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6 **IN THE COMPETITION**  
7 **APPEAL TRIBUNAL**  
8

Case No.: 1381/7/7/21

9  
10 Salisbury Square House  
11 8 Salisbury Square  
12 London EC4Y 8AP  
13 (Remote Hearing)  
14

Friday 25th June 2021

15  
16 Before:  
17 The Honourable Mr Justice Waksman  
18 Eamon Doran  
19 Derek Ridyard  
20  
21 (Sitting as a Tribunal in England and Wales)  
22

23  
24 **BETWEEN:**  
25

26  
27 Justin Le Patourel  
28

29 -v-  
30

31 BT Group PLC  
32 British Telecommunications plc  
33  
34

35 **A P P E A R A N C E S**  
36

37 Ronit Kreisberger QC, Nicholas Bacon QC, Nikolaus Grubeck and Jack Williams (On behalf  
38 of Justin Le Patourel)  
39 Sarah Ford QC, Sarah Love, Giles Richardson and Benjamin Williams QC (On behalf of BT  
40 Group PLC)  
41 Digital Transcription by Epiq Europe Ltd  
42 Lower Ground 20 Furnival Street London EC4A 1JS  
43 Tel No: 020 7404 1400 Fax No: 020 7404 1424  
44 Email: [ukclient@epiglobal.co.uk](mailto:ukclient@epiglobal.co.uk)  
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(10.30 am)

**Submissions by MS FORD (cont.)**

MR JUSTICE WAKSMAN: Ms Ford, Ms Kreisberger, can you hear?

MS FORD: Sorry, sir, you broke up but we heard the first part.

MR JUSTICE WAKSMAN: You can hear me both of you?

MS FORD: Yes.

MR JUSTICE WAKSMAN: Let me make the formal introduction. These proceedings are being live-streamed and many are joining on Microsoft Teams.

I start, therefore, with the usual customary warning. These proceedings are in open court as much as if they were heard before the Tribunal physically here in Salisbury Square. An official recording is being made and an authorised transcript will be produced but it is strictly prohibited for anyone to make an unauthorised recording whether audio or visual of the proceedings in breach of that provision is punishable as a contempt of court.

Ms Ford, back to you to continue your submission.

MS FORD: Thank you, sir. Before I do so there are two brief housekeeping matters. The first concerns the class definition and deceased persons and the parties have been liaising on that point overnight. The parties have agreed revised wording for the Class definition. The Tribunal should have received a revised version of the draft Collective Proceedings Order with that wording in it.

MR JUSTICE WAKSMAN: Yes. Thank you.

MS FORD: The agreed Class definition is "All persons domiciled in any part of the United Kingdom (except in the Hull area) - or their UK-domiciled personal representatives – who, during the Claim Period, bought a BT Standalone

1 Fixed Voice Service except for the Excluded Services (referred to below as  
2 the "Class Members")."

3 The PCR has confirmed that he agrees that the estates of persons who, had they  
4 remained alive, would be within the Proposed Class, but which do not have  
5 a personal representative and do not subsequently have a personal  
6 representative before the end of the distribution stage are not within the  
7 Class.

8 MR JUSTICE WAKSMAN: Yes. Thank you.

9 MS FORD: That would mean that at some point there would need to be some  
10 methodology to reduce any aggregate damages award to reflect the reduction  
11 in the size of the Class, but that's obviously a question for another day and it  
12 goes without saying that what has been agreed is without prejudice to our  
13 primary contention that the application for a CPO should be dismissed.

14 MR JUSTICE WAKSMAN: Yes.

15 MS FORD: So the second brief housekeeping point was that yesterday I made  
16 submissions to the Tribunal about the various policy objectives that govern  
17 Ofcom's functions under Section 4 of the Communications Act 2003, and we  
18 noticed that the version of the Communications Act which was in the  
19 bundle that I was referring to did not quite correlate to my submissions,  
20 because it wasn't the most up-to-date version. So we have arranged for the  
21 most up-to-date version of that section to be put into the Tribunal's bundles,  
22 but I just wanted to confirm that my submissions were made by reference to  
23 the version as it is in force at the moment, the version which is now in the  
24 bundles.

25 MR JUSTICE WAKSMAN: Thank you.

26 MS FORD: I am turning to the third of our six strike-out points. We say there's been

1 a failure to consider the wider competitive dynamics in the retail  
2 telecommunications market during the claim period. We highlight three  
3 features of the market in particular which we say demonstrate that BT's  
4 pricing was not abusive. It was a rational response to the competitive  
5 dynamics and the policy pressures in the retail telecommunications market at  
6 the relevant time.

7 The first dynamic is the steep decline in the volume of fixed calls as customers  
8 switched from fixed line to mobiles and that can be seen if you look at the  
9 response bundle, bundle 5, tab 3, page 10. This is Ofcom's communications  
10 market report for -- published on 19th August 2010 and figure 5.1 shows the  
11 UK Telecoms industry key statistics as at 2010. The Tribunal will see four  
12 lines down in this table there's a statistic "Fixed voice call minutes" in billions  
13 and in 2004 there were 163 billion fixed voice call minutes. Then in the row  
14 below mobile voice call minutes in billions and that's 64 billion.

15 MRS JUSTICE BACON: Sorry, Ms Ford. I am slightly behind you. Can you have  
16 give me again the reference within the response bundle?

17 MS FORD: It is tab 3, sir, and then page 10.

18 MR JUSTICE WAKSMAN: Yes. Thank you.

19 MS FORD: We have their figure 5.1, which gives us in 2004 a total of 163 billion  
20 fixed voice call minutes and 64 billion mobile voice call minutes.

21 If we then compare that with Ofcom's communications market report in 2018, which  
22 is in tab 10 in this bundle at page 159, the Tribunal should have there figure  
23 4.1, UK Telecoms Market Key Statistics.

24 MR JUSTICE WAKSMAN: Yes.

25 MS FORD: There is about midway between the hole punches fixed voice  
26 call minutes in billions and in 2017 it's gone down to 54 billion. So that's

1 down --

2 MR JUSTICE WAKSMAN: Just a moment, please. Yes.

3 MS FORD: It has gone down from 163 billion in 2004 to 54 billion in 2017.

4 MR JUSTICE WAKSMAN: Yes.

5 MS FORD: As to the corresponding number of mobile minutes, there's a little bit of  
6 arithmetic that needs to be done. There is a figure for active mobile  
7 subscribers, which is two lines down, and you can see in 2017 there are  
8 92 million active mobile subscribers. Then there is a figure for average  
9 monthly outbound mobile call minutes per subscription, and that's the second  
10 from the bottom and it gives 157. So we have multiplied the 92 million by their  
11 average monthly outbound mobile call minutes and what you get is 173 billion  
12 mobile call minutes. So it's gone up from the figure of 64 billion in 2004 to the  
13 173 billion in 2017.

14 MR JUSTICE WAKSMAN: Sorry. Just a minute. Where is the 173? That's  
15 multiplying.

16 MS FORD: It is multiplying 92 billion active mobile subscribers.

17 MR JUSTICE WAKSMAN: By the monthly outbound call minutes times 157.

18 MS FORD: Yes. Times 157. You get 173 billion.

19 MR JUSTICE WAKSMAN: Yes.

20 MS FORD: Obviously a reduction in the volume of fixed calls means a reduction in  
21 the revenues that telecommunications providers can recover from those  
22 services, and telecommunications providers have common costs across  
23 access and calls. If the volume of calls goes down, then you need to recover  
24 your common costs in some other way, and Ofcom recognised in its 2017  
25 statement that at least some of the increase in line rental prices might be what  
26 it described as a rebalancing to reflect the reduction in call volumes.

1 Now you can see that from bundle 2, tab 4 -- this is Ofcom's 2017 statement -- at  
2 page 277. If the Tribunal looks at paragraph 3.45, you see the second  
3 sentence:

4 "Fixed call volumes have decreased by 55% between Q3 2010 and Q4 2016 and  
5 therefore it is possible some of the increase in line rental prices and revenue  
6 could be attributed to a rebalancing between line rental and calls."

7 MR JUSTICE WAKSMAN: Just a moment. Yes.

8 MS FORD: So that is the first dynamic that we say is not reflected in Mr Parker's  
9 analysis at all.

10 Secondly, during the claim period there were incentives to sell bundles and those  
11 incentives came from both the demand side preferences of customers and  
12 from supply side efficiencies on the part of telecommunications providers.  
13 I am going to address the demand side first and then the supply side.

14 Customers were showing strong preferences to purchase bundles and you can see  
15 that, first of all, going back to the response bundle, bundle 5, tab 6. This is  
16 Ofcom's publication pricing trends for communication services in the UK dated  
17 15th March 2017. If you look at page 145, you see figure 1.19.

18 MR JUSTICE WAKSMAN: Just a moment, please.

19 MS FORD: Sorry, sir. Yes. Thank you. The Tribunal should have there a figure  
20 which says "Proportion of users, by type of bundled services: 2006 to 2016".  
21 What it shows is that in 2009, 39% of customers purchased some sort of  
22 bundle. You can see down the side different types of bundles. 39%  
23 purchased some sort of bundle. By 2016 that figure has gone up to 75%. It  
24 would seem as showing customers showing strong preference to purchasing  
25 bundles during this period. At the same time the number of customers who  
26 were purchasing Standalone Fixed Voice Services is declining. You can see

1 that from the claim form bundle, tab 5, page 315. The Tribunal should have  
2 there figure 1.4, number of voice only lines in the UK by thousands of lines.

3 That graph shows that the number of voice only lines in the UK declines.

4 MR JUSTICE WAKSMAN: Yes.

5 MS FORD: From 3.5 million in 2013 to around 2 million I think in 2017.

6 MR JUSTICE WAKSMAN: Yes.

7 MS FORD: If you look over the page at 1.6, you see a similar graph dealing with  
8 a number of split purchaser lines in the UK. That declines from 2.5 million in  
9 2013 to 1.5 million in 2017.

10 MR JUSTICE WAKSMAN: Yes.

11 MS FORD: So on the demand side, if you are looking at what's going on with  
12 consumers at this time, consumers are switching from Standalone Voice  
13 Services to bundled services.

14 MR JUSTICE WAKSMAN: Yes.

15 MS FORD: If we then look at what's going on in the supply side at the time, BT is  
16 competing with large providers such as Sky and TalkTalk and those parties  
17 purchase wholesale access from BT's network usually by means of local loop  
18 unbundling and then they use that wholesale access to sell fixed voice and  
19 broadband service. These parties have a fixed cost of wholesale access that  
20 they need to recover and so it makes sense for them to try and sell bundles of  
21 fixed voice and broadband, because that means they can recover their fixed  
22 costs across a wider range of services.

23 So it makes economic sense for these parties that BT is competing with to try and  
24 sell bundles and the same applies to Virgin Media, because it has to recover  
25 the cost of its own network. So it is economically rational for these parties to  
26 price their bundles in such a way as to try and encourage and incentivise

1 consumers to buy bundles. The way they do that is that they set the  
2 Standalone Fixed Voice price with a relatively significant mark-up above costs  
3 and then the price of a bundle, including broadband, incremental bundle price,  
4 is only a small step more above the cost of Standalone Fixed Voice Services,  
5 and what that does is that it makes bundles more attractive compared to  
6 standalone services and so incentivises consumers to take up bundles.

7 MR JUSTICE WAKSMAN: Just one moment, please.

8 Ms Ford, you mentioned the rationality of this pricing behaviour. To what extent do  
9 you think the fact that the behaviour is rational means it is not abusive?

10 MS FORD: We are talking first of all about the behaviour of BT's competitors. BT is  
11 competing with these people and therefore it competes on the same playing  
12 field.

13 MR RIDYARD: Yes.

14 MS FORD: So the competitors are obviously not on any view dominant and BT is  
15 pricing in the same way as its competitors. We will go on to see it is one of  
16 the criticisms that we advance of the abuse analysis that there are competitor  
17 prices available to be analysed and BT's prices are entirely consistent with  
18 those of its non-dominant competitors and yet the case is being made that  
19 those prices are somehow abusive.

20 MR RIDYARD: That's the point you are making about rationality. I understand.

21 MR JUSTICE WAKSMAN: Sorry, Ms Ford. Just to continue that question, are you  
22 saying that is, in fact, what the competitors were actually doing, that that is  
23 why they set the fixed line prices high relatively speaking, so as to incentivise  
24 customers to go to the bundles? Are you saying that's what they did?

25 MS FORD: Well, sir, I can show you their prices and we can see the relationship  
26 between the broadband price and the standalone fixed voice price. I am



1 obviously not in a position to make submissions or give evidence about what  
2 their internal thinking was, but my submission is that it is economically rational  
3 for them to act in this way for the reasons that we have said, and that is  
4 a dynamic in this market that Mr Parker has simply not taken into account,  
5 because he simply looks at standalone fixed voice. He does not look at all at  
6 what's going on with bundles. That's a fundamental omission.

7 MR JUSTICE WAKSMAN: When it comes to BT's position, which you are in  
8 a position to give evidence about, should you wish, are you saying this was, in  
9 fact, BT's motivation, or again is it no more than saying that would be  
10 a rational explanation?

11 MS FORD: I am saying that BT is competing with these parties and that's BT's  
12 motivation for pricing.

13 MR JUSTICE WAKSMAN: Sorry. BT's motivation for pricing is to set the price high  
14 in order to incentivise customers to go to bundles?

15 MS FORD: Yes, we have the evidence of Mr Bunt that BT's policy is consistent with  
16 digital inclusion, which is my third submission under this. So I can take you,  
17 sir, to Mr Bunt's evidence about BT policy.

18 MR JUSTICE WAKSMAN: I will look at that a bit later on. I have read it. Can  
19 you just give me the paragraph reference in Mr Bunt's witness statement  
20 where he says that is BT's actual policy?

21 MS FORD: Yes, sir. It is core bundle tab 6 and we rely on paragraphs 33 to 38.

22 MR JUSTICE WAKSMAN: Thank you very much. Yes. Sorry to have interrupted  
23 you.

24 MS FORD: That's quite all right. So we are making the point that BT is competing  
25 with these parties whose pricing is economically rational for the reasons that  
26 we have set out, and I can show the Tribunal, as I said, the pricing that is in

1 the market at the time. It is at the claim form bundle, tab 5, at page 335.

2 What the Tribunal should have there at table 1.29, "Line rental and promotional and  
3 standard dual play prices". Along the left-hand side of the table are the  
4 various competitors in the market. The first column is the monthly line rental  
5 price and the second column is the cheapest promotional dual play price. So  
6 comparing these two columns shows you the relationship between the  
7 line rental only price and the nearest bundle.

8 What you see is that Sky's cheapest promotional dual play price is only around £1  
9 more expensive than their monthly line rental price. So you can either buy  
10 a telephone line or for £1 more you can get a telephone line and broadband.

11 MR JUSTICE WAKSMAN: Right.

12 MS FORD: With TalkTalk similarly there is a £1 difference between them. Phone  
13 Co-Op there is a £5 difference between them. The Post Office is £5 and the  
14 BT difference between them is £6. The submission I make is that the market  
15 dynamic, as you can see from these figures, is to price broadband  
16 incrementally close to Standalone Fixed Voice prices.

17 MR JUSTICE WAKSMAN: All you can say really is these are their prices. I mean,  
18 you are inferring this rationality from those prices. You are effectively saying  
19 because the prices are so close, at least one, if not the only rational economic  
20 explanation for that is to disincentivise customers from fixed band and bring  
21 them to bundles. You may be right at some point, but all I am saying is that's  
22 all you are doing here.

23 MS FORD: You are absolutely right. The reason we are doing it is because this is  
24 a dynamic which ought to be taken into account and has not been.

25 MR JUSTICE WAKSMAN: Yes.

26 MS FORD: Now we heard much from Ms Kreisberger yesterday about BT's

1 profitability and that was looking solely at standalone fixed voice, but if you  
2 look at BT's profitability across voice and broadband, it is actually within  
3 normal parameters. I get that from bundle 6A, which is the reply bundle,  
4 tab 9, pages 496 to 497.

5 MR JUSTICE WAKSMAN: Just one moment, please.

6 MS FORD: Certainly.

7 MR JUSTICE WAKSMAN: Yes.

8 MS FORD: Sir, what the Tribunal should have there is a heading on page 496 "BT's  
9 profitability EBIT margins with various adjustments to line rental". I should say  
10 that this has confidential figures in it, which I am not going to read out, but if  
11 you look at paragraph A.5.86, you can see the exercise Ofcom is doing is to  
12 estimate how BT's profitability from Standalone Fixed Voice Services would  
13 be affected by making certain changes to line rental prices.

14 If you look at the table at figure A.5.14, you see that the first column contains various  
15 possible adjustments. So you have BT's current price and then you add £5 or  
16 you add £7 or you add £8 or £10. The next column then shows BT's  
17 profitability figures in those circumstances and in the far column you have  
18 comments from Ofcom, and the first one observing this is BT's current price.  
19 The second one says "Lower estimate consistent with promoting competition."  
20 The third one "Upper estimate consistent with promoting competition". The  
21 fourth one you see the observation "Similar to BT's estimated EBIT margin for  
22 fixed voice and fixed broadband combined."

23 Beyond the point at which Ofcom has said this is consistent with promoting  
24 competition, you see BT's profit margins for fixed voice and fixed broadband  
25 combined. So we can see from that it is profit margins. If you look across  
26 broadband and Standalone Fixed Voice Services, they are within normal

1 parameters. Again we say this examination of what's going on, the  
2 competitive dynamic with bundles is something that Mr Parker has completely  
3 failed to take into account, because he just looks at Standalone Fixed Voice  
4 on its own.

5 MR JUSTICE WAKSMAN: Just a moment. Just on this table, I am a little unclear  
6 what is happening here. Are these different scenarios on the left-hand side of  
7 the A.5.14. Are they looking at different scenarios about how the profitability  
8 would be affected by different line rental prices?

9 MS FORD: Yes, they are, yes.

10 MR RIDYARD: That's holding other things constant. That's assuming there would  
11 be no rebalancing or changing of prices of other products within the bundle?

12 MS FORD: Yes, their explanation of what they are doing is in A.5.86 a range of  
13 adjustments that could be made to BT's line rental that would result in similar  
14 EBIT margins for those we have discussed above.

15 MR RIDYARD: Right. Just a moment. If there are two elements to their pricing, the  
16 line rental and the other charges, this is reducing the line rental, holding other  
17 things constant?

18 MS FORD: That's my understanding. The reason I rely on it is simply for the  
19 observation in the fourth line that the percentage figure there, which I am not  
20 obviously reading out, is said to be similar to BT's estimated EBIT margin for  
21 fixed voice and fixed broadband combined.

22 MR JUSTICE WAKSMAN: Just a moment. That's if you make the adjustment.

23 MS FORD: Yes, sir, it is. The point I am making is that if you make the adjustment  
24 to the --

25 MR JUSTICE WAKSMAN: The line rental.

26 MS FORD: The line rental price, you get a similar profitability to the profitability for

1 fixed voice and fixed broadband combined. That profitability is without the  
2 adjustment. You are not making the adjustment to both. You are comparing.

3 MR JUSTICE WAKSMAN: But how does that help you?

4 MS FORD: I am simply referring to it because you can see from this that Ofcom  
5 thought BT's estimated EBIT margin across both fixed voice and broadband  
6 was within normal parameters, was acceptable. Indeed, if anything, you can  
7 see because it comes in at the higher end of the adjustment, I am making the  
8 submission that if you take a wider view and you don't just look at standalone  
9 fixed voice products, you look at profitability across both fixed voice and  
10 bundles, Ofcom was clearly satisfied that BT's level of profitability, when you  
11 take that view, was within normal parameters, was acceptable.

12 MR JUSTICE WAKSMAN: You mean the profitability in relation to fixed voice and  
13 fixed broadband combined?

14 MS FORD: Yes.

15 MR JUSTICE WAKSMAN: The concern in this case is the prices to those individuals  
16 who just take the voice services.

17 MS FORD: Yes.

18 MR RIDYARD: So if that price is too high, then I am not sure how the fact that if you  
19 average that out against some other services that BT sells that that helps your  
20 case, unless you are making a point about the need for the common costs to  
21 be reallocated. I think in what you took us to earlier Ofcom said that the  
22 common cost issue might to some extent be a factor, but it is enough to  
23 explain the differences in the margins across the two products.

24 MS FORD: Sir, I am making a point that in order to do a proper assessment of the  
25 circumstances you should not focus solely on standalone voice products. You  
26 should be taking into account the competitive dynamic in bundles. In support

1 of that submission I draw attention to the fact that Ofcom considered that  
2 profitability, looking at that wider picture, was not problematic. That is the  
3 submission that I am making.

4 My relying concern is that the analysis that's being advanced to support these claims  
5 does not in any way take any of this into account and so we say the analysis  
6 was insufficient.

