on Trial 2A, but
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             proximity is a question of legal causation.
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         THE CHAIRMAN: Right.
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         MR COOK: It is a legal bar that says: I have seen this
             happens in fact, but I have decided it is not
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1	sufficiently proximate for legal policy reasons. So
2	proximity is a legal causation test, we say, and that
3	has been resolved
4	THE CHAIRMAN: Whatever you say, we will have that debate
5	next week
6	MR COOK: We can have that debate
7	THE CHAIRMAN: but for the purposes of acquirer pass-on,
8	is that debate relevant at all?
9	MR COOK: Well, it becomes relevant because my learned
10	friend essentially accepted, today, that in order to
11	show direct and proximate cause, you know, he was going
12	to he put it in terms of it needs to be short to
13	medium term
14	THE CHAIRMAN: Well, I imagine he was trying to be
15	consistent as between the two.
16	MR COOK: Well, I suspect anyway, I have criticised him
17	for not being ready this morning, but, yes. I mean,
18	what we say in relation to his suggestion of sort of
19	longer term causation is he does not have a case on it.
20	So he has not advanced a case on when it will happen,
21	you know, this longer term pass-on, because he does not
22	say when. Even if there was a at some point after
23	five years there will be full pass-on, he would need to
24	then you know, in the meantime, you would have
25	a lower level of pass-on and that would be relevant for

damages, and there is a question about when it would 1 2 happen, if at all. So really the question of whether it 3 happens in the longer term is not terribly relevant because he just does not have a case on it, he banks 4 everything on either it happens short to medium term, 5 6 which actually, in terms of Dr Trento, is about 7 12 months, or he just does not have a case on it happening in greater terms, which is partly why he wants 8 9 it to be increases, which there is certainly reason to 10 think will happen faster. MR TIDSWELL: But is there not an oddity in your case on 11 decreases? Sorry, I am taking up your time, I am 12 13 conscious of that, but just, is there not an oddity 14 there that what you are really doing is, in 15 circumstances where you are an infringer, so we are 16 assuming you are an infringer here and you are getting 17 and the benefit of an acquirer in a decrease, preserving 18 its margin or taking longer to pass it on, so you are 19 taking that as a benefit in circumstances where you have infringed? That is a bit odd, is it not --20 MR COOK: Well, with respect, all pass-on is, at one level, 21 22 about taking the benefit of events as happen. But it is 23 not about taking the benefit, it is about establishing what loss was suffered and what loss is claimable, and 24 25 indeed merchant pass-on was always, you know,

1	potentially that answered my learned lilend's case,
2	depending on levels of merchant pass-on, every bit of it
3	knocks down the Merchant Claimant's case. We are not
4	taking the benefit of that, that is just they have not
5	in fact suffered the loss so they do not recover.
6	MR TIDSWELL: Well, as between decrease and increase, you
7	are taking the benefit. I mean, clearly, there is
8	a benefit to you in the decrease and that is why you
9	have taken it. Certainly, as I understand, and
LO	I appreciate Ms Webster, I think, takes a slightly
L1	different position, she does not distinguish, does she,
L2	or have I got that wrong, between an increased and
L3	decreased rate?
L 4	MR COOK: So, yes, as a matter of economic theory I mean,
L5	the issue with that, to some extent, is what the case
L 6	law says in terms of how particularly small costs will
L7	be affected or not is not entirely lined up with what
L8	economic theory said, and of course Trucks acknowledged
L9	that lawyers and economists think about pass-on perhaps
20	somewhat differently. So there are some differences
21	there where you know, about size and about timing,
22	but, you know, the reality is there is a general
23	acceptance that time certainly does make a difference
24	and that is something that, you know, it is called
2.5	the "feathers and rockets" phenomenon, but that is

relatively well established in economic theory, it is 1 2 a question of -- or, you know, it could have been 3 a question of how long would the feather have taken, but my learned friend has basically banked his case on it 4 has to happen relatively short scale because he does not 5 6 have a longer term case. 7 MR TIDSWELL: Well, I think that is a slightly different point. I was asking you about increases and decreases. 8 9 As I understand it, Ms Webster does not embark on that 10 distinction, the "rockets and feathers", she does not look at the difference, but I think quite a lot of 11 the evidence we have in front of us suggests that where 12 13 there is an increase, it is passed on at a much higher 14 rate, for the reasons that Mr Beal suggested perhaps, 15 that it is in the acquirer's interest to pass it on if 16 it is an increase, but not necessarily if it is 17 a decrease. MR COOK: Yes, it becomes a factual point as to -- I mean, 18 19 and it becomes very much a question of the competitive 20 dynamics in that market, which is, yes, obviously anyone faced with a cost increase will have a temptation to 21 22 want to raise prices; anyone faced with a cost decrease 23 will, you know, potentially want to try and keep the extra profit. There may be reasons why they think 24 if they reduce prices they will take business or matters 25

