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## IN THE COMPETITION

Case No. 1110/6/8/09

## APPEAL TRIBUNAL

Victoria House Bloomsbury Place London WC1A.2EB

Monday, 19<sup>th</sup> October 2009

Before:

THE HON. SIR GERALD BARLING (President)

LORD CARLILE OF BERRIEW QC SHEILA HEWITT

Sitting as a Tribunal in England and Wales

**BETWEEN:** 

**BAA LIMITED** 

**Applicant** 

and

THE COMPETITION COMMISSION

Respondent

Supported by

**RYANAIR LIMITED** 

<u>Intervener</u>

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HEARING DAY ONE

**APPEARANCES** Mr. Nicholas Green QC and Mr. Mark Hoskins QC (instructed by Herbert Smith LLP and Freshfield Bruckhaus Deringer) appeared on behalf of the Applicant. Mr. John Swift QC, Mr. Paul Harris, Mr. Ben Rayment and Mr. Ewan West (instructed by the Treasury Solicitor) appeared on behalf of the Respondent. Mr. Daniel Jowell and Miss Sarah Love (instructed by Nabarro LLP) appeared on behalf of the Intervener, Ryanair Limited.

THE PRESIDENT: Good morning. Good morning, Mr. Green. I do not think there are very many housekeeping issues. We are all interested to know about the timetable, one possibility which seems to have a certain logic is that BAA would take all or most of today and then the Commission would have tomorrow – does that sound about right? Then on Wednesday might split conveniently between Ryanair and reply. Does that sound a sensible arrangement. MR. GREEN: That sounds to us about right. MR. SWIFT: That sounds about right to us too. MR. JOWELL: And us. THE PRESIDENT: Excellent, that is a very good start. The only other matter is the possibility because of some of the confidential material that has been put in – no doubt you have had a word about that – how one is going to deal with that? Presumably there will be points at which we will be asked to go into camera, or will you be able to do it without that. MR. GREEN: I am hoping to be able to deal with it without asking you to go into camera by asking you to read to yourselves various passages and transcripts or in documents. If I make a mistake and start to trespass no doubt I will be punched from behind or from the side, but I am hoping to be able to avoid that. THE PRESIDENT: Good, excellent. I think that is all we have. MR. GREEN: Sir, members of the Tribunal, good morning. I appear today with Mr. Mark Hoskins QC, Mr. John Swift QC appears for the Competition Commission with Mr. Paul Harris, Mr. Ben Rayment and Mr. Ewan West. Mr. Danny Jowell and Miss Sarah Love appear for Ryanair. Two very different issues arise for your determination on this application. I propose to commence BAA's case by giving you an extremely brief précis of these two issues. The first issue concerns what is termed "apparent bias", it focuses upon the fact that the most experienced member of the Competition Commission, Professor Moizer had a powerful connection with one of the main parties to the inquiry, Manchester Airport Group, whom I will refer to throughout as "MAG". That interest was not disclosed throughout the inquiry, BAA was unaware of it. At a late stage BAA discovered the bare bones of this connection, they raised the matter with the Competition Commission. The Competition Commission in a manner that I will describe in detail later, failed to address BAA's very real and very legitimate concerns. At the 11<sup>th</sup> hour, literally days before the Report was published the Competition Commission stood down Professor Moizer, they did not tell anyone about this.

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1 The net effect of this was that from the outset and thereafter to an increasing degree the 2 conduct of the inquiry was riven through by an acute and intolerable conflict of interest. 3 The Competition Commission in their written submissions to you seek to downplay the 4 facts and they astonishingly seek to cast the blame on BAA. The facts of this case are 5 stubborn, they cannot be shaken and, as I will explain, the hard facts demonstrate this is not 6 a trivial or a technical case, but a fundamental failing on the part of the Competition 7 Commission to operate in a fair and impartial manner which went to the core of the 8 investigation. 9 The second issue that I will be addressing you on is very different; it is much narrower in 10 its compass and it concerns the way in which in its report the Competition Commission 11 addressed the nature of the divestiture remedy. Indeed, it is even narrower than that, in particular it concerns the amount of time which the Competition Commission gave to BAA 12 13 in which to divest the three airports in question. 14 The starting point for that particular analysis is the position in the report itself, this is that it 15 is accepted that it is relevant when considering the proportionality of any particular remedy 16 to take account of the cost of that remedy to the person subjected to it. There is no dispute 17 as to that. 18 Further, that the cost to BAA of being required to sell three airports in the amount of time 19 stipulated would be substantial but, and notwithstanding the recognition of these points, the 20 report fails to analyse or address the issue or the questions which should necessarily follow. 21 You will have seen from the Competition Commission's skeleton argument, in particular 22 para.30, that it accepts in clear and unequivocal terms that the Competition Commission did 23 not in fact assess whether the timing of the three divestments would lead to loss of value to 24 BAA in the manner BAA alleges. The issue therefore is why they failed to conduct this 25 analysis and what were the reasons for not doing so and whether they were justified. 26 There is a hint in the defence that they did in fact conduct a qualitative analysis. That hint is 27 inconsistent with the position in para. 30 of the skeleton. They cite in their defence various 28 numbered paragraphs, and I will come back to those and demonstrate that when you look at 29 each and every one of those paragraphs they say nothing about the issue. 30 Those are the two issues before you, they are very different, and I am going to start with 31 apparent bias, and I propose to divide my submissions up this morning in the following 32 way. First, I am going to address the legal principles, secondly, I will address the key 33 evidence and assess that evidence in the light of the relevant legal principles on apparent

bias; and thirdly, I am going to address the evidence and law in relation to waiver. That will

1 take you to the end of the question of conflict of interest and apparent bias. So without 2 more ado I am going to start with the law. 3 We have set this out fully in our skeleton argument at paras. 4 to 23 and you will see there 4 is no great material difference between the parties on the principles to be applied. I would 5 ask you to have our skeleton available because I am going to refer quite extensively to that 6 and in particular to the chronology which we have attached to the skeleton argument. 7 The legal principles relating to bias and Waiver have been laid down in a series of 8 authorities, primarily from the European Court of Human Rights in Strasbourg, but 9 extensively analysed in the English context by the House of Lord and the Court of Appeal. 10 We therefore have an extensive line of cases of the very highest authority which govern this 11 area. 12 Now, because there is no great disagreement between the parties, what I propose to do is to 13 summarise the main propositions of law which most directly impact on the facts of the case. 14 There are eight points that I wish to make in this regard. 15 The first point is that this case concerns apparent bias and not actual bias, and I think it is, 16 on behalf of my client, proper and right to explain at the outset that there is no allegation 17 against Professor Moizer of actual bias, and it is important to get that out of the way. This 18 case concerns apparent bias, which is really quite a different principle of law. As the 19 Strasbourg Court and the House of Lords and Court of Appeal have emphasised, cases of 20 actual bias are in fact extremely rare. This is because it is impossible to know what is in a 21 man's mind, or a woman's mind, and it is for this reason that the vast majority of bias cases 22 arising out of conflict both before the Strasbourg Court and the domestic courts concern 23 apparent bias not actual bias. That is point one. 24 Point two is the basis in law of the principle of apparent bias. As I have said, the principle 25 of apparent bias is different to that underlying actual bias. The principle of apparent bias is 26 concerned with the confidence the public is entitled to place in decision making bodies. It 27 is a fundamental principle of public policy. It is a principle which is viewed as being one of 28 high constitutional importance and that is very plain from the many statements of the House 29 of Lords and the Strasbourg Court to that effect. 30 The Strasbourg Court has taken to its heart the pithy aphorism first expressed by Lord Chief 31 Justice Hewart in 1923 that justice must not only be done, it must be seen to be done. Lord 32 Chief Justice Hewart in 1923 described the principle as emanating from a long line of cases

and he stated that it is not merely of some importance, it is of fundamental importance.

1 Moreover, as to the element of justice being seen to be done, he said it should manifestly 2 and undoubtedly be seen to be done. 3 That principle has been adopted verbatim into modern jurisprudence under Article 6 of the 4 Convention and has been applied rigorously by the English Courts. It is a principle of 5 essentially universal application across the world. 6 Point three concerns the relevant test. The English Courts taking their cue from Strasbourg 7 case law have led the way in formulating a test of practical utility to be used by the courts when assessing an allegation of apparent bias. The English Courts have evolved the test of 8 9 the fair minded observer. This person is something of a paragon, he is fair and reasonable, 10 he is not complacent, but he is reasonably well informed. In the early Strasbourg cases the 11 court used a somewhat more cumbersome formula, they asked themselves whether the 12 Judge offered guarantees "sufficient to exclude any legitimate doubt" but more recently 13 they have translated this into the test of the external observer. 14 The essential question for you on the facts of the case is whether there is an appearance of 15 bias, viewed objectively from the standpoint of the fair-minded observer, and you will ask 16 in relation to the facts as they unfold what the fair-minded observer would have been 17 concerned about; what he or she might have thought at the time. The observer is asking him 18 or herself a particular question, which is whether the decision-maker would be inclined 19 consciously or subconsciously towards the views of one party or another. I put it to you 20 quite emphatically that the test is not a high one. The fair-minded observer asks whether 21 the person alleged to be subject to apparent bias would be inclined consciously or 22 subconsciously to the position of one party or another. This dual bench-marking against 23 conscious, as well as conscious disposition is important - it underscores the fact that the 24 court and, here, the Tribunal is concerned with the objectively observable position and not 25 with the actual subjective views of Professor Moizer. 26 The fourth point I wish to make concerns the strictness of the approach adopted by the 27 courts. It is an important point to take on board, which is that the courts apply the principle 28 in an extremely rigorous and strict manner, reflecting the fundamental importance which the 29 principle plays in guaranteeing the proper standards that decision-makers must adhere to. 30 We see, for example, the authorities in our skeleton, para. 5, footnote 3. The particular 31 point to note is that the strictness with which the principle is applied is a reflection of the 32 increased sensitivity of the public to the fair administration of justice. I will deal with the 33 cases briefly later, but cases such as the *Pinochet* case in the House of Lords, Re.

1 Medicaments in the Court of Appeal, Smith v. Kvaerner in the Court of Appeal demonstrate 2 and reinforce the strictness which with the test is applied. 3 My fifth point concerns the relevant facts that are to be considered in establishing the 4 conflict of interest. As to these they are, in principle, unlimited - a financial connection 5 between the decision-maker and the affected person is always causative of conflict and case 6 law indicates that that is generally irredeemable and results in automatic disqualification. A 7 decision-maker whose decision affects a friend or a relative, or a client, or, as the House of 8 Lords put it in the *Pinochet* case, an associated person, or someone within the same 9 organisation creates a conflict which precludes that person from acting. Case law is quite 10 replete with examples. We have set out Smith v. Kvaerner in our skeleton at paras. 12 and 11 13. Very, very briefly, in that case the judge had a connection of what was described as of a professional nature with a company. That company was not a litigant before him. The judge 12 13 was a recorder. The company was, however, in the same group of companies where one of 14 the other subsidiary companies was a litigant in front of him. The judge had no connection 15 with the facts of the case before him. The Court of Appeal held that was sufficient to create 16 a professional connection which should have resulted in either the judge giving adequate 17 disclosure leading to a waiver, or standing down. We have seen in *Pinochet* that a really 18 vague and indirect political connection was sufficient. Lord Hoffmann was the director and 19 chairman of a charity. That charity was a subsidiary of Amnesty International. One of the 20 objects was the suppression of extra judicial murder and execution. There was no 21 suggestion on the facts of the case that that was something which Lord Hoffmann adhered 22 to, though it is hard to see why he would not because it is a principle set out in many United 23 Nations conventions. It is entirely uncontroversial. Yet, that was sufficient to create a 24 conflict. The entire House of Lords judgment was set aside and the decision taken again. 25 Re. Medicaments - a case really quite closely on point because it concerns what was, in 26 effect, the predecessor to this Tribunal - the Restrictive Practices Court. In that case Dr. 27 Rowlatt was sitting as a lay member. The case before the Restrictive Practices Court 28 concerned re-sale price maintenance for pharmaceutical products and the Director-General 29 of Fair Trading had brought a case in front of the court. Preparation had taken a very long 30 period of time. The costs were very substantial. During the hearing, Dr. Rowlatt made an 31 application to be employed by Frontier Economics. Frontier were advising the Director-32 General of Fair Trading. When she realised, as she put it, the connection, she withdrew her 33 application for employment. That issue was then brought to the attention of Sir Gavin 34 Lightman, who was the president of the court. He brought it to the attention of the parties.

After a hearing he decided there was no apparent bias. The company - the trade association concerned - appealed to the Court of Appeal who held that there was apparent bias - a serious apparent bias, and they set aside the entire case, lock, stock and barrel. The connection was ephemeral, non-financial, and entirely speculative. But, the court said she might be inclined to favour the expert evidence of Frontier, supporting the Director-General because she might at some future point want to be employed by them. That was sufficient to taint the entire process and result in the case having to be repeated. The next point concerns the evidence that is relevant. It is something of a technical point, but it is an important point. You will need to consider all of the circumstances. These circumstances are not limited to the facts and matters which a member of the public has access to, though clearly that is an important set of facts. The relevant evidence is not limited to that. For your reference, see Re. Medicaments, paras. 74 and 83. Paragraph 74 summarises the Strasbourg case law on that point. Point 7 - irrelevant considerations. What is, and what is not, a relevant consideration has been the subject of fairly extensive judicial analysis. It is clear that certain matters are irrelevant to the task before you. There are five matters I wish to mention here. The first are the costs and the time implications of quashing the report. The Court of Appeal had no truck with that. Re. Medicaments at para. 100. They reported that the Director-General of Fair Trading had quite properly made no submission that the effort and the burden was a relevant consideration. The importance of the principle exceeds vastly short term financial and other exigencies. Secondly, another irrelevant consideration: protestations by the person concerned that he or she was not in fact prejudiced or biased in any way. I can give you the reference: House of Lords in *Porter v. McGill*. The references are in our skeleton at para. 10, footnote 10. As Lord Hope put it, "Ex post facto protestations are inevitably self-serving". But, in any case, that must inevitably be the case because the law is predicted in part upon sub-conscious bias so that a decision-maker might personally subjectively feel that they were not prejudiced; yet sub-consciously they were. Thirdly - and, indeed, associated with the second point - is whether the decision-maker acted in good faith. We have set out the relevant cases from both Strasbourg and the House of Lords in our skeleton. Indeed, I would add to that the *Pinochet* case in which the point was very clearly made - there was never even a scintilla of a suggestion that Lord Hoffmann

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acted in bad faith in any way, shape or form. It is an irrelevant consideration.

1 Fourthly - and one of some significance in this case, given the Competition Commission's 2 defence - the suggestion by the decision-maker that the decision would have been the same 3 regardless of the bias. My learned friends will have to confront, at the very least, at least 4 four House of Lords authorities against them on that which we have set out in our skeleton. 5 In fact, we have referred to three, but I add to that *Pinochet* and in particular the statement 6 of Lord Hope. 7 THE PRESIDENT: Which paragraph are these in, Mr. Green? 8 MR. GREEN: These are in the skeleton where the analysis is around the authority of *Dimes*, 9 which is para. 19. I will take you to the paragraphs in the authorities at a later stage. If my 10 memory serves me right it is pp.140-141 per Lord Hope in *Pinochet*. The courts have 11 essentially held that the principle of impartiality is a fundamental, almost sacred principle, 12 and it has to be applied rigorously to send a salutary message demanding the highest of 13 standards of lower and inferior courts, and that was the House of Lords in *Dimes*, in 1852, 14 followed rigorously ever since, and we have cited other authorities in the skeleton, paras.20 and 21. 15 16 I will also address later why, on the evidence of this case, the assertion that nothing would 17 have changed is simply not one which can be sustained. 18 The fifth irrelevant consideration is the anti-Musketeers point, and it really related, I think, 19 to the fourth point but the Competition Commission says that even if there was bias it does 20 not affect the remainder of the Competition Commission. Again, this is a proposition which 21 case law does not support – see *Re Medicaments*, para.99, the Court of Appeal. *Re* 22 *Medicaments* is interesting in that it could be taken to suggest that it is a question of fact. 23 The House of Lords authorities suggest that it is not. If it is a question of fact there is a 24 very, very low hurdle to be overcome. In one paragraph the Court of Appeal simply said, 25 "Did Dr. Rowlatt discuss her views with the other members of the Panel? If so, the 26 inevitable consequence is that the other two are tainted". It was as simple as that. They 27 dealt with tainting literally in four lines. 28 If it is a question of facts the threshold is exceedingly low. Our primary submission on the 29 basis of case law is that it is not something which you can sever off. I will come back to 30 that. 31 The eighth point – the eighth point about the law and the facts, I am moving away from the 32 relevant considerations, and this is the last point before I get stuck into the evidence – is

why on the facts of this case BAA was entitled to expect and demand that the Competition

Commission would ensure with scrupulous and punctilious care that its proceedings were

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1 fair and impartial. I address this at this stage because there is a hint in the submissions of 2 the other parties that in some way the principle of apparent bias should be watered down or 3 diluted in so far as it affects BAA. So let us consider the facts, and you will be able to 4 measure these against the evidence as we go through it in the course of the day. 5 First, the Competition Commission accepts that it has a duty to act impartially. In its 6 witness statements the Competition Commission explains why, as an adjudicatory body 7 wielding quite stupendous power, it is important that it retains public confidence. As you 8 know, to this end it has published detailed guidance on conflicts of interest. It operates a 9 procedure designed to ensure that conflicts are rooted out and addressed, and where they do 10 arise they are resolved and, I emphasise, prophylactically and definitively. So the starting 11 point is the Competition Commission's own clear acknowledgement of the principles as it applies to them. 12 13 The second point which is relevant to this case is that the Competition Commission does 14 indeed wield extraordinary power and this case exemplifies the exercise of those powers. 15 The report in this case entails the imposition on BAA of just about the most draconian and 16 extreme remedies which the Competition Commission has ever imposed on any company. 17 We have analysed this in our detail in our notice of application and in a schedule, and the 18 facts simply speak for themselves. With great power comes great responsibility and part of 19 that responsibility entails quarantining those affected by bias or conflict and guaranteeing 20 the highest standards of impartiality and independence. 21 A third fact relevant to the present case is that the investigation from the very outset, from 22 the moment that the investigations started, from the word go, pitted BAA in one corner of 23 the ring against virtually everybody else. The other airport authorities were against it or the 24 airlines were against it. Indeed, I go further, virtually everybody else had a strong and 25 vested interest in seeing BAA subject to the severest of remedies. They either were airlines 26 who wanted lower service charges or possibly even the opportunity to buy assets, or they 27 were opposing airport operators who were interested in buying any assets that BAA were 28 required to divest. They were like vultures circling around BAA hoping that the 29 Competition Commission would order extensive divestiture. There were precious few 30 supporters and, as the documents reveal, the Competition Commission had little time for 31 them. For example, the Civil Aviation Authority rendered a number of submissions to the 32 Competition Commission, including on matters where they were sympathetic to BAA. I will give you the reference to this so that it can be looked at later. On 23<sup>rd</sup> January 2009 the 33 34 Competition Commission, having held a hearing with the CAA – the reference to this is

1 respondent's bundle, tab 4, 35, p.2 – at that meeting the chairman, Christopher Clarke, is 2 recorded as reporting the group's view that the economic regulation group in the CAA, 3 "gave insufficient weight to the interests of consumers and tended to be driven by economic 4 dogma". So the net effect was that as this inquiry unfolded it was BAA against the world. 5 In such circumstances BAA was undoubtedly entitled to the strongest possible procedural 6 protection that the Competition Commission was able to give. 7 The fourth and final point on how this principle should be applied on the facts of this case concerns the fact that whilst the Competition Commission exercises very great power, its 8 9 decision makers are not judges. Their instincts in spotting conflicts may not be as finely 10 tuned as that of a judge. Accordingly, there should have been put in place an absolutely 11 watertight system guaranteeing that no panel member could ever entertain even the hint of a 12 conflict. 13 We say these facts demonstrate why the principle of independence and impartiality and 14 apparent bias must apply fully and without mitigation to the Competition Commission. 15 That is all I wish to say about the law on apparent bias. I want to say a few words about 16 waiver and then turn to the evidence. I have got four broad points I wish to make about 17 waiver at this stage. The first point is this: that if apparent bias exists then unless waiver 18 arises the judge must – and I emphasise the word "must" – recuse himself (skeleton para. 18, 19 footnote 25). The House of Lords made this absolutely clear in *Pinochet*, amongst other 20 cases. Waiver is therefore a defence, the burden of proof would lie upon the Competition 21 Commission, nonetheless I am going to address this comprehensively. 22 Point two, for waiver to exist there are, and I use the Court of Appeal's expression, vital 23 requirements (see Lord Phillips in Smith v. Kvaerner, para.29) which must be satisfied, and 24 these are fourfold. Lord Phillips describes them as threefold, but they can be broken down 25 into four. First, there must be full and frank disclosure by the conflicted decision maker; 26 secondly, there must be full awareness of all the material facts by the person affected; 27 thirdly, and significantly, there must be full awareness of the consequences of the choices 28 open to the affected person, and let me just explain that a little. What that means is that the 29 decision maker must explain what options are open to, in this case, BAA. 30 There are two recent authorities on this point, which is Smith v Kvaerner and Jones v DAS. 31 What it means is that in a more traditional judicial context the judge must say: "We can stop 32 this case now. If we stop it now it is going to mean an adjournment of six months, nine 33 months. It will mean the following procedural steps have to be repeated. It means perhaps 34 in the Crown Court, there is a judge next door who can start this case this afternoon, I have

1 made inquiries of listing." You have to explain the options available to the affected person 2 so that they can make an educated decision as to whether they wish to waive or not. 3 In the present case it remains to be seen whether the Competition Commission submit to 4 you that they ever made full and frank disclosure and by the time we get to that I am 5 confident they will not suggest to you that they ever made full and frank disclosure. But, 6 had they done so, one thing is crystal clear they never explained the options open to BAA. 7 The fourth vital requirement is the existence of a non-pressurised and fair opportunity for 8 the affected person to consider the position before making the election. I will return to 9 these later in the context of the evidence. I should emphasise that the test is not what the 10 fair minded observer would think about waiver. It is a straight forward question of whether, 11 on the evidence, the test is met. The third point concerns an argument advanced with various degrees of enthusiasm I think 12 13 by the Competition Commission and Ryanair, the concept of constructive knowledge. The 14 argument seems to be that BAA ought to have known of the material and relevant facts. It 15 ought to have been able to join the dots. The evidence, stubborn, hard, unshakeable 16 evidence, completely demolishes that, but it is relevant to address the question as one of law 17 as well. The doctrine of constructive knowledge is completely unknown to the case law, it 18 just does not exist. It cannot be said: "If you have been subject to an intolerable bias that 19 you should have known but you did not and therefore it is all right." 20 There was a very important purpose served by the requirement that the decision maker gives 21 full and frank disclosure and the purpose has two basic strands to it. First, it puts the 22 affected person in the position where he can make an educated decision, and secondly – I 23 think from the perspective of the proper administration of justice – it importantly enables a 24 position of conflict to be resolved definitively at an early stage so as to avoid future 25 collateral or satellite litigation. 26 If you make a disclosure statement and it is there in black and white and it says: "These are 27 the facts", that statement is intended to be relied upon, that is its purpose, it is deliberately 28 intended to be relied upon. If that statement is erroneous or false, or omits material facts, 29 that does not in any way undermine its essential purpose as a document to be relied upon. 30 Indeed, as I will show you, the Competition Commission's letters of disclosure have a line at the end which says: "We, the Competition Commission, and indeed the Members above, 31 32 are quite satisfied that on these facts there is no risk to independence or impartiality." So 33 the Competition Commission represent in their disclosure letters that this is a watertight, 34 copper-bottomed document. If it is suggested that persons affected should then go ferreting