7 MR RIDYARD: Right. If I was a bundle customer, and I can see there is no point in  
8 me complaining about the fixed line rental charge, because what BT is taking  
9 from me there, it is giving back to me on the deal I am getting on the bundle.  
10 So it would be silly to look individually at the elements, because what I should  
11 consider is the picture in the round, because I am buying the two services, but  
12 if I am a customer who just buys the fixed line rental, what comfort do I get  
13 from the fact that other people are getting a good deal on their broadband if I  
14 am not getting a good deal on my voice only, and that is the only service that  
15 I am buying? I mean, isn't that the essence of the concern that is before us in  
16 this case?

17 MS FORD: Sir, that is the essence of the concern, but your question contained  
18 an assumption, and the assumption is that you are not getting a good deal on  
19 your Standalone Fixed Voice product and that's what the methodology must  
20 investigate. That's why -- and we are going to come on to look at the case  
21 law on how you define an abuse -- that's why you have to look at not only at  
22 the relative relationship between the prices that are being charged and, for  
23 example, a cost plus measure, but you have to inquire as to the wider  
24 possible justifications for that pricing relationship.

25 Here in my submission you see that there is a dynamic in the wider market whereby  
26 BT's competitors were all pricing their Standalone Fixed Voice Services

1 relatively high and their bundle prices at a relatively low increment above that.  
2 Those are the people BT is having to compete with. That is the sort of factor  
3 you would expect to be taken into account in an assessment of abuse to say  
4 "Well, even though this price is relatively high, I can see there is a potential  
5 explanation for it. There is a potential justification". That exercise, in my  
6 submission, has not been done in this case.

7 MR DORAN: Ms Ford, just for my benefit here, what you are pointing to is that this  
8 is one of the comparators, that we should take into account, is it?

9 MS FORD: We certainly say that the competitors' prices are comparators that  
10 should be taken into account, yes, and I will come to that in the context --

11 MR DORAN: That is not your point here, though, of course.

12 MS FORD: It is a slightly different point. My point here is the inadequacy of the  
13 analysis if it simply focuses on a very narrow perspective of Standalone Fixed  
14 Voice and fails to take into account and factor in the potential dynamics in the  
15 wider bundles market and the way in which the competitors did compete.

16 MR JUSTICE WAKSMAN: Could you just help us before moving on? You said that  
17 Ofcom had considered this type of profitability analysis not to be problematic.  
18 Can you either now or later on just give us the references to where we will find  
19 that in the review?

20 MS FORD: Sir, I can answer that now, because it is an inference from the nature of  
21 the exercise that's going on here rather than a separate statement.

22 MR JUSTICE WAKSMAN: I think it would help us, please, if you are going to say  
23 that Ofcom did not regard it as problematic, I assumed that was because of  
24 something that Ofcom expressly say. It does not help us much to say it is  
25 an inference.

26 MS FORD: Perhaps I can explain how we get it.

1 MR JUSTICE WAKSMAN: Yes.

2 MS FORD: In this table Ofcom is commenting on the consequences of various  
3 adjustments.

4 MR JUSTICE WAKSMAN: Yes.

5 MS FORD: It says an adjustment of £5 according to Ofcom is the lower estimate  
6 consistent with promoting competition.

7 MR JUSTICE WAKSMAN: Yes.

8 MS FORD: It is saying that's at the lower end.

9 MR JUSTICE WAKSMAN: That's the least you would have to take off, in other  
10 words.

11 MS FORD: On Ofcom's case.

12 MR JUSTICE WAKSMAN: On Ofcom's case.

13 MS FORD: For the purposes of competition and I do obviously remind the Tribunal  
14 of the submissions I made yesterday about the differences in the policy  
15 between this sort of intervention and concluding that there is an abuse, but  
16 what we see is that Ofcom is looking at increasing potential adjustments and  
17 commenting on what their effect is.

18 A £5 adjustment is what Ofcom says is the lower estimate consistent with promoting  
19 competition. You then increase the adjustment to £7 and that is the upper  
20 estimate consistent with promoting competition. So you have on Ofcom's  
21 case then got a price which is consistent with promoting competition and the  
22 upper price, the most that Ofcom is saying you might need. You then  
23 increase your adjustment even more to £8 and that is then said to be similar  
24 to BT's profitability across Standalone Fixed Voice and broadband.

25 So because we have got increasing adjustments and increasing effects on promoting  
26 competition, you can infer that that profitability margin is even better than the



1 position which Ofcom says is the upper estimate consistent with promoting  
2 competition.

3 MR JUSTICE WAKSMAN: All right. Thank you.

4 MS FORD: Sir, the third dynamic that we say was in the market at the time is the  
5 fact that there were policy pressures from the government which had  
6 published a digital inclusion strategy, and this is where I refer to Mr Bunt's  
7 evidence in the core bundle, tab 6, and his evidence is that BT had a general  
8 strategy to try and get customers online, and that was linked to and consistent  
9 with the government's digital inclusion strategy. That's paragraphs 33 to 38.  
10 This goes to the Tribunal's question that you raised about (inaudible) which is  
11 BT's strategy. He says:

12 "I agree with what is said in paragraph 66 to 68 of the Response about the  
13 competitive factors that encouraged providers to incentivise the take up of  
14 bundles including broadband.

15 "In my role within Voice Pricing, one of the key drivers to BT's pricing strategy was to  
16 move customers away from voice only service to broadband and bundles...  
17 the overall strategy has been to get customers online using BT's broadband  
18 packages, which we achieved in a number of ways..."

19 He goes through them. He then says in 34:

20 "I would add to the above that BT's general strategy to "get customers online" was  
21 also linked to and consistent with the UK's digital inclusion strategy, which  
22 was introduced around April 2014."

23 He says:

24 "During the period when I was involved in pricing strategy I would regularly attend  
25 meetings discussing BT's efforts to improve digital inclusion within all sectors  
26 of society."

1 Can I just ask the Tribunal to read the rest of his evidence on this point up to 38?

2 MR RIDYARD: Sorry. Can you give me the reference again because I have lost  
3 track slightly there?

4 MS FORD: Sorry. It is tab 6 of the core bundle, page 354, and the heading is "BT's  
5 use of pricing and marketing strategy aligned with the government's digital  
6 inclusion strategy".

7 MR RIDYARD: Thank you.

8 MR JUSTICE WAKSMAN: These are the same paragraphs you referred me to  
9 when I was asking the question about a rather differently formulated policy,  
10 which was a policy of having high prices on fixed line services in order to  
11 disincentivise people from using them and push them towards the bundle.

12 MS FORD: Sir, yes.

13 MR JUSTICE WAKSMAN: There is nothing in those paragraphs about that.

14 MS FORD: The first line of paragraph 33:  
15 "I agree with what is said in paragraph 66 to 68 of the Response about the  
16 competitive factors that encouraged providers to incentivise the take-up of  
17 bundles including broadband."  
18 If we look at what he is expressing agreement with in response, 66 to 68.

19 MR JUSTICE WAKSMAN: This is in the response bundle.

20 MS FORD: It is, sir. The first tab of the response bundle.

21 MR JUSTICE WAKSMAN: The first tab to the response bundle. Wait a minute.  
22 That's response annexes. Let me just get the ... I have the response annexes  
23 bundle, or is it in the CF bundle? It is probably in the CF, isn't it, the  
24 response.

25 MS FORD: It is in the core bundle. I am actually referring to one that is in the  
26 response bundle. It is in the core bundle, tab 5.

1 MR JUSTICE WAKSMAN: Thank you. Yes.

2 MS FORD: Starting at paragraph 66, page 309. So the Tribunal will see there the  
3 heading "Revolving competitive landscape across voice and broadband".

4 If the Tribunal quickly reads paragraphs 66 to 68, which are the paragraphs that  
5 Mr Bunt is agreeing with, you will see those are essentially the written version  
6 of the submissions I have just made, that BT is competing with a wide range  
7 of other telecommunications providers.

8 MR JUSTICE WAKSMAN: I follow that. I don't want to prolong it, because certainly  
9 at least I have interrupted you enough, but all I wanted to make the point is 68  
10 is saying what was economically rational for the other providers. What I was  
11 asking you about was whether it was actually BT's own policy to keep the  
12 prices high on fixed voice in order to push them towards the bundle. That is  
13 all I am asking. I can see their general policy about generally encouraging  
14 people to use broadband. I follow all of that. It can be done simply by making  
15 the bundles cheap. That's why I was trying to get at. I don't want to delay you  
16 any longer. I have the point. You say your relevant evidence on this is  
17 affirmation of 66 to 68 of the response by Mr Bunt and then 33 to 38 of his  
18 witness statement. Thank you very much.

19 MS FORD: I am moving on to the fourth point we make in support of our strike-out,  
20 which is the submission that Mr Parker's assessment of abuse was wholly  
21 inadequate. I am going to deal first with the applicable principles. We draw  
22 out three principles from the case law and I am going to say what they are first  
23 and then show you where we find them in the cases.

24 The first is that the classic United Brands case for excessive pricing has two distinct  
25 and independent limbs. You have to look at whether the price is excessive  
26 and then you look at whether it is unfair whether in itself or compared to

1 competing products.

2 Secondly, we say that the test includes not only looking at costs, but looking at  
3 demand side value ascribed by the purchasers of a product.

4 Thirdly, we say that although direct comparison with competing products might not  
5 always be possible, where a comparison can be drawn between a dominant  
6 undertaking's prices and those of its competitors, it is appropriate to do so.  
7 My headline submission will be that Mr Parker has done none of these things  
8 and for that reason his analysis is deficient.

9 The Tribunal has been shown the wording of the key test in United Brands already.

10 The paragraph that we rely on is paragraph 252 and we say that on that  
11 wording it is clear that it sets out two distinct and independent limbs, whether  
12 the difference between the cost actually incurred and the price actually  
13 charged is excessive, and if the answer to that question is in the affirmative, to  
14 consider whether a price has been imposed which is either unfair in itself or  
15 when compared to competing products.

16 Now Ms Kreisberger took you to the opinion of Advocate General Wahl in the Latvian  
17 copyright case which is in the authorities bundle 1, tab 13, and she took you  
18 to a particular paragraph, paragraph 19 on page 346, and she did that for the  
19 purpose of setting out the different comparators that you might look at to  
20 decide whether or not a price is excessive. She did not then go on to show  
21 you paragraphs 20 to 23 in this opinion, which in my submission really spell  
22 out the nature of the two-step test that is envisaged in United Brands.

23 If the Tribunal looks at 20, having set out all the possible comparators you might look  
24 at in 19, the Advocate General says:

25 "Once it has been ascertained by virtue of one or more of those methods that a  
26 significant difference exists between the price actually charged by the

1 dominant undertaking and the benchmark price, one must determine the  
2 extent to which that actual price is unfair either in itself or when compared to  
3 competing products."

4 So that is essentially a reference to the wording of United Brands. You then see:

5 "That second step in the analysis is to investigate whether the difference in price is  
6 merely the result of an abuse of use of market power by the dominant  
7 undertaking or the consequence of other legitimate reasons. Only if no valid  
8 justification exists for the difference between the benchmark price and the  
9 actual price imposed by the dominant undertaking on its customers may  
10 a price be considered unfair within the meaning of point A of the second  
11 paragraph of Article 102. The court has applied that two-step test in order to  
12 determine when a price is excessive and thus unfair for the purposes of  
13 Article 102."

14 It goes on to refer to Collecting Societies. Ms Kreisberger made the submission that  
15 a price which is excessive will also be unfair. That in my submission is wrong  
16 as a matter of law. It essentially collapses the independent second limb of the  
17 United Brands test back into the first limb, and it means that there will be no  
18 realistic difference between them. They have no independent value. In my  
19 submission that is clearly not the intention of the Court of Justice.

20 MR JUSTICE WAKSMAN: Can I just ask you about that? I follow entirely what you  
21 say and what he says at that point, but why does he go on and say in 23:

22 "The court has applied that two step test in order to determine when a price is  
23 excessive and thus unfair"?

24 MS FORD: I am just reading the context.

25 MR JUSTICE WAKSMAN: Yes.

26 MS FORD: So he is referring to the Collecting Societies case and there you have

1 the prima facie excessive inquiry is because the dominant undertaking is  
2 imposing scales of fees for its services which are appreciably higher than  
3 those charged in other member states. So you have got your excessive limb,  
4 and then the court says:

5 "That difference must be regarded as indicative of an abuse of a dominant position.

6 In such a case it is for the undertaking in question to justify the difference by  
7 reference to objective dissimilarities between the situation in the member  
8 state concerned and the situation prevailing in all other member states."

9 On any view there is then a further inquiry. Yes, we see there is what might be  
10 considered an excessive price by reference to the benchmark comparison. Is  
11 there a justification for that? Is there an explanation?

12 MR JUSTICE WAKSMAN: Yes. To be fair, maybe something is lost in translation.

13 I mean he does say in paragraph 18:

14 "There are different methods of determining whether the price is excessive."

15 You say that's the first stage.

16 MS FORD: I do. I think you can get that from paragraph 20. Once it has been  
17 explained, he says then you have to go on to say whether it is unfair.

18 MR JUSTICE WAKSMAN: Yes. Thank you.

19 MS FORD: In my submission there is a two stage test and it would be wrong as  
20 a matter of law to collapse that two stage inquiry into one single test.

21 I am moving on to Scandlines, which is a Commission decision and it is in the  
22 supplemental bundle, tab 9. This is a Commission decision which rejected  
23 a complaint and the complaint had been that a port operator had been  
24 charging excessive and discriminatory port fees. If the Tribunal turns to  
25 page 123, you will see there a heading "Unfair/excessive pricing", just above  
26 paragraph 98. You see that it's referring to Article 82 of the Treaty and the

1 United Brands test. If the Tribunal turns over to page 124, you can see the  
2 Commission saying at 102:

3 "It is important to note that the decisive test in United Brands focuses on the price  
4 charged and its relation to the economic value of the product. While  
5 a comparison of prices and costs, which reveals a profit margin of a particular  
6 company may serve as a first step in the analysis (if at all possible to  
7 calculate) this in itself cannot be conclusive as regards the existence of an  
8 abuse under Article 82."

9 The Commission then goes on to apply that, starting at page 150, paragraphs 226  
10 and 227. You can see that it's commenting on the cost plus approach that  
11 has been suggested and it says it:

12 "only takes into account the conditions of supply of the product or service. The  
13 determination of the economic value of the product or service should also take  
14 account of other non-cost related factors especially as regards the demand  
15 side aspect of the product or service concerned. The demand side is relevant  
16 mainly because customers are notably willing to pay more for something  
17 specific attached to the product/service that they consider valuable. The  
18 specific feature does not necessarily imply higher production costs for the  
19 provider. However, it is valuable for the customer and also for the provider  
20 and thereby increases the economic value of the product or service."

21 You can see there at paragraphs 232 and 233 under the heading "Conclusion" you  
22 have the Commission saying:

23 "In the present case the economic value of the product or service cannot simply be  
24 determined by adding to the approximate costs incurred in the provision of  
25 this product or service as assessed by the Commission, a profit margin which  
26 would be a pre-determined percentage of the production costs. The

1 economic value must be determined with regards to the particular  
2 circumstances of the case and take into account also non-cost related factors  
3 such as the demand for the product or service. As a consequence finding  
4 a positive difference between the price and the approximate production costs  
5 exceeding what Scandlines claims as being a reasonable margin, would not  
6 necessarily lead to the conclusion that the price is unfair, provided that this  
7 price has a reasonable relation to the economic value of the product or  
8 service supplied."

9 So the Commission is there rejecting this complaint, because it is saying just doing  
10 a cost plus analysis is not enough. That is then endorsed and applied by the  
11 Court of Appeal in the Attheraces case. That's in tab 13 of this bundle.

12 This is a case in which the trial judge had found that the defendants, the British  
13 Horse Racing Board, had engaged in excessive pricing of its pre-race data  
14 and there was then an appeal of that finding to the Court of Appeal.

15 If we start at page 417, you can see there a heading "Conclusions on excessive  
16 pricing". The Court of Appeal are saying:

17 "Although the judge reached the right conclusion on important issues raised by the  
18 claim for abuse of a dominant position, he erred in holding that the charges  
19 proposed by BHB were excessive and unfair."

20 In 204 he says:

21 "The judge correctly stated the law as laid down in United Brands that a fair price is  
22 one which reflects the economic value of the product supplied. A price which  
23 significantly exceeds that will be prima facie excessive and unfair. But the  
24 formulation begs a fundamental question what constitutes economic value?"

25 They raise a difficulty in assessing economic value in 205 and 206, because they  
26 say:



1 "On the one hand, the economic value of a product in market terms is what it will  
2 fetch. This cannot, however, be what Article 82 and Section 18 envisage,  
3 because the premise is that the seller has a dominant position, enabling it to  
4 distort the market in which it operates. On the other hand it does not follow  
5 that whatever price a seller in a dominant position exacts or seeks to exact is  
6 an abuse of his dominant position."

7 So this is the willingness to pay argument that Ms Kreisberger relies on. I am going  
8 to come back to make submission as to why we are not falling into  
9 a willingness to pay trap, but this is the difficulty that arises.

10 In terms of the Court of Appeal's approach, if you turn over to paragraph 213 on  
11 page 419, the Court of Appeal quotes the Scandlines decision we just looked  
12 at and says:

13 "As already noted the Commission's decision in Scandlines supports the view that  
14 the exercise under Article 82 while it starts from a comparison of the cost of  
15 production with the price charged was not determined by the comparison.  
16 This in itself is sufficient to exclude a cost plus test as definitive of abuse.  
17 Mr Roth accepts that there is no single methodology or litmus test of abuse:  
18 the Court has a choice of methods, but not an unlimited one. His contention  
19 is that the judge has gone outside the admissible limits of method in coming to  
20 his conclusion. Mr Hollander, also contending that the choice of methodology  
21 is for the Court, defends both the choice made by the judge and the way he  
22 has implemented it."

23 We can see how the Court of Appeal resolves the appeal at paragraph 218. They  
24 say:

25 "We conclude that holding that, in holding the economic value of the pre-race data  
26 was the cost of compilation plus a reasonable return, the judge took too

1 narrow a view of economic value in Article 82. In particular, he was wrong to  
2 reject the British Horse Racing Board's contention on the relevance of the  
3 value of the pre-race data to ATR", that's the entity trying to get access to it,  
4 "in determining the economic value of the pre-race data and whether the  
5 charges specified by BHB were excessive and unfair."

6 So the trial judge was wrong just to look at a cost plus measure. He should have  
7 looked at the demand value of the product to the entity trying to get access to  
8 it.

9 If we then look at Flynn Pharma, which is the Court of Appeal case that  
10 Ms Kreisberger took you to yesterday, which is in the second authorities  
11 bundle at tab 28.

12 MR JUSTICE WAKSMAN: Yes.

13 MS FORD: Can I ask the Tribunal, first of all, just to run its eye over the headnote,  
14 because it gives quite a potted idea of what was in dispute between the  
15 parties.

16 MR JUSTICE WAKSMAN: Yes.

17 MS FORD: So, as will have come through from that, there was no dispute by either  
18 party to this appeal that there is a two-limb test for excessive pricing and that  
19 that entails the conducting of a different analysis at each stage. The debate  
20 was whether or not the authority had done enough to satisfy the unfairness  
21 limb of the test.

22 If we turn to paragraph 62 on page 1268, this is the Court of Appeal commenting on  
23 the paragraph of United Brands that contained the (inaudible) test. It says:

24 "The court moves to consider how in evidential and methodological terms such  
25 an abuse can be determined objectively. It gives an example of one way (but  
26 only one way) to determine whether a price was unfair, namely the cost plus

1 method. The first stage or limb entailed comparing the price charged with the  
2 cost of production, to see whether it is excessive, and the second stage or  
3 limb involves determining whether, if it is excessive, it is also unfair to itself or  
4 by reference to competing products. It is these two alternative tests of  
5 unfairness which are at the heart of this first ground of appeal."

6 So this is what was in dispute essentially between the parties. Ms Kreisberger  
7 showed you paragraph 97, which is where the court very helpfully  
8 summarises what it gets from the case law. We place particular emphasis on  
9 two of the Roman numerals in this summary. The first one is Roman numeral  
10 (v) which concerns the two limb test. It says:

11 "If a cost plus test is applied the competition authority may compare the cost of  
12 production with the selling price in order to disclose the profit margin. Then  
13 the authority should determine whether the margin is excessive. This can be  
14 done by comparing the price charged against a benchmark higher than cost  
15 such as the reasonable rate of return on sales or some other appropriate  
16 benchmark such as return on capital employed. When that is performed, and  
17 if the price exceeds the selected benchmark, the authority should then  
18 compare the price charged against any other factor which might otherwise  
19 serve to justify the price charged as fair and not abusive."

20 There is clearly independent content to that exercise. You have to look at other  
21 factors in order to determine whether just because something is excessive,  
22 whether it is unfair or not. It's a separate and distinct test. In our submission  
23 it does not contemplate the possibility that you point to your cost plus exercise  
24 and say that satisfies the unfairness limb as well.