2 higher profit in the short term. 3 MR TIDSWELL: But I think you are saying to us we have to -because of the way you put the counterfactual analysis, 4 5 we are effectively forced to take the decrease route. That is your submission, is it? 6 7 MR COOK: We say legally that is the right question you should be answering. 8 9 MR TIDSWELL: Yes. 10 MR COOK: You know, it is put against me that legally you should be answering the other question, you should be 11 12 considering the increases. MR TIDSWELL: Yes. 13 14 MR COOK: So we do say, in respect, that that is legally --15 that is the requirement of "but for". 16 I will try and speed through a couple of more things 17 I planned to say and then hand over to Mr Jowell. We do 18 say the -- what is very important to understand as well is the features of the acquiring market that exist here. 19 20 There is a lot of material from the PSR report. We have 21 set it out in our positive case and, you know, that is 22 important to understand why you do not get this, 23 you know, this is not a market with high speed pass-on 24 of everything at the same kind of levels. So you are

talking lack of price transparency and difficulty in

like that that go to it, but, simplistically, it is

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comparing prices, because prices are not published. You get price discrimination, or price differentiation, so that acquirers can offer better, keener prices to customers who are thinking of switching either to them or might be leaving them, so they can keep customers who are lazy, perhaps, or are not focused on this at higher rates; contracts automatically roll on for an indefinite duration, which, as the PSR, means there is no clear trigger to think about searching and switching. These are contracts ad valorem, which means in practical terms they are not -- it is not the classic thing where every year you try and increase prices and as a result that triggers people thinking about switching; you can just keep the same MSC for a very long time without ever needing to do so. There are costs of risk of switching providers, which discourages merchants from doing so and as a result, you have got what the PSR called the inertia problem with limited searching and switching. The reality is it is exactly what you get in quite a lot of consumer markets, which is bits like home insurance, you know, bank accounts, all these bits where consumers are classically just very bad at searching out better deals. Even when the information is readily available, it is just there is a certain inertia of just keeping doing what you have been doing, and a lot of

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Τ	regulatory impetus over the last 10/20 years has been
2	focused on trying to get consumers to do things that
3	will actually benefit them.
4	PROFESSOR WATERSON: On this point, are you saying that this
5	happens across all levels, that is small customers as
6	well as small merchants as well as large merchants?
7	MR COOK: Well, what we get evidentially here is this split
8	between blended and IC++ and
9	PROFESSOR WATERSON: Yes, I mean within blended.
10	MR COOK: Within blended, I mean, to some extent, you know,
11	evidentially, what will happen is all of the
12	certainly all of the super big merchants are super
13	large merchants are on IC++. There may be some who
14	were, you know, moderately large who are on that. There
15	is a bit of uncertainty on the evidence about, you know,
16	what sort of scale of merchant you get to and whether
17	the difference between small, very small, medium, really
18	makes a difference, and we are not saying there is
19	sufficient evidence for the Tribunal to draw conclusions
20	at that kind of level. What is important for CICC is,
21	you know, for the opt-out claim, is businesses will have
22	a turnover, not card turnover, below 100 million, which
23	is largely going to be a lot of small or medium
24	certainly, but there is a limit to how far the granular
25	information on exactly, you go from 50 million to

1	100 million, does that make that much difference? It
2	is the numbers probably are not quite there easily.
3	PROFESSOR WATERSON: But you are not saying anything about
4	the relative bargaining position of small versus large
5	merchants?
6	MR COOK: All of this is sort of averaging anyway, in
7	the sense of, you know, there will be small merchants
8	who are smart and clever and change car providers every
9	six months and there will be large merchants who have
10	had the same one for a very long time. So all we are
11	looking at is sort of a generality of a blending impact

So what we do say is high merchant inertia, low switching, low price transparency leaves the limited price competition for sticky existing customers and that is very much what the evidence shows and it is just not contradicted by anything the Merchant Claimants have produced. My learned friend showed you various documents today. I mean, really they do not take the Tribunal anywhere, with respect, we say. A lot of this relates to interchange plus plus, it is accepted that is mechanical 100% pass-on, or it relates to isolated incidents where there are pass-on. Of course, we accept that. That is the reason why our case on

on different people and what that shows in terms of

the numbers, but ...

pass-on is not 0%. Our case for general MIF levels is 63%. We accept, of course, pass-on happens sometimes at some levels for some merchants. So isolated examples of seeing it happen really do not take my learned friend anywhere.