1 around in the undergrowth to check the CVs and the history of those who are their judges, 2 then that is a false proposition of law, and that is something I will come back to because it 3 seems to be the last ditch effort of the Competition Commission – "if there is a conflict, yes, we have not disclosed, nonetheless you knew about it all along." 4 5 The evidence is set out in the witness statements of Mr. Hawkins and Mr. Herga is 6 absolutely unequivocal, they both state in crystal clear terms, the facts they did know and 7 they did not know, and you cannot deduce from that unchallenged evidence that in fact 8 there is anything in the Competition Commission's and Ryanair's suggestion, but it is bad 9 in law anyway as I will show you, and it becomes clearer once one actually sees the 10 documents. 11 If one puts that point in the context of the present case, the Competition Commission can be 12 assumed to know its own business. It has detailed rules on conflicts. The rules are in the 13 public domain, they are on its website. It puts disclosure information on its website and it 14 sends that information out in letters to affected third parties. It says in those letters quite 15 explicitly that it is satisfied the disclosure is sufficient and no conflict arises, and so is the 16 individual member. These factors are deliberately intended to create an expectation the 17 disclosure is reliable and comprehensive and to be relied upon. BAA did rely upon it as 18 they were both intended to do and entitled to do. 19 As I have said, I am going to address the evidence fully later on, but at this point I wish to 20 make just a few observations about the evidence. The 2007 notice, which triggered the 21 issue is woefully inadequate on its face. The key facts which give rise to the conflict in the 22 present case were never disclosed. Remarkably, those key facts are set out in a notice five 23 years earlier in 2002, issued during the quinquennial inquiries into BAA and Manchester 24 Airport. Equally astonishingly, Professor Moizer was selected for the 2007 inquiry because 25 of his experience in 2002, but nobody apparently thought to remind themselves as to what 26 happened to him in 2002 and repeat the disclosure exercise. That notice, the 2002 notice, 27 was on the Competition Commission's website, but nobody gave it a thought and 28 importantly it is pretty clear that the Competition Commission did not itself give it a 29 thought; they cannot blame us for having overlooked it if they themselves failed to overlook 30 it as they palpably did. 31 The next point is that following the 2007 notice at no point did the Competition 32 Commission ever address itself to the task of giving disclosure to BAA of what had, even 33 internally, towards the end of the inquiry become an increasingly problematic issue. It is 34 clear from the evidence that the Competition Commission at the time did not consider that it anything. It is only in the course of this case t hat the issue of waiver and defence has arisen, but you will see that contemporaneously it was not something which crossed the Competition Commission's radar. Indeed the Competition Commission acted as if no waiver had been given. It decided on 24<sup>th</sup> February of this year that Professor Moizer should be stood down definitively. Regrettably what happened after that date is a confusing muddle within the Competition Commission. They did not stand him down until 3<sup>rd</sup> March for reasons which I will explain to you later and even then they did not tell anyone. The important point at this stage is that the Competition Commission never thought that there was anything which waiver could bite upon, because they accepted he had a conflict and they had to stand him down. So waiver never arose at the time and it realistically cannot arise now. But by the end of the elucidation of the facts I am quite confident the Competition Commission will not submit to you that ever contemplated waiver. We are confident that albeit with the benefit of hindsight the Competition Commission will acknowledge that in the way that it handled this matter it fell below the standards it would expect to adhere to. With that, I want to turn to the evidence. What I am proposing to do is to address this chronologically. The starting point is that in 2007 Professor Moizer stood, even then, in a position of acute and intolerable conflict. The core facts relating that that conflict were not disclosed. Indeed, the 2007 disclosure gave a misleading impression. From that date onwards, month by month, event by event, the situation got increasingly worse. Viewed entirely objectively, the hard facts are very much worse than those arising in the decided cases of the House of Lords or the Court of Appeal. You can use those as a benchmark. You can look at those cases - Pinochet, Medicaments, Kvaerner and others - and you can identify what the conflict was. You can look at it in terms of its durability, its nature, the extent to which it could impact upon the decisions being undertaken. You can see quite clearly that the present facts are far, far to the wrong side of the line laid down in case law. So, we start with the position in 2007. There are six headings here. I am going to start with my first heading. The bare facts. These are the bare facts of the association between Professor Moizer and the Manchester Airport Group. Just so that you have them in mind, let me tell you what the other headings are: Heading 1 - the bare facts. Heading 2 - the conclusions of the Competition Commission in 2002 and their relevance to the position in 2007. Heading 3 the Office of Fair Trading's report referring BAA to the Competition Commission and its

was attempting to give disclosure and it never for a moment thought that BAA had waived

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implications. Heading 4 - the 2007 disclosure notice. Heading 5 - the state of BAA's knowledge at the time. Heading 6 - the conclusions of the fair-minded observer as to 2007. Those are the six headings. Heading 1 - the bare facts. We have set these out in considerable detail in our skeleton. The relevant documents are set out largely in full - at least where appropriate - in the chronology. I am going to summarise the position. Professor Moizer advises ten local authorities in the Manchester greater area. Those local authorities collectively own a fund presently worth about £9 million, but at the start of this inquiry less. But, they also are the shareholders who own Manchester Airport. So, the local authorities wear a number of hats. They are not only local authorities in the political sense. They are the owners and controllers, subject to statutory regulation of a very, very large pension fund -- a very profitable and successful pension fund. They are also, at the same time, 100 percent shareholders of Manchester Airport. Indeed, Manchester City Council owns 55 MCT and the rest own a smaller percentage. Now, the local authorities who are his clients - and I use that expression advisedly because they are his clients -- We have asked for copies of Professor Moizer's contract and been denied it on a number of occasions, but the position is pretty clear -- His contract is with the local authorities to advise them on investment matters relating to the investment fund. His clients have a very close relationship with Manchester Airport. They are not arm's length investors. MAG's shares are not listed or traded. 100 percent are owned by the same authorities whom he advises. Those clients provide loan capital to Manchester Airport - approximately £100 million from Manchester City Council. They provide other services. All this is set out in the accounts and we have provided references in the skeleton. Those local authorities - his clients - sit on shareholder committees which have what MAG itself describes as a pro-active relationship as between the airport and its shareholders. The local authorities, his clients, are consulted on, and give consent to, investments over certain limits. These are set out in the Articles of Association. Indeed, it is clear - and was expressly acknowledged in the press in the summer of 2008 - that the local authorities, his clients, had consented to the airport contemplating a bid for BAA assets. Those same clients - qua local authority and shareholder - received dividends which they set off against other local government expenditure. The relationship between those local authorities and the airport can be described as political with a small 'p'. They spun off ownership into a separate company in 1986, and they always view the airport as a very important and

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1	strategic public asset. Again, we set out the references to the documents of the local
2	authorities where that is recorded.
3	Professor Moizer has known about these facts. Indeed, these facts were the reasons why he
4	was quarantined in 2002 during the quinquennial reviews.
5	Now, over and above those links between the authorities and MAG there are also powerful
6	links between the fund and the airport. As of 2007 the airport had contributed
7	approximately £280 million worth of pension contributions into the fund. The figure is now,
8	I think, circa £300 million. At the time this had deficit implications for the employers. So,
9	there is an ordinary pension relationship between Manchester Airport and the fund.
10	When Professor Moizer advises the fund he sits in a room where there are generally six
11	representatives of the employees in front of him representing not just of course Manchester
12	Airport, but all the other admitted employers and employees in the scheme. They are union
13	representatives representing the employees directly - not the employers.
14	LORD CARLILE: So, you managed employees.
15	MR. GREEN: Employees, yes. There are employer representatives and employee representatives
16	at meetings of the fund.
17	THE PRESIDENT: Both.
18	MR. GREEN: Both. For example, at meetings of the fund the employee representatives have full
19	voting rights. It is probably worth at this stage, so that you have it in mind, looking at the
20	governance rules of the fund at Bundle 3, Tab 25. This is a 2008 statement. I will take you
21	through this, but I think it is worth just having the structure in mind at the outset - otherwise
22	I might slightly stray from the narrow point that I was making in order that I deal with it
23	comprehensively here. Under the heading 'Introduction' it says,
24	"Governance in the public service context is the leadership, direction and control
25	of public service organisations to ensure that they achieve their agreed aims and
26	objectives and in so doing serve the public's best interests.
27	Good governance is a crucial element of effective public services. It leads to good
28	management, good performance and good stewardship for public money as well as
29	being a legal requirement. Good governance encompasses both what is achieved
30	and how things are done.

authority following any material change in policy.

Then under the heading "Delegation", Tameside Metropolition Borough Council (Tameside

MBC) has delegated to it the authority on behalf of the other local authorities to administer

The Governance Policy Statement is revised and republished by the administering

the funds. So Tameside is the lead local authority. In turn Tameside delegates its responsibilities and function – or rather I should say "functions" because it cannot delegate its responsibility. It delegates its functions to four bodies, Pension Fund Management Panel, and that is the Panel that Professor Moizer sits upon, Pension Fund Working Groups and Director of Pensions. Professor Moizer sits upon the Advisory Panel as an external adviser, one of three, as it is called, wise men.

You have then got a description of the Pension Fund Management Panel, and then you have got a description of the Pension Fund Advisory Panel.

"Terms of Reference", to work closely with the Pension Fund Management Panel, and then here it is its reference "and to advise on all matters":

"The detailed terms of reference are reviewed annually by Tameside MBC and the current detailed delegations are contained in the Tameside MBC Constitution referred to below under the heading 'ACCESS TO INFORMATION'.

## Structure

Consists of 10 local authority councillors, one nominated by each of the 10 local authorities within the Greater Manchester Pension Fund and a minimum of 2 employee representatives nominated by the North West T.U.C. Current practice is to have 6 employee representatives. All the elected members and employee representatives have voting rights."

What is explained in the witness statements is that in practical terms the Pension Fund Management Panel and the Pension Fund Advisory Panel sit together as one body. So it is not as if there are two bodies sitting on separate days. They work collegiately together and they form what the Fund describes as the "backbone" of its decision making process. The reason I am drawing this to your attention is because Professor Moizer was at the very heart of the decision making process of the Fund. That is the way he is described in their own literature. They even have pictures of him constituting the "backbone", as they describe it, of the decision making.

On p.5 of this document under the heading "EXTERNAL ADVISERS":

"Three external advisers assist the Pension Fund Advisory Panel in particular regarding investment related issues."

So that is where Professor Moizer sits in. Then they describe internal and external controls and various other matters relating to risk management. They then refer under the heading "COMMUNICATION WITH EMPLOYERS":

"Quarterly meetings are held with GMPF local authority employers and meeting with non-local authority take place twice yearly, at which administrative matters are discussed and updates provided on administration and investment matters.

Other meetings with employers are held to report on key issues as required." So demonstrating a link between, for example, Manchester Airport and other employers. Then there is a heading "ACCESS TO INFORMATION".

So those are the internal governance rules of the Fund. We can put this bundle away now. I want to turn the specific nature of Professor Moizer relationship with the local authorities. As I say, we have been declined the opportunity to review his contract, but I do not think it really matters and we are certainly not asking for it to be disclosed at this stage. The facts really are incontrovertible and derive from the Competition Commission's witness statements and from the documents the Competition Commission has produced. The facts can be summarised as follows: Professor Moizer is a very long standing adviser to the local authorities. He was appointed in 1987, so he had been an adviser for 15 years at the point of the 2002 investigation, and 20 years by the time this investigation started. His personal stock is very high. He is described in glowing terms by the local authorities. Mr. Morris, who is the director of pensions at the Fund since 2003, and for your note this is respondents' bundle, tab 10, para.25, says that Professor Moizer is somebody whose views carry weight and authority and he has a particular strength in economics. He is a described as a "wise man". He is paid an annual fee of, in 2009 terms, £12,600 per annum. You have seen that under the governance rules of the fund the advisers advise on all matters.

If we briefly turn back to bundle 3, tab 30, you will see a document entitled "Greater Manchester Pension Fund Report & Accounts 2008". The Pension Fund has as it registered office Town Hall, Manchester. We set out the reference for that in the skeleton. If you turn to p.6 of this under the heading "Management Structure", at the top it says:

"Tameside MBC became GMPF's administering authority in 1987, and established a management structure which is still the backbone of the operation today."

We then see a colour photograph of Councillor Oldham with the Director of Pensions, Mr. Peter Morris, and the Head of Pensions Investments, Mr. Stephen Taylor, individuals who have given evidence and whose names occur in the documents in this case, and below that we have the external advisers, and Professor Moizer is looking thoughtful in the middle. Under the heading "Pension Fund Advisory Panel" it says:

"The Pension Fund Advisory Panel works closely with the Management Panel, and advises them in all areas. Each local authority is represented on the Advisory

2 TUC. 3 External advisors 4 Three external advisors assist the Advisory Panel, in particular regarding 5 investment related issues. A key element is helping them to question the portfolio 6 managers on their activities. 7 The advisors are (pictured to left to right) ..." 8 Mr. Bowie, and then we have Professor Moizer in the middle and Mr. Hemingway on the 9 right. 10 So he is part of the backbone of the operation. 11 What does one deduce from the bare bones? What would the fair minded observer think 12 about this? We will come back to him because he is going to look at matters in the round, 13 or she will. His links to the Fund through his clients are very strong. His links to MAG are 14 strong. He advises clients who own MAG, MAG's money is under his control and advice. 15 He has a fee paying, very long standing relationship of trust and confidence. Everybody, 16 but everybody, emphasises that his value to the local authorities is due to the longevity of 17 his relationship and the trust and loyalty that exists between them. You will see in 18 documents later on that the Fund says, "We would not invest without his advice or his 19 consent, if he disagreed we would not invest". That is in internal documents between the 20 Competition Commission and the Fund itself. 21 If one compares Professor Moizer's position against the persons affected in Re 22 Medicaments or Pinochet or Smith v. Kvaerner, it is a very, very strong relationship of 23 enormous durability. It is extreme. It is an extreme set of facts. 24 Those are the bare bones and we can say with confidence that that analysis holds because it 25 is precisely the analysis which the Competition Commission itself adopted in 2002. That is 26 the next matter that I wish to turn to. 27 THE PRESIDENT: Are we moving on from the bare facts now to the next heading? 28 MR. GREEN: Yes. In 2007 Mr. Christopher Clarke explains to us that the reason they wished to 29 have Professor Moizer on the BAA Inquiry is because of his experience with the complex 30 economic and cost related issues arising in 2002. So we start with the proposition that 31 everybody knew the blindingly obvious fact that he had form. 32 If I can start with the chronology which is attached to our skeleton – I am going to cross-33 refer quite extensively to the chronology now, and on a relatively small number of 34 occasions to the actual documents, because we have set them out for the most part pretty

Panel, and there are six employee representatives nominated by the North West

1 fully in the chronology. Just for your reference, and you have probably already seen it that 2 Mr. Christopher Clarke's witness statement, para . 13: "We wish to draw on his 3 experience". 4 The 2002 investigation commenced in February of that year, this is chronology paras. 8 and 5 9. Some months later in May or June the Competition Commission identified certain issues 6 which were common to BAA and to the MAG reviews and, as you will have read, the 7 Competition Commission had two quite separate reviews on its books at the time dealing 8 with the charges that both of those airports could quite independently levy; that is the 9 function of the quinquennial reviews. 10 The Competition Commission therefore identified some issues which were common, one of which was the cost of capital and in consequence they set up certain working groups to 11 12 produce common positions on the constituents of the cost of capital model which they 13 wished to work with. Now, in or about May Professor Moizer raised with the then 14 chairman of the Competition Commission, Sir Derek Morris, his connection with 15 Manchester Airport, and he accepted that he had a close relationship with Manchester 16 Airport because he as a fee paid adviser to the authority that owned Manchester Airport. 17 One can take this from the witness statement of Mr. Simon Jones from the Competition 18 Commission, and whilst keeping the chronology open, if you go to respondent's bundle, tab 19 8 paras. 7 to 9, this is the account of how the conflict of interest arose. Just so you know we 20 have used the abbreviation "R" for what is in fact the respondent's defence, so if I say "R" I 21 really mean "D"! 22 THE PRESIDENT: It is in fact our bundle 6, but I am not sure we know that! MR. GREEN: We do not know that! 23 THE PRESIDENT: So for "8" read "6". 24 25 MR. GREEN: Mr. Jones' witness statement. Mr. Jones is the legal director of the Competition 26 Commission. He says in para. 1 he has been the legal director of the Commission, having 27 joined the staff in 2001. Paragraph 6 he says: 28 "6. Professor Moizer was a member of the inquiry group investigating charges at 29 BAA's airports. During the inquiries, and to ensure necessary consistency, 30 there as some joint working between the members and staff of the two inquiry

7. Professor Moizer alerted Derek Morris, chairman of the Commission and

chairman of the inquiry into airport charges at BAA airports that he was an

advisor to GMPF, and that GMPF was connected to the councils in the Greater

groups.

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1	Manchester area who owned Manchester Airport. I was asked to speak to
2	Professor Moizer.
3	8. On 30 May 2002 I spoke to Professor Moizer. Professor Moizer explained the
4	reasons why he wished to draw the connection to our attention.
5	Understandably, they revolved around the fact that the inquiry into
6	Manchester Airport's charges would determine a significant part of that
7	airport's revenues for the next five years. Professor Moizer explained that as
8	the adviser to a pension fund he advised the local authorities"
9	I pause there just to make the obvious point, the pension fund is not a corporate body, in
10	advising the fund you are directly advising the authorities.
11	" who, through a holding company, also owned Manchester Airport. I
12	concluded that had the question arisen the Commission would not have appointed
13	Professor Moizer to the Manchester group. For the sake of consistency it seemed
14	to me that he should not subsequently play a role in the proceedings of the
15	Manchester group. Subsequently, with some basic precautions in place, joint
16	sessions of the BAA and Manchester Airport charges inquiry groups took place.
17	The then Chief Executive of the Commission, Robert Foster, wrote to the parties
18	to the Manchester Airport charges inquiry on 13 June 2002 setting out the
19	connection between GMPF and Manchester Airport (the 2002 Disclosure Notice).
20	That letter was also published on the area of the Commission's website dedicated
21	to the Manchester Airport charges inquiry."
22	Can I pause there to make a point, which is that at the time the Competition Commission
23	sent a detailed letter to a long list of companies who were parties to the Manchester inquiry,
24	they did not send that letter to BAA. They put the same letter on the Competition
25	Commission website but they did not receive the letter, and we know that because there is a
26	list attached to the Manchester letter of those persons who are going to receive the letter and
27	BAA is not on it.
28	"9. The Commission's 2002 Disclosure Notice was also published on the area of
29	the Commission's website dealing with the BAA airport charges inquiry."
30	THE PRESIDENT: So that is the letter of 13 <sup>th</sup> June you are referring to.
31	MR. GREEN: Of 2002, yes, which I will show you later.
32	"The Commission did not conclude that Professor Moizer's connection with
33	GMPF should prevent him from participating in any of the BAA airport charges
34	inquiries of 2002 and 2007 or in relation to the BAA Inquiry."

That is a little bit of after the event analysis as we will see.

The points to be made from this is that Professor Moizer recognises that in advising the fund he is advising the local authorities and the authorities, of course, own the airport. The Competition Commission also recognises that this would have disqualified him from being involved in the MAG investigation – they say that in terms. It follows from that that he cannot have any involvement with anything which could affect the position of Manchester Airport. They say that it did not prevent him from remaining a member of the BAA panel, and that is for two reasons. I think it was a close call but nonetheless it is probably one that on balance they could make certainly with proper disclosure. It is a close call but it is not an unreasonable close call because (a) BAA and MAG were not protagonists during those inquiries; and (b) they were not in the same case, they were discrete inquiries, so the connection between Professor Moizer affecting MAG through his conduct vis-à-vis BAA was really quite remote. That is, of course, a major difference between the 2007 inquiry where MAG was a direct protagonist to BAA in the same case.

The Competition Commission's analysis can be seen from their letter which, for your note, is the same bundle tab 9 and if we turn to that we see the letter of 13<sup>th</sup> June, 2002. If you just turn over the page of the letter, you will see the list of persons to whom the letter was sent. There are three and a bit pages of that. BAA is not on the list. You will see the level of the detail with which they make disclosure. The letter says as follows,

"Professor Peter Moizer is a member of the inquiry into BAA airports. I am writing to you about a financial interest that Professor Moizer has in one of the parties to the Manchester inquiry".

Just note the starting words: "Professor Moizer has a financial interest in one of the parties to the Manchester inquiry". Why? Because he is paid by the Authority who own Manchester Airport. That is their analysis: he has a financial interest in a party. That is their analysis. I will make the point later that our fair-minded observer would look at that and say, "Quite right. Correct. That is the analysis which should have been applied in 2007". You would not look any further because that is the Competition Commission's own considered view. He has a financial interest in a party. According to case law that results in automatic disqualification. The Competition Commission then goes on,

"Professor Moizer is one of three external advisors to the Greater Manchester Pension Fund which is a pooled investment vehicle with a value currently of over £6 billion. His role is to give independent strategic advice on the management of the fund's investments. He receives a fee for his advice on an ongoing basis. The

fund's administering authority is Tameside MBC. Employees of all local and joint authorities in the Greater Manchester area, apart from teachers, police officers and fire fighters, and of many other public bodies, have automatic access to the scheme. Employees of a wide range of other bodies providing public services can join the scheme by means of admission agreements made between the body concerned and Tameside MBC. Consequently, as well as the ten local authorities in the Greater Manchester area, the scheme employers include five Greater Manchester joint authorities and over 100 other bodies. The ten local authorities within the Greater Manchester area are the shareholders of the Manchester Airport Holding Group".

So, their connection is directly set out. The fee-paying relationship is set out. The size and scale of the fund is set out. Admission to the fund is set out. They do not actually mention that MAG is an admitted member, but that is, I think, a much more venial sin because there is sufficient here to put BAA on notice. They should have done so, but one can perhaps forgive them that single omission.