25 MS KREISBERGER: Sorry, I hesitate to interrupt, but could I just ask that the  
26 Tribunal reads to the end of the paragraph, including (vii) just to have the

1 complete picture.

2 MS FORD: As it happens, that was the second little Roman numeral I was going to  
3 take you to. So I'm happy for you to read it.

4 MS KREISBERGER: We are in violent agreement.

5 MR JUSTICE WAKSMAN: Good.

6 MS FORD: I am happy for the Tribunal to read it before I make submissions.

7 MR JUSTICE WAKSMAN: Yes, of course.

8 MS FORD: What it says, in my submission, is that if an undertaking relies in its  
9 defence upon other methods or types of evidence to that relied on by the  
10 Competition Authority, or you can interpose the claimant, then there is  
11 an obligation to evaluate it, and Ms Kreisberger made a submission yesterday  
12 that it was wrong in law to say that the claimant had to look at particular  
13 comparables. In my submission this is the authority for that proposition. If the  
14 defendant raises other comparables and says "Look, you have come up with  
15 what you say is a prima facie case of unfairness but you need to look at this  
16 too," then you have to go away and do it.

17 MR JUSTICE WAKSMAN: Yes.

18 MS FORD: There is then some observations on the concept of economic value  
19 which are also useful. If we look at 154 to 155 in this judgment, you can see  
20 he says:

21 "The concept of economic value is not defined."

22 What he is doing in this paragraph is referring to the problem we saw mentioned for  
23 the first time in Attheraces, that economic value can't just mean willingness to  
24 pay. He says it is the same point made in Attheraces and it is the issue that  
25 was first identified in US Antitrust and is described as 'the cellophane fallacy'.

26 "The simple fact that a customer or consumer will or must pay the price that a

1 dominant undertaking demands is not therefore an indication it reflects  
2 a reasonable relationship with economic value. But a proxy might be prepared  
3 to pay for the good or service in an effectively competitive market, hence the  
4 relationship between the two descriptions of abuse in paragraphs 249 and  
5 250 and the fact that the economic value description is said to be an example  
6 of the broader description of an abuse."

7 He then comments on economic value again at 170 to 171, and he says that there  
8 were certain things that were in the Tribunal's judgment that gives him cause  
9 for concern. This was clearly a legal test. He says:

10 "The categorisation of this as a legal concept seemingly led the Tribunal to treat  
11 economic value as a discrete component of the test in law to be applied. It is  
12 "legal" in the strictly limited sense that it has been ascribed a meaning in the  
13 court judgment but, at base, it is an economic concept which describes what it  
14 is that users and customers value and will reasonably pay for and it arose in  
15 the United Brands judgment as an economic description of the abuse of unfair  
16 pricing."

17 Secondly, he says:

18 "The Tribunal did not agree with the submissions of all the parties that economic  
19 value was simply a matter to be taken into account as part of the other  
20 components of the test."

21 He says he agrees with the parties on this:

22 "It is evident from the judgment in United Brands that the reference to economic  
23 value is a part of the overall description of the abuse. This is not the test. The  
24 test should, therefore, when properly applied, be capable of evaluating  
25 economic value."

26 So what he is saying is it is not an independent limb of the test, but you do have to

1 apply a test which is capable of evaluating this evidence. He goes on in 172,  
2 which you were taken to at some length by Ms Kreisberger to essentially say  
3 that it doesn't matter where in the test you take it into account. It doesn't  
4 matter which limb you do it in, but you do have to look at and evaluate  
5 economic value somewhere. It has to be factored in somewhere. If the  
6 Tribunal looks at H, you see him saying:

7 "In short, economic value needs to be factored in and fairly evaluated, somewhere"  
8 and it doesn't matter where you do it.

9 Sir, I have two brief authorities to refer to on the use of competitors' prices as  
10 comparators. The first is Napp, which is in the authorities bundle 8A, tab 15.  
11 If the Tribunal starts at page 540, you can see that this is the Tribunal  
12 considering a finding by the Director General of Fair Trading of excessive  
13 pricing and it cites what the Director says -- paragraph 390 cites what the  
14 Director says as a matter of principle is an excessive price under the  
15 chapter 2 prohibition. They say in 391:

16 "While there may well be other ways of approaching the issue of unfair prices... the  
17 Director's starting point seems to us to be soundly based in the circumstances  
18 of the present case. Measuring whether a price is above the level that would  
19 exist in a competitive market is rarely an easy task. The fact that the exercise  
20 may be difficult is not, however, a reason for not attempting it. In the present  
21 case the methods" plural "used by the Director are various comparisons of (i)  
22 Napp's prices with Napp's costs; (ii) Napp's prices with the cost of its next  
23 most profitable competitor;(iii) Napp's prices with those of its competitors; and  
24 (iv) Napp's prices with prices charged by Napp from other markets."

25 They say:

26 "Those methods seem to us to be among the approaches that may be reasonably be

1 used to establish excessive prices, although there are, no doubt, other  
2 methods."

3 So you have there the Director using a variety of methods, including comparison with  
4 competitors' prices and the Tribunal says at 397:

5 "In our view those comparisons, taken together, amply support the Director's  
6 conclusions that Napp's prices in the community segment were, during the  
7 period of the infringement, well above what would have been expected in  
8 competitive conditions."

9 You can also see in the supplemental authorities bundle, tab 8, the Deutsche Post  
10 case. This is a permission decision. If you look at page 94, paragraph 159,  
11 you see the Commission saying there:

12 "In a market which is open to competition the normal test to be applied would be to  
13 compare the price of the dominant operator with the prices charged by  
14 competitors."

15 So where you have this information about what are competitors' prices, the  
16 Commission is saying the normal test to be applied would be to do  
17 a comparison between the prices of the dominant undertaking and the prices  
18 of the competitors.

19 MR JUSTICE WAKSMAN: Just forgive me one moment. I am just catching up. Did  
20 you say this was in the supplemental?

21 MS FORD: Supplemental authorities bundle 8C, at tab 8.

22 MR JUSTICE WAKSMAN: Just a moment. I am in the wrong one. Just a second.  
23 Yes. Thank you.

24 MS FORD: I am looking at page 94.

25 MR JUSTICE WAKSMAN: Yes. 159.

26 MS FORD: 159. This is saying if you have a market which is open to competition,

1           then the normal approach is to compare the dominant entity's prices with  
2           those of its competitors.

3 MS KREISBERGER: It is worth reading to the end of that passage as well.

4 MR JUSTICE WAKSMAN: Yes. We will do that. Didn't you refer to this yesterday,  
5           Ms Kreisberger? I thought you referred to Deutsche Post in your submissions  
6           yesterday.

7 MS KREISBERGER: I don't think I took you to the case.

8 MR JUSTICE WAKSMAN: That's right. I think you gave us a reference.

9 MS KREISBERGER: Simply as an illustration of the case. I can't undertake limb 1,  
10          for instance -- sorry -- limb 2.

11 MR JUSTICE WAKSMAN: We have read that paragraph, Ms Ford.

12 MS FORD: I am grateful. I rely on that for the proposition that where the market is  
13          open to competition the normal test will be to look at the prices charged by  
14          competitors.

15 I am turning now to make my submissions as to the way in which we say Mr Parker's  
16          analysis was deficient. I notice the time, sir.

17 MR JUSTICE WAKSMAN: Yes. I was about to say I think that's probably  
18          a convenient moment for us to have the transcribers' break. So we will come  
19          back just before 11.55. Thank you.

20 **(Short break)**

21 MR JUSTICE WAKSMAN: Yes, Ms Ford.

22 MS FORD: We are turning to the ways in which we say Mr Parker's analysis is  
23          deficient. First, Mr Parker has in his own words engaged in a cost plus  
24          analysis. We saw yesterday what he did was he adjusted the 2009 prices to  
25          reflect the cost of the primary input wholesale line rental. It's clear from the  
26          authorities I have just shown the Tribunal that if you adopt a cost plus



1 analysis, you have to then look at the second limb, which is unfairness, and  
2 you have to explain why the price you have identified is unfair in itself or  
3 compared with other comparators. We say that Mr Parker simply has not  
4 done that exercise.

5 Now Ms Kreisberger sought to persuade the Tribunal yesterday that Mr Parker's cost  
6 plus exercise ticks both boxes in the sense that she submitted that it was  
7 sufficient to demonstrate both that the price was excessive and that it was  
8 unfair.

9 Now I made the submission yesterday that Mr Parker's adjustment of 2009 prices  
10 was in itself a very basic approach even for the purposes of seeking to  
11 establish whether the prices are excessive. So even for the first step of the  
12 analysis, but now we are told that this very basic exercise is also intended to  
13 satisfy the limb 2 test as well.

14 As we have seen from the authorities, the purpose of the limb 2 test is to ask  
15 whether prices that have been determined to be prima facie excessive can be  
16 justified by any other factors, and Mr Parker has not looked at any other  
17 factors. He simply relies on the same exercise for both. This ties in, in my  
18 submission, to the exchanges I was having with the Tribunal about the  
19 relevance of market dynamics in this context. I am not asking the Tribunal --  
20 obviously at this stage the Tribunal cannot determine whether there's any  
21 alternative justification for these prices, but I don't have to ask the Tribunal to  
22 determine that, because what I am pointing to is a failure on Mr Parker's part  
23 to look at these market dynamics that are evident on the face of what Ofcom  
24 has done. It simply has not been done.

25 MR RIDYARD: Can I just ask here, as I understand Mr Parker has looked at the  
26 competitor prices and he has reached a view, which you probably will not

1 agree with, that because they are sheltering under the umbrella provided by  
2 BT, they are sort of tainted comparisons. He has also talked a bit about  
3 rebalancing and such like. In that sense I think Mr Parker would argue that he  
4 has considered your points but reached a different conclusion from you.  
5 I mean, is it fair to say that he has not done his work or he has just done his  
6 work and come up with an answer that you don't like?

7 MS FORD: Well, in my submission what he has done is he has given a load of  
8 reasons why he has not incorporated these elements in his analysis. I am  
9 going to come on to address Mr Parker's comment about "under a pricing  
10 umbrella". The positive test that he relies on to say there is a prima facie case  
11 here that should go to trial, is essentially the 2009 prices adjusted for WLR.  
12 That's the extent on the case for abuse that's being relied on to say that many  
13 proposed claims of economic value should go on in collective proceedings. In  
14 my submission it is extraordinary that that one piece of analysis is said to be  
15 enough for these purposes.

16 MR RIDYARD: Okay.

17 MS FORD: It is particularly extraordinary in our submission in circumstances where  
18 we drew attention to the fact that first of all the appellate courts in Flynn  
19 Pharma have very clearly set out what's required in a case such as this. It is  
20 a two-limb test and we said in our response that in our view it had not been  
21 done, so the PCR did have an opportunity to say "Okay. Well, I am going to  
22 go back and do a second limb assessment" and it didn't happen. In our  
23 submission there is a major lacuna there in the case that's being relied on.

24 Secondly, you have seen from the authorities the importance of assessing demand  
25 side economic value to determine whether (inaudible) is possible or not, and  
26 in this case there is considerable evidence that the proposed class members

1 made informed choices about taking a Standalone Fixed Voice Service on the  
2 basis of its perceived value to them compared with other options.

3 If a customer makes an unconstrained choice and consciously purchases BT's  
4 Standalone Fixed Voice Services despite being aware of the alternatives, that  
5 indicates that they attribute economic value to that service, and that economic  
6 value must then be taken into account in determining whether the price that is  
7 being charged is abusive.

8 So there is an exercise called the Ofcom Switching Tracker that we rely on and  
9 there's a description of it in the claim form bundle, tab 5, 352. This is Ofcom's  
10 evidence supporting its statement. In paragraph 1.123 you can see  
11 a description of the Ofcom Switching Tracker:

12 It "uses an engagement index which measures past and current switching behaviour  
13 and interest in the market through survey questions. Those who are inactive  
14 may have had some past involvement but have a low interest in the market.  
15 Those who are "passive" are more likely to have participated in the past and  
16 indicate some interest in the market. Those who are "interested" are similar to  
17 those who are passive, but are more likely to keep an eye on the market and  
18 look out for better deals. Those who are "engaged" are the most active group  
19 in terms of past and current behaviour. The index scores associated with the  
20 consumers behaviour categorises the consumers."

21 So that's Ofcom's description. There is a slightly more detailed description by the  
22 company that conducted the research. If you turn in the response bundle,  
23 bundle 5, tab 23. This is a FutureSite publication, "Consumer Engagement  
24 with Communication Services" final report, April 2018 prepared for Ofcom.  
25 You should see at page 256 a description of the various categories of  
26 consumer: engaged, may have switched in the last two years and/or made

1 changes to their existing service, very likely to be currently active and looking  
2 for a new provider or very confident that they already have the best deal, very  
3 open to the idea of switching. Interested, a strong preference to stick rather  
4 than switch to avoid the perceived hassle of switching so they would switch if  
5 they were unsuccessful in negotiating the best deal with their provider or shop  
6 around periodically to determine what other deals are available.

7 So when in the submissions that we come on to look at you see engaged and  
8 interested, that's what is meant by that.

9 We then go back to the claim form bundle, tab 5, page 353, the Tribunal should have  
10 there a figure 1.53 "Engagement levels in relation to fixed line services". On  
11 this chart the yellow colour means consumers who are interested and the blue  
12 colour means consumers who are engaged.

13 MR JUSTICE WAKSMAN: Sorry. Ms Ford, can you give me of the reference within  
14 the claim form bundle, please?

15 MS FORD: It is tab 5, page 353.

16 MR JUSTICE WAKSMAN: Thank you. Yes.

17 MS FORD: There is a line for voice only, the third line in this chart, and adding  
18 together the yellow and the blue, you can see that 45% of Voice Only  
19 Customers are categorised as interested or engaged.

20 Then if you look at split suppliers, which is the line below that, you can see 50% of  
21 split supplier customers are interested or engaged. So, in our submission,  
22 a large proportion of this class are open to the possibility of switching and  
23 have been found to keep an eye on the market and to consider their  
24 alternatives. There is also qualitative evidence available to the Tribunal as to  
25 the basis on which Standalone Fixed Voice customers choose their services  
26 with preference to the alternatives available to them.

1 In particular, split supplier customers consider that they are optimising their  
2 purchasing decisions in purchasing the service that they do. You can see that  
3 from claim form bundle, tab 5, page 351. There is a heading there "Reasons  
4 To Be A Split Supplier". Ofcom say:

5 "Split supplier customers were asked why they got a broadband service from a  
6 different supplier to their landline. The most common reason was that they  
7 got a good or better deal from separate suppliers and this was supported by  
8 38% of split supplier customers. Other commonly reported reasons were  
9 having always used them (18%) quality of customer service (14%) faster  
10 broadband (12%) reliable service (8%) well-known and trusted brand (7%)  
11 and to bundle broadband with other services."

12 In my submission the only response which you find there which actually correlates  
13 with a lack of engagement or lack of conscious choice is the reference to  
14 having always used them. That's the second category. Everything else that  
15 is identified there is a response that is indicative of a conscious choice,  
16 characteristics of the service which the customer values.

17 We can see a similar point coming through from the response bundle, tab 8.

18 MR JUSTICE WAKSMAN: Response bundle?

19 MS FORD: Bundle 5.

20 MR JUSTICE WAKSMAN: Bundle 5.

21 MS FORD: You see there a research report prepared for Ofcom. Towards the  
22 bottom of the page you see:

23 "The most engaged group were conscious decision makers. They were actively  
24 choosing to have their landline and broadband services with different  
25 providers. Reasons ranged from choosing the broadband provider with the  
26 best internet speeds (particularly fibre internet) to being influenced by other

1 members of their household, for example, younger members of the household  
2 would organise and deal with the broadband and TV provisions  
3 (as these were a priority for them) and older members would take care of the  
4 landline provisions. In a few cases geographically influenced which providers  
5 customers went with for their landline and broadband provisions -- geography  
6 influenced. These customers tended to be aware of the advantages of  
7 bundle deals but were limited in the broadband provider servicing their local  
8 area. Additionally some were actively waiting for a certain provider to come  
9 into the area for example (e.g. Virgin Media)."

10 So again you have a situation where informed choices are being made.

11 In 2019, 81% of Standalone Fixed Voice customers agreed with the statement:

12 "Even If I could save money for getting a different deal for my landline service, I am  
13 happy enough with my current deal."

14 The reference to that is response bundle, tab 11, page 161.

15 In my submission what this sort of evidence indicates is that Standalone Fixed Voice  
16 decision makers are and have considered alternatives and they have chosen  
17 to stick with the BT product because it has economic value to them.

18 It is also worth emphasising two particular groups within the class. There are  
19 a significant proportion of customers who chose Standalone Fixed Voice  
20 Services in 2015 who have already switched during the claim period. So they  
21 were a member of the class for some period and then they switched out. That  
22 is, in my submission, significant for two reasons.

23 First, that tells you that that customer is an engaged and active customer. They  
24 must be, because they have actively switched. So this is an engaged  
25 customer. Secondly, it discloses that that engaged customer actively chose  
26 the BT product until it was no longer their favourite option. That means during

1 the time they took that product they ascribed economic value to it and that  
2 needs to be taken into account.

3 The second category that's worth focusing on is small businesses. Ms Kreisberger  
4 mentioned yesterday that Ofcom's estimate is that around 17% of standalone  
5 fixed customers are, in fact, small businesses, and the reference to that is  
6 paragraph 3.11 in the claim form bundle, tab 6, page 388.

7 The economic value to a business customer -- the economic value that a business  
8 customer ascribes to a Standalone Fixed Voice product might well differ to the  
9 economic value ascribed by a residential customer. So they might value  
10 a separate line. They might value having a separate number. They might  
11 value having a separate bill for VAT purposes. So there may well be reasons  
12 why business customers ascribe particular economic value to these  
13 Standalone Fixed Voice Services.

14 Our criticism is again that Mr Parker has undertaken no assessment of the demand  
15 side economic value at all. We heard two justifications for that yesterday.  
16 The first was that Ms Kreisberger's submission that you don't have to do  
17 anything else beyond what Mr Parker has done, because Mr Parker's  
18 competitive benchmark, the 2009 price as adjusted for WLR, does that too.  
19 So it was submitted that not only was this fairly basic exercise satisfies both  
20 limb 1 and limb 2 of the United Brands tests, but also it incorporates in some  
21 way a demand side value assessment. That in my submission is not right.  
22 We saw from Attheraces that a cost plus benchmark, which in his own words  
23 is what Mr Parker was doing, is not determinative of this issue.

24 Now we are told that the benchmark that Mr Parker has selected is a competitive  
25 benchmark and therefore you can infer that it incorporates economic value,  
26 but in my submission that's exactly the issue that needs to be determined.

1 The issue is: is it a proper competitive benchmark or ought it to incorporate  
2 an additional element which is reflective of demand side value?

3 The only basis on which it is being asserted that you can assume this is  
4 a competitive benchmark is Ofcom's approach to regulation under the  
5 Communications Act which, as we discussed at some length yesterday,  
6 pursues different policy options and you can't simply automatically read it  
7 across.

8 The answer to this point that's being given, "Ah, well, you have a competitive  
9 benchmark" is exactly what the exercise is supposed to be investigating. Is it  
10 a proper competitive benchmark or not?

11 The second justification we heard yesterday was this is just a variant of the  
12 willingness to pay argument that was rejected by the Court of Appeal in  
13 Attheraces and Flynn Pharma. I showed the Tribunal where you see that in  
14 the authorities.

15 In my submission it is not right that this is just a willingness to pay type argument.  
16 That might be true if customers had no alternative products available to them.  
17 So if they are in a situation where they want the product and they can't get it  
18 anywhere else, then they are willing to pay what's asked for it. That's simply  
19 a willing to pay problem, but the evidence that I showed you is that the  
20 customers here are actively selecting between options and they are choosing  
21 not to switch. That in my submission is indicative of the fact that the BT  
22 product is their preferred option for the period of time they take it and they  
23 ascribe sufficient economic value to it not to switch to a cheaper alternative.  
24 That at the very least is a factor that ought to have been properly assessed in  
25 Mr Parker's analysis and it hasn't. So in my submission it is an obvious  
26 lacuna in what is being advanced in support of these very extensive claims.



1 MR RIDYARD: Ms Ford, may I just ask, isn't what you just said, isn't that going to be  
2 true in any situation where the dominant firm has a market share of less than  
3 100%, because if it has 95%, there is 5% of the market that's left. Therefore  
4 consumers could switch to the 5% brand if they wanted to. So does that  
5 mean to say that the willingness to pay trap is not a trap in those situations?

6 MS FORD: I think you have to make a case specific assessment, but I have shown  
7 you a lot of evidence going beyond the fact that this is not a 100% dominance  
8 case, which indicates that you have here active and engaged class members  
9 who are considering their options, and that in my submission is at the very  
10 least something that ought to be taken into account in the assessment. Again  
11 this is not something that we are saying the Tribunal can and should decide at  
12 this stage. What we are pointing to is a complete absence of an analysis that  
13 there should be in order to support this claim.