The acquirer accounts take -- you know, those are matters of internal accounting. They tell the Tribunal absolutely nothing about how MSCs would change if MIFs were reduced. With respect, there was an exchange with the bench where my learned friend agreed that the accounts were an example of pass through. If so, that was the wrong way round. That is the interchange fee going to the issuer. Of course that happens.

The interchange fee is payable to the issuer. But that is completely different from the question of: is there an impact upon MSCs paid by merchants? So, with respect, that does not take him very far.

The question about whether or not merchants get
a breakdown of MIFs. My learned friend showed you
the response from one of the -- I think -- I am not sure
whether I can say it or not, but one of the banks
certainly provided a response to that effect. That
reflects the current regulatory landscape. There was
a lot of material in CICC about that landscape had
changed over the last few years and what information was

1	available at different times. We will put out that
2	material for closing. The current position provides
3	more material than was the case three years ago and
4	certainly more material than was the case pre-IFR. But
5	pre-IFR there was no requirement for anything, and under
6	the IFR, the requirement was to make available, which
7	was satisfied by simply allowing the information to be
8	accessible online in some way, and there is a big
9	difference between getting a statement each month that
10	says, "By the way, you have paid the following",
11	somebody still has to pay attention to it, and saying,
12	"You could obtain this information from your acquirer if
13	you were motivated to do so", and CICC concluded that
14	for almost the entirety of the CICC claim, it was just
15	that "make available" position.
16	Unless there are any further questions, sir, I will
17	leave it there.
18	THE CHAIRMAN: Thank you, Mr Cook.
19	Mr Jowell.
20	Opening submissions by MR JOWELL
21	MR JOWELL: Mr Chairman, members of the Tribunal, having
22	said that we will finish by 1 o'clock, I think I have
23	lost 10 or 15 minutes of my time, so I might need to
24	trespass a little

25 THE CHAIRMAN: Probably our fault.

1 N	IR JO	WELL:	With	apolo	ogies.

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2 We are all agreed in this case that acquirer pass-on is 100% for merchants on IC++ contracts. As regards 3 the pass-on by acquirers to merchants on standard 4 contracts, or blended contracts, there is a difference, 5 6 but it is not a great difference at least as far as 7 the experts are concerned. I am sure you will have read Mr Holt's 13th and 14th reports, which contain 8 9 a characteristically comprehensive analysis of the data 10 and the issues. They contain the same level of great detail, care and intellectual integrity that we say has 11 12 characterised all of Mr Holt's reports in these 13 proceedings. Of course, even Homer nods, and you will 14 have seen that his team spotted a computer coding error, 15 which he has corrected very quickly. The claimants make 16 rather heavy weather of this in their written 17 submissions at least, but the fact is that the error was 18 spotted, has been corrected. It changes the numbers, of 19 course, but not the whole approach or the analysis.

For a summary of Mr Holt's final results in relation to standard contracts, it may be helpful just to have a look at paragraph 197 of his 14th report, if we could have that up, please. It is in {RC-G1.3/2/67}. You will see he says there:

"Compared to the other experts, who generally place

more weight on General Pass-on Analysis and only analyse the impact of the IFR Decrease and the 2021/22 Brexit Increase, my analyses focus on analysing all of the changes in MIFs I was able to identify. Across my analyses of five MIF changes, I calculated an average Pass-on Rate of 78% (when weighting each estimate equally) or 73% (when weighting each MIF change event that I studied equally). The respective averages for small merchants were materially lower (64% and 59% respectively)."

Now, on the basis of that -- those outcomes, as it were, from the data, Mr Holt has rather conservatively ultimately opted for an estimated range of 50 to 100% with a midpoint of 75% for smaller merchants, those with a turnover of below 50 million for credit cards, and 100% for larger merchants on standard contracts, which give him a combined economy-wide weighted average for standard contracts of 81%.