"An issue has arisen because it is planned that three joint meetings of the members of the Manchester and BAA inquiry groups will take place to consider primarily, but perhaps some other, issues common to both inquiries. There are also bi-lateral working groups between the two inquiries and Professor Moizer has been a member of one of these groups. There is also a limited exchange of views between the two groups".

Then the Commission's own analysis,

"In order to ensure the independence and impartiality of the Manchester inquiry the Commission is taking the following steps --"

So, they recognised that the conflict of interest requires them to immunise the inquiry from the risk of bias by taking its independence and its impartiality, and the steps they were taking are then set out. I emphasise that these are before the problem arise. They are prophylactic steps.

"Professor Moizer should not participate in any [not some] joint meeting of the Manchester and BAA groups, nor in any smaller, bilateral group. His interest should be disclosed to the BAA and Manchester inquiry groups".

I pause there. This was not disclosure in order to create a waiver. This was disclosure because it is proper to provide disclosure even though they have taken steps to avoid a conflict. So, the view of the Competition Commission is not that, "We have now got a

conflict, because we are going to do everything necessary to eradicate it", but they are still going to provide disclosure. Of course, waiver is generally when the adjudicator wishes to continue to sit notwithstanding the continuance of the conflict. Here the Commission had avoided the conflict by these steps, yet still gave disclosure. Going back to the text,

"Where the views of the BAA Group reflect those of Professor Moizer in whole or in part and are conveyed to the Manchester Group, the Manchester Group should be so advised".

So, wherever Professor Moizer's views might have an even indirect impact on Manchester, Manchester is told. Finally,

"The parties to the BAA and Manchester inquiries, and also third parties who have participated in the inquiry, should be advised of Professor Moizer's position and the steps that will be taken in relation to it".

The point to note: disclosure was made to all affected persons. In the present case, no disclosure was made even on the Competition Commission's case taken at its Himalayan highest to anyone other than BAA.

"In accordance with our usual practice a copy of this letter will be placed on our website. I am copying this letter to those on the attached list".

Of course, that does not include BAA.

That was the 2007 disclosure notice. So, the key point showing the connection were disclosed - in particular, that he advised the local authorities who owned Manchester Airport and that Manchester Airport - and indeed anybody else within that ownership structure - had access to the fund. The Competition Commission did not seek to wriggle out of the predicament by seeking a waiver. They took prophylactic steps. They accepted that on this basis they would never have appointed him to the MAG inquiry at all and *a fortiori* it followed that they had to take every strenuous step required to sterilise him from any risk.

Analysis of this particular event. The 2002 decision is a direct precedent slap, bang on the facts. The fair-minded observer would take it as the starting point and possibly the end point of his, or her, analysis. He would accept that analysis. The facts had not, in 2007, changed in any material way. In fact, as we will see, they had got worse. The conflict of interest was not better - it was worse five years later when the 2007 inquiry started. MAG's contribution to the fund had increased. Professor Moizer had five years additional experience, which is relevant in a case where the case turns upon loyalty and trust. And he

1 had been paid an extra £50,000 or £60,000 worth of fees. And, of course, in 2007 MAG 2 was a direct protagonist to BAA which was not the case in 2002. 3 So, the 2002 decision is directly a precedent of great importance. You will see precious 4 little analysis of it in the Competition Commission's evidence. The fair-minded observer 5 would conclude that there was, as a result of the 2002 decision an acute conflict from the 6 moment the 2007 inquiry started. 7 Then really, matters get worse. I now turn to the third heading, which is the OFT's 8 reference in March 2007. We deal with this in the chronology at paras. 24 to 27 and in our 9 skeleton at paras. 45 to 48. The OFT reference to the Competition Commission will have -10 and I say 'will have' because it seems to us obvious that it must have done so, but if it did 11 not, it should have - put the Competition Commission and Professor Moizer on high alert. This is a very elementary and very simple point that I am making. The OFT's preliminary 12 13 assessment which justified the making of the reference was essentially twofold: first, that 14 there was a case to be made out that joint ownership of airports created an AEC; secondly, 15 that there as 'a reasonable prospect that appropriate remedies would be available including 16 divestiture of airports'. So, when Professor Moizer was reading the 2007 OFT reference as 17 part of his introductory reading he will have been aware that if divestiture was a real issue 18 (1) MAG would be at the front of the list of suitable potential bidders. MAG already own 19 not just Manchester, but Humberside, East Midlands and Bournemouth Airports. It is the 20 largest airport operator in the UK after BAA. It has access through its shareholders to a 21 pretty decent pot of funds. 22 Of course, Professor Moizer would not conclude that MAG would inevitably be a bidder or 23 that the fund inevitably would be called upon. We do not suggest that. - that it was a 24 realistic possibility, which is all that matters. Given what had happened to Professor Moizer 25 just five years earlier it must have crossed his mind that there was a real issue. Indeed, the 26 OFT's report refers to MAG as a potential competitor and it is plain and obvious that 27 anyone who understood anything about the airline and airport sector would know that. 28 THE PRESIDENT: Are you going to give us a reference to that in the OFT -- or is it already in 29 the skeleton? 30 MR. GREEN: In the skeleton at para. 47. I am happy to give you a reference. What I was 31 proposing to do was to give you ----32 THE PRESIDENT: If they are already there do not worry. 33 MR. GREEN: It is all there. If it is not I will certainly make sure you have got all the references.

THE PRESIDENT: So the OFT report referred to MAG as a competitor?

MR. GREEN: Yes, there is a list of who the competitors were, there is a list of who the operators were. All one says is that the moment the Competition Commission read the OFT report, the moment Professor Moizer read it, it was at least foreseeable – one does not have to put it very highly – it was a possibility, accept not an inevitability, but a possibility that MAG would be a bidder. It was inevitable that MAG would be a protagonist, because it was obvious that they would have a vested interest in seeing BAA go down in flames. We will see that that is exactly the score because they explained it to the Competition Commission within weeks of the inquiry actually starting.

So the fair minded observer says, Professor Moizer cannot have been oblivious to the implications of the OFT's reference, and he cannot possibly have forgotten what happened in 2002. So one comes then to the next heading which is the 2007 Disclosure Notice. For

implications of the OFT's reference, and he cannot possibly have forgotten what happened in 2002. So one comes then to the next heading which is the 2007 Disclosure Notice. For your note it is skeleton, para.86 and paras.98 to 103, chronology paras.29 and 30. We can take this from the chronology because it sets out the document. The document, for your note, just in case you want to see the original, is respondents' bundle, that is the defence bundle, tab 4. The document in question, the two documents, the letter and the disclosure notice and recorded in the chronology. If we start at para.29 of the chronology:

"On 17 April 2007, the Competition Commission wrote to BAA with biographical details of the members appointed to carry out the BAA Market Investigation and Heathrow/Gatwick Airports Quinquennial Inquiry. The notice stated that Professor Moizer had given strategic advice to the GMPF on how to structure investments."

## The letter said as follows:

"Professor Peter Moizer PhD FCA currently serves on the Competition
Commission's Reporting Panel. He has been appointed to the Competition
Commission's Reporting and Utilities Panels from 10 September 2005 until 9
September 2009. He is Professor of Accounting at Leeds University Business
School, where he has been employed for the last 16 years. Prior to joining Leeds,
he was a lecturer in accounting at the University of Manchester and before that,
Assistant Audit Manager at Price Waterhouse. Peter has advised the DTI on
issues related to the audit profession and has given strategic advice to the Greater
Manchester Pension Fund on how to structure investments. He has sat on a
number of committees of the Institute of Chartered Accountants in England and
Wales. He is a co-founder of the European Auditing Research Network."

2 There is no reference to ownership of the Fund and no reference to the connections with the 3 airport, no reference to the fact that the airport has admitted status to the Fund. 4 Then the next entry: "On 18<sup>th</sup> April, the Competition Commission wrote to BAA with details of 5 interests of members and staff of the Competition Commission who would work 6 7 on the BAA Market Investigation and Heathrow/Gatwick Quinquennial Inquiry. 8 The letter disclosed that Professor Moizer was one of three strategic advisers to the 9 fund." 10 This is the letter and it is worth taking it paragraph by paragraph: 11 "I am writing regarding the interests of members and staff of the Competition 12 Commission (CC), who will work on these inquiries." 13 Then this is what we get about Professor Moizer: 14 "Peter Moizer is one of the three strategic advisers to the Greater Manchester 15 Pension Fund, dealing with long term funding issues, such as the balance between 16 the equity and bonds." 17 Pausing there, that is an inaccurate description of his role. His role was to advise on all 18 investment matters, and as we will see as the facts unfold, he did advise on a range of really 19 quite important matters and indeed matters directly relevant to this case. It was not just 20 long term funding issues. His remit was much more intrusive. It was part of the backbone 21 of the Fund. Then it says: 22 "External fund managers control the investments of the Pension Fund. 23 Professor Moizer has no involvement in the share selection decisions of the 24 Pension Fund and is unaware of the shares in which it invests." 25 Again, that is incorrect. In his witness statement he accepts he did have, he puts it, "on a 26 limited basis", limited involvement in certain specific investment projects. 27 "It is possible, however, that the Pension Fund may include investments the value 28 of which could be affected by the outcome of the inquiry." 29 That is one of those boilerplate statements that shares can go up and they can go down. 30 Manchester Airport's shares are not affected by the Fund because they are not listed, they 31 are not traded, so they have got nothing to do with going up or down as a result of the 32 outcome. That is misleading in that it suggests that the only way in which somebody could 33 be affected by the outcome of the inquiry was because the funds over which it invests may 34 go up or go down. It is one of those boilerplate statements which is pretty much

The only fact which was even half relevant was that he gives strategic advice to the Fund.

meaningless. When read in context it downplays the underlying reality. You simply have to compare this with the 2002 statement and you will see what is there and what is not there. We have analysed that very fully in the skeleton at paras.98 onwards. You will see why this suffers from the very serious and unforgivable situation of multiple omission.

The letter goes on to describe then Laura Carstensen's position, and she, as we know, is an eminent member of the Commission, was formerly a partner at Slaughter and May. They refer there to capital in the firm being repaid and she said that she had never advised British Airways or Consignia.

I would like you then to compare Peter Moizer's reference with John Collings' reference, because if you were reading this as someone affected by the inquiry you would assume that John Collings was a normative statement of what was to be expected in a disclosure notice. It is worth reading John Collings in full:

"John Collings' wife is a senior employee of an international executive recruitment firm which serves clients across a wide range of industries. Within the last two years one of the firm's offices outside the UK has carried out an assignment for a member of the consortium that recently purchased BAA. Over the same period, the firm has also worked for a few other companies acv in the UK air transport sector, specifically members of the consortia owning civil airports and providers of air services. In aggregate the firm's work for these companies has not amounted for a significant proportion of its total fee income. Her own area of specialisation is outside the air transport sector and none of her personal workload has been undertaken for companies that operate civil airports or use them to provide air services."

He, therefore, disclosed the interests of his wife who had nothing at all to do with any of the issues, simply because some of the companies, or the company that she worked for, had advised companies that were peripherally involved and had a *de minimis* amount of remuneration.

If that is the level of disclosure which people see in a disclosure letter you assume that the same standard has been applied to Professor Moizer. It is a benchmark, it is cautious, it is detailed. It is said against us that we should have added the dots, we should have deduced from this or from collective corporate memory of 2002 that Professor Moizer's involvement was far greater. It is nonsense. Look at the last paragraph. This is gold-plating the disclosure statement:

"The members mentioned above and the CC do not believe that these matters will prejudice the ability of the Group to discharge its functions in an independent and impartial manner."

That is a statement of intent. It is a statement to be relied upon by the world at large. It is a statement not just by the Competition Commission but by the member itself – in other words, this is correct, it is comprehensive, you can rely upon it. Nothing will affect the independence and impartiality of the Commission.

Then the final paragraph:

"In accordance with our normal practice the substance of this letter will be placed on the Competition Commission's website."

So that was the 2007 Notice. The intended reader of this notice would be entirely comfortable, it would not raise any alarm bells; any concerns they had would have been quelled or calmed, the observer would conclude there was nothing which warranted concern or further inquiry, the notice was intended to be taken at face value and it would suppress even the most inquisitive and suspicious of minds. The Competition Commission's own words were intended to be balm, and as Messrs. Hawkins and Herga have explicitly confirmed, this is exactly what happened.

Let me turn to the fifth heading which is "BAA's Knowledge at the time". The hard and stubborn facts are as follows, and they come from three statements that I would like to refer you to. Mr. Herga's statement, and if I give you the references and then we will go to them, bundle 5, tab 82. Then we have Mr. Hawkins first, bundle 5, tab 83, and we then have Mr. Hawkins second statement bundle 6, tab 35, I would like, because I think it is important to get these facts on the table straight away, to take you to them. I would like to do it in this order if I can, Mr. Hawkins first, bundle 5, tab 83. Paragraph 6: "Initial disclosure". Mr. Hawkins, we will see, from para. 2 has been employed since 1995, held a range of managerial positions. He is acting director of economics and regulation, he has been in that post since 2009. He was head of Structural Review from March 2007. He was responsible for BAA's day to day conduct of the inquiry. He says at para. 6:

"6. On 17<sup>th</sup> April 2007, I was among a group of recipients copied into an email from the Competition Commission's Inquiry Coordinator, Julie Hawes, which identified the members of the panel for the market investigation and the Heathrow and Gatwick quinquennial reviews. The email included an attachment containing biographical details for the panel members, including Professor Moizer. This included a statement that Professor Moizer was an

1	advisor to the Fund. The CC provided further biographical details in its
2	letter of 18 April 2007.
3	7. As far as I am aware, no one within BAA thought the CC's 2007 disclosure in
4	relation to Professor Mozier was a cause for concern at this time. I did not
5	identify a link between the GMPF and Manchester Airport Group."
6	Just for the sake of completeness, I am going to go to para. 10 and onwards, unless it is
7	convenient for you to read that to yourself. I am happy to read it so it is on the transcript.
8	THE PRESIDENT: We are very happy for us to read it if you want us to – para. 10, how far
9	down?
10	MR. GREEN: It is really to the end of the statement, it just deals with the other disclosure
11	matters, so you have his evidence in full.
12	THE PRESIDENT: We will read it, if you want to sit down, that is fine. (After a pause) We
13	have read those paragraphs, thanks.
14	MR. GREEN: There are only four points which one draws from that statement, first that Mr.
15	Hawkins did not know of the link between the fund and the airport. Secondly, he relied on
16	the 07 notice and it did not give him cause for concern. Thirdly, they first discovered about
17	the 2002 notice after a somewhat genomic call in early January 2009 after which they did
18	their own research on the internet and discovered the 2002 notice. Fourthly, they remained
19	in the dark until after the report itself was published in March 2009 when Mr. Hawkins
20	telephoned the Competition Commission to find out why Professor Moizer had been stood
21	down, they did not know.
22	I will show you in due course the telephone note of that conversation. Just so that you have
23	the position of Mr. Herga in mind, if you turn back to tab 82, the relevant paragraphs are 6
24	to 8. Mr. Herga is currently a legal consultant employed by BAA. He was General Counsel
25	between 2007 and 2009. He held a similar position with BAA plc between 1996 and 2007.
26	He was involved in the 2007 inquiry. He says in para. 6,
27	"I recall receiving details of the Competition Commission panel which had been
28	provided by the Competition Commission inquiry co-ordinator in relation to the
29	market investigation and the Heathrow and Gatwick quinquennial review
30	reference in or around April 2007. These were circulated within BAA by Kyran
31	Hanks, Director of Economics and Regulation from November 2004 when he
32	joined BAA until 30 <sup>th</sup> April, 2009, who was responsible for BAA's conduct of the
33	quinquennial reviews and the market investigation. Kyran Hanks identified no
34	conflicts in relation to the members of the Competition Commission panel,

including Professor Moizer. I do not recall any concerns about conflicts being raised in relation to Professor Moizer by anybody else at that time. I certainly was not aware of any concerns.

(7) My only recollection of any conflicts issue being raised in the context of the Competition Commission inquiries was when BAA raised concerns with the Competition Commission concerning a member of the Competition Commission staff on the Heathrow and Gatwick quinquennial review, Mr. John Earwaker, between June and September 2007. A bundle comprising copies of that correspondence ... is attached".

Just to make the point, when they sniffed a conflict they chased like mad. It was not as if they were quiescent. When they sniffed one, or one was made aware to them, they were not passive. You can compare their position vis-à-vis Mr. Earwaker with that of Professor Moizer.

"(8) Although I have now seen the Competition Commission's 2002 disclosure notice concerning Professor Moizer, which related to the BAA London Airports and Manchester Airport quinquennial reviews I do not recall having seen that disclosure prior to 26<sup>th</sup> January, 2009. Although I was Legal Director of BAA in 2002 I was not closely involved in the London Airports 2002 quinquennial review".

Finally, for the sake of completeness, because various allegations were made in the Competition Commission's pleadings, Mr. Hawkins has addressed outstanding matters in his second statement, which is Bundle 6, Tab 35. Paragraphs 6 to 14.

"The 2002 disclosure notice was published nearly five years before the start of the market investigation and as far as I am aware none of the BAA staff working on the market investigation, including myself were aware of the 2002 disclosure notice until 26<sup>th</sup> January 2009 when we discovered it on the Competition Commission website following the call from David Peel".

Can I pause there and just ask you to make a reference next to para. 6, "See para. 2" because that explains who Mr. Hawkins spoke to within BAA in order to be in a position to set out these facts in the witness statement. So, he made inquiries - and, of course, it is hearsay technically, but it is not inaccurate for that reason - of a range of people to find out the position across the board within BAA. Then he goes on to say,

"Although the 2002 disclosure notice is available on the Competition Commission website, and some of the information contained in it is available separately from public sources,

there would be no reason to undertake those investigations prior to our discovery of the disclosure notice in late January 2009.

- (7) As I explained in my first witness statement the initial disclosure by the Competition Commission in the market investigation concerning Professor Moizer was circulated with BAA in April 2007. None of the recipients raised with me or Kyran Hanks the existence of the 2002 disclosure notice. I believe they would have done so had they been aware of it so that Kyran Hanks and I could consider the implications for the market investigation.
  - (8) I wish to make clear to the Tribunal the matters I was and was not aware of concerning Professor Moizer prior to 26<sup>th</sup> January, 2009. I was aware from the disclosure made by the Competition Commission to BAA at the start of the market investigation that Professor Moizer was an advisor to the GMPF. I took the Competition Commission's letter of 18<sup>th</sup> April, 2007 at face value and believed in particular that Professor Moizer had no involvement in, and no knowledge of, the share investments of the GMPF. I was aware that Manchester Airport was owned by a group of local authorities in the Manchester area. I was not aware of the GMPF's membership and governance arrangements. I was not aware that Manchester Airport employees were members of the GMPF. I was not aware that in 2002 the Competition Commission itself considered that the links between Professor Moizer and MAG were sufficient to preclude his participation, even through joint meetings in the work of the Manchester quinquennial inquiry group. Nothing in the Competition Commission's letter of 18<sup>th</sup> April, 2007 put me on notice about the facts and matters which have since come to our attention. As a result there was no reason to consider these matters at the time to conduct further investigations".

Just for the sake of completeness, I am going to go through paras. 9 to 14.

- "(9) The Competition Commission alleges that BAA was aware from December 2008 that MAG was considering a bid for Gatwick. As I understand it, the Competition Commission argues that the failure by BAA to raise concerns about Professor Moizer either at this juncture or later when the participation of the fund became apparent is evidence of the absence of apparent buyers.
- (10) I have addressed this matter in my first statement. BAA created a dedicated team, including external advisors to manage the Gatwick sale process. Contact with bidders, including the solicitation and receipt of bids was the responsibility of, and managed by, BAA's Gatwick transaction team, in particular its external

financial advisors, RBS and HSBC. The transaction team did not include members of the market investigation team and its members were not aware of the connection between Professor Moizer and the GMPF or MAG. They were not in a position to identify a concern arising from the interest of MAG or the GMPF in bidding for Gatwick.

- (11) With very limited exceptions, the activities of the Gatwick transaction team were kept separate from the market investigation team. For reasons of commercial confidentiality, information about the sale process (including the identity of bidders) was not disseminated generally in BAA. The exceptions to this were instances where, for a reason related to the market investigation, limited information concerning Gatwick was provided to the market investigation team for example, to respond to information requests to the Competition Commission. Generally once the shadow monitoring trustee was appointed in late November 2008 the transaction team provided information directly to the trustee rather than using the market investigation team as a conduit for information to the Competition Commission.
- (12) The limited interaction between the Gatwick transaction and the market investigation teams occurred through either Kyran Hanks or myself. This was necessary as the market investigation team was dealing with some issues which were relevant to the Gatwick sale process, such as agreeing the appointment of a shadow monitoring trustee or making submissions to the Competition Commission as to purchaser suitability criteria. Information about the sale process was only provided to the market investigation team on a strictly need to know basis.
- (13) In the circumstances, I can confirm I was aware, following the publication in January 2008 of the Competition Commission's October 2007 hearing with MAG that MAG could be a potential bidder. This did not cause me any concern because I was not aware of the links between MAG, Professor Moizer and the fund.

  (14) I can confirm that I was not aware until *after* bids were submitted that GMPF was a possible bidder. On 19<sup>th</sup> January, 2009 the first indicative bids for the Gatwick sale were received by BAA's transaction team however. I was not provided with that information at the time as the market investigation team had no specific interest in the identity of the bidders. I am informed by Kyran Hanks that

he and Robert Herga each received a pack of information containing bidder details

from the Gatwick transaction team approximately one week after the bids were submitted. I first became aware of a conflict issue concerning Professor Moizer as a result of the call by David Peel to Louise Pengelly on Thursday, 22<sup>nd</sup> January, 2009, but the nature of Professor Moizer's conflict was not clear from that call. I anticipated that the Competition Commission would write to us explaining the situation, but when there was no further communication we began our own inquiries on the following Monday, 26<sup>th</sup> January, which led to the disclosure of the 2002 disclosure notice at around the same time that the GMPF was bidder for Gatwick. I was therefore not aware of the involvement of the fund in a bid for Gatwick until 26<sup>th</sup> January, 2009. I have made inquiries of each member of the market investigation team and they have each told me that they were not aware until on or about 26<sup>th</sup> January, 2009 of the interest of the fund in Gatwick".