14 MR RIDYARD: Okay. Thank you.

15 MS FORD: The third discrepancy or lacuna that we have identified is that I showed  
16 you in the Deutsche Post case and also in the Court of Appeal in Flynn  
17 Pharma that where alternative comparators are advanced, there is  
18 an obligation to consider them. I highlighted Deutsche Post where  
19 competitive prices are the most obvious comparator, and here this is not  
20 a case where that material is not available. This is not a situation where the  
21 data is not there. There are alternative direct comparators available in the  
22 form of competitors' prices, and BT's pricing at the time was close to and  
23 sometimes even below its competitors' prices.

24 You can see that in the claim form bundle, tab 5, page 328. The Tribunal should  
25 have there a figure 1.24, wholesale and retail line rental price movements.  
26 I think Ms Kreisberger may have shown you this table yesterday, or at least

1 a variant of it, but what you see is BT's prices are the dark green line and then  
2 the various other lines are BT's competitors. If you trace the progress of the  
3 dark green line over time, you can see that BT is on any view in close  
4 proximity to its competitors and in some cases it is below them.

5 So using what Deutsche Post characterises as the normal test to apply in a market  
6 which is open to competition, which this clearly is, a comparison between the  
7 prices of the dominant firm and its competitors shows that BT's prices are not  
8 unfair.

9 Now, as the Tribunal put to me a few minutes ago, Mr Parker's justification for  
10 disregarding this evidence is that he considers that BT's competitors are not  
11 pricing competitively. He says they are sheltering under BT's pricing  
12 umbrella. That in my submission is inconsistent with the test for dominance in  
13 United Brands, because we see there that what is objectionable under  
14 Article 102 of the Chapter II prohibition is where a dominant firm uses  
15 opportunities arising out of its dominant position to reap trading benefits it  
16 would not have reaped had there been effective competition.

17 In my submission if BT's non-dominant competitors have managed to command  
18 these prices, that calls into question both whether BT is really dominant and  
19 whether BT's prices are really abusive. At the very least that requires further  
20 investigation and factoring into the assessment of whether this is an abusive  
21 price or not.

22 So those are the three key holes that we say are in the analysis that is being  
23 advanced in support of this claim.

24 I am moving on to the fifth point in my strike-out application, which is specifically  
25 concerned with Split Purchase Customers. Those the Tribunal will recall are  
26 the customers who purchased both Standalone Fixed Voice Services and

1 broadband but not in a bundle.

2 So Split Purchase Customers purchase the same two services as dual play  
3 customers. So they have the same purchasing options open to them. They  
4 can take the products that they want either separate or bundled and they have  
5 access to the internet. So they have the same means available to them as  
6 dual play customers to investigate alternatives. The data collected by Ofcom  
7 shows that they are demographically similar to dual play customers as well.

8 So if we look at the claim form bundle, tab 5, so we are back in the evidence  
9 supporting Ofcom's statement, page 343.

10 MR JUSTICE WAKSMAN: Are we back in the claim form bundle?

11 MS FORD: We are, yes, tab 5.

12 MR JUSTICE WAKSMAN: Thank you. Yes.

13 MS FORD: This is the evidence on the demographics of Standalone Fixed Voice  
14 customers. If the Tribunal looks, first of all, at Table 1.39, you've got  
15 information on age and you can see that both split supply and dual play  
16 customers have 7% of their group in the 75 plus category and there are  
17 moderate similarities across the various ranges.

18 If you look at Table 1.41 on socioeconomic grade over the page, you can see again  
19 that the proportion of the customers in socioeconomic groups D and E are  
20 20% for both split supply customers and dual play customers.

21 MR JUSTICE WAKSMAN: Just a minute. Is this 1.39 you are looking at or are you  
22 looking at 1.40?

23 MS FORD: 1.41, sir.

24 MR JUSTICE WAKSMAN: Just a moment.

25 MS FORD: The bottom line is those in the D to E socioeconomic group. You can  
26 see there split supplier customers and dual play customers both have 20%.

1 Then turning over the page to Table 1.43, information on working status, you can  
2 see that a majority of both split supplier and dual play customers come from  
3 working households. The top of the table has a line for working and a line for  
4 not working, and then there are columns for split supplier customers and dual  
5 play customers.

6 MR JUSTICE WAKSMAN: 1.43, yes.

7 MS FORD: I am sorry, sir. Yes.

8 MR JUSTICE WAKSMAN: Yes.

9 MS FORD: So these demographic similarities between Dual Play customers and  
10 Split Purchase customers were points that were specifically recognised by  
11 Ofcom in its conclusions. If you look in the following tab in claim form bundle,  
12 tab 6, paragraph 3.40, we see Ofcom saying:

13 "There is evidence that split supplier customers are on average younger and of  
14 higher socioeconomic grade than voice-only customers and, by definition,  
15 have internet access (unlike the majority of voice-only customers). For these  
16 reasons, they are arguably more likely to be aware of alternative offers and/or  
17 engaged in the market. Consistent with that, we set out in Annex 8 some  
18 survey-based evidence that split-supplier customers may be more engaged  
19 than voice-only Customers ( 15% compared to 6%) with broadly similar levels  
20 of engagement dual-play customers." That's 20%."

21 So just to turn up the levels of engagement that Ofcom is referring to there, it is in  
22 the previous tab, tab 5, page 352. At 1.124 you see Ofcom saying:

23 "Only 6% of voice-only customers are classified as engaged compared to 20% of  
24 dual play customers. Split-supplier customers have a higher level of  
25 engagement than voice only with 15% classified as engaged. The difference  
26 between split supplier and dual-play is not statistically significant."

1 So essentially they have levels of engagement which are similar and the differences  
2 between them are not significant in statistical terms. We can see that visually  
3 on figure 1.53 over the following page.

4 Split Purchase Customers also exhibit similar levels of switching activity to dual play  
5 customers. You can see that in the same tab, page 357 at figure 1.59. This  
6 is headed "Switching activity in the past 12 months". It shows customers who  
7 have switched supplier, who are actively looking or have started looking but  
8 not switched or have considered without looking. Those are the various  
9 colours. You can see that the figure for dual play is 22% as compared to 16%  
10 for split supplier customers.

11 So it is in this context that Ofcom decided in relation to Split Purchase Customers  
12 that it was not going to require any sort of price commitment. It was going to  
13 accept only an informational remedy. You can see that in this bundle, tab 4,  
14 page 262. Paragraphs 1.14 to 1.15 you see Ofcom saying:

15 "Like voice only customers split purchasers have suffered increases in line rental  
16 charges in recent years without significant offsetting benefits. However, split  
17 purchasers are typically younger and more technologically literate, and, by  
18 definition, have internet access which allows them to access alternative offers  
19 more easily. Unlike voice-only customers, split purchaser customers have  
20 a wide range of choices available to them."

21 (inaudible) reference to a wide range of choice available to them because I rely on  
22 this paragraph in the context of the argument about mitigation as well. Ofcom  
23 is specifically finding they have a wide range of choices such as dual play,  
24 telephone and broadband bundles, which should allow them to seek better  
25 value for money from providers if they increase their levels of engagement.

26 "To address the detriment faced by split purchasers we have decided that it is more

1 appropriate to allow time for split purchasers to become more actively  
2 engaged and potentially switch to dual play bundles where that is a better  
3 option for them than to include them in a price control at this stage. Split  
4 purchasers may benefit from being informed that, in many cases, they are not  
5 obtaining good value for money and could find themselves a better deal."

6 MR JUSTICE WAKSMAN: Yes.

7 MS FORD: Looking down at 1.17, you see Ofcom describing BT's voluntary  
8 proposal:

9 "BT also proposed to further stimulate engagement by split purchase customers by  
10 issuing an annual statement detailing the total spend of these customers  
11 which should help them to consider what alternatives are available for voice  
12 alone and in conjunction with their broadband service."

13 That was the proposal. Then if we look at 1.22:

14 "For split-purchase customers, the focus of BT's proposal is now solely on  
15 encouraging engagement through an annual statement. We consider that  
16 this, plus the absence of a price cut, might encourage them to engage more  
17 actively with the deals available in the market of dual-play and other bundles.  
18 Additionally, we will be exploring other types of prompts or tools for  
19 consumers more generally in our consumer engagement project."

20 They go on to conclude in 1.23:

21 "We therefore consider that BT's voluntary proposal is sufficient to address our  
22 concerns in relation to this review."

23 Now our criticism is that Mr Parker has ignored Ofcom's decision not to impose  
24 a pricing remedy and to accept BT's information proposal in respect of Split  
25 Purchase Customers, and he has not offered any explanation of how the  
26 PCR's claim that these customers have been the victims of excessive pricing

1 can be reconciled with Ofcom's conclusion that imposing a pricing remedy  
2 was inappropriate and that SPCs should simply be encouraged to look at the  
3 alternatives available to them.

4 To be clear, our criticism is not simply that Mr Parker reached a view which is  
5 inconsistent with Ofcom's; it is that Mr Parker has not engaged with Ofcom's  
6 reasons for reaching that conclusion. Ofcom made clear that it considered  
7 different supply conditions existed for SPCs. You can see that at  
8 paragraph 4.24, claim form, tab 4, page 282.

9 They refer to different supply side conditions and that in turn reflected the different  
10 customer characteristics and the similarity to dual play customers I have  
11 emphasised. In our submission Mr Parker has not addressed or engaged  
12 with that (inaudible) and so provides no justification for having reached  
13 a different conclusion.

14 MR DORAN: Ms Ford, could I just ask you one question? Isn't what you are saying  
15 is that one set of powers is ex post and the other is ex ante? The  
16 prospectively and retrospectively one could reach a different view? Is it  
17 different today? I thought that is what you said to us yesterday.

18 MS FORD: Sir, I certainly do say that. You are quite right to pick up on the criticism  
19 that Ms Kreisberger levels at me that there's some inconsistency in our  
20 positions on that. In my submission there is no inconsistency.

21 We say first of all that it is not enough to support this claim to simply resample what  
22 Ofcom has done. That is not sufficient, but if you are advancing a position  
23 which is inconsistent with what Ofcom has done without any explanation, then  
24 you lack even the starting point or the foundation of consistency with Ofcom.  
25 You haven't even got that. Your case is even weaker, and in my submission  
26 there is no inconsistency in pointing out that in comparison with voice only,

1 where at least the PCR says "Well, look, Ofcom thought in a regulatory  
2 context there was an issue. For split purchase customers Ofcom has said  
3 "We have looked at them. We recognise their characteristics are materially  
4 different. They are much more similar to dual play customers. We don't think  
5 it is necessary to impose a price regulation on this group of customers".

6 MR DORAN: Forgive me. Finish your point.

7 MS FORD: I am sorry, sir. I am happy for you to pose your question.

8 MR DORAN: It is only that a remedy was nevertheless imposed.

9 MS FORD: Well, Ofcom were satisfied with BT's informational remedy. I showed  
10 you, sir, that BT offered a remedy that provided an annual statement and  
11 ensuring that Split Purchase Customers had the information they needed to  
12 make their own decisions about whether to switch or not. So BT's voluntary  
13 commitments only applied to the Voice Only group, and the point we make is  
14 that at least with the Voice Only group you have that superficial starting point  
15 to say "Well, Ofcom accepted a voluntary commitment in relation to that  
16 group".

17 In relation to the SPCs Ofcom considered it was sufficient to impose an informational  
18 remedy and that in my submission is a really fundamental discrepancy with  
19 saying "Nevertheless these people have been a victim of excessive pricing".

20 Now, of course, for all the reasons we discussed yesterday you can't simply look at  
21 what Ofcom said and say that's determinative. You do need to investigate  
22 whether or not there is an abuse or not, but you have my submissions that  
23 that exercise -- this has not been done with any degree of clarity either.

24 MR DORAN: Yes. Thanks very much.

25 MS FORD: Mr Parker's explanation for having taken a different view from Ofcom  
26 seems to be to imply that this is an example of some sort of regulatory failure



1 in that this is a situation where the regulator has done nothing to address the  
2 problem and so it is an appropriate situation where ex post competition law  
3 steps in and deals with it. The reason I say that is if we look at his first report,  
4 core bundle, tab 3, page 194, you see paragraphs 359 to 360 headed  
5 "Assessment of Conditions discussed in Latvian Copyright Society". He says:

6 "As mentioned... Advocate General Wahl's opinion... identifies that where there is a  
7 free market with no barriers to entry, high prices should normally attract new  
8 entrants and so the market will self-correct, and in his view, such situations  
9 should not result in excessive pricing antitrust cases. Consequently attention  
10 should concentrate on markets with such barriers, particularly in regulated  
11 sectors, and where any existing sectoral regulator has not acted to intervene.  
12 In this case telecoms is a regulated sector... and I have shown that rival  
13 providers of SFV services face substantial barriers to entry and expansion.  
14 While Ofcom did investigate whether BT's SFV prices were excessive and  
15 proposed that price controls be introduced, its intervention was not complete.  
16 For instance, in respect of Voice Only customers. Ofcom has accepted  
17 forward-looking commitments... but has not required BT to compensate these  
18 customers for any historic overcharge. Similarly, in respect of split purchase  
19 customers Ofcom has not taken any action on either a backward-looking or  
20 forward-looking basis. The 2020 review does not set out any change in  
21 Ofcom's position."

22 In my submission it is not correct to say in relation to split purchase customers that  
23 Ofcom has not taken any action, and that this is, therefore, a situation of  
24 regulatory failure where competition law needs to step in. This is a situation  
25 where Ofcom did consider what was the appropriate remedy and it took the  
26 view that it was not a price cut; it was the informational remedy that was

1 proposed by BT. So this is not a situation which can be characterised as  
2 a regulator failing to intervene.

3 So in our submission, quite apart from all the wider flaws in the assessment of  
4 abuse, the application to satisfy a sub-class in relation to split purchase  
5 customers is extraordinarily weak.

6 I am moving on to deal with my final strike-out point, sixth point, and this is the point  
7 that concerns the interrelated issues of failure to mitigate loss, contributory  
8 negligence and/or a break in the chain of causation.

9 MR JUSTICE WAKSMAN: Thank you, Ms Ford. Can you just give me one moment,  
10 please?

11 MS FORD: Certainly.

12 MR JUSTICE WAKSMAN: Sorry about that. Yes, Ms Ford. You were just giving  
13 the headline description of what you are covering here.

14 MS FORD: Sir, yes. I was just saying that I am dealing with interrelated issues of  
15 failure to mitigate loss, contributory negligence and/or a break in the chain of  
16 causation. The reason I put it like that is because these are each defences or  
17 issues which are available in a claim for damages for abuse of a dominant  
18 position, and they have been described as essentially the tools that are  
19 available to a court, the tools in the box, and they are all interrelated.

20 MR JUSTICE WAKSMAN: Yes.

21 MS FORD: So I have cited in my skeleton an example of how this might apply in  
22 a competition case. The case is the Servier case. It is in authorities bundle,  
23 tab 20, so the first authorities bundle. This was a claim that Servier, which  
24 was a pharmaceuticals company, had breached Articles 101 and 102 of the  
25 Treaty in relation to its pharmaceutical product perindopril and the allegation  
26 was that it had sought to improperly enforce its patent rights and to buy off

1 potential competition and so to delay generic entry in the market and to keep  
2 prices excessively high.

3 The claimants were national health authorities and they were alleging that they had  
4 been obliged to pay too much for perindopril.

5 Servier sought permission to amend its defence and sought to plead that the health  
6 authorities had failed to mitigate their loss or were contributorily negligent or  
7 had broken the chain of causation, and it was said that they knew that  
8 cheaper pharmaceutical products were available on the market and had failed  
9 to take steps to encourage switching to cheaper alternatives.

10 The High Court had a contested application to amend, where the claimants sought to  
11 say that that defence had no prospect of defence and it granted permission  
12 for the amendment and it found the points to be sufficiently arguable. You  
13 can see that from paragraph 74. It says:

14 "It seems to me clearly arguable with a reasonable prospect of success that the  
15 imprudent conduct of the English claimants, assuming it to be established,  
16 had a sufficiently close factual and temporal connection with Servier's  
17 breaches of competition law to operate as an independent cause of the  
18 English claimants' loss. It is not possible to say, at this early stage, that the  
19 argument is doomed to failure. Put simply, I agree with counsel for Servier  
20 that it is reasonably arguable that the ongoing levels of purchase of  
21 Perindopril at a high price were caused in part by the English claimants' own  
22 conduct in failing to encourage switching to other ACE Inhibitors. There is a  
23 causal link between the English claimants' imprudent conduct and their  
24 exposure to loss."

25 Turning to how that applies in the circumstances of this case, as the Tribunal is  
26 aware, the PCR has placed great emphasis in his application on the alleged

1 disengaged nature of Standalone Fixed Voice customers. Now, to be clear,  
2 that is not BT's case. That is the PCR's own case that they are advancing,  
3 and for reasons that we have already emphasised, we say a lot of that  
4 emphasis is actually really quite selective.

5 But in any event the disengaged nature of these customers might well be a factor  
6 which is legitimate for Ofcom to take into account in determining whether it's  
7 appropriate to take ex ante regulatory action under the Communications Act  
8 2003. We have seen that such intervention follows different policy goals and  
9 it might focus, for example, on perceived market failures that are not  
10 attributable to the conduct of any particular entity.

11 But in my submission the position is very different where the Tribunal is going to be  
12 asked to conclude that a class has been harmed as a consequence of  
13 an alleged abuse of a dominant position. Then it does become necessary for  
14 the Tribunal to enquire what are the true causal drivers of the alleged loss?  
15 To what extent has the consumer's own conduct contributed to that loss? Has  
16 the consumer discharged their duty to take reasonable steps to mitigate that  
17 loss?

18 Now Ms Kreisberger made a submission yesterday that causation is straightforward.  
19 In my submission it is far from straightforward, and that is an illustration of the  
20 superficiality of the case that is being advanced on behalf of the PCR. When  
21 the PCR's own positive case is that this is a class which is exceptionally  
22 disengaged and will not switch to alternative products, then that, in my  
23 submission, raises an immediate and obvious question mark over questions  
24 of causation.

25 MR RIDYARD: Can I just ask, Ms Ford, where would you expect these consumers  
26 to switch to, given that you just showed us evidence that all the other

1 competitors had similar prices to BT for the landline products?

2 MS FORD: Yes, sir. In relation to SPCs I rely on Ofcom's statement at 1.14 and  
3 1.15, which I flagged up as we passed it. It is in the claim form bundle, tab 4,  
4 page 314. Sorry. I am not sure I have the right ... It is 1.14 and 1.15. So it is  
5 tab 4, page 262. Sorry. This is a passage where Ofcom has said:

6 "Split purchasers have a wide range of choices available to them, such as dual play  
7 (telephone and broadband) bundles, which should allow them to seek better  
8 value for money from providers if they increase their levels of engagement."

9 So in my submission there is a strong factual basis there for saying that Split  
10 Purchase Customers can mitigate or extinguish their loss by switching to  
11 better value packages, and Voice Only customers have alternatives too.

12 The Home Phone Saver package, which was launched by BT in 2014 in response to  
13 competitive pressure from the Post Office and from other providers, offered  
14 a discount of £11 compared to standard prices. You can see that from the  
15 claim form bundle, tab 6, page 425. I may have a problem with this  
16 bundle reference as well. This is right. You see there Ofcom recording:

17 "BT also highlighted that it offers a Home Phone Saver tariff, which it launched in  
18 2014 "in response to competitive pressure from the Post Office and other  
19 providers". The Home Phone Saver tariff is at least £5.50 lower than standard  
20 BT prices and significantly more if various opt-in features are included. For  
21 example, BT has stated that the Home Phone Saver tariff offers a discount of  
22 £11 compared to standard prices."

23 It goes on to express its concern. It says:

24 "A relatively small proportion of BT's Standalone Fixed Voice customers take the  
25 Home Phone Saver tariff. This implies that relatively few of BT's Standalone  
26 Fixed Voice customers are sufficiently engaged to have sought out a lower

1 price offer which is available (although not prominently advertised)."

2 It goes on to say that their concern from a regulator's point of view is that "BT can

3 respond selectively to customers seeking to switch to an alternative provider

4 without having to reduce standard prices."

5 MR JUSTICE WAKSMAN: Sorry. Can you just give me the paragraph reference for

6 that again?

7 MS FORD: Sorry. It is 4.66.

8 MR JUSTICE WAKSMAN: Just a moment. Sorry. 4.66 in divider 6?

9 MS FORD: That's right, yes.

10 MR JUSTICE WAKSMAN: Just a second. Yes. Thank you.

11 MS FORD: So what you have there is Ofcom pointing out that there is an alternative

12 tariff available with a discount of up to £11 from standard prices. The concern

13 it has from a regulatory point of view is that relatively few of BT's Standalone

14 Fixed Voice customers are sufficiently engaged to have sought out that lower

15 price offer. That in my submission specifically indicates that there is

16 a possibility of mitigating or extinguishing your loss by being sufficiently

17 engaged and switching.