The other experts are not a million miles apart.

Ms Webster's estimate is 60 to 80% for all merchants on standard contracts, and even Dr Trento's preferred range is 75% to 100% for all merchants on standard contracts.

Now, the claimants assert that Dr Trento's results are inconsistent with pass-on below 75% and they also seem to be arguing, despite their own expert saying that

1	the range is 75% to 100%, they seem to be saying, ah, it
2	must be 100%, which does seem to us to be rather
3	ambitious, to be bolder even than your own appointed
4	expert.
5	In fact, when one looks at Dr Trento's calculations,
6	his own estimates of pass-on do show figures for some
7	numbers that are below 75%. In fact, in relation to two
8	out of the four analysed events. If I could just show
9	you that. One is this first one relates to
10	the interchange fee regulation MIF change. If we could
11	go to Mr Trento's third report at paragraph 6.26, which
12	is in $\{RC-F1.1/2/54\}$, please.
13	You'll see he gives his in 6.26, at the bottom of
14	the page, you see he gives his results when using
15	the data for consumer transactions. If we could go over
16	the page, please, $\{RC-F1.1/2/5\}$ to 6.27, and if you
17	could perhaps read to yourself paragraph 6.27, because
18	it contains confidential information.
19	(Pause).
20	THE CHAIRMAN: So that is the MSCs?
21	MR JOWELL: Yes. What he is estimating, you will see,
22	are you see he estimates acquirer pass-on rate.
23	Forgive me, I am told "MSA" stands for merchant
24	service agreements, yes. Sorry, forgive me.

THE CHAIRMAN: Yes.

- 1 MR JOWELL: So that is the first of his results that is 2 below 75%.
- 3 The second, if we go, please, to his fourth report, paragraph 7.10(a), which is in $\{RC-G1.1/2/59\}$, please, 4 and if you see 7.10(a), he gives his estimates for 5 6 card-present transactions and you can see the results. 7 Now, he does not like those, he says they may not be reliable, and of course we will have to explore that in 8 9 due course, but the fact is that one is seeing that 10 the actual results of Dr Trento are really consistent with the other experts. He is also showing that in some 11 12 instances his results come out below 75%.

So we say that when one reads the results in
the reports as a whole, they all broadly agree that
the level of pass-on by acquirers to merchants on
blended or standard contracts is on the balance of
probabilities materially incomplete, albeit also
probably above 50%.

THE CHAIRMAN: You say that. I mean, you have pointed out that they are not very far apart, the experts, it seems, on the figures.

- 22 MR JOWELL: That is right.
- 23 THE CHAIRMAN: Are you able to give us some idea as to what
- that means in terms of value of claims?
- 25 MR JOWELL: Well --

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THE CHAIRMAN: We cannot really get a handle on it, in terms
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             of total value.
         MR JOWELL: I think you are better off asking the experts
 3
             this afternoon, if I might say so.
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         THE CHAIRMAN: All right --
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         MR JOWELL: Because what 1% --
 7
         THE CHAIRMAN: You must have --
         MR JOWELL: -- or 10% --
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9
         THE CHAIRMAN: -- some idea as to how far --
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         MR JOWELL: -- but I think it is still --
         THE CHAIRMAN: -- apart you are.
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         MR JOWELL: I think these -- there are large amounts still,
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             I think, at stake as between the differences, albeit
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             that, as you have seen, Mr Holt's rather conservative
             estimate is within Dr Trento's 75 to 100 range.
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                 Now, there is one clear point of difference that
17
             does exist between Mr Holt and the other experts and
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             that is Mr Holt distinguishes between different groups
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             of merchants on blended contracts depending upon their
20
             size. Now, I should clarify, this was not an original
21
             observation of Mr Holt, it is one that the Payment
22
             System Regulator made as one of the central observations
23
             of its 2021 report. If I could take you to that, it is
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             \{RC-J6/172/1\}. So you see this is the report, and if we
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could go, please, to {RC-J6/172/3} and you see there:

Τ	cara-acquiring
2	This is the "Executive summary":
3	"Card-acquiring services enable merchants to
4	accept card payments.
5	"Our review considered whether the supply of these
6	services was working well for merchants, and ultimately
7	consumers.
8	"For the largest merchants with annual card turnover
9	above £50 million, we did not find any evidence that
10	the supply of these services does not work well.
11	"We find that the supply of card-acquiring services
12	does not work well for small and medium-sized merchants,
13	and large merchants with annual card turnover up to
14	£50 million. These merchants could make savings by
15	shopping around or negotiating with their current
16	<pre>supplier but many don't."</pre>
17	If I can give you take you to a few other
18	passages in this. If we could go, please, to
19	{RC-J6/172/6}, and if you see 1.11, they:
20	" investigated the extent to which the IFR
21	savings were passed through to merchants, and used this
22	as an indicator for how well the supply of
23	card-acquiring services is working."
24	Paragraph 1.13, you see how they structured their
25	analysis between the small and medium-sized merchants

and large merchants.	In this case, they took a cut-off
above 10 million, but	they note that that is dominated
by a very small number	r of the largest merchants.

If we go over the page, please, to {RC-J6/172/7}, you see in paragraph 1.15 a summary of their findings, and I think we can skip over the first bullets, but if we go to the next page, please, to {RC-J6/172/8}, you see -- well, perhaps if I could invite you to read this page, page 8, and {RC-J6/172/9}.

(Pause)

If one goes to {RC-J6/172/10}, over the page, you see the conclusion for large merchants -- we are just at the very top bullet -- which they say -- where they say the market is working well, at least for those above 50 million.

If you go forward -- if we can go forward, please, to $\{RC-J6/172/51\}$, and you see 4.54:

"We observe that large merchants -- irrespective of the pricing option they have -- pay lower prices than small and medium-sized merchants, as shown in Figure 10."

If we go over the page {RC-J6/172/52} we see the figure 10, and you can see the dramatically, really quite significantly different prices that are paid by merchants depending on their sizes with the yellow line

1	are those that are above 50 million, and the others, as
2	you see, bunched above that.
3	If one goes to $\{RC-J6/172/65\}$, please, you see they
4	go further. They say:
5	"The IFR"
6	This is the Interchange Fee Regulation:
7	" capped interchange fees paid by acquirers to
8	issuers on most card transactions, but did not cap
9	the MSC paid by merchants. The IFR relied on
LO	competition between acquirers to ensure that acquirers'
11	cost savings were passed through to merchants. We used
12	the introduction of the IFR caps as an indicator for how
13	well the supply of card-acquiring services is working by
L 4	investigating the extent to which the IFR savings
15	acquirers realised were passed through to merchants.
16	"As a group"
L7	It says:
18	" merchants on IC++ pricing, which are
19	the largest [ones], received full pass-through of
20	the IFR savings."
21	But then in the next paragraph we see:
22	"Merchants with annual card turnover up to
23	£50 million received, on average, little or no
24	pass-through of the IFR savings indicating that
25	the supply of card-acquiring services is not working

well for these merchants."

Now, this conclusion has been, you know, scrutinised -- the data underlying it has been scrutinised by the experts in these proceedings and they do not agree necessarily that it is -- they think that it is somewhat overstating the position to say that it is little or no benefit, but certainly it is not, by no means, all of the benefit was passed on.

If one goes through the report -- and I am not going to -- in the time available, I am not going to take you through all of it -- you see the reasons for this are explained in the report and they go back to the ones that you have seen in the Executive Summary. So if I could give you for your note, so that you do not have to read it all now: page {RC-J6/172/74}, paragraph 5.33; and then within chapter 6 it might be helpful to look at page {RC-J6/172/94}, figure 12; page {RC-J6/172/96}, paragraph 6.22; page {RC-J6/172/105}, paragraph 6.48; and page {RC-J6/172/134}, paragraph 6.145 through to 6.147.

So this is really the basis of Mr Holt's view that there are differences -- likely to be differences in pass-on depending upon the sizes of merchants, and he refers to this evidence about the -- this factual evidence of how small merchants are in a different