So, there we have it. If it is suggested that there is constructive knowledge - which is really what this point goes to - and really nothing else - that BAA knew, or should have known, or could have joined the dots, it is nonsense. The facts are stubborn. They are set out fully, comprehensively, and unequivocally, and they are reasonable. The 2007 notice was intended to be relied upon. Frankly, it is absurd to suggest that when the Competition Commission itself, having addressed its mind to the issue, gives you a copper-bottomed guarantee that all is well, that you should then spend acres of time ferreting around for additional information. You take it on trust. That is the purpose of that wretched letter. It is to ensure that those to whom it is addressed can rely upon it and they did. The conclusions of the fair minded observer of all these facts and matters as of 2007: the fair minded observer, he or she stands back, he looks at these facts and asks, "Might Professor Moizer consciously or sub-consciously be inclined, even indirectly, even without knowing about it, towards the position of MAG?" As of 2007, Professor Moizer was already in a position of acute conflict because of his links via his clients to MAG. The position in 2007 was substantially more serious than the position in 2002 because now the parties were locking horns head to head and they were in the same case. The potential impact of that conflict on BAA could be devastating. What was potentially on the cards was the most draconian remedy ever imposed by the Competition Commission. That 07 notice did not include the key facts which the Competition Commission identified and recognised as so crucially important in 02. We have no adequate explanation for that omission in any of the Competition Commission's documentation. BAA were quite properly, as intended, lulled into a false sense of security. That was the inevitable effect of

the 07 notice. There is no reason why BAA should have been suspicious. They did exactly what they were intended to do, which was to put the entire issue aside and concentrate on defending themselves against the possible dismemberment of the corporate body. That is the position in 2007. I am now moving to the next part of my submissions, which is how things developed from the starting point, because you will see that month by month, event by event, the crisis deepened. What I am going to do is give you a series of dates, and I will give you the chronology and skeleton references, I will tell you what happened on each date and I will tell you why it makes the matter worse. The first date is 25<sup>th</sup> October 2007, because this was the date upon which Manchester Airport explained its position to the Competition Commission. They did so at an oral hearing on that date. If the Competition Commission had not been aware, for whatever reason, that MAG was direct conflict with BAA before that date there can be no doubt that as of this date the position was, so far as MAG was concerned, cards face up on the table. This is the skeleton, paras.49-51, and the chronology, para.41. We have set out the relevant quotation from the relevant document and we have given the references to the documents for your later perusal. At this oral hearing MAG emphasised its relationship with the local authorities, who were Professor Moizer's clients. Just in case it could be said to be reasonable for the Competition Commission and Professor Moizer not to have twigged earlier, MAG now made it clear the relationship which should have set the alarm bells ringing at full volume. MAG emphasised its "strategic relationship with the authorities". I am jumping ahead, but one of the points which does arise from the evidence is that the Fund's investment decisions vis-à-vis Manchester are not normal arm's length decisions. It has always been affected by the fact that they have common ownership of the airport on the one hand and the Fund on the other. They explicitly confess that to the Competition Commission when they are quizzed about it – "but for our connection with MAG we would not have invested", is the sort of position. Professor Moizer must have known that. He knows the nature of the investments which the Fund is engaged in on behalf of the local authority. At this meeting the Manchester Airport's credentials as an acquisitive company were set out and they explained that they did purchase airports and they had an appetite to purchase airports. They had already purchased Humberside, East Midlands and Bournemouth, and they made it clear that they were interested in BAA airports "at the right price". Just thinking about it for a moment, Professor Moizer is advising the Competition

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Commission on one side of the table about a series of conditions which would impact upon

1 the price of a divestiture; and on the other side of the table his client's company, 2 Manchester Airport, is saying, "I would like to buy some airports at the right price". 3 MAG's views on the merits of the case were they said, "There are probably some big wins 4 from separate ownership of the South-Eastern airports". So MAG was again putting its 5 cards on the table, "We would guite like to see separate ownership for airports in the South-6 East". 7 Professor Moizer did not attend this oral hearing, but he has stated in his statement that he 8 was aware of them. He has also confirmed that he was aware more generally at the time of 9 the Manchester Airport's appetite for a bid for a BAA airport. 10 So it is accepted by Professor Moizer that he knew that MAG was in the market to buy 11 airports. 12 The fair minded observer looks at this and say, "MAG was candid about its close links to 13 Professor Moizer's clients", the observer would take particular note that MAG was 14 interested in any airport – and I ask you to note that one down, not just Gatwick, because 15 the Competition Commission's defence later on becomes, "Oh, well, there was only a bid 16 for Gatwick going forward", and we forget the fact very conveniently that MAG was 17 interested in all airports, all assets potentially. So they expressed in "any BAA airport, not 18 just Gatwick". The observer would conclude that Professor Moizer's links to MAG in 19 relation to the position now being contemplated was really intolerable; and moreover, and 20 again I think the observer would now think this was already obvious, the observer would 21 concluded that if MAG was going to bid for a South-East airport it would be likely to need 22 external capital. We were looking at, even just taking the figures that were in the press, 23 sums to the tune of the £2 to £3 billion. It is at least possible that MAG would need 24 external finance. If it needed external finance, its shareholders were at least likely to have a 25 look at their own funds. That must have been highly probable at the time, if not inevitable. 26 The observer would know now how close the links were, and I think inevitably he would be 27 deeply puzzled by the fact that the Competition Commission had given no disclosure of the 28 links. 29 So MAG had come off the fence, if it was ever on it. Both it, its shareholders and their 30 funds now stood on the opposite side of the battlefield to BAA and Professor Moizer was 31 quite clearly judge in his own cause. The Competition Commission did nothing, they did 32 not think it necessary to make any disclosure. The next date, because it now gets worse, 22<sup>nd</sup> April 2008. On this date the Competition 33 34 Commission set out its emerging thinking document. For your reference, skeleton, para.52,

chronology, para.54. The relevance of this is that it shows the issues that Professor Moizer and his colleagues were addressing their minds to at the time. It is clear that the Competition Commission were contemplating the existence of an AEC in common ownership and the possibility of structural remedies, i.e. divestiture. So we therefore know that Professor Moizer was addressing himself to divestiture, and that is a view that is distinctly favourable to Manchester Airport and its shareholders.

We have set out the summary of the Competition Commission's emerging thinking at para. 54(b) and I do not propose to take you to that.

THE PRESIDENT: That is the chronology?

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MR. GREEN: Of the chronology, yes. In the run up to the publication of that document, we know that the Competition Commission had before it documents highlighting the adversarial position of MAG and BAA. If you look at our skeleton para. 52 on pp.18 and 19 we set out a series of facts which really just provide some colour to the nature or flavour of the conflict. We say in para. 52 of the skeleton, p.18 that on 22<sup>nd</sup> April the Competition Commission published its Emerging Thinking in which the Competition Commission found evidence of an AEC arising out of common ownership of airports and highlighted the possibility of structural remedies. It reported MAG's submissions to the Competition Commission on the benefits of separate ownership. In the months preceding in the months preceding publication, the fact that MAG and BAA's interest were opposed manifested itself in a variety of ways including (a) BAA submitted evidence and papers contradicting claims by MAG that it did not object to other airports' planning applications; (b) BAA submitted papers to the Competition Commission in relation to MAG's second runway explaining that local authority support had been an important factor in MAG securing planning permission for a second runway at Manchester Airport. (c) At a hearing between the Competition Commission and BAA on 12<sup>th</sup> March Professor Moizer posed a series of questions to BAA in which the implicit assumption was that MAG's performance was superior in material respects to that of BAA. It is profoundly unfortunate, to say the least. (d) On 17<sup>th</sup> March 2008 the Manchester Evening News reported MAG's interest in acquiring Stansted or Gatwick. The report stated that MAG was lining up a bid, further that MAG was willing to seek external capital to assist in the making of bids. In the article, the chief executive of MAG is reported as saying that "the Group is interested in acquiring assets that will add value for our shareholders". That is his clients. The report observes that MAG would be interested in London, Gatwick, Stansted or the Scottish Airports. The

1	article also highlighted that MAG was owned by the 10 local authorities of Greater
2	Manchester.
3	Following the publication of the Emerging Thinking the Competition Commission held a
4	hearing with BAA during which BAA inter alia reiterated its position that the Competition
5	Commission had no basis for drawing adverse comparisons with MAG.
6	This demonstrates no more than some of the issues that were bubbling along in large
7	measure outside the view of the external fair minded observer, but there was a real conflict
8	between BAA at the time, these are merely illustrations of that. It was a battle on all fronts,
9	they had different views of life and different objectives.
10	It is very hard to understand how Professor Moizer can sit at an oral hearing and question
11	BAA on why in material respects it performs worse than MAG. Did he not remember the
12	position in 2002, it must surely have crossed his mind that he had a conflict. Remember,
13	Mr. Christopher Clarke, the chairman of this particular inquiry selected Professor Moizer
14	because of his 2002 experience. How can it not have crossed his mind that in 2002
15	Professor Moizer should be precluded from any involvement with MAG but yet here he was
16	at an oral hearing quizzing BAA on why they were inferior to MAG. Frankly, the fair
17	minded observer at this stage is flabbergasted.
18	Now, we move to 17 <sup>th</sup> March 2008. I just want to concentrate on what was in the Press at
19	the time. We have identified a large number of articles in the Press during 2008 which
20	make it clear that the level of hostility between MAG and BAA is pretty acute. MAG were
21	not all shy about expressing their views, both privately and in public. If you look at the
22	chronology para. 51, p.13. We have the Manchester Evening News on 17 <sup>th</sup> March 2008.
23	This is not untypical of what else was in the Press.
24	"MANCHESTER Airport bosses have London rival Gatwick firmly in their sights
25	today as the break-up of BAA looms nearer.
26	A powerful committee of MP's has called for BAA's monopoly of the capital's
27	$major\ gateways-it\ also\ owns\ Heathrow\ and\ Stansted-to\ be\ ended.$
28	Now Manchester Airports Group, the country's second largest airports operator
29	behind BAA, is lining up a bid if the Spanish- owned company is dismantled.
30	It already owns East Midlands, Bournemouth and Humberside Airports but would
31	dearly love to add a London gateway to its portfolio.
32	Gatwick or Stansted would cost billions but MAG chiefs are willing to forge a
33	partnership with private equity or other outfits"
34	- what could be plainer? Its owners have a £6 to £7 billion pot

1	" forge a partnership with private equity or other outfits, such as American
2	investors or Australian infrastructure and banking giant Macquarie, to achieve
3	their goal.
4	Geoff Muirhead, chief executive of Manchester Airports Group, said today:
5	'We have a strong track record when it comes to running airports – we
6	have a lot of skilled people who have a developed very good relationships
7	with airlines and other partners.
8	'The Group is interested in acquiring assets that will ad value for our
9	shareholders'."
10	- for Professor Moizer's clients.
11	"MAG's hopes have gained impetus after the House of Commons Transport
12	Committee said competition was being stifled by BAA's dominance. The MP's
13	said increased competition could have huge benefits for both airlines and
14	passengers.
15	BAA, which is owned by Ferrovial, could decide to press ahead with a break-up of
16	its own accord before being ordered to do so by competition regulators, which
17	would prevent a 'fire sale' of its assets."
18	- bear that in mind that any divestiture of, let us say, three airports in a compressed period of
19	time would be unprecedented and a fire sale is the appropriate term which the Press used.
20	"That could mean an announcement by the end of the year.
21	'It's a question of when, rather than if, this happens, and MAG has to be
22	ready to act very quickly when the opportunity arises' said a group
23	source'."
24	I would like you to keep that one in mind because within a very short period of time
25	internally the Fund were contemplating the setting up of investment vehicles for the
26	acquisition of distressed assets in the recession, within months, and Professor Moizer was
27	asked to advise on these. He tells you, as you will have seen from statements, he was not
28	aware that it was going to be used for the purpose of buying BAA assets, but we will see
29	shortly that the MAG was indeed getting ready to act rapidly.
30	"The group does not have the resources to buy Stansted or Gatwick in its own
31	right, and linking up with another party looks the most sensible option.
32	However that does not apply in Scotland, where Edinburgh or Glasgow are seen a
33	the most likely to come on to the market.

1 MAAG, which is owned by the 10 local authorities of Greater Manchester, would 2 be keen to bid alone for one of these and, with its current low levels of debt, sees 3 no problem raising the finance." 4 That was not untypical of what was in the Press at the time, and a fair minded observer 5 simply looks at this and says: "Well, the Competition Commission is conducting an 6 investigation, they have Press services, they monitor the Press, they are interested in what 7 reaction they have; there is nothing novel in what is being said here". How could the 8 Competition Commission, how could Professor Moizer not realise the nature of the 9 conflict? 10 LORD CARLILE: Mr. Green, can you just help me with para. 52 of the chronology? 11 MR. GREEN: Yes. 12 LORD CARLILE: The figure of £263.1 million, I do not quite understand what the £263.1 13 million represents? 14 MR. GREEN: That is the total amount of money which Manchester Airport has by way of 15 contributions into the fund. 16 LORD CARLILE: That is the contributions, thank you. 17 MR. GREEN: Yes, that is contributions, yes. 18 LORD CARLILE: So it is not a valuation of assets. 19 MR. GREEN: It must be valuation, to some extent, in accordance with FSR17. But, it is the 20 value which comes out of their accounts. So, it is their audited valuation. So, obviously, it 21 can go up and down depending on the nature of the market. 22 THE PRESIDENT: Which are all contributions from employers and ----23 MR. GREEN: Yes. It is pension contribution from Manchester Airport as an employer on behalf 24 of ----25 LORD CARLILE: It is not a valuation of the airport or any part of the airport. 26 MR. GREEN: No. 27 LORD CARLILE: Thank you. That was the point. MR. GREEN: The next date of relevance is 20<sup>th</sup> June, 2008. This is a meeting of the fund. This 28 29 is just, therefore, two or three months after the statement in the Manchester Evening News. On 20<sup>th</sup> June the fund held a meeting to consider rapid response investments. It is worth 30 31 just looking at this document in the respondents' defence document which we have called 32 R, Tab 11, p.19. This is part of the documents disclosed by the Competition Commission. 33 The date of this is June. It is at a point in time at which MAG has announced to the market

that it wants to be ready to buy assets. This is not MAG. This is, of course, the fund. You will see at the top here in manuscript it says, "GMPF Advisory Panel. 20<sup>th</sup> June, 2008".

"The Director of Pensions submitted a report which reviewed the benchmark asset allocations for the main fund and fund managers and considered changes to the investment restrictions.

He stated that the panel's decision on investment strategy was crucial in determining the investment success of the fund in relative and absolute terms and helps to deliver low stable employer contribution rates. The fund had a good starting position, having returned to a fully funded position at the 2007 valuation. It also had a track record of good returns and low volatility. The panel strived to maintain this combination and provided UBS and Capital International with the scope to take tactical positions".

If you turn over two pages, to p.21, Item 8, under the heading 'Further Reports' says, "The management panel consider the 'fleet of foot' ideas further by receiving future reports on the two themes of (a) the use of pre-agreed asset allocation

'triggers'; and (b) the creation of a 'special opportunities' portfolio"

That is the only information we have been given about those two documents, but they are plainly documents in existence. They are proposals or reports which are going to be considered. We do know that they were considered on  $21^{st}$  November. I will take you to that. The relevance of this is as follows: On  $21^{st}$  November Professor Moizer advice was sought on these investment vehicles under the heading 'Fleet of Foot'. The name speaks for itself. It was, in particular, decided at that point to set up the so-called special opportunities portfolio. Professor Moizer's advice is recorded and given on that SOP - the special opportunities portfolio - and in the fullness of time, that portfolio, that SOP became the vehicle for the joint indicative bid which the fund launched with Manchester Airport. So, this is the genesis of the fund making vehicles available for asset purchases. I emphasise that Professor Moizer says he was not aware that that was its purpose at the time.

THE PRESIDENT: Did you say you were going to take us to that November ----

MR. GREEN: If I can do it chronologically -- I will certainly do that, yes.

THE PRESIDENT: Certainly, yes.

MR. GREEN: What does the fair-minded observer think about this? I think it is blindingly obvious what he things about this. The conflict is still acute, and is getting worse. The fund is now gearing itself up to launch a direct bid with Manchester Airport for BAA assets. As all of that is going on, Professor Moizer is advising the Competition Commission on the

very conditions which govern the sale of those assets. It is also informative to look at press commentary at the same time.

So, we move forward a month or two. The next chronological heading is Summer 2008.

We have attached as Schedule C to the notice of application quotes from the press. I am not going to take you to them. I just want to give you a couple of illustrations of what the press was analysing at the time and therefore what was in the public domain.

Bundle 3, Tab 40. The Financial Times. An article by Kevin Done and Anousha Sakoui. It is dated 18<sup>th</sup> August, 2008. It reads as follows:

"Rival airport groups and infrastructure funds are preparing bid approaches for UK airports owned by BAA, as the UK airport operator today completes a complex £13 billion (\$24.2billion) refinancing package.

The acquisition interest is being triggered by a preliminary report to be published this week by the Competition Commission into the structure of BAA, the UK airports operator. It is expected to recommend the break-up of its monopoly ownership of the main London and Scottish airports.

Manchester Airport Group, the largest UK-owned airports group, which is controlled by the ten local authorities of Greater Manchester, said it had gained the backing of its shareholders to investigate bidding for BAA assets. A bid for Gatwick, the second-largest UK airport, would only be mounted as part of a consortium, but a bid for Glasgow would be made alone".

Pausing there, the shareholders, his clients, have now given consent to the possibility of MAG making a bid. It also contemplated here that they would need external finance. Again, I do not say it is inevitable that the authorities would look to their own fund, but it is at least a possibility which must have been self-evident to Professor Moizer or the Competition Commission. I ought to emphasise, because I keep on saying that it should have been, or would have been, self-evident, that you do not have to decide that. This is an objective test. It is what the fair-minded observer would have thought. As I said at the outset, there is no suggestion in this case that Professor Moizer had a conflict of interest, and there is always a risk that one sort of slips into using language that 'he did' or 'he did not'. You are concerned with what the views of the fair-minded observer are, and what that paradigm person would make of a statement that the shareholders have given consent to Manchester for a bid, and that they would be seeking external funding in a bid for Gatwick. Then we have,

1 "Global Infrastructure Partners, a joint venture between Credit Suisse and General 2 Electric's GE Infrastructure fund, said it as also interested in bidding for BAA 3 assets, in particular Gatwick or Stansted. 4 Other potential bidders could include Hochtief, the German construction and 5 infrastructure group, which has already bought Budapest Airport from BAA and 6 Australia's Macquarie group, which controls Brussels and Copenhagen airports. 7 Sir Nigel Rudd, BAA chairman, said in an interview with the BBC that there had 8 been 'huge expressions of interest' from potential buyers of both Gatwick and 9 Stansted, though neither was for sale. 10 The developments will have serious consequences for Ferrovial, BAA's embattled 11 Spanish owner, which led a purchase of the airports operator for more than £10 12 billion in 2006". If one turns to the Telegraph on 21st August, 2008 in Bundle 4 ----13 14 THE PRESIDENT: Tab 44, is it? MR. GREEN: Tab 44, Roland Gribben, The Daily Telegraph, 21st August 2008, heading "BAA" 15 16 defies call to dismantle its airport monopoly": 17 "BAA launched a rearguard action yesterday to head off the sale of three of its 18 seven airports after scathing criticism from the Competition Commission about the 19 group's failure to improve air travel in the 20 years since the business was 20 privatised. 21 The Commission effectively put the 'for sale' sign over two of the three London 22 airports, Gatwick and Stansted, and told BAA either Glasgow or Edinburgh would 23 be added to the list to encourage competition and accelerate delayed investment 24 and improvements for travellers. 25 Former merchant banker Christopher Clarke, chairman of he panel handing the 26 inquiry into BAA's airport monopoly, believes sales could be completed quickly 27 once the Commission produces its final report in April. He said selling three 28 airports was 'not complicated'. 29 But BAA made it clear it was not preparing to clear the decks for a break-up of the 30 business. Colin Matthews, BAA chief executive, hit back, saying that in many 31 areas the Commission's analysis was flawed and 'its remedies would be 32 disproportionate and counter-productive'. He claimed that the Commission risked 33 delaying urgently needed new runways and better customer service.

The CBI, the employers' organisation, also challenged some of the findings. John Cridland, deputy director-general, said ownership of airports was secondary to the 'overriding priority for aviation markets to increase airport capacity'.

There is no shortage of potential buyers lining up to bid for the two South-East airports. The Commission has not ruled out making Heathrow one of the sale candidates but believes the sale of the world's busiest international terminal would risk delays to badly needed improvements.

Analysts have pencilled in a pounds 3bn to pounds 4bn price tag for Gatwick while uncertainties about planned increases in capacity have complicated the valuation of Stansted, where Ryanair is calling for drastic cuts in a pounds 4bn investment programme. The prospect of changes in airport regulation could affect bids, analysts added.

A mixture of banks, private equity and infrastructure specialists are already in the frame. Goldman Sachs and Citigroup are forecast to head the banking interest; KKR and Blackstone the private equity players, GIP the infrastructure investors; and Hochtief, the German construction group, the industrial bidders.

Macquarie, the Australian group with Bristol Airport in its portfolio, is cooling on further airport expansion but Manchester Airport Group has already approached Sir Nigel Rudd, BAA chairman, about buying Gatwick. Fraport, the Frankfurt airport operator, and Singapore's Changi Airports International are also said to be ready to knock at his door.

Raising a possible pounds 5bn to pounds 6.5bn from the sale of the London airports and possibly pounds 500m from either Edinburgh or Glasgow would provide a shot in the arm for Ferrovial, the Spanish construction group that bought BAA for pounds 10bn three years ago, and mean that Heathrow is even more valuable.

The Commission acknowledges that the problems of runway capacity at the South-East airports will limit competition benefits in the short term, but believes new owners would be more acv than BAA in exploiting opportunities."

As an aside, can you please just note the sorts of values which are being talked about for the airports as a whole, £5 to £6 billion for the London airports, half a billion for Edinburgh or Glasgow, because you will recall in relation to the second ground, proportionality, that the Competition Commission says it is all far too complicated to get even a handle on the quantum of the value of the assets. One of the points we will make then, and I am just

1 flagging it now, is that you could do "back of fag packet" calculations to work out the 2 significance of the loss which might be sustained by BAA in relation to forced sale. I will 3 come back to that later, I just ask you to note the scale of the values being talked about in 4 the press. Then finally tab 46, David Litterick in the Daily Telegraph on 26<sup>th</sup> August 2008, 5 "Manchester forms Gatwick bid group". I think we will just have time for the fair minded 6 7 observer to cast his eye over the press before one o'clock: 8 "The owners of Manchester Airport have formed a bid team and have begun 9 talking to infrastructure funds and sovereign wealth investors about a potential 10 approach for Glasgow and Gatwick airports. 11 However, MAG said there was 'no way' it would pay some of the valuations for 12 the airports mentioned since the Competition Commission issued its damning 13 report of BAA and called for its break-up last week. 14 MAG's external affairs director, Jonathan Bailey, said he was leading a team as it 15 evaluated the airports likely to come up for sale. 16 He added that he was far more interested in Gatwick and Glasgow than Stansted as 17 the operations of the former two were more similar to those at Manchester. 18 He said the limitation at Gatwick, where a new runway cannot be built until at 19 2019 due to legal agreements, was by no means a problem, 'We have just opened a 20 new runway at Manchester and that took us almost 10 years'. 21 Mr. Bailey said he believed the group had the capacity to buy and invest at 22 Glasgow on its own, but that doing the same at Gatwick would require a partner. 23 'We would need another investor like an infrastructure group or sovereign fund. 24 We have made contacts with a few but have not yet held formal talks', he said. 25 Companies such as Hochtief and Fraport of Germany have also expressed their 26 interest in any of the airports BAA may be forced to sell, with AIG, General 27 Electric and Credit Suisse also named as potential suitors. 28 But Mr. Bailey said that the valuations mentioned of pounds 1bn for Glasgow and pounds 3bn for Gatwick were far too high. 'I have seen valuations – and not ones 29 30 done by us – of pounds 380m for Glasgow. I think we would be somewhere in the middle. 31 32 'Gatwick would only get that kind of valuation if it were unregulated and not 33 subject to price controls. With regulation, even pounds 2bn may be over-egging 34 it.'