18 MS KREISBERGER: Sir, I hesitate to interrupt, but just to note the wording in

19 parenthesis:

20 "... (although not prominently advertised)."

21 MR JUSTICE WAKSMAN: Right. Thank you. Yes.

22 MS FORD: I think I did read that wording out, but in any event.

23 MR JUSTICE WAKSMAN: There we are. We have got it. We see it.

24 MS FORD: So there are potential options open both to Split Purchase customers

25 and to Voice Only customers. The position is even stronger in my submission

26 in relation to those class members who joined the class during the claim

1 period, because by definition they would have had alternatives available to  
2 them and they would have voluntarily switched to these services, which on the  
3 PCR's case are supposedly overpriced.

4 So if they are saying, as it was sought to suggest yesterday, that we have not  
5 advanced a sufficiently arguable case at this stage -- that was the submission  
6 which was made by reference to the dicta in Royal Mail and Stellantis -- in my  
7 submission there is a strong factual basis for saying there are alternatives  
8 here and that class members, had they been sufficiently engaged, could have  
9 switched to them.

10 Insofar as the PCR intends to try to say that actually there are no steps which it  
11 would have been reasonable for these parties to take, that case simply has  
12 not been set out in the PCR's documents. We don't have any concrete  
13 engagement with this case. In our submission it would run contrary to the  
14 well-established principles of tortious liability if customers are permitted to  
15 recover damages which could have been avoided in their entirety if they had  
16 taken the reasonable step of switching to a lower price offer, which Ofcom has  
17 found was available. We say this is a yet further element of the claim which  
18 the PCR has not grappled with. So it's a yet further example of a failure to  
19 convert ex ante regulatory intervention into a viable claim or allegation for  
20 breach of competition law.

21 MR JUSTICE WAKSMAN: Yes.

22 MS FORD: So, sir, those are the six reasons which in our submission mean that  
23 these claims do not disclose a real prospect of success. We say the Tribunal  
24 should either strike them out or grant summary judgment in respect of them.

25 I am moving on now to deal with the question of opt-in and opt-out.

26 MR JUSTICE WAKSMAN: Let's just look at the time. It is just before 12.55. I know

1           how much time you have been allocated, but just to help us do you have any  
2           idea as to how long -- this is going to be essentially -- your main other point,  
3           isn't it?

4 MS FORD: Sir, it is, yes.

5 MR JUSTICE WAKSMAN: Do you know how long that's likely to be?

6 MS FORD: Sir, I am envisaging perhaps an hour and a half.

7 MR JUSTICE WAKSMAN: Right. I think, looking at my assessment of the time, yes,  
8           I think that will pretty much be the maximum on my time calculations, because  
9           I calculated something around 3.15, but we are stopping a bit early. Let's stop  
10          now and resume at 1.55, if we may. Thank you very much.

11 **(12.54 pm)**

12 **(Lunch break)**

13 **(1.55 pm)**

14 MR JUSTICE WAKSMAN: Ms Ford, before you move on Mr Ridyard has a question  
15          for you.

16 MR RIDYARD: Thank you. Just a quick follow-up from what you were discussing  
17          earlier with the Split Purchase Customers. Could you -- maybe we should  
18          know this already but could you just remind us where Ofcom has got to on  
19          that in its latest review, what is Ofcom's latest -- I think it was March 2021 --  
20          assessment of that part of the market and whether the remedy was working or  
21          whether a different remedy should be employed?

22 MS FORD: I don't think there has been a material change, but if I may, I will ask my  
23          junior to check the position so I can ensure I will giving you an accurate  
24          answer to that question.

25 MR RIDYARD: Thanks.

26 MR JUSTICE WAKSMAN: Yes.



1 MS FORD: Sir, if the Tribunal were to be satisfied that the proposed claims have  
2 a real prospect of success on merits, then we say the CPO application should  
3 nevertheless be dismissed in its current form, and we say that for two  
4 reasons, which are interrelated.

5 First, if collective proceedings are certified at all, they should be certified on an opt-in  
6 rather than opt-out basis, and, secondly, that the proposed claims are not  
7 suitable for collective proceedings.

8 I deal with those two points together, because we highlight what we say is  
9 a fundamental inconsistency at the heart of the PCR's case.

10 As we have already discussed, the uniqueness of this case is that it is a case in  
11 which BT can identify and contact the proposed class members, and so it is  
12 therefore a case in which it is eminently practicable for proceedings to be  
13 opt-in rather than opt-out.

14 The PCR responds to that argument by claiming that opt-in proceedings are not  
15 practicable because of what he claims is the disengaged nature of the  
16 members of the proposed class, but if the proposed class members are so  
17 disengaged that they can't be expected to opt-in to collective proceedings  
18 when they are identified and contacted, then there is no reason to expect  
19 them to opt-in for the purposes of distribution of any award of damages either,  
20 and that means that any damages awarded could not be distributed to those  
21 who have supposedly suffered loss and the costs of the proceedings will then  
22 outweigh the benefits to the supposedly injured class, because the benefits  
23 won't make their way to them. We say in that circumstance you have  
24 proceedings becoming merely a vehicle for lawyers and funders.

25 It is our submission that there is no material distinction between requiring members  
26 of the class to opt-in from the outset of the proceedings and inviting them to

1 opt-in at the distribution stage for these purposes, and we say the PCR simply  
2 can't have it both ways. Either the class members can be contacted and  
3 expected to opt-in, in which case opt-in proceedings are clearly practicable, or  
4 they can't, and they can't be expected to opt-in to be the recipient of  
5 damages, notwithstanding the ability to contact them, in which case proposed  
6 claims are simply not suitable for collective proceedings at all. That's the nub  
7 of this point.

8 I am going to make my submissions under four heads. First I am going to deal with  
9 the applicable legal principles. Then I am going to deal with why opt-in  
10 proceedings are practicable in this case. Then I am going to deal with if opt-in  
11 proceedings are not practicable, then the proposed claims are not suitable for  
12 collective proceedings at all. Then I am going to identify certain additional  
13 factors that we say militate in favour of opt-in rather than opt-out proceedings.

14 So starting with the applicable legal principles, we set out the relevant statutory  
15 provisions and the rules in our response and in our skeleton, and so I don't  
16 need to go through all of those again. There is one additional rule that we  
17 would draw attention to, which is relevant in the light of Ms Kreisberger's  
18 submissions yesterday about the transcript in the Gutman proceedings. It is  
19 in authorities bundle 8A, tab 6, page 44.

20 MR JUSTICE WAKSMAN: Yes.

21 MS FORD: It is Rule 93 headed "Distribution of Award". What this rule says is:

22 "Where the Tribunal make an award of damages in opt-out collective proceedings, it  
23 shall make an order providing for the damages to be paid on behalf of the  
24 recommended persons to either (a) the class representative or (b) such  
25 person other than a represented person as the Tribunal thinks fit."

26 This is a rule which is mandatory. It includes the word "shall":

1 "... the Tribunal shall make an order to direct the payment of damages to the PCR or  
2 to some other person other than a person in the class."

3 So we say that there is no power under this rule for the Tribunal to make an order  
4 that you would, for example, compensate by crediting a phone bill or putting  
5 a cheque in the post or some such mechanism.

6 MR JUSTICE WAKSMAN: Just one moment, please. Sorry. Where do you get that  
7 from? I am looking at 93(b):

8 "... or such person other than a representative person."

9 You mean it can't be paid directly to a represented person? Is that what you are  
10 saying?

11 MS FORD: That certainly is our understanding of 93(b). It says:

12 "The class representative other than a represented person as the Tribunal thinks fit."

13 You can then see in subparagraph 3 over the page that what then happens is an  
14 order made in collective proceedings in accordance with paragraphs 1 and 2  
15 may specify (a) "The date by which represented persons shall claim their  
16 entitlement to a share of that aggregate award."

17 So the represented persons are the persons in the class. So the way in which it is  
18 envisaged distribution will take place is that the Tribunal makes an award of  
19 damages and makes an order providing for the damages to be paid on behalf  
20 of the represented persons to, for example, the class representative and then  
21 the representative persons -- represented persons then claim their entitlement  
22 to a share of that aggregate award, and then it goes on to make provision for  
23 the circumstances where there are undistributed damages.

24 Now the reason I have drawn the Tribunal's attention to this particular rule is  
25 because we were looking at the transcript of the Gutman proceedings  
26 yesterday, and on one reading of what the President was saying he seemed

1 to be envisaging a situation where you would simply credit a phone bill.

2 In my submission, if we look at the transcript, that's not what the President was  
3 contemplating in any event. So I would like to go there now, but I do say it  
4 would not be possible within the terms of the rules in any event for the reason  
5 I have shown you.

6 If we look at supplemental authorities bundle, tab 18, there is the transcript from the  
7 Gutman proceedings. If we start at page 616, lines 6 to 10, what you see  
8 here, in my submission, is the President articulating exactly the concern which  
9 arises in this case. He says starting at line 6:

10 "The concern is -- of course it is only one factor -- but otherwise we end up with this  
11 large award, some people claim but in fact there is a huge unclaimed fund  
12 and it is for the benefit not of the class members, as a large class, but it's  
13 really then for the benefit of the funder. Is that then an appropriate way for the  
14 proceedings to go forward? That's the concern we have -- or I have, speaking  
15 for myself."

16 In my submission the concern that's articulated by the President there arises in  
17 exactly the same way in these proceedings, because if by reason of their  
18 characteristics that are emphasised by the PCR, the class members do not, in  
19 fact, claim their entitlement to an award, then the proceedings are not for the  
20 benefit of the class members and the case is not suitable for certification.

21 Now the reason why that concern arose in Trains is a slightly different one. it was  
22 not disengagement as such. It was the concern that people might not go to  
23 the effort of having to evidence their entitlement to claim if their claim is too  
24 low value. So it is not actually a characteristic of the class as such as it is  
25 here. I can show you the passages of the transcript where you see why it was  
26 a problem in Trains, starting at page 612. Line 6 you see Mr Holmes say:

1 "Should we make a distinction between people recalling their travel patterns in  
2 a general sense and their ability to evidence that?"

3 Mr Moser says:

4 "They are all different types of evidence and what we have seen in our litigation plan  
5 and in the Epiq papers, which I will show you, is that when we come to the  
6 distribution stage there will be a questionnaire. There will be different kinds of  
7 evidence and there will have to be a judgment made as to whether people  
8 have, as it were, come up to proof. If you can prove it with the actual ticket  
9 that will be ideal. If you can show credit card receipts, that would be another  
10 way of doing it and, of course people's own evidence of what they were doing,  
11 regular work trips, for instance."

12 The President then says:

13 "The point made is a more general one, it's not about delay, and no one is  
14 suggesting you have delayed bringing the proceedings. Then, of course, the  
15 proceedings were held up because, as we know, of the Merricks appeal. It's  
16 that given the amount of likely recovery, as accepting everything Mr Holmes  
17 says on his calculations, and the sort of evidence that Epiq says will be  
18 required, is it plausible that all these people are going to -- even if they could  
19 find that sort of information, because showing you had a Travelcard, of  
20 course, is only one part of the story, that may be the easier one, certainly if  
21 you had a monthly or an annual one but some people have a 7 day one. But  
22 you also have to show that you took these particular train journeys and what  
23 sort of ticket you bought. Is it realistic that -- are you just going to let people  
24 say so or once you start asking for any kind of proof, for that sort of money  
25 are they realistically going to make the effort?"

26 So what he is saying is in circumstances where this is a potential low value claim are

1 people really going to bother to make the effort of evidencing their claim, of  
2 digging out their tickets? You see that again at 613, 13 to 20. Mr Moser is  
3 saying:

4 "The sort of evidence that is required is, these days, of electronic payment, and that  
5 includes the entire period. Not as difficult as... the other side makes out.  
6 There are online credit card statements, people have them on their phones."

7 The President says:

8 "Not always going back that long period. Some banks even charge for getting  
9 statements more than a few years old if they are no longer online."

10 Mr Moser is talking about how you might potentially try and evidence these sorts of  
11 claims.

12 MR JUSTICE WAKSMAN: Yes.

13 MS FORD: If we turn over to 616, you see the President again saying:

14 "It's the effort, is the point. When you say for almost no effort. If you can just say:

15 "I remember I took a train journey to Winchester. I can't remember the exact date but  
16 it was some time that year and I can't remember how much I paid."

17 But is that really going to be adequate? The concern is ... that otherwise we end up"  
18 and this is the point where he goes in and explains that you have a large  
19 award but nobody will claim it.

20 Down again at 24, do you see the President saying:

21 "I fully accept that it can be a low value claim."

22 This is the point where we start getting into analogies:

23 If it is "because of some cartel among manufacturers of a certain input into cars, it  
24 means that you pay £12 more for your car, that's a very low-value claim,  
25 certainly no-one is going to start proceedings for that, but pretty much  
26 everyone can evidence the purchase of the car."

1 So he is saying when you have an expensive good like a car you can evidence your  
2 purchase of it.

3 MR JUSTICE WAKSMAN: Yes.

4 MS FORD: So he's saying that's not the problem where you have got the expensive  
5 good. Then this is the point at which we then come to the mention of the  
6 Telecoms operator at line 10 on page 617 and he says:

7 "Similarly, if a telecoms operator overcharges subscribers, well they will know who  
8 the subscribers are, they can credit them on their phone bills or their account,  
9 even if it is only £4.50. One couldn't say, "No, you shouldn't bring a collective  
10 action, because it is only £4.50 and that's trivial."

11 So, in my submission, looked at in context, what the President is saying there is that  
12 you can distinguish the situation of a purchaser of a car and the situation of  
13 a telecom's operator where it will be easier to evidence the fact that you have  
14 suffered loss. So a telecoms operator has records about how much they have  
15 charged people, about (inaudible) when they were a customer, and he is  
16 saying that the difficulties in evidencing your claim that will mean that people  
17 just won't bother to try to do it will not arise in the same way in a telecoms  
18 case as they will in Trains, for example, when they have to remember if they  
19 bought a ticket on what day and can they find the records for it.

20 What he is not saying, in my submission, is that the correct distribution mechanism  
21 simply directs refunds to class members, that's clearly not the context in which  
22 he is speaking. He is not talking about the distribution mechanism there at all,  
23 and he is certainly not referring to Rule 93, which I showed you.

24 MR JUSTICE WAKSMAN: Yes.

25 MS FORD: So that in my submission is what's going on in the Gutmann transcript.

26 I also have some brief observation to make about the matters that come out of

1 the Tribunal's guide. That's in the authorities bundle at tab 7. If we start at  
2 page 60 within this tab, this is under the hinged "Certification of Eligible  
3 Claims", and it is part of paragraph 6.37, and the third bullet is dealing with  
4 claims must be suitable to be brought in collective proceedings. Part way  
5 down the last paragraph of the guide you see the observation:

6 "Where the estimated legal fees and expenses appear disproportionate compared to  
7 the likely damages award, the costs of pursuing collective proceedings may  
8 outweigh the benefits."

9 Now we have a slight variation on that scenario here, because it is not so much that  
10 the damages award itself will be outweighed by the costs. It is that you can't  
11 guarantee that those who are entitled to the award will claim it. So, as the  
12 President recognised in the Trains case, that's another scenario where the  
13 costs outweigh the benefits, because the benefits never actually make it to the  
14 intended class.

15 Turning over to page 61, you have the heading "Whether proceedings should be  
16 opt-in or opt-out", and under paragraph 6.38, half way through the paragraph  
17 where you see:

18 "Where the class representative seeks approval to bring opt-out proceedings it will  
19 need to make submissions as to why that form of proceedings is more  
20 appropriate than opt-in proceedings."

21 MR JUSTICE WAKSMAN: Can I just ask a question here, please, if we go back to  
22 Rule 93?

23 MS FORD: Yes.

24 MR JUSTICE WAKSMAN: You could have, could you not, in this case, even if the  
25 award for damages is made payable to the class representative, could you not  
26 then have a collective settlement approved by the court under Rule 94



1 whereby BT says, "The way we are going to discharge this is by crediting the  
2 consumers directly", and I imagine if it got to that stage the one thing that BT  
3 would positively want to do would be to credit the individual accounts rather  
4 than paying damages so as to ensure they all reached the claimants.

5 MS FORD: Well, collective settlements are slightly different than the situation of  
6 distribution of an award, because the distribution of an award arises where the  
7 Tribunal makes an award of damages and then the award is then to be  
8 distributed, whereas the collective settlement would arise in a scenario where  
9 the parties actually reach a settlement prior to a damages award.

10 I have to say I have not had time to scrutinise whether it makes any positive  
11 provision one way or another about how you go about distributing the  
12 proceeds of the collective settlement, if one were to be reached, but you do in  
13 any event come up with practical problems in assuming that everyone could  
14 be directly compensated in that way, not least the one that we dealt with this  
15 morning about the inclusion of deceased persons in the class.

16 MR JUSTICE WAKSMAN: Well, I appreciate that element, but just looking at this  
17 practically for a moment, if, contrary to all your submissions, a CPO is made,  
18 and if, contrary to what your defence would be, the Tribunal came to the view  
19 that there was an abuse and damages should be awarded, on a practical level  
20 surely BT's position would be, "Let us credit these people direct", not least  
21 because it would certainly minimise the prospect of uncollected damages.  
22 I am not saying you have to answer me now. You might want to take some  
23 instructions on it, or even after the hearing, but if that would be the likely  
24 position if one got to the end of all of this, then in practical terms surely that's  
25 a matter which we could and should take into account? You don't have to  
26 answer me now, but it seems to me, as you have quite rightly raised an issue

1 here, which Ms Kreisberger is going to have to deal with in her reply, about  
2 the ambit and true meaning of Rule 93, I think one needs to try to address the  
3 problem a little bit more broadly as well.

4 MS FORD: Sir, I will certainly take the opportunity to take instructions as to what  
5 BT's position would be in that circumstance. Of course 94 is dealing with the  
6 possibility of a settlement. The submission I make is that if you get so far as  
7 to make an award it appears to be fairly clear that the Tribunal shall make  
8 an order providing for the damages to be paid on behalf of the represented  
9 persons to either person A or person B in that rule. So that seems to be  
10 a mandatory obligation.

11 MR JUSTICE WAKSMAN: As I say, unless the parties can agree a different way in  
12 which it is to be given effect, that's all I am saying at the moment. I can well  
13 understand if, contrary to everything you say, as I have indicated, you get to  
14 that stage and counsel for BT stands up and says "Well, subject to any appeal  
15 the obvious thing to do here, since we have got the mechanics available, is to  
16 do it directly by a credit on the bill, one would imagine that a tribunal would be  
17 quite sympathetic to that.

18 MS FORD: Well, I can certainly take instructions from BT on that particular point.

19 Another practical point that arises (inaudible) because --

20 MR JUSTICE WAKSMAN: I did not catch that.

21 MS FORD: I was saying another practical point which arises is in relation to former  
22 customers, because they can't be credited directly either. I will come on to  
23 show you that, consistent with Rule 93, the PCR's own distribution plan is that  
24 members of the proposed class should fill in a claim form, and we say that  
25 that's clearly consistent with the mechanism that's envisaged by the rules  
26 whereby you have to claim your entitlement. I will come on to show you that.

1 MR JUSTICE WAKSMAN: Yes. Thank you.

2 MS FORD: Sir, I think we were just working through some observations on the  
3 Tribunal's guidance.

4 MR JUSTICE WAKSMAN: Yes.

5 MS FORD: So that's back in tab 7 at page 61.

6 MR JUSTICE WAKSMAN: Yes.

7 MS FORD: I was just drawing the Tribunal's attention to paragraph 6.38, the second  
8 half the paragraph where you see:

9 "Where the class representative seeks approval to bring opt-out proceedings, it will  
10 need to make submissions as to why that form of proceedings is more  
11 appropriate than opt-in proceedings."

12 So I make the submission that the burden is on the PCR to make their submissions  
13 as to appropriateness, and it is worth noting that that is a proposition which is  
14 not limited to when the PCR is proposing to bring opt-in proceedings by way  
15 of alternative. Even if the PCR is not bringing opt-in proceedings by way of  
16 alternative, they still have to persuade the Tribunal that opt-in proceedings are  
17 not practicable and that is the reason why it is justifiable to have opt-out  
18 proceedings. The burden is on them in that respect.

19 MR JUSTICE WAKSMAN: Yes.

20 MS FORD: Paragraph 6.39, the first bullet deals with the strength of the claims,  
21 which is obviously one of the factors the Tribunal is entitled to take into  
22 account in determining whether the proceedings should be opt-in or opt-out.