_	position to the larger merchants in his isth report at
2	paragraphs 127 to 140 $\{RC-F1.4/2/47-50\}$.
3	THE CHAIRMAN: It largely comes down to poorer bargaining
4	power, does it not?
5	MR JOWELL: Yes, that is one way of summarising it. It is,
6	effectively, the margins are larger for the acquirers
7	with the smaller merchants and the smaller merchants are
8	partly are effectively locked into these indefinite
9	contracts for a very long time, they are not shopping
10	around for whatever reasons, and they are also somewhat
11	linked to the they cannot there is a disincentive
12	to swapping around because they have got these expensive
13	point of sale equipment that costs a lot to change.
14	THE CHAIRMAN: Well, would you not expect there to be higher
15	pass-through, therefore, for smaller merchants rather
16	than higher?
17	MR JOWELL: No, not necessarily, because you would
18	precisely because of the slack in the margin, if you
19	like, one would one sees that there is an ability
20	there is a likelihood that, in both directions, you will
21	see some failure. Whether it is an increase or
22	a decrease, you will see some failure to pass through to
23	those smaller merchants.
24	If I can show you Mr Holt's brief conclusion in his
25	third report, which is in $\{RC-F1.4/5/30\}$ forgive me,

1	page {RC-F1.4/5/130}. You see at 340, he says:
2	"The difference in Pass-on Rates by merchant size is
3	aligned [by] what economic theory predicts about the
4	role of buyer power. As discussed in Section 3, larger
5	merchants are likely to be more engaged and to negotiate
6	harder with their acquirers, leading to relatively thin
7	margins that leave little room for incomplete pass-on.
8	Pass-on Rates for smaller merchants, on the other hand,
9	can deviate much more materially from 100% because
10	margins are relatively high and because (at least
11	some) merchants fail to negotiate MIFs change[s]."
12	Mr Holt's view is yes.
13	MR TIDSWELL: But is that not the opposite of buyer power if
14	you are suggesting that a price increase would not be
15	passed on?
16	MR JOWELL: I think "buyer power" may not be a good word
17	for it. It is effectively that there is the acquirer
18	margins are larger for the smaller merchants, and
19	therefore, in both directions, what you see is there is
20	not an immediate renegotiation.
21	MR TIDSWELL: But they are larger, are they not, because
22	the merchant has less buyer power
23	MR JOWELL: Well
24	MR TIDSWELL: and therefore the acquirer is able to
25	extract more value, so why would it not keep doing that?

	That is the bit I do not understand.
2	MR JOWELL: Well, because they also they cannot
3	necessarily because if they have already got if
4	they have already got a sizeable margin on the contract,
5	they cannot necessarily then go along, indeed with these
6	indefinite contracts, and suddenly say, "We are going to
7	make it even higher". But this is
8	MR TIDSWELL: Well, Mr Beal showed us a contract where they
9	could do exactly that, and why would they not do it if
10	they could?
11	MR JOWELL: Well, one cannot look at I mean, really it is
12	hopeless to look at individual contracts. One is
13	looking at in many cases they will, and indeed in
14	most cases, perhaps, they will, but in some cases they
15	will not.
16	If you look at if you look at the Mr Beal took
17	you to the '24 report of the Payments Systems Regulator
18	and they said in that report they said, "to a large
19	extent", they say, "most" of the cost reduction would be
20	passed on to smaller merchants. They do not say "all",
21	and that is I mean, to say "most", or "to a large
22	extent", is entirely consistent with the outcomes that
23	the experts find from the data.
24	The data supports, in our respectful submission,
25	this distinction between smaller and larger merchants.

1	So if we go to Mr Holt's 14th report and if I could show
2	you that $\{RC-G1.3/2/1\}$, at page $\{RC-G1.3/2/126\}$, please.
3	This is a this shows, one can see, the averages of
4	his results at the bottom, and one sees a distinct
5	difference between merchants on turnover below
6	50 million and those above 50 million, and one sees
7	now, there are some discrepancies for certain acquirers,
8	but there may be reasons for that which are based on
9	the data specific to that acquirer, but one also sees
10	a similar pattern that emerges also from Dr Trento's
11	results, some of which are summarised in the second half
12	of this column, but also Dr Trento's own results. If
13	I could just show you that, it is {RC-F1.1/2/36}. If
14	you see the note at the bottom of the table, one sees
15	that the you see the various columns, 1 to 7 1 to
16	8, and those represent the different sizes of merchants.
17	Broadly speaking, again, if you peruse those results,
18	one sees a difference in the pass-on rates as between
19	merchants of different sizes.
20	One sees that also again, I will just give you
21	the references in the PSR's regression
22	PROFESSOR WATERSON: Which figures are you looking at here?
23	MR JOWELL: Forgive me. It is the if one looks at
24	the figures at the top of the at the top,
25	the "Interchange fee (%)", one sees a higher range