MAG, Britain's fourth largest airport with around 21m passengers a year, is 55pc owned by Manchester City Council."

Just putting that in context, what does the fair minded observer think about this? MAG is now squarely in the fray. MAG is coming and saying, "We disagree with public valuations, we are fighting to squeeze the value of the BA assets down to their lowest level, so they will adopt any position which forces the value of the assets down". That is what the fair minded observer is deducing from this. It is obvious.

At the same time Professor Moizer is taking decisions in the Competition Commission which exactly addressed that very issue, purchaser suitability, number of airports to be sold, sequencing of airports to be sold, conditions for purchasers, what level of debt, etc, they can or cannot have. These are the sorts of detailed discussions going on at this time and earlier and later which would impact either to the benefit of MAG or to the detriment of MAG, and equally and in an opposite way to the benefit or detriment of BAA. The Competition Commission does not think there is a conflict, no conflict, nothing to disclose, and do not know why.

The fair minded observer came to the conclusion there was a conflict a year earlier and his concerns have become more accentuated over the 12 months plus from 2007 onwards. The Competition Commission sees nothing to worry about at this point. They do not see anything to worry about for at least another six months. By then things have got to an extraordinary pitch.

I do not know if that is an appropriate moment?

THE PRESIDENT: Yes. Two o'clock.

(Adjourned for a short time)

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25 THE PRESIDENT: Yes, Mr. Green.

MR. GREEN: We had arrived on 20<sup>th</sup> August 2008, which I can deal with quite briefly. The relevant references to this are skeleton paras. 58 to 60, chronology para. 64. This is the date of the Competition Commission's provisional findings and notice of possible remedies. It is relevant because it demonstrates the way the Competition Commission was thinking about issues at the time, and therefore the way Professor Moizer was thinking about issues. The Competition Commission's provisional view was that BAA should be forced to divest two out of the three London airports and either Edinburgh or Glasgow, and it was consulting on these options. It set out certain purchaser suitability criteria, and I will not take you to it, but Manchester Airport's response (bundle 4, tab 50, p.6) was submitted on 17<sup>th</sup> September

2008 and, amongst other things, MAG submitted, as suggested, purchase criteria factors which would make it easy for it to qualify but more difficult for others. There is nothing surprising in that, it is simply a continuation of the theme which had already existed. The next relevant date is 17<sup>th</sup> September 2008, and on this date BAA announced the sale of Gatwick. For your note, chronology paras. 70 to 78 and skeleton paras. 61 and 62. BAA therefore announced the sale on 17<sup>th</sup> and the Competition Commission sought information about this on 24<sup>th</sup> September. The Competition Commission and BAA: (a) held a series of meetings on the following dates: 1<sup>st</sup> October, 8<sup>th</sup> October and 27<sup>th</sup> October, and detailed documentation was exchanged. The communications descended into considerable detail by way of illustration only they concerned such matters as the appointment of a shadow monitoring trustee, somebody who would oversee the sale to see that it accorded with the Competition Commission's perception of the public interest. It dealt with matters such as purchaser suitability criteria for Gatwick. It dealt with the rationale for BAA seeking to sell Gatwick in the teeth of what was a howling financial gale, and it concerned the Competition Commission's expectations about the competitive and financial viability of purchasers. One illustration of the sorts of matters which were being discussed, and which therefore tells you what sorts of key issues were in the Competition Commission's mind at the time, is to be found at bundle 6, 19 and 20. This refers to a confidential document.

THE PRESIDENT: Is that our bundle 6 or your bundle 6?

MR. GREEN: It is our bundle 6, which I think is your bundle 10. I am going to start at tab 19, a letter from BAA to the Commission dated 27<sup>th</sup> October 2008. There is a confidential block, if you would just read that, which explains the background.

THE PRESIDENT: (After a pause) Yes.

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MR. GREEN: If you turn over you will see that at the top BAA recognise that in order for the Commission's objective to be achieved it was important to ensure a number of matters, and you will see they are numbered (i), (ii) and (iii) and below (iii) there is a sentence which, although it is not confidential I am going to ask you to read to yourself because if I read it now I think it will possibly enable people to understand some confidential material that I am going to ask you to read in a moment. So the sentence starting: "BAA's objective ..." and particularly the first line, and you will see the point that is being made there.

THE PRESIDENT: Yes. (After a pause) Yes.

MR. GREEN: If you turn to tab 20, this is the note of a meeting on Monday, 27<sup>th</sup> October and under the heading "Terms of Sale" there is some confidential material, and at the second sentence you will see the word starting "They"?

THE PRESIDENT: Yes.

MR. GREEN: The word "They" is the Competition Commission itself. This is a meeting between the staff of the Competition Commission and BAA and the staff are relaying certain views expressed by the Competition Commission Panel Members. If you would read that confidential material, and in particular the second and third lines which set out what BAA's objective was. You will see the point made in the second and third line is the same point that is in the non-confidential bit, the previous page.

What does this illustrate? What would the fair minded observer make of this? It is one illustration amongst many of what was going through the Competition Commission's thought processes at the time. It is pretty obvious that on the one hand Professor Moizer has an issue to grapple with, which concerns an extraordinarily delicate issue so far as the Competition Commission is concerned and, on the other hand, as an adviser to the local authorities in relation to the Fund you can see that he has entirely the opposite objective. You can see what the investors would wish, you can see what BAA's objective would be, you can see that they are in direct collision and you can see where Professor Moizer stands, what is conflict might be in relation to that issue.

One could say with complete confidence the conflict is red hot and that would be inevitably the view of the fair minded observer.

Putting that away, we jump to 25<sup>th</sup> September 2008. In the context of the Gatwick bid MAG was quite concerned to ensure that BAA was subject to some pretty tight discipline, because MAG wanted to make sure that Gatwick did not escape its grasp, as it were, and they went into the Press in order to make this point – our bundle 4, tab 60. 25<sup>th</sup> September 2008, Dan Milmo, Transport correspondent for The Guardian – a fairly detailed article – on the second page of the bundle:

"Manchester Airport group, one of the early favourites to acquire Gatwick, is understood to have asked the Commission to appoint a 'divestiture trustee' who would oversee the disposal of assets, including Gatwick, to ensure a fair sale. MAG is concerned that BAA will sell the airport to a sovereign wealth fund or private equity firm rather than a rival in an attempt to protect its remaining businesses from competition. The Commission, which is due to make its final decision on BAA March next year, asked par ties last month whether a disposal trustee should be appointed."

1 It is nothing more than a further illustration – on the one side of the table Professor Moizer 2 is advising on precisely these issues; and on the other side of the table Manchester Airport is 3 asking for a very particular remedy in order to constrain BAA. Then we come to the fund meeting on 21st November 2008, and in bundle 4 you will find 4 5 the comprehensive record of this meeting at tab 63. If the conflict was not red hot until this point, it certainly became scalding on 21st November. 6 On this date, 21st November, Professor Moizer attended a meeting of the fund; you can see 7 who attended from the first page of tab 63 – it was the representatives of the local 8 9 authorities, Mr. Baldwin for Wigan, Mr. Hobhouse for Rochdale, Mr. Pantall for Stockport, 10 Mr. Pennington for Salford, Mr. Mitchell for Trafford, and there were two employee 11 representatives from AMICUS UNITE and from UNISON, various apologies were 12 tendered. There were no declarations of interest (Item 48). There is a reference to a 13 specific investment under Item 50. I am not going to read that out because I think in 14 Professor Moizer's statement he refers to this as confidential material. It is not marked here, 15 but I will be cautious. If one turns over two pages to Item 59, there is a funding update. 16 Mr. Bowie, actuary to the fund, gave a presentation which gave details of how the current 17 economic turmoil implicated on the fund valuation and reported how asset valuations were 18 impacting on funding levels. He reported the following positive news: the designated fund 19 was protected from movement in the equity markets; GMPF has cash; buying opportunities 20 existed for the long-term investor; inflation was tumbling; bond yields were rising. If you 21 look down to the bottom of that section, in 'Summary', 22 "In summary, it was reported that the economic situation was serious and that GMPF's 23 caution was justified. There were opportunities and risks, which would need careful 24 management. Employer contribution rates were set until March 2011 and the actuary would 25 continue to strive for the right mix of prudence, stability and affordability in setting future 26 rates, taking account of the high creditworthiness of local authorities and associated 27 employers". 28 60. Market Turmoil - Implications for GMPF. 29 The Director of Pensions gave a presentation which updated members with regard to the 30 current market situation, implications for the fund and a review of the investment strategy". 31 Then, on the next page you will see that there is an analysis of that. Three-quarters of the way down, there is a sentence which says, 32

1 "The relative attractiveness of assets which were considered to offer good long-term value, 2 and those expected to deliver low long-term returns, were detailed and discussed, in the 3 light of recent valuation shifts". 4 So, at this meeting, which of course Professor Moizer attended, there was a detailed 5 discussion not only of the macro situation but the general position in the economy and the 6 position in relation to a whole range of different investments. 7 Then one gets a lengthy section on the next page, entitled 'Fleet of Foot Proposals'. As you 8 know, these were the proposals that were used as the vehicle for the consortium being 9 launched by Manchester Airport on an indicative basis in January of the following year. 10 "The Director of Pensions submitted a report and delivered a presentation which set out 11 proposals for streamlining decision-making in connection with implementing certain 12 changes to investment strategy in order to be in a position to react to market events in a 13 timely manner". 14 Please note that. That is exactly what MAG said in the press three or four months earlier -15 the need to respond to market events in a timely manner. We have seen, of course, that in 16 June of the same year the fund mooted the possibility of these fleet of foot proposals. It 17 goes on, 18 "The potential uses of pre-agreed asset allocation triggers and the proposed trigger process 19 along with the rationale for and features of a special opportunities portfolio were detailed in 20 the report and presentation". 21 Now, we have not seen the report or the presentation. But, you can deduce from this that they pre-existed 21st November and that all of those who attended this meeting will have 22 23 had sight of them so that they could express educated views about them. So important 24 documents will have been in existence between June and November, and one can assume 25 that Professor Moizer had access to them. 26 "The long-standing arrangements for strategic and tactical asset allocation would remain the 27 cornerstone of the fund's ongoing approach in this area. The trigger proposals detailed in 28 the report would enhance the fund's decision-making process in turbulent times and the 29 proposals for a special opportunities portfolio offered the scope for increased 30 diversification. 31 The Director also outlined proposals for a 'special opportunities' portfolio, the key features 32 of which included \* the portfolio will be developed over time, building on ideas recommended for 33 34 consideration by the advisors and/or internal team".

1	So, Professor Moizer is one of those advisors - though I perhaps should add - and I am
2	speculating - it is theoretically possibly it was the external fund managers.
3	"* Investments are expected to be capable of generating returns in excess of inflation plus 5
4	percent and give diversification benefits.
5	* Investments will normally be undertaken by way of an externally managed pool
6	vehicle.
7	* Having received advisor support, any new types of investment will be
8	considered by the local initiatives and venture capital working group with a view
9	to seeking panel approval of investments of that type.
10	* An annual performance report will be considered by the management panel
11	with ongoing monitoring by the Local Initiatives and Venture Capital Working
12	Group".
13	I think it is plain here that the advisory panel is an advisory panel which Professor Moizer
14	does sit on and advise. Then,
15	"Recommended that the panel approve the inception/creation of (i) pre-agreed asset
16	allocation triggers as envisaged in sub-sections 4.5 and 4.7 of the report with initial triggers
17	for considering the purchase of further equity at FTSE 3800 and for the sale of equity at
18	FTSE 5000, such triggers to be reviewed in June 2009;
19	(ii) [and this is important] a 'special opportunities portfolio' with an allocation of 5 percent
20	of main fund assets currently around £400 million in line with the key features of the
21	portfolios detailed in sub-section 5.4 of the report".
22	Then Professor Moizer gives his comments on this.
23	"Advisor comments. Mr. Moizer gave a detailed analysis of the current global economic
24	situation. He agreed with the proposals [note - plural - so, that must be both the allocation
25	triggers and the SOP] and commented on the unprecedented volatility in the market at
26	present and the need for a long-term view and approach. He added that the current situation
27	could not be compared to any other recession and commented on the unbelievable level of
28	personal and corporate borrowing. He reiterated that a long-term strategy was needed.
29	Mr. Hemingway concurred with Mr. Moizer's comments and the
30	recommendations above.
31	Mr. Bowie made reference to risk and the importance of understanding what the
32	risks to the fund were. He also encouraged the Director of Pensions to ensure that
33	the fund was adequately resourced both internally and externally, given the
34	additional requirements of the 'fleet of foot' proposals".

1 We do not know what Professor Moizer's detailed analysis of the market situation was. We 2 simply know he made one. 3 You have then got the reports of the managers at para. 63, and you have the heading 4 'Capital International'. We do not need to go into that, but you will note at the bottom, 5 about two-thirds of the way down, "The advisors were then asked to comment --" and, Mr. Moizer is reported as having agreed and added that it was now time to get good stocks 6 7 at good prices with outperformance to follow". Under the heading 'UBS Global Asset Management' on the next page again the advisors 8 9 were asked to comment, just about half-way down. 10 "Mr. Moizer sought clarification of how well UBS were resourced in terms of research 11 coverage. Mr. Powers, in his response, assured members that UBS were well resourced in 12 this area". 13 So, as of 21<sup>st</sup> November, Professor Moizer advised and approved of the adoption of a so-14 called special opportunities portfolio. The portfolio was to have an allocation of 5 percent 15 of main fund assets. That would give them access to in the region of £400 million. 16 Professor Moizer is reported also as having said that this was a good time to buy stocks at 17 good prices. The context of this entire debate was that there were, because of the recession 18 assets available which would be at distressed values. That is why the opportunity existed 19 and that is why they needed to be 'fleet of foot'. 20 You will have seen from the statement that Professor Moizer says he was not aware at this 21 point in time that the fund was going to use this SOP to engage in a bid for BAA assets. 22 He does not say what he suspected, or what might have been on the cards. He simply 23 explains what his actual state of mind was. For your record - and I think perhaps it is worth 24 going to precisely what Professor Moizer says so that I do not inaccurately or unfairly 25 describe his evidence - we go to defence bundle R, Tab 3. I am going to take you from 26 para.58 onwards, which is p.15 of the witness statement. I emphasise that there is no 27 necessity for the Tribunal to make findings of fact about discrepancies between this and 28 other evidence, you simply have to ask yourself what the fair minded observer would make 29 of everything, consistent and inconsistent material all taken as one. Paragraph 58: 30 "I learned from GMPF that Project Golf is the bid for Gatwick Airport whilst preparing for the Pension Fund Advisory Panel meeting on 6<sup>th</sup> March 2009. I have 31 had no connection with Project Golf. Project Golf was discussed on 6<sup>th</sup> March 32

2009, I excused myself from the relevant part of the meeting.

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1	Fleet of Foot is a proposal that Peter Morris should, as Director of Pensions, have
2	discretion to respond quickly to market developments to make opportunistic
3	investments in marketable securities."
4	I take from that an acceptance and acknowledgement that it is an opportunistic fund. I think
5	it is not an entirely accurate description of the way it is described in the minutes, but be that
6	as it may. He then says:
7	"It has nothing to do with Project Golf"
8	We know that at the beginning of the following year this was the vehicle which was used
9	whereby the Fund would participate with the airport and Borealis, a third party investor, in
10	Project Golf. He says:
11	" or otherwise with investments in airports. Indeed, that would be completely
12	contrary to the reason for its creation."
13	I think if you look objectively speaking at the description of the Fund that statement simply
14	does not stack up. Purchasing or participating in the purchase of an airport, not necessarily
15	a sole investor, of course, is entirely consistent with a long term investment of an
16	opportunistic nature for distressed assets.
17	"60 The Special Opportunities Portfolio was created as a vehicle to acquire
18	unitised investments outside the normal range of GMPF's investments"
19	Fine, no quarrel with that –
20	"The proposal was presented by Mr. Peter Morris at the November quarterly
21	meeting."
22	We have seen it was introduced in June because that is recorded in the Fund's minutes.
23	"It was proposed that an opportunity should be created to allow GMPF to make
24	unitised acquisitions and so to take advantage of abnormal conditions. In
25	November 2008 there was no mention of any other opportunity that might be
26	pursued through the SOP. I do not know"
27	and I find it odd that he uses the present tense there –
28	" whether the SOP is to be used as the vehicle for Project Golf."
29	I am going to draw your attention in a moment to a set of facts which you may find render
30	that statement somewhat surprising, but again I emphasise that there is no particular need
31	for the Tribunal to resolve inconsistencies of evidence.
32	"61 As to other groups or meetings mentioned in the notice I was not present at
33	the meeting of Local Initiatives and Venture Capital Working Group on 30 <sup>th</sup>

1	January. Nor did I attend the meeting of the Urgent Matters Panel on 18 <sup>th</sup>
2	February. I have never attended a meeting of either group.
3	In conclusion, I wish to emphasise that at no time have I had any
4	involvement in relation to any actual or possible bid by GMPF for any airport. The
5	first I knew of GMPF's possible participation in a bid for Gatwick was on 9
6	January."
7	Again, you may want to mark that because that, I am afraid, does not stack up.
8	"Once the Commission knew on 20 January 2009 that an indicative bid for
9	Gatwick had actually been made by a consortium involving GMPF steps were
10	immediately taken to preserve the independence and impartiality, and the
11	appearance of independence and impartiality of the BAA inquiry. As a chartered
12	accountant and Professor of accounting, I have expertise in and have published on
13	the subject of auditor's independence. Accordingly, I understand the importance
14	of considering the public perception of independence. I have at all times
15	endeavoured to discharge my functions as a Member of the BAA Inquiry Group in
16	accordance with high standards of independence and impartiality expected of my
17	profession as well as those expected by the Commission."
18	Could you please go to, in the same bundle, Mr. Morris's statement, paras.18 to 22, tab 10.
19	Mr. Morris is the Director of Pensions at the Fund, and you will see that from the
20	introduction to his statement. Paragraph 18, under the heading "Project Golf", he says:
21	"Project Golf is the name given to the bid by the Manchester Airport Group
22	consortium for the acquisition from BAA of Gatwick Airport.
23	GMPF was approached as a possible participant in Project Golf in late November
24	2008 by MAG."
25	We have just looked at a meeting of 21st November, and here the Fund is speaking to the
26	Airport at the end of November.
27	"MAG and Borealis had been working on this proposal for some time"
28	So the Airport had been working on the proposal for some time prior to 21st November, one
29	surmises –
30	" and another partner(s) was desirable for the project. I understand that one of
31	the local authorities had suggested that GMPF might be considered."
32	So the shareholders, as I have suggested all along, quite naturally said, "Well, maybe the
33	Fund would become relevant.

"A meeting was held between representatives of MAG, myself and Steven Taylor from GMPF and the consortium's advisers to Project Golf on 26 November ..." that is five days after the meeting

"... at which a presentation on the investment opportunity was given."

If there was a meeting on the 26<sup>th</sup> one surmises, and it is only surmise, that there will have been pre-discussions, emails, letters, telephone calls, which almost certainly take the genesis of these discussions to at or about the date of the 21<sup>st</sup> – it is almost impossible for it not to have been the case – a day or so either side of the 21<sup>st</sup>.

It is possible that Professor Moizer did not know. The fair minded observer might think it odd, but it is possible that he did not know. It is possible that at the meeting the Director of Pensions did not explain what the purpose of the SOP was. To be fair, it is not recorded

that he explained the purpose of the meeting in the minutes, and we have not seen the background report, so it is possible. I do not think it is necessary for you to decide either way.

"21 GMPF wished to consider the matter further but needed some initial advice. As is explained in the First Witness Scheme of Steven Taylor, which I have seen in draft, our initial proposal was that we should take advice from the Fund's external advisers on the principle of such an investment."

So at the same time as they were contemplating going to the Fund, they were seeking advice from one of the Fund's external advisers. As I will show you in a moment, that was Professor Moizer.

Just standing back, on 21<sup>st</sup> November, he was advising the authorities to use a fund to buy distressed bargain assets. At the same date, Manchester Airport was in communication with the Fund – I say "the same date", on or about that date – to obtain investment support. On or about that date, Professor Moizer was advising on exactly those issues which could and would lead to this forced sale becoming a painful reality for BAA and a boon, or a wonderful opportunity, for MAG.