23 You have been shown the passage which says: "Given the greater complexity costs  
24 and risks of opt-out proceedings, the Tribunal will usually expect the strength  
25 of the claim to be more immediately perceptible in an opt-out than an opt-in  
26 case, since in the latter case, the class members have chosen to be part of

1 the proceedings and they could be presumed to have conducted their own  
2 assessment of the strength of their claim."

3 Just pausing there, I do rely on the submissions that I made on the merits in the  
4 context of the strike-out in this context as well. I say that the merits are weak  
5 and I say that that is a factor that the Tribunal is entitled to take into account  
6 at this stage as demonstrating that this is a claim which is more suitable for  
7 opt-in rather than opt-out consistent with that guidance.

8 You see at the end of that paragraph of the guidance, for example where the claim  
9 seeks damages for the consequence of an infringement which is covered by  
10 a decision of the Competition Authority (follow on claims) they would generally  
11 be of sufficient strength for the purposes of this criterion. Of course the PCR  
12 can't rely on that presumption that his claims are of sufficient strength under  
13 this paragraph, because this is not a follow-on claim.

14 Paragraph 6.39, second bullet, then deals with whether it is practicable for  
15 proceedings to be brought as opt-in proceedings, and I make two points on  
16 that. First, you see recorded there that there is a general preference for  
17 proceedings to be opt-in where practicable, and we have seen that it is for the  
18 PCR to show why they are not practicable.

19 Secondly, this guidance gives indicators as to the circumstances where an opt-in  
20 proceeding might be considered both workable and in the interests of justice.

21 It gives two possibilities. It says:

22 "Indicators that an opt-in approach could be both workable and in the interests of  
23 justice might include the fact that the class is small but the loss suffered by  
24 each class member is high or".

25 So an alternative and separate possibility:

26 "The fact that it is straightforward to identify and contact the class members."

1 I emphasise the "or", because these are not cumulative conditions which need to be  
2 satisfied. The guidance is clearly saying that if it is straightforward to identify  
3 and contact the class members, that is an indication of proceedings which are  
4 practicable to operate on an opt-in basis.

5 Now Ms Kreisberger took you to some of the background material to the introduction  
6 of the opt-out regime and it was evident from that that difficulties in identifying  
7 and contacting class members was one of the key rationales for introduction  
8 of an opt-out regime. So she referred you to the comments made by Which?  
9 that the single biggest hurdle to the effectiveness of the current statutory  
10 representation procedure is the requirement to name claimants on the claim  
11 form.

12 Now just to be clear, there is no longer requirement either in opt-in or opt-out  
13 proceedings to actually name individual claimants. That has been done away  
14 with, but what Which? is saying, and you can also get that from the House of  
15 Commons Business Innovation and Skills Committee Report, which is  
16 response bundle, tab 20, it says:

17 "The greatest barrier is reaching consumers who have suffered detriment, due to the  
18 current opt-in system, and it stated that it would not bring another action under  
19 the current procedure."

20 So what the opt-out regime is trying to address is difficulties in identifying and  
21 contacting potential class members. Now that difficulty might well arise if you  
22 have a classic cartel claim, because you don't necessary know who has  
23 bought the product and so you don't necessarily know who your claimant  
24 class are, and the Trains class action, proposed class action, the transcript for  
25 which we were just looking at, is another example where it might well be  
26 potentially quite difficult to identify your claimant class, because you don't

1 know who bought a ticket and when.

2 So if you have a proposed CPO application where you can identify and contact your  
3 class members, that in my submission is an important distinguishing factor  
4 from the classic consumer claim, and it means in contrast to your classic  
5 consumer claim opt-in proceedings are eminently practicable.

6 MR RIDYARD: Ms Ford, on that point can you give us a kind of concrete description  
7 of what the communication to the claimants would look like under an opt-in  
8 procedure? If I was a claimant, what is it that I would receive, assuming, you  
9 know, the process went through to that stage of the matter?

10 MS FORD: Yes. I can certainly -- I can show you two things. The first is Mr Bunt's  
11 evidence about how you would go about contacting these class members and  
12 then I can show you what the PCR envisages would need to be obtained from  
13 the class members. I think that's probably the mechanism plus what they  
14 might actually get from it.

15 So starting off with Mr Bunt's evidence, this is in the core bundle, tab 6, page 349.  
16 Above paragraph 13.

17 MR RIDYARD: Sorry. I am in the wrong bundle. Excuse me. I have my bundles  
18 mixed up. I am most interested in what the proposition to the claimant would  
19 be. What is it that I would need to agree to in order to go ahead? Assuming  
20 that I could be reached by ----

21 MS FORD: Okay. The Tribunal can perhaps note the explanation of the mechanism  
22 by which they might be reached in Mr Bunt's statement and we will turn over  
23 to what the PCR has said about it. That's in his litigation plan. It is in the JLP  
24 bundle, so that's bundle 3, tab 2, and then starting at page 60 you have  
25 a document called "Notice and Administration Plan". If you turn over to  
26 page 62, you can see paragraph 3 under the heading "Notice Objectives":

1 "The notice administration plan is designed to demonstrate to the Tribunal how the  
2 proposed class representative would satisfy certain requirements of Rule 78,  
3 specifically how the proposed class members would be notified and consulted  
4 at key stages."

5 If you then turn on to page 89, you see the heading there "Distribution Stage", and in  
6 paragraph 128 you see the reference to the involvement BT should have in  
7 assisting its customers to make a claim. It says:

8 "As discussed previously in this Plan, as a minimum we believe that BT should  
9 ensure that it is providing its customers (past and current) with accurate  
10 information on the process and the legal rights that are available to the  
11 Proposed Class Members. We anticipate that the Tribunal may wish to  
12 explore these issues in great detail at a more relevant point in time."

13 Then if you turn over the page to page 91, it goes on:

14 "In the event that any judgment or settlement (or earlier directions) in the proposed  
15 collective proceedings, place a requirement on BT to provide details of  
16 customers falling within the definition of a Proposed Class Member or to  
17 assist in providing notice to the Proposed Class Member as a direct noticing  
18 campaign will also be initiated at this stage whereby proposed class members  
19 are directly provided with - via their preferred contact method according to BT  
20 - records a copy of the claim form."

21 Now as to what's then meant by "The Claim Form" we can see under "Making  
22 a Claim" on the next page, there's a heading "8. Making a Claim". Then you  
23 have a heading on the right-hand side of the page, "Filing a Claim". It says:

24 "In the event of an aggregate award of damages being made or a collective  
25 settlement approved, a claim form and claim process will be made available  
26 for all Proposed Class Members that have not opted out. The claim

1 procedure will take place online, by post and by telephone. The  
2 demographics of the Proposed Class Members in the Proposed Collective  
3 Proceedings indicate that a significant proportion will be unfamiliar and  
4 uncomfortable with online submission alone."

5 They go on to say:

6 "Close consideration will be given to the design of the claim form in order to ensure  
7 essentially that it is ... user friendly."

8 So it is clear that what's envisaged is that at the distribution stage the members of  
9 the class will be obliged to fill out a claim form. This is the PCR's own  
10 proposal. The PCR envisages that BT's data can be used to contact class  
11 members in the context of that process.

12 Our really quite short point is that if those steps are appropriate and can be expected  
13 of a class member at the distribution stage, there is no reason whatsoever  
14 why they can't do so at the opt-in stage as well.

15 MR RIDYARD: That does not really -- I was hoping for something more concrete on  
16 what I would receive if under an opt-in proceeding I was a claimant and  
17 I received a communication from someone about the possibility of getting  
18 an award. I mean, can you give us an idea of what it would look like?

19 MS FORD: I am afraid it is very much in the PCR's court rather than BT's court to  
20 know what they envisage sending the relevant class members, but I would  
21 make this point, which is that nowhere in the documents is it suggested that  
22 the information or that the (inaudible) the forms would be materially more  
23 onerous in order to opt-in at an earlier stage than it would be at the  
24 distribution stage. I am afraid that's as far as I can assist the Tribunal in the  
25 sense that what it is contemplated to be sent to the claimants -- to the  
26 proposed class, is really a matter for the PCR in the first instance.



1 MR RIDYARD: Okay.

2 MS FORD: We do say that there's a huge inconsistency in the PCR's position in the  
3 sense that either the alleged probability and disengagement of the proposed  
4 class is so insurmountable that they can't be persuaded to opt-in, in which  
5 case those characteristics will equally preclude them from seeking distribution  
6 of any award of damages or, if, as the PCR seeks to assure the Tribunal, it is  
7 possible to contact the class and encourage them to identify themselves at  
8 the distribution stage, then there is no reason why they can't do that for the  
9 purposes of opting into these proceedings.

10 MR RIDYARD: I understand that argument. That's why I am trying to get in my mind  
11 what the two scenarios would look like from the point of view of the claimants,  
12 because that would help us to evaluate whether your proposition is right or  
13 not. We have to have some idea of what those two scenarios look like from  
14 the point of view of the claimants and put them side by side and assess  
15 whether there is a difference between them or not, as you argue. So that's  
16 precisely what's behind my question.

17 MS FORD: That's fully understood. Our submission is there is so far as we can  
18 identify nothing in the documents which suggests that the process will be  
19 materially more onus at the opt-in stage than it would be at the distribution  
20 stage.

21 To be clear, the consequence of that argument is not that an opt out class will never  
22 be suitable or viable. It is not the death knell for an opt-out regime in the way  
23 that was submitted yesterday. This case is exceptional. The extent to which  
24 there is a mechanism for identifying and contacting class members is  
25 exceptional. So in a classic cartel case there might well be real difficulties in  
26 identifying the potential victims and persuading them to come forward.

1 We say that is a situation which might well justify opt-out proceedings, but it is not  
2 this case. That does not mean that opt-out proceedings are somehow going  
3 to be emasculated and never used again. That's exactly why in my  
4 submission the Tribunal is urged by the rules and the statute specifically to  
5 consider whether or not to certify on an opt-in or an opt-out basis and that is  
6 the reason why the burden is placed on the PCR to demonstrate that an opt-in  
7 proceeding is not practicable.

8 The PCR's counter arguments are all attempts to draw some sort of distinction  
9 between the position at the opt-in stage and the position at the distribution  
10 stage, and I don't know, sir, if this may assist in your assessment of the  
11 question, if we work through the distinctions that the PCR has purported to  
12 draw between the situation at the two stages.

13 They are in Mr Le Patourel's first statement, so that's core bundle, tab 4. Look first  
14 at paragraph 32 which begins "In summary" and is the summary of his  
15 reasons why he says it would not be practicable to put these proceedings on  
16 an opt-in basis. He says:

17 "Even with most intensive efforts to notify claimants and even if they were offered  
18 every conceivable way to register their claim, forcing members of such  
19 a disengaged and technically unconfident group to opt-in to a little known  
20 process concerning a claim about technologies they don't really understand,  
21 would inevitably lead to a huge drop out rate even among those who were  
22 aware they might be due damages."

23 In my submission none of those factors that the PCR has there identified actually  
24 change at all as between opt-in and distribution. So insofar as you have  
25 a disengaged and technically unconfident group, those characteristics will be  
26 consistent as between the point at which they have to opt into the

1 proceedings and the point of distribution. That's not going to change.

2 In so far as it is a little known process concerning the claim about technologies they  
3 really don't understand, again it is still a little known process at the distribution  
4 stage. That's not in my submission a relevant distinction.

5 Now Mr Le Patourel elaborated with reasoning in his second statement. That's at  
6 tab 10. Starting at paragraph 34, he says:

7 "I remain of the view that the Proposed Class Members are likely to be deterred by  
8 the hassle and uncertainty involved in opting into a claim against BT."

9 He also then goes on at paragraph 35 to draw a distinction between opting in to  
10 a not well-known procedure at the outset where it is uncertain what it entails,  
11 and whether it will produce any results and taking steps to collect  
12 compensation that's owed and readily available in light of a judgment that's  
13 found BT's conduct to be unlawful.

14 So he is trying to draw a distinction between those two stages of the process. My  
15 submission is that both procedures are unknown. So there is no real  
16 distinction between opting in at different stages. There is no evidence that it  
17 would be materially more work or hassle to opt-in at the earlier stage rather  
18 than at the distribution stage, and I have shown you the PCR's distribution  
19 plan, that there is the intention to ask class members to fill in a claim form  
20 even if the claim is opt-out. You don't see any identification there of any  
21 concrete respect in which it would be more onerous or detailed to fill in a form  
22 at the opt-in stage. There is zero practical difference between asking them to  
23 do that, in my submission.

24 Given that there are no adverse consequences to any individual class member if the  
25 claim is unsuccessful, there is not a situation where any consequences arise if  
26 it turns out the claim is unsuccessful, then there is no reason in my

1 submission why the potential to get compensation rather than a guaranteed  
2 pay-out shouldn't be sufficient incentive for people to opt-in. Nothing bad  
3 happens if it happens that you are unsuccessful. You simply have a potential  
4 for damages rather than a guaranteed award of damages, but in my  
5 submission that should be enough.

6 Paragraphs 36 to 42 in Mr Le Patourel's second statement are setting out the  
7 demographics and the attributes of the class. You have my point that we  
8 don't accept that most or even the majority of the class necessarily share  
9 these attributes. Nor do we accept that these are a bar to the participation in  
10 collective proceedings, but insofar as they are, then they are a bar at the  
11 opt-in stage and at the distribution stage. There is no relevant distinction.

12 MR RIDYARD: I understand.

13 MS FORD: He then sets out at 38 a lack of legal expertise. He says:

14 "I doubt that many Members will have the legal knowledge required to make  
15 an assessment of the legal merits for the purpose of taking proactive steps to  
16 opt-in to legal proceedings."

17 In my submission there is no requirement or expectation that participants take legal  
18 advice. The distinction between opt-in and opt out in the guidance that  
19 I showed the Tribunal is simply a recognition of the fact that those who opt-in  
20 the will have taken an informed decision to participate, and reading in  
21 a requirement that members of an opt-in class must be capable of assessing  
22 the merits of a competition claim themselves would run counter to the general  
23 preference for opt-in claims and the onus on the PCR to justify where they are  
24 trying to advance an opt out claim.

25 In paragraph 43 it is suggested that consumer loyalty might prevent customers from  
26 opting in. In my submission again there is no reason why any consumer

1 loyalty would operate differently between the opt-in and the distribution stage.  
2 There is also a suggestion that customers might consider it too  
3 confrontational, risky or intimidating to countenance the claim. We find that a  
4 quite extraordinary suggestion and a pure assertion on the part of the PCR.

5 Turning to paragraph 48, you see the PCR expresses concerns about significant  
6 delay in reformulating the action as an opt-in claim. We find that a surprising  
7 point to be made, given that the PCR has taken four years since 2017 to bring  
8 this proposed claim, but in any event under opt-out proceedings class  
9 members won't be asked to identify themselves and join the proceedings until  
10 there is an award of damages, and on the PCR's own litigation plan that  
11 wouldn't be until 2027.

12 By contrast on an opt-in basis class members will be deciding to opt-in to the  
13 proceedings materially sooner. So, if anything, that minimises the risk of  
14 persons in the proposed class not joining due to the effects of the effluxion of  
15 time.

16 So for all those reasons in our submission Mr Le Patourel's evidence has not  
17 identified any material distinction between the opt-in stage and the distribution  
18 stage.

19 MR RIDYARD: Thank you.

20 MS FORD: I said that there were two additional factors we rely on in support of our  
21 submission that this ought, if anything, to be an opt-in proceeding. The first is  
22 the merits. We have already submitted that they are weak and that's  
23 something you are entitled to take into account.

24 Secondly, we say that certifying on an opt-in basis would assist the Tribunal in  
25 grappling with the issue of pass-on. We have included in the bundle the  
26 Supreme Court's judgment in Sainsbury's v Visa, which explains the pass-on

1 issue. It is the second authorities bundle, tab 29.

2 As the Tribunal will be aware, this is the Supreme Court's judgment in the  
3 Interchange Fee litigation. What it held was that merchants that paid  
4 an overcharge due to multi-lateral interchange fees can advance that  
5 overcharge as the prima facie measure of their loss, but insofar as those  
6 merchants have either reduced their costs or passed on their costs by  
7 increasing their charges to customers, that has to be taken into account as  
8 a potential means of mitigating loss. You can see a summary of the relevant  
9 principles at paragraphs 205 to 206. You see in 205 the Supreme Court  
10 identifies -- this is right towards the bottom of the first page:

11 "There are four principal options. The merchant can do nothing in response to the  
12 increased cost, and thereby suffer a corresponding reduction of profits or  
13 enhanced loss. The merchant can respond by reducing discretionary  
14 expenditure on its business such as by reducing its marketing and advertising  
15 budget or restricting its capital expenditure. The merchant can seek to reduce  
16 its costs by negotiation with its many suppliers or the merchant can pass-on  
17 the costs by increasing the prices which it charges its customers."

18 You see at 206:

19 "In our view the merchants are entitled to claim the overcharge on the MSC as the  
20 prima facie measure of their loss. But if there is evidence that they have  
21 adopted either option 3 or option 4 or a combination of both to any extent, the  
22 compensatory principle mandates the court to take account of their effect and  
23 there will be a question of mitigation of loss, to which we now turn."

24 It goes on to deal in more detail. That's essentially the possibility we are dealing with  
25 and it arises because Ofcom estimated that around 17% of Standalone Fixed  
26 Voice customers are small or medium sized enterprises who purchase

1 residential landlines for business use rather than specific business products.

2 Now that was very much an estimate on Ofcom's part and we say that those  
3 business customers are likely to have passed on their standalone voice call  
4 charges to their customers. So for that reason it is important to know what  
5 proportion of the class are, in fact, business customers and to obtain at least  
6 basic information about costs and pricing to enable a reasonable assessment  
7 to be made as to the extent of any pass-on and whether their damages should  
8 be adjusted by reference, for example, to VAT. Both of those matters  
9 self-evidently would affect the amount of any aggregate award of damages.

10 The point we make is that if these claims were certified on an opt-in basis, then the  
11 Tribunal could ascertain at the opt-in stage at the very least what proportion of  
12 the class were businesses to which this issue actually applies. We are not  
13 saying that you need to accumulate detailed data on costs and prices, but we  
14 are saying that the Tribunal does need to have some sensible means of  
15 grappling with this issue.

16 To rebut another suggestion that was made in the reply, we are not claiming that this  
17 is an insuperable difficulty or an insurmountable hurdle. This is not  
18 an objection that would mean that collective proceedings could never be  
19 brought on the part of businesses. We say it's a factor that the Tribunal is  
20 entitled to take into account in having regard to all the circumstances under  
21 rule 79(3)(b) and we say it is a factor which weighs in favour of opt-in  
22 proceedings in addition to the various other factors that we have identified  
23 which weigh heavily in favour of opt-in proceedings.

24 MR JUSTICE WAKSMAN: Yes.

25 MS FORD: So the PCR has argued that businesses will account for a small minority  
26 of the proposed class and that the 17% figure may be too high, but we say

1 that's exactly the point. We don't know what proportion it accounts for. It is  
2 clearly capable of having a material effect on the aggregate award of  
3 damages.

4 The PCR has also sought to argue that it will be possible to estimate the number of  
5 members of the proposed class which are businesses, taking as a starting  
6 point Ofcom's 17% figure and then using BT's own data. Ofcom's data was  
7 clearly a high level estimate and Mr Bunt has dealt with the extent to which  
8 BT's data enables you to tell which are businesses in his statement. I will just  
9 give you the relevant paragraph. It is core bundle 6, page 351.

10 He explains in paragraph 24 that the way this arose was that BT gave voluntary  
11 commitments which only applied to Voice Only Customers. They didn't apply  
12 to customers who were using the residential product for a business purpose.  
13 So it was necessary to consider to what extent you could identify people who  
14 were actually using it for a business purpose. He says:

15 "Together with my team I had hoped that we would be able to identify those  
16 customers who were using this residential product for a business purpose as  
17 they would be excluded from receiving the line rental reduction, but when we  
18 looked into it further we realised that there was no means of doing so within  
19 the timescale, which was effectively four months."

20 So he then goes on to explain what is involved. He says at 25:

21 "As far as the Voice team was aware at the time the only means through which we  
22 could identify those customers who had signed up to SPV products for  
23 residential use but were, in fact, using them for business purposes, would be  
24 by conducting manual checks against Companies House records."

25 So that's if you had actually incorporated as a business. "For example, and by  
26 checking their billing history to see if they had request a bill that separates out



1 VAT, which applies to those VAT registered customers who had requested  
2 this service. Such a check would not capture those businesses who are not  
3 VAT registered, which would probably cover many of the businesses in  
4 question."

5 So those are the sort of manual checks that you would have to do on a customer by  
6 customer basis, you appreciate the onerousness of that as an exercise, but  
7 he then says at 28 that the way in which the voluntary reductions were then  
8 applied was to rely on the honesty of customers. A coupon was sent out and  
9 there was reliance on the honesty of customers that they would not send it  
10 back and try to claim the deduction if they were not eligible for it. Then he  
11 confirms at 29:

12 "I understand that BT's current customer data will to this day not allow us to identify  
13 which of its customers who might be eligible members of the proposed class  
14 are or were businesses without conducting the manual checks that I referred  
15 to above. Even if those checks are conducted, it will only provide a snapshot  
16 of customers operating a business currently, rather than those who might  
17 have operated a business at an earlier stage in the claim period and will not  
18 pick up unincorporated sole traders and other small businesses, many of  
19 whom are run from home, who are unlikely to be VAT registered."