1	a higher figure of pass-on for merchants in group 7 than
2	in groups 1 through to 6.
3	PROFESSOR WATERSON: Yes, but they do not consistently rise.
4	MR JOWELL: They do not. It is not monotonic, and one has
5	to accept that, but nonetheless we say there is
6	a difference, and that is partly why I think Mr Holt
7	will speak for himself, but why Mr Holt just bunches all
8	of the smaller merchants together, but does draws
9	a line with the larger ones above 50 million.
10	MR TIDSWELL: Where does 50 million cut in on this?
11	MR JOWELL: 7.
12	MR TIDSWELL: 7 is 50, right, I see.
13	MR JOWELL: One sees a similar pattern in Ms Webster's
14	report {RC-F1.3/2/131}. Again, you see the same groups,
15	and again, we see one sees group 7, a higher rate
16	than the groups for the smaller merchants. Again, not
17	monotonic, if that is the correct term, but it is
18	nevertheless there.
19	Now, it is right to say that some of the experts,
20	Ms Webster for example, take the view that the evidence
21	is not strong enough to conclude that there are
22	differences, but Mr Holt takes the view that there is
23	and there is a reasonable basis for that.
24	Now, I am not going to address you on all of
25	the detailed differences on methodology. There are

there is -- I think in the time available I was going to hope to discuss two conceptual points, but I think

I will restrict myself, and those two, just to be clear, the first is the question of the correct counterfactual, and the second is the question of whether you should go on to address an economy-wide rate and if so on whom is the burden of proof in that regard. I am content to address that second point in closing, unless you would prefer me to address it now.

But let me briefly speak about the correct counterfactual. We say that, ultimately, the correct counterfactual is very clear. One considers the actual position of the MIF as it was in the claim period and one compares that with what would have happened if the MIF had been lower, at zero. We say that one does not actually need to determine -- you do not need to determine the question of what the MIF was in the period prior to the claim period in this particular case. But if you were to consider it necessary to determine that, we certainly reject the claimant's suggestion that it is appropriate to assume that the MIF has always been zero as part of the counterfactual in the period prior to the claim period, and that is because that is simply neither pleaded nor -- it is neither pleaded that it would have been zero, nor has it been established that

it would have been zero. In part, this is limitation, of course, but it is also important to note that, if it had been alleged, we would have said, well, there are relevant differences between that prior period and the claim period.

So my learned friend noted that Visa, for example, notified its MIFs in 1977 to the European Commission.

Actually, it goes further than that. In 2002, Visa received an individual exemption from the European Commission for its MIFs, saying that they were lawful. So we say it is not appropriate for the Tribunal to make assumptions that there has been illegality in the prior period.

We do not -- we part company to a degree with

Mastercard, because we say that one does not -- you do

not necessarily have to assume that there has been

a sudden, dramatic, precipitous, dynamic fall in the MIF

at the start of the period. We say you do not

necessarily have to assume that. But one is certainly

not looking at a sort of sudden uplift, as I think

Mr Beal sought to suggest, and we say that, actually, in

practical terms, we say this is something of a storm in

a teacup, because the approach of Mr Holt is ultimately

to take -- to give equal weighting to the evidence of

MIF increases and MIF decreases. He considers that they

are both valid in establishing the relevant pass-on rate. That is also the approach he took in relation to Trial 2A, and it is the approach that he takes also in relation to this Trial 2B. It is right that he considers in his evidence whether there may be an asymmetric position here, and he considers that this may be one of those markets where actually there might be, but, actually, in the end, he does not rely on that, what he does is to give equal weight to both the increases and the decreases.

One of the reasons why he does so is because he does not think that there is a very pronounced "rockets and feathers" issue in this case based on the data. He says that in fact the evidence shows that acquirer pass-on happens relatively quickly, and one sees that -- you will see that, I am sure, this afternoon in the graphs, where one sees that there is an adjustment and then you see the rates, whether they are margins or anything else, effectively flatlines. If I can take you to this, perhaps if we can go to his 14th report at paragraph 233, which is in {RC-G1.3/2/76}, please, you will see he says there:

"As set out in Holt 13, the evidence shows that acquirer pass-on happens relatively quickly. If this was not the case, after a decrease in MIFs, I would

1	expect to see an initial increase in MIF Margins.
2	I would then expect to see MIF Margins fall and, in
3	the case of full pass-on, converge back to their initial
4	levels (in the case of a before and after analysis) or
5	the levels of less affected merchants (in
6	a [difference-in-difference] analysis). However, I did
7	not see such a convergence in my consumer
8	[difference-in-difference] Analysis of the IFR or
9	Mastercard's commercial contactless MIF changes using
10	PSR Data and Commitments Decrease analysis using T[rial]
11	2B Acquirer Data."
12	He goes on then to give further details.