The Competition Commission does not think this is a conflict. They did not disclose this. Apparently Professor Moizer did not disclose this to the Competition Commission. I am afraid it gets materially worse from now on in. The next date is 2<sup>nd</sup> December, just a few days later. The references to this are skeleton paras.69 and 70, and chronology para.90. On 2<sup>nd</sup> December, just days afterwards, as we have just seen from Mr. Morris's statement, the Fund sought the advice of Professor Moizer on this investment. Again, I do not want to put words into their mouths, and it is best, I think, to take this from the statement from

Mr. Taylor himself. This is at tab 12 of the same bundle. He addresses at some length this phone call to Professor Moizer from para.9 onwards. Let me just explain to you what the relevance of this is so that you have it in mind. There is a difference of evidence between the Fund and Professor Moizer. The Fund makes it clear that they explained to Professor Moizer that they wished to obtain his advice about the Fund's participation in a bid for airport, Gatwick. Professor Moizer says it was not clear that that is what they were talking about. What happened was that the conversation was opened up, Professor Moizer said, "I do not think we can talk about this", the conversation abruptly terminated. What I am going to ask you to conclude is that Professor Moizer either knew or he inferred that the Fund was participating in bid for Gatwick. There are two alternatives, he either knew or he inferred. Again, I do not think it is necessary for you to decide which of those is true, because you can take the lower of those submissions from Professor Moizer's own evidence. He inferred that the Fund was involved in a bid for Gatwick. It does not matter to me whether he actually knew or it was actually constructive knowledge. Paragraph 9 of Mr. Taylor – Mr. Taylor is the head of pension investment at the fund and he explains that at the outset. He has been the head since 1994. "Phone call to Professor Moizer", para. 9:

- "9. As Peter Morris explains in his First Witness Statement, following our initial meeting with the Manchester Airport Group to discuss the possible involvement of the GMPF with Project Golf on 26 November, we jointly considered to whom we might turn for some initial advice as to whether the GMPF should progress this investment opportunity.
- 10. In such circumstances, it was entirely natural that our fist thought would be to talk to one or more of our three Advisors. In that regard, we considered Professor Moizer could be the best placed to assist us.
- 11. I had a general awareness that Professor Moizer had some particular knowledge of airports, not least because I remembered that a number of years ago I had understood that he had been unable to be involved in an 'inquiry' involving Manchester Airport."
- 12. I was also generally aware that Professor Moizer may have had some current involvement in airports via his role with the Commission, though I did not know precisely what form that took or the extent of his involvement. I had only a hazy understanding of his work for the Commission, though I appreciated that he must have had a senior role. I did not fully appreciate the

- nature of the Commission's market investigation into BAA and did not know the degree or nature of Professor Moizer's involvement with it.
- 13. Certainly, if I had known that Professor Moizer would definitely have had a conflict of interest in talking to me or to anybody else t the GMPF about a possible investment by the GMPF in Project Golf, I would not have contacted him in that regard.
- 14. As I mention above I was aware that Professor Moizer may have had a current involvement in airports via his role with the Commission, and that such an involvement would be likely to raise a conflict for Professor Moizer which I needed to confirm or otherwise. At the same time, in the event that he was not conflicted, his knowledge on this subject made him the perfect person to provide initial high level advice in relation to the potential involvement of the GMPF in a possible bid. Moreover, as I did not know the details of Professor Moizer's involvement with the inquiry, I was not at all clear what the precise impact and scope of the conflict might be in the event that such a conflict did indeed exist. I therefore decided that the correct approach in talking to him would be to start at a high level of generality, to invite him to tell me to stop if at any point he felt uncomfortable in talking to me, and then progressively to narrow down the conversation until it reached any granular detail regarding the topic upon which the GMPF required advice, namely a potential investment in the MAG bid for Gatwick Airport.
- 15. I discussed such a possible approach with Peter Morris before making the telephone call and agreed it was an appropriate way to proceed.
- 16. I believe that the actual telephone call with Professor Moizer took place around lunch time on 2 December 2008. I have, however, only been able to establish that date by means of circumstantial evidence. I believe that it must have taken place within a short window following a meeting with MAG on 26 November 2008. This is my belief because an email from Peter Morris to the Chief Executive of Tameside MBC (Janet Callender) dated 3 December 2008 makes a definitive statement that 'Peter Moizer is conflicted out'.
- 17. I do not telephone Professor Moizer very frequently, and on requesting an interrogation of the records of my office telephone calls between the dates in question, only one call to any of his three numbers is recorded being of duration 1 minute and 5 seconds at 12.29 on 2 December 2008.

18. My recollection of the relevant conversation is cant, but there was no reason for it to stick in my memory and I have no memory that it went otherwise than as planned. I believe that I opened the conversation as I had planned and agreed with Peter Morris, by first of all outlining to Professor Moizer my proposed approach of starting at a 'high level' and narrowing down gradually to detail and making it clear that if Professor Moizer wished the conversation to stop at any point he should tell me so."

## - then this is important:

"... I believe I proceeded to use words to the effect that the GMPF was looking at the possibility of considering a potentially large single investment opportunity; that this opportunity related to an airport."

If that is what was in fact relayed in the course of this conversation, Professor Moizer must have known immediately that the fund was looking at an investment in an airport and that was the pre-arranged line of discussion, it was planned quite deliberately in advance that you would start with that. So that is the opening statement of fact.

- "19. My recollection is that before I could continue any further with the background to my query, Professor Moizer indicated that he did not wish conversation on the topic to continue and it stopped. I believe that discussion of the matter lasted only a short time.
- 20. I believe that I subsequently advised Peter Morris of the nature and content of the telephone call, and confirmed to him that Professor Moizer considered himself conflicted out and therefore unable to give any advice on the matter."

Then he goes on to explain that he spoke to one of the other three advisers. So the fund's position is that they did explain to Professor Moizer that the fund was looking at the possibility of a potentially large single investment opportunity related to an airport; that was the fund's perception. If that is right Professor Moizer knew on  $2^{nd}$  December that the fund was interested in a bid for Gatwick – 2 and 2 undoubtedly make 4.

Professor Moizer puts it in slightly different terms and it is only right that I should draw to your attention the way in which he expresses it – tab 3, para. 35. I think it will be evident what the difference between the two pieces of evidence is. At para. 35 Professor Moizer, having explained the fact that he does not make formal disclosures to the fund, he then says:

"35. At lunchtime on 2 December 2008 I was called at my office at Leeds
University. The call was from Steven Taylor of GMPF. This was in itself a

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rare occurrence. He began the call by saying: 'You can stop this conversation at any point ...' I replied: 'If this is anything to do with airports or Gatwick, the conversation can stop now'. In saying this I reacted instinctively. The only reason why Mr. Taylor would begin a conversation in this way would be if it might cause me prejudice. The only source of prejudice would be my work at the Commission which, at that time, was concerned only with BAA's airports. Mr. Taylor replied: 'Fine, I understand'. Our discussion on the subject lasted less than one minute. I do not have a note or record of the conversation, but I recall it clearly.

- 36. Afterwards, I did not give the call much thought. If any issue would have been raised about airports I did not want to know about it. I made that very clear to Steve Taylor by pre-empting that subject at once.
- 37. Looking back now, I can say that, had I thought about it at the time, I would in any event have had no reason to think that GMPF would itself be considering participating in a bid for Gatwick. During my long association with GMPF it has never, to my knowledge, been involved in a similar investment. GMPF has invested in shares, bonds, property and funds."

Of course, that does not get him anywhere, because they have just created a fund which was for abnormal investments, that was the whole purpose of the fleet of foot vehicle. If you turn to tab 4, which is exhibit PPM1 to the witness statement, and if you turn to the sixth page of that, you will see there is an email from Professor Moizer dated 9<sup>th</sup> February 2009, at 4.25 in the afternoon, and is to David Peel of the Competition Commission. It says "Daniel Goodwin" at the top. At this point one has to say quite extraordinarily late the Competition Commission is investigating Professor Moizer and they have asked him to comment on various matters and he comments on the telephone conversation.

"Dear David,

Thank you for the copy of the letter from BAA. My response would be as follows:

- 1. Professor Moizer provides strategic investment advice to the GMPF and continues to do so. The Fund uses external and internal fund managers and he gives advice to the trustees on the fund managers' performance. He does not comment on the choice of individual investments.
- 2. Professor Moizer made clear to the GMPF that should they have any interest in being part of a bid for Gatwick that he could not offer advice in relation to that bid

and should receive no communication in relation to that bid. Hence, he was not aware of the bid until it became known in the financial press."

- just look at the way he expresses himself in item 2, he is describing what he did. He made clear to the fund that should they have any interest in being part of the bid for Gatwick he could not offer advice. I regret to say that is inconsistent with his statement. He is there implicitly acknowledging that he made that statement clear to the fund. To be fair to him it may be that this is the way he expressed it two months after the event, but his witness statement was a number of months after that. All you should conclude from this is that he had either actual or constructive knowledge. He either deduced it from the conversation with the fund because it was obvious -- They were 'phoning him about the possible involvement of the fund with Gatwick and he just worked that out, or he actually knew. It does not really matter. At the very least he had inferred or constructive knowledge.

If that is the case - and, again, one can only say a number of times that two and two make four - he did not disclose his problem on 2<sup>nd</sup> December. The Competition Commission appear to have been blissfully unaware of it. The fair-minded observer is really shaking his head in disbelief at this stage. After all, Professor Moizer has been asked by Manchester Airport Group's owners to advise on their bid, and yet at the same time he is coming to the crux of the inquiry with his colleagues on those self-same issues. He is sitting on both sides of the table.

Now we turn to 2009. This is the first time that the Competition Commission begins to recognise the problem that it faces. What you will find as we pass through the first three months of 2009 is that the Competition Commission a very blinkered view of the problem that it faced. It never once confronted the issue or addressed it in a sensible fashion. The first date is 9<sup>th</sup> January, 2009. The Competition Commission says that it learnt of the conflict when the shadow monitoring trustee that was regulating the Gatwick bid produced a document identifying the fund as a bidder. So, that was 9<sup>th</sup> January. That is the first point at which they recognised there was any difficulty, even though the fact that Manchester Airport was interested in bidding and that had been known from the outset Mr. Clarke, in his witness statement (para. 27) says that the Competition Commission left the position under review. He did not apparently think there was any conflict. He does not explain why it was simply kept under review, but the Competition Commission did not, as they should have done, felt the collective hairs on the back of their neck rising.

THE PRESIDENT: What period was Mr. Clarke referring to?

MR. GREEN: This period from 9<sup>th</sup> January until the end of January. 1 2 THE PRESIDENT: He is referring to that when he says they left it under review? 3 MR. GREEN: Yes. They did not take immediate steps. If you like, I can take you to his 4 statement. 5 THE PRESIDENT: Perhaps we had better look at para. 27. 6 MR. GREEN: Tab 5 of the defence bundle, Bundle R, under the heading 'Steps taken in the BAA 7 inquiry in relation to Professor Moizer's connection with the fund'. It says 'Confidential' 8 by the side of para. 26. I am just going to ask you to read both of those paragraphs. It may 9 just be the numbers. No. It is just the numbers. 10 "26. Where the possibility of a conflict arises we have to consider what steps to take. In this 11 case the potential conflict of Professor Moizer arose from his role as a strategic advisor to the GMPF --" 12 13 We just compare and contrast 2002. A point I should have made at the outset was that in the disclosure letter of 13<sup>th</sup> June, 2002 it is plain because there are hidden copies to go to 14 15 'Moizer folder'. They had a folder in the Competition Commission entitled 'The Moizer 16 folder'. They obviously did not get it out. It is stated on that little disclosure letter in 2002. 17 "This role had of course also been disclosed by letter to BAA and also on our website at the 18 start of the inquiry in April 2007. On 11 December 2008 the Commission received the 19 SMP's first monthly report dated 10 December, 2008) which showed that Manchester 20 Airport was one of X parties shortlisted by BAA as a potential purchaser along with 21 Borealis. At this stage there was no mention of GMPF. Manchester Airport Group had 22 signed a non-disclosure agreement and had received an information memorandum. 23 27. On 16 December, 2008 the SMP produced a first weekly potential purchaser 24 update report. This indicated that BAA had shortlisted X parties as potential 25 purchasers; that Manchester Airport had formed a consortium with Borealis. 26 GMPF was identified as reviewing the NDA. Should it become involved it would 27 be to contribute equity funding for the Manchester Airport bid. Similar 28 information appeared in the subsequent potential purchaser update reports of the 29 SMP on 22 December 2008 and 6 January". 30 Then they go on to explain at the bottom of that paragraph, "But on 12 January GMPF was 31 identified for the first time as having received an IM. This was the first occasion on which 32 the possibility of an indicative bid by the Manchester Consortium with involvement by the

GMPF became more than a matter of speculation. After 12 January the staff team

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1 monitored the situation and considered what action to take should the Manchester 2 Consortium make an indicative bid". 3 So, the mere fact that it was contemplating it was an irrelevance. They were only interested 4 in whether it actually did. 5 THE PRESIDENT: That is your reference to keeping it under review. 6 MR. GREEN: Yes. That is the first stage. That is the date upon which they learnt of the fund's 7 indicative bid, or something which was more than mere speculation. The next date is 19<sup>th</sup> January, 2009. That is the MAG indicative bid itself. This was a non-8 9 binding indicative offer. We have seen that this was the first point in time that the 10 Competition Commission took any steps in relation to Professor Moizer. This is clear from 11 Defence, para. 227. 12 The Competition Commission decided at this point to adopt the very limited steps of 13 excluding Professor Moizer from anything to do with the bid. 14 I emphasise 'with the bid'. They did not exclude him from anything else, including anything else which concerned Gatwick. He was simply excluded from that small part of 15 16 the inquiry which concerned the bid. This was a very limited quarantine. They did not 17 apply the principle which they had applied in 2002. 18 Indeed, even then, I have to say, they cocked up because they still allowed Professor Moizer to see the minutes of Competition Commission meetings which impacted upon the bid of 19 23<sup>rd</sup> January and 29<sup>th</sup> January. They confess in relation to that. So, the quarantine steps 20 taken were very limited and ineffective. 21 Now one comes to 22<sup>nd</sup> January, 2009. The Competition Commission telephoned BAA. If 22 we go to our chronology, this is para. 110(c). This simply records a date. It is a relatively 23 24 minor event, but one with some significance. 25 David Peel, from the Competition Commission, 'phoned Louise Pengelly and told her that 26 Professor Moizer was an advisor to the fund and he was likely to be stood down. No 27 reasons were given. 28 That is all that was stated. It was a short telephone call. The next relevant date is 26<sup>th</sup> January. BAA was hoping for and expecting a detailed 29 30 communication from the Competition Commission to explain. Nothing arrived. So, on 26<sup>th</sup> 31 January they searched the Competition Commission's website and they discovered the 2002 32 notice. I have already taken you to the evidence which makes it clear that this was the first occasion that this particular team came to learn about the 02 notice. You will remember the 33 34 witness evidence, and I do not propose to go over it again.

The next relevant date is 27<sup>th</sup> January 2009, chronology para.113, the Competition Commission called BAA to inform it that it was minded to add details of Professor Moizer's position on the website. They never did.

On the same day they wrote to a Mr. Dooley, and I need to explain to you a little by

On the same day they wrote to a Mr. Dooley, and I need to explain to you a little bit about Mr. Dooley. Many, many years ago he worked for BAA, but he left nearly 20 years ago, and the details of his position are set out in our reply. He is a man, I think he is retired, but he is interested in airports and airport regulation. He held senior position in the airport industry. He made a submission to the Competition Commission and the Competition Commission responded to it. I would like to just take you through three references in our chronology which will enable you to see his position in the round. First of all, chronology 104(a). The Competition Commission published on its website a report from Michael Dooley dated 6<sup>th</sup> January 2009 which stated that:

"What is also of interest is that three members of the Inquiry Group, Laura Carstensen, is a non-executive board member of the Parliamentary Counsel (Cabinet Office), Prof J Haskel, is a consultant to the DfEE and HM Treasury and Prof P Moizer, is a Strategic Adviser to the Greater Manchester Pension Fund. Two have political connections and a third has links to a possible purchaser or one or more of the BAA airports that it is proposed should be sold. It is very difficult to interpret this as an independent body!"

Then one turns to chronology 113(b), this was the Competition Commission's response to the Mr. Dooley, and the text of the letter is set out:

"The CC conducts a full assessment of the interests of any members appointed to decide on the references it receives. The CC will not appoint a member where it feels that there is even the appearance of partiality and the CC discloses any relevant interests to ensure that the decision making process is transparent. Should the existence of a conflict become apparent during an inquiry the CC will consider whether the member should withdraw from the inquiry all together or from any aspects of the decision making process that may be affected. The conduct of the members is controlled by the CC's Rules, the Members' Code of Practice and the Guidance on Disclose of Interests. All of these documents are available on our website. Please be assured the CC takes it's [sic] the impartiality of its decision making very seriously. We note your views about the Group however it remains that we do not believe that these matters will prejudice the ability of the Group to discharge its functions in an independent and impartial manner'."

By this time they had discovered the Fund's bid and they were taking steps to quarantine him. So that was inaccurate. They were here saying there was no problem whatsoever. They did not explain even the limited steps they had taken to quarantine him. Indeed, just to make that good, if you look back over the other side the chronology, para.110(b), the 22<sup>nd</sup> January was the date upon which steps were taken to quarantine Professor Moizer from just the limited Gatwick sale. So the response on 27<sup>th</sup> January was simply inaccurate. Then one has Mr. Dooley once again writing to the Competition Commission on 29<sup>th</sup> January, this is chronology 115:

"... Mr. Dooley wrote to the CC in relation to the CC's response to his letter and response to the Provisional Decision on Remedies and comments regarding the extent to which the CC Market Investigation panel members, as a result of their interests, could be viewed as impartial."

So he did not let go.

So as of 27<sup>th</sup> January, which is the date that we are looking at, the Competition Commission phoned up Louise Pengelly and said there is a problem, they are going to need to update the website. They had already, on the 22<sup>nd</sup>, phoned up and said they were likely to stand him down, and on that same day they wrote to Mr. Dooley and said there ain't no problem. On 6<sup>th</sup> February BAA writes a letter to the Competition Commission. If you go back to the defendant's bundle, tab 4, p.7, and chronology para.120. Indeed, I think you can take it pretty much from the chronology because it is all set out there. It was sent to John Banfield, the Inquiry Director:

"BAA wrote to the CC regarding Professor Moizer's apparent conflict of interest." The letter, you will see, starts:

"Dear John

We understand you are considering writing to us concerning the position of Professor Moizer as a strategic adviser to the Greater Manchester Pension Fund (GMPF) and the implications of this role for his position as a member of the panel in this inquiry.

As we understand it, Professor Moizer acts as an adviser to the GMPF (the members of which include employees of local authorities in the Greater Manchester area). His role is to advise the GMPF on investment. On 19<sup>th</sup> January 2009 BAA received first round bids in relation to the sale of Gatwick. One of the consortia bidding, comprising Borealis and the Manchester Airport Group (MAG) which is owned by local authorities in the Manchester area) has

1	indicated that GMPF will invest in that consortium. We understand that MAG is
2	also a potential bidder for Stansted and/or a Scottish airport should the
3	Commission require divestment.
4	BAA does not want to prejudge the situation and therefore we would be grateful if
5	you could address the following matters.
6	* Whether Professor Moizer continues to act as an adviser to the GMPF, and if so,
7	to set out what are the terms of his retainer. If he no longer advises GMPF when
8	did he cease to do so;
9	* Whether Professor Moizer has been aware of GMPF's interest in investing in the
10	MAG bid, and if so when he became aware;
11	* Whether Professor Moizer has advised GMPF in relation to this investment;
12	* Identify the panel and staff meetings in which Professor Moizer participated
13	since becoming aware of GMPF's interest in the MAG bid; and
14	* What steps Professor Moizer and the Commission propose to take in the
15	circumstances.
16	We would appreciate your urgent attention to this matter.
17	Yours sincerely
18	Robert Herga.'"
19	You will appreciate that as of this point, no disclosure has been given to BAA of any of the
20	facts and matters of which you are now aware, which is why BAA is having to write, even
21	though, whatever view you ultimately take of Professor Moizer on 2 <sup>nd</sup> December, he knew
22	there was something up and even now the Competition Commission knew there was
23	something up almost three weeks earlier. Why should BAA have to write?
24	On that same day, 6 <sup>th</sup> February 2009, the Competition Commission calls BAA, there is a
25	telephone conversation. A note of that conversation is to be found at bundle 4, tab 72. This
26	is from the diary from Louise Pengelly who is from BAA. It concerns a telephone
27	conversation from David Peel, and you will see the handwritten notes at the bottom. There
28	are three bullet points:
29	"* 2 <sup>nd</sup> Round bids – group who have made it to 2 <sup>nd</sup> Round.
30	* RH letter is timely reminder they need to write to us (re Moizer)
31	* Could tinker with statement on website and be explicit about bid (if that
32	knowledge is public).
33	* Moizer has excluded himself at both ends, MAG on bid and at CC."

So the suggestion is being made that Professor Moizer was completely in quarantine, well that is not the position the Competition Commission took. If it is ever suggested, and I do not know if it will be that this constitutes disclosure that would be a hopeless proposition. So what does one deduce from this? The Competition Commission now thinks there is a timely reminder, we had better write to BAA, but I am afraid they did not write to BAA for quite a long period of time. We now enter a period of events which I think shows this episode at its very lowest.

On 11<sup>th</sup> February, which is the next date, there is an internal meeting of the Competition Commission, and there is a note of this on p.54, respondent's bundle, tab 4. The Competition Commission now address themselves quite specifically to Professor Moizer's predicament. Professor Moizer attended this meeting, it started at 10 am on Wednesday, 11<sup>th</sup> February, in hearing room 4 at the Competition Commission. You will see under "Other business" item 10, and the context is on the previous page, 53, it tells you where it was and this is minute number 106. Item 10:

"The group discussed BAA's concerns about Peter Moizer's conflict of interest with regard to the sale of Gatwick and agreed that Simon Jones should speak to Robert Herga (General Counsel at BAA) to find out more about the nature of BAA's worries. It was also agreed that he would contact the Greater Manchester Pension Fund to find out whether there was anything they could say at present about their interest in the possible purchase of any other BAA airport."

Then the last sentence I do not think is relevant, something that Laura Carstensen raised in relation to her position.

Two points come out of that, that Simon Jones should speak to Robert Herga, not as an exercise in disclosure, but to find out more about BAA's concerns. BAA's concerns were based upon snippets of information that it had discovered, but – and this is quite important for the sequence of events which follows. Simon Jones did in fact speak to Robert Herga on the next day, but as of the next day they had not conducted their inquiries into the fund and they did not therefore have answers to two important matters: (i) what was the fund's intentions vis-à-vis other assets; and (ii) what was the true nature of Professor Moizer's role in the fund? Those were two discrete matters they investigated a few days later.

THE PRESIDENT: BAA investigated?

MR. GREEN: No, the Competition Commission. The Competition Commission held a meeting with Robert Herga the following day but five or six days later they got 'round to speaking to the fund, and the point of that is that when they spoke to Robert Herga they did not have full

information and you will see from what happened that they actually gave misleading information to him. It would even have been better if they had just delayed a week, or had their meeting or discussion with the fund the following day, but they did not have at their disposal adequate information when they spoke to Robert Herga the following day. But they are not saying: "We are going to give disclosure here", they are saying: "Try and find out what his concerns are, it is a fact finding message."

THE PRESIDENT: You mentioned two things, the first things was other bids by the fund?

MR. GREEN: Yes.

THE PRESIDENT: And the second thing was?

MR. GREEN: Professor Moizer's true involvement with the fund, they were unclear, and I will show you the notes of the telephone conversation, because they demonstrate some really quite important facts which the Competition Commission plainly did not know about at the time.

So we come to the following day, 12<sup>th</sup> February, and there was a hearing between BAA and the Competition Commission, for your note: chronology 125, skeleton 92 through to 94. The facts surrounding the meeting were as follows: it was not convened to deal with the Professor Moizer problem, it was convened to discuss the impact of divestiture of Stansted on the planning application for the second runway and, as I will explain, that is quite important. It was not convened to deal with the Moizer problem, it was convened for a collateral purpose. The meeting was to deal with the impact of divestiture of Stansted on the planning application for the new runway.