20 So it is not a complete process and it requires a very onerous process of manual  
21 checking to establish whether any individual person is a business. So in our  
22 submission the suggestion that you can rely on BT's data to resolve this  
23 problem is not going to work.

24 Next it is said that these issues of pass-on are hypothetical and premature in  
25 circumstances where BT has not actually filed a defence yet. Self-evidently  
26 we haven't, because that is the stage at which the CPO has reached. That

1 does not mean in my submission that the PCR can simply bury his head in the  
2 sand and not deal with an issue that we have put him on notice that we are  
3 going to raise and which materially impacts on the merits and the quantum of  
4 the proposed claim.

5 Thirdly, it is suggested that BT's case on pass-on is weak because if you assume  
6 that businesses are competing with other businesses that buy competitively  
7 priced telephony services, then they will not be in a position to pass-on any  
8 overcharge. That's the case that's put against us, but in our submission you  
9 can't make that assumption, because the competing businesses might well  
10 have equal or higher costs, particularly if they are purchasing a business  
11 phone line rather than a residential phone line.

12 But in any event clearly the Tribunal can't decide now whether there was, in fact,  
13 pass-on or there wasn't. That's why in my submission there does need to be  
14 at least some basic data to enable it to determine that question.

15 Finally, it is suggested that you could simply apply a discount at the distribution stage  
16 when businesses would be asked to identify themselves, but while that might  
17 prevent over recovery by any individual claimant, it would not prevent the  
18 overall aggregate damages award from being over-inflated by reference to  
19 a potential failure to take into account pass-on. So we say that this is another  
20 factor which militates in favour of certifying these proceedings, if at all, on  
21 an opt-in basis.

22 So for all those reasons, in our submission, if the CPO is to be certified, we say it is  
23 clearly both practicable and preferable for it to be opt-in rather than opt-out.

24 MR JUSTICE WAKSMAN: Thank you.

25 MS FORD: My junior has been looking at the position on March 2021. I am being  
26 handed bundle 6A, the reply bundle, tab 3, page 63. On the relevant

1 page there is a heading: "Split Purchase Customers and refunds for  
2 overpayments". You see under 3.19:

3 "As noted in our December 2020 consultation and 2017 review, split purchasers are  
4 typically younger and more technologically literate than voice-only customers  
5 and by definition have internet access which enables them to access  
6 alternative offers more easily. Unlike voice-only customers, split purchasers  
7 have a wider range of choice available to them such as dual play bundles.  
8 We also note that our new rules on end of contract notifications... will mean  
9 that customers will be advised through those notifications that they may be  
10 able to save money by bundling their services. We therefore remain of the  
11 view that it is appropriate to exclude split purchase customers from the scope  
12 of the commitments."

13 MR JUSTICE WAKSMAN: Thanks.

14 MS FORD: Unless I can assist the Tribunal further, those are my submissions.

15 MR JUSTICE ROTH: Thank you very much indeed for that. Well, it is just before  
16 3 o'clock. So I think what we will do is have our break now and then we will  
17 start after that with Ms Kreisberger's reply. So 3.10, please.

18 **(Short break)**

19  
20 **Reply by MS KREISBERGER**

21 MR JUSTICE WAKSMAN: Yes, Ms Kreisberger.

22 MS KREISBERGER: Thank you, sir. Sir, if I may, I will broadly take the points in  
23 order in which they arose.

24 So to begin her submissions yesterday Ms Ford referred you to a passage from the  
25 Merricks judgment. That was paragraph 154. I am not suggesting we need  
26 turn it up again, but I would like to make two comments on that passage.

1 The first is that passage is concerned with unmeritorious CPOs. Lord Sales refers to  
2 deficient expert methodologies in that passage, he says, which are likely to  
3 run into the sand and not be viable. That's not the situation here. It doesn't  
4 apply. For all the reasons I have laid out, which I will not be repeating, the  
5 CPO in this case is well founded, realistic and meritorious.

6 In any event I would just observe that she is there relying on a passage from the  
7 minority judgment. It is not a point you find in the majority judgment,  
8 otherwise she would have referred you to that.

9 Sir, Ms Ford then spent quite some time in her submissions tilting at windmills. She  
10 laboured the point that there can be, and I am quoting, "No automatic read  
11 across between an analysis conducted by Ofcom under the Communications  
12 Act and an ex post competition analysis, whether that might be in terms of  
13 market definition, SMP, dominance or abuse". She said, "There is no  
14 automatic read across between them."

15 She is tilting at windmills there, because we don't rely on an automatic read across.

16 Any case at the intersection of regulation and Competition law must be judged  
17 on its own facts. Purely by way of illustration, to take one case she relied on,  
18 Deutsche Telekom, just a very brief word on that, without turning it up.

19 It does not support her position, because in that case, and she took you to the facts  
20 fairly, Deutsche Telekom's charges were subject to regulation. Its wholesale  
21 access charges had to be approved by the Regulator and retail charges for  
22 narrow band were regulated by a price cap system. So Deutsche Telekom  
23 was subject to regulation. Its prices were subject to regulation. The  
24 Commission nonetheless found that Deutsche Telekom had nonetheless  
25 engaged in an abusive margin squeeze and that was upheld by the General  
26 Court, and also the Court of Justice.

1 Just to highlight for you the judgment of the Court of Justice was not put in the  
2 bundle. Ms Ford relied on the Court of First Instance, the General Court.  
3 I don't think there is any substantial difference because the General Court was  
4 then upheld by the Court of Justice, but so you have it for your note, the  
5 paragraph -- it has now been added to the bundle at 8C, tab 19, and the Court  
6 of Justice said this:

7 "The same applies to the appellant's claim that the purpose of regulation is to open  
8 up the relevant markets to competition. It is common ground that that  
9 regulation did not in any way deny the appellant the possibility of adjusting its  
10 retail prices for end user access services or therefore engaging in  
11 autonomous conduct that's subject to Article 84. Since the Competition rules  
12 laid down by the EC Treaty supplement in that regard by any ex post review  
13 the legislative framework for ex ante regulation."

14 In other words, the prices were fine as far as the Regulator was concerned. They  
15 still were abusive.

16 MR JUSTICE WAKSMAN: What's the paragraph number in the Court of Justice?

17 MS KREISBERGER: I am sorry. It is paragraph 92. I don't think it has internal  
18 numbering, but it is page --

19 MR JUSTICE WAKSMAN: That's all I need to know.

20 MS KREISBERGER: Thank you. That case is a world away from our case where  
21 we have prices which were found to be anti-competitive in terms by the  
22 Regulator, and we say they are also anti-competitive under Chapter II.

23 As to Miss Ford's point about no equivalence, I think it is important to draw to your  
24 attention Section 78(1) of the Communications Act. She said there's no  
25 equivalence between SMP and dominance in quite emphatic terms. I will just  
26 give you the reference and read it out. The reference is bundle 8A, tab 4,

1 page 11, Section 78(1), which says this:

2 "For the purposes of this chapter a person shall be taken to have SMP in relation to  
3 a market if he enjoys a position which amounts to or is equivalent to  
4 dominance of the market."

5 That's in the statute. As it happens, Ofcom said in terms that BT is dominant. Again  
6 just for your note that's at paragraph 112 of the statement, 6A, tab 10,  
7 page 599.

8 MR JUSTICE WAKSMAN: Thank you.

9 MS KREISBERGER: She also submitted the imposition of a price control does not  
10 equate to a finding of abuse. We agree there is no automatic equation.

11 With respect, sir, dealing in generalities at this level is not helpful. I don't say here to  
12 you today every price control establishes abuse of conduct. I hope it is clear  
13 I say that there's good prima facie evidence of an abuse on these facts based  
14 on the evidence in the public domain. My submissions address this case, not  
15 every other situation which might conceivably arise.

16 Now Ms Ford went on to say that "Mr Parker's evidence might have some force" --  
17 again I am quoting -- "if Mr Parker could actually point to some new analysis".  
18 Then she seemed to mark his homework through that lens. Again, with  
19 respect, that is simply the wrong question to ask; is there anything new? The  
20 right question to ask is whether Mr Parker's assessment is well founded given  
21 the evidence available?

22 The fact that Ofcom looked at the evidence first does not exhaust its relevance for  
23 our purposes. Her submissions beg the question what was Mr Parker to do?  
24 Why should he not take account of the most up-to-date and comprehensive  
25 body of evidence in the public domain? Of course, it is a virtue, not a vice,  
26 that they are in agreement on all points of significance, which are market

1 power; what is the right reference point for the competitive price level -- that's  
2 the 2009 benchmark; thirdly, that BT's prices are far in excess of the  
3 competitive level -- that's applying the benchmark; and that they cause  
4 consumer detriment and need to be reduced. As Ofcom said, action is  
5 needed now.

6 So these are the points. She has not presented any good reason why Mr Parker is  
7 wrong on those points or that Ofcom is wrong on those points.

8 She then moved on to the detailed and many criticisms of Mr Parker. Her first one is  
9 that he ignored competitive interaction between SFV services and bundles.  
10 She said Mr Parker completely failed to take into account bundles. I did cover  
11 this in opening, but it is important to emphasise that he didn't fail to take them  
12 into account. He did take them into account and we have his evidence on  
13 that. For the purposes of this reply he makes two important points.

14 The first, is looking at the pricing of these two services he found a substantial price  
15 gulf which led him to conclude that bundles and SFV services are in separate  
16 markets. They do not compete and bundles do not constrain the price of SFV  
17 services.

18 Now Ms Ford talked about the dynamic in the wider market. I don't know what she  
19 means by the wider market, but if we are talking about economic markets,  
20 they are separate markets, and that's what Ofcom found and that's  
21 Mr Parker's evidence. There are three markets: SFV Voice Only, SFV Split  
22 Purchase; and then there are the dual bundle markets that don't concern the  
23 abuses here.

24 That was Mr Parker's first point. Mr Parker's second point on looking at the  
25 interaction between bundles and SFV services is that hiking the price of SFV  
26 services in order to incentivise bundle uptake, that's BT's narrative here,

1 Mr Parker says that's irrational, one reason being that bundles are  
2 a competitive market, so if you try to shift -- if BT hikes the price of product A  
3 to shift people to competitive product B, it might lose that customer, because  
4 they will go to a rival provider of bundles.

5 Now I will not go through all his evidence. I did set it out in opening. So you have it,  
6 it is Parker 2, paragraphs 3.12 to 3.24. It is 3.12, 3.14 and then 3.15 to 3.24.  
7 That's at bundle 6, tab 7, 327. So he explains it is irrational. Those are  
8 Mr Parker's two points.

9 I will add a third point of my own, which is whether or not this was the motivation for  
10 BT, and, as I said earlier, we would need to see their documents to test that  
11 claim, because Ofcom were not convinced by the narrative that to them, but  
12 even if that was their motivation, it is not the relevant question. If that's why  
13 they did it, Mr Parker regards that as irrational.

14 The relevant question -- this is a legal test we are dealing here -- we are replying --  
15 the relevant question is were the impugned prices, that's the prices for the  
16 SFV services, were they significantly and persistently above the competitive  
17 level?

18 Her next criticism relates to the area of abuse. She advanced two propositions. She  
19 said you have to apply limb 1 and limb 2 and that Mr Parker failed to apply  
20 limb 2, the price unfairness limb.

21 I have got three answers. The first point is academic. Whether or not as a matter of  
22 law you have to apply both limb 1 and limb 2, and one could have  
23 an interesting debate about it, the PCR does rely on limb 1 and limb 2. Our  
24 case is not put on the footing of one limb only. Let me give you the reference  
25 to our pleading on that so it is very clear. That's claim form, paragraph 132(b)  
26 and 132(c), which is at bundle 1, tab 1, page 52. It has always been our



1 express case that the price is excessive for the purposes of limb 1 and unfair  
2 for the purposes of limb 2.

3 MR JUSTICE WAKSMAN: Yes.

4 MS KREISBERGER: Secondly, Mr Parker's evidence does go to limb 2. That  
5 follows on from what I have just said. Thirdly, a price which is excessive  
6 because it is significantly and persistently above the competitive level is  
7 unfair. That's the exchange Mr Ridyard and I had yesterday.

8 Let me develop some of that just briefly. When I say we do rely on limb 1 and limb 2,  
9 Ms Ford throughout her submissions repeatedly referred to the 2009  
10 competitive benchmark as a cost plus benchmark. Somewhat baffling. It is  
11 a cost plus benchmark, as Mr Parker says in terms in his evidence, but it is  
12 obviously a pricing --

13 MR JUSTICE WAKSMAN: Are you having problems hearing? Just a moment,  
14 Ms Kreisberger.

15 MS KREISBERGER: Shall I continue?

16 MR JUSTICE WAKSMAN: Just go back, because your voice became muffled there.  
17 We were back where you said you do put your case on the basis of -- oh, you  
18 were dealing with Ms Ford's description of the 2009 benchmark -- related  
19 benchmark as costs plus.

20 MS KREISBERGER: So it is, of course, a cost plus benchmark, as I developed  
21 yesterday, but it is also a pricing benchmark. By definition it is a benchmark  
22 based on actual prices charged by BT in the market in 2009 at a time when its  
23 costs were higher than they are today.

24 Just pausing there, this case is much simpler and more straightforward than a lot of  
25 cases in the jurisprudence, because, as I explained yesterday, one has often  
26 Competition Authority claimants having to build competitive benchmarks up

1 from the bottom, working out what might be the relevant costs, how do you  
2 allocate costs, what's a reasonable competitive rate of return. In this case we  
3 have got a price. It was actually charged, and more than that, it is not simply  
4 that the price was charged. We know, and I reserve my position as to  
5 whether 2008 or 2009 is the relevant year -- I don't want it to be said against  
6 me later that I conceded that -- but we know it represents the competitive  
7 price level, because Ofcom removed retail regulation in 2009. So they said  
8 "There is no SMP. These prices are competitive". That's why it is such  
9 a good benchmark.

10 So it is just wrong to say it is not a price comparator for addressing fairness under  
11 limb 2. It is. It is also a cost plus comparator for limb 1. I have been over  
12 that. Just to be clear, any actual competitive price will work as a cost plus  
13 comparator. If one knows that a price actually charged was competitive, that  
14 by definition means it covers costs, it reflects a competitive rate of return,  
15 because competition drives prices down to costs to the economic  
16 understanding of costs.

17 MR JUSTICE WAKSMAN: Just on that point you say, apart from your pleading, that  
18 Mr Parker has identified what the unfairness is under the second limb. Let's  
19 just assume there are two limbs for the sake of argument. Can you  
20 encapsulate what that unfairness is, assuming for the moment that one is  
21 saying there is excessive or high prices under limb 1 by reference to at that  
22 stage the cost plus? What is the unfairness?

23 MS KREISBERGER: Someone will give me the references to his first report, but can  
24 I deal with it in this way, and no doubt Mr Ridyard will pick me up on this if he  
25 disagrees, but I think unfairness it is fair to say is a legal term. It is not a term  
26 recognisable to economists.

1 MR JUSTICE WAKSMAN: Right.

2 MS KREISBERGER: So the question is what is unfairness from the perspective of  
3 an economist, and, of course, in an expert report an economist has to tread  
4 carefully and not express views on the law.

5 MR JUSTICE WAKSMAN: That's ultimately a question for me, yes.

6 MS KREISBERGER: So what is an unfair price? An unfair price is a price which is  
7 excessive because it is significantly and persistently above the competitive  
8 level.

9 I am grateful to you, sir, for raising this. It is an important point, which means we  
10 should go back to Flynn, which is now the seminal authority on this, and go  
11 back to what now may well be well-thumbed in your bundle, which is  
12 paragraph 97. I will just pull out the correct reference. So it is tab 28,  
13 page 1279. Lord Justice Green said this:

14 "The basic test for abuse (i) is whether the price is unfair."

15 That, sir, is the legal test and it is the test you see in the statute.

16 "In broad terms a price would be unfair when the dominant undertaking has reaped  
17 benefits which it could not have obtained in conditions of workable  
18 competition."

19 That's where you give it an economic meaning. So "unfair" in the statute means it is  
20 something that could not have been obtained in a competitive market; in other  
21 words, it is a super-competitive price. It is above a competitive price.

22 "A price which is excessive because it bears no reasonable relation to the economic  
23 value of the good or service is an example of such an unfair price. It is (ii) that  
24 answers your question."

25 So if the price is excessive, then it is unfair, and then they go on it talk about how  
26 you might go about establishing that and that's when you get into cost plus

1 and price comparators and so on, but if you have a price that is excessive  
2 compared to the competitive level, economic value is the level of the good in  
3 a competitive market.

4 So if you have a price which is excessive, remembering my caveat yesterday, very  
5 clear, that it has to be significantly and persistently so -- it is not a short-term  
6 spike -- but if it is significant and it is persistent, an excessive price is an unfair  
7 price.

8 So if it is Mr Parker's evidence, which it is, that the price is excessive compared to  
9 the competitive benchmark and it is persistently and significantly so, then one  
10 can draw from that the inevitable conclusion that it is unfair for the purposes of  
11 Chapter II. It meets the legal test. That is the framework.

12 MR JUSTICE WAKSMAN: What you are really saying, as I understand it, is that  
13 here by reference to the analysis of 2009 plus, if I can call it that, for the  
14 adjustments for the different -- the costs, you are saying that the first part of  
15 the exercise -- because if you look at (v), if one looks at (v), which is in the  
16 context of a cost plus test, he is clearly talking about two limbs there. You can  
17 use your cost plus test to show that the margin is excessive in that sense by  
18 reference to the cost plus test. Then you have to go on and compare the  
19 price charged against any other factors which might otherwise serve to justify  
20 the price as not being abusive.

21 MS KREISBERGER: Yes. You look at all the evidence, but you see he says:

22 "If a cost plus price is applied, you can compare cost of production with the selling  
23 price in order to disclose the profit margin."

24 So there he is using "cost" not in the economic sense which Mr Ridyard put to me  
25 yesterday, because the profit margin includes the reasonable rate of return.  
26 So, in other words, he is saying -- and you see this in some of the cases --

1 you just work out what did it cost the undertaking to make the product and you  
2 compare it to the price. So that's a very basic comparison of cost incurred  
3 versus -- actual cost incurred versus price, and you look at the margin and  
4 you say it is excessive.

5 There is no doubt if you then have price comparator evidence -- let's say you have  
6 a competing product supplied by a non-dominant firm -- you would, of course,  
7 look that then if it is available.

8 I am going to come back in just a moment to what do you do with the evidence, but  
9 he is very clear that you might just look at one piece of evidence. You look at  
10 what there is.

11 Now I am just trying to pick up. As I said, we have got the benefit here of an actual  
12 competitive price, which gives you both cost plus and fair price, competitive  
13 price level. I just want to make sure that you have the point that in other  
14 cases that sort of evidence is not available.

15 Ms Ford took you to Deutsche Post. In that case -- and I am not going to take you  
16 back to it, but, if helpful for your note, it is at 8C, tab 8, page 83, and the point  
17 I am about to make is paragraph 95. Deutsche Post is a monopoly. It's one  
18 of these classic essential facility type cases. As Mr Ridyard pointed out, when  
19 you have a monopoly, you don't have price comparators in the market.  
20 There's only one supplier. So in Deutsche Post they had to grapple there with  
21 how do you get to a hypothetical competitive price? You have to identify the  
22 relevant costs, allocate the costs, add in your competitive rate of return. You  
23 do it all from the bottom up and you don't really know if your answer is  
24 accurate or not, because if it's a fair reflection because it is synthetic, it has  
25 been worked up -- we are not having to engage with any of that here. We  
26 have an actual price charged in the market. The Regulator looked at it and

1 said it was fine. So when Ms Ford says this is a very basic and superficial  
2 analysis, I would say that is a rather unfair characterisation of the case.

3 Now the other point she makes is about the two limbed test. She says -- as I say,  
4 I am not going to get drawn into a debate about the two limbs. I am just going  
5 to focus on the facts here rather than generalities. She criticises the fact that  
6 he uses a single benchmark for both limbs. That's why she said a number of  
7 times what has been done is very superficial and very basic. It is extremely  
8 limited. She went on to say it is extraordinary. That's an emphatic  
9 submission there. It is also wrong, because the Court of Appeal emphasised  
10 that a single benchmark is all that's required.

11 So if we go back to Flynn, Court of Appeal, paragraph 125, Lord Justice Green said  
12 this. I need only read out the first sentence:

13 "In my view by the nature of the abuse in issue there needs to be 'a' benchmark."