One can see some of this, to give you an example, if we go to figure 6.1 in Holt 13, which is {RC-F1.4/5}, at page {RC-F1.4/5/117}, and you can see how the graphs evolve, and as I say, you can see graphically there the flatlining -- the change and then the flatlining.

One can see it also in -- the same thing actually in Dr Trento's analysis if you go, please, to {RC-G1.1/2/57}, and you see there -- forgive me, it is green, but again, you can see -- in this figure 11, you see the evolution and then the flatlining. Actually, one can see very clearly in the graph below, one sees a very graphic -- clear graphic illustration also of how the pass-on is incomplete. You can see it visually.

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THE CHAIRMAN: This is after a particular event, is it?
 1
         MR JOWELL: Yes, it is.
 2
         THE CHAIRMAN: The Brexit event or something?
 3
         MR JOWELL: Yes, exactly. It is the 2019 commitment, after
 4
 5
             the commitments were given. You see the top is the MIF
 6
             -- is the MSC and the bottom is the MIF, and you see how
 7
             the one falls and you can compare it to how the other
             falls, but you can see, visually, it is incomplete, and
 8
9
             that is why -- essentially why all of the experts are
10
             agreed. Of course, they disagree with the claimants,
             but the experts at least are agreed that there is
11
12
             a substantial element of incompleteness, at least for
13
             the smaller merchants.
14
                 Unless you have anything further, those are my
             submissions.
15
16
         THE CHAIRMAN: Well, that is very good. Thank you.
         MR JOWELL: Thank you.
17
18
         THE CHAIRMAN: You know we need to finish by 4.10, so to
             ensure we get through the hot tub this afternoon,
19
20
             I think we will have a slightly shortened lunch break,
21
             if that is okay, and we will resume at 1.50.
22
         MR JOWELL: Thank you.
23
         (1.06 pm)
24
                            (The short adjournment)
         (1.52 pm)
25
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Τ	THE CHAIRMAN: GOOD alternoon. Back in your lamillar
2	positions, although there are slightly fewer of you.
3	Right, are we going to swear? Yes, thank you.
4	RACHEL WEBSTER (affirmed)
5	DEREK HOLT (affirmed)
6	STEFANO TRENTO (affirmed)
7	THE CHAIRMAN: Thank you very much.
8	You have all got access to the documents on
9	the screen, I assume? Good, all right.
LO	Questions by THE TRIBUNAL
L1	PROFESSOR WATERSON: Good. Okay, thanks very much.
L2	So you have all made use of the PSR-provided data,
13	but I think there are differences between you in how
L 4	important or how relevant the PSR data are compared with
L5	the alternatives from the acquirers and so on. So this
16	is by way of being a sort of general introduction to
L7	that issue. So we will go in the order, Ms Webster
L8	first, for this.
L 9	DR TRENTO: Can I only ask a question which is, for
20	Trial 2A, we were allowed to have a few notes for
21	the hot tub.
22	PROFESSOR WATERSON: Sorry?
23	DR TRENTO: Sorry, for Trial 2A, we, the experts, were
24	allowed to have some notes for the hot-tubbing and I do
2.5	not know whether that is also the case for this.

1	THE CHAIRMAN: Do you all have notes? Do you have some
2	notes? Is there any objection to?
3	That is fine. Thank you.
4	MR COOK: (Off microphone) So the only point to raise is how
5	far this can be in open court, because as soon as we
6	THE CHAIRMAN: Yes.
7	MR COOK: (inaudible) the PSR data into saying anything
8	about the acquiring data, I think any of the specific
9	criticisms are going to be, you know, confusing and
10	difficult, but
11	THE CHAIRMAN: You are going to want to go to confidential
12	material, I assume, in some of your answers? Yes.
13	Well, would it be simpler if we went into closed session
14	immediately then? I think so. All right. Can we do
15	that?
16	(In private)
17	(4.10 pm)
18	(The hearing adjourned until 10.30 am on Tuesday,
19	25 March 2025)
20	
21	
22	
23	
24	
25	