Prior to the commencement of that meeting Robert Herga was handed a two-line note which simply said: stay behind. Robert Herga sets out his view of what happened in his statement, which is at bundle 5. You may conclude there are some discrepancies in the versions of events, and you might well conclude that you do not need to resolve these disputes; such differences as exist do not advance matters either way. Nonetheless Robert Herga says he was handed this two line note, and he says in para. 18:

"18. On 12<sup>th</sup> February 2009, I attended a meeting with CC staff along with Tim Hawkins (Head of Structural Review for BAA) and Alastair McDermid (Director of the Stansted Project) of BAA. The purpose of the meeting was to discuss the impact of any requirement to divest Stansted on the planning application for a second runway at Stansted. Before the meeting started, John Banfield (or possibly David Peel, the Inquiry Manager) passed a two line note to me asking me to stay behind after the meeting to speak with

Simon Jones, who was not present at the Stansted meeting. I do not recall that there was any mention of the purpose of the meeting. There had certainly been no prior notice to me or BAA of any such meeting or its purpose. I took it from the note that, as it was addressed to me personally, Simon Jones did not want anybody else present. Once the meeting concerning Stansted was over and everyone had left the room, Simon Jones joined me."

I should say the Competition Commission says they did not intend him to be, as it were, isolated, but that was his perception and that is what happened.

- "19. I believe the first issue raised by Simon Jones was whether BAA would be willing to give interim undertakings following the CC's final report. He made reference to interim undertakings that would ensure that BAA would not sell Gatwick without the CC's consent and only in accordance with the terms of its final report. I understood that Simon J ones' position was that if BAA was unwilling to give interim undertakings the CC would need to consider making interim orders. I made it clear that there was no problem with interim undertakings.
- 20. Having discussed the undertakings, the conversation then turned to Professor Moizer. Simon Jones commenced the discussion by stating that the CC assumed BAA's main concern was that Professor Moizer might have advised the fund in relation to the Gatwick bid. I recall that I said something to the effect that this was BAA's main concern. However, I am sure that I did not say that this was BAA's only or sole concern. At t his juncture, Simon Jones explained that Professor Moizer had assured the CC that:
  - a. He had first learned about the GMPF's involvement in the bid for Gatwick when he read about it in the press;
  - b. he had informed the fund that he could not advise them in any way in relation to any such bid from the start. I cannot now recall whether this was a reference to bids for Gatwick or to bids for any airport. I also cannot now say whether the reference to the start was intended to be a reference to the start of the market investigation or the start of the Gatwick sale process;
  - (c) he had no involvement in the deliberation of the fund in relation to a bid for Gatwick.

21. Simon Jones also went on to explain that Professor Moizer's role in relation to the fund was a limited one, providing high level macro-economic advice".

Now, that was one of the material errors in the description as you will have seen already from his terms of reference and from his actual involvement for example, on  $21^{st}$  - but also he should have waited a few days until he spoke to the fund because they gave an entirely different version of Professor Moizer's role which we will come to in a moment.

"The clear impression that I had was that it would not have been part of Professor Moizer's role in the normal course, putting to one side the assurances referred to above, to have provided advice on GMPF's Gatwick bid, or, indeed, to have advised on the appropriateness of specific investments in airports or in relation to the airport sector generally. I assumed from the above explanation that Professor Moizer had not been involved in advising the fund in relation to any other possible airport acquisition aside from Gatwick. Simon Jones also informed me that it had been agree that Professor Moizer would take no part in the Competition Commission's deliberations relating to the Gatwick sale process.

- 22. It was clear to me from this explanation that the Competition Commission was concerned to avoid a situation where Professor Moizer might have to step down from the market investigation. Simon Jones did not suggest there were any options open to BAA or the Competition Commission if BAA had continued concerns about Professor Moizer's involvement or that Professor Moizer might have to stand down.
- 22. I recall that Simon Jones then asked me if there was anything else I would like to discuss. I think he asked this question because he had anticipated and stated BAA's concerns in specific and narrow terms. In response to the question I restated BAA's concerns in terms of Professor Moizer's general connection to the fund and the Gatwick bid. However, as noted above I did not say this represented BAA's only or sole concern. At this point Simon Jones sought to reassure me that Professor Moizer had not had any involvement in the fund's bid for Gatwick. Contrary to the assertions made in the Competition Commission's letter of 21st April, 2009 I do not recall saying that in these circumstances BAA would find it difficult to object to Professor Moizer's position. It is possible that Simon Jones asked me whether his explanation and assurances dealt with my main concerns. I may have said in response and as an immediate reaction that the assurances given appeared to cover BAA's main or primary concern. However, this was not a

considered response. As I have explained, the meeting was unexpected. It is possible that Simon Jones may have inferred from this that BAA had no further concerns. I am certain that at no point during the meeting did I commit myself either by limiting BAA's concerns to whether Professor Moizer had actually been involved in advising the fund in relation to Gatwick or conceding that there was no issue. There was no need for me to do so at this meeting.

- 24. Simon Jones concluded the conversation by saying that if I had any further thoughts in relation to Professor Moizer I should let him know. I do not recall him saying that I should get back to him that day. He said he would be writing to me to follow up on the conversation, confirm what had been discussed and respond to BAA's letter of 6<sup>th</sup> February, 2009.
- 25. I did not go back to Simon Jones as I wanted to see what the Competition Commission's position was in writing. During this period BAA was heavily involved in a number of other matters which were occupying my time in particular, the Gatwick sales process, a judicial review brought by Easyjet against the CAA in which BAA was a party, and the government review of economic regulation of airports. BAA received a letter from the Competition Commission on 25<sup>th</sup> February referring to the meeting on 12<sup>th</sup> February and responding to my letter of 6<sup>th</sup>. A copy of that is attached.
- 26. I did not respond to this letter for a number of reasons. At that time, the explanation and assurances given by Simon Jones appeared to address BAA's main concerns, namely that Professor Moizer had been involved in any way with the GMPF decision to join the consortium bidding for Gatwick. Of course, at that time I had no idea that the Competition Commission would later consider it necessary for Professor Moizer to stand down from the inquiry or that this was an option that the Competition Commission might consider. In those circumstances I took the view that persisting with the points raised in our letter of 6<sup>th</sup> February would be unlikely to produce any further assurances. Although BAA had by now become aware of the 2002 disclosure notice, this was not something which Simon Jones had raised with me; was not at the forefront of my mind. It was also unclear what BAA could gain from raising objections in relation to Professor Moizer. Simon Jones had not explained what possible steps might be open to the Competition Commission if BAA objected. He simply reported to me what steps the Competition Commission had taken. It was unclear to me what BAA could do

1 if we were not satisfied with any further response that might have been elicited 2 from the Competition Commission. In those circumstances I was concerned that 3 if I pushed the matter further this might annoy the Competition Commission at a 4 particularly sensitive time of the inquiry, especially because Simon Jones had 5 given me the impression that the Competition Commission was very concerned to 6 ensure that Professor Moizer did not stand down. I thought there was nothing to 7 be gained from further correspondence and there was a risk it could be detrimental 8 to BAA, for example in the ongoing purchaser suitability discussions". 9 I am just going to pause for a moment to explain what the fair-minded observer might have 10 thought about this, and then I am going to show you what the Competition Commission did 11 a couple of days later. 12 The fair-minded observer is going to take the view that to set BAA up in this way with a 13 two-line note which had the effect of isolating one person, and from which they then, 14 following through the day before the meeting of the Competition Commission, elicited his 15 concerns was a woefully inadequate way to go about things. This was not a disclosure 16 exercise. It was not putting the facts in front of BAA. In fact, they got the facts wrong. 17 Professor Moizer is not just a provider of high level macro-economic advice. They did not 18 disclose his involvement with the SOP. They did not refer to the 2002 notice, or discuss it. 19 It was done in a context in which BAA felt pressured. 20 "I was concerned that if I pushed the matter further this might annoy the Competition 21 Commission at a particularly sensitive state of the inquiry". 22 BAA's view was that the Competition Commission had decided not to stand him down, and 23 they were explaining the reasons. Now, the Competition Commission cannot, in a million 24 years, suggest this was a disclosure exercise. That brings me to what happened a couple of days later. 16<sup>th</sup> February, 2009. We can pick 25 26 that up in the chronology at para. 127. This entire meeting was predicated upon one fact -27 that Moizer was conflicted purely and simply because the fund was interested in Gatwick 28 and Gatwick alone and they had immunised him from the Gatwick bid. What we discover 29 is that within just days the fund was refusing to rule out that it was limited in its interest to 30 Gatwick. The Competition Commission learnt that, recorded it in its internal 31 documentation, and they then knew that the fund was interested not just in Gatwick, but in 32 any other asset that became available.

Chronology, para. 127 - a couple of days later on 16<sup>th</sup> February, 2009.

33

1	"Simon Jones telephoned Steven Taylor, Head of Pension Investments at he GMPF
2	enquiring whether there had been any involvement by Professor Moizer in the GMPF's
3	Gatwick bid (Peter Morris, Director of Pensions at the GMPF, also attended the call on
4	speakerphone. Mr. Taylor assured Mr. Jones that there had been no such connection. Mr.
5	Jones also enquired whether the GMPF's involvement in the Gatwick bid was a one off or
6	was likely to happen again in connection with other UK airport sales (specifically Stansted).
7	Steven Taylor indicated that they would need to consider the query before responding to
8	Simon Jones".
9	So, on 16 <sup>th</sup> the fund refuses to rule out interest in other bids. If, in the chronology you turn
10	over, you will see a record of two different notes of a telephone conversation which
11	occurred on 18 <sup>th</sup> . They are under the heading on p.41. At 129b,
12	"At 3.45 p.m. on the afternoon of 18 <sup>th</sup> February, 2009, Simon Jones telephoned
13	Steven Taylor of the GMPF regarding Professor Moizer and his position".
14	This was pursuant to the meeting on 11 <sup>th</sup> with the Competition Commission. This was
15	some six days after the meeting with Robert Herga - the two-line missive.
16	"Mr. Taylor outlined the scope of Professor Moizer's role as an advisor to the GMPF as he
17	saw it and explained that the three advisors had a long-term trust-based relationship with the
18	GMPF and that their role was very much that of 'influential' 'wise men' providing overall
19	comment at a 'high level'. C. Separately, Steven Taylor and Simon Jones each took a note -
20	-
21	Then we have the note of Steven Taylor. This is from the fund.
22	"Spoke to Simon yesterday (16/2.09) - PM participated in the call on my speaker phone.
23	As per SJ: enquiry relates purely to internal Commission governance
24	arrangements and will be treated as a strictly private and confidential.
25	SJ query in essence:
26	'Is the GMPF involvement in the Gatwick bid a 'one off' or likely to happen again
27	re. other UK airport sales?'
28	SJT response (cleared with PM before delivery):
29	Absent our 'connections' with MAG it is highly unlikely we'd be involved in any
30	direct bid/investment such as for Gatwick (usual route is via infrastructure
31	funds)".
32	Pausing there, the first thing that is emphasised is that the relationship with MAG is a very
33	unusual one, and it is that which drives investment decisions because they say absent the
34	connection with MAG, the Fund would not be involved in anything.

1 "If Gatwick bid successful, highly unlikely we'd do any further airports as direct 2 bid/investment. 3 If Gatwick bid unsuccessful we feel it unlikely we'd be involved in any further 4 direct airport bids – much smaller size MAG may not 'need' our involvement [&] 5 less chance of presence of major financial co-investor (e.g. Borealis) would make 6 it less attractive to GMPF 7 But can't guarantee we won't be involved in further bids (particularly in light of 8 MAG connections)." And underlined is the word "won't". That was highly material. They refused to rule out 9 10 any bid other than Gatwick and they have now confirmed this to the Competition 11 Commission and put it on the basis that they have this unusual connection with MAG. The rest of the note goes on as follows: 12 "Note 13 14 Whole issue, including my proposed script above, discussed with Russell Page. 15 Russell content with our (PM/SJT) suggested approach and has no contrary 16 advice. 17 SJT received call from SJ and relayed above 'response' on basis that being used 18 purely for purposes of considering internal CC governance arrangements and that 19 'response' would be treated as strictly confidential. 20 SJ thanked SJT for the 'response' and said it helpful. 21 SJ went on to enquire as to the nature of the Professor Moizer/GMPF/PM/SJT 22 relationship. 23 SJT described the nature of the interaction and discussed this with SJ, responding 24 to SJ's follow-up questions. 25 Broadly, SJT advised that the 'role' of Adviser to GMPF was to be a 'wise man' 26 on a long term trust-based, retained basis. Detailed technical advice was not 27 sought, but overall comment at a high level was. The 3 Advisers were influential 28 as soon as counter-point to other input from officers, member, trade unionists, 29 fund managers, etc. SJT thought it unlikely that the Fund would not take very 30 seriously the comments of an Adviser who strongly gainsayed any proposal 31 considered. 32 Finally, subject would prefer it if I did not reveal to Peter Moizer the nature of the 33 conversation at this stage."

1	Then we have Simon Jones' note of the same conversation, which is really rather telling.
2	He is from the Competition Commission:
3	"1 I spoke to Stephen Taylor of GMPF at 3.45 [] on the afternoon of
4	18 February 2009. I spoke to Mr. Taylor for two reasons. First, because I wanted
5	to ascertain GMPF's interests in acquiring airports other than Gatwick should
6	they become available. Secondly because I wanted to explore with GMPF the
7	nature of its relationship with Peter Moizer [].
8	2 Mr. Taylor is Chief Investment Officer at GMPF. I had spoken to
9	Mr. Taylor and Peter Morris, Chief Executive of GMPF, on Monday to ask them
10	about any interest that they might have in airports other than Gatwick. Mr. Taylor
11	was therefore able to give me a considered view on the point. He told me
12	a that absent GMPF's connection with MAG it is highly unlikely that GMPF
13	would considered taking a direct stake in an infrastructure asset. Its preference is
14	to invest in pooled funds;
15	b however GMPF is interested in infrastructure investments;
16	c that should the bid for Gatwick succeed it is highly unlikely that GMPF will
17	bid for another airport;
18	d that should the bid for Gatwick, a bid for a further airport is possible.
19	Much might turn on MAG's funding requirements. This might in turn be affected
20	by MAG's relationship with other members of its present consortium such as
21	Borealis;
22	e that this information was provided in strict confidence to be used only in
23	relation to our concerns about conflicts."
24	So pretty much consistent, you cannot rule out a bid, a bid is possible, depends on
25	circumstances, and really all because of its relationship with MAG.
26	"3 I then asked Mr. Taylor if he could help me to understand Peter Moizer's
27	role at the GMPF. Mr. Taylor offered the following observations which I relay in
28	the order in which they were made to me
29	a Peter is an adviser to the fund whose involvement goes back at least 15
30	years;
31	b Peter is on very good terms with Mr. Taylor and Mr. Morris;
32	c Peter attends quarterly 'trustee meetings' as a matter of course. He is one
33	of three advisers who Mr. Taylor termed the 'three wise men'. The three wise men
34	sit at a table of their own at trustee meetings and comment on matters arising.

1 They would normally comment on matters which as the investment in Gatwick as a 2 matter of course ..." 3 The grammar has gone slightly wrong there. 4 THE PRESIDENT: Yes, "such as". MR. GREEN: "Such as", I think is the answer, that is how I read it. If that so, they would 5 6 normally comment on matters such as the investment in Gatwick as a matter of course. 7 Hardly high level economic advice. That is consistent with the terms of reference of the 8 Fund and its advisers. We know the Fund did try to seek his advice. That is the proof of 9 the pudding. Not much of it got "ate", but they certainly attempted to get his advice on that 10 matter. "d 11 trustee meetings normally last no longer than a morning, and are followed by lunch, which is attend by Peter and the other 'wise men'. 12 13 contact with Peter between trustee meetings is ad hoc. There may be no 14 contact or there may be numerous contacts. Ad hoc contact will not normally lead 15 to Peter attending GMPF in person. 16 the fund will not make an investment that is not approved by each of the three wise men;" 17 18 This is the Competition Commission's record. One presumes it has got a smidgeon of accuracy about it. It was not invented by Mr. Jones – "will not make an investment that is 19 20 not approved by each of the three wise men". 21 "g there are about 40 attendees at trustee meetings, but a vote is never taken. 22 Proceedings are consensual and Peter is very influential in forming that 23 consensus; 24 Peter's role is effectively at 'officer level' in GMPF. He is one of the 'main 25 players'. Mr. Taylor stressed that part of the significance of the relationship 26 between GMPF and Peter is the longevity of Peter's connection with the fund. A 27 relationship of trust and respect had developed and matured." Signed off "Simon Jones, Competition Commission,. 18th February 2009. 28 29 If Mr. Jones had known that information when he went to see him following the hearing on the 12<sup>th</sup> he could not possibly have said what he said to him. He would have had to have 30 31 said, "We understand that Professor Moizer has an extremely close relationship with the 32 Fund and they will not take an investment decision without having consulted him or taken 33 his advice. Moreover, we have to say that the Fund is involved in potentially any asset 34 other than Gatwick if it becomes available and they do not succeed in relation to Gatwick".

1 Frankly, I do not think it matters at this stage what the fair minded observer thinks. I think 2 his views are pretty obvious. 3 If you thought that was bad, I am afraid what happens next is even more disappointing. We can take this from the chronology, para.131. On 23<sup>rd</sup> February David Saunders of the 4 Competition Commission concluded that Professor Moizer should stand down immediately. 5 6 That is para.132 and 131. 132, Peter Freeman on 24<sup>th</sup> February decided he should stand down immediately. The same 7 day, 24<sup>th</sup> February, Clare Potter decided he should stand down immediately. The same day, 8 24<sup>th</sup>, Christopher Clarke decided he should stand down, but he should be held on to for a 9 week, should not stand down until 3<sup>rd</sup> March. Why? Because they wanted him to continue 10 to make submissions on a document they were going to submit to the Department of 11 12 Transport about regulatory reform. On the 24<sup>th</sup> though the decision was taken to stand him down, definitively, for all time, in 13 14 all respects. This is what the next day they wrote to BAA, and this is why I said at the 15 outset that Competition Commission will not submit to you that this letter constitutes 16 waiver or disclosure or anything remotely related to it. On the 25<sup>th</sup>, the next day, after they had decided to stand him down, they wrote a letter 17 which can only be described as inaccurate and misleading. The full text of it is set out in 18 19 chronology at 133, and it says as follows: 20 "We had a word about this a short while ago and I said I would write. Robert 21 Herga's letter of 6 February on the same subject, to which this can serve as a reply ..." 22 23 So this was the reply to BAA's concerns – "... also refers. Simon Jones has subsequently spoken to Robert Herga to clarify 24 25 BAA's concerns. A copy of this goes to him and to Kyran Hanks. 26 As we understand it, the Manchester Airport Group (MAG/Borealis/Greater 27 Manchester Pension Fund consortium is a bidder for Gatwick Airport and has 28 been included in the shortlist for the second round of the sale process. Professor 29 Peter Moizer is an adviser to the GMPF which is a party to the MAG bid I have 30 referred to. 31 Robert Herga focused BAA's concern on whether Professor Moizer has 32 had any connection with the proposed acquisition of Gatwick by the fund and, in 33 particular, whether he has advised the fund on the acquisition of Gatwick. 34 Professor Moizer has assured us that he took steps to exclude himself from

involvement with any fund bid for Gatwick before he became aware that the fund was considering a bid."

- that is the first time we learn of that particular fact, that he had actually done it before he was even aware there was a bid.

"He became aware of the fund's interest via the Press and he has certainly not advised the fund on anything to do with its bid. For the sake of completeness we have spoken to the fund which has confirmed that Professor Moizer has had no connection with its bid for Gatwick."

I think that is a pretty thin explanation if it is intended to reflect the telephone conversation which was had, and you will see there they do not reflect that conversation in that the fund had told them that they were interested in assets other than Gatwick. Then we get this, which is probably near to the low point of this entire episode:

"Steps have been taken in the Competition Commission to exclude Professor Moizer from involvement in any Commission discussion of the specific arrangements for the sale of Gatwick Airport, and from receipt of any documents dealing with the sale with the Commission's information requirements from bidders in round two and with any of the actual or prospective bidders for the airport. These arrangements came into effect in late January, on or around  $23^{rd}$  before the start of the second round. Prior to this date and prior to the start of the second round, the Commission's involvement has been limited to receiving update on progress from the shadow monitoring trustee and to considering its information requirements for the round 2 bidders. As you may know, the Commission has not been involved actively in this first round."

Well why is that so disgraceful? It is because the day before they had stood him down definitively and taken that decision, and for whatever reason they failed to inform BAA that they had decided to stand him down from 3<sup>rd</sup> March. Indeed, the impression given by this is that he is keeping going, but in a quarantined manner. Now, this is 24 hours after the decision was taken to stand him down from the 3<sup>rd</sup>. This is intended to be the letter, written to BAA, putting BAA on notice, explaining the situation.