14 You just need a benchmark.

15 MR JUSTICE WAKSMAN: Sorry. Which paragraph was that just for the note?

16 MS KREISBERGER: Paragraph 125 at page 1289.

17 MR JUSTICE WAKSMAN: Thank you.

18 MS KREISBERGER: So no problem at all with a single benchmark. In many of the  
19 cases you get single benchmarks. Ultimately you have to work with what you  
20 have.

21 Sorry, sir. Could you just give me a minute? I think I have the wrong version of my  
22 reply submissions. Sorry, sir. I am rustling my papers.

23 So, as I said, Deutsche Post, single benchmark, because there were no competitive  
24 prices, because it was a monopoly. In AKKA/LAA they could not do the cost  
25 plus analysis. You work with the evidence you have.

26 Now one final point I need to make on the cases. Ms Ford relies on Advocate

1 General Wahl for the proposition that you have to apply both limbs and  
2 an array of evidence and that's why the analysis here is superficial. She  
3 referred to the fact that I relied on Advocate General Wahl.

4 Let me make two points. I went to Wahl for a single point. It was descriptive purely.

5 I took you to a passage where he describes benchmarks used in other cases.  
6 That's all. He refers to pricing benchmarks, which are time, geography and  
7 competitors, and our pricing benchmark is time, because we don't have  
8 competitive prices from competitors.

9 That's all I relied on him for. I would not rely on him for anything else, because, apart  
10 from the fact it is only an Advocate General's opinion, his opinion does not  
11 represent good law and came in for quite some criticism by the Court of  
12 Appeal. So we do need to go to that. In fact, his opinion was not even  
13 accepted by the Court of Justice in that case, but let's see what the Court of  
14 Appeal said.

15 So going back to Flynn, this is paragraph 81 at page 1274. Could I just suggest you  
16 read paragraph 81 quickly?

17 MR JUSTICE WAKSMAN: Yes.

18 MS KREISBERGER: The whole section is relevant, but 81 and 86 now would be  
19 useful and then perhaps the paragraphs in between it at your leisure.

20 MR JUSTICE WAKSMAN: Yes. Okay. Thank you.

21 MS KREISBERGER: So the Court of Appeal is quite critical. So no problem with a  
22 single benchmark at all. We are at a preliminary stage here, of course, and  
23 these are final stages.

24 The last point. Ms Ford says that if the Defendant relies on other evidence not relied  
25 on by the Competition Authority or the Claimant, that evidence must be  
26 considered; it can't be ignored. I agree. That was CMA's fatal mistake in the

1 Flynn case, but one asks here: where is that evidence? For now we have  
2 Ofcom and we have Mr Parker and they are in agreement. BT has kept its  
3 powder dry for now and they have not put in any evidence. The time to test  
4 their arguments will be at trial when they do. That deals with abuse.

5 SPCs. Ms Ford made an array of points. I think most of them or all of them were  
6 addressed in opening, but can I summarise the position on Split Purchase  
7 Customers as follows.

8 They have paid the excessive price, the very same price which Ofcom found to be  
9 excessive for Voice Only Customers, which Mr Parker regards as excessive.  
10 They continue to pay the excessive price to this day. They suffered detriment  
11 accordingly. Ofcom is very clear about that. They continue to suffer  
12 detriment. For your note that's at statement, paragraphs 350 to 352, which  
13 I took you to yesterday.

14 MR JUSTICE WAKSMAN: Yes.

15 MS KREISBERGER: And an information remedy was put in place. So that's Split  
16 Purchase Customers.

17 MR JUSTICE WAKSMAN: If that's all you are going to say on Split Purchase  
18 Customers -- I am not inviting you to say any more -- can I just be clear about  
19 this? I know this is not your case, but if the Tribunal came to the view that  
20 there was a real prospect of success in relation to Voice Only but not SPC,  
21 are you running an alternative case or is it all or nothing as far as you are  
22 concerned in terms of what the CPO might cover?

23 MS KREISBERGER: That's a point on which I would need to take instructions, sir.

24 MR JUSTICE WAKSMAN: Yes. I just think for the sake of completeness we need to  
25 know your position on that. Thank you. You can come back later on, if you  
26 want to move on to something else.



1 MS KREISBERGER: Thank you, sir. We will take instructions on that.

2 MR JUSTICE WAKSMAN: Thank you.

3 MS KREISBERGER: Price leadership. Can I just to ensure you have it for your note  
4 give you the reference? That's Parker, paragraphs 352 to 353 at bundle 6,  
5 tab 7, page 335. I confess I did not quite understand Ms Ford's submission  
6 about prices in terms of rivals' prices. She seemed to say they would charge  
7 those prices anyway in conditions of competition. I am afraid I don't follow  
8 that.

9 Mr Parker's evidence is that BT was in a position of price leadership because of the  
10 strength of its market power. Others simply followed up to the umbrella. So  
11 there is no real world competitive benchmark available here for SFV prices.  
12 The market is characterised -- sorry, Mr Ridyard.

13 MR RIDYARD: Sorry. I just wanted to clarify your position on these other prices.  
14 Are you saying -- there are two scenarios in which their prices could be high --  
15 equally high to BT's. One is that they also have got their own sort of inert  
16 customers, you know, who don't shop around and therefore they just do the  
17 same thing that BT is doing but just on a smaller scale. The other is that they  
18 compete with BT, but they choose to charge the same price as BT, because  
19 BT has such a big market share you might as well follow the price leader in  
20 a competitive situation rather than undercutting them. Which is the scenario  
21 that you are describing when you look at the competitor prices?

22 MS KREISBERGER: I will be corrected if this is wrong, but Mr Parker's evidence  
23 covers the latter situation. So BT has such a strong market position that there  
24 is simply price leadership. That is not to say that the former is also in issue.  
25 I don't know, but Mr Parker's evidence is clear that they are sheltering under  
26 the umbrella of BT's prices.

1 MR RIDYARD: Thanks. That's what I understand you to say. Thanks.

2 MS KREISBERGER: Thank you.

3 So I move on with that to mitigation. Just a brief word about mitigation. I took you to  
4 the relevant authority yesterday, which says mitigation is a case of what is  
5 reasonable in the circumstances. So this is simply not an issue we can  
6 engage with now. It needs to be tested at trial. It is wholly disproportionate to  
7 raise it at this stage. It is incapable of inflicting a knock-out blow on the  
8 question of whether BT should face a trial on its excessive charges.  
9 Mitigation will need to be addressed in due course on the facts to test whether  
10 the class members acted reasonably, but I gave you my illustration yesterday  
11 of an elderly person with no fixed broadband. BT's position is they should  
12 have shopped around, irrespective of whether there were any competitive  
13 prices available in the market before we get to that, but it is certainly  
14 an ambitious submission to say this set of consumers failed in their duty to  
15 mitigate. As Mr Le Patourel points out, they would have had to call centres to  
16 find out what else they might do and then the answer would have been,  
17 "There are no cheaper SFV services anyway". So this all has the air of  
18 unreality and it is not an issue which seriously arises at this stage of the  
19 proceedings. So that's mitigation.

20 Sorry, sir. I am just getting a reference on the price leadership point. So it is  
21 Ofcom's -- so this is a reference in the Ofcom material to price leadership in  
22 response to Mr Ridyard's question. So it is Ofcom's provisional conclusions,  
23 bundle 2, tab 6, page 376. Sorry. I will just get the paragraph. 170.  
24 Paragraph 170.

25 MR JUSTICE WAKSMAN: Thank you.

26 MS KREISBERGER: Thank you, sir.

1 So I move on then to deal with distribution. Ms Ford raised the issue of Rule 93. We  
2 have heard about that for the first time today. Rule 93 does not pose any  
3 obstacle to what we now understand to be possible at distribution thanks to  
4 BT's helpful evidence on the point.

5 So let me go through the points on this. First of all, it is important, sir, that you bear  
6 in mind that matters related to distribution were said by the Supreme Court to  
7 be largely premature at certification. So my submission is matters relating to  
8 distribution concern practicalities which should not present an obstacle to  
9 certifying a good CPO, first point. One needs to be pragmatic, as you pointed  
10 out, sir.

11 Secondly, and really the reason why the Supreme Court said that, is that we are at  
12 a very early stage and we wholly anticipate exploring different mechanisms for  
13 distribution as the proceedings go along, in particular when we have the  
14 benefit of disclosure. At the moment we are revising the approach to  
15 distribution based on Mr Bunt's evidence, but we will need to see disclosure to  
16 see what can be done. We will need certainty.

17 So, subject to the fact that we are at an early stage, there are various ways in which  
18 distribution could be achieved by compensating class members directly, and  
19 I am just going to offer one by way of illustration that we think would be  
20 a pragmatic and effective way forward and, importantly, it is perfectly  
21 consistent with Rule 93. I am looking here at Rule 93(1)(b), which provides  
22 that:

23 "An order may be made to such person other than a represented person as the  
24 Tribunal thinks fit."

25 Such a person could be, and one would anticipate will be in a CPO, a claims  
26 administrator. So we would have an order that damages are paid by BT to

1 the claims administrator. The claims administrator will then have the great  
2 benefit of BT's customer records. So if the claims administrator could be  
3 provided with those records, the administrator can then effect distribution  
4 accordingly, possibly by direct reimbursement based on those customer  
5 records.

6 Of course, if the parties are agreed and BT wishes to do it itself, that's also an option  
7 that could be explored. There are various options. We certainly need not tie  
8 our hands now, but pre disclosure it is my submission that we should not get  
9 distracted by these details, which are the mechanics, the mechanism.

10 MR DORAN: Ms Kreisberger, just one little point on 93(1)(b):

11 "Such person other than a represented person."

12 Are you encompassing that such a person could be BT itself, who will then just  
13 distribute the money by the details it already has?

14 MS KREISBERGER: That is another option that occurs to us. As I say, I think more  
15 likely it would be a claims administrator, but there is no reason why BT could  
16 not be, but perhaps if I could say this to you in relation to how 93 works.

17 93(1) is referring to the award of aggregate damages. So that is the total number.  
18 So it is envisaging that the total award of 400 million, for instance, is paid to  
19 either the class representative or another person. Then there will need to be  
20 some sort of mechanism for distributing, which can be provided for, but the  
21 order for paying damages refers to aggregate damages. It is not referring to  
22 the individual payments. Directions can be given for distribution. That's rule  
23 92.

24 Sorry, sir. I just want to check one point.

25 Yes. So 93, as I say, is simply referring to aggregate damages. Now I like the  
26 suggestion that BT could be the person. I am certainly not in a position to say

1 that's wrong. That may be another way round it, but in any event whether the  
2 amount is -- the amount could be paid to the PCR -- he would be the class rep  
3 at that stage -- and then directly reimbursed through some mechanism to the  
4 class members, but what you would never see under 93(1) is an order that  
5 particular individuals will be reimbursed directly. That's not the -- the  
6 aggregate damages is the pot. That's the 93(1) order and then you need  
7 a mechanism to provide for effective distribution.

8 MR JUSTICE WAKSMAN: Yes.

9 MS KREISBERGER: It may be that a third party is the right way to do that. I don't  
10 think we need to decide these points now.

11 MR JUSTICE WAKSMAN: Thank you.

12 MS KREISBERGER: As I say, pre disclosure I think there's a danger in being  
13 distracted by the details, by the mechanism, but the CPO regime is certainly  
14 capable of allowing the distribution to take place in this way.

15 The much more important point is that this application for a CPO ought in my  
16 submission ought to be governed by the overarching principle that effective  
17 and full compensation is ensured. I referred you yesterday to the Supreme  
18 Court's dictum that compensation must be full. There must not be  
19 under-compensation. In this case any procedure but opt-out will result not in  
20 under-compensation; it will result in no compensation, and that's why BT  
21 makes these submissions to kill the case.

22 So in my submission any doubt that the Tribunal has must be resolved in favour of  
23 the opt-out mechanism to ensure effective compensation for victims of  
24 anti-competitive abusive conduct. The rest is distraction.

25 Sir, then we have BT's point about equivalence between distribution and opting in.

26 Now I have addressed distribution. That can be made simply and easily

1 without participation of the class members. To the extent Ms Ford took you to  
2 the notice and administration plan, that was drafted before we had BT's  
3 evidence that they have all the contact details of existing and former  
4 customers, and if I could just draw your attention to the CAT guide at  
5 paragraph 630, the very last sentence of paragraph 630 is:

6 "If a CPO is made, the plan may be subject to revision as the litigation proceeds."

7 That is the very nature of these types of claims. So with the benefit of disclosure one  
8 would be looking to revise that plan. It shouldn't be done before disclosure.

9 So that's the mechanics, but on the more important point about equivalence, whether  
10 or not distribution can be effected directly, there is no equivalence for these  
11 class members between taking the cheque and opting in to this litigation.

12 Now Mr Ridyard fairly asked about form filling and what might that involve. Well,  
13 could I answer in this way? Our objection is not primarily the obstacle of form  
14 filling, although that may be challenging to some. It is a question of  
15 incentives. Opting in will not happen in material numbers, because these  
16 class members will not have the right incentives to opt in. Many of them may  
17 not understand the nature of the procedure. The incentive to put up your  
18 hand to be involved in big ticket litigation against a household name for a loyal  
19 customer is unrealistic and it's for precisely that reason. It is incentives.  
20 That's why the opt-out regime was introduced. People don't do it, and this  
21 class are even less likely to do it, less likely than in the football kit case where  
22 (inaudible number) consumers put their hands up.

23 We have a class of 2.31 million customers, primarily consumers. Mr Le Patourel's  
24 evidence is that those consumers won't be opting in in any material numbers.  
25 They won't put their hands up to be named as a Claimant in this litigation, to  
26 be a named Claimant. I don't think I need to take you back to Mr Le

1 Patourel's evidence -- you have it -- on the nature of the demographic here.  
2 Any doubt should be resolved in favour of ensuring effective compensation by  
3 way of an opt-out action.

4 Now Ms Ford said nothing bad happens, you know, in this case. Well, what is being  
5 proposed by BT, as I said, is to defeat the opt-out action in its entirety, so  
6 there won't be vindication of these customers' rights.

7 Finally, my final point on this is the points she made will apply to all opt-out collective  
8 proceedings. The basic thrust of the argument is an equivalence between  
9 distribution and opting in. I have explained here why there's no factual  
10 equivalence, because distribution can happen directly without steps being  
11 taken, but in any event the argument is wrong as a matter of policy, because  
12 steps will always -- distribution will always need to be effected to the class that  
13 have not opted in, to the opt-out class. So it can't be right as a matter of  
14 policy and as a matter of principle that that is a barrier to an opt-out  
15 proceeding, because we won't get any off the ground if that is the case. That  
16 would be a very unwelcome precedent.

17 Sir, I think I just need to respond to you on your question. May I take a minute to  
18 take instruction on it?

19 MR JUSTICE WAKSMAN: Yes.

20 MS KREISBERGER: Sir, thank you for the indulgence. We are taking instructions  
21 over WhatsApp, so there is a delay when one is not in the same room. I now  
22 have instructions.

23 So just responding to your question, the answer is we can't give an answer, because  
24 we do not know on the basis of funding whether a Voice Only claim would be  
25 viable. The claim before you, sir, is for Voice Only and Split Purchase and the  
26 funding is agreed in relation to that.

1 MR JUSTICE WAKSMAN: Right.

2 MS KREISBERGER: But just if it is helpful, if it is right that the prices paid by Voice  
3 Only Customers are both excessive and unfair according to the evidence,  
4 then it is also right that the prices paid by Split Purchase Customers are both  
5 excessive and unfair.

6 Now BT has not given any reason as to why they should be treated differently, why  
7 there is pricing unfairness in relation to one and not in relation to the other.  
8 You have my submission that that's impossible as a matter of law. So there is  
9 no -- BT have given you no reason to treat the two groups differently. If they  
10 want to make arguments about Split Purchase Customers, they can do so at  
11 trial and on the evidence, but there's nothing before you today to suggest  
12 a different treatment of the two.

13 MR JUSTICE WAKSMAN: Thank you. I just have one very quick supplemental on  
14 SPCs. It may relate to the analysis of SPCs more than Voice Only, but as it  
15 seems to be the case at the moment on one view the SPCs are still there and  
16 have not gone to other bundles because of inertia. If that's the reason why  
17 they have not gone over, what does that have to do with any abuse?

18 MS KREISBERGER: So the abuse is not -- doesn't lie in preventing them switching.  
19 So we come back to what is the abuse and what is the test for the abuse?  
20 The abuse is the charging of excessive prices.

21 Now your question as to switching raises questions of market definition. Now we  
22 know they are in two separate markets, given the ability to price these  
23 products so differently. If BT want to raise arguments about mitigation at trial,  
24 it seems that they will, but the question of switching is not relevant to the  
25 abuse.

26 It is not a defence for a dominant firm which has hiked the price of a product for



1 a product where it's dominant -- Split Purchasers, it is essentially a monopolist  
2 -- it is no defence for the dominant firm to say, "I have charged prices which  
3 are excessive and meet the United Brands test, significantly and persistently  
4 above the competitive level, but it's your own fault for paying them and not  
5 switching out of this market into another market entirely". That's not  
6 a defence to the abuse.

7 MR JUSTICE WAKSMAN: Right. Then, finally, on this -- forgive me, please --  
8 I understand for all the reasons that you have given why you say the question  
9 of disengagement and inertia is particularly relevant on the question of opt-out  
10 as opposed to opt-in.

11 Given what you have just said, that we are essentially concentrating on the question  
12 of price, what is the relevance of inertia beyond the question of opt-in or  
13 opt-out, because we have talked a lot about it and about a disengaged group  
14 or a vulnerable group? What's the relevance of that so far as establishing  
15 an unfair price is concerned?

16 MS KREISBERGER: It is not relevant to the unfair price.

17 MR JUSTICE WAKSMAN: Right.

18 MS KREISBERGER: That's an objective test.

19 MR JUSTICE WAKSMAN: Yes.

20 MS KREISBERGER: So we do rely on that evidence in relation to opting in. It is  
21 critically important, and, in opening, sir, that's when I took you to that  
22 evidence.

23 MR JUSTICE WAKSMAN: Yes.

24 MS KREISBERGER: Just to give you a complete answer, it is relevant in  
25 Mr Parker's evidence to dominance and it is dealt with under the heading of  
26 "Barriers to entry and expansion". So it is relevant, but it is not terribly

1 significant in this case, given the market shares we have and the other  
2 indicators of dominance that I took you through yesterday. Just for  
3 completeness so you have it, it does come in there.

4 MR JUSTICE WAKSMAN: On dominance?

5 MS KREISBERGER: It comes in on dominance. It does not come in, at least the  
6 way the case is put now -- one has got to be careful -- I am not relying on that  
7 evidence to make out my case on excessive pricing.

8 MR JUSTICE WAKSMAN: Right.

9 MS KREISBERGER: My case on competitive pricing is competitive level, excessive  
10 difference between that and actual prices.

11 MR JUSTICE WAKSMAN: Right. Before we let you go I just want to see if either of  
12 my Tribunal members -- no.

13 Ms Ford, we have a little time left. You are certainly entitled to an opportunity to say  
14 anything more you would like about the interpretation of 93(1)(b). If there is  
15 a some change of position that you can detect from what Ms Kreisberger has  
16 just said or something that is genuinely new, you have time for a brief -- you  
17 have a brief moment to do that as well.

18  
19 **Reply by MS FORD**

20 MS FORD: I am grateful, sir. I did have one point. I am scrabbling to find it in the  
21 bundle before addressing the Tribunal on it.

22 Sir, the only point that I would draw attention to is 93(3), which does envisage that:

23 "The represented persons shall claim their entitlement to a share of the aggregate  
24 award."

25 I say if we look at that in the context of the suggestion that you can do away with  
26 some sort of claims process altogether, in my submission that is not what is

1 envisaged by the scheme.

2 MR JUSTICE WAKSMAN: Right. Thank you.

3 MS FORD: I will just seek instructions as to whether there is anything else for me to  
4 say. Sir, nothing further from me. Thank you.

5 MR JUSTICE WAKSMAN: And I don't think we have got anything further.

6 Thank you both very much indeed for those excellent and succinct submissions,  
7 which we will now deliberate on and deliver a judgment in due course. I think  
8 we can therefore terminate this hearing. Thank you all very much indeed.

9 MS KREISBERGER: Thank you, sir.

10 MS FORD: Thank you.

11 **(4.17 pm)**

12 **(Hearing concluded)**

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### Key to punctuation used in transcript

--	Double dashes are used at the end of a line to indicate that the person's speech was cut off by someone else speaking
...	Ellipsis is used at the end of a line to indicate that the person tailed off their speech and did not finish the sentence.
- xx xx xx -	A pair of single dashes is used to separate strong interruptions from the rest of the sentence e.g. An honest politician - if such a creature exists - would never agree to such a plan. These are unlike commas, which only separate off a weak interruption.
-	Single dashes are used when the strong interruption comes at the end of the sentence, e.g. There was no other way - or was there?