What did they do on the next day,  $26^{th}$  February (chronology 134) they phoned Professor Moizer at Leeds University and stood him down – the chronology provides the reference – in the light of the possibility of further issues relating to appearances arising in connection with remedies going forward and the Competition Commission's reputation more generally. So they decided to stand him down on  $24^{th}$ , on  $26^{th}$  they tell him so, but in between those

1 two, sandwiched, they convey the impression to BAA that he is going to continue to sit just 2 in a quarantined manner because they continue to convey the impression that the fund is 3 only interested in Gatwick. On 3<sup>rd</sup> March 2009 Professor Moizer was formally stood down. The Competition 4 5 Commission did not tell anyone of this. 16 days later the report is issued. For your 6 reference skeleton 81 and 82, chronology 142 to 144. The report is completely silent as to 7 Professor Moizer's position, apart from an asterisk on p.(iii) and I think you ought to see it, 8 it is bundle 2, it is the report itself. 9 The report starts on the outside page with its title and its date. If you turn over, the 10 members of the Competition Commission who conducted the inquiry, six names are 11 mentioned including Professor Moizer, and there is a footnote. It says: "Professor Moizer 12 stood down from the Group on 3 March 2009." That is it. Not quite it, the final 13 denouement really here, is that Mr. Hawkins phoned the Competition Commission to find 14 out what this was all about, and there is a note of the conversation which is to be found at tab 83, bundle 5, and it is the very last page of tab 83, and a file note thereon of 20<sup>th</sup> March. 15 16 So Hawkins to Jones. 17 "Subject: Moizer. I asked why Peter Moizer had stood down from the inquiry group on 3<sup>rd</sup> March. SJ 18 responded that the reason he stood down was it was in connection with MAG's 19 20 bid for Gatwick and PM's role as an adviser to the GMPF. 21 SJ referred to the conversation he had with Robert Herga concerning the Professor 22 Moizer issue. 23 I asked whether PM had stood down because the CC had identified a historic 24 conflict, or because the CC anticipated a conflict arising. 25 SJ responded that the CC was satisfied there was no conflict in either sense. 26 However, it was clear that there was/is a connection between Moizer and the 27 GMPF, and for this reason the CC decided that he should stand down. 28 I asked whether this meant PM had not been part of the inquiry group that had 29 signed off the final report. 30 SJ responded that PM had not been part of the inquiry group that signed off the 31 final report. 32 [SJ sounded hesitant and nervous throughout]" - and so he might. 33

1 It is a pretty rum state of affairs when BAA actually has to ring up after the report to find 2 out what on earth was going on. Even then, the Competition Commission says: "There is no 3 conflict, we did it because we are worried about something or other." 4 So what does the observer make of all this? I think it is frankly blindingly obvious, and I 5 am not going to spend a great deal of time standing in the shoes of the fair minded observer. 6 He concludes there was a conflict in 2002, the Competition Commission rightly so analysed 7 it. He concludes that the same applied in 2007, indeed, it was a more acute position in 2007 8 than 2002. He observes all of the events that occurred over the succeeding two years and 9 concludes that matters just got worse day by day. He notes that there was no disclosure of 10 any of the events which occurred. He notes that there was no reason why the Competition 11 Commission should not have thought about the 2002 situation, after all, Professor Moizer 12 was there in 2002, Simon Jones was there in 2002, Mr. Banfield was there in 2002 and 13 Christopher Clarke tells us that he appointed Professor Moizer because of 2002. They have 14 a file somewhere called "The Moizer folder". They did not think about it, they cannot 15 possibly accuse BAA of failing to join the dots. Every event that occurred after 2007 is 16 unfortunate, Professor Moizer's connection became increasingly close to the actual bid that 17 Manchester made month by month as the bid was formulated, as it was referred to in the 18 press as the shareholders were consulted, as the shareholders thought about using their own 19 pot of money, as he began to advise whether, with knowledge or not, of the use of the fund 20 as he became cognisant of the fact that the fund was bidding. All of these things were 21 predictable from the outset. They describe a set of facts which are infinitely worse than any 22 case which has come before the courts on apparent bias and conflict of interest. 23 As to waiver, which seems to be part of the defence, I am going to simply summarise our 24 submissions on waiver because you have got a very good idea now of the facts. You will 25 have noticed that at no point in time did the Competition Commission ever consider that it 26 was addressing waiver. That was never part of its internal thought process. If so, how can 27 waiver arise? It is not something which can be invented after the event to simply describe 28 away or account for the facts which have occurred. You have got to address it at the time. 29 Waiver arises when a judge acknowledges he has got a problem; he sets his cards out on the 30 table; he gives those affected an opportunity to think about them, go away and make a 31 genuine election, and where that party comes back and says, "I'm happy with the situation, 32 let us continue -- " It is a matter dealt with at the outset before the decision-making process 33 continues, and it is something which has to be done with a degree of formality. If the

1 decision-maker did not even think about waiver, how can it then be said six months later, 2 "Oh, well, you waived". 3 THE PRESIDENT: I am interested in the legal principles of this. Supposing you have a situation 4 where all relevant facts are in fact known - a hypothetical situation where in fact the 5 affected party does know everything that might be relevant, but either does not give any 6 thought to it or sits tight; there is no disclosure, but as it happens they know. How does 7 that fit in with the legal principles? Could it count that as an implied waiver? Is there any 8 concept of implied waiver? 9 MR. GREEN: The first thing, and it may be that it is outside the scope of the question, is that the 10 facts of this case have been set out fully. BA did not know. So, no question of 11 constructive notice or hypothetical notice or deemed notice can apply. The facts have been 12 set out and the witnesses have quite specifically addressed that point because it was 13 predictable that it was the last line of defence which was going to come up. "Oh, you must 14 have known! You are a bunch of scoundrels! You are just trying to get off the hook! You 15 really knew, and you have been hanging on to this argument". Why on earth would Mr. 16 Hawkins 'phone Simon Jones to say, "What on earth are you doing? What is going on?" 17 Why would Simon Jones say. "Oh, there's no conflict"? Why did they not tell us about the 18 2002 notice? We did not get it until January 2009 when we had to dig it out ourselves. So, 19 Point 1 is: they did not know. It is an entirely hypothetical question. 20 Dealing with it as a hypothetical question, if you, in some corporate sense, have the 21 knowledge lurking within your building, but the inquiry team did not know, then that cannot 22 possibly give rise to a waiver. It has got to be the people who are affected on behalf of the 23 company, having full cognisance of the facts and thereby being in a position to elect to 24 waive. So, there is no such thing as corporate waiver. Who knows? Somewhere lurking in 25 BAA - and I am not saying this is the case - there may be a document which says, "Gosh! It 26 is interesting what happened in 2002!" It might be in some archive or another. He might 27 say, "Therefore, in 2002 they were impressed with the knowledge, obviously, of the events, 28 but in 2007 they had forgotten" as had the Competition Commission apparently. 29 So, corporate constructive knowledge cannot possibly be relevant. You have got to identify 30 the people who are acting on behalf of the company for that issue, in that piece of litigation. 31 Who is it who is directing will and mind behind the conduct of the inquiry? You have got 32 the people. You have got Herga. You have got Hawkins. They have told you what the 33 score is.

Let us take it one step further. Let us assume that Hawkins and Herga sat in a huddle and said, "Let us hang on to this. This is a beaut of a point. The Competition Commission have 2 3 made dog's dinner of this. Let us hang on to it and spring a trap in six month's time". I 4 think in those circumstances we are at the borderline of what the court might say was actual 5 knowledge because they were impressed with actual knowledge. They have taken a decision 6 of a deliberate nature to hold on to the fact rather than use it. In those circumstances I 7 think it is at least arguable that a court would say, "Yes, that is waiver of a --" Call it 'constructive' -- I think it is more likely to be 'actual waiver'. But, it has got to be a very, 8 9 very high level of cognisance. They know the facts. They know they could exploit them, but 10 they hang on to them. That is perhaps near the borderline of what might be actual 11 knowledge. The only thing that is missing then is the disclosure exercise. 12 The reason I say that is at the borderline is because all the cases effectively say that there 13 has got to be a disclosure exercise first. There is a very high degree of formality required. 14 We have cited *Jones v. DAS* in which the Court of Appeal have laid down guidelines for the 15 addressing of disclosure issues. They have explained how it must be begun with formality 16 and, moreover, you have got to explain the options that are available to the affected person. 17 You have got to say not only, "Is it a problem?", but, "Frankly, we can disband this panel", 18 or, "We will stand Professor Moizer down. It means we won't start the inquiry for another 19 three weeks, but we will get someone else in". You have got to explain the options, which 20 they never did. So I do not accept, as a matter of law, that even that degree of constructive 21 knowledge would be sufficient, because the courts are very particular about the formality 22 with which the process must be gone through. 23 Smith v. Kvaerner, which we have cited in our skeleton, is a very good example. The judge 24 bent over backwards to do what he thought was right and proper, and yet the Court of 25 Appeal said there was no waiver for two reasons: (1) the judge did not fully explain the 26 options; and (2) the court felt there was a degree of pressure on the individual who was the 27 litigant. Even though he had counsel advising him, they thought there were some 28 unfortunate circumstances, and therefore they said that a vital requirement is the ability of 29 the affected person to perform an unpressured election process. 30 Now, there is no case, so far as I am aware, which deals squarely with someone who has got 31 actual knowledge and they hang on to it. There is nothing, in a very extreme form, which 32 would arise. We are not within a million miles of that in this case. 33 So, let me summarise the facts about waiver briefly. There are four conditions. First, there 34 must be full and frank disclosure by the adjudicator. Well, I am not going to repeat what I

1

said about the 2007 notice. You will simply have to form a view as to whether it was adequate. We submit it plainly was not. But let us think about what happened in 2009. On 22<sup>nd</sup> January the Competition Commission took steps to quarantine Professor Moizer from decision-making in relation to the Gatwick sale (Chronology 110). On the same day they phoned BAA to tell them that Professor Moizer was likely to be stood down, but they did not do this. On 27<sup>th</sup> January they write to Mr. Dooley and they fail to accept either that they have a conflict, or to recognise the existence of a problem, or to explain that they have even quarantined him in a limited way. They put that on the website. That was inaccurate disclosure to the world at large. On 23<sup>rd</sup> and 24<sup>th</sup> February they decided to stand him down definitively. On 25<sup>th</sup> they write to BAA and they fail to point that out. I have taken you through that letter. That is not disclosure. After 3<sup>rd</sup> March the Competition Commission say nothing in their report and we actually have to phone up to get the information about what happened. We get a gnomic statement which concludes there is no waiver. So, there never was disclosure of any relevant information.

Point 2. Waiver has to be to all parties. You saw that in 2002 they provided the disclosure notice to everybody in the Manchester inquiry by a letter. They put everything on to the website.

THE PRESIDENT: Disclosure.

MR. GREEN: The disclosure letter, yes. Disclosure has to be to all parties, yes. The 2007 letter was put on the website - granted. But, the 2009 episodes were simply inadequate communications of a bilateral nature between ourselves and the Competition Commission. Then there was the disclosure to Mr. Dooley. There was never disclosure to the world at large, which has to occur. Vital requirement two is that the party waiving must be aware of all relevant facts. We have been through this. BAA was not aware of the 02 notice until January 09. They were not aware of the links between the Fund and Manchester Airport. They were not aware of Professor Moizer's role in the Fund vis-à-vis investment and the fleet of foot programme. They were not aware of the attempts by the Fund to seek his advice. They were not aware of the Fund's interests in all airports. They were not aware of the pension arrangements existing between Manchester Airport and the Fund, and they were not aware of the detailed links which the local authorities made in their capacity as shareholder and providers of loan capital to Manchester Airport. So the Competition Commission's case fails on that ground.

Aware of consequences, the third vital requirement: the Competition Commission never set these out, so that is a non-starter.

Then vital requirement four, and unpressurised fair opportunity: we have set out our criticisms in pretty trenchant terms of the meeting of 12<sup>th</sup> February, which was cloak and dagger. That is how it appeared, and you have the evidence of the unsurprising discomfort that Mr. Herga felt at being isolated, feeling pressurised into giving a decision, feeling that this was a highly sensitive time and the Competition Commission was really telling him, not asking him anything. Then you have got the inaccurate statements made at that meeting about the role of Professor Moizer as a macro economic adviser. Finally, you have got the Competition Commission, who just do not think they ever gave a waiver. They never thought they were engaged in a waiver of disclosure exercise. They stood him down. How can you have a waiver for someone who you stand down. Waiver arises when you keep them standing up, not when they stand down. There is another argument, which is raised by the Competition Commission, which is, "None of this really matters because we would have come to the same decision anyway". We have dealt with in our skeleton, paras. 19 to 21. The case law obliterates that argument out of the water, four House of Lords authorities on the point, something of an obstacle. On the facts though it is completely hopeless. Let me just show you what the Court of Appeal thought about that in *Re Medicaments*, authorities tab 11. Just to give you an indication of timing, I probably need about another 20 minutes to deal with bias. I will probably be not much more than an hour or an hour and a quarter on proportionality. It is probably best left until tomorrow. In fact, Mr. Swift and I did think this morning that I would probably trespass into tomorrow, but not by much. It is a much shorter and much more clearly confined issue than this. Shall I simply get to an end on bias? THE PRESIDENT: Yes. MR. GREEN: Re Medicaments, one can go straight to the point, and I think, in a sense, by way of conclusion, I am just going to draw one or two threads together from the case law. THE PRESIDENT: You very kindly provided some agreed bundles earlier. MR. GREEN: Yes, this should in the first authorities bundle. Let me just explain what the facts were in *Re Medicaments*. This is the case which is perhaps of greatest interest to the Tribunal since it is predecessor body. Dr. Rowlatt was an economist and she sat on the Restrictive Practices Court, and the court had before it a case brought by the Director

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General of Fair Trading under the good old Restrictive Trade Practices Act 1976 concerning

resale price maintenance for pharmaceuticals. These were very long running, expensive cases extending over a number of years accommodating a lengthy trial. During the case Dr. Rowlatt applied for a job as an economic consultant with Frontier Economics. Frontier Economics were advising the Director General of Fair Trading. She withdrew her application. She realised it was perhaps unwise. She informed the presiding judge, Mr. Justice Lightman. The matter was disclosed to the parties. The Pharmaceutical Association, who was effectively the respondent to the proceedings, applied for the court to recuse itself. The court conducted an analysis on an objective basis and decided that Dr. Rowlatt was not biased and they would not recuse themselves. The Court of Appeal disagreed. The Court of Appeal, a strong court, Lord Phillips, Lord Justice Robert Walker and Lord Justice Brooke, gave their judgment in 2000. This was the first case in which the English courts explicitly harmonised its case law with the Strasbourg case law and identified the test of the fair minded observer, which the House of Lords has subsequently endorsed and which has been used throughout.

I would like to pick up the facts of this and the analysis at para.92, p.728 of the judgment internal numbering. The Court of Appeal says here:

"The court below, of which Dr. Rowlatt was a member, found itself in the unenviable position of having to address this challenge to Dr. Rowlatt's credibility. It did so on an objective basis, concluding that it was more credible that she did not Frontier's position in mind when she applied for a post with them, rather than that she had it in mind and, having made her application to them, then felt impelled to bring the matter to the attention of the judge.

We do not think that it was appropriate that the court below should have set out to answer the question of whether or not Dr. Rowlatt's statement was truthful. The court should have considered what impression her conduct, including her explanation for it, would have had on a fair minded observer.

We do not consider that the reasoning of the court would have left the fair minded observer confident that Dr. Rowlatt had forgotten Frontier's role as experts in the case when she applied for a post with them. It is, indeed, hard to credit that, had she had this fact in mind, she would have made the application, only to appreciate no sooner had she done so that it was inappropriate. But it is equally hard to credit, for the reasons given by Ms. Bendall, that Dr. Rowlatt could have lost sight of the fact that Frontier were providing critical expert evidence in the case. Thus any concerns that Dr. Rowlatt's initial application would have raised in the mind of

the observer would have been augmented rather than allayed by the fact that she proffered an explanation which it was not easy to accept.

What concerns would the remarkable facts that we have set out above raise in the mind of a fair minded observer? The Restrictive Practices Court is, in this case, going to have to resolve a fundamental conflict of economic analysis between rival economic consultants. Ms. Bendall stated that her clients considered that Dr. Rowlatt had, by making her application for employment to one of those consultants, indicated a partiality to them which could not be undone. We consider that the fair-minded observer would be concerned that if Dr. Rowlatt esteemed Frontier sufficiently to wish to be employed by them, she might ..."

- and please note these words because I think they are perhaps the essence of the court's tests:

"... she might consciously or unconsciously be inclined to consider them a more reliable source of expert opinion than their rivals."

The words to note there are "might", because we are dealing with possibility not absolute, and "conscious or unconscious inclination", it is a low threshold.

96. Mr. Sumption advanced a more basic contention that an objective bystander would conclude that Dr. Rowlatt might still harbour hopes that, sooner or later, she might find employment with Frontier and this might induce in her, whether consciously or unconsciously, a reluctance to reject as unsound evidence advanced by Frontier's experts.

97. We agree with Mr. Sumption that the fair minded observer would not be convinced that all prospects of Dr. Rowlatt working for Frontier at some time in the future had been destroyed, nor that she might not still hope, in due course. to work for Frontier. He would not be reassured by the fact that initially, albeit on the advice of the judge, she wrote to Frontier asking that her application should not be pursued until 'after the conclusion of the trial' and that she later offered an undertaking to join Frontier 'for two years after the final order in these proceedings or indeed for any lengthier period which either party may request'. The observer's concerns at the possibility that Dr. Rowlatt's wish to work for Frontier demonstrated partiality would be augmented by a concern that she might still have hopes of doing so.

98. It is for these reasons that we concluded that a fair-minded observer would apprehend there was a real danger that Dr. Rowlatt would be unable to make an

objective and impartial appraisal of the expert evidence placed before the court by Frontier and that, on objection being taken, she should have recused herself.

99. Having reached this decision, we then had to consider the position of the other two members of the court. The trial had reached an advanced stage at this time that it was interrupted by the appellants' application. Dr. Rowlatt must have discussed the economic issues with the other members of the court. We concluded that it was inevitable that the decision that Dr. Rowlatt should be disqualified carried with it the consequence that the other two members of the court should stand down.

100. We reached our decision with great regret. Its consequence is that an immense amount of industry will have gone for nothing, and very substantial costs will be thrown away. But Mr. Philipson, for the Director General, made it plain he did not advance the arguments that these considerations ought to influence our decision."

Paragraph 99 therefore is the paragraph in which the tainting of A taints the position of B,C, etc. and we say, with great respect to the Court of Appeal, that is not entirely consistent with the case law. But assume that it is, you will see that the threshold for, as it were, horizontal tainting is set at a very, very low level. The court simply asked themselves two questions: had Dr. Rowlatt discussed the matter with the others? Did the issue arise at a relatively advanced stage? That was it, that led to the inevitable consequence that Mr. Justice Lightman and his other colleague had also to stand down and, as we know, the case was in fact conducted again about a year and a half later, there was a lengthy trial and the Restricted Practices Court, under a different judge, this time Mr. Justice Buckley, came to essentially the same result as it had on the previous occasion.

The same in *Pinochet* really. One can pick Pinochet up at tab 8 in the same bundle. Lord Hoffmann was a director and chairman of a charity which was owned by Amnesty International – I am sure the facts are familiar. The objects of the charity included the suppression of extra judicial torture and execution – hardly a surprising or controversial object. There was no evidence led that Lord Hoffmann adhered personally to this object but again it would be surprising if any of their Lordships were adverse to that object.

The House of Lords heard the case with Lord Hoffmann sitting. We all know that Amnesty International objected. On the second occasion the House of Lords had to decide whether the first House of Lords was properly constituted as a result of Lord Hoffmann's position, and they set aside the entire judgment and the case was heard again.

Lord Hoffmann was held to have a "close connection" and I will just pick up a couple of paragraphs: Lord Browne-Wilkinson, p. 135:

"Can it make any difference that, instead of being a direct member of A.I. Lord Hoffmann is a director of A.I.C.L., that is of a company which is wholly controlled by A.I. and is carrying on much of its work? Surely not. The substance of the matter is that A.I.L and A.I.C.L are all various parts of an entity or movement working in different fields towards the same goals. If the absolute impartiality of the judiciary is to be maintained, there must be a rule which automatically disqualifies a judge who is involved, whether personally or as a director of a company, in promoting the same causes in the same organisation as is a party to the suit. There is no room for fine distinctions. If Lord Hewart C.J's famous dictum is to be observed: it is 'of fundamental importance that justice should not only be done, but should manifestly and undoubtedly be seen to be done'."

So that was Lord Browne-Wilkinson. Lord Goff at p.139:

"Let me next take the position of Lord Hoffmann in the present case. He was not a member of the governing body of A.I., which is or is to be treated, as a party to the present proceedings; he was chairperson of an associated body, A.I.C.L., which is not a party. However, on the evidence it is plain there was a close relationship between A.I.L. and A.I.C.L."

So close relationship to someone who is a party is enough. Lord Hope at the bottom of the next page, p.140 at H:

"As my noble and learned friend, Lord Goff of Chieveley, said in *R v Gough* the nature of the interest is such that public confidence in the administration of justice requires that the judge must withdraw from the case or, if he fails to disclose his interest and sits in judgment upon it, the decision cannot stand. It is no answer for the judge to say that he is in fact impartial and that he will abide by his judicial oath. The purpose of the disqualification is to preserve the administration of justice from any suspicion of partiality. The disqualification does not follow automatically in the strict sense of that word, because the parties to the suit may waive the objection. But no further investigation is necessary and, if the interest is not disclosed, the consequence is inevitable. In practice the application of this rule is so well understood and so consistently observed that no case has arisen in the course of this century where a decision of any of the courts exercising a civil

jurisdiction in any part of the United Kingdom have had to be set aside on the ground that there was a breach of it."

The position of the House of Lords, and they do elsewhere cite the *Dimes* case, and the other House of Lords cases, *El Hassan* and so on that we have cited, are all to the effect that the consequence is inevitable and automatic, so I put it two ways. If you come to the conclusion there is apparent bias and there was no disclosure, the inevitable consequence I law is that the entire panel is tainted. The House of Lords considered that to be the case because of one member in *Pinochet*.

The alternative, the lesser, is the Court of Appeal's approach in *In Re Medicaments*, which says that there are some pretty low level facts, did they converse about the case? What stage did it arise? If so it is inevitable. Those are really the two alternatives.

So far as our case is concerned we do not think it matters very much, but we say as a matter of law the position is as set out in the House of Lords' authorities. If you adopt the lesser approach we submit you are bound to come to the same conclusion.

If it is then suggested that it is a complicated question of fact, and frankly it was also blindingly obvious that no one could ever have come to a different decision, then we will deal with that in reply, but there are innumerable complex questions which were taxing the Competition Commission in the last four or five months it was by no means a foregone conclusion; one only has to look at the documents over the last four or five months to see that they have not finalised their views on a vast array of decisions. I have no doubt at all that they had formed some strong provisional views on some issues but, for example, on which airports, whether there were going to be options in relation to airports to be divested, concurrent or consecutive, bidder's suitability, precisely what was to form part of the AEC were all up for grabs until the last moment. There were lots and lots of issues which were outstanding. I will wait and see what my learned friend says about that, but the evidence is pretty stark on that. But we say that it really is not something which you should be getting into. You do not have evidence from any of the other members of the Competition Commission who say: "Well, I didn't care about Professor Moizer." He was an influential man. He was the most influential man and he was brought on to the inquiry because he had 2002 experience. Mr. Clarke confirms he was an important member of the team. There really cannot be any doubt about that and I do not propose to spend much time on it. I will deal with anything arising in reply.

The conclusions, I think, are now self-evident. The inquiry was riven through with conflict from start to finish. There was no disclosure. The consequences are inevitable.

Unless I can assist further today ----THE PRESIDENT: Are you finishing on bias now, or are you reserving a word tomorrow? MR. GREEN: No. I am pretty much finished on bias, I think, at this stage. There are one or two things I might have mentioned, but they would be largely repetitive at this point. THE PRESIDENT: There is an issue about timing of the challenge, is there not? I think that is linked to the bias point. MR. GREEN: Yes. I think that really is one for Mr. Swift to make. If he is saying that -- Mr. Hawkins phones after the decision comes out and says, "What are the reasons for standing Professor Moizer down?" and they say, "We are out of time" -- I mean, I think it is really for Mr. Swift. If he wants to say that we were tardy and slow in bringing this application for judicial review and we were not within the confines of the Competition Act, then I think it is really for the Competition Commission to even remotely to attempt to set out what their case is on that in the light of the facts - because we find it baffling. Within two months of the decision coming out we brought that application for judicial review. THE PRESIDENT: You are probably right. It is probably more a matter raised, as it were, by way of defence. MR. GREEN: Yes. We have dealt with it in the skeleton. We can deal with it in reply in specifically addressing the points that are made. THE PRESIDENT: Mr. Green, Mr. Swift, Mr. Jowell, we are minded just to start at ten tomorrow, unless that is going to cause tremendous problems with any of you. It just means it gives us a bit extra time. Is that convenient? I will take it as a 'Yes'. (Adjourned until Tuesday, 20<sup>th</sup> October, 2009 at 10.00 a.m.)